

MAINE STATE LEGISLATURE

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L.D. 1849

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Date: 06-14-07

(Filing No. S- 237)

3

HEALTH AND HUMAN SERVICES

4

INSURANCE AND FINANCIAL SERVICES

5

6

Reproduced and distributed under the direction of the Secretary of the Senate.

7

STATE OF MAINE

8

SENATE

9

123RD LEGISLATURE

10

FIRST REGULAR SESSION

11

COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849, Bill, "An Act To
12 Protect Consumers from Rising Health Care Costs"

13

Amend the bill by striking out everything after the title and before the summary and
14 inserting the following:

15

Emergency preamble. Whereas, acts and resolves of the Legislature do not
16 become effective until 90 days after adjournment unless enacted as emergencies; and

17

Whereas, the costs of health care in Maine are making health care coverage
18 unaffordable for many consumers and contributing to a health care crisis in this State; and

19

Whereas, this legislation expands the duties of the Advisory Council on Health
20 Systems Development to include the collecting and reporting of data on health care costs
21 and the development of specific recommendations for reductions in health care spending;
22 and

23

Whereas, these recommendations will assist the Legislature in determining what
24 actions may be taken to lower the costs of health care for Maine consumers; and

25

Whereas, in the judgment of the Legislature, these facts create an emergency within
26 the meaning of the Constitution of Maine and require the following legislation as
27 immediately necessary for the preservation of the public peace, health and safety; now,
28 therefore,

29

Be it enacted by the People of the State of Maine as follows:

30

Sec. 1. 2 MRSA §104, as enacted by PL 2003, c. 469, Pt. B, §1 and amended by c.
31 689, Pt. B, §6, is further amended to read:

COMMITTEE AMENDMENT

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COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849

1 §104. Advisory Council on Health Systems Development

2 ~~1. Appointment; composition. The Advisory Council on Health Systems~~
3 ~~Development, established in Title 5, section 12004-I, subsection 31-A and referred to in~~
4 ~~this section as "the council," consists of the following 11 members appointed by the~~
5 ~~Governor with approval of the joint standing committee of the Legislature having~~
6 ~~jurisdiction over health and human services matters:~~

- 7 ~~A. Two individuals with expertise in health care delivery;~~
- 8 ~~B. One individual with expertise in long-term care;~~
- 9 ~~C. One individual with expertise in mental health;~~
- 10 ~~D. One individual with expertise in public health care financing;~~
- 11 ~~E. One individual with expertise in private health care financing;~~
- 12 ~~F. One individual with expertise in health care quality;~~
- 13 ~~G. One individual with expertise in public health;~~
- 14 ~~H. Two representatives of consumers; and~~
- 15 ~~I. One representative of the Department of Health and Human Services, Bureau of~~
16 ~~Health program that works collaboratively with other organizations to improve the~~
17 ~~health of the citizens of this State.~~

18 ~~Prior to making appointments to the council, the Governor shall seek nominations from~~
19 ~~the public, from statewide associations representing hospitals, physicians and consumers~~
20 ~~and from individuals and organizations with expertise in health care delivery systems,~~
21 ~~health care financing, health care quality and public health.~~

22 1-A. Appointment; composition. The Advisory Council on Health Systems
23 Development, established in Title 5, section 12004-I, subsection 31-A and referred to in
24 this section as "the council," consists of 19 members appointed pursuant to this
25 subsection.

26 A. The Governor shall appoint 14 members with the approval of the joint standing
27 committee of the Legislature having jurisdiction over health and human services
28 matters:

- 29 (1) Two individuals with expertise in health care delivery, one of whom
30 represents hospitals;
- 31 (2) One individual with expertise in long-term care;
- 32 (3) One individual with expertise in mental health;
- 33 (4) One individual with expertise in public health care financing;
- 34 (5) One individual with expertise in private health care financing;
- 35 (6) One individual with expertise in health care quality;
- 36 (7) One individual with expertise in public health;

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COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849

- 1 (8) Two representatives of consumers;
2 (9) One individual with expertise in the insurance industry;
3 (10) Two individuals with expertise in business, one representing a business or
4 businesses with fewer than 50 employees; and
5 (11) One representative of the Department of Health and Human Services,
6 Maine Center for Disease Control and Prevention that works collaboratively with
7 other organizations to improve the health of the citizens of this State.

8 Prior to making appointments to the council, the Governor shall seek nominations
9 from the public, from statewide associations representing hospitals, physicians and
10 consumers and from individuals and organizations with expertise in health care
11 delivery systems, health care financing, health care quality and public health.

12 B. Five members of the council must be members of the Legislature who serve on
13 the joint standing committee of the Legislature having jurisdiction over health and
14 human services matters or the joint standing committee of the Legislature having
15 jurisdiction over insurance and financial services matters:

16 (1) Two members of the Senate, appointed by the President of the Senate,
17 including one member recommended by the Senate Minority Leader; and

18 (2) Three members of the House of Representatives appointed by the Speaker of
19 the House, including one member recommended by the House Minority Leader.

20 **2. Term.** Members Except for members who are Legislators, members of the
21 council serve 5-year terms except for initial appointees. Initial appointees must include 3
22 members appointed to 3-year terms, 4 members appointed to 4-year terms and 4 members
23 appointed to 5-year terms. A member may not serve more than 2 consecutive terms.
24 Members of the Legislature serve 2-year terms coterminous with their elected terms.
25 Except for a member who is a Legislator, a member may continue to serve after
26 expiration of the member's term until a successor is appointed.

27 **3. Compensation.** Members of the council are entitled to compensation according
28 to the provisions of Title 5, chapter 379. Members of the council who are Legislators are
29 entitled to receive the legislative per diem as defined in the Maine Revised Statutes, Title
30 3, section 2 and reimbursement for travel for attendance at meetings of the council.

31 **4. Quorum.** A quorum is a majority of the members of the council.

32 **5. Chair.** The council shall annually choose one of its members to serve as chair for
33 a one-year term.

34 **6. Meetings.** The council shall meet at least 4 times a year at regular intervals and
35 may meet at other times at the call of the chair or the Governor. Meetings of the council
36 are public proceedings as provided by Title 1, chapter 13, subchapter 1.

37 **7. Duties.** The council shall advise the Governor in developing the plan to the extent
38 data and resources are available by:

39 A. Collecting and coordinating data on health systems development in this State;

COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849

- 1 B. Synthesizing relevant research; and
- 2 C. Conducting at least 2 public hearings on the plan and the capital investment fund
- 3 each biennium;
- 4 D. Conducting a systemic review of cost drivers in the State's health care system,
- 5 including, but not limited to, market failure, supply and demand for services, provider
- 6 charges and costs, public and commercial payor policies, consumer behavior, cost
- 7 and pricing of pharmaceuticals and the need for and availability and cost of capital
- 8 equipment and services;
- 9 E. Collecting and reporting on health care cost indicators, including the cost of
- 10 services and the cost of health insurance. The council shall report on both
- 11 administrative and service costs. These indicators must, at a minimum, include:
 - 12 (1) The annual rate of increase in the unit cost, adjusted for case mix or other
 - 13 appropriate measure of acuity or resource consumption, of key components of the
 - 14 total cost of health care, including without limitation hospital services, surgical
 - 15 and diagnostic services provided outside of a hospital setting, primary care
 - 16 physician services, specialized medical services, the cost of prescription drugs,
 - 17 the cost of long-term care and home health care and the cost of laboratory and
 - 18 diagnostic services;
 - 19 (2) The interaction of indicators including, but not limited to, cost shifting
 - 20 among public and private payors and cost shifting to cover uncompensated care
 - 21 to persons unable to pay for items or services and the effect of these practices on
 - 22 the total cost paid by all payment sources for health care;
 - 23 (3) The administrative costs of health insurance and other health benefit plans,
 - 24 including the relative costliness of private insurance as compared to Medicare
 - 25 and MaineCare, and the potential for measures and policies that would tend to
 - 26 encourage greater efficiency in the administration of public and private health
 - 27 benefit plans provided to consumers in this State;
 - 28 (4) Geographic distribution of services with attention to appropriate allocation of
 - 29 high-technology resources;
 - 30 (5) Regional variation in quality and cost of services; and
 - 31 (6) Overall growth in utilization of health care services.
- 32 F. Identifying specific potential reductions in total health care spending without
- 33 shifting costs onto consumers and without reducing access to needed items and
- 34 services for all persons, regardless of individual ability to pay. In identifying specific
- 35 potential reductions pursuant to this paragraph, the council shall recommend methods
- 36 to reduce the rate of increase in overall health care spending and the rate of increase
- 37 in health care costs to a level that is equivalent to the rate of increase in the cost of
- 38 living to make health care and health coverage more affordable for people in this
- 39 State; and
- 40 G. Beginning March 1, 2008 and annually thereafter, make specific
- 41 recommendations relating to paragraphs A to F to the joint standing committee of the

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COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849

1 Legislature having jurisdiction over insurance and financial services matters and the
2 joint standing committee of the Legislature having jurisdiction over health and human
3 services matters and to any appropriate state agency.

4 **8. Staff support.** The Governor's office shall provide staff support to the council.
5 The Department of Health and Human Services, ~~Bureau of Health~~ Maine Center for
6 Disease Control and Prevention, the Maine Health Data Organization and other agencies
7 of State Government as necessary and appropriate shall provide additional staff support
8 or assistance to the council.

9 **9. Data.** The council shall solicit data and information from both the public and
10 private sectors to help inform the council's work.

11 A. The following organizations shall forward data that documents key public health
12 needs, organized by region of the State, to the council annually:

13 (1) The Department of Health and Human Services, ~~Bureau of Health~~ Maine
14 Center for Disease Control and Prevention;

15 (2) The Maine Center for Public Health Practice established pursuant to Title
16 22, section 3-D; and

17 (3) A statewide public health association.

18 B. Public purchasers using state or municipal funds to purchase health care services
19 or health insurance shall, beginning January 1, 2004, submit to the council a
20 consolidated public purchasers expenditure report outlining all funds expended in the
21 most recently completed state fiscal year for hospital inpatient and outpatient care,
22 physician services, prescription drugs, long-term care, mental health and other
23 services and administration, organized by agency.

24 C. The council shall encourage private purchasers established under Title 13, Title
25 13-B and Title 13-C to develop and submit to the council a health expenditure report
26 similar to that described in paragraph B.

27 D. The Maine Health Data Organization and the Maine Quality Forum shall forward
28 cost and quality data annually and any ad hoc data requested by the council.

29 **10. Funding.** The council may apply for grants and other nongovernmental funds to
30 provide staff support or consultant support to carry out the duties and requirements of this
31 section.

32 **Sec. 2. Appointments; staggered terms.** Notwithstanding the Maine Revised
33 Statutes, Title 2, section 104, subsection 2, of the members of the Advisory Council on
34 Health Systems Development appointed pursuant to Title 2, section 104, subsection 1-A,
35 paragraph A, subparagraphs (1), (9) and (10), 2 members must be appointed for 4-year
36 terms and 2 members must be appointed for 5-year terms.

37 **Sec. 3. Current members continue to serve.** Notwithstanding the Maine
38 Revised Statutes, Title 2, section 104, subsection 2, any member serving on the Advisory
39 Council on Health Systems Development on the effective date of this Act continues to
40 serve until the expiration of the term for which the member was appointed or until a
41 successor is appointed.

COMMITTEE AMENDMENT

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COMMITTEE AMENDMENT "A" to S.P. 664, L.D. 1849

1 **Emergency clause.** In view of the emergency cited in the preamble, this
2 legislation takes effect when approved.

3

SUMMARY

4 This amendment replaces the bill. Unlike the bill, which proposes establishing the
5 Blue Ribbon Commission To Study the Regulation of Health Care Expenditures, this
6 amendment instead expands the membership and duties of the Advisory Council on
7 Health Systems Development, updates statutory language and authorizes the council to
8 seek grants and other funding to support its work. The amendment also adds an
9 emergency preamble and emergency clause to the bill.

10

FISCAL NOTE REQUIRED

11

(See attached)



Approved: 06/14/07 *MAC*

123rd MAINE LEGISLATURE

LD 1849

LR 1867(02)

An Act To Protect Consumers from Rising Health Care Costs

Fiscal Note for Bill as Amended by Committee Amendment "A"
Committee: Health and Human Services and Insurance and Financial Services
Fiscal Note Required: Yes

Fiscal Note

Legislative Cost/Study

Legislative Cost/Study

This legislation expands the membership of the Advisory Council on Health Systems Development by five legislators and the additional costs are projected to be \$2,100 in fiscal year 2007-08 and fiscal year 2008-09. The Legislature's proposed budget includes \$30,000 in fiscal year 2007-08 and \$20,000 in fiscal year 2008-09 for legislative studies. Whether the amounts are sufficient to fund all studies will depend on the number of studies authorized by the Legislative Council and the Legislature.