MAINE STATE LEGISLATURE

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130th MAINE LEGISLATURE

FIRST SPECIAL SESSION-2021

Legislative Document

No. 1652

H.P. 1223

House of Representatives, May 5, 2021

An Act To Build a Child Care System by Recruiting and Retaining Maine's Early Childhood Educators Workforce

Received by the Clerk of the House on May 3, 2021. Referred to the Committee on Innovation, Development, Economic Advancement and Business pursuant to Joint Rule 308.2 and ordered printed pursuant to Joint Rule 401.

ROBERT B. HUNT
Clerk

Presented by Speaker FECTEAU of Biddeford.
Cosponsored by President JACKSON of Aroostook and
Representatives: HASENFUS of Readfield, McDONALD of Stonington, MILLETT of
Waterford, MILLETT of Cape Elizabeth, ROBERTS of South Berwick, Senators:
DAUGHTRY of Cumberland, STEWART of Aroostook.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 22 MRSA §3740-A is enacted to read:

§3740-A. Early childhood educators workforce support program

The commissioner, the Commissioner of Education and the Commissioner of Labor jointly shall develop and implement an early childhood educators workforce support program, referred to in this section as "the program," to recruit and retain early childhood educators working with children up to 5 years of age. Components of the program must include the following:

- 1. Career and technical education. Increasing opportunities for course work in early childhood education by:
 - A. Expanding the number of career and technical education centers at which early childhood education programs are available; and
 - B. Supporting early childhood education courses through funding for training and the purchase of updated textbooks, equipment and other course materials;
- 2. Comprehensive scholarships. Providing comprehensive scholarships that allow individuals, such as those providing family child care, directors of child care centers and early childhood educators, to attain early childhood education credentials and take courses at accredited institutions leading to associate, bachelor's or master's degrees. The scholarships must be structured with the goal of allowing an individual who agrees to work for at least one year following graduation with an approved employer to graduate without student debt;
- 3. Apprenticeships. Expanding the number of apprenticeships available in early childhood child care. The apprenticeships must be registered with the Department of Labor and offered in partnership with a professional development network that promotes and supports professionalism in the early childhood child care and education field and that is operated by an institution for higher education as defined in section 2053, subsection 4-B and that must meet any additional criteria established by rules adopted pursuant to this section;
- **4. Salary supplements.** Establishing a system of salary supplements for providers of child care and early childhood educators working with children up to 5 years of age. The system of salary supplements must:
 - A. Be on a graded scale that awards salary supplements to an individual based on the course credits or credentials earned and the level of education and experience of the individual;
 - B. Award salary supplements to an individual whose employer is a program or school that is ranked by the office based on the quality of the program or school; and
 - C. Award salary supplements to an individual who has registered on a statewide registry that uses a registry member's work, education and training histories, along with any professional credentials, to assign a level on a scale appropriate to that career;
- 5. Articulation agreements. Collaborating with local adult education providers of school administrative units, apprenticeship sponsors, career and technical education programs, the Maine Community College System and the University of Maine System to

create articulation agreements between these entities for the transfer of credits for course work related to early childhood education and to facilitate enrollment in courses that lead to the issuance of a postsecondary degree by a degree-granting institution; and

6. Support for immigrants and those new to the workforce. Collaborating with local adult education providers of school administrative units, apprenticeship sponsors, career and technical education programs, the Maine Community College System and the University of Maine System to support individuals, including immigrants and other populations lacking experience in the State's workforce, who require foundational skills development to enter and succeed in early childhood education courses, including but not limited to English as a second language, literacy, numeracy and employability skills.

The commissioner shall collect early childhood educators workforce and child care data, including, but not limited to, workforce demographics, salaries and benefits, enrollment and staffing demographics in child care facilities and facilities operated by family child care providers licensed or certified pursuant to section 8301-A and cost-of-care and affordability assessments, with race, ethnicity and geographic information within all datasets. The commissioner, the Commissioner of Education and the Commissioner of Labor jointly shall biennially submit a report for presentation to the Legislature including a review of the adequacy of the pathways to early childhood education careers and an evaluation of how the collection of early childhood educators workforce and child care data and coordinated, dedicated funding are supporting the ongoing development of an early child care and education system.

The commissioner, the Commissioner of Education and the Commissioner of Labor jointly shall adopt routine technical rules pursuant to Title 5, chapter 375, subchapter 2-A to implement the provisions of this section.

Sec. 2. Appropriations and allocations. The following appropriations and allocations are made.

EDUCATION, DEPARTMENT OF

General Purpose Aid for Local Schools 0308

Initiative: Provides ongoing funds to support the expansion of early childhood education programs currently offered by 20 career and technical education centers in the State to 27 career and technical education centers and to update textbooks, equipment and other curriculum materials.

33	GENERAL FUND	2021-22	2022-23
34	All Other	\$100,000	\$100,000
35			·
36	GENERAL FUND TOTAL	\$100,000	\$100,000
2=			
37			
38	EDUCATION, DEPARTMENT OF		
39	DEPARTMENT TOTALS	2021-22	2022-23
40			
41	GENERAL FUND	\$100,000	\$100,000
42		ŕ	•

1	DEPARTMENT TOTAL - ALL FUNDS	\$100,000	\$100,000		
2	HEALTH AND HUMAN SERVICES, DEPARTMENT OF				
3	Child Care Services 0563				
4 5 6	Initiative: Provides ongoing funding for education-based and experience-based salary supplements for early childhood educators working with young children from birth to 5 years of age.				
7	GENERAL FUND	2021-22	2022-23		
8	All Other	\$4,500,000	\$4,500,000		
9 10	GENERAL FUND TOTAL	\$4,500,000	\$4,500,000		
10	GENERAL FUND TOTAL	\$4,300,000	\$4,300,000		
11	Child Care Services 0563				
12 13	Initiative: Provides ongoing allocations for comprehensive scholarships to early childhood educators working with children from birth to 5 years of age.				
14	FEDERAL BLOCK GRANT FUND	2021-22	2022-23		
15	All Other	\$200,000	\$200,000		
16 17	FEDERAL BLOCK GRANT FUND TOTAL	\$200,000	\$200,000		
18	FEDERAL BLOCK GRANT FUND TOTAL	\$200,000	\$200,000		
	WEAT THE AND WALLANGED VICES				
19 20	HEALTH AND HUMAN SERVICES, DEPARTMENT OF				
21	DEPARTMENT TOTALS	2021-22	2022-23		
22					
23 24	GENERAL FUND FEDERAL BLOCK GRANT FUND	\$4,500,000 \$200,000	\$4,500,000 \$200,000		
25	FEDERAL BLOCK GRANT FUND	\$200,000	\$200,000		
26	DEPARTMENT TOTAL - ALL FUNDS	\$4,700,000	\$4,700,000		
27	LABOR, DEPARTMENT OF				
28	Employment Services Activity 0852				
29	Initiative: Provides ongoing funds to expand the apprenticeship program for those working				
30	in the field of early childhood child care and education offered by the Maine Roads to				
31	Quality Professional Development Network in partnership v		igher education		
32	system and for the staffing and indirect costs to support the	program.			
33	GENERAL FUND	2021-22	2022-23		
34	All Other	\$200,000	\$200,000		
35	CENEDAL FUND TOTAL	<u> </u>	<u> </u>		
36	GENERAL FUND TOTAL	\$200,000	\$200,000		

2	LARON DERARGNE OF		
2	LABOR, DEPARTMENT OF		
3	DEPARTMENT TOTALS	2021-22	2022-23
4			
5	GENERAL FUND	\$200,000	\$200,000
6		,	. ,
7	DEPARTMENT TOTAL - ALL FUNDS	\$200,000	\$200,000
8			
9	SECTION TOTALS	2021-22	2022-23
10			
11	GENERAL FUND	\$4,800,000	\$4,800,000
12	FEDERAL BLOCK GRANT FUND	\$200,000	\$200,000
13			
14	SECTION TOTAL - ALL FUNDS	\$5,000,000	\$5,000,000

16 SUMMARY

This bill requires the Commissioner of Health and Human Services, the Commissioner of Education and the Commissioner of Labor jointly to develop and implement an early childhood educators workforce support program to recruit and retain early childhood educators working with children up to 5 years of age. Components of the program include:

- 1. Expansion of educational programs at career and technical education centers and financial support of those programs;
- 2. Comprehensive scholarships for persons taking classes toward the attainment of an early childhood education credential or an associate, bachelor's or master's degree that allow the persons to graduate without student debt as long as the persons agree to work for a year with an approved employer;
 - 3. An increased number of apprenticeships;
- 4. Salary supplements awarded to individuals who provide child care or who are early childhood educators. The amount of the supplement is based on the level of education and experience of the individual and other factors;
- 5. Articulation agreements between local adult education providers of school administrative units, apprenticeship sponsors, career and technical education programs, the Maine Community College System and the University of Maine System for the transfer of credits for course work related to early childhood education and to facilitate enrollment in courses that lead to the issuance of a postsecondary degree by a degree-granting institution; and
- 6. Collaboration between local adult education providers of school administrative units, apprenticeship sponsors, career and technical education programs, the Maine Community College System and the University of Maine System to provide support for individuals, including immigrants and other populations lacking experience in Maine's workforce, who require foundational skills development to enter and succeed in early

childhood education courses, including but not limited to English as a second language, literacy, numeracy and employability skills.

The bill also requires a biennial report to be made by the commissioners to the Legislature including a review of the adequacy of the pathways to early childhood education careers and an evaluation of how the improved collection of workforce and child care data and coordinated, dedicated funding are supporting the ongoing development of an early child care and education system.