MAINE STATE LEGISLATURE

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1	L.D. 1026			
2	Date: 4-15-22 (Filing No. H-1026)			
	REPORTB			
3	ENERGY, UTILITIES AND TECHNOLOGY			
4	Reproduced and distributed under the direction of the Clerk of the House.			
5	STATE OF MAINE			
6	HOUSE OF REPRESENTATIVES			
7	130TH LEGISLATURE			
8	SECOND REGULAR SESSION			
9 10	COMMITTEE AMENDMENT "E" to H.P. 764, L.D. 1026, "An Act To Update the Regulation of Public Utility Monopolies"			
11	Amend the bill by striking out the title and substituting the following:			
12	'An Act To Reduce Energy Costs and Provide for Utility Customer Choice '			
13 14	Amend the bill by striking out everything after the enacting clause and inserting the following:			
15 16	'Sec. 1. 35-A MRSA §102, sub-§2-A, as enacted by PL 1999, c. 398, Pt. A, §3 and affected by §§104 and 105, is repealed.			
17 .	Sec. 2. 35-A MRSA §102, sub-§2-B is enacted to read:			
18 19	2-B. Competitive electricity provider. "Competitive electricity provider" has the same meaning as in section 3201, subsection 5.			
20 21	Sec. 3. 35-A MRSA §103, sub-§2, ¶C, as enacted by PL 1999, c. 398, Pt. A, §10 and affected by §§104 and 105, is amended to read:			
22 23	C. The commission shall oversee the activities of competitive service electricity providers to the extent provided in this Title.			
24 25	Sec. 4. 35-A MRSA §109, sub-§1, as amended by PL 1999, c. 398, Pt. A, §11 and affected by §§104 and 105, is further amended to read:			
26	1. Public utilities. A member or employee of the commission may not:			
27 28	A. Have any official or professional connection or relation with any public utility or competitive service electricity provider operating within this State;			
29 30	B. Hold any stock or securities in any public utility or competitive service electricity provider operating within this State;			
31 32	C. Render a professional service against any such public utility or competitive service electricity provider; or			

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- D. Be a member of a firm that renders service against any such public utility or competitive service electricity provider.
- Sec. 5. 35-A MRSA §1316, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended by amending the section headnote to read:
- §1316. Testimony presented by employees of public utilities or competitive service electricity providers to legislative committees and to the Public Utilities Commission
- Sec. 6. 35-A MRSA §1316, sub-§1, ¶B, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended to read:
 - B. "Employer" means a public utility or competitive service electricity provider licensed to do business in this State with one or more employees.
- Sec. 7. 35-A MRSA §1316, sub-§2, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended to read:
- 2. Right to provide testimony. Employees of a public utility or competitive service electricity provider have the right to represent themselves and to testify before a legislative committee or the commission on their own time. An employee of a public utility or competitive service electricity provider who complies with this section may not be denied the right to testify before a legislative committee or the commission.
- Sec. 8. 35-A MRSA §1316, sub-§3, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended to read:
- 3. Discharge of, threats to or discrimination against employees of utility service public utilities or competitive electricity providers for testimony presented to legislative committees or the commission. Unless otherwise provided for, a supervisor may not discharge, threaten or otherwise discriminate against an employee of a public utility or competitive service electricity provider regarding the employee's compensation, terms, conditions, location or privileges of employment because the employee, in compliance with this section, in good faith testifies before or provides information to a legislative committee or to the commission regarding the operation of the business of a public utility or competitive service electricity provider or because the employee brings the subject matter of the testimony or information to the attention of a person having supervisory authority.
- This subsection does not apply to an employee who has testified before or provided information to a legislative committee or to the commission unless the employee has first brought the subject matter of the testimony or information in writing to the attention of a person having supervisory authority with the employer and has allowed the employer a reasonable time to address the subject matter of the testimony or information. If appropriate, the employer shall respond in writing.
- Sec. 9. 35-A MRSA §1316, sub-§5, as amended by PL 1999, c. 398, Pt. A, §21 and affected by §§104 and 105, is further amended to read:
- 5. Civil actions for injunctive relief or other remedies. An employee of a public utility or competitive service electricity provider who alleges a violation of rights under this section and who has made reasonable efforts to exhaust all grievance procedures, as provided for in the contract of employment or which otherwise may be available at the

employee's place of employment, may bring a civil action, including an action for injunctive relief, within 90 days after the occurrence of that alleged violation or after the grievance procedure or similar process terminates. The action may be brought in the Superior Court for the county where the alleged violation occurred, the county where the complainant resides or the county where the person against whom the civil complaint is filed resides. An employee must establish each and every element of the employee's case by a preponderance of the evidence.

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Sec. 10. 35-A MRSA §1321, as amended by PL 1999, c. 398, Pt. A, §22 and affected by §§104 and 105, is further amended to read:

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§1321. Orders altered or amended

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The commission may at any time rescind, alter or amend any order it has made including an order fixing any rate or rates, tolls, charges or schedules of a public utility or an order relating to matters within the jurisdiction of the commission with respect to a competitive service electricity provider only if it gives the public utility or competitive service electricity provider and all parties to the original proceeding, to the extent practical, written notice and after opportunity for those parties to present evidence or argument, as determined appropriate by the commission. Certified copies of amended orders must be served and take effect as provided for original orders. Nothing in this section is intended to grant to the commission authority to establish or approve the rates charged by competitive service electricity providers.

- Sec. 11. 35-A MRSA §1322, sub-§1, as amended by PL 1999, c. 398, Pt. A, §23 and affected by §§104 and 105, is further amended to read:
- 1. Orders temporarily amended. When the commission finds it necessary to prevent injury to a public utility's business or to the interest of the people, or if the commission finds there is an emergency, it may temporarily alter, amend or, with the public utility's consent, suspend existing rates, schedules or orders affecting the public utility. When the commission finds it necessary to prevent injury to a competitive service electricity provider's business or to the interest of the people, or if the commission finds there is an emergency, it may temporarily alter, amend or, with the competitive service electricity provider's consent, suspend existing orders affecting the competitive service electricity provider.
- Sec. 12. 35-A MRSA §1322, sub-§3, as enacted by PL 1999, c. 398, Pt. A, §23 and affected by §§104 and 105, is amended to read:
- 3. Limitation of authority. Nothing in this section is intended to grant the commission authority to establish or approve the rates charged by competitive service electricity providers.
- Sec. 13. 35-A MRSA §1702, sub-§1, ¶B, as amended by PL 1999, c. 398, Pt. A, §24 and affected by §§104 and 105, is further amended to read:
 - B. The reasonableness and adequacy of the service furnished or proposed to be furnished by any public utility or competitive service electricity provider;
- Sec. 14. 35-A MRSA §1702, sub-§3, as amended by PL 1999, c. 398, Pt. A, §25 and affected by §§104 and 105, is further amended to read:

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- 3. Petition to initiate proceedings. The Public Advocate may petition the commission to initiate proceedings to review, investigate and take appropriate action with respect to the rates or service of any public utility or competitive service electricity provider when determined necessary by the Public Advocate.
- Sec. 15. 35-A MRSA §1702, sub-§5, as amended by PL 2019, c. 71, §1, is further amended to read:
- 5. Intervention on behalf of public. The Public Advocate may, on behalf of the using and consuming public, or any particular group of consumers, petition to initiate, or intervene and appear in, any proceedings before the commission, appeals from orders of the commission, or proceedings before state and federal agencies and courts in which the subject matter of the action affects the customers of any utility or competitive service electricity provider doing business in this State.
- Sec. 16. 35-A MRSA §1709, as amended by PL 1999, c. 398, Pt. A, §28 and affected by §§104 and 105, is further amended to read:

§1709. Conflicts of interest

In addition to the limitations of Title 5, section 18, the Public Advocate or any employee of the Public Advocate may not have any official or professional connection or relation with, or hold any stock or securities in, any public utility or competitive service electricity provider operating within this State; render any professional service against any such public utility or competitive service electricity provider; or be a member of a firm that renders any such service.

Sec. 17. 35-A MRSA §2102, sub-§1, ¶B is enacted to read:

- B. For a municipal power district created under chapter 39 or a cooperative created under chapter 37, the commission's approval required under this subsection is limited to a determination that the procedures prescribed in chapter 39 for the creation of a municipal power district or chapter 37 for the creation of a cooperative have been complied with. This paragraph applies only if the public utility furnishing or authorized to furnish a similar service in or to the municipality is an investor-owned transmission and distribution utility.
- Sec. 18. 35-A MRSA §3209-A, sub-§7, as enacted by PL 2021, c. 390, §1 and c. 370, §1 and reallocated by RR 2021, c. 1, Pt. A, §37, is repealed and the following enacted in its place:
- 7. Applicability. A distributed generation resource with a nameplate capacity of greater than 2 megawatts and not more than 5 megawatts may be used for net energy billing under this section only if the requirements of paragraph A, B or C are met and all the requirements of paragraphs D and E are met.
 - A. In order for a distributed generation resource to be used for net energy billing, one of the following must have been met on or before December 31, 2020:
 - (1) There is a signed interconnection agreement between the entity proposing the development of the distributed generation resource and a transmission and distribution utility governing the connection of the resource to the utility's system and the ongoing operation of the resource after it is connected to the system; or

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ROS 2 3	(2) There is a net energy billing agreement between the entity proposing the development of the distributed generation resource and the transmission and distribution utility.
4 5 6	An amendment, revision or reissuance of an agreement under this paragraph that occurs after December 31, 2020 may not be interpreted to affect the date on which the initial agreement was signed.
7 8	B. In order for a distributed generation resource to be used for net energy billing, one of the following must have been met on or before April 30, 2021:
9 10 11 12	(1) A complete application for a customer net energy billing agreement has been submitted for the distributed generation resource and a customer has or customers have financial interest in 90% or more of the capacity of that distributed generation resource; or
13 14 15 16 17	(2) There is a fully executed net energy billing agreement between a customer or sponsor of the distributed generation resource and the transmission and distribution utility for the distributed generation resource and a customer has or customers have financial interest in 90% or more of the capacity of that distributed generation resource.
18 19	C. In order for a distributed generation resource to be used for net energy billing, the following must have been met on or before June 1, 2021:
20 21 22 23	(1) The interconnection study process has commenced for a distributed generation resource located in those portions of the service territory of an investor-owned transmission and distribution utility that are not connected to the ISO-NE region as defined in section 1902, subsection 3.
24 25	D. In order for a distributed generation resource to be used for net energy billing, all of the following must be met on or before December 31, 2021:
26 27 28	(1) There is a fully executed interconnection agreement between the entity proposing the development of the distributed generation resource and the transmission and distribution utility:
29 30 31 32	(2) The entity proposing the development of the distributed generation resource certifies to the commission that the entity has submitted all applicable permit applications to the Department of Environmental Protection and the department has accepted those applications for processing; and
33 34 35 36 37	(3) The entity proposing the development of the distributed generation resource certifies to the commission that the entity has received all necessary local, nonministerial permits. For purposes of this subparagraph, "nonministerial permit" means a permit for which one or more officials consider various factors and exercise discretion in deciding whether to issue or deny the permit.
38 39 40	An amendment, revision or reissuance of an agreement under this paragraph that occurs after December 31, 2021 may not be interpreted to affect the date on which the agreement was initially executed.
41 42	E. In order for a distributed generation resource to be used for net energy billing, the following must be met on or before December 31, 2024:

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(1) The proposed distributed generation resource must reach mechanical completion by the date specified in the net energy billing agreement or by the date specified with an allowable modification to that agreement. For the purposes of this subparagraph, "mechanical completion" means all mechanical and physical aspects of the distributed generation resource have been constructed and installed in accordance with design specifications such that the distributed generation resource may commence commercial operation upon receipt of permission to operate from the utility.

An entity proposing the development of a distributed generation resource that does not meet one or more of the requirements of this subsection may petition the commission for a good-cause exemption due to external delays outside of the entity's control, which the commission may grant if it finds that, without the external delays, the entity could reasonably have been expected to meet the requirements.

An entity proposing the development of a distributed generation resource that has met the requirements of paragraph A, B or C and the requirements of paragraph D may petition the commission for a good-cause exemption from the requirement of paragraph E due to the inability of the distributed generation resource to interconnect with existing transmission and distribution utility infrastructure if the delay is due to the failure of timely completion of transmission and distribution utility upgrades. The commission shall grant a good-cause exemption upon receipt and review of a completed petition.

The goal for development of commercially operational distributed generation resources under this subsection and section 3209-B, subsection 7 is 750 total megawatts.

Sec. 19. 35-A MRSA §3209-A, sub-§8 is enacted to read:

- 8. Unused kilowatt-hour credits; rules. To the extent rules adopted under this section provide for the periodic expiration of unused kilowatt-hour credits accumulated by a customer participating in a net energy billing arrangement, the commission shall require by rule that, no earlier than April 1, 2022, each transmission and distribution utility with a net energy billing arrangement that has implemented or elected to implement an arrearage management program pursuant to section 3214, subsection 2-A shall account for and, on or before January 1st of each year, apply all unused kilowatt-hour credits that were accumulated and that expired during the prior calendar year for the benefit of participants in the utility's arrearage management program. The rules adopted by the commission pursuant to this subsection must:
 - A. Establish the manner by which a transmission and distribution utility must account for unused kilowatt-hour credits that were accumulated by all customers of the utility with net energy billing arrangements during the prior calendar year and that expired during the prior calendar year; and
 - B. Establish the manner by which a transmission and distribution utility must apply such unused kilowatt-hour credits for the benefit of participants in the utility's arrearage management program, which must be designed to result in each such participant receiving as close to an equal amount of those credits except when the credited amount would exceed the amount of a participant's arrearage.

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ROS 1 2 3	Notwithstanding any provision of this section to the contrary, rules adopted by the commission pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.
4 5	Sec. 20. 35-A MRSA §3209-B, sub-§5, as enacted by PL 2019, c. 478, Pt. A, §4, is amended to read:
6 7 8	5. Tariff rate; bill credits. The commission shall establish by rule a tariff rate rates for customers participating in the program. The initial tariff rate must be established no later than December 1, 2019.
9 10 11 12 13 14 15	A. The tariff rate <u>for a customer participating in net energy billing under this section</u> <u>with a distributed generation resource described in this paragraph</u> must equal the <u>standard-offer standard-offer</u> service rate established under section 3212 that is applicable to the customer receiving the credit plus 75% of the effective transmission and distribution rate for the rate class that includes the smallest commercial customers of the investor-owned transmission and distribution utility. <u>The tariff rate under this paragraph applies to net energy billing involving a distributed generation resource:</u>
16	(1) With a nameplate capacity of greater than one megawatt if:
17 18 19 20 21	(a) The entity developing the distributed generation resource certifies by sworn affidavit with accompanying documentation to the commission that the entity, before September 1, 2022, commenced physical work of a significant nature, as described in Internal Revenue Service Notice 2013-29, Section 4.02; or
22 23 24	(b) The distributed generation resource is collocated with a net energy billing customer that is or net energy billing customers that are subscribed to at least 50% of the facility's output; or
25	(2) With a nameplate capacity of one megawatt or less.
26 27	A-1. The tariff rate for a customer participating in net energy billing under this section with a distributed generation resource not governed by paragraph A must:
28 29 30 31 32 33	(1) In 2022, equal the standard-offer service rate established under section 3212 that was applicable to the rate class of the customer receiving the credit on December 31, 2020 plus 75% of the effective transmission and distribution rate that was in effect on December 31, 2020 for the rate class that includes the smallest commercial customers of the investor-owned transmission and distribution utility; and
34 35	(2) Be adjusted for inflation based on the Consumer Price Index, as defined in Title 5, section 17001, subsection 9.
36 37 38 39	A-2. Notwithstanding paragraphs A and A-1, a distributed generation resource may make a one-time election in accordance with this paragraph on behalf of a customer participating in net energy billing under this section with that distributed generation resource. If the customer would be subject to the tariff rate described in paragraph A,

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the distributed generation resource may elect on behalf of that customer to have the

tariff rate described in paragraph A-1 apply by notifying the investor-owned

transmission and distribution utility no later than December 31, 2022.

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- B. A customer participating in the program must receive for electricity delivered to the electric grid from a distributed generation resource in which the customer has a financial interest a bill credit based on the tariff rate to apply against the costs of electricity delivered to the customer by the investor-owned transmission and distribution utility.
- C. A bill credit under the program as described in paragraph B may be applied to any portion of a customer's electricity bill. Credits that remain unused at the end of any billing period may be carried forward for up to one year from the end of that billing period.
- D. A customer participating in the program who remains eligible to participate in the program must be allowed to receive a bill credit based on the tariff rate for a period of no less than 20 years from the date of first receiving the credit.

Sec. 21. 35-A MRSA §3756 is enacted to read:

§3756. Transfer of property; payment of just compensation

When a cooperative is created under this chapter and approved by the commission under section 2102, the investor-owned transmission and distribution utility furnishing service to the cooperative's members shall facilitate the transfer of property in accordance with the commission's approval. The cooperative shall pay the investor-owned transmission and distribution utility just compensation, as determined by the commission, for the property of the investor-owned transmission and distribution utility.

- Sec. 22. 35-A MRSA §3903, sub-§4, as enacted by PL 1987, c. 141, Pt. A, §6, is amended to read:
- 4. Favorable vote. If a majority of the legal votes cast on this question favor incorporation, a municipal power district may be created for that municipality under this chapter upon declaration of the vote by the municipal officers, provided that as long as the total number of votes cast for and against the incorporation equals or exceeds 40% of the total votes cast in that municipality for all candidates for Governor at the previous gubernatorial election. If not, the proposed district is not created at that time. Upon certification of a favorable vote by the municipal officers, the commission shall approve formation of the district if the commission finds that formation would be in conformance with the requirements of this Title chapter. Upon approval by the commission, the district is created and the commission shall file certification of that approval with the Secretary of State.

Sec. 23. 35-A MRSA §3903, sub-§5 is enacted to read:

- 5. Transfer of property; payment of just compensation. When a municipal power district is created under this section and approved by the commission under this section and section 2102, the investor-owned transmission and distribution utility furnishing service in that municipality shall facilitate the transfer of property in accordance with the commission's approval. The municipal power district shall pay the investor-owned transmission and distribution utility just compensation, as determined by the commission, for the property of the investor-owned transmission and distribution utility.
- Sec. 24. 35-A MRSA §3904, sub-§4, as enacted by PL 1987, c. 141, Pt. A, §6, is amended to read:

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4. Favorable vote. If, in each municipality, a majority of the legal votes cast on this question favor incorporation, a municipal power district may be created for those municipalities under this chapter upon declaration of the vote of the municipal officers, provided that as long as the total number of votes cast in each municipality for and against the incorporation equals or exceeds 40% of the total votes cast in the municipality for all candidates for Governor at the previous gubernatorial election. Upon certification of a favorable vote by the municipal officers, the commission shall approve formation of the district if the commission finds that formation would be in conformance with the requirements of this Title chapter. Upon approval by the commission, the district is created and the commission shall file certification of that approval with the Secretary of State.

Sec. 25. 35-A MRSA §3904, sub-§5 is enacted to read:

5. Transfer of property; payment of just compensation. When a municipal power district is created under this section and approved by the commission under this section and section 2102, the investor-owned transmission and distribution utility furnishing service in those municipalities shall facilitate the transfer of property in accordance with the commission's approval. The municipal power district shall pay the investor-owned transmission and distribution utility just compensation, as determined by the commission, for the property of the investor-owned transmission and distribution utility.

Sec. 26. Appropriations and allocations. The following appropriations and allocations are made.

PUBLIC UTILITIES COMMISSION

Public Utilities - Administrative Division 0184

Initiative: Provides allocation for one Utility Analyst position and associated position costs.

OTHER SPECIAL REVENUE FUNDS POSITIONS - LEGISLATIVE COUNT	2021-22 0.000	2022-23 1.000
Personal Services All Other	\$0 \$0	\$145,312 \$8,880
OTHER SPECIAL REVENUE FUNDS TOTAL		\$154,192

Amend the bill by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

SUMMARY

This amendment replaces the bill, which is a concept draft. The amendment updates the Maine Revised Statutes, Title 35-A to use consistent terminology. The amendment repeals the definition of "competitive service provider" and replaces each usage with "competitive electricity provider." The amendment also corrects one instance in which an undefined term, "utility service providers," is used.

The amendment establishes review criteria for the Public Utilities Commission when it is considering the approval of a municipal power district's or a cooperative's proposal to furnish service in a municipality or municipalities in which another electric utility is already furnishing service. To grant approval, the commission's determination is limited to finding

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COMMITTEE AMENDMENT "to H.P. 764, L.D. 1026

that a municipal power district was created in conformance with Title 35-A, chapter 39 or, in the case of a cooperative, Title 35-A, chapter 37. The determination only applies to situations in which the electric utility that is already furnishing service is an investor-owned transmission and distribution utility. The amendment specifies that the investor-owned transmission and distribution utility furnishing service in the municipality or municipalities where a municipal power district or cooperative is approved by the commission must facilitate the transfer of property and be provided just compensation, as determined by the commission, for that property.

The amendment makes changes to the residential net energy billing program. It

The amendment makes changes to the residential net energy billing program. It replaces the term "commercial operation" with the term "mechanical completion" and defines "mechanical completion." It also establishes a good-cause exemption from the requirement of Title 35-A, section 3209-A, subsection 7, paragraph E due to the inability of the distributed generation resource to interconnect with existing transmission and distribution utility infrastructure if the delay is due to the failure of timely completion of transmission and distribution utility upgrades.

The amendment establishes a tariff rate applicable to distributed generation resources that do not qualify for the tariff rate under Title 35-A, section 3209-B, subsection 5, paragraph A. The amendment limits the applicability of the tariff rate under paragraph A to distributed generation resources with a nameplate capacity of one megawatt or less and distributed generation resources with a nameplate capacity over one megawatt that are collocated with net energy billing customers subscribed to at least 50% of the facility's output or that have certified that the resources have commenced physical work of a significant nature before September 1, 2022. The amendment provides that a distributed generation resource that is eligible for the tariff rate in paragraph A may make a one-time election to receive the tariff rate in Title 35-A, section 3209-B, subsection 5, paragraph A-1. It also provides that the tariff rate in paragraph A-1 must be adjusted based upon the Consumer Price Index.

The amendment changes the way that the minimum nameplate capacity for a distributed generation resource used in connection with residential net energy billing is stated from at least 2 megawatts to greater than 2 megawatts.

The amendment also adds an appropriations and allocations section.

FISCAL NOTE REQUIRED (See attached)

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130th MAINE LEGISLATURE

LD 1026

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An Act To Update the Regulation of Public Utility Monopolies

Fiscal Note for Bill as Amended by Committee Amendment $\mathcal{B}(H-1026)$ Committee: Energy, Utilities and Technology Fiscal Note Required: Yes

Fiscal Note

	FY 2021-22	FY 2022-23	Projections FY 2023-24	Projections FY 2024-25
Appropriations/Allocations Other Special Revenue Funds	\$0	\$154,192	\$160,525	\$168,101
Revenue Other Special Revenue Funds	\$0	\$154,192	\$160,525	\$168,101

Fiscal Detail and Notes

This bill changes certain qualification requirements for distributed generation resources for net energy billing and establishes new tariff rates. The bill includes ongoing allocations to the Public Utilities Commission (PUC) of \$154,192 beginning in fiscal year 2022-23 for one Utility Analyst position and associated costs to assist with these changes.

The bill also establishes criteria for the PUC to use when considering approval of a municipal power district's or a cooperative's proposal to furnish electric service in a municipality or municipalities in which another electric utility is already furnishing service. If a limited number of such proposals are considered each year, additional costs can be absorbed within existing budgeted resources. However, if a significant number of proposals are offered, the PUC may choose to use contracted services and additional allocations may become necessary.

The PUC is funded by an assessment set to produce sufficient revenue for the expenditures allocated by the Legislature for operating the PUC. The increased allocations in this bill require a corresponding increase in revenue from the assessment on transmission and distribution utilities.