

ROS	Rep A	
1	L	"D. 1959
2	Date: 4/13/22	s-55D)
	REPORT A	
3	ENERGY, UTILITIES AND TECHNOLOGY	
4	Reproduced and distributed under the direction of the Secretary of the Senate	•
5	STATE OF MAINE	
6	SENATE	
7	130TH LEGISLATURE	
8	SECOND REGULAR SESSION	
9 10	COMMITTEE AMENDMENT "A" to S.P. 697, L.D. 1959, "An Act To Transmission and Distribution Utility Accountability") Ensure
11 12	Amend the bill by striking out everything after the enacting clause and inserfollowing:	rting the
13	'Sec. 1. 35-A MRSA §301, sub-§1-A is enacted to read:	
14 15 16 17 18 19	1-A. Minimum service standards and report card for transmissi distribution utilities. The commission shall adopt rules in accordance with this su governing the evaluation of transmission and distribution utility service, which m into account the specific characteristics of each utility and its service territory adopted pursuant to this subsection are routine technical rules as defined in Title 5. 375, subchapter 2-A.	<u>bsection</u> <u>ust take</u> y. Rules
20 21	A. The rules must include specific, quantitative metrics pertaining to utility op and activities relating to each of the following categories:	erations
22 23	(1) Service quality, including but not limited to reliability of service and tin of restoring service after outages;	<u>neliness</u>
24	(2) Customer service, including but not limited to timeliness and accuracy	of bills;
25 26	(3) Field services, including but not limited to communication w responsiveness to municipalities, businesses and individuals; and	<u>rith and</u>
27	(4) Distributed energy resources interconnection.	
28 29 30 31	B. The commission shall consider the cost impacts and benefits to ratepaye establishing each service standard and metric pursuant to paragraph A and shal that the performance of each service standard and metric may be measure reliable and objective methods and information.	ll ensure
32 33 34	C. The commission shall set reporting requirements for each metric, includ specifications and reporting periods, adequate to track progress in a performance.	

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1 2	D. The commission shall designate service standards based on thresholds of performance.
3	E. For each service standard, the commission shall require quarterly filing of
4	quantifiable data sufficient for the commission to calculate and publish a quantitative
5	score for the service standard.
6	F. The commission shall impose administrative penalties for designated thresholds of
7	poor performance for service standards in accordance with section 1508-A, subsection
8	1, paragraph E unless the utility demonstrates good cause for its failure to meet the
9	standard.
10	G. The commission shall publish quarterly reports containing scores for each service
11	standard for each utility.
12	H. Once every 3 years, the commission may audit the data reported by a utility for
13	each standard.
14	Sec. 2. 35-A MRSA §301, sub-§5 is enacted to read:
15	5. Transmission and distribution utility report required; audits. If the commission
16	has not made a rate determination within the preceding 5 years for a transmission and
17	distribution utility that serves more than 50,000 customers, the utility shall submit a report
18	to the commission that includes a comparison of the utility's actual costs with cost estimates
19 20	used in the utility's most recent rate case to set rates. Upon a finding of the commission that there was a difference of more than 10% between the transmission and distribution
20 21	utility's actual costs and estimated costs, the commission may:
22 23	A. Require an audit of the transmission and distribution utility in accordance with section 113; or
24	B. Disallow cost recovery in the transmission and distribution utility's future rate cases.
25	This subsection takes effect January 15, 2024.
26	Sec. 3. 35-A MRSA §301, sub-§6 is enacted to read:
27	6. Investor-owned transmission and distribution utility expenditures;
28	comparison. No later than November 1, 2022, the commission shall initiate a proceeding
29	to conduct a detailed comparison of the annual expenditures of each investor-owned
30	transmission and distribution utility in the State with the annual expenditures of other
31 32	comparable investor-owned transmission and distribution utilities located in the United States. When conducting this analysis, the commission shall identify specific categories in
33	which spending by an investor-owned transmission and distribution utility significantly
34	deviated from those expenditures of comparable investor-owned transmission and
35	distribution utilities. The commission may use the results of this analysis in future rate
36	cases involving an investor-owned transmission and distribution utility. The commission
37	may undertake a new comparison or update an existing one in accordance with this
38	subsection at any time the commission determines is necessary. For purposes of this
39 40	subsection, a comparable investor-owned transmission and distribution utility is one that provides electricity delivery in a service territory in a northern climate that is primarily
40 41	wooded and includes urban and rural areas.
42 43	Sec. 4. 35-A MRSA §1316, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended to read:
45	by ggrot and ros, is further amenadu to read.

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§1316. Testimony presented by employees of public utilities or, competitive service electricity providers, affiliated interests or utility contractors to legislative committees and to, the Public Utilities Commission and the Public Advocate

1. Definitions. As used in this section, unless the context otherwise indicates, the following terms have the following meanings.

A. "Employee" means a person who <u>currently</u> performs <u>or formerly performed</u> a service for wages or other remuneration under a contract of hire, expressed or implied, <u>but does not include an independent contractor</u> for a public utility, competitive <u>electricity provider</u>, affiliated interest or utility contractor.

10A-1. "Affiliated interest" has the same meaning as in section 707, subsection 1,11paragraph A.

B. "Employer" means a public utility or, competitive service <u>electricity</u> provider, <u>affiliated interest or utility contractor</u> licensed to do business in this State with one or more employees.

C. "Legislative committee" means a joint standing committee or a joint select
committee of the Legislature, a task force, commission or council or any other
committee established by the Legislature and composed wholly or partly of Legislators
for the purpose of conducting legislative business.

D. "Own time" means an employee's vacation or personal time, earned as a condition of employment.

E. "Utility contractor" means a person that provides goods or services to a public utility or competitive electricity provider.

2. Right <u>of employees</u> to provide testimony. Employees of a public utility or competitive service provider have the right to represent themselves and to testify before <u>or</u> provide information to a legislative committee or, the commission <u>or the Public Advocate</u> on their own time. An employee of a public utility or competitive service provider who complies with this section may not be denied the right to testify before <u>or provide</u> information to a legislative committee or, the commission <u>or the Public Advocate</u>.

29 2-A. Right of utility contractors to provide testimony. A utility contractor has the
 30 right to testify before or provide information to a legislative committee, the commission or
 31 the Public Advocate.

32 3. Discharge of, threats to or discrimination against employees of utility service 33 providers for testimony presented to legislative committees or, the commission or the 34 Public Advocate. Unless otherwise provided for, a A supervisor may not discharge, 35 threaten or otherwise discriminate against an employee of a public utility or competitive 36 service provider regarding the employee's compensation, terms, conditions, location or 37 privileges of employment because the employee, in compliance with this section, in good 38 faith testifies before or provides information to a legislative committee or to, the 39 commission or the Public Advocate regarding the operation of the business of a public 40 utility or competitive service provider or because the employee brings the subject matter of the testimony or information to the attention of a person having supervisory authority. 41

This subsection does not apply to an employee who has testified before or provided information to a legislative committee or to, the commission or the Public Advocate unless

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the employee has first brought the subject matter of the testimony or information in writing to the attention of a person having supervisory authority with the employer and has allowed the employer a reasonable time to address the subject matter of the testimony or information. If appropriate, the employer shall respond in writing.

4. Exceptions. The protection protections created in subsection subsections 3 does and 9 do not apply to testimony or information that, upon reasonable inquiry by the employee or utility contractor, would be found to be false, slanderous, libelous or defamatory or to testimony that violates a term or condition of a collectively bargained agreement or to testimony that discloses trade secrets or corporate strategy, the disclosure of which would result in harm to the employer.

11 5. Civil actions for injunctive relief or other remedies by employees. An employee 12 of a public utility or competitive service provider who alleges a violation of rights under 13 this section and who has made reasonable efforts to exhaust all grievance procedures, as 14 provided for in the contract of employment or which that otherwise may be available at the 15 employee's place of employment, may bring a civil action, including an action for 16 injunctive relief, within 90 days after the occurrence of that alleged violation or after the 17 grievance procedure or similar process terminates. The action may be brought in the 18 Superior Court for the county where the alleged violation occurred, the county where the 19 complainant resides or the county where the person against whom the civil complaint is 20 filed resides. An employee must establish each and every element of the employee's case 21 by a preponderance of the evidence.

5-A. Civil actions for injunctive relief or other remedies by utility contractors. A
 utility contractor that alleges a violation of rights under this section may bring a civil action,
 including an action for injunctive relief, within 90 days after the occurrence of that alleged
 violation. The action may be brought in the Superior Court for the county where the alleged
 violation occurred, the county where the complainant resides or the county where the
 person against whom the civil complaint is filed resides. A utility contractor must establish
 each element of the utility contractor's case by a preponderance of the evidence.

6. Remedies ordered by court. A court, in rendering a judgment in an action brought
pursuant to this section, may order reinstatement of the employee, the payment of back
wages, full reinstatement of fringe benefits and seniority rights or any combination of these
remedies. A If an employee or utility contractor is the prevailing party, a court may also
shall award the prevailing party employee or utility contractor all or a portion of the costs
of litigation, including reasonable attorneys' attorney's fees and witness fees, if the court
determines that the award is appropriate.

7. Collective bargaining rights Agreements. This section does not diminish or
 impair the rights of a person under any collective bargaining agreement. A public utility,
 competitive electricity provider or affiliated interest may not enter into an agreement
 preventing employees from exercising their rights to testify before or provide information
 to a legislative committee, the commission or the Public Advocate pursuant to this section.

41 8. Jury trial; common-law rights. Any action brought under this section may be
42 heard by a jury. Nothing in this section derogates any common-law rights of an employee
43 or employer.

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 9. Contracts with utility contractors. If a utility contractor, in compliance with this
 45 section and in good faith, testifies before or provides information to a legislative committee,

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the commission or the Public Advocate, a public utility or competitive electricity provider may not respond to such action by the utility contractor by:

A. Terminating or threatening to terminate a contract with the utility contractor; or

B. Harming or threatening to harm the utility contractor financially.

10. Notice of rights required. A public utility and a competitive electricity provider shall notify the public utility's and the competitive electricity provider's employees, affiliated interests and utility contractors of their rights under this section.

11. Penalties. The commission may impose penalties for violations of this section. This subsection does not apply in the case of an employee of a utility contractor alleging a violation under subsection 3.

12. Rulemaking. The commission may adopt rules to implement this section. Rules adopted pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

Sec. 5. 35-A MRSA §1508-A, sub-§1, ¶E is enacted to read:

E. In accordance with section 301, subsection 1-A, paragraph F, the commission shall impose an administrative penalty on a transmission and distribution utility in an amount that does not exceed \$1,000,000 or 10% of its annual gross revenue received from ratepayers in the State, whichever amount is lower, that fails for 2 consecutive calendar quarters or otherwise consistently fails to meet a standard established by the commission pursuant to section 301, subsection 1-A, paragraph A. Each calendar quarter that the transmission and distribution utility fails to meet the standard constitutes a separate offense. The commission shall use the proceeds from the penalty imposed under this paragraph to reduce energy costs for low-income customers.

24 Sec. 6. 35-A MRSA §1513 is enacted to read:

§1513. Divestiture of underperforming transmission and distribution utility

26 The commission shall initiate an adjudicatory proceeding in accordance with this 27 section and section 708, subsection 2, paragraph A, subparagraph (8) to determine whether 28 divestiture of an investor-owned transmission and distribution utility is warranted if the 29 utility consistently fails to meet the service standards established in section 301, subsection 30 1-A, consistently fails to meet the requirements of section 301, subsection 1 or is unable to fulfill its statutory duties as a public utility because it is financially impaired or if a 32 proceeding is requested by the Public Advocate. If, at the conclusion of the adjudicatory 33 proceeding, the commission determines that divestiture of an investor-owned transmission 34 and distribution utility is warranted, the following procedures apply.

35 1. Consideration of proposals to acquire the utility or its assets. The commission 36 shall request proposals from qualified buyers interested in acquiring the investor-owned transmission and distribution utility or its assets. 37

38 2. Determination by the commission. The commission shall order the owner of the 39 investor-owned transmission and distribution utility to divest the utility if a proposal from 40 a qualified buyer:

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- A. Will result, over the long term, in net benefits to ratepayers in the form of lower rates or better service than the rates and service provided by the investor-owned transmission and distribution utility;
- B. Is for a fair and reasonable purchase price that ensures that the owners of the investor-owned transmission and distribution utility receive just compensation for the sale of the utility or its assets;
- C. Demonstrates that the buyer has sufficient financial and technical capability,
 expertise and experience to own and operate the utility and the ability to comply with
 all of the legal requirements, including but not limited to compliance with Title 38,
 section 576-A and section 577, subsection 1, for an investor-owned transmission and
 distribution utility; and
- 12 <u>D. Will benefit ratepayers as determined in accordance with section 708, subsection 2,</u>
 13 paragraph C, subparagraph (2).
- 14 If more than one proposal meets the criteria established in this subsection, the commission
 15 shall order divestiture in accordance with the proposal that results in the greatest net
 16 benefits to ratepayers.
- 17 3. Superior Court review. Notwithstanding any other provision of this Title, an 18 investor-owned transmission and distribution utility may apply by petition to the Superior 19 Court of Kennebec County to determine whether the divestiture price determined by the 20 commission under subsection 2, paragraph B provides just compensation. The court shall 21 hold a hearing on the petition in which the parties are permitted to present factual and expert 22 testimony and other evidence concerning the value of the utility or its assets and shall 23 render a decision on whether the divestiture price determined by the commission provides 24 just compensation. The decision of the Superior Court may be appealed to the Supreme 25 Judicial Court sitting as the Law Court in the same manner as an appeal taken from a 26 judgment of the Superior Court in a civil action.
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Sec. 7. 35-A MRSA §3146 is enacted to read:

28 §3146. Climate change protection plan

29 No later than December 31, 2023, and every 3 years thereafter, a transmission and 30 distribution utility shall submit to the commission a 10-year plan that includes specific 31 actions for addressing the expected effects of climate change on the utility's assets needed 32 to transmit and distribute electricity to its customers. The commission shall request input 33 from interested parties on the transmission and distribution utility's plan and shall order the 34 transmission and distribution utility to take any action the commission determines is 35 reasonable and necessary to ensure that the utility will be able to continue to meet the 36 requirements of section 301, subsection 1 for the foreseeable future. A transmission and 37 distribution utility's prudently incurred costs in taking any action ordered by the 38 commission in accordance with this section are just and reasonable operating costs for rate-39 making purposes.

- Sec. 8. 35-A MRSA §3147 is enacted to read:
- 41 §3147. Integrated grid planning
- 42 <u>1. Definitions. As used in this section, unless the context otherwise indicates, the</u>
 43 following terms have the following meanings.

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A. "Covered utility" means a large, investor-owned transmission and distribution utility as defined in section 3201, subsection 12.

B. "Environmental justice" means the fair treatment and meaningful involvement of all persons regardless of race, color, national origin or income with respect to the development, implementation and enforcement of environmental laws, rules, regulations and policies.

C. "Grid plan" means a 10-year integrated grid plan for a covered utility developed in accordance with this section designed to improve system reliability and resiliency and enable cost-effective compliance with the greenhouse gas reduction obligations and climate policies pursuant to Title 38, section 576-A and section 577, subsection 1.

D. "Hosting capacity" means a threshold at a circuit at which new distributed energy resources will result in upgrades or changes to the electrical distribution system and require cost considerations of related upgrades and changes.

14 2. Plan development. The commission shall develop and implement grid plans for covered utilities in order to transition to a clean, affordable and reliable electric grid in a 15 16 cost-effective manner. The commission may contract with an independent organization to 17 assist in development of a grid plan and shall hold technical conferences or stakeholder 18 workshops before the grid plan is developed to define requirements and inform data, 19 assumptions, methodologies and tools that will assist the commission in determining what 20 actions if any it will direct a covered utility to take. Covered utilities shall provide the information requested by the commission in order to develop a grid plan. In developing the 22 grid plan, the commission shall solicit input from regional transmission entities with respect to transmission system planning and experts in distribution system design with respect to 24 distribution system planning.

3. Plan submission. No later than December 15, 2023, and every 3 years thereafter, the commission shall seek public comment on grid plans developed in accordance with this section. The commission shall open an adjudicatory proceeding or proceedings on each covered utility's grid plan and shall ensure to the greatest extent practicable that any information related to the grid plan is provided in a form accessible to interested parties and all relevant data and distribution planning modeling tools are available to stakeholders subject to commercial nondisclosure requirements, confidential energy infrastructure requirements, codes of conduct and other commercial requirements, commission requirements and Federal Energy Regulatory Commission requirements. The commission shall require each covered utility to implement the grid plan. For the initial grid plan, the commission may provide a phase-in schedule to allow a covered utility to comply with components incrementally. The commission shall develop reporting metrics, establish baselines and track progress in implementing the grid plan.

38 4. Plan revision and enforcement. The commission may, at any time as it determines 39 necessary, revise a grid plan to address any deficiencies in the grid plan and may order a covered utility to take any reasonable actions to align its business, programs, operations, 40 41 and investments with the plan. The commission may assess administrative penalties in accordance with section 1508-A for any failure by a covered utility to follow any 42 commission order to align its business, programs, operations and investments with the plan. 43

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5. Contents of plan. A grid plan developed under this section must:

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COMMITTEE AMENDMENT "A " to S.P. 697, L.D. 1959 (S-55)

1 2 3	A. Describe how the covered utility's assets and operations will be used to achieve the goals and implement the strategies of the State's climate action plan under Title 38, section 577 with specific reference to the climate action plan and incorporate relevant
4 5	information from reports and analysis completed by other state agencies and quasi- independent state entities;
6 7	<u>B. Evaluate the electric system of the covered utility and its relationship to the regional grid;</u>
8 9	C. Include a 3-year action plan to optimize near-term grid investments and operations consistent with the grid plan;
10 11 12 13 14 15 16	D. For strategies related to customer energy consumption and usage characteristics, reference and incorporate all relevant elements of the Efficiency Maine Trust triennial plan developed under section 10104, subsection 4, including all of the trust's analysis of cost-effective potential for energy efficiency savings; plans to implement energy efficiency programs, demand management programs, beneficial electrification programs such as heat pump and electric vehicle initiatives and energy storage initiatives; and analysis of nonwires alternative opportunities;
17 18 19 20	E. Include more than one planning scenario and mechanisms for achieving grid plan goals, which may include, but are not limited to, policies, programs, rates, use of software or technology and infrastructure planning, including nonwires alternatives; and
21	F. Include, at a minimum, the following:
22 23	(1) Forecasts of projected load, including forecasts of end-use electrification, energy efficiency and distributed energy resources;
24 25 26 27	(2) Baseline energy supply data and assessments, including but not limited to planned generation retirements and new generation that is planned or needed including generation of electricity from renewable sources and from energy storage installations;
28 29	(3) An analysis of hosting capacity, including locational benefits of distributed energy resources and areas of existing or potential system congestion;
30 31	(4) An analysis of available and emerging technologies necessary to enable load management and flexibility; and
32 33	(5) An assessment of the environmental, equity and environmental justice effects of the grid plan.
34 35 36	6. Costs. A covered utility's prudently incurred costs in taking any action ordered by the commission in accordance with this section are just and reasonable operating costs for rate-making purposes.
37 38 39 40 41 42 43	Sec. 9. Plan status to committee. No later than October 15, 2023, the Public Utilities Commission shall provide an interim report regarding the status of the development of grid plans under the Maine Revised Statutes, Title 35-A, section 3147 to the joint standing committee of the Legislature having jurisdiction over energy and utility matters. No later than July 15, 2024, the commission shall submit a final report on the development of grid plans to the committee. The joint standing committee of the Legislature having report out a bill in

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connection with the interim report provided by the commission to the Second Regular Session of the 131st Legislature and the final report provided by the commission to the First Regular Session of the 132nd Legislature.

Sec. 10. Adoption of rules by Public Utilities Commission establishing minimum requirements. No later than June 30, 2023, the Public Utilities Commission shall adopt the rules required by the Maine Revised Statutes, Title 35-A, section 301, subsection 1-A.

Sec. 11. Assessment of resources needs at Public Utilities Commission. No later than December 1, 2022, the Public Utilities Commission shall provide to the joint standing committee of the Legislature having jurisdiction over energy and utility matters a report that includes an assessment of staffing and resources that may be necessary to implement the Maine Revised Statutes, Title 35-A, section 3147. After receiving the report, the committee may report out legislation on the subject matter of the report to the 131st Legislature in 2023.

15 Sec. 12. Appropriations and allocations. The following appropriations and 16 allocations are made.

- 17 **PUBLIC UTILITIES COMMISSION**
- 18 Public Utilities Administrative Division 0184

Initiative: Provides allocations for 5 Staff Attorney positions, 6 Utility Analyst positions
 and associated All Other costs.

21	OTHER SPECIAL REVENUE FUNDS	2021-22	2022-23
22	POSITIONS - LEGISLATIVE COUNT	0.000	11.000
23	Personal Services	\$0	\$590,546
24	All Other	\$0	\$102,245
25			
26	OTHER SPECIAL REVENUE FUNDS TOTAL	\$0	\$692,791
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Amend the bill by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

SUMMARY

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This amendment replaces the bill. This amendment:

1. Requires the Public Utilities Commission to adopt rules governing the evaluation of transmission and distribution utility performance and establishing metrics for utility operations and activities related to service quality, customer service, field services and distributed energy resources interconnection. The commission must publish quarterly report cards on utility performance and must impose administrative penalties for a utility's poor performance unless the utility demonstrates good cause for its failure to meet the service standards;

Authorizes the commission to perform audits or disallow cost recovery for certain
 transmission and distribution utilities when the commission has not made a rate
 determination in the preceding 5 years;

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3. Requires the commission to conduct a detailed expenditure analysis for certain transmission and distribution utilities;

4. Clarifies and adds protections for utility contractors and employees of utilities, competitive electricity providers, affiliated interests and utility contractors who provide testimony to legislative committees, the commission or the Public Advocate;

5. Establishes a new administrative penalty provision specific to violations of the service standard requirements in the Maine Revised Statutes, Title 35-A, section 301, subsection 1-A;

9 6. Provides for a process for divesting an underperforming investor-owned utility of
10 its utility assets to a qualified buyer;

7. Requires transmission and distribution utilities to develop and submit to the
 commission a 10-year plan including specific actions for addressing the expected effects
 of climate change;

8. Requires the commission to develop integrated grid plans for certain transmission and distribution utilities using information provided by the transmission and distribution utilities. The grid plan must be designed to improve system reliability and resiliency and enable cost-effective achievement of greenhouse gas reduction and climate policy goals;

Requires the commission to provide reports to the joint standing committee of the
 Legislature having jurisdiction over energy and utility matters regarding the status of the
 development of grid plans no later than October 15, 2023 and July 15, 2024;

21 10. Requires the commission to adopt rules to implement the requirements of Title
22 35-A, section 301, subsection 1-A no later than June 30, 2023; and

11. Requires the commission to provide a report to the joint standing committee of the
 Legislature having jurisdiction over energy and utility matters including an assessment of
 staffing and resources that may be necessary to implement the integrated grid planning
 provisions in Title 35-A, section 3147.

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The amendment adds an appropriations and allocations section.

28FISCAL NOTE REQUIRED29(See attached)

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130th MAINE LEGISLATURE

LD 1959

LR 2562(02)

An Act To Ensure Transmission and Distribution Utility Accountability

Fiscal Note for Bill as Amended by Committee Amendment "A" (S-55) Committee: Energy, Utilities and Technology Fiscal Note Required: Yes

Fiscal Note

	FY 2021-22	FY 2022-23	Projections FY 2023-24	Projections FY 2024-25
Appropriations/Allocations Other Special Revenue Funds	\$0	\$692,791	\$2,520,361	\$2,201,658
Revenue Other Special Revenue Funds	\$0	\$692,791	\$2,524,361	\$2,201,658

Correctional and Judicial Impact Statements

This bill may increase the number of civil suits filed in the court system. The additional workload associated with the minimal number of new cases filed in the court system does not require additional funding at this time. The collection of additional filing fees may increase General Fund revenue by minor amounts.

Fiscal Detail and Notes

This bill establishes new performance standards for transmission and distribution utilities operating in the State and creates new oversight responsibilities for the Public Utilities Commission (PUC). The bill includes ongoing allocations of \$692,791 beginning in fiscal year 2022-23 for six Utility Analyst positions and 5 Staff Attorney positions and associated All Other costs. The PUC will also require additional allocations of \$650,000 in fiscal year 2023-24 and \$250,000 for contracted services related to the additional reporting requirements outlined in the bill. The PUC is funded by an assessment set to produce sufficient revenue for the expenditures allocated by the Legislature for operating the PUC. The increased allocations in this bill require a corresponding increase in revenue from the assessment on transmission and distribution utilities.