

MAINE STATE LEGISLATURE

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130th MAINE LEGISLATURE

SECOND REGULAR SESSION-2022

Legislative Document

No. 1920

H.P. 1427

House of Representatives, January 13, 2022

**An Act To Enact the Interstate Counseling Compact To Address
Inequities in Access to Clinical Counseling Services and Increase
Maine's Provider Workforce**

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 203.

Received by the Clerk of the House on January 11, 2022. Referred to the Committee on Health Coverage, Insurance and Financial Services pursuant to Joint Rule 308.2 and ordered printed pursuant to Joint Rule 401.

A handwritten signature in cursive script that reads "Robert B. Hunt".

ROBERT B. HUNT
Clerk

Presented by Representative McCREIGHT of Harpswell.
Cosponsored by Senator SANBORN of Cumberland and
Representatives: BROOKS of Lewiston, CROCKETT of Portland, TEPLER of Topsham,
Senator: STEWART of Aroostook.

1 **Be it enacted by the People of the State of Maine as follows:**

2 **Sec. 1. 32 MRSA c. 147** is enacted to read:

3 **CHAPTER 147**

4 **INTERSTATE COUNSELING COMPACT**

5 **§18551. Short title**

6 This chapter may be known and cited as "the Interstate Counseling Compact," which
7 is referred to in this chapter as "the compact."

8 **§18552. Purpose**

9 The purpose of this compact is to facilitate interstate practice of licensed professional
10 counselors with the goal of improving public access to professional counseling services.
11 The practice of professional counseling occurs in the state where the client is located at the
12 time of the counseling services. The compact preserves the regulatory authority of states
13 to protect public health and safety through the current system of state licensure.

14 This compact is designed to achieve the following objectives:

15 **1. License recognition.** Increase public access to professional counseling services by
16 providing for the mutual recognition of other member state licenses;

17 **2. State powers.** Enhance the states' ability to protect the public's health and safety;

18 **3. Multistate practice.** Encourage the cooperation of member states in regulating
19 multistate practice for licensed professional counselors;

20 **4. Military spouses.** Support spouses of relocating active duty military personnel;

21 **5. Information exchange.** Enhance the exchange of licensure, investigative and
22 disciplinary information among member states;

23 **6. Telehealth technology.** Allow for the use of telehealth technology to facilitate
24 increased access to professional counseling services;

25 **7. Licensure requirements.** Support the uniformity of professional counseling
26 licensure requirements throughout the states to promote public safety and public health
27 benefits;

28 **8. State authority.** Invest all member states with the authority to hold a licensed
29 professional counselor accountable for meeting all state practice laws in the state in which
30 the client is located at the time care is rendered through the mutual recognition of member
31 state licenses;

32 **9. Multiple licenses.** Eliminate the necessity for licenses in multiple states; and

33 **10. Interstate practice.** Provide opportunities for interstate practice by licensed
34 professional counselors who meet uniform licensure requirements.

35 **§18553. Definitions**

36 As used in this chapter, unless the context otherwise indicates, the following terms
37 have the following meanings.

1 **1. Active duty military.** "Active duty military" means full-time duty status in the
2 active uniformed service of the United States, including members of the National Guard
3 and Reserves of the United States Armed Forces on active duty orders pursuant to 10
4 United States Code, Chapters 1209 and 1211.

5 **2. Adverse action.** "Adverse action" means any administrative, civil, equitable or
6 criminal action permitted by a state's laws that is imposed by a licensing board or other
7 authority against a licensed professional counselor, including actions against an
8 individual's license or privilege to practice such as revocation, suspension, probation,
9 monitoring of the licensee, limitation on the licensee's practice or any other encumbrance
10 on licensure affecting a licensed professional counselor's authorization to practice,
11 including issuance of a cease and desist action.

12 **3. Alternative program.** "Alternative program" means a nondisciplinary monitoring
13 or practice remediation process approved by a professional counseling licensing board to
14 address impaired practitioners.

15 **4. Continuing competence and education.** "Continuing competence and education"
16 means a requirement, as a condition of license renewal, to provide evidence of participation
17 in, or completion of, educational and professional activities relevant to practice or area of
18 work.

19 **5. Counseling compact commission.** "Counseling compact commission" or
20 "commission" means the national administrative body whose membership consists of all
21 states that have enacted the compact.

22 **6. Current significant investigative information.** "Current significant investigative
23 information" means:

24 A. Investigative information that a licensing board, after a preliminary inquiry that
25 includes notification and an opportunity for the licensed professional counselor to
26 respond, if required by state law, has reason to believe is not groundless and, if proved
27 true, would indicate more than a minor infraction; or

28 B. Investigative information that indicates that the licensed professional counselor
29 represents an immediate threat to public health and safety regardless of whether the
30 licensed professional counselor has been notified and had an opportunity to respond.

31 **7. Data system.** "Data system" means a repository of information about licensees,
32 including, but not limited to, continuing education, examination, licensure, investigative,
33 privilege to practice and adverse action information.

34 **8. Encumbered license.** "Encumbered license" means a license in which an adverse
35 action restricts the practice of licensed professional counseling by the licensee and that
36 adverse action has been reported to the United States Department of Health and Human
37 Services, National Practitioner Data Bank.

38 **9. Encumbrance.** "Encumbrance" means a revocation or suspension of, or any
39 limitation on, the full and unrestricted practice of licensed professional counseling by a
40 licensing board.

41 **10. Executive committee.** "Executive committee" means a group of directors elected
42 or appointed to act on behalf of, and within the powers granted to them by, the commission.

1 **11. Home state.** "Home state" means the member state that is the licensee's primary
2 state of residence.

3 **12. Impaired practitioner.** "Impaired practitioner" means an individual who has a
4 condition that may impair that individual's ability to practice as a licensed professional
5 counselor without some type of intervention and may include, but is not limited to, alcohol
6 and drug dependence, mental health impairment and neurological or physical impairments.

7 **13. Investigative information.** "Investigative information" means information,
8 records and documents received or generated by a professional counseling licensing board
9 pursuant to an investigation.

10 **14. Jurisprudence requirement.** "Jurisprudence requirement," if required by a
11 member state, means the assessment of an individual's knowledge of the laws and rules
12 governing the practice of professional counseling in a state.

13 **15. Licensed professional counselor.** "Licensed professional counselor" means a
14 counselor licensed by a member state, regardless of the title used by that state, to
15 independently assess, diagnose and treat behavioral health conditions.

16 **16. Licensee.** "Licensee" means an individual who currently holds an authorization
17 from a state to practice as a licensed professional counselor.

18 **17. Licensing board.** "Licensing board" means the agency of a state, or equivalent,
19 that is responsible for the licensing and regulation of licensed professional counselors.

20 **18. Member state.** "Member state" means a state that has enacted the compact.

21 **19. Privilege to practice.** "Privilege to practice" means a legal authorization that is
22 equivalent to a license permitting the practice of professional counseling in a remote state.

23 **20. Professional counseling.** "Professional counseling" means the assessment,
24 diagnosis and treatment of behavioral health conditions by a licensed professional
25 counselor.

26 **21. Remote state.** "Remote state" means a member state other than the home state
27 where a licensee is exercising or seeking to exercise the privilege to practice.

28 **22. Rule.** "Rule" means a regulation promulgated by the commission that has the force
29 of law.

30 **23. Single-state license.** "Single-state license" means a licensed professional
31 counselor license issued by a member state that authorizes practice only within the issuing
32 state and does not include a privilege to practice in any other member state.

33 **24. State.** "State" means any state, commonwealth, district or territory of the United
34 States that regulates the practice of professional counseling.

35 **25. Telehealth.** "Telehealth" means the application of telecommunication technology
36 to deliver professional counseling services remotely to assess, diagnose and treat
37 behavioral health conditions.

38 **26. Unencumbered license.** "Unencumbered license" means a license that authorizes
39 a licensed professional counselor to engage in the full and unrestricted practice of
40 professional counseling.

41 **§18554. State participation in the compact**

- 1 **1. Participation requirements.** To participate in the compact, a state must currently:
- 2 A. License and regulate licensed professional counselors;
- 3 B. Require licensees to pass a nationally recognized exam approved by the
- 4 commission;
- 5 C. Require licensees to have a 60-semester-hour or 90-quarter-hour master's degree in
- 6 counseling or 60 semester hours or 90 quarter hours of graduate course work including
- 7 the following topic areas:
- 8 (1) Professional counseling orientation and ethical practice;
- 9 (2) Social and cultural diversity;
- 10 (3) Human growth and development;
- 11 (4) Career development;
- 12 (5) Counseling and helping relationships;
- 13 (6) Group counseling and group work;
- 14 (7) Diagnosis and treatment and assessment and testing;
- 15 (8) Research and program evaluation; and
- 16 (9) Other areas as determined by the commission;
- 17 D. Require licensees to complete a supervised postgraduate professional experience
- 18 as defined by the commission; and
- 19 E. Have a mechanism in place for receiving and investigating complaints about
- 20 licensees.
- 21 **2. Duties.** A member state shall:
- 22 A. Participate fully in the commission's data system, including using the commission's
- 23 unique identifier as defined in rules;
- 24 B. Notify the commission, in compliance with the terms of the compact and rules, of
- 25 any adverse action or the availability of investigative information regarding a licensee;
- 26 C. Implement or utilize procedures for considering the criminal history records of
- 27 applicants for an initial privilege to practice. These procedures must include the
- 28 submission of fingerprints or other biometric-based information by applicants for the
- 29 purpose of obtaining an applicant's criminal history record information from the
- 30 Federal Bureau of Investigation and the agency responsible for retaining that state's
- 31 criminal records. A member state shall fully implement a criminal background check
- 32 requirement, within a time frame established by rule, by receiving the results of the
- 33 Federal Bureau of Investigation record search and shall use the results in making
- 34 licensure decisions. Communication between a member state and the commission and
- 35 among member states regarding the verification of eligibility for licensure through the
- 36 compact may not include any information received from the Federal Bureau of
- 37 Investigation relating to a federal criminal records check performed by a member state
- 38 under Public Law 92-544;
- 39 D. Comply with the rules of the commission;

1 E. Require an applicant to obtain or retain a license in the home state and meet the
2 home state's qualifications for licensure or renewal of licensure, as well as all other
3 applicable state laws;

4 F. Grant the privilege to practice to a licensee holding a valid unencumbered license
5 in another member state in accordance with the terms of the compact and rules; and

6 G. Provide for the attendance of the state's commissioner to the counseling compact
7 commission meetings.

8 **3. Fees.** Member states may charge a fee for granting the privilege to practice.

9 **4. Nonresidents.** Individuals not residing in a member state may continue to be able
10 to apply for a member state's single-state license as provided under the laws of each
11 member state; however, the single-state license granted to these individuals may not be
12 recognized as granting a privilege to practice professional counseling in any other member
13 state.

14 **5. Single-state license requirements.** Nothing in this compact may affect the
15 requirements established by a member state for the issuance of a single-state license.

16 **6. License recognition.** A license issued to a licensed professional counselor by a
17 home state to a resident in that state must be recognized by each member state as
18 authorizing a licensed professional counselor to practice professional counseling, under a
19 privilege to practice, in each member state.

20 **§18555. Privilege to practice**

21 **1. Requirements.** To exercise the privilege to practice under the terms and provisions
22 of the compact, the licensee must:

23 A. Hold a license in the home state;

24 B. Have a valid United States social security number or national practitioner identifier;

25 C. Be eligible for a privilege to practice in any member state in accordance with
26 subsections 4, 7 and 8;

27 D. Have not had any encumbrance or restriction against any license or privilege to
28 practice within the previous 2 years;

29 E. Notify the commission that the licensee is seeking the privilege to practice within a
30 remote state;

31 F. Pay any applicable fees, including any state fee, for the privilege to practice;

32 G. Meet any continuing competence and education requirements established by the
33 home state;

34 H. Meet any jurisprudence requirements established by the remote state in which the
35 licensee is seeking a privilege to practice; and

36 I. Report to the commission any adverse action, encumbrance or restriction on the
37 license taken by any nonmember state within 30 days from the date the action is taken.

38 **2. Validity.** The privilege to practice is valid until the expiration date of the home
39 state license. The licensee must comply with the requirements of subsection 1 to maintain
40 the privilege to practice in the remote state.

1 **3. Laws and regulations.** A licensee providing professional counseling in a remote
2 state under the privilege to practice shall adhere to the laws and regulations of the remote
3 state.

4 **4. Regulation.** A licensee providing professional counseling services in a remote state
5 is subject to that state's regulatory authority. A remote state may, in accordance with due
6 process and that state's laws, remove a licensee's privilege to practice in the remote state
7 for a specific period of time, impose fines or take any other necessary actions to protect the
8 health and safety of its citizens. The licensee may be ineligible for a privilege to practice
9 in any member state until the specific time for removal has passed and all fines are paid.

10 **5. Encumbrance.** If a home state license is encumbered, the licensee must lose the
11 privilege to practice in any remote state until the following occur:

12 A. The home state license is no longer encumbered; and

13 B. The licensee has not had any encumbrance or restriction against any license or
14 privilege to practice within the previous 2 years.

15 **6. Restoration after encumbrance.** Once an encumbered license in the home state
16 is restored to good standing, the licensee must meet the requirements of subsection 1 to
17 obtain a privilege to practice in any remote state.

18 **7. Removal.** If a licensee's privilege to practice in any remote state is removed, the
19 individual may lose the privilege to practice in all other remote states until the following
20 occur:

21 A. The specific period of time for which the privilege to practice was removed has
22 ended;

23 B. All fines have been paid; and

24 C. The licensee has not had any encumbrance or restriction against any license or
25 privilege to practice within the previous 2 years.

26 **8. Restoration after removal.** Once the requirements of subsection 7 have been met,
27 the licensee must meet the requirements in subsection 1 to obtain a privilege to practice in
28 a remote state.

29 **§18556. Obtaining a new home state license based on a privilege to practice**

30 **1. Home state license.** A licensed professional counselor may hold a home state
31 license that allows for a privilege to practice in other member states in only one member
32 state at a time.

33 **2. Change of primary state of residence.** If a licensed professional counselor
34 changes the primary state of residence by moving between 2 member states:

35 A. The licensed professional counselor shall file an application for obtaining a new
36 home state license based on a privilege to practice, pay all applicable fees and notify
37 the current and new home state in accordance with applicable rules adopted by the
38 commission;

39 B. Upon receipt of an application for obtaining a new home state license by virtue of
40 a privilege to practice, the new home state shall verify that the licensed professional
41 counselor meets the pertinent criteria outlined in section 18555 via the data system,
42 without need for primary source verification except for:

1 (1) A Federal Bureau of Investigation fingerprint-based criminal background check
2 if not previously performed or updated pursuant to applicable rules adopted by the
3 commission in accordance with Public Law 92-544;

4 (2) Any other criminal background check as required by the new home state; and

5 (3) Completion of any requisite jurisprudence requirements of the new home state;

6 C. The former home state shall convert the former home state license into a privilege
7 to practice once the new home state has activated the new home state license in
8 accordance with applicable rules adopted by the commission;

9 D. Notwithstanding any other provision of this compact, if the licensed professional
10 counselor cannot meet the criteria in section 18555, the new home state may apply its
11 requirements for issuing a new single-state license; and

12 E. The licensed professional counselor shall pay all applicable fees to the new home
13 state in order to be issued a new home state license.

14 **3. Change of residence; nonmember states.** If a licensed professional counselor
15 changes the primary state of residence by moving from a member state to a nonmember
16 state, or from a nonmember state to a member state, the state criteria applies for issuance
17 of a single-state license in the new state.

18 **4. Single-state licenses.** Nothing in this compact interferes with a licensee's ability to
19 hold a single-state license in multiple states; however, for the purposes of this compact, a
20 licensee may have only one home state license.

21 **5. Single-state license requirements.** Nothing in this compact affects the
22 requirements established by a member state for the issuance of a single-state license.

23 **§18557. Active duty military personnel or their spouses**

24 Active duty military personnel, or their spouses, must designate a home state where the
25 individual has a current license in good standing. The individual may retain the home state
26 designation during the period the service member is on active duty. Subsequent to
27 designating a home state, the individual may only change the home state through
28 application for licensure in the new state or through the process outlined in section 18556.

29 **§18558. Compact privilege to practice telehealth**

30 **1. Telehealth practice.** Member states shall recognize the right of a licensed
31 professional counselor, licensed by a home state in accordance with section 18554 and
32 under rules promulgated by the commission, to practice professional counseling in any
33 member state via telehealth under a privilege to practice as provided in the compact and
34 rules promulgated by the commission.

35 **2. Laws and regulations.** A licensee providing professional counseling services in a
36 remote state under the privilege to practice shall adhere to the laws and regulations of the
37 remote state.

38 **§18559. Adverse actions**

39 **1. Adverse action authority.** In addition to the other powers conferred by state law,
40 a remote state has the authority, in accordance with existing state due process law, to:

1 A. Take adverse action against a licensed professional counselor's privilege to practice
2 within that member state; and

3 B. Issue subpoenas for both hearings and investigations that require the attendance and
4 testimony of witnesses as well as the production of evidence. Subpoenas issued by a
5 licensing board in a member state for the attendance and testimony of witnesses or the
6 production of evidence from another member state must be enforced in the latter state
7 by any court of competent jurisdiction, according to the practice and procedure of that
8 court applicable to subpoenas issued in proceedings pending before it. The issuing
9 authority shall pay any witness fees, travel expenses, mileage and other fees required
10 by the service statutes of the state in which the witnesses or evidence are located.

11 Only the home state has the power to take adverse action against a licensed professional
12 counselor's license issued by the home state.

13 **2. Conduct; appropriate action.** For purposes of taking adverse action, the home
14 state shall give the same priority and effect to reported conduct received from a member
15 state as it would if the conduct had occurred within the home state. In so doing, the home
16 state shall apply its own state laws to determine appropriate action.

17 **3. Change of residence.** The home state shall complete any pending investigations
18 of a licensed professional counselor who changes the primary state of residence during the
19 course of the investigations. The home state also has the authority to take appropriate
20 action and shall promptly report the conclusions of the investigations to the administrator
21 of the data system. The administrator of the coordinated licensure information system shall
22 promptly notify the new home state of any adverse actions.

23 **4. Recovery.** A member state, if otherwise permitted by state law, may recover from
24 the affected licensed professional counselor the costs of investigations and dispositions of
25 cases resulting from any adverse action taken against that licensed professional counselor.

26 **5. Remote state findings.** A member state may take adverse action based on the
27 factual findings of the remote state as long as the member state follows its own procedures
28 for taking the adverse action.

29 **6. Joint investigations.** In addition to the authority granted to a member state by its
30 respective professional counseling practice act or other applicable state law, any member
31 state may participate with other member states in joint investigations of licensees.

32 Member states shall share any investigative, litigation or compliance materials in
33 furtherance of any joint or individual investigation initiated under the compact.

34 **7. Deactivation.** If adverse action is taken by the home state against the license of a
35 licensed professional counselor, the licensed professional counselor's privilege to practice
36 in all other member states must be deactivated until all encumbrances have been removed
37 from the state license. All home state disciplinary orders that impose adverse action against
38 the license of a licensed professional counselor must include a statement that the licensed
39 professional counselor's privilege to practice is deactivated in all member states during the
40 pendency of the order.

41 **8. Notification.** If a member state takes adverse action, it shall promptly notify the
42 administrator of the data system. The administrator of the data system shall promptly notify
43 the home state of any adverse actions by remote states.

1 **9. Alternative program.** Nothing in this compact overrides a member state's decision
2 that participation in an alternative program may be used in lieu of adverse action.

3 **§18560. Establishment of counseling compact commission**

4 **1. Commission established.** The compact member states hereby create and establish
5 a joint public agency known as the counseling compact commission.

6 A. The commission is an instrumentality of the compact states.

7 B. Venue is proper and judicial proceedings by or against the commission must be
8 brought solely and exclusively in a court of competent jurisdiction where the principal
9 office of the commission is located. The commission may waive venue and
10 jurisdictional defenses to the extent it adopts or consents to participate in alternative
11 dispute resolution proceedings.

12 C. Nothing in this compact may be construed to be a waiver of sovereign immunity.

13 **2. Membership, voting and meetings.** Membership, voting and meetings are
14 governed by this subsection.

15 A. Each member state has and is limited to one delegate selected by that member state's
16 licensing board.

17 B. The delegate must be either:

18 (1) A current member of the licensing board at the time of appointment, who is a
19 licensed professional counselor or public member; or

20 (2) An administrator of the licensing board.

21 C. Any delegate may be removed or suspended from office as provided by the law of
22 the state from which the delegate is appointed.

23 D. The member state licensing board shall fill any vacancy occurring on the
24 commission within 60 days.

25 E. Each delegate is entitled to one vote with regard to the promulgation of rules and
26 creation of bylaws and must otherwise have an opportunity to participate in the
27 business and affairs of the commission.

28 F. A delegate shall vote in person or by such other means as provided in the bylaws.
29 The bylaws may provide for delegates' participation in meetings by telephone or other
30 means of communication.

31 G. The commission shall meet at least once during each calendar year. Additional
32 meetings must be held as set forth in the bylaws.

33 H. The commission shall by rule establish a term of office for delegates and may by
34 rule establish term limits.

35 **3. Powers and duties.** The commission has the following powers and duties:

36 A. Establish the fiscal year of the commission;

37 B. Establish bylaws;

38 C. Maintain its financial records in accordance with the bylaws;

- 1 D. Meet and take such actions as are consistent with the provisions of this compact
2 and the bylaws;
- 3 E. Promulgate rules that are binding to the extent and in the manner provided for in
4 the compact;
- 5 F. Bring and prosecute legal proceedings or actions in the name of the commission, as
6 long as the standing of any state licensing board to sue or be sued under applicable law
7 is not affected;
- 8 G. Purchase and maintain insurance and bonds;
- 9 H. Borrow, accept or contract for services of personnel, including, but not limited to,
10 employees of a member state;
- 11 I. Hire employees, elect or appoint officers, fix compensation, define duties and grant
12 such individuals appropriate authority to carry out the purposes of the compact and
13 establish the commission's personnel policies and programs relating to conflicts of
14 interest, qualifications of personnel and other related personnel matters;
- 15 J. Accept appropriate donations and grants of money, equipment, supplies, materials
16 and services and receive, utilize and dispose of the same, as long as at all times the
17 commission avoids any appearance of impropriety or conflict of interest;
- 18 K. Lease, purchase, accept appropriate gifts or donations of or otherwise own, hold,
19 improve or use any property, real, personal or mixed, as long as at all times the
20 commission avoids any appearance of impropriety;
- 21 L. Sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise dispose of
22 any property, real, personal or mixed;
- 23 M. Establish a budget and make expenditures;
- 24 N. Borrow money;
- 25 O. Appoint committees, including standing committees composed of members, state
26 regulators, state legislators or their representatives and consumer representatives and
27 such other interested persons as may be designated in this compact and the bylaws;
- 28 P. Provide and receive information from, and cooperate with, law enforcement
29 agencies;
- 30 Q. Establish and elect an executive committee; and
- 31 R. Perform such other functions as may be necessary or appropriate to achieve the
32 purposes of this compact consistent with the state regulation of professional counseling
33 licensure and practice.
- 34 **4. Executive committee.** The establishment of an executive committee is governed
35 by this subsection.
- 36 A. The executive committee has the power to act on behalf of the commission
37 according to the terms of this compact.
- 38 B. The executive committee is composed of up to 11 members:
- 39 (1) Seven voting members who are elected by the commission from the current
40 membership of the commission; and

1 (2) Up to 4 ex officio, nonvoting members from 4 recognized national professional
2 counselor organizations.

3 The ex officio members must be selected by their respective organizations.

4 C. The commission may remove any member of the executive committee as provided
5 in bylaws.

6 D. The executive committee shall meet at least annually.

7 E. The executive committee has the following duties and responsibilities:

8 (1) Recommend to the entire commission changes to the rules or bylaws, changes
9 to this compact legislation, fees paid by compact member states such as annual
10 dues and any commission compact fee charged to licensees for the privilege to
11 practice;

12 (2) Ensure compact administration services are appropriately provided,
13 contractual or otherwise;

14 (3) Prepare and recommend the budget;

15 (4) Maintain financial records on behalf of the commission;

16 (5) Monitor compact compliance of member states and provide compliance reports
17 to the commission;

18 (6) Establish additional committees as necessary; and

19 (7) Other duties as provided in rules or bylaws.

20 **5. Meetings of the commission.** Meetings of the commission are governed by this
21 subsection.

22 A. All meetings must be open to the public, and public notice of meetings must be
23 given in the same manner as required under the rule-making provisions in section
24 18562.

25 B. The commission or the executive committee or other committees of the commission
26 may convene in a closed, nonpublic meeting if the commission or executive committee
27 or other committees of the commission must discuss:

28 (1) Noncompliance of a member state with its obligations under the compact;

29 (2) The employment, compensation, discipline or other matters, practices or
30 procedures related to specific employees or other matters related to the
31 commission's internal personnel practices and procedures;

32 (3) Current, threatened or reasonably anticipated litigation;

33 (4) Negotiation of contracts for the purchase, lease or sale of goods, services or
34 real estate;

35 (5) Accusing any person of a crime or formally censuring any person;

36 (6) Disclosure of trade secrets or commercial or financial information that is
37 privileged or confidential;

38 (7) Disclosure of information of a personal nature where disclosure would
39 constitute a clearly unwarranted invasion of personal privacy;

1 (8) Disclosure of investigative records compiled for law enforcement purposes;

2 (9) Disclosure of information related to any investigative reports prepared by or
3 on behalf of or for use of the commission or other committee charged with
4 responsibility of investigation or determination of compliance issues pursuant to
5 the compact; or

6 (10) Matters specifically exempted from disclosure by federal or member state
7 statute.

8 C. If a meeting, or portion of a meeting, is closed pursuant to paragraph B, the
9 commission's legal counsel or designee shall certify that the meeting may be closed
10 and shall reference each relevant exempting provision.

11 D. The commission shall keep minutes that fully and clearly describe all matters
12 discussed in a meeting and shall provide a full and accurate summary of actions taken,
13 and the reasons therefor, including a description of the views expressed. All documents
14 considered in connection with an action must be identified in the minutes. All minutes
15 and documents of a closed meeting must remain under seal, subject to release by a
16 majority vote of the commission or order of a court of competent jurisdiction.

17 **6. Financing of the commission.** Financing of the commission is governed by this
18 subsection.

19 A. The commission shall pay, or provide for the payment of, the reasonable expenses
20 of its establishment, organization and ongoing activities.

21 B. The commission may accept any appropriate revenue sources, donations and grants
22 of money, equipment, supplies, materials and services.

23 C. The commission may levy on and collect an annual assessment from each member
24 state or impose fees on other parties to cover the cost of the operations and activities
25 of the commission and its staff, which must be in a total amount sufficient to cover its
26 annual budget as approved each year for which revenue is not provided by other
27 sources. The aggregate annual assessment amount must be allocated based upon a
28 formula to be determined by the commission, which shall promulgate a rule binding
29 upon all member states.

30 D. The commission may not incur obligations of any kind prior to securing the funds
31 adequate to meet the same, and the commission may not pledge the credit of any of the
32 member states, except by and with the authority of the member state.

33 E. The commission shall keep accurate accounts of all receipts and disbursements.
34 The receipts and disbursements of the commission are subject to the audit and
35 accounting procedures established under its bylaws; however, all receipts and
36 disbursements of funds handled by the commission must be audited yearly by a
37 certified or licensed public accountant, and the report of the audit must be included in
38 and become part of the annual report of the commission.

39 **7. Qualified immunity, defense and indemnification.** Qualified immunity, defense
40 and indemnification are governed by this subsection.

41 A. The members, officers, executive director, employees and representatives of the
42 commission are immune from suit and liability, either personally or in their official
43 capacity, for any claim for damage to or loss of property or personal injury or other

1 civil liability caused by or arising out of any actual or alleged act, error or omission
2 that occurred, or that the person against whom the claim is made had a reasonable basis
3 for believing occurred, within the scope of commission employment, duties or
4 responsibilities, except that nothing in this paragraph may be construed to protect any
5 such person from suit or liability for any damage, loss, injury or liability caused by the
6 intentional or willful or wanton misconduct of that person.

7 B. The commission shall defend any member, officer, executive director, employee or
8 representative of the commission in any civil action seeking to impose liability arising
9 out of any actual or alleged act, error or omission that occurred within the scope of
10 commission employment, duties or responsibilities, or that the person against whom
11 the claim is made had a reasonable basis for believing occurred within the scope of
12 commission employment, duties or responsibilities, except that nothing in this
13 paragraph may be construed to prohibit that person from retaining that person's own
14 counsel, and as long as the actual or alleged act, error or omission did not result from
15 that person's intentional or willful or wanton misconduct.

16 C. The commission shall indemnify and hold harmless any member, officer, executive
17 director, employee or representative of the commission for the amount of any
18 settlement or judgment obtained against that person arising out of any actual or alleged
19 act, error or omission that occurred within the scope of commission employment, duties
20 or responsibilities, or that such person had a reasonable basis for believing occurred
21 within the scope of commission employment, duties or responsibilities, as long as the
22 actual or alleged act, error or omission did not result from the intentional or willful or
23 wanton misconduct of that person.

24 **§18561. Data system**

25 **1. Database and reporting system.** The commission shall provide for the
26 development, maintenance, operation and utilization of a coordinated database and
27 reporting system containing licensure, adverse action and investigative information on all
28 licensed individuals in member states.

29 **2. Uniform data set submission.** Notwithstanding any other provision of state law to
30 the contrary, a member state shall submit a uniform data set to the data system on all
31 individuals to whom this compact is applicable as required by the rules of the commission,
32 including:

33 A. Identifying information;

34 B. Licensure data;

35 C. Adverse actions against a license or privilege to practice;

36 D. Nonconfidential information related to alternative program participation;

37 E. Any denial of application for licensure and the reasons for that denial;

38 F. Current significant investigative information; and

39 G. Other information that may facilitate the administration of this compact, as
40 determined by the rules of the commission.

41 **3. Investigative information availability.** Investigative information pertaining to a
42 licensee in any member state may be made available only to other member states.

1 **4. Adverse action information.** The commission shall promptly notify all member
2 states of any adverse action taken against a licensee or an individual applying for a license.
3 Adverse action information pertaining to a licensee in any member state must be available
4 to any other member state.

5 **5. Confidential information.** Member states contributing information to the data
6 system may designate information that may not be shared with the public without the
7 express permission of the contributing state.

8 **6. Information expungement.** Any information submitted to the data system that is
9 subsequently required to be expunged by the laws of the member state contributing the
10 information must be removed from the data system.

11 **§18562. Rulemaking**

12 **1. Promulgation.** The commission shall promulgate reasonable rules in order to
13 effectively and efficiently achieve the purpose of the compact. Notwithstanding the
14 foregoing, in the event the commission exercises its rule-making authority in a manner that
15 is beyond the scope of the purposes of the compact, or the powers granted hereunder, then
16 such an action by the commission is invalid and has no force or effect.

17 **2. Powers.** The commission shall exercise its rule-making powers pursuant to the
18 criteria set forth in this section and the rules adopted thereunder. Rules and amendments
19 become binding as of the date specified in each rule or amendment.

20 **3. Rule rejection.** If a majority of the legislatures of the member states rejects a rule,
21 by enactment of a statute or resolution in the same manner used to adopt the compact within
22 4 years of the date of adoption of the rule, then that rule has no further force and effect in
23 any member state.

24 **4. Rule adoption procedure.** Rules or amendments to the rules must be adopted at a
25 regular or special meeting of the commission.

26 **5. Notice.** Prior to promulgation and adoption of a final rule or rules by the
27 commission, and at least 30 days in advance of the meeting at which the rule will be
28 considered and voted upon, the commission shall file a notice of proposed rulemaking:

29 **A.** On the website of the commission or other publicly accessible platform; and

30 **B.** On the website of each member state professional counseling licensing board or
31 other publicly accessible platform or the publication in which each state would
32 otherwise publish proposed rules.

33 **6. Notice requirements.** The notice of proposed rulemaking must include:

34 **A.** The proposed time, date and location of the meeting in which the rule will be
35 considered and voted upon;

36 **B.** The text of the proposed rule or amendment and the reason for the proposed rule;

37 **C.** A request for comments on the proposed rule from any interested person; and

38 **D.** The manner in which interested persons may submit notice to the commission of
39 their intention to attend the public hearing and any written comments.

1 **7. Public comment.** Prior to adoption of a proposed rule, the commission shall allow
2 persons to submit written data, facts, opinions and arguments, which must be made
3 available to the public.

4 **8. Public hearing.** The commission shall grant an opportunity for a public hearing
5 before it adopts a rule or amendment if a hearing is requested by:

6 A. At least 25 persons;

7 B. A state or federal governmental subdivision or agency; or

8 C. An association having at least 25 members.

9 **9. Hearing notice.** If a hearing is held on the proposed rule or amendment, the
10 commission shall publish the place, time and date of the scheduled public hearing. If the
11 hearing is held via electronic means, the commission shall publish the mechanism for
12 access to the electronic hearing.

13 A. All persons wishing to be heard at the hearing must notify the executive director of
14 the commission or other designated member in writing of their desire to appear and
15 testify at the hearing not less than 5 business days before the scheduled date of the
16 hearing.

17 B. Hearings must be conducted in a manner providing each person who wishes to
18 comment a fair and reasonable opportunity to comment orally or in writing.

19 C. All hearings must be recorded. A copy of the recording must be made available on
20 request.

21 D. Nothing in this section may be construed as requiring a separate hearing on each
22 rule. Rules may be grouped for the convenience of the commission at hearings required
23 by this section.

24 **10. Consideration.** Following the scheduled hearing date, or by the close of business
25 on the scheduled hearing date if the hearing was not held, the commission shall consider
26 all written and oral comments received.

27 **11. Proceeding without public hearing.** If no written notice of intent to attend the
28 public hearing by interested parties is received, the commission may proceed with
29 promulgation of the proposed rule without a public hearing.

30 **12. Final action.** The commission shall, by majority vote of all members, take final
31 action on the proposed rule and shall determine the effective date of the rule, if any, based
32 on the rule-making record and the full text of the rule.

33 **13. Emergency rulemaking.** Upon determination that an emergency exists, the
34 commission may consider and adopt an emergency rule without prior notice, opportunity
35 for comment or hearing, as long as the usual rule-making procedures provided in the
36 compact and in this section are retroactively applied to the rule as soon as reasonably
37 possible, in no event later than 90 days after the effective date of the rule. For the purposes
38 of this subsection, "emergency rule" means a rule that must be adopted immediately in
39 order to:

40 A. Meet an imminent threat to public health, safety or welfare;

41 B. Prevent a loss of commission or member state funds;

1 C. Meet a deadline for the promulgation of an administrative rule that is established
2 by federal law or rule; or

3 D. Protect public health and safety.

4 **14. Rule revisions.** The commission or an authorized committee of the commission
5 may direct revisions to a previously adopted rule or amendment for purposes of correcting
6 typographical errors, errors in format, errors in consistency or grammatical errors. Public
7 notice of any revisions must be posted on the website of the commission. The revision is
8 subject to challenge by any person for a period of 30 days after posting. The revision may
9 be challenged only on grounds that the revision results in a material change to a rule. A
10 challenge must be made in writing and delivered to the chair of the commission prior to the
11 end of the notice period. If no challenge is made, the revision takes effect without further
12 action. If the revision is challenged, the revision may not take effect without the approval
13 of the commission.

14 **§18563. Oversight, dispute resolution and enforcement**

15 **1. Oversight.** Oversight of the compact is governed by this subsection.

16 A. The executive, legislative and judicial branches of state government in each
17 member state shall enforce this compact and take all actions necessary and appropriate
18 to effectuate the compact's purposes and intent. The provisions of this compact and
19 the rules promulgated hereunder have standing as statutory law.

20 B. All courts shall take judicial notice of the compact and the rules in any judicial or
21 administrative proceeding in a member state pertaining to the subject matter of this
22 compact that may affect the powers, responsibilities or actions of the commission.

23 C. The commission is entitled to receive service of process in any proceeding under
24 paragraph B and has standing to intervene in such a proceeding for all purposes.
25 Failure to provide service of process to the commission renders a judgment or order
26 void as to the commission, this compact or promulgated rules.

27 **2. Default and technical assistance.** Default and technical assistance are governed
28 by this subsection.

29 A. If the commission determines that a member state has defaulted in the performance
30 of its obligations or responsibilities under this compact or the promulgated rules, the
31 commission shall:

32 (1) Provide written notice to the defaulting state and other member states of the
33 nature of the default, the proposed means of curing the default and any other action
34 to be taken by the commission; and

35 (2) Provide remedial training and specific technical assistance regarding the
36 default.

37 **3. Termination from compact.** If a state in default fails to cure the default, the
38 defaulting state may be terminated from the compact upon an affirmative vote of a majority
39 of the member states, and all rights, privileges and benefits conferred by this compact may
40 be terminated on the effective date of termination. A cure of the default does not relieve
41 the offending state of obligations or liabilities incurred during the period of default.

1 **4. Termination regulation.** Termination of membership in the compact may be
2 imposed only after all other means of securing compliance have been exhausted. Notice
3 of intent to suspend or terminate must be given by the commission to the governor, the
4 majority and minority leaders of the defaulting state's legislature and each of the member
5 states.

6 **5. Responsibilities after termination.** A state that has been terminated is responsible
7 for all assessments, obligations and liabilities incurred through the effective date of
8 termination, including obligations that extend beyond the effective date of termination.

9 **6. Costs.** The commission may not bear any costs related to a state that is found to be
10 in default or that has been terminated from the compact, unless agreed upon in writing
11 between the commission and the defaulting state.

12 **7. Appeal.** The defaulting state may appeal the action of the commission by
13 petitioning the United States District Court for the District of Columbia or the federal
14 district where the commission has its principal offices. The prevailing member must be
15 awarded all costs of that litigation, including reasonable attorney's fees.

16 **8. Dispute resolution.** Dispute resolution is governed by this subsection.

17 A. Upon request by a member state, the commission shall attempt to resolve disputes
18 related to the compact that arise among member states and between member and
19 nonmember states.

20 B. The commission shall promulgate a rule providing for both mediation and binding
21 dispute resolution for disputes as appropriate.

22 **9. Enforcement.** Enforcement of the compact is governed by this subsection.

23 A. The commission, in the reasonable exercise of its discretion, shall enforce the
24 provisions and rules of this compact.

25 B. By majority vote, the commission may initiate legal action in the United States
26 District Court for the District of Columbia or the federal district where the commission
27 has its principal offices against a member state in default to enforce compliance with
28 the provisions of the compact and its promulgated rules and bylaws. The relief sought
29 may include both injunctive relief and damages. In the event judicial enforcement is
30 necessary, the prevailing member must be awarded all costs of that litigation, including
31 reasonable attorney's fees.

32 C. The remedies under this subsection are not the exclusive remedies of the
33 commission. The commission may pursue any other remedies available under federal
34 or state law.

35 **§18564. Date of implementation of counseling compact; commission and associated**
36 **rules, withdrawal and amendment**

37 **1. Effective date.** The compact takes effect on the date on which the compact statute
38 is enacted into law in the 10th member state. The provisions of the compact that become
39 effective at that time are limited to the powers granted to the commission relating to
40 assembly and the promulgation of rules. After the effective date of the compact, the
41 commission shall meet and exercise rule-making powers necessary to the implementation
42 and administration of the compact.

1 **2. Subsequent member states.** Any state that joins the compact subsequent to the
2 commission's initial adoption of the rules is subject to the rules as they exist on the date on
3 which the compact becomes law in that state. Any rule that has been previously adopted
4 by the commission has the full force and effect of law on the day the compact becomes law
5 in that state.

6 **3. Withdrawal.** Any member state may withdraw from this compact by enacting a
7 statute repealing the same.

8 A. A member state's withdrawal does not take effect until 6 months after enactment of
9 the repealing statute.

10 B. Withdrawal does not affect the continuing requirement of the withdrawing state's
11 professional counseling licensing board to comply with the investigative and adverse
12 action reporting requirements of this chapter prior to the effective date of withdrawal.

13 **4. Other agreements or arrangements.** Nothing contained in this compact may be
14 construed to invalidate or prevent any professional counseling licensure agreement or other
15 cooperative arrangement between a member state and a nonmember state that does not
16 conflict with the provisions of this compact.

17 **5. Amendment.** This compact may be amended by the member states. An amendment
18 to this compact does not become effective and binding upon any member state until it is
19 enacted into the laws of all member states.

20 **§18565. Construction and severability**

21 This compact may be liberally construed so as to effectuate the purposes thereof. The
22 provisions of this compact must be severable and if any phrase, clause, sentence or
23 provision of this compact is declared to be contrary to the constitution of any member state
24 or of the United States or the applicability thereof to any government, agency, person or
25 circumstance is held invalid, the validity of the remainder of this compact and the
26 applicability thereof to any government, agency, person or circumstance is not affected
27 thereby. If this compact is held contrary to the constitution of any member state, the
28 compact remains in full force and effect as to the remaining member states and in full force
29 and effect as to the member state affected as to all severable matters.

30 **§18566. Binding effect of compact and other laws**

31 **1. Adherence.** A licensee providing professional counseling services in a remote state
32 under the privilege to practice shall adhere to the laws and regulations, including scope of
33 practice, of the remote state.

34 **2. Enforcement.** Nothing in this chapter prevents the enforcement of any other law
35 of a member state that is not inconsistent with the compact.

36 **3. Conflict.** Any laws in a member state in conflict with the compact are superseded
37 to the extent of the conflict.

38 **4. Binding actions.** Any lawful actions of the commission, including all rules and
39 bylaws properly promulgated by the commission, are binding upon the member states.

40 **5. Binding agreements.** All permissible agreements between the commission and the
41 member states are binding in accordance with their terms.

