



# **129th MAINE LEGISLATURE**

### FIRST REGULAR SESSION-2019

**Legislative Document** 

No. 1224

H.P. 885

House of Representatives, March 14, 2019

An Act To Authorize General Fund Bond Issues To Address Changes in Sea Level, Geospatial Data Acquisition by Communities and the Increase in Ocean Acidity

Reference to the Committee on Appropriations and Financial Affairs suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative DEVIN of Newcastle. Cosponsored by Senator VITELLI of Sagadahoc and Representatives: BERRY of Bowdoinham, BLUME of York, GROHOSKI of Ellsworth, HEPLER of Woolwich, McCREIGHT of Harpswell, McDONALD of Stonington, STOVER of Boothbay, Senator: CARSON of Cumberland. **Preamble.** Two thirds of both Houses of the Legislature deeming it necessary in accordance with the Constitution of Maine, Article IX, Section 14 to authorize the issuance of bonds on behalf of the State of Maine to provide funds as described in this Act,

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#### Be it enacted by the People of the State of Maine as follows:

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#### PART A

Sec. A-1. Authorization of bonds. The Treasurer of State is authorized, under
the direction of the Governor, to issue bonds in the name and on behalf of the State in an
amount not exceeding \$5,000,000 for the purposes described in section 5 of this Part.
The bonds are a pledge of the full faith and credit of the State. The bonds may not run for
a period longer than 10 years from the date of the original issue of the bonds.

12 Sec. A-2. Records of bonds issued; Treasurer of State. The Treasurer of 13 State shall ensure that an account of each bond is kept showing the number of the bond, 14 the name of the successful bidder to whom sold, the amount received for the bond, the 15 date of sale and the date when payable.

Sec. A-3. Sale; how negotiated; proceeds appropriated. The Treasurer of 16 State may negotiate the sale of the bonds by direction of the Governor, but no bond may 17 be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the 18 19 bonds, which must be held by the Treasurer of State and paid by the Treasurer of State upon warrants drawn by the State Controller, are appropriated solely for the purposes set 20 forth in this Part. Any unencumbered balances remaining at the completion of the project 21 in this Part lapse to the Office of the Treasurer of State to be used for the retirement of 22 23 general obligation bonds.

24 Sec. A-4. Interest and debt retirement. The Treasurer of State shall pay 25 interest due or accruing on any bonds issued under this Part and all sums coming due for 26 payment of bonds at maturity.

Sec. A-5. Disbursement of bond proceeds from General Fund bond issue.
The proceeds of the sale of the bonds authorized under this Part must be expended as designated in the following schedule under the direction and supervision of the agencies and entities set forth in this section.

#### 31 MARINE RESOURCES,

- 32 **DEPARTMENT OF**
- Provides funds to support improvements to sea level prediction models by providing more detailed mapping of coastal zones and monitoring sea level changes in order to mitigate the impact of and help prepare for rising sea levels.

36 Total

\$5,000,000

1 Sec. A-6. Contingent upon ratification of bond issue. Sections 1 to 5 do not 2 become effective unless the people of the State ratify the issuance of the bonds as set 3 forth in this Part.

4 **Sec. A-7. Appropriation balances at year-end.** At the end of each fiscal year, 5 all unencumbered appropriation balances representing state money carry forward. Bond 6 proceeds that have not been expended within 10 years after the date of the sale of the 7 bonds lapse to the Office of the Treasurer of State to be used for the retirement of general 8 obligation bonds.

9 Sec. A-8. Bonds authorized but not issued. Any bonds authorized but not 10 issued within 5 years of ratification of this Part are deauthorized and may not be issued, 11 except that the Legislature may, within 2 years after the expiration of that 5-year period, 12 extend the period for issuing any remaining unissued bonds for an additional amount of 13 time not to exceed 5 years.

14 Sec. A-9. Referendum for ratification; submission at election; form of 15 question; effective date. This Part must be submitted to the legal voters of the State at 16 a statewide election held in the month of November following passage of this Act. The 17 municipal officers of this State shall notify the inhabitants of their respective cities, towns 18 and plantations to meet, in the manner prescribed by law for holding a statewide election, 19 to vote on the acceptance or rejection of this Part by voting on the following question:

"Do you favor a \$5,000,000 bond issue to provide funds to support
improvements to sea level prediction models by providing more detailed
mapping of coastal zones and monitoring sea level changes in order to
mitigate the impact of and help prepare for rising sea levels?"

24 The legal voters of each city, town and plantation shall vote by ballot on this question and designate their choice by a cross or check mark placed within a corresponding square 25 below the word "Yes" or "No." The ballots must be received, sorted, counted and 26 declared in open ward, town and plantation meetings and returns made to the Secretary of 27 State in the same manner as votes for members of the Legislature. The Governor shall 28 review the returns. If a majority of the legal votes are cast in favor of this Part, the 29 Governor shall proclaim the result without delay and this Part becomes effective 30 days 30 after the date of the proclamation. 31

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.

35 **PART B** 

Sec. B-1. Authorization of bonds. The Treasurer of State is authorized, under
 the direction of the Governor, to issue bonds in the name and on behalf of the State in an
 amount not exceeding \$6,000,000 for the purposes described in section 6 of this Part.
 The bonds are a pledge of the full faith and credit of the State. The bonds may not run for
 a period longer than 10 years from the date of the original issue of the bonds.

1 Sec. B-2. Records of bonds issued; Treasurer of State. The Treasurer of 2 State shall ensure that an account of each bond is kept showing the number of the bond, 3 the name of the successful bidder to whom sold, the amount received for the bond, the 4 date of sale and the date when payable.

5 Sec. B-3. Sale; how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may 6 be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the 7 8 bonds, which must be held by the Treasurer of State and paid by the Treasurer of State upon warrants drawn by the State Controller, are appropriated solely for the purposes set 9 forth in this Part. Any unencumbered balances remaining at the completion of the project 10 in this Part lapse to the Office of the Treasurer of State to be used for the retirement of 11 general obligation bonds. 12

Sec. B-4. Interest and debt retirement. The Treasurer of State shall pay
 interest due or accruing on any bonds issued under this Part and all sums coming due for
 payment of bonds at maturity.

16 Sec. B-5. Use of bonds. Bond proceeds may be used for geospatial data 17 acquisition in support of statewide economic development activities. Funds will be used 18 for acquiring elevation, orthoimagery, parcel mapping and other geospatial data important 19 to the State. The use of bond proceeds is subject to the following conditions and 20 requirements.

- The Maine Library of Geographic Information Board, established in the Maine
   Revised Statutes, Title 5, section 12004-G, subsection 30-B, shall approve all
   applications for geospatial data acquisition and ensure that all bond funds are matched by
   at least one dollar from other sources for every bond dollar committed to geospatial data
   acquisition.
- 26 2. The Maine Library of Geographic Information Board, established in the Maine 27 Revised Statutes, Title 5, section 12004-G, subsection 30-B, shall develop a parcel 28 mapping grant program for counties and municipalities to improve the coverage and 29 update status and accuracy levels of the Maine Library of Geographic Information parcel 30 data.
- 31 3. Bond funds may be used to acquire geographic information systems base map data
  32 and other multipurpose data not specific to any state agency.

**Sec. B-6. Disbursement of bond proceeds from General Fund bond issue.** The proceeds of the sale of the bonds authorized under this Part must be expended as designated in the following schedule under the direction and supervision of the agencies and entities set forth in this section.

## 37 ADMINISTRATIVE AND FINANCIAL 38 SERVICES, DEPARTMENT OF

With approval of the Maine Library of Geographic Information Board, established in
the Maine Revised Statutes, Title 5, section 12004-G, subsection 30-B, provides

- funds to counties and municipalities to invest in geospatial data acquisition projects
   throughout the State in a fashion that supports and enhances economic activity,
   environmental protection and quality of life for the people of the State.
- 4 Total

\$6,000,000

- 5 Sec. B-7. Contingent upon ratification of bond issue. Sections 1 to 6 do not 6 become effective unless the people of the State ratify the issuance of the bonds as set 7 forth in this Part.
- 8 Sec. B-8. Appropriation balances at year-end. At the end of each fiscal year, 9 all unencumbered appropriation balances representing state money carry forward. Bond 10 proceeds that have not been expended within 10 years after the date of the sale of the 11 bonds lapse to the Office of the Treasurer of State to be used for the retirement of general 12 obligation bonds.
- Sec. B-9. Bonds authorized but not issued. Any bonds authorized but not issued within 5 years of ratification of this Part are deauthorized and may not be issued, except that the Legislature may, within 2 years after the expiration of that 5-year period, extend the period for issuing any remaining unissued bonds for an additional amount of time not to exceed 5 years.
- 18 Sec. B-10. Referendum for ratification; submission at election; form of 19 question; effective date. This Part must be submitted to the legal voters of the State at 20 a statewide election held in the month of November following passage of this Act. The 21 municipal officers of this State shall notify the inhabitants of their respective cities, towns 22 and plantations to meet, in the manner prescribed by law for holding a statewide election, 23 to vote on the acceptance or rejection of this Part by voting on the following question:
- "Do you favor a \$6,000,000 bond issue to provide partnership funds and
  matching grants for geospatial data acquisition to communities that are
  creating or improving digital parcel maps to accurately identify existing
  boundaries and land use, identify potential community development
  areas and protect environmental resources?"
- The legal voters of each city, town and plantation shall vote by ballot on this question 29 and designate their choice by a cross or check mark placed within a corresponding square 30 below the word "Yes" or "No." The ballots must be received, sorted, counted and 31 declared in open ward, town and plantation meetings and returns made to the Secretary of 32 State in the same manner as votes for members of the Legislature. The Governor shall 33 review the returns. If a majority of the legal votes are cast in favor of this Part, the 34 Governor shall proclaim the result without delay and this Part becomes effective 30 days 35 after the date of the proclamation. 36
- The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.

#### PART C

**Sec. C-1.** Authorization of bonds. The Treasurer of State is authorized, under the direction of the Governor, to issue bonds in the name and on behalf of the State in an amount not exceeding \$3,000,000 for the purposes described in section 5 of this Part. The bonds are a pledge of the full faith and credit of the State. The bonds may not run for a period longer than 10 years from the date of the original issue of the bonds.

Sec. C-2. Records of bonds issued; Treasurer of State. The Treasurer of
State shall ensure that an account of each bond is kept showing the number of the bond,
the name of the successful bidder to whom sold, the amount received for the bond, the
date of sale and the date when payable.

11 Sec. C-3. Sale; how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may 12 be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the 13 bonds, which must be held by the Treasurer of State and paid by the Treasurer of State 14 upon warrants drawn by the State Controller, are appropriated solely for the purposes set 15 forth in this Part. Any unencumbered balances remaining at the completion of the project 16 in this Part lapse to the Office of the Treasurer of State to be used for the retirement of 17 general obligation bonds. 18

19 Sec. C-4. Interest and debt retirement. The Treasurer of State shall pay 20 interest due or accruing on any bonds issued under this Part and all sums coming due for 21 payment of bonds at maturity.

22 Sec. C-5. Disbursement of bond proceeds from General Fund bond issue. 23 The proceeds of the sale of the bonds authorized under this Part must be expended as 24 designated in the following schedule under the direction and supervision of the agencies 25 and entities set forth in this section.

## 26 MARINE RESOURCES,27 DEPARTMENT OF

Provides funds to collect data, monitor waterways and perform tests related to the known increasing ocean acidity along the Maine coast and its impact on natural wildlife and commercially important species in Maine waters, such as lobsters and clams.

32 Total

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Sec. C-6. Contingent upon ratification of bond issue. Sections 1 to 5 do not
 become effective unless the people of the State ratify the issuance of the bonds as set
 forth in this Part.

\$3,000,000

36 Sec. C-7. Appropriation balances at year-end. At the end of each fiscal year, 37 all unencumbered appropriation balances representing state money carry forward. Bond proceeds that have not been expended within 10 years after the date of the sale of the
 bonds lapse to the Office of the Treasurer of State to be used for the retirement of general
 obligation bonds.

4 Sec. C-8. Bonds authorized but not issued. Any bonds authorized but not 5 issued within 5 years of ratification of this Part are deauthorized and may not be issued, 6 except that the Legislature may, within 2 years after the expiration of that 5-year period, 7 extend the period for issuing any remaining unissued bonds for an additional amount of 8 time not to exceed 5 years.

9 Sec. C-9. Referendum for ratification; submission at election; form of 10 question; effective date. This Part must be submitted to the legal voters of the State at 11 a statewide election held in the month of November following passage of this Act. The 12 municipal officers of this State shall notify the inhabitants of their respective cities, towns 13 and plantations to meet, in the manner prescribed by law for holding a statewide election, 14 to vote on the acceptance or rejection of this Part by voting on the following question:

"Do you favor a \$3,000,000 bond issue to provide funds to collect data,
monitor waterways and perform tests related to the known increasing
ocean acidity along the Maine coast and its impact on natural wildlife
and commercially important species in Maine waters, such as lobsters
and clams?"

20 The legal voters of each city, town and plantation shall vote by ballot on this question and designate their choice by a cross or check mark placed within a corresponding square 21 below the word "Yes" or "No." The ballots must be received, sorted, counted and 22 23 declared in open ward, town and plantation meetings and returns made to the Secretary of State in the same manner as votes for members of the Legislature. The Governor shall 24 25 review the returns. If a majority of the legal votes are cast in favor of this Part, the Governor shall proclaim the result without delay and this Part becomes effective 30 days 26 after the date of the proclamation. 27

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.

- 31 SUMMARY
- 32 This bill authorizes the issuance of bonds.

Part A of this bill authorizes the issuance of bonds, in the amount of \$5,000,000,
 to be used to support improvements to sea level prediction models by providing more
 detailed mapping of coastal zones and monitoring sea level changes in order to mitigate
 the impact of and help prepare for rising sea levels.

2. Part B of this bill authorizes the issuance of bonds, in the amount of \$6,000,000,
to be used to provide partnership funds and matching grants for geospatial data
acquisition to communities that are creating or improving digital parcel maps to

accurately identify existing boundaries and land use, identify potential community
 development areas and protect environmental resources.

3 3. Part C of this bill authorizes the issuance of bonds, in the amount of \$3,000,000, 4 to be used to collect data, monitor waterways and perform tests related to the known 5 increasing ocean acidity along the Maine coast and its impact on natural wildlife and 6 commercially important species in Maine waters, such as lobsters and clams.