

# MAINE STATE LEGISLATURE

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# 123rd MAINE LEGISLATURE

## FIRST REGULAR SESSION-2007

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Legislative Document

No. 1760

H.P. 1226

House of Representatives, March 27, 2007

### **An Act To Restore Competition to Maine's Health Insurance Market**

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Reference to the Committee on Insurance and Financial Services suggested and ordered printed.

*Millicent M. MacFarland*  
MILLICENT M. MacFARLAND  
Clerk

Presented by Representative PILON of Saco.  
Cosponsored by Senator SULLIVAN of York and  
Representatives: FISCHER of Presque Isle, PINGREE of North Haven, Senators: BOWMAN  
of York, President EDMONDS of Cumberland, MARTIN of Aroostook, SNOWE-MELLO of  
Androscoggin, TURNER of Cumberland.

1 **Be it enacted by the People of the State of Maine as follows:**

2 **Sec. 1. 24-A MRSA §604-A** is enacted to read:

3 **§604-A. Premium assessment; health maintenance organizations**

4 **1. Assessment.** A health maintenance organization authorized to do business in this  
5 State pursuant to chapter 56 shall pay an assessment of 2% per year on all gross direct  
6 premiums on all policies, contracts and certificates written on residents in this State. The  
7 assessment imposed by this section applies to all gross direct premiums collected or  
8 contracted for on health maintenance organization policies, contracts and certificates  
9 issued or renewed on or after January 1, 2008. Each health maintenance organization  
10 shall file an annual report on or before February 1st of each year with the superintendent  
11 containing a sworn statement of the gross direct premiums and shall pay to the  
12 superintendent an amount equal to 2% of those gross premiums.

13 **2. Transfer to reinsurance pool.** Beginning April 1, 2009 and annually by April 1st  
14 thereafter, the superintendent shall transfer all of the assessments paid by health  
15 maintenance organizations pursuant to subsection 1 to the Maine Individual High-risk  
16 Reinsurance Pool established in chapter 54.

17 **Sec. 2. 24-A MRSA §2736-C, sub-§2, ¶B,** as enacted by PL 1993, c. 477, Pt. C,  
18 §1 and affected by Pt. F, §1, is amended to read:

19 B. A carrier may not vary the premium rate due to the gender, ~~health status~~, claims  
20 experience or policy duration of the individual. A carrier may vary the premium rate  
21 based on health status, age, occupation or industry, geographic area and tobacco use  
22 only as permitted in paragraph D.

23 **Sec. 3. 24-A MRSA §2736-C, sub-§2, ¶C,** as amended by PL 2001, c. 410, Pt.  
24 A, §1 and affected by §10, is further amended to read:

25 C. A carrier may vary the premium rate due to ~~smoking status and family~~  
26 ~~membership. The superintendent may adopt rules setting forth appropriate~~  
27 ~~methodologies regarding rate discounts based on smoking status. Rules adopted~~  
28 ~~pursuant to this paragraph are routine technical rules as defined in Title 5, chapter~~  
29 ~~375, subchapter II-A.~~

30 **Sec. 4. 24-A MRSA §2736-C, sub-§2, ¶D,** as amended by PL 2001, c. 410, Pt.  
31 A, §2 and affected by §10, is further amended to read:

32 D. A carrier may vary the premium rate due to age, health status, occupation or  
33 industry ~~and, geographic area only under the following schedule and within the listed~~  
34 ~~percentage bands and tobacco use in accordance with the following limitations.~~

35 (1) For all policies, contracts or certificates that are executed, delivered, issued  
36 for delivery, continued or renewed in this State between December 1, 1993 and  
37 July 14, 1994, the premium rate may not deviate above or below the community  
38 rate filed by the carrier by more than 50%.

1 (2) For all policies, contracts or certificates that are executed, delivered, issued  
2 for delivery, continued or renewed in this State between July 15, 1994 and July  
3 14, 1995, the premium rate may not deviate above or below the community rate  
4 filed by the carrier by more than 33%.

5 (3) For all policies, contracts or certificates that are executed, delivered, issued  
6 for delivery, continued or renewed in this State after July 15, 1995, the premium  
7 rate may not deviate above or below the community rate filed by the carrier by  
8 more than 20%.

9 (4) For all policies, contracts or certificates that are executed, delivered, issued  
10 for delivery, continued or renewed in this State after January 1, 2008, the  
11 maximum rate differential from the community rate filed by the carrier for age,  
12 occupation or industry or geographic area as determined by ratio is 5 to one. The  
13 limitation does not apply for determining rates for an attained age of less than 19  
14 or more than 65 years.

15 (5) For all policies, contracts or certificates that are executed, delivered, issued  
16 for delivery, continued or renewed in this State after January 1, 2008, the  
17 maximum rate differential from the community rate filed by the carrier for health  
18 status as determined by ratio is 1.5 to one and the maximum rate differential for  
19 tobacco use as determined by ratio is 1.5 to one. Rate variations based on health  
20 status do not apply to rate variations based on an insured's status as a tobacco  
21 user.

22 (6) A variation in rate is not permitted on the basis of changes in health status  
23 after a policy, contract or certificate is issued or renewed.

24 **Sec. 5. 24-A MRSA §2736-C, sub-§2, ¶G** is enacted to read:

25 G. A carrier that offered individual health plans prior to January 1, 2008 may close  
26 its individual book of business sold prior to January 1, 2008 and may establish a  
27 separate community rate for individuals applying for coverage under an individual  
28 health plan after January 1, 2008.

29 **Sec. 6. 24-A MRSA §2736-C, sub-§3,** as corrected by RR 2001, c. 1, §30, is  
30 amended to read:

31 **3. Guaranteed issuance and guaranteed renewal.** Carriers providing individual  
32 health plans must offer all health plans approved by the Maine Individual High-risk  
33 Reinsurance Pool Association pursuant to section 3908, subsection 1 as a condition of  
34 offering individual health plans in this State. Carriers must meet the following  
35 requirements on issuance and renewal.

36 A. Coverage issued through the Maine Individual High-risk Reinsurance Pool  
37 Association established pursuant to chapter 54 must be guaranteed to all residents of  
38 this State other than those eligible without paying a premium for Medicare Part A.  
39 On or after January 1, 1998, such coverage must be guaranteed to all legally  
40 domiciled federally eligible individuals, as defined in section 2848, regardless of the  
41 length of time they have been legally domiciled in this State. Except for federally  
42 eligible individuals, such coverage need not be issued to an individual whose

1 coverage was terminated for nonpayment of premiums during the previous 91 days or  
2 for fraud or intentional misrepresentation of material fact during the previous 12  
3 months. When a managed care plan, as defined by section 4301-A, provides  
4 coverage a carrier may:

5 (1) Deny coverage to individuals who neither live nor reside within the approved  
6 service area of the plan for at least 6 months of each year; and

7 (2) Deny coverage to individuals if the carrier has demonstrated to the  
8 superintendent's satisfaction that:

9 (a) The carrier does not have the capacity to deliver services adequately to  
10 additional enrollees within all or a designated part of its service area because  
11 of its obligations to existing enrollees; and

12 (b) The carrier is applying this provision uniformly to individuals and groups  
13 without regard to any health-related factor. A carrier that denies coverage in  
14 accordance with this paragraph may not enroll individuals residing within the  
15 area subject to denial of coverage or groups or subgroups within that area for  
16 a period of 180 days after the date of the first denial of coverage.

17 B. Renewal is guaranteed, pursuant to section 2850-B.

18 C. A carrier is exempt from the guaranteed issuance requirements of paragraph A  
19 provided that the following requirements are met:

20 (1) The carrier does not issue or deliver any new individual health plans on or  
21 after the effective date of this section;

22 (2) If any individual health plans that were not issued on a guaranteed renewable  
23 basis are renewed on or after December 1, 1993, all such policies must be  
24 renewed by the carrier and renewal must be guaranteed after the first such  
25 renewal date; and

26 (3) The carrier complies with the rating practices requirements of subsection 2.

27 D. Notwithstanding paragraph A, carriers offering supplemental coverage for the  
28 Civilian Health and Medical Program for the Uniformed Services, CHAMPUS, are  
29 not required to issue this coverage if the applicant for insurance does not have  
30 CHAMPUS coverage.

31 E. An individual may not be denied health insurance due to age or gender. This  
32 paragraph may not be construed to require a carrier to actively market health  
33 insurance to an individual 65 years of age or older.

34 **Sec. 7. 24-A MRSA c. 54 is enacted to read:**

35 **CHAPTER 54**

1                   **MAINE INDIVIDUAL HIGH-RISK REINSURANCE POOL**  
2   **ASSOCIATION**

3   **§3901. Short title**

4       This chapter is known and may be cited as "the Maine Individual High-risk  
5 Reinsurance Pool Association Act."

6   **§3902. Definitions**

7       As used in this chapter, unless the context otherwise indicates, the following terms  
8 have the following meanings.

9       **1. Association.** "Association" means the Maine Individual High-risk Reinsurance  
10 Pool Association established in section 3903.

11       **2. Board.** "Board" means the board of directors of the association.

12       **3. Covered person.** "Covered person" means an individual resident of this State,  
13 exclusive of dependents, who:

14           A. Is eligible to receive benefits from an insurer;

15           B. Is eligible for benefits under the federal Health Insurance Portability and  
16 Accountability Act of 1996; or

17           C. Has been certified as eligible for federal trade adjustment assistance or for  
18 pension benefit guarantee corporation assistance, as provided by the federal Trade  
19 Adjustment Assistance Reform Act of 2002.

20       **4. Dependent.** "Dependent" means a resident spouse, a domestic partner as defined  
21 in section 2832-A, subsection 1, a resident unmarried child under 19 years of age, a child  
22 who is a student under 23 years of age and who is financially dependent upon the parent  
23 or a child of any age who is disabled and dependent upon the parent.

24       **5. Health maintenance organization.** "Health maintenance organization" means an  
25 organization authorized under chapter 56 to operate a health maintenance organization in  
26 this State.

27       **6. Insurer.** "Insurer" means an entity that is authorized to write medical insurance  
28 or that provides medical insurance in this State. "Insurer" includes an insurance  
29 company, nonprofit hospital and medical service organization, fraternal benefit society,  
30 health maintenance organization, self-insurance arrangement that provides health care  
31 benefits in this State to the extent allowed under the federal Employee Retirement Income  
32 Security Act of 1974, 3rd-party administrator, multiple-employer welfare arrangement,  
33 any other entity providing medical insurance or health benefits subject to state insurance  
34 regulation, any reinsurer reissuing health insurance in this State or the Dirigo Health  
35 Program established in chapter 87 or any other state-run or state-sponsored health benefit  
36 program whether fully insured or self-funded.

1        **7. Medical insurance.** "Medical insurance" means a hospital and medical expense-  
2 incurred policy, nonprofit hospital and medical service plan, health maintenance  
3 organization subscriber contract or other health care plan or arrangement that pays for or  
4 furnishes medical or health care services by insurance or otherwise, whether sold as an  
5 individual or group policy. "Medical insurance" does not include accidental injury,  
6 specified disease, hospital indemnity, dental, vision, disability income, Medicare  
7 supplement, long-term care or other limited benefit health insurance or credit insurance;  
8 coverage issued as a supplement to liability insurance; insurance arising out of workers'  
9 compensation or similar law; or automobile medical payment insurance or insurance  
10 under which benefits are payable with or without regard to fault and that is statutorily  
11 required to be contained in any liability insurance policy or equivalent self-insurance.

12        **8. Medicare.** "Medicare" means coverage under both Parts A and B of Title XVIII  
13 of the Social Security Act, 42 United States Code, Section 1395 et seq., as amended.

14        **9. Plan.** "Plan" means the medical insurance plan adopted by the board pursuant to  
15 this chapter.

16        **10. Producer.** "Producer" means a person who is licensed to sell health insurance in  
17 this State.

18        **11. Resident.** "Resident" means an individual who:

19        A. Is legally located in the United States and has been legally domiciled in this State  
20 for a period established by the board and subject to the approval of the superintendent  
21 and not to exceed one year;

22        B. Is legally domiciled in this State on the date of application to the plan and is  
23 eligible for enrollment in the risk pool under this chapter as a result of the federal  
24 Health Insurance Portability and Accountability Act of 1996; or

25        C. Is legally domiciled in this State on the date of application to the plan and has  
26 been certified as eligible for federal trade adjustment assistance or for pension benefit  
27 guarantee corporation assistance, as provided by the federal Trade Adjustment  
28 Assistance Reform Act of 2002.

29        **12. Reinsurer.** "Reinsurer" means an insurer from whom a person providing health  
30 insurance for a resident procures insurance for itself with the insurer with respect to all or  
31 part of the medical insurance risk of the person. "Reinsurer" includes an insurer that  
32 provides employee benefits excess insurance.

33        **13. Third-party administrator.** "Third-party administrator" means an entity that is  
34 paying or processing medical insurance claims for a resident.

35        **§3903. Maine Individual High-risk Reinsurance Pool Association**

36        **1. Risk pool established.** The Maine Individual High-risk Reinsurance Pool  
37 Association is established as a nonprofit legal entity. As a condition of doing business,  
38 every insurer that has sold medical insurance within the previous 12 months or is actively  
39 marketing a medical insurance policy in this State shall participate in the association.

1 The Dirigo Health Program established in chapter 87 and any other state-run or state-  
2 sponsored health benefit program shall also participate in the association.

3 **2. Board of directors.** The association is governed by a board of directors in  
4 accordance with the following.

5 **A.** The board consists of 11 members appointed as follows.

6 **(1)** Six members appointed by the superintendent, of whom:

7 **(a)** Two members must be chosen from the general public and may not be  
8 associated with the medical profession, a hospital or an insurer;

9 **(b)** Two members must represent medical providers;

10 **(c)** One member must represent health insurance producers; and

11 **(d)** One member must represent a statewide association representing small  
12 businesses that receives the majority of its funding from persons and  
13 businesses in the State. A board member appointed by the superintendent may  
14 be removed at any time without cause;

15 **(2)** Three members appointed by insurers belonging to the association, at least 2  
16 of whom are domestic insurers; and

17 **(3)** Two Legislators who serve as the Senate and House chairs of the joint  
18 standing committee of the Legislature having jurisdiction over health insurance  
19 matters, or the Legislators' designees, who serve as nonvoting, ex officio  
20 members of the board.

21 **B.** Terms for initial appointments to the board are as follows. Of those members of  
22 the board appointed by the superintendent, 2 members serve for a term of one year, 2  
23 members for a term of 2 years and 2 members for a term of 3 years. Of those  
24 members appointed by insurers, one member serves for a term of one year, one  
25 member serves for a term of 2 years and one member serves for a term of 3 years.  
26 The appointing authority shall designate the period of service of each initial  
27 appointee at the time of appointment. All terms after the initial terms must be for 3  
28 years.

29 **C.** The board shall elect one of its members as chair.

30 **D.** Board members may be reimbursed from funds of the association for actual and  
31 necessary expenses incurred by them as members but may not otherwise be  
32 compensated for their services.

33 **3. Plan of operation; rules.** The association shall adopt a plan of operation in  
34 accordance with the requirements of this chapter and submit its articles, bylaws and  
35 operating rules to the superintendent for approval. If the association fails to adopt the  
36 plan of operation and suitable articles and bylaws within 90 days after the appointment of  
37 the board, the superintendent shall adopt rules to effectuate the requirements of this  
38 chapter, and those rules remain in effect until superseded by a plan of operation and  
39 articles and bylaws submitted by the association and approved by the superintendent.  
40 Rules adopted pursuant to this subsection by the superintendent are routine technical rules  
41 as defined in Title 5, chapter 375, subchapter 2-A.



1        **4. Immunity.** A board member is not liable and is immune from suit at law or  
2 equity for any conduct performed in good faith that is within the subject matter over  
3 which the board has been given jurisdiction.

4        **§3904. Liability and indemnification**

5        **1. Liability.** The board and its employees may not be held liable for any obligations  
6 of the association. A cause of action may not arise against the association; the board, its  
7 agents or its employees; any insurer belonging to the association or its agents, employees  
8 or producers; or the superintendent for any action or omission in the performance of  
9 powers and duties pursuant to this chapter.

10       **2. Indemnification.** The board in its bylaws or rules may provide for  
11 indemnification of, and legal representation for, its members and employees.

12       **§3905. Duties and powers of association**

13       **1. Duties.** The association shall:

14       A. Establish administrative and accounting procedures for the operation of the  
15 association;

16       B. Establish procedures under which applicants and participants in the plan may  
17 have grievances reviewed by an impartial body and reported to the board;

18       C. Select a plan administrator in accordance with section 3906;

19       D. Establish procedures for the handling and accounting of pool assets;

20       E. Collect assessments as provided in section 3907. The level of payments must be  
21 established by the board. Assessments must be collected pursuant to the plan of  
22 operation approved by the board. In addition to the collection of such assessments,  
23 the association shall collect an organizational assessment or assessments from all  
24 insurers as necessary to provide for expenses that have been incurred or are estimated  
25 to be incurred prior to receipt of the first calendar year assessments. Organizational  
26 assessments must be equal in amount for all insurers but may not exceed \$500 per  
27 insurer for all such assessments. Assessments are due and payable within 30 days of  
28 receipt of the assessment notice by the insurer; and

29       F. Comply with all reserve requirements and solvency requirements applicable to  
30 insurers that offer fully insured products in the event that the association offers a self-  
31 funded health plan.

32       **2. Powers.** The association may:

33       A. Exercise powers granted to insurers under the laws of this State;

34       B. Enter into contracts as necessary or proper to carry out the provisions and  
35 purposes of this chapter, including the authority, with the approval of the  
36 superintendent, to enter into contracts with similar organizations in other states for  
37 the joint performance of common administrative functions or with persons or other  
38 organizations for the performance of administrative functions;

- 1 C. Sue or be sued, including taking any legal actions necessary or proper to recover  
2 or collect assessments due the association;
- 3 D. Take any legal actions necessary to avoid the payment of improper claims against  
4 the association or the coverage provided by or through the association, to recover any  
5 amounts erroneously or improperly paid by the association, to recover any amounts  
6 paid by the association as a result of mistake of fact or law or to recover other  
7 amounts due the association;
- 8 E. Define the health benefit plans for which reinsurance will be provided under this  
9 chapter;
- 10 F. Appoint appropriate legal, actuarial and other committees as necessary to provide  
11 technical assistance in the operation of the plan, policy or other contract design and  
12 any other function within the authority of the association;
- 13 G. Borrow money to effect the purposes of the association. Any notes or other  
14 evidence of indebtedness of the association not in default must be legal investments  
15 for insurers and may be carried as admitted assets;
- 16 H. Establish rules, conditions and procedures for reinsuring risks of insurers under  
17 the pool in accordance with section 3909;
- 18 I. Provide for reinsurance of risks incurred by the association. The provision of  
19 reinsurance may not subject the association to any of the capital or surplus  
20 requirements, if any, otherwise applicable to reinsurers; and
- 21 J. Apply for funds or grants from public or private sources, including federal grants  
22 provided to qualified high-risk reinsurance pools.
- 23 **3. Additional duties and powers.** The superintendent may, by rule, establish  
24 additional powers and duties of the board and may adopt such rules as are necessary and  
25 proper to implement this chapter. Rules adopted pursuant to this subsection are routine  
26 technical rules as defined in Title 5, chapter 375, subchapter 2-A.
- 27 **4. Review for solvency.** The superintendent shall review the operations of the  
28 association at least every 3 years to determine its solvency. If the superintendent  
29 determines that the funds of the association are insufficient to support the need for  
30 reinsurance, the superintendent may order the association to increase its assessments. If  
31 the superintendent determines that the funds of the association are insufficient, the  
32 superintendent may order the association to charge an additional assessment.
- 33 **5. Annual report.** The association shall report annually to the joint standing  
34 committee of the Legislature having jurisdiction over health insurance matters by March  
35 15th. The report must include information on the benefits and rate structure of coverage  
36 offered by the association, the financial solvency of the association and the administrative  
37 expenses of the plan.
- 38 **6. Audit.** The association must be audited at least every 3 years. A copy of the audit  
39 must be provided to the superintendent and to the joint standing committee of the  
40 Legislature having jurisdiction over health insurance matters.

1 **§3906. Selection of plan administrator**

2 **1. Selection of plan administrator.** The board shall select an insurer or 3rd-party  
3 administrator, through a competitive bidding process, to administer the plan.

4 **2. Contract with plan administrator.** The plan administrator selected pursuant to  
5 subsection 1 is contracted for a period of 3 years. At least one year prior to the expiration  
6 of each 3-year period of service by a plan administrator, the board shall invite all insurers,  
7 including the current plan administrator, to submit bids to serve as the plan administrator  
8 for the succeeding 3-year period. The selection of the plan administrator for the  
9 succeeding period must be made at least 6 months prior to the expiration of the 3-year  
10 period.

11 **3. Duties of plan administrator.** The plan administrator selected pursuant to  
12 subsection 1 shall:

13 A. Perform all administrative functions relating to the plan;

14 B. Pay a producer's referral fee as established by the board to each producer who  
15 refers an applicant to the plan, if the applicant's application is accepted. The selling  
16 or marketing of the plan is not limited to the plan administrator or its producers. The  
17 plan administrator shall pay the referral fees from funds received as premiums for the  
18 plan;

19 C. Submit regular reports to the board regarding the operation of the plan. The  
20 frequency, content and form of the reports must be as determined by the board;

21 D. Following the close of each calendar year, determine net premiums, reinsurance  
22 premiums less administrative expense allowance, the expenses of administration  
23 pertaining to the reinsurance operations of the association and the incurred losses of  
24 the year and report this information to the superintendent; and

25 E. Pay reinsurance amounts as provided for in the plan of operation.

26 **4. Payment to plan administrator.** The plan administrator selected pursuant to  
27 subsection 1 must be paid, as provided in the contract of the association under subsection  
28 2, for the plan administrator's direct and indirect expenses incurred in the performance of  
29 the plan administrator's services. As used in this subsection, "direct and indirect  
30 expenses" includes that portion of the audited administrative costs, printing expenses,  
31 management expenses, building overhead expenses and other actual operating and  
32 administrative expenses of the plan administrator that are approved by the board as  
33 allocable to the administration of the plan and included in the specifications of a bid  
34 under subsection 2.

35 **§3907. Assessments against insurers**

36 **1. Assessments.** For the purpose of providing the funds necessary to carry out the  
37 powers and duties of the association, the board shall assess member insurers at such a  
38 time and for such amounts as the board finds necessary to cover any net loss in  
39 accordance with this subsection.

1 A. Prior to April 1st of each year, the association shall determine and report to the  
2 superintendent the association's net loss for the previous calendar year, including  
3 administrative expenses and incurred losses for the year, taking into account  
4 investment income and other appropriate gains and losses and any assessments  
5 transferred to the association pursuant to section 604-A and an estimate of the  
6 assessments needed to fund the loss incurred by the association in the previous  
7 calendar year.

8 B. Individual assessments of each insurer are determined by multiplying net losses, if  
9 net earnings are negative, by a fraction, the numerator of which is the insurer's total  
10 premiums earned in the preceding calendar year from all health benefit plans,  
11 including excess or stop loss coverage, and the denominator of which is the total  
12 premiums earned in the preceding calendar year from all health benefit plans.

13 C. The association shall impose a penalty of interest for late payment of assessments.

14 **2. Deferral of assessment.** An insurer may apply to the superintendent for a deferral  
15 of all or part of an assessment imposed by the association under this section. The  
16 superintendent may defer all or part of the assessment if the superintendent determines  
17 that the payment of the assessment would place the insurer in a financially impaired  
18 condition. If all or part of the assessment is deferred, the amount deferred must be  
19 assessed against other insurers in a proportionate manner consistent with this section.  
20 The insurer that receives a deferral remains liable to the association for the amount  
21 deferred and is prohibited from reinsuring any person through the association until such  
22 time as the insurer pays the assessments.

23 **3. Excess funds.** If assessments and other receipts by the association, board or plan  
24 administrator exceed the actual losses and administrative expenses of the plan, the board  
25 shall hold the excess as interest and may use those excess funds to offset future losses or  
26 to reduce plan premiums. As used in this subsection, "future losses" includes reserves for  
27 claims incurred but not reported.

28 **4. Failure to pay assessment.** The superintendent may suspend or revoke, after  
29 notice and hearing, the certificate of authority to transact insurance in this State of any  
30 insurer that fails to pay an assessment. As an alternative, the superintendent may levy a  
31 penalty on any insurer that fails to pay an assessment when due. In addition, the  
32 superintendent may use any power granted to the superintendent by this Title to collect  
33 any unpaid assessment.

34 **§3908. Requirements for coverage**

35 **1. Approved coverage.** The association shall approve a choice of 2 or more  
36 coverage options for which reinsurance is available through the plan. The requirements of  
37 this plan become effective January 1, 2008. Policies approved by the association must be  
38 available for sale beginning on January 1, 2009. At least one coverage option must be a  
39 standardized health plan as defined in Bureau of Insurance Rule Chapter 750. Any  
40 person whose medical insurance coverage is involuntarily terminated for any reason other  
41 than nonpayment of premiums may apply for coverage under the plan. If such coverage  
42 is applied for within 90 days after the involuntary termination and if premiums are paid

1 for the entire period of coverage, the effective date of the coverage is the date of  
2 termination of the previous coverage.

3 **2. Rates.** Rates for coverage approved by the association must meet the  
4 requirements of this subsection.

5 A. Rates may not be unreasonable in relation to the benefits provided, the risk  
6 experience and the reasonable expenses of providing the coverage.

7 B. Rate schedules must comply with section 2736-C and are subject to approval by  
8 the superintendent.

9 C. Standard risk rates for coverage issued by the association must be established by  
10 the association, subject to approval by the superintendent, using reasonable actuarial  
11 techniques, and must reflect anticipated experiences and expenses of such coverage  
12 for standard risks. The premium for the standard risk rates must range from a  
13 minimum of 125% to a maximum of 150% of the weighted average of rates charged  
14 by those insurers and health maintenance organizations with individuals enrolled in  
15 similar medical insurance plans.

16 **3. Compliance with state law.** Products approved by the association must comply  
17 with all relevant requirements of this Title applicable to individual health insurance  
18 policies, including requirements for mandated coverage for specific health services, for  
19 specific diseases and for certain providers of health care services.

20 **§3909. Reinsurance; premium rates**

21 **1. Reinsurance amount.** Any insurer offering the coverage options approved by the  
22 association pursuant to section 3908, subsection 1 must be reinsured by the association to  
23 the level of coverage provided in this subsection and is liable to the association for the  
24 reinsurance premium rate established in accordance with subsection 2.

25 A. The association may not reimburse a reinsuring insurer with respect to claims of  
26 a reinsured person until the insurer has incurred an initial level of claims for that  
27 person of \$5,000 for covered benefits in a calendar year. In addition, the reinsuring  
28 insurer is responsible for 10% of the next \$25,000 of claims paid during a calendar  
29 year. The association shall reimburse reinsuring insurers for claims paid in excess of  
30 \$25,000. The association may annually adjust the initial level of claims and the  
31 maximum limit to be retained by the reinsuring insurer to reflect increases in costs  
32 and utilization within the standard market for health plans within the State. The  
33 adjustments may not be less than the annual change in the medical component of the  
34 Consumer Price Index unless the superintendent approves a lower adjustment factor  
35 as requested by the association.

36 B. A reinsuring insurer shall apply all managed care, utilization review, case  
37 management, preferred provider arrangements, claims processing and other methods  
38 of operation without regard to whether claims paid for coverage are reinsured under  
39 this subsection.

40 **2. Premium rates.** The association, as part of the plan of operation, shall establish a  
41 methodology for determining premium rates to be charged reinsuring insurers to reinsure

1 persons eligible for coverage under this chapter. The methodology must include a system  
2 for classification of persons eligible for coverage that reflects the types of case  
3 characteristics used by insurers for individual health plans pursuant to section 2736-C.  
4 The methodology must provide for the development of base reinsurance premium rates,  
5 subject to approval of the superintendent, set at levels that reasonably approximate gross  
6 premiums charged for individual health plans with similar benefits to the coverage  
7 options approved by the association pursuant to section 3908, subsection 1 and that are  
8 adjusted to reflect retention levels required under this Title. The association shall  
9 periodically review the methodology established under this subsection and may make  
10 changes to the methodology as needed with the approval of the superintendent. The  
11 association may consider adjustments to the premium rates charged for reinsurance to  
12 reflect the use of effective cost containment and managed care arrangements by a  
13 reinsuring insurer.

14 **§3910. Eligibility for coverage**

15 **1. Eligibility; application for coverage.** A resident is eligible for coverage under  
16 the plan if evidence is provided of rejection, a requirement of restrictive riders, a rate  
17 increase or a preexisting conditions limitation on a qualified plan, the effect of which is to  
18 substantially reduce coverage from that received by a person considered a standard risk  
19 by at least one insurer belonging to the association within 6 months of the date of the  
20 certificate, or if the resident meets other eligibility requirements adopted by rule by the  
21 superintendent that are not inconsistent with this chapter and that indicate that a person is  
22 unable to obtain coverage substantially similar to that which may be obtained by a person  
23 who is considered a standard risk. Rules adopted pursuant to this subsection are routine  
24 technical rules as defined in Title 5, chapter 375, subchapter 2-A.

25 **2. Change of domicile.** The board shall develop standards for eligibility for  
26 coverage by the association for any natural person who changes that person's domicile to  
27 this State and who at the time domicile is established in this State is insured by an  
28 organization similar to the association. The eligible maximum lifetime benefits for that  
29 covered person may not exceed the lifetime benefits available through the association,  
30 less any benefits received from a similar organization in the former domiciliary state.

31 **3. Eligibility without application.** The board shall develop a list of medical or  
32 health conditions for which a person is eligible for plan coverage without applying for  
33 health insurance under subsection 1. A person who can demonstrate the existence or  
34 history of a medical or health condition on the list developed by the board may not be  
35 required to provide the evidence specified in subsection 1. The board may amend the list  
36 from time to time as appropriate.

37 **4. Exclusions from eligibility.** A person is not eligible for coverage under the plan  
38 if:

39 A. The person has or obtains health insurance coverage substantially similar to or  
40 more comprehensive than a plan policy or would be eligible to have coverage if the  
41 person elected to obtain it, except that:

1           (1) A person may maintain other coverage for the period of time the person is  
2           satisfying a preexisting condition waiting period under a plan policy; and

3           (2) A person may maintain plan coverage for the period of time the person is  
4           satisfying a preexisting condition waiting period under another health insurance  
5           policy intended to replace the plan policy;

6           B. The person is determined eligible for health care benefits under the MaineCare  
7           program pursuant to Title 22;

8           C. The person previously terminated plan coverage, unless 6 months have elapsed  
9           since the person's last termination;

10          D. The person is an inmate or resident of a public institution; or

11          E. The person's premiums are paid for or reimbursed under any government-  
12          sponsored program or by any government agency or health care provider, except as  
13          an otherwise qualifying full-time employee, or dependent thereof, of a government  
14          agency or health care provider.

15          **5. Termination of coverage.** The coverage of any person ceases:

16          A. On the date a person is no longer a resident;

17          B. Upon the death of the covered person;

18          C. On the date state law requires cancellation of the policy; or

19          D. At the option of the association, 30 days after the association makes any inquiry  
20          concerning the person's eligibility or place of residence to which the person does not  
21          reply.

22          The coverage of any person who ceases to meet the eligibility requirements of this section  
23          may be terminated immediately.

24          **6. Unfair trade practice.** It constitutes an unfair trade practice for any insurer,  
25          producer, employer or 3rd-party administrator to refer an individual employee or a  
26          dependent of an individual employee to the association or to arrange for an individual  
27          employee or a dependent of an individual employee to apply to the plan for the purpose  
28          of separating such an employee or dependent from a group health benefits plan provided  
29          in connection with the employee's employment.

30          **§3911. Actions against association or members based upon joint or collective**  
31          **actions**

32          Participation in the association, the establishment of rates, forms or procedures or any  
33          other joint or collective action required by this chapter may not be the basis of any legal  
34          action or criminal or civil liability or penalty against the association or any insurer  
35          belonging to the association.

36          **§3912. Reimbursement of insurers**

37          **1. Reimbursement.** An insurer may seek reimbursement from the association and  
38          the association shall reimburse the insurer to the extent claims made by a member after

1 January 1, 2008 exceed premiums paid on a calendar year basis by the member to the  
2 insurer for a member who meets the following criteria:

3 A. The insurer sold an individual health plan to the member between December 1,  
4 1993 and January 1, 2008, and the policy that was sold has been continuously  
5 renewed by the member;

6 B. The insurer is able to determine through the use of individual health statements,  
7 claims history or any reasonable means that at any time while the policy was in  
8 effect, the member was diagnosed with one of the following medical conditions:  
9 acquired immune deficiency syndrome, angina pectoris, ascites, chemical  
10 dependency cirrhosis of the liver, coronary occlusion, cystic fibrosis, Friedreich's  
11 ataxia, hemophilia, Hodgkin's disease, Huntington's chorea, juvenile diabetes,  
12 leukemia, metastatic cancer, motor or sensory aphasia, multiple sclerosis, muscular  
13 dystrophy, myasthenia gravis, myotonia, heart disease requiring open-heart surgery,  
14 Parkinson's disease, polycystic kidney disease, psychotic disorders, quadriplegia,  
15 stroke, syringomyelia or Wilson's disease; and

16 C. The insurer has closed its book of business for individual health plans sold prior  
17 to January 1, 2009.

18 2. Rules. The superintendent may adopt rules to facilitate payment to an insurer  
19 pursuant to this section. Rules adopted pursuant to this subsection are routine technical  
20 rules as defined in Title 5, chapter 375, subchapter 2-A.

21

## SUMMARY

22 This bill establishes a reinsurance pool for the individual health insurance market and  
23 is modeled on a similar reinsurance pool in the state of Idaho. The bill also expands the  
24 community rating bands in the individual health insurance market. The bill requires  
25 health maintenance organizations to pay an assessment of 2% of premiums to partially  
26 support the costs of the reinsurance pool.