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1	L.D. 1	333
2	Date: 5-12-11 (Filing No. H-24	<i>{0</i>)
3	Reproduced and distributed under the direction of the Clerk of the House.	
4	STATE OF MAINE	
5	HOUSE OF REPRESENTATIVES	
6	125TH LEGISLATURE	
7	FIRST REGULAR SESSION	
8 9 10	HOUSE AMENDMENT "H" to COMMITTEE AMENDMENT "A" to H.P. L.D. 1333, Bill, "An Act To Modify Rating Practices for Individual and Small G Health Plans and To Encourage Value-based Purchasing of Health Care Services"	
11 12	Amend the amendment in Part A in section 1 by striking out all of paragraph C (11, lines 17 to 21 in amendment) and inserting the following:	age
13 14 15 16 17	'C. A carrier may vary the premium rate due to smoking status and fair membership. The superintendent may adopt rules setting forth appropries methodologies regarding rate discounts based on smoking status. Rules ado pursuant to this paragraph are routine technical rules as defined in Title 5, cha 375, subchapter II-A.'	riate pted
18 19 20	Amend the amendment in Part A in section 2 in paragraph D in the first line (page line 24 in amendment) by striking out the following: "and geographic area" and inser the following: 'and, geographic area and'	
21 22 23	Amend the amendment in Part A in section 2 in paragraph D by striking out a subparagraphs (5), (6) and (7) (page 2, lines 29 to 43 in amendment) and inserting following:	
24 25 26 27 28 29 30 31 32 33	'(5) For all policies, contracts or certificates that are executed, delivered, iss for delivery, continued or renewed in this State between July 1, 2012 December 31, 2013, the maximum rate differential due to age and geogra area filed by the carrier as determined by ratio is 3 to 1. In determining the ra- factor for geographic area pursuant to this subparagraph, the ratio between highest and lowest rating factor used by a carrier for geographic area may exceed 1.5 and the ratio between the highest and lowest combined rating fac- for age and geographic area may not exceed 3. The limitation does not apply determining rates for an attained age of less than 19 years of age or more than years of age.	and phic ting the not ctors y for
34 35 36 37 38	(6) For all policies, contracts or certificates that are executed, delivered, iss for delivery, continued or renewed in this State between January 1, 2014 December 31, 2014, the maximum rate differential due to age and geogra- area filed by the carrier as determined by ratio is 4 to 1. In determining the ra- factor for geographic area pursuant to this subparagraph, the ratio between	and phic ting

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highest and lowest rating factor used by a carrier for geographic area may not exceed 1.5 and the ratio between the highest and lowest combined rating factors for age and geographic area may not exceed 4. The limitation does not apply for determining rates for an attained age of less than 19 years of age or more than 65 years of age.

(7) For all policies, contracts or certificates that are executed, delivered, issued for delivery, continued or renewed in this State on or after January 1, 2015, the maximum rate differential due to age and geographic area filed by the carrier as determined by ratio is 5 to 1. In determining the rating factor for geographic area pursuant to this subparagraph, the ratio between the highest and lowest rating factor used by a carrier for geographic area may not exceed 1.5 and the ratio between the highest and lowest combined rating factors for age and geographic area may not exceed 5. The limitation does not apply for determining rates for an attained age of less than 19 years of age or more than 65 years of age.'

15 Amend the amendment in Part A by striking out all of section 4 and inserting the 16 following:

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'Sec. A-4. 24-A MRSA §2736-C, sub-§2, ¶I is enacted to read:

I. A carrier that offered individual health plans prior to July 1, 2012 may close its individual book of business sold prior to July 1, 2012 and may establish a separate community rate for individuals applying for coverage under an individual health plan on or after July 1, 2012. If a carrier closes its individual book of business as permitted under this paragraph, the carrier may vary the premium rate for individuals in that closed book of business only as permitted in this paragraph.

24 (1) For all policies, contracts or certificates that are executed, delivered, issued 25 for delivery, continued or renewed in this State between July 1, 2012 and 26 December 31, 2012, the maximum rate differential due to age and geographic 27 area filed by the carrier as determined by ratio is 2 to 1. In determining the 28 rating factor for geographic area pursuant to this subparagraph, the ratio between 29 the highest and lowest rating factor used by a carrier for geographic area may not 30 exceed 1.5 and the ratio between the highest and lowest combined rating factors 31 for age and geographic area may not exceed 2. The limitation does not apply for 32 determining rates for an attained age of less than 19 years of age or more than 65 33 years of age.

34 (2) For all policies, contracts or certificates that are executed, delivered, issued 35 for delivery, continued or renewed in this State between January 1, 2013 and 36 December 31, 2013, the maximum rate differential due to age and geographic 37 area filed by the carrier as determined by ratio is 2.5 to 1. In determining the 38 rating factor for geographic area pursuant to this subparagraph, the ratio between 39 the highest and lowest rating factor used by a carrier for geographic area may not 40 exceed 1.5 and the ratio between the highest and lowest combined rating factors 41 for age and geographic area may not exceed 2.5. The limitation does not apply 42 for determining rates for an attained age of less than 19 years of age or more than 43 65 years of age.

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1	(3) For all policies, contracts or certificates that are executed, delivered, issued
2	for delivery, continued or renewed in this State between January 1, 2014 and
3	December 31, 2014, the maximum rate differential due to age and geographic
4	area filed by the carrier as determined by ratio is 3 to 1. In determining the rating
5	factor for geographic area pursuant to this subparagraph, the ratio between the
6	highest and lowest rating factor used by a carrier for geographic area may not
7	exceed 1.5 and the ratio between the highest and lowest combined rating factors
8	for age and geographic area may not exceed 3. The limitation does not apply for
9	determining rates for an attained age of less than 19 years of age or more than 65
10	years of age.
11	(4) For all policies, contracts or certificates that are executed, delivered, issued
12	for delivery, continued or renewed in this State between January 1, 2015 and
13	December 31, 2015, the maximum rate differential due to age and geographic
14	area filed by the carrier as determined by ratio is 4 to 1. In determining the rating
15	factor for geographic area pursuant to this subparagraph, the ratio between the
16	highest and lowest rating factor used by a carrier for geographic area may not
17	exceed 1.5 and the ratio between the highest and lowest combined rating factors
18	for age and geographic area may not exceed 4. The limitation does not apply for
19	determining rates for an attained age of less than 19 years of age or more than 65
20	years of age.
21	(5) For all policies, contracts or certificates that are executed, delivered, issued
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22	for delivery, continued or renewed in this State on or after January 1, 2016, the
	maximum rate differential due to age and geographic area filed by the carrier as
24	determined by ratio is 5 to 1. In determining the rating factor for geographic area
25	pursuant to this subparagraph, the ratio between the highest and lowest rating
26	factor used by a carrier for geographic area may not exceed 1.5 and the ratio
27	between the highest and lowest combined rating factors for age and geographic
28	area may not exceed 5. The limitation does not apply for determining rates for an
29	attained age of less than 19 years of age or more than 65 years of age.
30	(6) For all policies, contracts or certificates that are executed, delivered, issued
31	for delivery, continued or renewed in this State on or after July 1, 2012, the
32	maximum rate differential due to smoking status filed by the carrier as
33	determined by ratio is 1.5 to 1.
34	The superintendent shall establish by rule procedures and policies that facilitate the
35	implementation of this paragraph, including, but not limited to, notice requirements
36	for policyholders and experience pooling requirements of individual health products.
37	When establishing rules regarding experience pooling requirements, the
38	superintendent shall ensure, to the greatest extent possible, the availability of
38 39	
	affordable options for individuals transitioning from the closed book of business.
40	Rules adopted pursuant to this paragraph are routine technical rules as defined in Title 5, shorter 275, sub-shorter 2.4. The superinterdent shell direct the Communication
41	Title 5, chapter 375, subchapter 2-A. The superintendent shall direct the Consumer
42	Health Care Division, established in section 4321, to work with carriers and health
43	advocacy organizations to provide information about comparable alternative

insurance options to individuals in a carrier's closed book of business and upon

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request to assist individuals to facilitate the transition to an individual health plan in that carrier's or another carrier's open book of business.

Amend the amendment in Part A in section 5 in paragraph C in the first and 2nd lines (page 4, lines 16 and 17 in amendment) by striking out the following: "geographic area,"

Amend the amendment in Part A in section 5 in paragraph C in the 5th line (page 4, line 20 in amendment) by striking out the following: "geographic area,"

Amend the amendment in Part A in section 6 in paragraph D in the first line (page 4, line 25 in amendment) by striking out the following: "age;" and inserting the following: 'age,'

Amend the amendment in Part A in section 6 in paragraph D in the 2nd line (page 4, line 26 in amendment) by striking out the following: "geographic area" and inserting the following: 'geographic area'

Amend the amendment in Part A in section 6 in paragraph D by striking out all of subparagraphs (4) to (8) (page 4, lines 41 to 43 and page 5, lines 1 to 22 in amendment) and inserting the following:

'(4) For all policies, contracts or certificates that are executed, delivered, issued for delivery, continued or renewed in this State between October 1, 2011 and December 31, 2012, the maximum rate differential due to age and geographic area filed by the carrier as determined by ratio is 2 to 1. In determining the rating factor for geographic area pursuant to this subparagraph, the ratio between the highest and lowest rating factor used by a carrier for geographic area may not exceed 1.5 and the ratio between the highest and lowest combined rating factors for age and geographic area may not exceed 2. The limitation does not apply for determining rates for an attained age of less than 19 years of age or more than 65 years of age.

26 (5) For all policies, contracts or certificates that are executed, delivered, issued 27 for delivery, continued or renewed in this State between January 1, 2013 and 28 December 31, 2013, the maximum rate differential due to age and geographic 29 area filed by the carrier as determined by ratio is 2.5 to 1. In determining the 30 rating factor for geographic area pursuant to this subparagraph, the ratio between 31 the highest and lowest rating factor used by a carrier for geographic area may not 32 exceed 1.5 and the ratio between the highest and lowest combined rating factors 33 for age and geographic area may not exceed 2.5. The limitation does not apply 34 for determining rates for an attained age of less than 19 years of age or more than 35 65 years of age.

36 (6) For all policies, contracts or certificates that are executed, delivered, issued 37 for delivery, continued or renewed in this State between January 1, 2014 and 38 December 31, 2014, the maximum rate differential due to age and geographic 39 area filed by the carrier as determined by ratio is 3 to 1. In determining the rating 40 factor for geographic area pursuant to this subparagraph, the ratio between the 41 highest and lowest rating factor used by a carrier for geographic area may not 42 exceed 1.5 and the ratio between the highest and lowest combined rating factors 43 for age and geographic area may not exceed 3. The limitation does not apply for

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determining rates for an attained age of less than 19 years of age or more than 65

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65 years of age.

2 years of age. 3 (7) For all policies, contracts or certificates that are executed, delivered, issued for delivery, continued or renewed in this State between January 1, 2015 and 4 5 December 31, 2015, the maximum rate differential due to age and geographic area filed by the carrier as determined by ratio is 4 to 1. In determining the rating 6 7 factor for geographic area pursuant to this subparagraph, the ratio between the 8 highest and lowest rating factor used by a carrier for geographic area may not 9 exceed 1.5 and the ratio between the highest and lowest combined rating factors 10 for age and geographic area may not exceed 4. The limitation does not apply for determining rates for an attained age of less than 19 years of age or more than 65 11 12 years of age. 13 (8) For all policies, contracts or certificates that are executed, delivered, issued 14 for delivery, continued or renewed in this State on or after January 1, 2016, the 15 maximum rate differential due to age and geographic area filed by the carrier as determined by ratio is 5 to 1. In determining the rating factor for geographic area 16 17 pursuant to this subparagraph, the ratio between the highest and lowest rating 18 factor used by a carrier for geographic area may not exceed 1.5 and the ratio 19 between the highest and lowest combined rating factors for age and geographic 20 area may not exceed 5. The limitation does not apply for determining rates for an 21 attained age of less than 19 years of age or more than 65 years of age." 22 Amend the amendment in Part A in section 8 in paragraph H by striking out all of 23 subparagraphs (1) to (5) (page 5, lines 36 to 42 and page 6, lines 1 to 18 in amendment) 24 and inserting the following: 25 (1) For all policies, contracts or certificates that are executed, delivered, issued 26 for delivery, continued or renewed in this State between October 1, 2011 and 27 December 31, 2012, the maximum rate differential due to age and geographic 28 area filed by the carrier as determined by ratio is 2 to 1. In determining the rating 29 factor for geographic area pursuant to this subparagraph, the ratio between the 30 highest and lowest rating factor used by a carrier for geographic area may not 31 exceed 1.5 and the ratio between the highest and lowest combined rating factors 32 for age and geographic area may not exceed 2. The limitation does not apply for 33 determining rates for an attained age of less than 19 years of age or more than 65 34 years of age. 35 (2) For all policies, contracts or certificates that are executed, delivered, issued 36 for delivery, continued or renewed in this State between January 1, 2013 and 37 December 31, 2013, the maximum rate differential due to age and geographic 38 area filed by the carrier as determined by ratio is 2.5 to 1. In determining the 39 rating factor for geographic area pursuant to this subparagraph, the ratio between 40 the highest and lowest rating factor used by a carrier for geographic area may not 41 exceed 1.5 and the ratio between the highest and lowest combined rating factors 42 for age and geographic area may not exceed 2.5. The limitation does not apply

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for determining rates for an attained age of less than 19 years of age or more than

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1 2 3 4 5 6 7 8 9 10	(3) For all policies, contracts or certificates that are executed, delivered, issued for delivery, continued or renewed in this State between January 1, 2014 and December 31, 2014, the maximum rate differential due to age and geographic area filed by the carrier as determined by ratio is 3 to 1. In determining the rating factor for geographic area pursuant to this subparagraph, the ratio between the highest and lowest rating factor used by a carrier for geographic area may not exceed 1.5 and the ratio between the highest and lowest combined rating factors for age and geographic area may not exceed 3. The limitation does not apply for determining rates for an attained age of less than 19 years of age or more than 65 years of age.
11	(4) For all policies, contracts or certificates that are executed, delivered, issued
12	for delivery, continued or renewed in this State between January 1, 2015 and
13	December 31, 2015, the maximum rate differential due to age and geographic
14	area filed by the carrier as determined by ratio is 4 to 1. In determining the rating
15 16	factor for geographic area pursuant to this subparagraph, the ratio between the highest and lowest rating factor used by a carrier for geographic area may not
10	exceed 1.5 and the ratio between the highest and lowest combined rating factors
18	for age and geographic area may not exceed 4. The limitation does not apply for
19	determining rates for an attained age of less than 19 years of age or more than 65
20	years of age.
21	(5) For all policies, contracts or certificates that are executed, delivered, issued
22	for delivery, continued or renewed in this State on or after January 1, 2016, the
23	maximum rate differential due to age and geographic area filed by the carrier as
24	determined by ratio is 5 to 1. In determining the rating factor for geographic area
25	pursuant to this subparagraph, the ratio between the highest and lowest rating
26 27	factor used by a carrier for geographic area may not exceed 1.5 and the ratio
27	between the highest and lowest combined rating factors for age and geographic area may not exceed 5. The limitation does not apply for determining rates for an
28 29	attained age of less than 19 years of age or more than 65 years of age.'
30	Amend the amendment in Part B in section 8 in §3953 in subsection 2 in paragraph A
31	by striking out all of subparagraphs (1) and (2) (page 10, lines 7 to 14 in amendment) and
32	inserting the following:
33	(1) Seven members appointed by the superintendent: 3 members who represent
34	statewide organizations that advocate for consumers in the field of health policy;
35	2 members who represent medical providers; one member who represents a
36	statewide organization that represents small businesses; and one member who
37	represents producers. A board member appointed by the superintendent may not
38	be removed without cause; and
39	(2) Four members appointed by the member insurers, at least one of whom is a
40	domestic insurer and at least one of whom is a 3rd-party administrator.
41 42	Amend the amendment in Part B in section 8 in §3955 in subsection 1 in paragraph E in the 2nd line (page 11, line 15 in amendment) by striking out the following: "and"

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Amend the amendment in Part B in section 8 in §3955 in subsection 1 in paragraph F in the first line (page 11, line 16 in amendment) by striking out the following: "<u>3958</u>." and inserting the following: '<u>3958</u>; and'

Amend the amendment in Part B in section 8 in §3955 in subsection 1 by inserting after paragraph F the following:

'G. Until subsidies are made available to eligible individuals pursuant to the federal Affordable Care Act on or after January 1, 2014, provide subsidies to a covered person enrolled in an individual health plan pursuant to section 2736-C to mitigate the impact of any increase in premium rates as a result of expanding the ability of a carrier to vary rates based on age and geographic area as provided in section 2736-C, subsection 2, paragraph D. The superintendent shall determine the appropriate level of subsidy to be made available by the association through rule. Rules adopted pursuant to this paragraph are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.'

Amend the amendment in Part B in section 8 in §3957 in subsection 1 in the 3rd line (page 13, line 13 in amendment) by inserting after the following: "<u>necessary</u>" the following: '<u>in accordance with subsection 2</u>'

Amend the amendment in Part B in section 8 in §3957 by striking out all of subsection 2 (page 13, lines 16 to 19 in amendment) and inserting the following:

20 2. Maximum assessment. The board shall assess each insurer a dollar amount per 21 month per covered person enrolled in medical insurance insured, reinsured or 22 administered by the insurer as established by the superintendent pursuant to this 23 subsection. No later than January 1, 2012, the superintendent shall adopt rules to 24 establish the amount of the assessment on insurers paid to the association using actuarial 25 science to determine the assessment based on the estimated number of individuals 26 designated for reinsurance through the association and the estimated funding needed for 27 that reinsurance. Rules adopted pursuant to this subsection are major substantive rules as 28 defined in Title 5, chapter 375, subchapter 2-A. An insurer may not be assessed on 29 policies or contracts insuring federal or state employees.'

- 30 Amend the amendment by striking out all of Part E.
- 31 Amend the amendment in Part J by striking out all of sections 1 to 9.
- 32 Amend the amendment in Part J by striking out all of sections 19 to 21.
- 33 Amend the amendment Part J by striking out all of sections 23 and 24.
- 34 Amend the amendment by relettering or renumbering any nonconsecutive Part letter 35 or section number to read consecutively.
 - SUMMARY
- 37 This amendment makes the following changes to Committee Amendment "A."

38 It includes rating on the basis of geographic area inside of the rating bands for age 39 instead of allowing rating outside of the bands and limits rating on the basis of 40 geographic area to a rating factor of 1.5.

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The amendment specifies that 3 of the members of the Board of Directors of the Maine Guaranteed Access Reinsurance Association must represent consumer advocacy organizations in the field of health policy and reduces the insurer members from 5 to 4. The amendment also requires the Superintendent of Insurance to determine the assessment amount paid by insurers to fund the association after an actuarial study through rules adopted no later than January 1, 2012. The amendment designates the rules as major substantive.

The amendment requires the Maine Guaranteed Access Reinsurance Association to provide subsidies for individuals to mitigate the impact of premium increases resulting from an expansion of the rating bands based on age and geographic area until subsidies are made available through the federal Affordable Care Act on or after January 1, 2014.

The amendment removes Part E of the committee amendment, which repeals the State Health Plan and the Advisory Council on Health Systems Development.

The amendment also changes cross-references to reflect the changes made by this amendment to Committee Amendment "A."

FISCAL NOTE REQUIRED 16 (See attached 17 SPONSORED BY: 18 19 (Representative PILON) 20 TOWN: Saco

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125th MAINE LEGISLATURE

LD 1333

LR 1371(33)

An Act To Modify Rating Practices for Individual and Small Group Health Plans and To Encourage Value-based Purchasing of Health Care Services

> Fiscal Note for House Amendment "#" to Committee Amendment "A" Sponsor: Rep. Pilon of Saco Fiscal Note Required: Yes

> > **Fiscal Note**

No net state fiscal impact

Fiscal Detail and Notes

The Maine Guaranteed Access Reinsurance Association is established as a nonprofit legal entity and would therefore have no direct fiscal impact on state agencies or programs. Requiring the Association to provide subsidies would have no direct fiscal impact on state agencies or programs. Any net additional costs and/or savings to the Bureau of Insurance in the Department of Professional and Financial Regulation are expected to be minor.