

# MAINE STATE LEGISLATURE

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# 126th MAINE LEGISLATURE

## FIRST REGULAR SESSION-2013

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Legislative Document

No. 131

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H.P. 106

House of Representatives, January 29, 2013

### An Act To Secure the Safety of Electrical Power Transmission Lines

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Reference to the Committee on Energy, Utilities and Technology suggested and ordered printed.

*Millicent M. MacFarland*  
MILLICENT M. MacFARLAND  
Clerk

Presented by Representative BOLAND of Sanford.  
Cosponsored by Senator PATRICK of Oxford and  
Representatives: BEAVERS of South Berwick, CHAPMAN of Brooksville, COTTA of China,  
DUNPHY of Embden, FITZPATRICK of Houlton, JONES of Freedom, PEOPLES of  
Westbrook, Senator: BURNS of Washington.

1 **Be it enacted by the People of the State of Maine as follows:**

2 **Sec. 1. 35-A MRSA §122, sub-§1, ¶A-1** is enacted to read:

3 A-1. "Electromagnetic pulse" means one or more pulses of electromagnetic energy  
4 capable of disabling, disrupting or destroying a transmission and distribution system.

5 **Sec. 2. 35-A MRSA §122, sub-§1, ¶C-1** is enacted to read:

6 C-1. "Geomagnetic storm" means a temporary disturbance of the Earth's magnetic  
7 field resulting from solar activity.

8 **Sec. 3. 35-A MRSA §122, sub-§1-D, ¶B,** as enacted by PL 2009, c. 655, Pt. A,  
9 §2, is amended to read:

10 B. The deciding authority shall determine whether an energy infrastructure proposal  
11 is in the long-term public interest of the State. In making that determination, the  
12 deciding authority shall, at a minimum, consider the extent to which the proposal:

13 (1) Materially enhances or does not harm transmission opportunities for energy  
14 generation within the State;

15 (2) Is reasonably likely to reduce electric rates or other relevant energy prices or  
16 costs for residents and businesses within the State relative to the expected value  
17 of those electric rates or other energy prices or costs but for the proposed energy  
18 infrastructure development;

19 (3) Increases long-term economic benefits for the State, including but not limited  
20 to direct financial benefits, employment opportunities and economic  
21 development;

22 (4) Ensures efficient use of the statutory corridor through collocation of energy  
23 infrastructure, collaboration between energy infrastructure developers and the  
24 preservation of options for future uses;

25 (5) Minimizes conflict with the public purposes for which the state-owned land  
26 or asset is owned and any management plans for the land or asset within the  
27 statutory corridor and, when necessary, mitigates unavoidable impacts;

28 (6) Limits and mitigates the effects of energy infrastructure on the landscape,  
29 including but not limited to using underground installation when economically  
30 and technically feasible;

31 (7) Increases the energy reliability, security and independence of the State; ~~and~~

32 (8) Reduces the release of greenhouse gases; and

33 (9) For an energy infrastructure proposal that is an electric transmission line,  
34 limits electromagnetic field levels and ensures the protection of the transmission  
35 and distribution system against damage from an electromagnetic pulse or a  
36 geomagnetic storm.

37 **Sec. 4. 35-A MRSA §3131, sub-§1-B** is enacted to read:

1           **1-B. Electromagnetic pulse.** "Electromagnetic pulse" means one or more pulses of  
2 electromagnetic energy capable of disabling, disrupting or destroying a transmission and  
3 distribution system.

4           **Sec. 5. 35-A MRSA §3131, sub-§3-B** is enacted to read:

5           **3-B. Geomagnetic storm.** "Geomagnetic storm" means a temporary disturbance of  
6 the Earth's magnetic field resulting from solar activity.

7           **Sec. 6. 35-A MRSA §3132, sub-§2-C,** as enacted by PL 2009, c. 309, §2, is  
8 amended to read:

9           **2-C. Petition for approval of proposed transmission line.** The petition for  
10 approval of the proposed transmission line must contain such information as the  
11 commission by rule prescribes, including, but not limited to:

12           A. A description of the effect of the proposed transmission line on public health and  
13 safety and scenic, historic, recreational and environmental values and of the  
14 proximity of the proposed transmission line to inhabited dwellings;

15           B. Justification for adoption of the route selected, including comparison with  
16 alternative routes that are environmentally, technically and economically practical;  
17 ~~and~~

18           C. Results of an investigation of alternatives to construction of the proposed  
19 transmission line including energy conservation, distributed generation or load  
20 management-;

21           D. A description of the design measures to be used to protect the transmission and  
22 distribution system against damage from an electromagnetic pulse or a geomagnetic  
23 storm; and

24           E. A description of the design measures to be used to mitigate or minimize  
25 electromagnetic field levels of the transmission line.

26           **Sec. 7. 35-A MRSA §3132, sub-§6,** as repealed and replaced by PL 2011, c. 281,  
27 §1, is amended to read:

28           **6. Commission order; certificate of public convenience and necessity.** In its  
29 order, the commission shall make specific findings with regard to the public need for the  
30 proposed transmission line. Except as provided in subsection 6-A for a high-impact  
31 electric transmission line, if the commission finds that a public need exists, it shall issue a  
32 certificate of public convenience and necessity for the transmission line. In determining  
33 public need, the commission shall, at a minimum, take into account economics,  
34 reliability, public health and safety, scenic, historic and recreational values, state  
35 renewable energy generation goals, the proximity of the proposed transmission line to  
36 inhabited dwellings, electromagnetic field levels, protections against damage from an  
37 electromagnetic pulse or geomagnetic storm and alternatives to construction of the  
38 transmission line, including energy conservation, distributed generation or load  
39 management. If the commission orders or allows the erection of the transmission line, the  
40 order is subject to all other provisions of law and the right of any other agency to approve

1 the transmission line. The commission shall, as necessary and in accordance with  
2 subsections 7 and 8, consider the findings of the Department of Environmental Protection  
3 under Title 38, chapter 3, subchapter 1, article 6, with respect to the proposed  
4 transmission line and any modifications ordered by the Department of Environmental  
5 Protection to lessen the impact of the proposed transmission line on the environment. A  
6 person may submit a petition for and obtain approval of a proposed transmission line  
7 under this section before applying for approval under municipal ordinances adopted  
8 pursuant to Title 30-A, Part 2, Subpart 6-A; and Title 38, section 438-A and, except as  
9 provided in subsection 4, before identifying a specific route or route options for the  
10 proposed transmission line. Except as provided in subsection 4, the commission may not  
11 consider the petition insufficient for failure to provide identification of a route or route  
12 options for the proposed transmission line. The issuance of a certificate of public  
13 convenience and necessity establishes that, as of the date of issuance of the certificate, the  
14 decision by the person to erect or construct was prudent. At the time of its issuance of a  
15 certificate of public convenience and necessity, the commission shall send to each  
16 municipality through which a proposed corridor or corridors for a transmission line  
17 extends a separate notice that the issuance of the certificate does not override, supersede  
18 or otherwise affect municipal authority to regulate the siting of the proposed transmission  
19 line. The commission may deny a certificate of public convenience and necessity for a  
20 transmission line upon a finding that the transmission line is reasonably likely to  
21 adversely affect any transmission and distribution utility or its customers.

22 **Sec. 8. 35-A MRSA §3132, sub-§§15 and 16** are enacted to read:

23 **15. Rulemaking.** The commission, in consultation with the Department of  
24 Environmental Protection, shall adopt rules to identify effective design measures for a  
25 transmission and distribution system to limit electromagnetic field levels and ensure the  
26 protection of the transmission and distribution system against damage from an  
27 electromagnetic pulse or a geomagnetic storm. The commission may include provisions  
28 in the rules that require a 3rd party to verify that the design measures are incorporated  
29 into the construction of a transmission line.

30 Rules adopted under this subsection are routine technical rules pursuant to Title 5, chapter  
31 375, subchapter 2-A.

32 **16. Penalties.** The commission may impose penalties in accordance with section  
33 1508-A if the design measures described under subsection 2-C are not incorporated into  
34 the construction of a transmission line.

35 **Sec. 9. Implementation.** The Public Utilities Commission shall adopt rules under  
36 the Maine Revised Statutes, Title 35-A, section 3132, subsection 15 within 6 months of  
37 the effective date of this Act. On the effective date of the adopted rules, notwithstanding  
38 any provision of law to the contrary, a person constructing a transmission line that has  
39 already been approved by the commission but has not yet been completed must  
40 incorporate design measures to protect the transmission and distribution system against  
41 damage from an electromagnetic pulse or a geomagnetic storm and mitigate or minimize  
42 the electromagnetic field levels of the transmission line.

1

## SUMMARY

2           This bill requires a person submitting a petition to the Public Utilities Commission  
3 for the purposes of receiving a certificate of public convenience and necessity for  
4 building a transmission line to include a description of design measures to be used that  
5 limit electromagnetic field levels and ensure the protection of the transmission and  
6 distribution system against damage from an electromagnetic pulse or a geomagnetic  
7 storm. The bill also requires the commission to consider electromagnetic field levels,  
8 electromagnetic pulse protections and geomagnetic storm protections when determining  
9 the public need for a transmission line.

10           This bill adds similar requirements for the deciding authority, when determining  
11 whether an energy infrastructure proposal is in the long-term interest of the State, to  
12 consider electromagnetic field levels and electromagnetic pulse and geomagnetic storm  
13 dangers.

14           The bill directs the Public Utilities Commission, in consultation with the Department  
15 of Environmental Protection and within 6 months of the effective date of this Act, to  
16 adopt routine technical rules to identify effective design measures to limit  
17 electromagnetic field levels and ensure the protection of the transmission and distribution  
18 system against damage from an electromagnetic pulse or a geomagnetic storm.

19           Finally, the bill requires any transmission line currently under construction upon the  
20 effective date of the rules to incorporate design measures to limit electromagnetic field  
21 levels and ensure the protection of the transmission and distribution system against  
22 damage from an electromagnetic pulse or a geomagnetic storm.