

MAINE STATE LEGISLATURE

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2/11/22
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L.D. 1266

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Date: 3/16/22

(Filing No. S-438)

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HEALTH COVERAGE, INSURANCE AND FINANCIAL SERVICES

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Reproduced and distributed under the direction of the Secretary of the Senate.

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STATE OF MAINE

6

SENATE

7

130TH LEGISLATURE

8

SECOND REGULAR SESSION

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COMMITTEE AMENDMENT "A" to S.P. 417, L.D. 1266, "An Act To Improve the Value of Dental Insurance"

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Amend the bill by striking out the title and substituting the following:

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'An Act To Require Dental Plan Medical Loss Ratio Reporting and Review'

13

Amend the bill by striking out everything after the enacting clause and inserting the following:

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'Sec. 1. 24-A MRSA §4319-B is enacted to read:

16

§4319-B. Medical loss ratio reporting for dental insurance plans

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1. Definitions. As used in this section, unless the context otherwise indicates, the following terms have the following meanings.

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A. "Dental plan" means a plan providing dental care services to an enrollee who is insured by a carrier. "Dental plan" does not include:

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(1) A health plan with embedded dental benefits offered by a carrier;

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(2) A self-funded employer group health or dental plan, including the group health plan or dental plan provided pursuant to Title 5, section 285 if that health plan or dental plan is self-funded in any given year; or

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(3) A plan providing dental care services determined by the superintendent to be a noncredible plan.

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B. Notwithstanding section 4301-A, subsection 5, "enrollee" means an individual who is enrolled in an individual or group dental plan.

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2. Dental loss ratio defined. For purposes of this section, the dental loss ratio is the ratio of the numerator to the denominator as described in paragraphs A and B, respectively. For purposes of this subsection:

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A. The numerator is the sum of:

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1 (1) The amount expended for clinical dental services provided to enrollees as
2 defined in rule in accordance with subsection 3;

3 (2) The amount expended on activities that improve dental care quality as defined
4 in rule in accordance with subsection 4; and

5 (3) The amount of claims payments identified through fraud reduction efforts; and

6 B. The denominator is the total amount of premium revenue, excluding federal and
7 state taxes and licensing and regulatory fees paid and after accounting for any payments
8 pursuant to federal law.

9 The numerator described in paragraph A may not include administrative cost expenditures
10 as defined in rule in accordance with subsection 5.

11 **3. Expenditures for clinical dental services.** The superintendent shall define
12 "clinical dental services" in rule to be consistent with similar expenditures for clinical
13 services used for reporting of medical loss ratio by carriers offering health plans in the
14 State.

15 **4. Activities that improve dental care quality.** The superintendent shall define
16 "activities that improve dental care quality" in rule to be consistent with similar activities
17 related to quality that are permitted for reporting of medical loss ratio by carriers offering
18 health plans in this State such as case management; oral health assessments; identifying
19 and addressing ethnic, cultural or racial disparities in effectiveness of best clinical practices
20 and evidence-based medicine; quality reporting; and health information technology.

21 **5. Administrative cost expenditures.** The superintendent shall define "administrative
22 cost expenditures" in rule to be consistent with similar cost expenditures used for reporting
23 of medical loss ratio by carriers offering health plans in the State such as financial
24 administrative expenses, marketing and sales expenses, commissions, distribution
25 expenses, claims operations expenses, utilization review expenses, network operations
26 expenses, charitable expenses, board, bureau or association fees and payroll expenses.

27 **6. Dental loss ratio reporting.** Beginning in 2023, on or before July 31st annually, a
28 carrier offering a dental plan in effect during the preceding calendar year shall file a report
29 with the bureau of the carrier's dental loss ratio for the preceding calendar year organized
30 by market segment according to guidance issued by the superintendent.

31 A. Within 90 days of receiving any report required under this subsection, the
32 superintendent shall post the report on the bureau's publicly accessible website.

33 B. If verification of information contained in a report filed under this subsection is
34 necessary, the carrier has 30 days to submit any information required by the
35 superintendent.

36 C. For the initial report filed by a carrier on or before July 31, 2023, the carrier shall
37 include dental loss ratio information for calendar years 2020 and 2021 in addition to
38 information for calendar year 2022.

39 **7. Average dental loss ratio; identifying dental plans with dental loss ratio**
40 **deviating from average.** The superintendent shall aggregate the dental loss ratio reports
41 filed by each carrier pursuant to subsection 6 by market segment. The superintendent shall
42 calculate an average dental loss ratio for each market segment using aggregate data for a
43 3-year period, including data for the dental loss ratio reporting year that is being reported

1 and the data for the 2 prior dental loss ratio reporting years, and identify as outliers dental
2 plans that fall outside 2 standard deviations of the average dental loss ratio. If the average
3 dental loss ratio in a market segment declines over time, the superintendent may identify
4 as outliers dental plans that fall outside one standard deviation of the average dental loss
5 ratio or establish by rule a minimum average dental loss ratio for use in calculating outliers.

6 8. Authority for review. For those dental plans identified as outliers in accordance
7 with subsection 7, the superintendent shall conduct a review and require the carrier of a
8 dental plan identified as an outlier to submit additional relevant financial information as
9 requested by the superintendent. The superintendent may require the carrier to submit a
10 remediation plan including but not limited to measures such as rate revisions or benefit
11 modifications. Any action taken by the superintendent pursuant to this subsection is limited
12 to the dental plans identified as outliers.

13 9. Rules. The superintendent may adopt rules to implement this section, including
14 development of a common reporting form. Rules adopted pursuant to this subsection are
15 routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

16 **Sec. 2. Application.** The requirements of this Act apply to all individual and group
17 dental plans, as defined in the Maine Revised Statutes, Title 24-A, section 4319-B,
18 subsection 1, executed, delivered, issued, continued or renewed in this State on or after
19 January 1, 2023, except for individual and group dental plans issued to a policyholder
20 outside of this State. For purposes of this Act, all contracts are deemed to be renewed no
21 later than the next yearly anniversary of the contract date. '

22 Amend the bill by relettering or renumbering any nonconsecutive Part letter or section
23 number to read consecutively.

24 **SUMMARY**

25 This amendment replaces the bill and changes the title. The amendment establishes a
26 medical loss ratio reporting requirement for dental plans and requires the publication of
27 carrier-specific annual loss ratio levels on the Department of Professional and Financial
28 Regulation, Bureau of Insurance's publicly accessible website. The amendment also directs
29 the bureau to calculate an aggregate average loss ratio by market segment over a 3-year
30 period to identify and review dental plans that have loss ratios that deviate from those
31 averages. The amendment gives the bureau authority to order the filing of remediation plans
32 for identified outliers.

33 The requirements apply to dental plans issued or renewed on or after January 1, 2023
34 but do not apply to self-insured plans or to individual or group dental plans for which the
35 contract is issued outside of this State.

36 **FISCAL NOTE REQUIRED**

37 (See attached)



130th MAINE LEGISLATURE

LD 1266

LR 1479(02)

An Act To Improve the Value of Dental Insurance

Fiscal Note for Bill as Amended by Committee Amendment "A" (S-438)
Committee: Health Coverage, Insurance and Financial Services

Fiscal Note Required: Yes

Fiscal Note

Minor cost increase - Other Special Revenue Funds

Fiscal Detail and Notes

Additional costs to the Department of Professional and Financial Regulation are expected to be minor and can be absorbed within existing budgeted resources.