

MAINE STATE LEGISLATURE

The following document is provided by the
LAW AND LEGISLATIVE DIGITAL LIBRARY
at the Maine State Law and Legislative Reference Library
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied
(searchable text may contain some errors and/or omissions)

2MG
ROES

L.D. 1044

Date: 5/29/15

(Filing No. S-157)

ENVIRONMENT AND NATURAL RESOURCES

Reproduced and distributed under the direction of the Secretary of the Senate.

STATE OF MAINE

SENATE

127TH LEGISLATURE

FIRST REGULAR SESSION

COMMITTEE AMENDMENT "A" to S.P. 370, L.D. 1044, Bill, "An Act To Ensure That Collection Facilities Can Participate in the Architectural Paint Stewardship Program"

Amend the bill by striking out everything after the title and before the summary and inserting the following:

Emergency preamble. Whereas, acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, implementation of an architectural paint stewardship program in Maine will allow for the safe, cost-effective and convenient collection of unused architectural paint; and

Whereas, a producer-sponsored paint stewardship program plan has been submitted to the Department of Environmental Protection for approval with an implementation date of August 1, 2015; and

Whereas, the changes proposed in this legislation regarding the establishment of an architectural paint stewardship program in Maine must be implemented before the submitted plan can be approved; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 38 MRSA §2144, sub-§1, ¶A, as enacted by PL 2013, c. 395, §1, is amended to read:

A. "Architectural paint" or "paint" means interior and exterior architectural coatings sold in containers of 5 gallons or less and does not mean industrial, original equipment or specialty coatings, arts and crafts paints, 2-component coatings, deck

1 cleaners, industrial maintenance coatings, original equipment manufacturer paints
2 and finishes, paint additives, colorants, tints, resins, roof patch and repair, tar and
3 bitumen-based products, traffic and road marking paints, wood preservatives,
4 ignitable paint thinners or solvents used for cleaning paint-related equipment or
5 contaminated with architectural paint or paint thinners or solvents identified as
6 hazardous waste in 40 Code of Federal Regulations, Section 261.31 that are used for
7 cleaning paint-related equipment or contaminated with architectural paint.

8 **Sec. 2. 38 MRSA §2144, sub-§1, ¶¶A-1, A-2 and A-3** are enacted to read:

9 A-1. "Collection container" means a container that is designed to store more than one
10 individual container of architectural paint that meets federal Department of
11 Transportation specifications for containing those items.

12 A-2. "Collection site" means an entity that collects post-consumer paint directly from
13 consumers for end-of-life management and may include, but is not limited to,
14 retailers, hardware and home improvement stores, transfer stations and operations
15 that otherwise collect household hazardous waste. A collection site may also accept
16 universal wastes under the rules of the department.

17 A-3. "Conditionally exempt small quantity generator" means a conditionally exempt
18 small quantity generator as defined in 40 Code of Federal Regulations, Section 261.5.

19 **Sec. 3. 38 MRSA §2144, sub-§1, ¶B,** as enacted by PL 2013, c. 395, §1, is
20 amended to read:

21 B. "Consumer" means a purchaser or user of architectural paint. "Consumer"
22 includes a purchaser or user of architectural paint who also generates post-consumer
23 paint.

24 **Sec. 4. 38 MRSA §2144, sub-§1, ¶K-1** is enacted to read:

25 K-1. "Post-consumer paint that is a hazardous waste" means post-consumer paint
26 that is a hazardous waste as defined in 40 Code of Federal Regulations, Part 261,
27 Subparts C and D.

28 **Sec. 5. 38 MRSA §2144, sub-§2, ¶¶H and I,** as enacted by PL 2013, c. 395, §1,
29 are amended to read:

30 H. An anticipated budget for operation of the paint stewardship program, including
31 the suggested method of funding the program, which must include the method of
32 calculating a paint stewardship assessment that meets the requirements of subsection
33 4; and

34 I. A description of how post-consumer paint collected under this section will be
35 managed at each collection site, including how post-consumer paint will be labeled
36 and, provisions for secondary containment; and protecting post-consumer paint from
37 weather and a description of how subsection 5-A, paragraph G will be satisfied.

38 **Sec. 6. 38 MRSA §2144, sub-§2, ¶¶J and K,** as enacted by PL 2013, c. 395, §1,
39 are repealed.

40 **Sec. 7. 38 MRSA §2144, sub-§5, ¶E,** as amended by PL 2013, c. 483, §2, is
41 further amended to read:

- 1 E. By October 15, 2016, and annually thereafter, the operator of a paint stewardship
- 2 program shall submit a report to the commissioner regarding the paint stewardship
- 3 program. If implementation of a plan begins before December 31, 2014, the
- 4 commissioner may establish an earlier date for submission of the initial report. The
- 5 report must include, but is not limited to:
- 6 (1) A description of the methods used to collect, transport, reduce, reuse and
- 7 process post-consumer paint in the State;
- 8 (2) The volume of post-consumer paint collected in the State;
- 9 (3) The volume and type of post-consumer paint collected in the State by method
- 10 of disposition, including reuse, recycling and other methods of processing;
- 11 (4) The total cost of implementing the paint stewardship program, as determined
- 12 by an independent financial audit funded from the paint stewardship assessment.
- 13 The report of total cost must include a breakdown of administrative, collection,
- 14 transportation, disposition and communication costs;
- 15 (5) A summary of outreach and educational activities undertaken and samples of
- 16 educational materials provided to consumers of architectural paint;
- 17 (6) The total volume of post-consumer paint collected by the paint stewardship
- 18 program and a breakdown of the volume collected at each collection site;
- 19 (7) Based on the paint stewardship assessment collected by the paint stewardship
- 20 program, the total volume of architectural paint sold in the State during the
- 21 preceding year;
- 22 (8) A list of all processors, including recyclers and disposers, used to manage
- 23 post-consumer paint collected by the paint stewardship program in the preceding
- 24 year up to the paint's final disposition, the volume each processor accepted and
- 25 the disposition method used by each processor; and
- 26 (9) An evaluation of the effectiveness of the paint stewardship program
- 27 compared to prior years and anticipated steps, if any are needed, to improve
- 28 performance throughout the State.

29 **Sec. 8. 38 MRSA §2144, sub-§5-A** is enacted to read:

30 **5-A. Requirements for collection sites.** This subsection applies to collection sites.

31 A. Within 30 days of commencement of an approved paint stewardship program, a

32 producer or representative organization shall notify the department of the name and

33 location of each collection site added to or deleted from the list of collection sites

34 provided under subsection 2, paragraph D.

35 B. A collection site shall track all outgoing shipments of post-consumer paint on a

36 manifest or a bill of lading. The collection site shall maintain these records for at

37 least 3 years.

38 C. A collection site shall maintain a record for each drop-off of post-consumer paint

39 that is a hazardous waste from an entity other than a household, including the name

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43

and address of the entity, the date of the drop-off and a description and quantity of the post-consumer paint that is a hazardous waste. The collection site shall maintain these records for at least 3 years.

D. A collection site shall store post-consumer paint in structurally sound collection containers that show no visible evidence of leakage, spillage or damage that could cause leakage under reasonably foreseeable conditions, in a secure area, away from ignition sources, storm drains and floor drains. A collection container must be kept closed except when adding containers of post-consumer paint that have been collected from consumers. A collection container must be labeled with the words "Waste Paint." A collection site may not store more than 5,000 kilograms of post-consumer paint that is a hazardous waste at any one time. A collection site may store collected post-consumer paint that is a hazardous waste for up to one year.

E. A collection site may accept post-consumer paint that is a hazardous waste only from households and from conditionally exempt small quantity generators.

F. A collection site shall immediately contain and clean up any discharge or release of post-consumer paint that is a hazardous waste.

G. A collection site shall limit its activities to the collection and storage of post-consumer paint, except that transfer stations and operations that otherwise collect household hazardous waste may remove post-consumer paint that is a hazardous waste from the paint's original container and mix or consolidate that paint, as long as all transfer and mixing or consolidation activities are conducted over secondary containment and as long as any discharges or releases of hazardous waste, as defined in 40 Code of Federal Regulations, Part 261, Subparts C and D, are contained and cleaned up to the department's satisfaction.

H. A collection site shall ensure that it receives training from the producer or representative organization that implements the paint stewardship program on how to properly inspect and store post-consumer paint and shall maintain training manuals issued by the producer or representative organization.

I. A collection site shall ship post-consumer paint that is a hazardous waste to a universal waste consolidation facility or to a recycling, treatment, storage or disposal facility that is authorized to receive universal waste.

J. A collection site that accepts only post-consumer paint and post-consumer paint that is a hazardous waste under an approved plan from households and from conditionally exempt small quantity generators is not a central accumulation facility and does not require a hazardous waste identification number from the federal Environmental Protection Agency. Nothing in this section is intended to exempt a collection site from being considered a central accumulation facility or from being required to obtain a hazardous waste identification number based on activities unrelated to a paint stewardship program.

Sec. 9. 38 MRSA §2144, sub-§6, as enacted by PL 2013, c. 395, §1, is amended to read:

6. Administration and enforcement of program. The department shall enforce this section and may adopt rules as necessary for the purposes of implementing,

COMMITTEE AMENDMENT

1 administering and enforcing this section. The department shall charge a reasonable fee to
2 be paid by an applicant for approval of a paint stewardship program for review of the
3 plan. The department may establish a reasonable annual fee to cover the actual costs for
4 annual report review, oversight, administration and enforcement. Fees established under
5 this subsection may not exceed the greater of \$82,000 per year and 1% of total program
6 costs as set forth in the independent financial auditing report required under subsection 5.

7 A. Except as may otherwise be required under federal law or by the producer or
8 representative organization under an approved plan, the department may not impose a
9 requirement by rule or otherwise on a collection site regarding the collection,
10 handling, record-keeping, storage or shipping of post-consumer paint that is more
11 stringent than the requirements of this section for collection sites.

12 B. A collection site that complies with the requirements of this section and that uses
13 environmentally sound management practices is not subject to penalties for violation
14 of the department's rules related to post-consumer paint.

15 C. The department shall charge a reasonable fee to be paid by an applicant for
16 approval of a paint stewardship program for review of the plan. The department may
17 establish a reasonable annual fee to cover the actual costs for annual report review,
18 oversight, administration and enforcement. Fees established under this paragraph
19 may not exceed the greater of \$82,000 per year and 1% of total program costs as set
20 forth in the independent financial auditing report required under subsection 5.

21 **Sec. 10. Appropriations and allocations.** The following appropriations and
22 allocations are made.

23 **ENVIRONMENTAL PROTECTION, DEPARTMENT OF**

24 **Remediation and Waste Management 0247**

25 Initiative: Provides funding for rulemaking related to changes in the stewardship program
26 for architectural paint.

27	GENERAL FUND	2015-16	2016-17
28	All Other	\$5,000	\$0
29			
30	GENERAL FUND TOTAL	<u>\$5,000</u>	<u>\$0</u>

31 **Emergency clause.** In view of the emergency cited in the preamble, this
32 legislation takes effect when approved.'

33 **SUMMARY**

34 This amendment replaces the bill and amends the laws governing the stewardship
35 program for architectural paint as follows:

- 36 1. It amends the definitions of the terms "architectural paint" and "consumer" and
37 adds new definitions for the terms "collection container," "collection site," "conditionally
38 exempt small quantity generator" and "post-consumer paint that is a hazardous waste";

ROFS

COMMITTEE AMENDMENT "A" to S.P. 370, L.D. 1044

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17

2. It amends the requirements regarding the information to be included in a submitted plan for the establishment of a paint stewardship program;

3. It provides new requirements applicable to participating collection sites under an approved paint stewardship program, including directives on the collection and storage of post-consumer paint, record-keeping by collection sites and acceptance of post-consumer paint that is a hazardous waste;

4. It provides that, except as may otherwise be required by federal law or under an approved paint stewardship program plan, the Department of Environmental Protection may not impose requirements on collection sites that are more stringent than the requirements set forth in statute; and

5. It provides that a collection site that uses environmentally sound management practices is not subject to penalties for violation of the department's rules related to post-consumer paint.

The amendment also adds an appropriations and allocations section and an emergency preamble and an emergency clause.

FISCAL NOTE REQUIRED
(See attached)

COMMITTEE AMENDMENT



127th MAINE LEGISLATURE

LD 1044

LR 1028(02)

An Act To Ensure That Collection Facilities Can Participate in the Architectural Paint Stewardship Program

Fiscal Note for Bill as Amended by Committee Amendment "A" (S-157)

Committee: Environment and Natural Resources

Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings)				
General Fund	\$5,000	\$0	\$0	\$0
Appropriations/Allocations				
General Fund	\$5,000	\$0	\$0	\$0

Fiscal Detail and Notes

This bill makes various changes to the stewardship program for architectural paint. It includes a one-time General Fund appropriation of \$5,000 to the Department of Environmental Protection in fiscal year 2015-16 for rulemaking costs related to changes in the program.