MAINE STATE LEGISLATURE

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127th MAINE LEGISLATURE

SECOND REGULAR SESSION-2016

Legislative Document

No. 1634

H.P. 1110

House of Representatives, March 3, 2016

An Act To Provide Tax Revenue To Offset Transfers to the Maine Clean Election Fund

Reported by six members in Report A from the Joint Standing Committee on Taxation pursuant to the Maine Revised Statutes, Title 36, section 199-E.

ROBERT B. HUNT

R(+ B. Hunt

Clerk

1 Be it enacted by the People of the State of Maine as follows:

- **Sec. 1. 36 MRSA §5200, sub-§5,** as enacted by PL 2005, c. 457, Pt. FFF, §1 and affected by §2, is repealed and the following enacted in its place:
 - 5. Net income. For purposes of this section, "net income" means for any taxable year the total of the following as modified by section 5200-A:
 - A. The taxable income of the taxpayer for that taxable year under the laws of the United States; and
 - B. The taxable income or loss of any corporation that is a member of a unitary group and that is incorporated in any of the following jurisdictions: the Principality of Andorra, Anguilla, Antigua and Barbuda, Aruba, the Commonwealth of the Bahamas, the Kingdom of Bahrain, Barbados, Belize, Bermuda, the British Virgin Islands, the Cayman Islands, the Cook Islands, the Republic of Cyprus, the Commonwealth of Dominica, Gibraltar, Grenada, the Bailiwick of Guernsey, the Isle of Man, the Bailiwick of Jersey, the Republic of Liberia, the Principality of Liechtenstein, the Grand Duchy of Luxembourg, Malta, the Republic of the Marshall Islands, the Republic of Mauritius, the Principality of Monaco, Montserrat, the Republic of Nauru, the Caribbean Netherlands, Niue, the Independent State of Samoa, the Republic of San Marino, the Republic of Seychelles, the Federation of St. Christopher and Nevis, St. Lucia, St. Vincent and the Grenadines, the Turks and Caicos Islands, the United States Virgin Islands and the Republic of Vanuatu.
 - The State Tax Assessor shall review annually the list of jurisdictions in paragraph B and report to the joint standing committee of the Legislature having jurisdiction over taxation matters whether any jurisdictions should be added to or deleted from the list based on whether the jurisdiction taxes no or only nominal income, the jurisdiction lacks effective exchange of information with other taxing authorities, the jurisdiction lacks governmental transparency and the jurisdiction protects business with no substantial activity.
 - **Sec. 2. Rules.** The State Tax Assessor shall adopt rules to determine the income or loss for a corporation that is a member of a unitary group that is not otherwise required to file a consolidated federal return and to prevent double taxation or double deduction of any amount included in the computation of net income under the Maine Revised Statutes, Title 36, section 5200, subsection 5. Rules adopted pursuant to this section are major substantive rules as described in Title 5, chapter 375, subchapter 2-A.
- **Sec. 3. Application.** This Act applies to tax years beginning on or after January 1, 2016.
- Sec. 4. Appropriations and allocations. The following appropriations and allocations are made.
- 37 ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF
- 38 Revenue Services, Bureau of 0002
- Initiative: Provides funding for 2 Staff Attorney positions, one Tax Analyst position and computer programming costs.

1			
2	GENERAL FUND	2015-16	2016-17
3	POSITIONS - LEGISLATIVE COUNT	0.000	3.000
4	Personal Services	\$0	\$274,837
5	All Other	\$0	\$120,006
6			
7	GENERAL FUND TOTAL	<u>\$0</u>	\$394.843

SUMMARY

This bill is reported out by the Joint Standing Committee on Taxation pursuant to the Maine Revised Statutes, Title 36, section 199-E, as enacted by Initiated Bill 2015, chapter 1. This bill offsets the annual transfer of \$3,000,000 in General Fund revenue to the Maine Clean Election Fund by requiring corporations that file unitary income tax returns in Maine to include income from certain jurisdictions outside the United States in net income when apportioning income among tax jurisdictions. The State Tax Assessor is required to adopt major substantive rules to determine the income or loss attributable to such corporations and to prevent double taxation or double deduction of income. The State Tax Assessor is also required to submit an annual report to the joint standing committee of the Legislature having jurisdiction over taxation matters regarding whether jurisdictions should be added to or deleted from the list of tax havens based on specified criteria.

FISCAL NOTE REQUIRED

22 (See attached)



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LD 1634

LR 2656(01)

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Fiscal Note for Original Bill Committee: Taxation Fiscal Note Required: Yes

Preliminary Fiscal Impact Statement

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$0	(\$4,603,157)	(\$4,941,820)	(\$5,178,163)
Appropriations/Allocations General Fund	\$0	\$394,843	\$301,180	\$309,837
Revenue General Fund	\$0	\$4,998,000	\$5,243,000	\$5,488,000
Other Special Revenue Funds	\$0	\$102,000	\$107,000	\$112,000

Fiscal Detail and Notes

The bill requires corporations who file unitary income tax returns to include income from certain jurisdictions outside the United States in net income when apportioning income among tax jurisdictions. It would result in an increase in General Fund and Local Government Fund revenue of \$4,998,000 and \$102,000, respectively, in fiscal year 2016-17. The bill includes a General Fund appropriation to the Department of Administrative and Financial Services of \$394,843 in fiscal year 2016-17 for two Staff Attorney positions, one Tax Analyst position and computer programming charges.