

# **MAINE STATE LEGISLATURE**

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# 126th MAINE LEGISLATURE

## FIRST REGULAR SESSION-2013

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**Legislative Document**

**No. 1085**

S.P. 367

In Senate, March 19, 2013

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### An Act To Establish the Renewable Energy Feed-in Tariff

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Reference to the Committee on Energy, Utilities and Technology suggested and ordered printed.

A handwritten signature in black ink that reads "DAREK M. GRANT".

DAREK M. GRANT  
Secretary of the Senate

Presented by Senator JOHNSON of Lincoln.

Cosponsored by Representative RUSSELL of Portland and

Senators: BOYLE of Cumberland, HASKELL of Cumberland, LACHOWICZ of Kennebec,

MILLETT of Cumberland, WOODBURY of Cumberland, Representatives: BERRY of Bowdoinham, HARVELL of Farmington.

**Be it enacted by the People of the State of Maine as follows:**

**Sec. 1.** 35-A MRSA c. 44-A is enacted to read:

## **CHAPTER 44-A**

## **RENEWABLE ENERGY RESOURCES FEED-IN TARIFF PROGRAM**

## **§4421. Renewable energy resources feed-in tariff program**

**1. Program established.** The commission shall by rule establish a renewable energy resources feed-in tariff program in order to encourage the rapid and sustainable development of renewable energy resources and technology for environmentally healthy generation of electricity and to decrease the demand for fossil fuel. In establishing the program, the commission shall concentrate on electricity generation that contributes no net carbon additions to the atmosphere.

**2. Standards of program.** The commission shall establish standards for the interconnection of small renewable electric generators with the distribution systems of transmission and distribution utilities; adopt standard contracts for use; establish rates, charges, surcharges and incentives; and establish a program review process for the program as described in this chapter.

## **§4422. Definitions**

As used in this chapter, unless the context indicates otherwise, the following terms have the following meanings.

**1. Net carbon addition.** "Net carbon addition" means an addition of carbon to the atmospheric carbon cycle that was previously sequestered in a form of fossil fuel or any waste product or byproduct of a fossil fuel.

**2. Renewable energy opportunity county.** "Renewable energy opportunity county" means a county where the average weekly wages are at or below the mean average weekly wages for the State as defined by the average of the 10 most recent years of Department of Labor statistics.

**3. Small renewable electric generator.** "Small renewable electric generator" means a system for the generation of electricity that contributes no net carbon additions to the atmosphere, is no greater than 500 kilowatts in size, is majority owned by a person or entity that owns less than 500 kilowatts of electricity generating capacity in the State and uses the following renewable energy resources in this State:

- A. Solar photovoltaic panels or solar thermal or concentrating solar systems;
  - B. Generators fueled by methane from sewage treatment facilities, landfills or agricultural waste;
  - C. Generators fueled by combustion of biomass;

1           D. Tidal power projects; and

2           E. Wind energy.

3           **4. Utilized public property.** "Utilized public property" means:

4           A. A building or parking lot owned by the State or a county or municipal  
5           government;

6           B. A school or school property that obtains the majority of its funding through  
7           taxpayer dollars; or

8           C. Other property owned by a governmental unit that is not managed as a historic  
9           site, public reserved land or state park.

10          **5. Value added.** "Value added" means a monetary total of all labor and materials  
11          added to a product at each stage prior to sale to a wholesaler or consumer.

12          **§4423. Connection to transmission and distribution utility's distribution system**

13          A transmission and distribution utility shall connect a small renewable electric  
14          generator to the existing electricity distribution system within 90 days of a request by a  
15          small renewable electric generator.

16          **1. Interconnection standards.** The commission by rule shall establish reasonable  
17          standards for the interconnection of small renewable electric generators with the  
18          transmission and distribution systems of transmission and distribution utilities. The  
19          standards must be consistent with generally accepted industry practices and guidelines  
20          and must be established to ensure the reliability of electric service and the safety of  
21          customers, transmission and distribution utilities' employees and the general public.

22          **2. Costs.** The costs associated with the interconnection must be included in the rates  
23          under section 4425 as long as electric transmission lines already exist at the location of or  
24          within 500 feet of the small renewable electric generator. If the small renewable electric  
25          generator is more than 500 feet from existing electric transmission lines, the small  
26          renewable electric generator bears the cost of interconnection.

27          **3. Fines.** A transmission and distribution utility that fails to connect a small  
28          renewable electric generator to the transmission and distribution utility's distribution  
29          system is subject to fines of not more than \$100 per day that the transmission and  
30          distribution utility is in violation of this subsection.

31          **§4424. Standard contract**

32          The commission shall draft and make available a standard contract, with a duration of  
33          not less than 20 years, for electricity purchases by a transmission and distribution utility  
34          from a small renewable electric generator.

35          **1. Classes.** The contract must set the prices to be paid for each kilowatt-hour  
36          generated by each class, as described in section 4425, subsection 1, of small renewable  
37          electric generator.

1           **2. Deadline.** The commission shall adopt rules establishing the terms and conditions  
2           for the standard contract no later than July 1, 2015.

3           **3. Contract.** On request of a small renewable electric generator, a transmission and  
4           distribution utility must enter into a power purchase agreement by the standard contract  
5           and at the proper classification to purchase all electricity from that small renewable  
6           electric generator for a period of not less than 20 years.

7           **4. Transferable.** Executed contracts must be site specific and transferable.

8           **§4425. Rates and terms**

9           The commission shall set just and reasonable rates, as modified under sections 4423  
10          and 4427, sufficient to provide revenues to operate and to attract necessary capital and  
11          investment for small renewable electric generators to be paid by electric utilities to small  
12          renewable electric generators under the standard contract under section 4424.

13          **1. Classes.** The rates must establish specific classes of small renewable electric  
14          generators, both by type of renewable resource used and by amount of annual electrical  
15          output, and for specific time periods of the contract's duration.

16          **2. Rates.** The commission shall establish rates to provide revenue for the following  
17          purposes:

18           A. To pay for current expenses for operating and maintaining the generating system;

19           B. To pay the annual principal and interest due of loans for the construction of the  
20           generating system;

21           C. To provide for an annual contribution, amortized over the life of the generating  
22           system, to a contingency reserve fund up to an amount equal to 25% of the  
23           operational budget for the generating system;

24           D. To make up for the avoided cost, if any, of building or purchasing additional  
25           nonrenewable generated electricity;

26           E. To pay for any and all other reasonable costs and expenses related to generating  
27           electricity by the small renewable electric generator;

28           F. To pay a minimum annual return of at least 3% and not more than 7% to an  
29           efficiently designed small renewable electric generator for contracts initiated in the  
30           first 2 years after July 1, 2015 for all renewable resources except solar photovoltaic  
31           energy. Thereafter, every 2 years, the commission may reduce the minimum annual  
32           return by 0.5%;

33           G. To pay a minimum annual return of at least 8% and not less than 10% to an  
34           efficiently designed solar photovoltaic-powered small renewable electric generator  
35           for contracts initiated in the first 2 years after July 1, 2015 for all installations made  
36           over existing parking lots in existence for at least 10 years and mounted onto roofs  
37           and buildings that have been in existence for at least 10 years. Thereafter, every 2  
38           years, the commission may reduce the minimum annual return by 0.5%; and

1           H. To pay a reasonable annual return of not more than 5% for contracts initiated in  
2           the first 2 years after July 1, 2015 to all other efficiently designed small renewable  
3           solar-powered generators. Thereafter, every 2 years, the commission may reduce the  
4           minimum annual return by 0.5%.

5           **3. Incentives.** The commission shall include the following incentives in each class  
6           calculated on the rate established pursuant to subsection 2.

7           A. A small renewable electric generator certified as having at least 70% of its value  
8           added in the State, exclusive of installation costs, must receive a 20% premium in  
9           addition to the rates under section 4425. This incentive must be paid in addition to all  
10          other incentives included in this section.

11          B. A small renewable electric generator certified as having at least 50% of its value  
12          added in a renewable energy opportunity county must receive a 10% premium in  
13          addition to the rates under section 4425. This incentive must be paid in addition to all  
14          other incentives included in this section.

15          C. A small renewable electric generator that is installed on utilized public property  
16          must receive a 5% premium in addition to the rates under section 4425 if the net  
17          income generated from such production is used for governmental purposes and can  
18          be demonstrated to have reduced taxes. This incentive must be paid in addition to all  
19          other incentives included in this section.

20          D. A small renewable electric generator that uses naturally produced methane from  
21          manure, decaying biomass or from landfills must receive a 10% premium in addition  
22          to the rates under section 4425. This incentive must be paid in addition to all other  
23          incentives included in this section.

24          **4. Design of rates; rulemaking.** The commission shall adopt rules by July 1, 2015  
25          for the design of the rates under this section.

26          **§4426. Surcharge**

27          The commission shall, after notice and hearing, biannually establish a renewable  
28          energy factor that must be a nonbypassable surcharge payable by every customer of a  
29          transmission and distribution utility. The surcharge must be payable by all customer  
30          classes. The commission shall set the surcharge at a level sufficient to pay the costs of  
31          electricity purchased under section 4425 and any interconnection costs under section  
32          4423. For the purpose of this section, "nonbypassable surcharge" means charges applied  
33          to all customer billings in a given region whether they receive service from a local utility  
34          or from a competitive supplier. These charges include transition charges, access charges,  
35          regional levies and taxes. The surcharge is payable by all suppliers on a kilowatt-usage  
36          basis.

37          **§4427. Review**

38          The commission shall review the rates established in section 4425 by January 1, 2016  
39          and every 2 years thereafter and adjust those rates for new contracts as necessary to  
40          account for inflation, assist in the profitable development of small renewable electric  
41          generators, prevent excessive profits for small renewable electric generators and prevent

unnecessary costs to ratepayers. The commission shall reduce the rates in section 4425 to reflect any federal or state subsidies, tax credits or other incentives that a small renewable electric generator may receive.

## §4428. Report

By July 15, 2015 and once every 4 years thereafter, the commission shall file a report with the Governor and Legislature that must include the following:

**1. Kilowatt-hours.** The kilowatt-hours of electricity purchased from small renewable electric generators;

**2. Number.** The number of new small renewable electric generators in the State and the environmental effects of the addition of those generators;

**3. Recommendations.** Recommendations from the public or the commission for legislation and changes to the rates and the terms of the standard contract that are in the public interest; and

#### **4. Actions.** Actions taken by the commission to implement this chapter.

Small renewable electric generators shall, upon request, provide the commission any information that may be relevant to the commission's performing its duties under this chapter.

## §4429. Rules

The commission shall adopt rules to implement this chapter. Rules adopted under this section are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

## SUMMARY

This bill requires the Public Utilities Commission to establish a renewable energy resources feed-in tariff program to encourage the rapid and sustainable development of renewable energy resources and technology for environmentally healthy generation of electricity. It requires that utilities purchase renewably produced electricity from all qualified suppliers. It sets the rate that electric utilities must pay for such power. It requires that utilities enter into a standard contract with all renewable energy suppliers for a set term. It establishes for the Public Utilities Commission management and oversight responsibilities.