

# MAINE STATE LEGISLATURE

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L.D. 585

Date: 4-14-22

(Filing No. H-1020)

REPORT A  
JUDICIARY

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STATE OF MAINE  
HOUSE OF REPRESENTATIVES  
130TH LEGISLATURE  
SECOND REGULAR SESSION

COMMITTEE AMENDMENT "A" to H.P. 428, L.D. 585, "An Act To Restore to the Penobscot Nation and Passamaquoddy Tribe the Authority To Exercise Jurisdiction under the Federal Tribal Law and Order Act of 2010"

Amend the bill by striking out the title and substituting the following:

'An Act To Enhance Tribal-State Collaboration, To Revise the Tax Laws Regarding the Houlton Band of Maliseet Indians, the Passamaquoddy Tribe and the Penobscot Nation and To Authorize Commercial Tracks, the Oxford Casino, Off-track Betting Facilities and Federally Recognized Indian Tribes To Conduct Sports Wagering'

Amend the bill by striking out everything after the enacting clause and inserting the following:

PART A

Sec. A-1. 5 MRSA c. 376 is enacted to read:

CHAPTER 376

TRIBAL-STATE COLLABORATION

§11051. Short title

This chapter may be known and cited as "the Tribal-State Collaboration Act."

§11052. Definitions

As used in this Act, unless the context otherwise indicates, the following terms have the following meanings.

1. Agency. "Agency" means the following:

- A. The Department of Agriculture, Conservation and Forestry;
- B. The Department of Corrections;

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- 1           C. The Department of Economic and Community Development;
- 2           D. The Department of Education;
- 3           E. The Department of Environmental Protection;
- 4           F. The Department of Health and Human Services;
- 5           G. The Department of Inland Fisheries and Wildlife;
- 6           H. The Department of Labor;
- 7           I. The Department of Public Safety;
- 8           J. The Department of Administrative and Financial Services;
- 9           K. The Department of Professional and Financial Regulation;
- 10          L. The Department of Defense, Veterans and Emergency Management;
- 11          M. The Department of Marine Resources;
- 12          N. The Department of Transportation;
- 13          O. The Office of the Public Advocate; and
- 14          P. The Public Utilities Commission.

15          2. Indian tribe. "Indian tribe" means a federally recognized Indian tribe within the  
16          State of Maine.

17          **§11053. Collaboration between agencies and Indian tribes**

18                 1. Required policies. An agency shall develop and implement a policy that:

19                    A. Promotes effective communication and collaboration between the agency and the  
20                    Indian tribes;

21                    B. Promotes positive government-to-government relations between the State and the  
22                    Indian tribes;

23                    C. Promotes cultural competency in the agency's interactions with the Indian tribes  
24                    and tribal members;

25                    D. Establishes a process for collaboration between the agency and the Indian tribes  
26                    regarding the agency's programs, rules and services that substantially and uniquely  
27                    affect the Indian tribes or tribal members. In the context of emergency rulemaking  
28                    pursuant to section 8054, the policy must require notice and collaboration to the extent  
29                    practicable. Collaboration under this paragraph must be in addition to any process  
30                    available to members of the general public and must include:

31                                 (1) Providing the Indian tribes reasonable written notice of the contemplated  
32                                 program, rule or service;

33                                 (2) Allowing the Indian tribes a reasonable opportunity to provide information,  
34                                 advice and opinions on the contemplated program, rule or service;

35                                 (3) Requiring the agency to consider the information, advice and opinions it  
36                                 receives from the Indian tribes under subparagraph (2); and

37                                 (4) Requiring the agency to make reasonable efforts to complete the collaboration  
38                                 process before taking final action on the contemplated program or service or, in

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1                   the case of a rule, before publication of the proposed rule pursuant to section 8053,  
2                   subsection 5; and

3                   E. Establishes a method for informing employees of the agency of the provisions of  
4                   this Act and the policy that the agency adopts pursuant to this section.

5                   **2. Consultation in policy development.** An agency shall request comments from  
6                   each Indian tribe and the Maine Indian Tribal-State Commission, and consider each  
7                   comment received, before adopting a policy under subsection 1.

8                   **3. Tribal liaison.** An agency shall designate an individual who reports directly to the  
9                   head of the agency to serve as the agency's tribal liaison. The tribal liaison shall:

10                   A. Assist with developing and ensuring the implementation of the policy required by  
11                   subsection 1;

12                   B. Serve as a contact person responsible for facilitating effective communication  
13                   between the agency and the Indian tribes; and

14                   C. Coordinate the training of agency employees as provided in section 11054.

15                   **§11054. Mandatory training**

16                   An agency shall ensure that the tribal liaison designated pursuant to section 11053,  
17                   subsection 3, other employees responsible for tribal collaboration under this Act and other  
18                   employees whose work substantially and uniquely affects Indian tribes or tribal members  
19                   receive training designed to promote:

20                   **1. Communication and collaboration.** Effective communication and collaboration  
21                   between the agency and the Indian tribes;

22                   **2. Government-to-government relations.** Positive government-to-government  
23                   relations between the State and Indian tribes; and

24                   **3. Cultural competency.** Cultural competency in tribal issues.

25                   **§11055. Tribal-State Summit; reports by agencies and Indian tribes**

26                   **1. Annual Tribal-State Summit.** The Governor shall meet at least annually with the  
27                   leaders of Indian tribes in a Tribal-State Summit to address issues of mutual concern, which  
28                   may include:

29                   A. Implementation of the Maine Native American study provisions of Title 20-A,  
30                   section 4706;

31                   B. Implementation of the provisions of this Act; and

32                   C. Improving communication between the State and the Indian tribes.

33                   **2. Biennial agency reports.** Beginning January 10, 2023 and biennially by January  
34                   10th thereafter, an agency shall file a report with the joint standing committee or  
35                   committees of the Legislature having jurisdiction over the agency and with the Maine  
36                   Indian Tribal-State Commission on the activities of the agency pursuant to this Act. The  
37                   report must include:

38                   A. A copy of the current policy adopted under section 11053, subsection 1 and a  
39                   description of any changes that have been made to that policy since the filing of the  
40                   previous report. If the agency has not yet adopted a policy under section 11053,

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1 subsection 1, the agency must describe the steps the agency has taken to adopt such a  
2 policy;

3 B. The name and contact information of the tribal liaison designated by the agency  
4 under section 11053, subsection 3;

5 C. A description of training provided pursuant to section 11054;

6 D. A statement of programs, rules or services, to the extent known at the time of the  
7 report, that the agency intends to adopt, amend or provide in the coming reporting  
8 period that substantially and uniquely affect Indian tribes or tribal members; and

9 E. A summary of tribal collaboration activities the agency has engaged in under the  
10 provisions of this Act during the prior biennium and any recommendations for  
11 improving the effectiveness of this Act, including recommendations regarding other  
12 agency actions for which it may be appropriate to require collaboration under this Act.

13 **3. Reports by Indian tribes.** Beginning January 10, 2023 and biennially by January  
14 10th thereafter, an Indian tribe may file a report with the joint standing committee of the  
15 Legislature having jurisdiction over judiciary matters and the Maine Indian Tribal-State  
16 Commission that includes a summary of the collaboration between the Indian tribe and  
17 agencies under this Act during the prior biennium and any recommendations for improving  
18 the effectiveness of this Act, including recommendations regarding other agency actions  
19 for which it may be appropriate to require collaboration under this Act.

20 **§11056. Cause of action and right of review not conferred; savings clause**

21 **1. Cause of action and right of review not conferred.** An agency's failure to comply  
22 with the requirements of this Act does not:

23 A. Create a cause of action or a right of judicial review of any action by an agency;

24 B. Constitute grounds for a court to invalidate an agency rule under section 8058; or

25 C. Constitute grounds for a court to reverse or modify an agency action under section  
26 11007, subsection 4, paragraph C or to direct an agency to engage in any further action  
27 under section 11007, subsection 4, paragraph B.

28 **2. Federal funding requirements.** Nothing in this Act affects, modifies or replaces  
29 any tribal collaboration or consultation requirement imposed on or assumed by an agency  
30 as a condition of the acceptance of federal funding.

31 **Sec. A-2. 30-A MRSA §2202, sub-§2,** as enacted by PL 2009, c. 636, Pt. D, §2, is  
32 amended to read:

33 **2. Party.** "Party" means a public agency or the following federally recognized Indian  
34 tribes or their political subdivisions:

35 A. The Passamaquoddy Tribe; and

36 B. The Penobscot Nation; and

37 C. The Houlton Band of Maliseet Indians.

38 **PART B**

39 **Sec. B-1. Legislative findings and purpose.** The Legislature finds and declares  
40 that the changes to the State's tax laws that appear in Parts C to H of this Act will:

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1 1. Improve the economic opportunities available to and welfare of the Penobscot  
2 Nation, the Passamaquoddy Tribe and the Houlton Band of Maliseet Indians and their tribal  
3 members;

4 2. Encourage economic development within the tribal lands of the Penobscot Nation,  
5 the Passamaquoddy Tribe and the Houlton Band of Maliseet Indians, the benefits of which  
6 will accrue not only to the tribes and their tribal members but also to surrounding  
7 communities and the State; and

8 3. Clarify and simplify the application of the State's tax laws to the Penobscot Nation,  
9 the Passamaquoddy Tribe and the Houlton Band of Maliseet Indians as well as to their  
10 tribal lands and tribal members, in order to reduce the costs of tax compliance to the tribes  
11 and their members and to reduce the cost to the State of administering its tax laws.

12 **PART C**

13 **Sec. C-1. 36 MRSA §111, sub-§1-D** is enacted to read:

14 1-D. Houlton Band of Maliseet Indians. "Houlton Band of Maliseet Indians" has  
15 the same meaning as in Title 30, section 6203, subsection 2.

16 **Sec. C-2. 36 MRSA §111, sub-§1-E** is enacted to read:

17 1-E. Houlton Band Trust Land. "Houlton Band Trust Land" has the same meaning  
18 as in the federal Houlton Band of Maliseet Indians Supplementary Claims Settlement Act  
19 of 1986, Public Law 99-566, Section 2(2).

20 **Sec. C-3. 36 MRSA §111, sub-§2-A** is enacted to read:

21 2-A. Passamaquoddy Indian territory. "Passamaquoddy Indian territory" has the  
22 same meaning as in Title 30, section 6203, subsection 6.

23 **Sec. C-4. 36 MRSA §111, sub-§2-B** is enacted to read:

24 2-B. Passamaquoddy Tribe. "Passamaquoddy Tribe" has the same meaning as in  
25 Title 30, section 6203, subsection 7.

26 **Sec. C-5. 36 MRSA §111, sub-§2-C** is enacted to read:

27 2-C. Penobscot Indian territory. "Penobscot Indian territory" has the same meaning  
28 as in Title 30, section 6203, subsection 9.

29 **Sec. C-6. 36 MRSA §111, sub-§2-D** is enacted to read:

30 2-D. Penobscot Nation. "Penobscot Nation" has the same meaning as in Title 30,  
31 section 6203, subsection 10.

32 **Sec. C-7. 36 MRSA §111, sub-§8** is enacted to read:

33 **8. Tribal entity.** "Tribal entity" means a business entity:

34 A. Wholly owned by the Houlton Band of Maliseet Indians, the Passamaquoddy Tribe,  
35 the Penobscot Nation, a tribal member or tribal members or some combination thereof.  
36 For purposes of determining ownership of an entity, a married couple including at least  
37 one tribal member is treated as one tribal member, regardless of which spouse owns  
38 the entity; or

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1 B. Where 75% of the ownership interests are held in aggregate by the Houlton Band  
2 of Maliseet Indians, the Passamaquoddy Tribe or the Penobscot Nation and the entity  
3 is controlled and managed by the Houlton Band of Maliseet Indians, the  
4 Passamaquoddy Tribe or the Penobscot Nation, consistent with the requirements of 13  
5 Code of Federal Regulations, Section 124.109(c)(4); as determined by the federal  
6 Small Business Administration or the assessor as consistent with 13 Code of Federal  
7 Regulations, Section 124.109(c)(4)(i)(A); or as determined by the federal Small  
8 Business Administration as consistent with 13 Code of Federal Regulations, Section  
9 124.109(c)(4)(i)(B).

10 A tribal entity must be a separate and distinct legal entity organized or chartered by federal,  
11 state or tribal authorities.

12 **Sec. C-8. 36 MRS §111, sub-§9** is enacted to read:

13 9. Tribal land. "Tribal land" means land within the Houlton Band Trust Land, the  
14 Passamaquoddy Indian territory or the Penobscot Indian territory.

15 **Sec. C-9. 36 MRS §111, sub-§10** is enacted to read:

16 10. Tribal member. "Tribal member" means an enrolled member of the Houlton  
17 Band of Maliseet Indians, the Passamaquoddy Tribe or the Penobscot Nation.

18 **Sec. C-10. 36 MRS §194-E** is enacted to read:

19 **§194-E. Tribes deemed as acting in a governmental capacity**

20 For purposes of Parts 3 and 8 of this Title, the Passamaquoddy Tribe and the Penobscot  
21 Nation are deemed to act in a governmental capacity as described in Title 30, section 6208,  
22 subsection 3 and not in a business capacity. For purposes of Parts 3 and 8 of this Title, the  
23 Houlton Band of Maliseet Indians is deemed to act in a governmental capacity and not in  
24 a business capacity.

25 **PART D**

26 **Sec. D-1. 36 MRS §1760, sub-§112** is enacted to read:

27 112. Tribes. Sales to the Houlton Band of Maliseet Indians, the Passamaquoddy Tribe  
28 or the Penobscot Nation. For purposes of section 1760-C, sales to the tribes identified in  
29 this subsection for any purpose are exempt.

30 **Sec. D-2. 36 MRS §1760, sub-§113** is enacted to read:

31 113. Tribal members. Sales to a tribal member that are sales sourced to tribal land,  
32 except that, if the property or service is used by the purchaser, including any lessee,  
33 primarily outside of tribal land, the purchaser is liable for use tax based on the original sale  
34 price, unless otherwise exempt under this Part.

35 For purposes of this subsection:

36 A. "Primarily" means more than 50% of that period of time that begins on the date on  
37 which the property or service is first placed in service by the purchaser and ends one  
38 year from that date or at the time that the property or service is sold, scrapped,  
39 destroyed or otherwise permanently removed from service, whichever occurs first; and

40 B. "Sales sourced to tribal land" means sales sourced pursuant to section 1819 to a  
41 location on tribal land.





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1 For purposes of this subsection, a sale occurs on the Passamaquoddy Indian territory, the  
2 Penobscot Indian territory or the Houlton Band Trust Land if:

3 A. The business location of the seller from which the purchase is made is on  
4 Passamaquoddy Indian territory, Penobscot Indian territory or Houlton Band Trust  
5 Land, respectively; and

6 B. The tangible personal property or taxable service is received by the purchaser also  
7 on Passamaquoddy Indian territory, Penobscot Indian territory or Houlton Band Trust  
8 Land, respectively. For purposes of this paragraph, "received" has the same meaning  
9 as in section 1819.

10 **3. Monthly payment.** By the end of each month, the Treasurer of State shall make  
11 payments to the Passamaquoddy Tribe from the Passamaquoddy ~~Sales Tax Fund~~ fund, to  
12 the Penobscot Nation from the Penobscot fund and to the Houlton Band of Maliseet Indians  
13 from the Maliseet fund equal to the amounts transferred into the respective fund.

14 **4. Quarterly reconciliation.** The monthly payments due under this section must be  
15 adjusted by any credit or debit necessary for a quarterly reconciliation of payments and  
16 transfers made under this section for any erroneous payment or transfers and any erroneous  
17 collection and corresponding refund and by any subsequent assessment, remittance or  
18 refund of sales tax to or by the State.

19 **Sec. E-3. Application.** This Part applies to sales occurring on or after January 1,  
20 2023.

21 **PART F**

22 **Sec. F-1. 36 MRSA §2724, sub-§2,** as amended by PL 1993, c. 452, §15, is further  
23 amended to read:

24 **2. Commercial forest land.** "Commercial forest land" means land that is classified  
25 or that is eligible for classification as forest land pursuant to the Maine Tree Growth Tax  
26 Law, chapter 105, subchapter H-A ~~2-A~~, except that "commercial forest land" does not  
27 include land described in section 573, subsection 3, paragraph B or C when all commercial  
28 harvesting of forest products is prohibited. In determining whether land not classified  
29 under the Maine Tree Growth Tax Law is eligible for classification under that law, all facts  
30 and circumstances must be considered, including whether the landowner is engaged in the  
31 forest products business and the land is being used in that business or there is a forest  
32 management plan for commercial use of the land or a particular parcel of land has been  
33 harvested for commercial purposes within the preceding 5 years. "Commercial forest land"  
34 does not include tribal land.

35 **Sec. F-2. 36 MRSA §4303, first ¶,** as amended by PL 2019, c. 222, §1 and affected  
36 by §7, is further amended to read:

37 ~~There~~ Except as provided in section 4303-B, there is levied and imposed a tax at the  
38 rate of 1 1/2¢ per pound on all wild blueberries processed in the State and on all  
39 unprocessed wild blueberries shipped to a destination outside the State. All wild  
40 blueberries harvested in the State that are to be shipped outside the State for processing  
41 must be weighed on a state-certified scale in the State prior to being shipped outside the  
42 State. The tax is computed on the gross weight of the wild blueberries as delivered prior  
43 to any processing or shipping. The processor that first receives unprocessed wild

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1 blueberries in the State, or the shipper that transports unprocessed wild blueberries to a  
2 destination outside the State, is responsible for reporting and paying the tax.

3 **Sec. F-3. 36 MRSA §4303-B** is enacted to read:

4 **§4303-B. Exemption for wild blueberries grown on tribal land**

5 The tax imposed by section 4303 does not apply to wild blueberries grown on tribal  
6 land.

7 **Sec. F-4. 36 MRSA §4605, sub-§1**, as amended by PL 2011, c. 7, §4, is further  
8 amended to read:

9 **1. Rate.** ~~A Except as provided in subsection 1-A, a tax is levied and imposed at the~~  
10 ~~rate of \$.06 per hundredweight, effective September 1, 2011, on all potatoes grown in this~~  
11 ~~State, except that no tax may be imposed on any potatoes that are retained by the grower~~  
12 ~~to be used by the grower for seed purposes or for home consumption and no tax may be~~  
13 ~~imposed on any potatoes received by a processor that are certified as unmerchutable by a~~  
14 ~~federal state inspector.~~

15 **Sec. F-5. 36 MRSA §4605, sub-§1-A** is enacted to read:

16 **1-A. Exemptions.** The tax imposed by this section does not apply to:

17 A. Any potatoes that are retained by the grower to be used by the grower for seed  
18 purposes or for home consumption;

19 B. Any potatoes received by a processor that are certified as unmerchutable by a  
20 federal state inspector; or

21 C. Any potatoes grown on tribal land.

22 **Sec. F-6. Application.** That section of this Part that amends the Maine Revised  
23 Statutes, Title 36, section 2724, subsection 2 applies to commercial forestry excise tax due  
24 on or after January 1, 2023. Those sections of this Part that amend Title 36, section 4303,  
25 first paragraph and enact Title 36, section 4303-B apply to unprocessed wild blueberries  
26 received in this State for processing, or transported to a destination outside the State, on or  
27 after January 1, 2023. That portion of this Part that enacts Title 36, section 4605, subsection  
28 1-A, paragraph C applies to potatoes received, sold or shipped by a shipper in this State on  
29 or after January 1, 2023.

30 **PART G**

31 **Sec. G-1. 36 MRSA §5102, sub-§5-A** is enacted to read:

32 **5-A. Tribal member residing on tribal land.** "Tribal member residing on tribal land"  
33 means an individual who is a tribal member and:

34 **A. Who is domiciled on tribal land, unless:**

35 (1) The tribal member does not maintain a permanent place of abode on tribal land,  
36 maintains a permanent place of abode off of tribal land and spends in the aggregate  
37 not more than 30 days of the taxable year on tribal land; or

38 (2) Within any period of 548 consecutive days, the tribal member:

39 (a) Is present in a foreign country or countries for at least 450 days;

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- 1 (b) Is not present on tribal land for more than 90 days;
- 2 (c) Does not maintain a permanent place of abode on tribal land at which a
- 3 minor child of the tribal member or the tribal member's spouse is present for
- 4 more than 90 days, unless the tribal member and the tribal member's spouse
- 5 are legally separated; and
- 6 (d) During the nonresident portion of the taxable year with which, or within
- 7 which, such period of 548 consecutive days begins and the nonresident portion
- 8 of the taxable year with which, or within which, such period ends, is present
- 9 on tribal land for a number of days that does not exceed an amount that bears
- 10 the same ratio to 90 as the number of days contained in such portion of the
- 11 taxable year bears to 548; or

12 B. Who is not domiciled on tribal land, but maintains a permanent place of abode on  
 13 tribal land and spends in the aggregate more than 183 days of the taxable year on tribal  
 14 land, unless the tribal member is in the Armed Forces of the United States.

15 The geographic location of a political organization or political candidate that receives one  
 16 or more contributions from the tribal member is not in and of itself determinative on the  
 17 question of whether the tribal member is domiciled on tribal land. The geographic location  
 18 of a professional advisor retained by a tribal member or the geographic location of a  
 19 financial institution with an active account or loan of a tribal member may not be used to  
 20 determine whether or not a tribal member is domiciled on tribal land. For purposes of this  
 21 subsection, "professional advisor" includes, but is not limited to, a person that renders  
 22 medical, financial, legal, accounting, insurance, fiduciary or investment services.  
 23 Charitable contributions may not be used to determine whether or not a tribal member is  
 24 domiciled on tribal land.

25 **Sec. G-2. 36 MRSA §5102, sub-§6**, as amended by PL 2007, c. 240, Pt. KKKK,  
 26 §6 and affected by §7, is further amended by enacting a new last blocked paragraph to read:  
 27 "Corporation" does not include the Passamaquoddy Tribe, the Penobscot Nation, the  
 28 Houlton Band of Maliseet Indians or a corporation organized by the Passamaquoddy Tribe,  
 29 the Penobscot Nation or the Houlton Band of Maliseet Indians under Section 17 of the  
 30 federal Indian Reorganization Act, 25 United States Code, Section 5124.

31 **Sec. G-3. 36 MRSA §5122, sub-§1, ¶PP** is enacted to read:  
 32 PP. For a tribal member residing on tribal land and for an estate of a decedent who at  
 33 the time of death was a tribal member residing on tribal land, the absolute value of the  
 34 Maine adjusted gross income derived from or connected with sources on tribal land as  
 35 determined under section 5132 if the net amount is less than zero.

36 **Sec. G-4. 36 MRSA §5122, sub-§2, ¶XX** is enacted to read:  
 37 XX. For a tribal member residing on tribal land and for an estate of a decedent who at  
 38 the time of death was a tribal member residing on tribal land, the Maine adjusted gross  
 39 income derived from or connected with sources on tribal land as determined under  
 40 section 5132 if the net amount is greater than zero.

41 **Sec. G-5. 36 MRSA §5132** is enacted to read:  
 42 **§5132. Income or loss from sources on tribal land**

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1. General. The Maine adjusted gross income of a tribal member derived from or connected with sources on tribal land is the sum of the following amounts:

A. The net amount of items of income, gain, loss and deduction entering into the tribal member's federal adjusted gross income that are derived from or connected with sources on tribal land including:

(1) The tribal member's distributive share of partnership or limited liability company income and deductions derived from or connected with sources on tribal land determined following the methods for sourcing income to this State under section 5192, except that subsections 2 to 6 of this section and not section 5142 apply under section 5192, subsection 1;

(2) The tribal member's share of estate or trust income and deductions derived from or connected with sources on tribal land determined following the methods for sourcing income to this State under section 5176, except that subsections 2 to 6 of this section and not section 5142 apply under section 5176, subsection 1; and

(3) The tribal member's pro rata share of the income of an S corporation derived from or connected with sources on tribal land; and

B. The portion of the modifications described in section 5122, subsections 1 and 2 that relates to income derived from or connected with sources on tribal land, including any modifications attributable to the tribal member as a partner of a partnership, shareholder of an S corporation, member of a limited liability company or beneficiary of an estate or trust.

2. Attribution. Items of income, gain, loss and deduction derived from or connected with sources within tribal land are those items attributable to:

A. The ownership or disposition of any interest in real or tangible personal property on tribal land;

B. A business, trade, profession or occupation carried on within tribal land; and

C. Proceeds from any gambling activity conducted on tribal land or lottery tickets purchased on tribal land, including payments received from a 3rd party for the transfer of the rights to future proceeds related to any such gambling activity or lottery tickets, except that proceeds from Maine State Lottery tickets, including payments received from a 3rd party for the transfer of the rights to future proceeds related to the lottery tickets, are not derived from or connected with sources on tribal land.

3. Intangibles. Income from intangible personal property including annuities, dividends, interest and gains from the disposition of intangible personal property constitutes income derived from sources within tribal land only to the extent that such income is from property employed in a business, trade, profession or occupation carried on within tribal land.

4. Gain or loss on sale of partnership interest. Notwithstanding subsection 3, the gain or loss on the sale of a partnership interest is sourced to tribal land in an amount equal to the gain or loss multiplied by the ratio obtained by dividing the original cost of partnership tangible property located on tribal land by the original cost of partnership tangible property everywhere, determined at the time of the sale. Tangible property includes property owned or rented and is valued in accordance with section 5211,

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1 subsection 10. If more than 50% of the value of the partnership's assets consists of  
2 intangible property, gain or loss from the sale of the partnership interest is sourced to tribal  
3 land in accordance with the property and payroll factors of the partnership for its first full  
4 tax period immediately preceding the tax period of the partnership during which the  
5 partnership interest was sold. For purposes of this subsection, the property and payroll  
6 factors of a partnership are determined in accordance with chapter 821. This subsection  
7 does not apply to the sale of a limited partner's interest in an investment partnership where  
8 more than 80% of the value of the partnership's total assets consists of intangible personal  
9 property held for investment, except that such property cannot include an interest in a  
10 partnership unless that partnership is itself an investment partnership.

11 If the apportionment provisions of this subsection do not fairly represent the extent of the  
12 partnership's business activity on tribal land, the taxpayer may petition for, or the State Tax  
13 Assessor may require, in respect to all or any part of the partnership's business activity the  
14 employment of any other method to effectuate an equitable apportionment to tribal land of  
15 the partner's income from the sale of the partnership interest.

16 **5. Deductions for losses.** Deductions with respect to capital losses, net long-term  
17 capital gains and net operating losses must be based solely on income, gains, losses and  
18 deductions derived from or connected with sources on tribal land, under regulations to be  
19 prescribed by the assessor, but otherwise must be determined in the same manner as the  
20 corresponding federal deductions.

21 **6. Apportionment.** If a business, trade, profession or occupation is carried on partly  
22 within and partly without tribal land, the items of income and deduction derived from or  
23 connected with sources within tribal land must be determined as apportioned to tribal land  
24 according to the following methods:

25 A. Except as provided in paragraph B, according to the methods for apportioning  
26 income to this State under chapter 821, except that instead of apportioning income to  
27 tribal land using the sales factor pursuant to section 5211, subsection 8, income is  
28 apportioned to tribal land by multiplying the income by a fraction, the numerator of  
29 which is the property factor plus the payroll factor and the denominator of which is 2;  
30 or

31 B. In the case of the rendering of purely personal services by a tribal member,  
32 according to the methods established in regulations to be prescribed by the assessor.

33 **Sec. G-6. Application.** This Part applies to tax years beginning on or after January  
34 1, 2023.

35 **PART H**

36 **Sec. H-1. Rulemaking.** The Department of Administrative and Financial Services,  
37 Bureau of Revenue Services may adopt rules to implement Parts C, D, E, F and G of this  
38 Act. Rules adopted under this section may include, but are not limited to, rules specifying  
39 reporting requirements and the maintenance by the Passamaquoddy Tribe, the Penobscot  
40 Nation and the Houlton Band of Maliseet Indians and provision to the bureau of lists of  
41 each tribe's respective tribal land, tribal members, tribal entities and corporations organized  
42 under Section 17 of the federal Indian Reorganization Act, 25 United States Code, Section  
43 5124. Rules adopted pursuant to this section are routine technical rules as defined in the  
44 Maine Revised Statutes, Title 5, chapter 375, subchapter 2-A.

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**PART I**

**Sec. I-1. Legislative findings and purpose.** The Legislature finds and declares, with respect to the regulatory structure established for sports wagering in Part J of this Act, that:

1. If conducted by federally recognized Indian tribes in the State, mobile sports wagering will serve as an effective economic development tool for tribal governments and tribal members and provide economic stimulus to rural areas of the State;

2. Authorizing the federally recognized Indian tribes in the State to conduct mobile sports wagering is fair and equitable because those Indian tribes previously have been excluded from conducting most forms of gaming in the State;

3. If conducted by licensed off-track betting facilities, commercial tracks and casinos, facility-based sports wagering will support the harness racing industry and agricultural interests that support the harness racing industry; and

4. Off-track betting facilities, commercial tracks and casinos are well suited to conduct facility-based sports wagering because of their infrastructure and experience with the conduct of wagering in the State.

**PART J**

**Sec. J-1. 7 MRS §86, sub-§8,** as enacted by PL 2005, c. 563, §3, is amended to read:

**8. Maximum allowed distribution from Stipend Fund.** A licensee may not receive a stipend from the Stipend Fund greater than the amount actually raised and spent by the licensee on premiums and gratuities in the classes provided in subsection 5. A licensee may not receive a stipend from the Stipend Fund in excess of \$10,000, except that this limitation does not apply to any additional stipend provided for by Title 8, section 287 or to funds distributed from the Fair Fund or in accordance with section 85, the Agricultural Fair Support Fund in accordance with section 91 or the Agricultural Fair Promotion Fund in accordance with section 103.

**Sec. J-2. 7 MRS §103** is enacted to read:

**§103. Agricultural Fair Promotion Fund**

**1. Eligible nonprofit organization defined.** As used in this section, "eligible nonprofit organization" means a nonprofit organization that is exempt from federal income taxation under Section 501(a) of the United States Internal Revenue Code of 1986 as an organization described by Section 501(c) and that has had, for at least the preceding 25 years, a sole or primary purpose of promoting agricultural fairs in the State.

**2. Identification of eligible nonprofit organizations.** On January 1st and July 1st of each year, the commissioner shall send a list of all eligible nonprofit organizations to the Treasurer of State.

**3. Fund created.** The Treasurer of State shall establish an account to be known as "the Agricultural Fair Promotion Fund" and shall credit to it all money received under Title 8, section 1218, subsection 1, paragraph E. The fund is a dedicated, nonlapsing fund. All revenues deposited in the fund must be disbursed in accordance with this section.

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1 4. Distribution. On January 31st and July 31st of each year, all amounts credited to  
2 the fund established pursuant to this section as of the last day of the preceding month and  
3 not distributed before that day must be distributed by the Treasurer of State in equal shares  
4 to each organization in the State that has been identified by the commissioner as an eligible  
5 nonprofit organization under subsection 2.

6 **Sec. J-3. 8 MRSA §290**, as enacted by PL 1997, c. 528, §46, is amended to read:

7 **§290. Purse supplement**

8 **1. Payment.** Amounts received pursuant to section 1218, subsection 1, paragraph C  
9 and amounts calculated as purse supplement share under section 286 must be paid to the  
10 commission for distribution as provided in subsection 2.

11 **2. Distribution.** On May 30th, September 30th and January 30th, ~~payments made~~  
12 amounts received under this subsection and subsection 1 for distribution in accordance with  
13 this subsection must be divided among the licensees conducting live racing in the State.  
14 The amount of the payment made to a licensee is calculated by dividing multiplying the  
15 amount of money available for distribution by a fraction, the numerator of which is the  
16 number of race dates on which that licensee conducted live racing in any calendar year by  
17 and the denominator of which is the total number of race dates on which all licensees  
18 conducted live racing in that year. Beginning January 30, 1997, the January 30th payment  
19 must be adjusted to reflect the dates when live racing was actually conducted during the  
20 previous year, not the dates granted.

21 **Sec. J-4. 8 MRSA §1003, sub-§5**, as repealed and replaced by PL 2017, c. 475, Pt.  
22 A, §11, is amended to read:

23 **5. Additional duties of the director.** The director also serves as the director of the  
24 Gambling Control Unit, established as a bureau within the Department of Public Safety  
25 under Title 25, section 2902, subsection 12. As director of the unit, the director shall  
26 administer and enforce the laws governing fantasy contests under chapter 33, sports  
27 wagering under chapter 35 and beano and games of chance under Title 17, chapters 13-A  
28 and 62, respectively.

29 **Sec. J-5. 8 MRSA §1104, sub-§2**, as enacted by PL 2017, c. 303, §2, is amended  
30 to read:

31 **2. Certain leagues and contests prohibited.** A fantasy contest operator may not offer  
32 a fantasy contest based on the performances of participants in ~~collegiate or~~ high school  
33 athletic events or other athletic events involving participants under 18 years of age.

34 **Sec. J-6. 8 MRSA c. 35** is enacted to read:

35 **CHAPTER 35**

36 **REGULATION OF SPORTS WAGERING**

37 **§1201. Authorization of sports wagering; license required**

38 Notwithstanding any provision of law to the contrary, the operation of sports wagering  
39 and ancillary activities are lawful when conducted in accordance with the provisions of this  
40 chapter and the rules adopted under this chapter.

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1 A person or entity may not engage in any activities in this State that require a license  
2 under this chapter unless all necessary licenses have been obtained in accordance with this  
3 chapter and rules adopted under this chapter.

4 **§1202. Definitions**

5 As used in this chapter, unless the context otherwise indicates, the following terms  
6 have the following meanings.

7 **1. Adjusted gross sports wagering receipts.** "Adjusted gross sports wagering  
8 receipts" means an operator's gross receipts from sports wagering less the total of all  
9 winnings paid to patrons, which includes the cash equivalent of any merchandise or thing  
10 of value awarded as a prize, and less excise tax payments remitted to the Federal  
11 Government.

12 **2. Collegiate sports or athletic event.** "Collegiate sports or athletic event" means a  
13 sports or athletic event offered or sponsored by, or played in connection with, a public or  
14 private institution that offers postsecondary educational services.

15 **3. Commissioner.** "Commissioner" means the Commissioner of Public Safety.

16 **4. Department.** "Department" means the Department of Public Safety.

17 **5. Director.** "Director" means the director of the Gambling Control Unit within the  
18 department.

19 **6. Facility operator.** "Facility operator" means a facility sports wagering licensee  
20 under subsection 7, paragraph A.

21 **7. License.** "License" means any license applied for or issued by the director under  
22 this chapter, including, but not limited to:

23 A. A facility sports wagering license under section 1206 to conduct sports wagering  
24 in which wagers are placed within a physical location in this State;

25 B. A mobile sports wagering license under section 1207 to permit a mobile operator  
26 to operate sports wagering through an approved mobile application or other digital  
27 platform that involves, at least in part, the use of the Internet;

28 C. A supplier license under section 1208 to sell goods and services to be used in  
29 connection with sports wagering, but not to directly accept wagers;

30 D. A management services license under section 1209 to manage sports wagering on  
31 behalf of a facility sports wagering licensee or a mobile sports wagering licensee; and

32 E. An occupational license under section 1210 to be employed by a facility sports  
33 wagering licensee or a mobile sports wagering licensee to operate sports wagering  
34 when the employee performs duties in furtherance of or associated with the operation  
35 of sports wagering.

36 **8. Mobile operator.** "Mobile operator" means a mobile sports wagering licensee  
37 under subsection 7, paragraph B.

38 **9. Operator.** "Operator" includes a facility operator and a mobile operator.

39 **10. Professional sports or athletic event.** "Professional sports or athletic event"  
40 means an event at which 2 or more persons participate in sports or athletic contests and  
41 receive compensation in excess of actual expenses for their participation in the event.



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1 11. Prohibited sports event. "Prohibited sports event" means a high school sports or  
2 athletic event, any other event in which a majority of the participants are under 18 years of  
3 age or a collegiate sports or athletic event in which any Maine collegiate sports team  
4 participates, regardless of where the event takes place. "Prohibited sports event" does not  
5 include any game or match that is part of a tournament in which a Maine collegiate sports  
6 team participates, as long as a Maine collegiate sports team does not participate in that  
7 particular game or match.

8 12. Sports event. "Sports event" means any professional sports or athletic event,  
9 collegiate sports or athletic event or amateur sports or athletic event, including but not  
10 limited to an Olympic or international sports or athletic event, a motor vehicle race or an  
11 electronic sports event, commonly referred to as "e-sports."

12 13. Sports governing body. "Sports governing body" means an organization that is  
13 headquartered in the United States and prescribes final rules and enforces codes of conduct  
14 with respect to a sports event and participants in the sports event.

15 14. Sports wagering. "Sports wagering" means the business of accepting wagers on  
16 sports events or portions of sports events, the individual performance statistics of athletes  
17 in a sports event or a combination of any of the same by any system or method of wagering  
18 approved by the director, including, but not limited to, in person on the property of a facility  
19 operator or via a mobile operator's mobile applications and digital platforms that use  
20 communications technology to accept wagers. "Sports wagering" does not include the sale  
21 of pari-mutuel pools authorized under chapter 11 or the operation of fantasy contests as  
22 defined in section 1101, subsection 4.

23 15. Wager. "Wager" means a sum of money or thing of value risked on an uncertain  
24 occurrence.

25 **§1203. Powers and duties of director**

26 **1. Powers and duties.** In administering and enforcing this chapter, the director:

- 27 A. Has the power to regulate the conduct of sports wagering;
- 28 B. Shall determine the eligibility of a person to hold or continue to hold a license, shall  
29 issue all licenses and shall maintain a record of all licenses issued under this chapter;
- 30 C. Shall levy and collect all fees, civil penalties and tax on adjusted gross sports  
31 wagering receipts imposed by this chapter, except as otherwise provided under this  
32 chapter;
- 33 D. May sue to enforce any provision of this chapter or any rule of the director by civil  
34 action or petition for injunctive relief;
- 35 E. May hold hearings, administer oaths and issue subpoenas or subpoenas duces tecum  
36 in the manner provided by applicable law; and
- 37 F. May exercise any other powers necessary to effectuate the provisions of this chapter  
38 and the rules of the director.

39 **2. Rules.** The director shall adopt rules governing the conduct of sports wagering in  
40 the State, which must, at a minimum, include the following:

- 41 A. Additional qualifications and procedures for obtaining a facility sports wagering  
42 license, supplier license, management services license, mobile sports wagering license

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- 1           or occupational license, including the job classifications subject to the occupational  
2           license requirement;
- 3           B. Additional qualifications and procedures for obtaining a temporary facility sports  
4           wagering license, temporary supplier license, temporary management services license  
5           and temporary mobile sports wagering license;
- 6           C. The methods of operation of sports wagering, including but not limited to the  
7           permitted systems and methods of wagers; the use of credit and checks by persons  
8           making wagers; the types of wagering receipts that may be used; the method of issuing  
9           receipts; the prevention of sports wagering on prohibited sports events; the protection  
10           of patrons placing wagers; and the promotion of social responsibility and responsible  
11           gaming and display of information on resources for problem gambling at a facility  
12           operator's premises or on any mobile application or digital platform used to place  
13           wagers;
- 14           D. If the director determines that establishment of a maximum wager is necessary for  
15           the protection of public safety, the maximum wager that may be accepted from any one  
16           person on a single sports event;
- 17           E. Standards for the adoption of comprehensive house rules governing sports wagering  
18           by operators and the approval of house rules by the director as required under section  
19           1211;
- 20           F. Minimum design and security requirements for the physical premises of facility  
21           operators in which sports wagering is conducted, including but not limited to minimum  
22           requirements for the acceptance of wagers at a self-serve kiosk located on the premises  
23           and minimum required methods for verifying the identity and age of a person who  
24           places a wager with a facility operator, for verifying that the person making a wager is  
25           not prohibited from making a wager under section 1213 and for requiring the refund of  
26           any wager determined to have been placed by a person prohibited from making a wager  
27           under section 1213;
- 28           G. Minimum design and security requirements for mobile applications and digital  
29           platforms for the acceptance of wagers by mobile operators, including required  
30           methods for verifying the age and identity of a person who places a wager with a mobile  
31           operator, for verifying that the person making the wager is physically located in the  
32           State and is not prohibited from making a wager under section 1213 and for requiring  
33           the refund of any wager determined to have been placed by a person prohibited from  
34           making a wager under section 1213;
- 35           H. The types of interested parties, including sports team or league employees or  
36           owners, from whom operators are prohibited from accepting wagers under section  
37           1213, subsection 4;
- 38           I. Minimum design, security, testing and approval requirements for sports wagering  
39           equipment, systems or services sold by suppliers licensed under section 1208;
- 40           J. Minimum requirements for a contract between a management services licensee  
41           under section 1209 and an operator on whose behalf the management services licensee  
42           conducts sports wagering, including but not limited to requirements that the person  
43           providing management services be licensed prior to entering a contract; that the  
44           contract be approved by the director prior to the conduct of sports wagering; that, if the

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1 management services licensee contracts with more than one operator, the contract  
2 include a condition requiring the management services licensee to employ a method  
3 approved by the director for separately accounting for each operator's gross receipts  
4 from sports wagering and adjusted gross sports wagering receipts; and that the contract  
5 not authorize the person providing management services to receive more than 30% of  
6 the operator's adjusted gross sports wagering receipts, except that the director may  
7 approve a contract authorizing the management services licensee to receive up to 40%  
8 of the operator's adjusted gross sports wagering receipts if the director determines that  
9 the management services licensee has demonstrated that the fee is commercially  
10 reasonable given the management services licensee's capital investments and the  
11 operator's projected adjusted gross sports wagering receipts;

12 K. Establishment of a list of persons who are not authorized to place a wager on a  
13 sports event, including but not limited to those persons who voluntarily request that  
14 their names be included on the list of unauthorized persons. The rules adopted under  
15 this paragraph must define the standards for involuntary placement on the list and for  
16 removal from the list;

17 L. Minimum internal control standards for operators and management services  
18 licensees, including but not limited to procedures for safeguarding assets and revenues;  
19 the recording of cash and evidence of indebtedness; the maintenance of reliable  
20 records, accounts and reports of transactions, operations and events; required audits;  
21 and the content and frequency of reports of sports wagering activities and revenues that  
22 must be made to the director; and

23 M. Restrictions on the advertisement and marketing of sports wagering, including but  
24 not limited to prohibiting misleading, deceptive or false advertisements; requiring an  
25 operator to disclose its status as a commercial track, casino or off-track betting facility  
26 licensed in the State or a federally recognized Indian tribe or a business entity wholly  
27 owned by a federally recognized Indian tribe in the State; and restricting, to the extent  
28 permissible, advertising that has a high probability of reaching persons under 21 years  
29 of age or that is specifically designed to appeal particularly to persons under 21 years  
30 of age.

31 3. Rulemaking. Rules adopted by the director pursuant to this chapter are routine  
32 technical rules as defined in Title 5, chapter 375, subchapter 2-A.

33 **§1204. Application; criminal history background check**

34 1. Application. An application for a license or for renewal of a license required under  
35 this chapter must be submitted on a form or in a format approved by the director. An  
36 application submitted to the director must, at a minimum, include the following:

37 A. The full name, current address and contact information of the applicant;

38 B. Disclosure of each person that has control of the applicant as described in subsection  
39 2;

40 C. Consent to permit the director to conduct a criminal history record check in  
41 accordance with subsection 3 of the applicant and each person disclosed under  
42 paragraph B in accordance with procedures established by the director;

43 D. For the applicant and each person disclosed under paragraph B, a record of previous  
44 issuances and denials of or any adverse action taken against a gambling-related license

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1 or application under this Title or in any other jurisdiction. For purposes of this  
2 paragraph, "adverse action" includes, but is not limited to, a condition resulting from  
3 an administrative, civil or criminal violation, a suspension or revocation of a license or  
4 a voluntary surrender of a license to avoid or resolve a civil, criminal or disciplinary  
5 action; and

6 E. Any additional information required by the director by rule.

7 **2. Persons that have control.** The following persons are considered to have control  
8 of an applicant or a licensee:

9 A. Each corporate holding company, parent company or subsidiary company of a  
10 corporate applicant or licensee and each person that owns 10% or more of the corporate  
11 applicant or licensee and that has the ability to control the activities of the corporate  
12 applicant or licensee or elect a majority of the board of directors of that corporate  
13 applicant or licensee, except for a bank or other licensed lending institution that holds  
14 a mortgage or other lien acquired in the ordinary course of business;

15 B. Each person associated with a noncorporate applicant or licensee that directly or  
16 indirectly holds a beneficial or proprietary interest in the noncorporate applicant's or  
17 licensee's business operation or that the director otherwise determines has the ability to  
18 control the noncorporate applicant or licensee; and

19 C. Key personnel of an applicant or licensee, including any executive, employee or  
20 agent, having the power to exercise significant influence over decisions concerning any  
21 part of the applicant's or licensee's relevant business operation.

22 **3. Criminal history record check.** The director shall request a criminal history record  
23 check in accordance with this subsection for each applicant for initial licensure and each  
24 person required to be disclosed by the applicant for initial licensure under subsection 1,  
25 paragraph B. The director may require a criminal history record check in accordance with  
26 this subsection from a licensee seeking to renew a license, from any person the licensee is  
27 required to disclose under subsection 1, paragraph B as part of the license renewal  
28 application and from any person identified by the licensee under subsection 4. A criminal  
29 history record check conducted pursuant to this subsection must include criminal history  
30 record information obtained from the Maine Criminal Justice Information System  
31 established in Title 16, section 631 and the Federal Bureau of Investigation.

32 A. Criminal history record information obtained from the Maine Criminal Justice  
33 Information System pursuant to this subsection must include a record of public criminal  
34 history record information as defined in Title 16, section 703, subsection 8.

35 B. Criminal history record information obtained from the Federal Bureau of  
36 Investigation pursuant to this subsection must include other state and national criminal  
37 history record information.

38 C. An individual required to submit to a criminal history record check under this  
39 subsection shall submit to having the individual's fingerprints taken. The State Police,  
40 upon payment by the individual of the fee required under paragraph E, shall take or  
41 cause to be taken the individual's fingerprints and shall immediately forward the  
42 fingerprints to the Department of Public Safety, Bureau of State Police, State Bureau  
43 of Identification. Any person who fails to transmit criminal fingerprint records to the

1           State Bureau of Identification pursuant to this paragraph is subject to the provisions of  
 2           Title 25, section 1550.

3           D. The Department of Public Safety, Bureau of State Police, State Bureau of  
 4           Identification shall conduct the state and national criminal history record checks  
 5           required under this subsection. Except for the portion of a payment, if any, that  
 6           constitutes the processing fee for a criminal history record check charged by the Federal  
 7           Bureau of Investigation, all money received by the State Police under this subsection  
 8           must be paid to the Treasurer of State, who shall apply the money to the expenses  
 9           incurred by the Department of Public Safety in the administration of this subsection.

10           E. The director shall by rule set the amount of the fee to be paid for each criminal  
 11           history record check required to be performed under this subsection.

12           F. The subject of a Federal Bureau of Investigation criminal history record check may  
 13           obtain a copy of the criminal history record check by following the procedures outlined  
 14           in 28 Code of Federal Regulations, Sections 16.32 and 16.33. The subject of a state  
 15           criminal history record check may inspect and review the criminal history record  
 16           information pursuant to Title 16, section 709.

17           G. State and national criminal history record information obtained by the director  
 18           under this subsection may be used only for the purpose of screening an applicant for a  
 19           license or a license renewal under this chapter.

20           H. All criminal history record information obtained by the director pursuant to this  
 21           subsection is confidential, is for the official use of the director only and may not be  
 22           disseminated by the director or disclosed to any other person or entity except as  
 23           provided in paragraph F.

24           I. The director, after consultation with the Department of Public Safety, Bureau of  
 25           State Police, State Bureau of Identification, shall adopt rules to implement this  
 26           subsection.

27           **4. Material change to application.** A person licensed under this chapter shall give  
 28           the director written notice within 30 days of any material change to any information  
 29           provided in the licensee's application for a license or renewal, including any change in the  
 30           identity of persons considered to have control of the licensee as described in subsection 2.

31           **5. Gambling Control Unit employees prohibited.** An employee of the Gambling  
 32           Control Unit within the department may not be an applicant for a license issued under this  
 33           chapter.

34           **§1205. Denial of license; administrative sanctions**

35           **1. Grounds for denial of license or imposition of administrative sanctions.** The  
 36           following are grounds for the director to deny a license or license renewal or for the  
 37           imposition of administrative sanctions, in accordance with this section, on a person licensed  
 38           under this chapter:

39           A. If the applicant or licensee has knowingly made a false statement of material fact  
 40           to the director;

41           B. If the applicant or licensee has not disclosed the existence or identity of other  
 42           persons that have control of the applicant or licensee as required by section 1204,  
 43           subsections 1 and 4;

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- 1           C. If the applicant or licensee has had a license revoked by any government authority  
2           responsible for regulation of gaming activities;
- 3           D. If the applicant, the licensee or a person having control of the applicant or licensee  
4           under section 1204, subsection 2 is not of good moral character. In determining  
5           whether the applicant, licensee or person is of good moral character, the director shall  
6           consider qualities that include but are not limited to honesty, candor, trustworthiness,  
7           diligence, reliability, observance of fiduciary and financial responsibility and respect  
8           for the rights of others;
- 9           E. If the applicant, the licensee or a person having control of the applicant or licensee  
10           under section 1204, subsection 2:
- 11                 (1) Has, in any jurisdiction, been convicted of or pled guilty or nolo contendere to  
12                 a crime punishable by one year or more of imprisonment;
- 13                 (2) Has, in any jurisdiction, been adjudicated of committing a civil violation or  
14                 been convicted of a criminal violation involving dishonesty, deception,  
15                 misappropriation or fraud;
- 16                 (3) Has engaged in conduct in this State or any other jurisdiction that would  
17                 constitute a violation of this chapter; chapter 11 involving gambling; chapter 31;  
18                 chapter 33; Title 17, chapter 13-A or 62; Title 17-A, chapter 39; or substantially  
19                 similar offenses in other jurisdictions;
- 20                 (4) Is a fugitive from justice, a drug user, a person with substance use disorder, an  
21                 illegal alien or a person who was dishonorably discharged from the Armed Forces  
22                 of the United States; or
- 23                 (5) Is not current in filing all applicable tax returns and in the payment of all taxes,  
24                 penalties and interest owed to this State, any other state or the United States  
25                 Internal Revenue Service, excluding items under formal appeal;
- 26           F. If the applicant or licensee has not demonstrated to the satisfaction of the director  
27           sufficient financial assets to meet the requirements of the licensed business or proposed  
28           business and to meet any financial obligations imposed by this chapter;
- 29           G. If the applicant, the licensee or a person having control of the applicant or licensee  
30           under section 1204, subsection 2 has not demonstrated financial responsibility. For the  
31           purposes of this paragraph, "financial responsibility" means a demonstration of a  
32           current and expected future condition of financial solvency sufficient to satisfy the  
33           director that the applicant, the licensee or the person can successfully engage in  
34           business without jeopardy to the public health, safety and welfare. Financial  
35           responsibility may be determined by an evaluation of the total history concerning the  
36           applicant, the licensee or the person, including past, present and expected condition  
37           and record of financial solvency, business record and accounting and managerial  
38           practices;
- 39           H. If the applicant or licensee has not met the requirements of this chapter; or
- 40           I. If the applicant or licensee has violated any provision of this chapter or of the rules  
41           adopted under this chapter.
- 42           **2. Denial of initial license or renewed license; notice; hearing.** The director may  
43           deny an application for a license or for renewal of a license for the reasons set forth in

1 subsection 1. The director shall notify the applicant or the licensee in writing of the  
 2 decision and of the opportunity to request a hearing conducted by the commissioner.

3 If the applicant or licensee fails to request a hearing within 30 days of the date that the  
 4 notice was mailed under this subsection, the director may issue a final decision denying the  
 5 application for a license or for renewal of a license. If the applicant or licensee makes a  
 6 timely request for a hearing, the commissioner shall conduct an adjudicatory hearing in  
 7 accordance with Title 5, chapter 375, subchapter 4. The director's decision to deny the  
 8 license or license renewal stands until the commissioner issues a decision to uphold, modify  
 9 or overrule the director's decision.

10 After hearing, if the commissioner finds grounds for denying a license or license renewal  
 11 under subsection 1, the commissioner may deny the application for a license or for renewal  
 12 of a license.

13 **3. Investigation of complaints; notice; hearing.** The director or the director's  
 14 designee shall investigate a complaint on the director's own motion or upon receipt of a  
 15 written complaint regarding noncompliance with or violation of this chapter or of any rules  
 16 adopted under this chapter. Following the investigation, the director may mail the licensee  
 17 a notice of violation informing the licensee of the administrative sanction under subsection  
 18 4 the director proposes to impose and of the licensee's opportunity to request a hearing.

19 If the licensee fails to request a hearing within 30 days of the date that a notice was mailed  
 20 under this subsection, the director may issue a final decision imposing the sanction  
 21 proposed in the notice. If the licensee makes a timely request for a hearing, the  
 22 commissioner shall conduct an adjudicatory hearing in accordance with Title 5, chapter  
 23 375, subchapter 4. If, after the hearing, the commissioner finds that the factual basis of the  
 24 complaint is true and is of sufficient gravity to warrant further action, the commissioner  
 25 may impose an administrative sanction under subsection 4.

26 **4. Administrative sanctions.** The director or the commissioner may, pursuant to  
 27 subsection 3, impose the following administrative sanctions on a licensee:

- 28 A. A written reprimand;
- 29 B. Conditions of probation of a license;
- 30 C. A license suspension;
- 31 D. A license revocation; or
- 32 E. A civil penalty of up to \$25,000 per violation of any provision of this chapter or  
 33 rule adopted pursuant to this chapter.

34 **5. Appeals.** A person aggrieved by the final decision of the commissioner under  
 35 subsection 2 or 3 may appeal the commissioner's decision to the Superior Court in  
 36 accordance with Title 5, chapter 375, subchapter 7.

37 **§1206. Facility sports wagering license**

38 **1. Issuance of license.** The director shall issue a facility sports wagering license upon  
 39 finding that the applicant meets all requirements of this section, sections 1204 and 1205  
 40 and rules adopted under this chapter. The director may issue no more than 10 facility sports  
 41 wagering licenses under this section.

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1        **2. Eligibility; transfer prohibited.** To be eligible to receive a facility sports wagering  
2 license, an applicant must be:

3            A. A commercial track as defined in section 275-A, subsection 1;

4            B. A casino in Oxford County licensed under section 1011, subsection 2-A, paragraph  
5 A; or

6            C. An off-track betting facility licensed under section 275-D or Public Law 2019,  
7 chapter 626, section 16.

8        Each off-track betting facility may receive only one facility sports wagering license under  
9 this section. A facility sports wagering license may not be transferred or assigned.

10        **3. Authority to conduct sports wagering; management services permitted.** A  
11 facility sports wagering license granted by the director pursuant to this section grants a  
12 licensee lawful authority to conduct sports wagering in which wagers are placed within a  
13 physical location controlled by the licensee in the State within the terms and conditions of  
14 the license and any rules adopted under this chapter. A facility sports wagering licensee  
15 may contract with a management services licensee under section 1209.

16        **4. Fees.** The fee for an initial or renewed facility sports wagering license is \$4,000  
17 and must be retained by the director for the costs of administering this chapter. In addition  
18 to the license fee, the director may charge a processing fee for an initial or renewed license  
19 in an amount equal to the projected cost of processing the application and performing any  
20 background investigations. If the actual cost exceeds the projected cost, an additional fee  
21 may be charged to meet the actual cost. If the projected cost exceeds the actual cost, the  
22 difference may be refunded to the applicant or licensee.

23        **5. Term of license.** Except as provided in subsection 6, a license granted or renewed  
24 under this section is valid for 4 years unless sooner revoked by the director or the  
25 commissioner under section 1205. The failure of a facility sports wagering licensee to  
26 maintain its underlying off-track betting license voids the facility sports wagering license.

27        **6. Temporary license.** An applicant for a facility sports wagering license may submit  
28 with the application a request for a temporary license. A request for a temporary license  
29 must include the initial license fee of \$4,000. If the director determines that the applicant  
30 is qualified under subsection 2, meets the requirements established by rule for a temporary  
31 license and has paid the initial license fee and the director is not aware of any reason the  
32 applicant is ineligible for a license under this section, the director may issue a temporary  
33 facility sports wagering license. A temporary license issued under this subsection is valid  
34 for one year or until a final determination on the facility sports wagering license application  
35 is made, whichever is sooner. If after investigation the director determines that the  
36 applicant is eligible for a facility sports wagering license under this chapter, the director  
37 shall issue the initial facility sports wagering license, at which time the temporary license  
38 terminates. The initial facility sports wagering license is valid for 4 years from the date  
39 that the temporary license was issued by the director. Sports wagering conducted under  
40 authority of a temporary license must comply with the facility operator's house rules  
41 adopted under section 1211.

42        **7. Occupational license required.** A facility sports wagering licensee, including a  
43 temporary licensee under subsection 6, may conduct sports wagering only through persons  
44 holding a valid occupational license under section 1210.



1            **8. Municipal control.** Nothing in this chapter may be construed to restrict the  
 2 authority of municipalities under municipal home rule provisions of the Constitution of  
 3 Maine, including zoning and public safety authority.

4            **§1207. Mobile sports wagering license**

5            **1. Issuance of license.** The director shall issue a mobile sports wagering license upon  
 6 finding that the applicant meets all requirements of this section, sections 1204 and 1205  
 7 and rules adopted under this chapter.

8            **2. Eligibility; transfer to wholly owned entity.** To be eligible to receive a mobile  
 9 sports wagering license, an applicant must be a federally recognized Indian tribe in this  
 10 State. Each federally recognized Indian tribe may receive only one mobile sports wagering  
 11 license under this section. A mobile sports wagering license may not be transferred or  
 12 assigned, except that a federally recognized Indian tribe may transfer its mobile sports  
 13 wagering license to a business entity with a principal place of business in the State that is  
 14 wholly owned by that federally recognized Indian tribe.

15            **3. Authority to conduct sports wagering; management services permitted.** A  
 16 mobile sports wagering license granted by the director pursuant to this section grants a  
 17 licensee lawful authority to conduct sports wagering in which wagers are placed by persons  
 18 who are physically located in the State through any mobile applications or digital platforms  
 19 approved by the director within the terms and conditions of the license and any rules  
 20 adopted under this chapter. A mobile sports wagering licensee may contract with no more  
 21 than one management services licensee under section 1209.

22            **4. Fees.** The fee for an initial or renewed mobile sports wagering license is \$200,000  
 23 and must be retained by the director for the costs of administering this chapter. In addition  
 24 to the license fee, the director may charge a processing fee for an initial or renewed license  
 25 in an amount equal to the projected cost of processing the application and performing any  
 26 background investigations. If the actual cost exceeds the projected cost, an additional fee  
 27 may be charged to meet the actual cost. If the projected cost exceeds the actual cost, the  
 28 difference may be refunded to the applicant or licensee.

29            **5. Term of license.** Except as provided in subsection 6, a license granted or renewed  
 30 under this section is valid for 4 years unless sooner revoked by the director or the  
 31 commissioner under section 1205.

32            **6. Temporary license.** An applicant for a mobile sports wagering license may submit  
 33 with the application a request for a temporary license. A request for a temporary license  
 34 must include the initial license fee of \$200,000. If the director determines that the applicant  
 35 is qualified under subsection 2, meets the requirements established by rule for a temporary  
 36 license and has paid the initial license fee and the director is not aware of any reason the  
 37 applicant is ineligible for a license under this section, the director may issue a temporary  
 38 mobile sports wagering license. A temporary license issued under this subsection is valid  
 39 for one year or until a final determination on the mobile sports wagering license application  
 40 is made, whichever is sooner. If after investigation the director determines that the  
 41 applicant is eligible for a mobile sports wagering license under this chapter, the director  
 42 shall issue the initial mobile sports wagering license, at which time the temporary license  
 43 terminates. The initial mobile sports wagering license is valid for 4 years from the date  
 44 that the temporary license was issued by the director. Sports wagering conducted under

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1 authority of a temporary license must comply with the mobile operator's house rules  
2 adopted under section 1211.

3 7. Occupational license required. A mobile sports wagering licensee, including a  
4 temporary licensee under subsection 6, may conduct sports wagering only through persons  
5 holding a valid occupational license under section 1210.

6 **§1208. Supplier license**

7 1. Issuance of license; eligibility. The director shall issue a supplier license upon  
8 finding that the applicant meets all requirements of this section, sections 1204 and 1205  
9 and rules adopted under this chapter.

10 2. Equipment. An applicant for a supplier license shall demonstrate that the  
11 equipment, systems or services that the applicant plans to offer to an operator conform to  
12 standards established by rule by the director. The director may accept approval by another  
13 jurisdiction that is specifically determined by the director to have similar equipment  
14 standards as evidence the applicant meets the standards established by the director by rule.

15 3. Authority to supply operators. A supplier license granted by the director pursuant  
16 to this section grants a licensee lawful authority to sell or to lease sports wagering  
17 equipment, systems or services to operators in the State within the terms and conditions of  
18 the license and any rules adopted under this chapter.

19 4. Fees. The fee for an initial or renewed supplier license is \$40,000 and must be  
20 retained by the director for the costs of administering this chapter. In addition to the license  
21 fee, the director may charge a processing fee for an initial or renewed license in an amount  
22 equal to the projected cost of processing the application and performing any background  
23 investigations. If the actual cost exceeds the projected cost, an additional fee may be  
24 charged to meet the actual cost. If the projected cost exceeds the actual cost, the difference  
25 may be refunded to the applicant or licensee.

26 5. Term of license. Except as provided in subsection 6, a license granted or renewed  
27 under this section is valid for 4 years unless sooner revoked by the director or the  
28 commissioner under section 1205.

29 6. Temporary license. An applicant for a supplier license may submit with the  
30 application a request for a temporary license. A request for a temporary license must  
31 include the initial license fee of \$40,000. If the director determines that the applicant is  
32 qualified under subsection 2, meets the requirements established by rule for a temporary  
33 license and has paid the initial license fee and the director is not aware of any reason the  
34 applicant is ineligible for a license under this section, the director may issue a temporary  
35 supplier license. A temporary license issued under this subsection is valid for one year or  
36 until a final determination on the supplier license application is made, whichever is sooner.  
37 If after investigation the director determines that the applicant is eligible for a supplier  
38 license under this chapter, the director shall issue the initial supplier license, at which time  
39 the temporary license terminates. The initial supplier license is valid for 4 years from the  
40 date that the temporary license was issued by the director.

41 7. Inventory. A supplier licensee shall submit to the director a list of all sports  
42 wagering equipment, systems and services sold or leased to, delivered to or offered to an  
43 operator in this State as required by the director, all of which must be tested and approved  
44 by an independent testing laboratory approved by the director. An operator may continue

1 to use supplies acquired from a licensed supplier if the supplier's license subsequently  
 2 expires or is otherwise revoked, unless the director finds a defect in the supplies.

3 **§1209. Management services license**

4 **1. Issuance of license; eligibility.** The director shall issue a management services  
 5 license upon finding that the applicant meets all requirements of this section, sections 1204  
 6 and 1205 and rules adopted under this chapter and that the applicant has sufficient  
 7 knowledge and experience in the business of operating sports wagering to effectively  
 8 conduct sports wagering in accordance with this chapter and the rules adopted under this  
 9 chapter.

10 **2. Authority to enter contract with operator.** A management services licensee may  
 11 contract with an operator to manage sports wagering operations on behalf of the operator  
 12 in accordance with rules adopted under this chapter.

13 **3. Contract approval; material change in written contract.** A person may not  
 14 contract with an operator to conduct sports wagering on behalf of the operator unless the  
 15 person is licensed under this section and the director approves the written contract. A  
 16 management services licensee shall submit to the director any proposed material change to  
 17 the written contract that has been approved by the director under this subsection. A  
 18 management services licensee may not transfer, assign, delegate or subcontract any portion  
 19 of the management services licensee's responsibilities under the contract or any portion of  
 20 the management services licensee's right to compensation under the contract to any other  
 21 person who does not hold a management services license.

22 **4. Fees.** The fee for an initial or renewed management services license is \$40,000 and  
 23 must be retained by the director for the costs of administering this chapter. In addition to  
 24 the license fee, the director may charge a processing fee for an initial or renewed license in  
 25 an amount equal to the projected cost of processing the application and performing any  
 26 background investigations. If the actual cost exceeds the projected cost, an additional fee  
 27 may be charged to meet the actual cost. If the projected cost exceeds the actual cost, the  
 28 difference may be refunded to the applicant or licensee.

29 **5. Term of license.** Except as provided in subsection 6, a license granted or renewed  
 30 under this section is valid for 4 years unless sooner revoked by the director or the  
 31 commissioner under section 1205.

32 **6. Temporary license.** An applicant for a management services license may submit  
 33 with the application a request for a temporary license. A request for a temporary license  
 34 must include the initial license fee of \$40,000. If the director determines that the applicant  
 35 is qualified under subsection 1, meets the requirements established by rule for a temporary  
 36 license and has paid the initial license fee and the director is not aware of any reason the  
 37 applicant is ineligible for a license under this section, the director may issue a temporary  
 38 management services license. A temporary license issued under this subsection is valid for  
 39 one year or until a final determination on the management services license application is  
 40 made, whichever is sooner. If after investigation the director determines that the applicant  
 41 is eligible for a management services license under this chapter, the director shall issue the  
 42 initial management services license, at which time the temporary license terminates. The  
 43 initial management services license is valid for 4 years from the date that the temporary  
 44 license was issued by the director.

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1 **§1210. Occupational license**

2 **1. License required.** A person may not be employed by an operator to be engaged  
3 directly in sports wagering-related activities or otherwise to conduct or operate sports  
4 wagering without a valid occupational license issued by the director under this section. The  
5 director shall issue an occupational license to a person who meets the requirements of this  
6 section, section 1204 and section 1205. The director shall by rule establish a process for  
7 issuance of occupational licenses that is, as far as possible, identical to the process for  
8 licensing employees of a casino under section 1015.

9 **2. Authority to be employed in sports wagering.** An occupational license authorizes  
10 the licensee to be employed by an operator in the capacity designated by the director while  
11 the license is active. The director may establish, by rule, job classifications with different  
12 requirements to recognize the extent to which a particular job has the ability to affect the  
13 proper operation of sports wagering.

14 **3. Application and fee.** Except as provided in subsection 5, an applicant shall submit  
15 any required application forms established by the director and pay a nonrefundable  
16 application fee of \$250. The fee may be paid on behalf of an applicant by the operator. Fees  
17 paid under this subsection must be retained by the director for the costs of administering  
18 this chapter.

19 **4. Renewal fee and form.** An occupational licensee must pay a fee of \$25 to renew  
20 the license for a one-year term or a fee of \$50 to renew the license for a 3-year term. The  
21 fee may be paid on behalf of the occupational licensee by the operator. In addition to a  
22 renewal fee, an occupational licensee must annually submit a renewal application on a form  
23 or in a format approved by the director. Fees paid under this subsection must be retained  
24 by the director for the costs of administering this chapter.

25 **5. Exception.** An individual who is actively licensed under section 1015 as an  
26 employee of a casino that has a facility sports wagering license may obtain or renew a  
27 license under this section without paying an initial license fee or a renewal license fee under  
28 this section.

29 **§1211. Sports wagering house rules**

30 **1. Adoption of house rules.** An operator shall adopt comprehensive house rules for  
31 game play governing sports wagering transactions with its patrons. House rules must be  
32 approved by the director prior to implementation and meet the minimum standards  
33 established by the director by rule, including, but not limited to, requiring that the house  
34 rules specify the amounts to be paid on winning wagers and the effect of sports event  
35 schedule changes, the circumstances under which the operator will void a wager and  
36 treatment of errors, late wagers and related contingencies.

37 **2. Advertisement of house rules.** The house rules, together with any other  
38 information the director determines to be appropriate, must be advertised as required by  
39 the director by rule and must be made readily available to patrons.

40 **§1212. Access to premises and equipment**

41 A licensee under this chapter shall permit the director, the department or a designee of  
42 the director unrestricted access, during regular business hours, including access to locked  
43 or secured areas, to inspect any facility and any equipment, prizes, records or other items  
44 to be used in the operation of sports wagering.

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1 **§1213. Persons prohibited from making wagers on sports events**

2 An operator and a management services licensee conducting sports wagering on behalf  
3 of an operator may not accept a wager on a sports event from the following persons:

4 **1. Persons under 21 years of age.** A person who has not attained 21 years of age;

5 **2. Sports event participants.** An athlete or individual who participates or officiates  
6 in the sports event that is the subject of the wager;

7 **3. Operators and employees.** An operator or management services licensee;  
8 directors, officers and employees of an operator or management services licensee; or a  
9 relative living in the same household as any of these persons. This subsection does not  
10 prohibit a relative living in the same household as a director, officer or employee of an  
11 operator or management services licensee from making a sports wager with an unaffiliated  
12 operator or management services licensee;

13 **4. Interested parties.** A person with an interest in the outcome of the sports event  
14 identified by the director by rule. The interested parties identified by the director by rule  
15 under this subsection may include, but are not limited to, legal or beneficial owners of or  
16 employees of a sports team participating in the event or another sports team in the same  
17 league as a sports team participating in the event as well as directors, owners or employees  
18 of the sports league conducting the event;

19 **5. Unauthorized persons.** A person on a list established by rule by the director under  
20 section 1203, subsection 2, paragraph K of persons who are not authorized to make wagers  
21 on sports events;

22 **6. Third parties.** A person making a wager on behalf of or as the agent or custodian  
23 of another person; and

24 **7. Regulatory staff.** An employee of the Gambling Control Unit within the  
25 department.

26 **§1214. Certain sports wagers prohibited**

27 **1. Prohibited wagers.** An operator may not, with respect to a sports event of a sport  
28 governing body headquartered in the United States, offer or accept wagers on the  
29 occurrence of injuries or penalties, the outcome of player disciplinary rulings or replay  
30 reviews.

31 **2. Request from sports governing body.** A sports governing body may submit to the  
32 director in writing a request to restrict, limit or exclude a certain type, form or category of  
33 sports wagering with respect to sports events of that sports governing body if the sports  
34 governing body believes that that type, form or category of sports wagering with respect to  
35 sports events of that sports governing body may undermine the integrity or perceived  
36 integrity of that sports governing body or sports events of that sports governing body. The  
37 director shall request comment from operators on all requests under this subsection. After  
38 giving due consideration to all comments received, the director shall, upon a demonstration  
39 of good cause from the sports governing body that the type, form or category of sports  
40 wagering is likely to undermine the integrity or perceived integrity of that sports governing  
41 body or sports events of that sports governing body, grant the request. The director shall  
42 respond to a request concerning a particular event before the start of the event or, if it is not  
43 feasible to respond before the start of the event, no later than 7 days after the request is

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1 made. If the director determines that the sports governing body is more likely than not to  
2 prevail in successfully demonstrating good cause for its request, the director may  
3 provisionally grant the request of the sports governing body until the director makes a final  
4 determination as to whether the sports governing body has demonstrated good cause.  
5 Absent such a provisional grant by the director, an operator may continue to offer sports  
6 wagering on sports events that are the subject of that request during the pendency of the  
7 director's consideration of the request.

8 **§1215. Abnormal wagering activity**

9 **1. Duty to report.** An operator shall, as soon as practicable, report to the director any  
10 information relating to abnormal wagering activity or patterns that may indicate a concern  
11 with the integrity of a sports event or any other conduct that corrupts a wagering outcome  
12 of a sports event for purposes of financial gain, including match fixing. An operator shall  
13 concurrently report that information to the relevant sports governing body.

14 **2. Cooperation efforts.** An operator shall use commercially reasonable efforts to  
15 cooperate with investigations conducted by sports governing bodies or law enforcement  
16 agencies, including but not limited to using commercially reasonable efforts to provide or  
17 facilitate the provision of wagering information.

18 **3. Information confidentiality.** The director and operators shall maintain the  
19 confidentiality of information provided by a sports governing body for purposes of  
20 investigating or preventing the conduct described in this section, unless disclosure is  
21 otherwise required by the director or by law or unless the sports governing body consents  
22 to disclosure.

23 **4. Information use and disclosure.** With respect to any information provided by an  
24 operator to a sports governing body relating to conduct described in this section, a sports  
25 governing body:

26 A. May use such information only for integrity-monitoring purposes and may not use  
27 the information for any commercial or other purpose; and

28 B. Shall maintain the confidentiality of the information, unless disclosure is otherwise  
29 required by the director or by law or unless the operator consents to disclosure, except  
30 that the sports governing body may make disclosures necessary to conduct and resolve  
31 integrity-related investigations and may publicly disclose such information if required  
32 by the sports governing body's integrity policies or if determined by the sports  
33 governing body in its reasonable judgment to be necessary to maintain the actual or  
34 perceived integrity of its sports events. Prior to any public disclosure that would  
35 identify the operator by name, the sports governing body shall provide that operator  
36 with notice of the disclosure and an opportunity to object to the disclosure.

37 **§1216. Security, maintenance and sharing of wagering records**

38 **1. Records maintenance.** An operator shall maintain for 3 years after a sports event  
39 occurs at least the following records of all wagers placed with respect to that sports event:

40 A. Personally identifiable information of each person placing a wager;

41 B. The amount and type of each wager;

42 C. The time each wager was placed;

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- 1           D. The location of each wager, including the Internet protocol address if applicable;
- 2           E. The outcome of each wager; and
- 3           F. Instances of abnormal wagering activity.

4           In addition, an operator shall maintain video recordings in the case of in-person wagers for  
5           at least one year after the sports event occurs. An operator shall make the records required  
6           to be maintained under this subsection available for inspection upon request of the director  
7           or as required by court order.

8           **2. Anonymized information.** An operator shall use commercially reasonable efforts  
9           to maintain, in real time and at the account level, anonymized information regarding a  
10           person who places a wager and the amount and type of the wager, the time the wager was  
11           placed, the location of the wager, including the Internet protocol address if applicable, the  
12           outcome of the wager and records of abnormal wagering activity. The director may request  
13           that information in the form and manner required by rule. Nothing in this subsection  
14           requires an operator to provide any information that is prohibited by federal or state law,  
15           including without limitation laws and rules relating to privacy and personally identifiable  
16           information.

17           **3. Records monitoring.** If a sports governing body has notified the director that  
18           access to the information described in subsection 2 for wagers placed on sports events of  
19           that sports governing body is necessary to monitor the integrity of that sports governing  
20           body's sports events, and the sports governing body represents to the director that it  
21           specifically uses that data for the purpose of monitoring the integrity of sports events of  
22           that sports governing body, then an operator shall share, in a commercially reasonable  
23           frequency, form and manner, with the sports governing body or its designee the same  
24           information the operator is required to maintain under subsection 2 with respect to sports  
25           wagers on sports events of that sports governing body. A sports governing body and its  
26           designee may use information received under this subsection only for integrity-monitoring  
27           purposes and may not use information received under this subsection for any commercial  
28           or other purpose. Nothing in this subsection requires an operator to provide any  
29           information if prohibited by federal or state law, including without limitation laws and rules  
30           relating to privacy and personally identifiable information.

31           **4. Security.** An operator shall use commercially reasonable methods to maintain the  
32           security of wagering data, customer data and other confidential information from  
33           unauthorized access and dissemination. Nothing in this chapter precludes the use of  
34           Internet-based or so-called cloud-based hosting of that data and information or disclosure  
35           as required by law.

36           **§1217. Interception of sports wagering winnings to pay child support debt**

37           **1. Definitions.** As used in this section, unless the context otherwise indicates, the  
38           following terms have the following meanings.

39           A. "Child support debt" means child support debt that has been liquidated by judicial  
40           or administrative action.

41           B. "Department" means the Department of Health and Human Services.

42           C. "Licensee" means a facility operator, a mobile operator or a management services  
43           licensee under section 1209.

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- 1           D. "Registry operator" means the department or an entity with which the department  
2           enters into a contract to maintain the registry pursuant to subsection 3.
- 3           E. "Winner" means a sports wagering patron to whom cash is returned as winnings for  
4           placement of a sports wager.
- 5           2. Interception. A licensee shall intercept sports wagering winnings to pay child  
6           support debt in accordance with this section.
- 7           3. Registry. The department shall create and maintain, or shall contract with a private  
8           entity to create and maintain, a secure, electronically accessible registry containing  
9           information regarding individuals with outstanding child support debt. The department  
10           shall regularly enter into the registry information including:
- 11           A. The name and social security number of each individual with outstanding child  
12           support debt;
- 13           B. The account number or identifier assigned by the department to the outstanding  
14           child support debt;
- 15           C. The amount of the outstanding child support debt; and
- 16           D. Any other information necessary to effectuate the purposes of this section.
- 17           4. Electronic access to information; procedures. A licensee shall electronically  
18           access the registry in accordance with this subsection.
- 19           A. Before making a payout of winnings of an amount equal to or greater than the  
20           amount for which the licensee is required to file a Form W-2G or substantially  
21           equivalent form with the United States Internal Revenue Service, the licensee shall  
22           obtain the name, address, date of birth and social security number of the winner and  
23           shall electronically submit this information to the registry operator.
- 24           B. Upon receipt of information pursuant to paragraph A, the registry operator shall  
25           electronically inform the licensee whether the winner is listed in the registry. If the  
26           winner is listed in the registry, the registry operator shall inform the licensee of the  
27           amount of the winner's outstanding child support debt and the account number or  
28           identifier assigned to the outstanding child support debt and shall provide the licensee  
29           with a notice of withholding that informs the winner of the right to an administrative  
30           hearing.
- 31           C. If the registry operator informs the licensee that the winner is not listed in the  
32           registry or if the licensee is unable to obtain information from the registry operator on  
33           a real-time basis after attempting in good faith to do so, the licensee may make payment  
34           to the winner.
- 35           D. If the registry operator informs the licensee that the winner is listed in the registry,  
36           the licensee may not make payment to the winner unless the amount of the payout  
37           exceeds the amount of outstanding child support debt, in which case the licensee may  
38           make payment to the winner of the amount of winnings that is in excess of the amount  
39           of the winner's outstanding child support debt.
- 40           5. Lien against winnings. If the registry operator informs a licensee pursuant to this  
41           section that a winner is listed in the registry, the department has a valid lien upon and claim  
42           of lien against the winnings in the amount of the winner's outstanding child support debt.



1        **6. Withholding of winnings.** The licensee shall withhold from any winnings an  
2 amount equal to the amount of the lien created under subsection 5 and shall provide a notice  
3 of withholding to the winner. Within 7 days after withholding an amount pursuant to this  
4 subsection, the licensee shall transmit the amount withheld to the department together with  
5 a report of the name, address and social security number of the winner, the account number  
6 or identifier assigned to the debt, the amount withheld, the date of withholding and the  
7 name and location of the licensee.

8        **7. Licensee costs.** Notwithstanding subsection 6, the licensee may retain \$10 from an  
9 amount withheld pursuant to this section to cover the cost of the licensee's compliance with  
10 this section.

11        **8. Administrative hearing.** A winner from whom an amount was withheld pursuant  
12 to this section has the right, within 15 days of receipt of the notice of withholding, to request  
13 from the department an administrative hearing. The hearing is limited to questions of  
14 whether the debt is liquidated and whether any post-liquidation events have affected the  
15 winner's liability. The administrative hearing decision constitutes final agency action.

16        **9. Authorization to provide information.** Notwithstanding any provision of law to  
17 the contrary, the licensee may provide to the department or registry operator any  
18 information necessary to effectuate the intent of this section. The department or registry  
19 operator may provide to the licensee any information necessary to effectuate the intent of  
20 this section.

21        **10. Confidentiality of information.** The information obtained by the department or  
22 registry operator from a licensee pursuant to this section and the information obtained by  
23 the licensee from the department or registry operator pursuant to this section are  
24 confidential and may be used only for the purposes set forth in this section. An employee  
25 or prior employee of the department, the registry operator or a licensee who knowingly or  
26 intentionally discloses any such information commits a civil violation for which a fine not  
27 to exceed \$1,000 may be adjudged.

28        **11. Effect of compliance; noncompliance.** A licensee, the department and the  
29 registry operator are not liable for any action taken in good faith to comply with this section.  
30 A licensee who fails to make a good faith effort to obtain information from the registry  
31 operator or who fails to withhold and transmit the amount of the lien created under  
32 subsection 5 is liable to the department for the greater of \$500 and the amount the person  
33 was required to withhold and transmit to the department under this section, together with  
34 costs, interest and reasonable attorney's fees.

35        **12. Biennial review.** The department shall include in its report to the Legislature  
36 under section 1066 the following information:

37        **A.** The number of names of winners submitted by licensees to the registry operator  
38 pursuant to this section in each of the preceding 2 calendar years;

39        **B.** The number of winners who were found to be listed in the registry in each of the  
40 preceding 2 calendar years;

41        **C.** The amount of winnings withheld by licensees pursuant to this section in each of  
42 the preceding 2 calendar years; and

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1        D. The amount of withheld winnings refunded to winners as the result of  
2        administrative hearings requested pursuant to this section in each of the preceding 2  
3        calendar years.

4        **§1218. Allocation of funds**

5        **1. Tax imposed; allocation of funds.** An operator shall collect and distribute 10% of  
6        adjusted gross sports wagering receipts to the director to be forwarded by the director to  
7        the Treasurer of State for distribution as follows:

8        A. One percent of the adjusted gross sports wagering receipts must be deposited in the  
9        General Fund for the administrative expenses of the Gambling Control Unit within the  
10       department;

11       B. One percent of the adjusted gross sports wagering receipts must be deposited in the  
12       Gambling Addiction Prevention and Treatment Fund established by Title 5, section  
13       20006-B;

14       C. Fifty-five hundredths of 1% of the adjusted gross sports wagering receipts must be  
15       paid to the State Harness Racing Commission for distribution as described in section  
16       290, subsection 2;

17       D. Fifty-five hundredths of 1% of the adjusted gross sports wagering receipts must be  
18       deposited in the Sire Stakes Fund established in section 281;

19       E. Four-tenths of 1% of the adjusted gross sports wagering receipts must be deposited  
20       in the Agricultural Fair Promotion Fund established pursuant to Title 7, section 103;  
21       and

22       F. Six and one-half percent of the adjusted gross sports wagering receipts must be  
23       deposited in the General Fund.

24       **2. Due dates; late payments.** The director may adopt rules establishing the dates on  
25       which payments required by this section are due. All payments not remitted when due must  
26       be paid together with interest on the unpaid balance at a rate of 1.5% per month.

27       **§1219. Applicability of other laws**

28       **1. Authorized conduct.** The provisions of Title 17, chapter 62 and Title 17-A, chapter  
29       39 do not apply to sports wagering conducted in accordance with this chapter and the rules  
30       adopted under this chapter.

31       **2. Unlicensed conduct.** A person who engages in an activity for which a license is  
32       required under this chapter and who does not possess the required license to engage in that  
33       activity is subject to any criminal or civil penalties that may be imposed pursuant to Title  
34       17-A, chapter 39.

35       **3. Unauthorized conduct by licensees.** In addition to any penalties that may be  
36       imposed pursuant to section 1205, a licensee who conducts sports wagering in violation of  
37       this chapter or the rules adopted under this chapter is subject to any criminal or civil  
38       penalties that may be imposed pursuant to Title 17-A, chapter 39.

39       **Sec. J-7. 17-A MRS §951**, as amended by PL 2017, c. 284, Pt. KKKKK, §32, is  
40       further amended to read:

41       **§951. Inapplicability of chapter**

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1 Any person licensed or registered by the Gambling Control Unit as provided in Title  
2 17, chapter 13-A or chapter 62, or authorized to operate or conduct a raffle pursuant to Title  
3 17, section 1837-A, or licensed to operate sports wagering pursuant to Title 8, chapter 35  
4 is exempt from the application of the provisions of this chapter insofar as that person's  
5 conduct is within the scope of the license or registration.

6 **Sec. J-8. 25 MRSA §1542-A, sub-§1, ¶Z** is enacted to read:

7 Z. Who is required to have a criminal history record check under Title 8, section 1204.

8 **Sec. J-9. 25 MRSA §1542-A, sub-§3, ¶Y** is enacted to read:

9 Y. The State Police shall take or cause to be taken the fingerprints of the person named  
10 in subsection 1, paragraph Z at the request of that person or the director of the Gambling  
11 Control Unit within the Department of Public Safety and upon payment of the fee  
12 established by the director of the Gambling Control Unit pursuant to Title 8, section  
13 1204, subsection 3.

14 **Sec. J-10. 30 MRSA Pt. 5** is enacted to read:

15 **PART 5**

16 **FEDERALLY RECOGNIZED INDIAN TRIBES**

17 **CHAPTER 701**

18 **RIGHTS OF FEDERALLY RECOGNIZED INDIAN TRIBES**

19 **§8001. Mobile gaming**

20 **1. Legislative purpose.** The Legislature finds and declares that the conduct of mobile  
21 gaming will, if conducted by federally recognized Indian tribes in the State, serve as an  
22 effective economic development tool for tribal governments and provide economic  
23 stimulus to rural areas of the State. The purpose of this section is to ensure that each  
24 federally recognized Indian tribe in this State has the right to conduct all forms of mobile  
25 gaming newly authorized in this State on or after the effective date of this section.

26 **2. Definitions.** As used in this section, unless the context otherwise indicates, the  
27 following terms have the following meanings.

28 A. "Gambling" has the same meaning as in Title 17-A, section 952, subsection 4.

29 B. "Lawful gambling activity" means any type of gambling authorized under the laws  
30 of this State, including, but not limited to, the gambling activities described in Title 8,  
31 section 1001, subsection 15.

32 C. "Mobile gaming" means lawful gambling activity conducted through mobile  
33 applications or other digital platforms that involve, at least in part, the use of the  
34 Internet.

35 **3. Authority to conduct mobile gaming.** Notwithstanding any provision of law to  
36 the contrary, a federally recognized Indian tribe in this State has the same right as any other  
37 person or entity to obtain any license, permit or registration to conduct mobile gaming

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COMMITTEE AMENDMENT "A" to H.P. 428, L.D. 585

1 under a law of this State enacted on or after the effective date of this section as long as the  
2 federally recognized Indian tribe meets all of the qualifications for the license, permit or  
3 registration, except that the federally recognized Indian tribe is not required to meet any  
4 requirement:

5 A. That the federally recognized Indian tribe is unable to meet due to its status as a  
6 federally recognized Indian tribe; or

7 B. That an applicant possess another type of gambling or wagering license, registration  
8 or permit.

9 **Sec. J-11. Emergency rules.** The director of the Gambling Control Unit within the  
10 Department of Public Safety may adopt emergency rules under the Maine Revised Statutes,  
11 Title 5, section 8054 as necessary to implement this Part without the necessity of  
12 demonstrating that immediate adoption is necessary to avoid a threat to public health, safety  
13 or general welfare.

14 **PART K**

15 **Sec. K-1. Appropriations and allocations.** The following appropriations and  
16 allocations are made.

17 **PUBLIC SAFETY, DEPARTMENT OF**  
18 **Gambling Control Board Z002**

19 Initiative: Provides funding for one Public Safety Manager II position, one Public Safety  
20 Inspector I position and associated All Other costs.

21 <b>GENERAL FUND</b>	<b>2021-22</b>	<b>2022-23</b>
22 POSITIONS - LEGISLATIVE COUNT	0.000	2.000
23 Personal Services	\$0	\$194,445
24 All Other	\$0	\$12,578
25		
26 GENERAL FUND TOTAL	\$0	\$207,023

28 <b>PUBLIC SAFETY, DEPARTMENT OF</b>		
29 <b>DEPARTMENT TOTALS</b>	<b>2021-22</b>	<b>2022-23</b>
30		
31 <b>GENERAL FUND</b>	<b>\$0</b>	<b>\$207,023</b>
32		
33 <b>DEPARTMENT TOTAL - ALL FUNDS</b>	<b>\$0</b>	<b>\$207,023</b>

34 **TREASURER OF STATE, OFFICE OF**  
35 **Maliseet Sales Tax Fund N952**

36 Initiative: Establishes the Maliseet Sales Tax Fund to collect and remit sales tax collected  
37 on Houlton Band Trust Land.

38 <b>OTHER SPECIAL REVENUE FUNDS</b>	<b>2021-22</b>	<b>2022-23</b>
39 All Other	\$0	\$500
40		
41 <b>OTHER SPECIAL REVENUE FUNDS TOTAL</b>	<b>\$0</b>	<b>\$500</b>

**COMMITTEE AMENDMENT**

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COMMITTEE AMENDMENT "A" to H.P. 428, L.D. 585

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**Penobscot Sales Tax Fund N951**

Initiative: Establishes the Penobscot Sales Tax Fund to collect and remit sales tax collected on Penobscot Indian territory.

<b>OTHER SPECIAL REVENUE FUNDS</b>	<b>2021-22</b>	<b>2022-23</b>
All Other	\$0	\$500
<b>OTHER SPECIAL REVENUE FUNDS TOTAL</b>	<b>\$0</b>	<b>\$500</b>

**TREASURER OF STATE, OFFICE OF DEPARTMENT TOTALS**

	<b>2021-22</b>	<b>2022-23</b>
<b>OTHER SPECIAL REVENUE FUNDS</b>	<b>\$0</b>	<b>\$1,000</b>
<b>DEPARTMENT TOTAL - ALL FUNDS</b>	<b>\$0</b>	<b>\$1,000</b>

**SECTION TOTALS**

	<b>2021-22</b>	<b>2022-23</b>
<b>GENERAL FUND</b>	<b>\$0</b>	<b>\$207,023</b>
<b>OTHER SPECIAL REVENUE FUNDS</b>	<b>\$0</b>	<b>\$1,000</b>
<b>SECTION TOTAL - ALL FUNDS</b>	<b>\$0</b>	<b>\$208,023</b>

Amend the bill by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

**SUMMARY**

This amendment, which is the majority report of the committee, replaces the bill.

Part A of the amendment enacts the Tribal-State Collaboration Act, which requires the Department of Agriculture, Conservation and Forestry, the Department of Corrections, the Department of Economic and Community Development, the Department of Education, the Department of Environmental Protection, the Department of Health and Human Services, the Department of Inland Fisheries and Wildlife, the Department of Labor, the Department of Public Safety, the Department of Administrative and Financial Services, the Department of Professional and Financial Regulation, the Department of Defense, Veterans and Emergency Management, the Department of Marine Resources, the Department of Transportation, the Office of the Public Advocate and the Public Utilities Commission each to designate a tribal liaison and to develop and implement a policy that promotes positive government-to-government relations between the State and federally recognized Indian tribes within the State, promotes cultural competency in the agency's interactions with Indian tribes and tribal members and establishes a process for collaboration between the agency and Indian tribes regarding the agency's programs, rules and services that substantially and uniquely affect the Indian tribes or tribal members. The Act also directs the Governor to meet at least annually with the leaders of the Indian tribes in a Tribal-State Summit to address issues of mutual concern, including implementation of the Tribal-State

**COMMITTEE AMENDMENT**

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COMMITTEE AMENDMENT "A" to H.P. 428, L.D. 585

1 Collaboration Act, improving communication between the State and the Indian tribes and  
2 implementation of the requirement to include Maine Native American studies in the  
3 Department of Education's system of learning results.

4 Part A of the amendment also includes the Houlton Band of Maliseet Indians within  
5 the list of parties that may join an interlocal cooperation agreement under the Maine  
6 Revised Statutes, Title 30-A, chapter 115.

7 Part B of the amendment establishes that the legislative purposes of Parts C to H of this  
8 amendment, which amend the State's tax laws, are to improve the economic opportunities  
9 available to and welfare of the Penobscot Nation, the Passamaquoddy Tribe and the  
10 Houlton Band of Maliseet Indians and their tribal members; to encourage economic  
11 development within the tribal lands of the Penobscot Nation, the Passamaquoddy Tribe and  
12 the Houlton Band of Maliseet Indians, the benefits of which will accrue not only to the  
13 tribes and their tribal members but also to surrounding communities and the State; and to  
14 clarify and simplify the application of the State's tax laws to the Penobscot Nation, the  
15 Passamaquoddy Tribe and the Houlton Band of Maliseet Indians as well as to their tribal  
16 lands and tribal members, in order to reduce the costs of tax compliance to the tribes and  
17 their members and to reduce the cost to the State of administering its tax laws.

18 Part C of the amendment defines several terms, including "Houlton Band Trust Land,"  
19 "Passamaquoddy Indian territory," "Penobscot Indian territory," "tribal entity," "tribal  
20 land" and "tribal member," for purposes of implementing the amendments to the State's tax  
21 laws set forth in Parts D to H of the amendment. It also provides that the Passamaquoddy  
22 Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians are deemed to act  
23 in a governmental capacity and not in a business capacity for purposes of applying the  
24 State's sales tax and income tax laws and are therefore exempt from these taxes.

25 Part D of the amendment:

26 1. Creates an exemption to the State's sales tax for sales to the Houlton Band of Maliseet  
27 Indians, the Passamaquoddy Tribe or the Penobscot Nation for sales occurring on or after  
28 January 1, 2023; and

29 2. Creates an exemption to the State's sales tax for sales to tribal members or tribal  
30 entities that are sourced to tribal lands for sales occurring on or after January 1, 2023, but  
31 provides that the use tax applies to such sales if the exempt property or service is used  
32 primarily outside of tribal land during the first year after purchase.

33 Under current law, the amount of sales tax revenue collected by the State attributable  
34 to sales occurring on the Passamaquoddy reservations at Pleasant Point and Indian  
35 Township is returned by the Treasurer of State to the Passamaquoddy Tribe on a monthly  
36 basis. Part E expands this provision to provide for the return to the Passamaquoddy Tribe  
37 of sales tax revenue collected by the State attributable to sales occurring on all of the  
38 Passamaquoddy Indian territory and provides for a similar return to the Houlton Band of  
39 Maliseet Indians and to the Penobscot Nation of sales tax revenue collected by the State  
40 attributable to sales occurring on Houlton Band Trust Land or Penobscot Indian territory,  
41 respectively.

42 Part F of the amendment exempts tribal land from the commercial forestry excise tax;  
43 exempts wild blueberries grown on tribal land from the wild blueberry tax; and exempts  
44 potatoes grown on tribal land from the potato tax, all effective January 1, 2023.

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1 Part G of the amendment provides that the Passamaquoddy Tribe, the Penobscot  
2 Nation, the Houlton Band of Maliseet Indians and a tribal corporation organized by the  
3 Passamaquoddy Tribe, the Penobscot Nation or the Houlton Band of Maliseet Indians  
4 under Section 17 of the federal Indian Reorganization Act are not subject to the Maine  
5 corporate income tax. It also creates income tax modifications for tribal members residing  
6 on tribal land and for the estates of a decedent who was a tribal member residing on tribal  
7 land for the amount of income or loss derived from or connected with sources on tribal  
8 land. The provisions of Part G apply to tax years beginning on or after January 1, 2023.

9 Part H of the amendment authorizes the Department of Administrative and Financial  
10 Services, Bureau of Revenue Services to adopt routine technical rules to implement the  
11 provisions of Parts C to G of the amendment.

12 Part I of the amendment sets forth the legislative findings and purposes underlying Part  
13 J of the amendment, which legalizes and establishes a regulatory framework for sports  
14 wagering in the State. With respect to mobile sports wagering, the Legislature finds that,  
15 if conducted by federally recognized Indian tribes in the State, mobile sports wagering will  
16 serve as an effective economic development tool for tribal governments and tribal members  
17 and will provide economic stimulus to rural areas of the State; that authorizing the federally  
18 recognized Indian tribes in the State to conduct mobile sports wagering is fair and equitable  
19 because those Indian tribes previously have been excluded from conducting most forms of  
20 gaming in the State; that the conduct of facility-based sports wagering by licensed  
21 commercial tracks, the Oxford Casino and off-track betting facilities will support the  
22 harness racing industry and agricultural interests that support the harness racing industry;  
23 and that off-track betting facilities are well suited to conduct facility-based sports wagering  
24 because of their infrastructure and experience with similar forms of wagering in the State.

25 Part J of the amendment allows a licensed fantasy contest operator to offer a fantasy  
26 contest based on the performances of participants in collegiate athletic events and  
27 authorizes the Department of Public Safety, Gambling Control Unit to regulate sports  
28 wagering in the State.

29 Up to 10 total facility sports wagering licenses to conduct in-person sports wagering in  
30 the State may be awarded to licensed off-track betting facilities, commercial tracks,  
31 including the Bangor Raceway, and the Oxford Casino, each of which may apply for a  
32 single facility license. Each of the State's 4 federally recognized Indian tribes is eligible to  
33 apply for a single mobile sports wagering license to conduct sports wagering through which  
34 individuals physically located within the State make wagers using mobile applications or  
35 digital platforms. Facility sports wagering licenses and mobile sports wagering licenses are  
36 nontransferable, except that a federally recognized Indian tribe may transfer its mobile  
37 sports wagering license to a business entity that is wholly owned by that federally  
38 recognized Indian tribe. The 4-year initial and renewal fee for a facility sports wagering  
39 license is \$4,000 and the 4-year initial and renewal fee for a mobile sports wagering license  
40 is \$200,000.

41 Facility sports wagering licensees and mobile sports wagering licensees, referred to in  
42 the amendment as operators, may purchase or lease equipment, systems or services for  
43 sports wagering from entities with a supplier license, whose equipment, systems or services  
44 must meet standards established by rule. Operators may also enter into written contracts,  
45 approved by the director of the Gambling Control Unit within the Department of Public  
46 Safety, with management services licensees that have sufficient knowledge and experience

# COMMITTEE AMENDMENT

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1 in the business of operating sports wagering to effectively conduct sports wagering on  
2 behalf of operators. Each mobile operator may enter into a contract with no more than one  
3 management services licensee. If a management services licensee enters into a contract  
4 with more than one operator, its method for separately accounting for each operator's gross  
5 receipts and adjusted gross sports wagering receipts from each operator must be approved  
6 by the director. The fee paid by an operator to a management services licensee may not  
7 exceed 30% of the operator's adjusted gross sports wagering receipts, except that the  
8 director may approve a contract authorizing the management services licensee to receive  
9 up to 40% of the operator's adjusted gross sports wagering receipts if the director  
10 determines that the management services licensee has demonstrated that the fee is  
11 commercially reasonable given the management services licensee's capital investments and  
12 the operator's projected revenues. A person employed by an operator to be engaged directly  
13 in sports wagering-related activities must be licensed by the Gambling Control Unit.

14 Operators may accept wagers on professional, collegiate and amateur sports events,  
15 including international events, as well as on the individual performances of athletes, on  
16 motor vehicle races and on electronic sports. Sports wagers are prohibited on high school  
17 events, other events where a majority of participants are under 18 years of age and events  
18 involving Maine-based colleges and universities, except that a wager may be placed on a  
19 game or match that is part of a tournament in which a Maine collegiate sports team  
20 participates, as long as a Maine collegiate sports team does not participate in that particular  
21 game or match. Operators also may not accept wagers on the occurrence of injuries or  
22 penalties, the outcome of player disciplinary rulings or replay reviews and additional  
23 categories of sports wagers that, upon the request of the relevant sports governing body,  
24 the director determines will undermine the integrity or perceived integrity of the sports  
25 governing body or its sports events.

26 Operators may not accept sports wagers from individuals under 21 years of age;  
27 participants in the sports event, including athletes and officials; persons with an interest in  
28 the outcome of the sports event identified by the director by rule; the operator's own  
29 directors or employees or persons living in their households; persons voluntarily or  
30 involuntarily placed on a list maintained by the Gambling Control Unit of persons not  
31 authorized to make sports wagers; persons making wagers on behalf of another person; and  
32 Gambling Control Unit employees. Mobile sports wagering licensees are also prohibited  
33 from accepting sports wagers from persons who are not physically located within the State.

34 The amendment also requires that the director adopt rules governing the marketing or  
35 advertising of sports wagering requiring that an operator disclose that it is a licensed  
36 commercial track, licensed casino, licensed off-track betting facility, federally recognized  
37 Indian tribe in the State or business entity wholly owned by a federally recognized Indian  
38 tribe in the State; prohibiting the use of misleading, deceptive or false sports wagering  
39 advertising; and restricting, to the extent permissible, the marketing or advertising of sports  
40 wagering that is designed to reach or to appeal to persons under 21 years of age. Operators  
41 are also required to report abnormal wagering activity to the director and to the relevant  
42 sports governing body.

43 Operators must remit 10% of their adjusted gross sports wagering receipts to the State.  
44 One percent of adjusted gross sports wagering receipts must be deposited in the General  
45 Fund for the administrative expenses of the Gambling Control Unit; 1% of the adjusted  
46 gross sports wagering receipts must be deposited in the Gambling Addiction Prevention



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1 and Treatment Fund; 0.55% of the adjusted gross sports wagering receipts must be  
2 distributed by the State Harness Racing Commission to entities that conduct live harness  
3 racing in the State; 0.55% of the adjusted gross sports wagering receipts must be deposited  
4 in the Sire Stakes Fund; and 0.4% of the adjusted gross sports wagering receipts must be  
5 deposited in the Agricultural Fair Promotion Fund, which is established in the amendment  
6 to provide monetary support to eligible nonprofit organizations that have had, for at least  
7 the preceding 25 years, a sole or primary purpose of promoting agricultural fairs in the  
8 State. The remaining adjusted gross sports wagering receipts remitted to the State must be  
9 deposited in the General Fund.

10 The amendment establishes that each federally recognized Indian tribe in this State has  
11 the right to conduct mobile gaming under any law of the State authorizing such mobile  
12 gaming that is enacted on or after the effective date of this legislation.

13 Part K adds an appropriations and allocations section.

14 **FISCAL NOTE REQUIRED**

15 (See attached)



# 130th MAINE LEGISLATURE

LD 585

LR 1337(02)

An Act To Restore to the Penobscot Nation and Passamaquoddy Tribe the Authority To Exercise Jurisdiction under the Federal Tribal Law and Order Act of 2010

Fiscal Note for Bill as Amended by Committee Amendment

*A (H-1020)*

Committee: Judiciary

Fiscal Note Required: Yes

## Fiscal Note

	FY 2021-22	FY 2022-23	Projections FY 2023-24	Projections FY 2024-25
<b>Net Cost (Savings)</b>				
General Fund	\$0	(\$1,412,202)	\$25,581	(\$4,308)
<b>Appropriations/Allocations</b>				
General Fund	\$0	\$207,023	\$281,112	\$222,200
Other Special Revenue Funds	\$0	\$1,000	\$1,000	\$1,000
<b>Revenue</b>				
General Fund	\$0	\$1,619,225	\$255,531	\$226,508
Other Special Revenue Funds	\$0	\$127,025	\$32,844	\$37,036

### Correctional and Judicial Impact Statements

This bill may increase the number of civil suits filed in the court system. The additional workload associated with the minimal number of new cases filed in the court system does not require additional funding at this time. The collection of additional filing fees may increase General Fund revenue by minor amounts.

### Fiscal Detail and Notes

This bill authorizes the Gambling Control Unit (GCU) within the Department of Public Safety to regulate mobile sports wagering in the State and directs that 10% of gross sports wagering facility and mobile revenue be credited to the State as follows: 1% to the GCU for administrative expenses; 1% to the Gambling Addiction and Prevention Treatment Fund; 0.55% to Purse Supplements, 0.55% to the Sire Stakes Fund; 0.4% to the Agricultural Fair Promotion Fund established in the bill and the remainder (6.5% of facility wagering and mobile wagering) to the General Fund. Facility and mobile operators will retain the remainder of the gross. Based on assumptions contained in the May 201 Oxford Economics' "Economic Impact of Legalized Sports Betting" report using the criteria of convenient availability for mobile wagering, General Fund revenues are estimated to be \$388,125 in fiscal year 2022-23 and Other Special Revenue Funds revenues are estimated to be \$129,375 in fiscal year 2022-23.

This bill includes General Fund appropriations to the Department of Public Safety of \$207,023 in fiscal year 2022-23 for one Public Safety Manager II position, one Public Safety Inspector I position and associated All Other costs. The bill creates facility sports wagering licenses, mobile sports wagering licenses, supplier licenses, management services licenses and employee occupational licenses. License fees are estimated to generate General Fund revenue of \$1,275,750 in fiscal year 2022-23. License fee revenue assumes eight facility sports wagering licenses, four mobile sports wagering licenses, eleven management services licenses, fifty 1-year occupational licenses and fifty 3-year occupational licenses.

The bill exempts income earned and sales made by tribal members on Indian territory or trust land from income and sales taxes and will reduce General Fund revenue by \$44,650 in fiscal year 2022-23 and \$152,000 in fiscal year 2023-24. It will also reduce Local Government Fund revenue by \$2,350 in fiscal year 2022-23 and \$8,000 in fiscal year 2023-24. The bill exempts wild blueberries grown on tribal lands from the blueberry tax and will reduce Other Special Revenue Funds revenue by \$95,000 beginning in fiscal year 2023-24. The Department of Administrative and Financial Services will require a one-time General Fund appropriation of \$66,000 in fiscal year 2023-24 for computer programming to add lines to the individual, fiduciary and corporate income tax returns.

The bill creates the Maliseet Sales Tax Fund and the Penobscot Sales Tax Fund to collect and remit sales tax collected on Indian territory or tribal lands and provides baseline allocations of \$500 to each fund beginning in fiscal year 2022-23.

The Maine Indian Tribal-State Commission will incur additional costs as a result of the requirements of this bill. While the Commission has sufficient budgeted resources to cover these costs in the current 2022-2023 biennium as a result of one-time funding included in Public Law 2021, Chap. 398, ongoing costs from the bill could require additional funding in the 2024-2025 biennium.

Any additional costs to other departments and agencies from the provisions of this bill are expected to be minor and can be absorbed within existing budgeted resources.