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FIRST REGULAR SESSION-2007

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S.P. 603	March 23, 2007

An Act To Amend Maine's Bottle Laws

Reference to the Committee on Business, Research and Economic Development suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator SULLIVAN of York. Cosponsored by Representative BEAUDETTE of Biddeford and Senators: BOWMAN of York, MARTIN of Aroostook, SCHNEIDER of Penobscot, Representatives: BEAUDOIN of Biddeford, CASAVANT of Biddeford, JACOBSEN of Waterboro, PILON of Saco.

1 Be it enacted by the People of the State of Maine as follows:

2 Sec. 1. 32 MRSA §1862, sub-§2-A, as enacted by PL 2003, c. 499, §1, is 3 repealed.

4 Sec. 2. 32 MRSA §1863-A, sub-§4, as enacted by PL 1991, c. 819, §3, is 5 repealed and the following enacted in its place:

6 <u>4. Wine and spirits containers.</u> For wine and spirits containers, the refund value
 7 may not be less than 5¢.

8 Sec. 3. 32 MRSA §1865, sub-§3, as amended by PL 2003, c. 499, §4, is further
 9 amended to read:

10 3. Label registration. An initiator of deposit shall register the container label of any 11 beverage offered for sale in the state on which it initiates a deposit. Registration must be 12 on forms or in an electronic format provided by the department and must include the 13 universal product code for each combination of beverage and container manufactured. 14 The initiator of deposit shall renew a label registration annually and whenever that label is revised by altering the universal product code or whenever the container on which it 15 appears is changed in size, composition or glass color. The initiator of deposit shall also 16 17 include as part of the registration the method of collection for that type of container, and identification of a collection agent, identification of all of the parties to a commingling 18 19 agreement that applies to the container and proof of the collection agreement. The department may charge a fee for registration and registration renewals under this 20 21 subsection. Rules adopted pursuant to this subsection that establish fees are major 22 substantive rules as defined in Title 5, chapter 375, subchapter 2-A and subject to review by the joint standing committee of the Legislature having jurisdiction over business and 23 24 economic development matters.

25 Sec. 4. 32 MRSA §1866, sub-§4, as amended by PL 2003, c. 688, Pt. E, §1, and
26 c. 700, §1 and as affected by §6, is further amended to read:

27 4. Reimbursement of handling costs. Reimbursement of handling costs is28 governed by this subsection.

29 In addition to the payment of the refund value, the initiator of the deposit under A. 30 section 1863-A, subsections 1, 2 and 4 shall reimburse the dealer or local redemption 31 center for the cost of handling beverage containers subject to section 1863-A, in an 32 amount that equals at least 3¢ per returned container for containers picked up by the 33 initiator before March 1, 2004 and at least $\frac{3 + 1/2e}{2} = 5 + 1/2e$ for containers picked up on or after March 1, 2004. The initiator of the deposit may reimburse the dealer or local 34 35 redemption center directly or indirectly through a party with which it has entered into 36 a commingling agreement.

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B. In addition to the payment of the refund value, the initiator of the deposit under
section 1863-A, subsection 3 shall reimburse the dealer or local redemption center for
the cost of handling beverage containers subject to section 1863-A in an amount that
equals at least 3¢ per returned container for containers picked up by the initiator

before March 1, 2004 and at least 3 1/2¢ 5 1/2¢ for containers picked up on or after
 March 1, 2004. The initiator of the deposit may reimburse the dealer or local
 redemption center directly or indirectly through a contracted agent or through a party
 with which it has entered into a commingling agreement.

5 C. The reimbursement that the initiator of the deposit is obligated to pay the dealer or redemption center pursuant to paragraph A or B must be reduced by 1/2¢ for any 6 7 returned container that is subject to a qualified commingling agreement that allows 8 the dealer or redemption center to commingle beverage containers of like product 9 group, material and size. A commingling agreement is qualified for purposes of this 10 paragraph if the department determines that 50% or more of the beverage containers 11 of like product group, material and size for which the deposits are being initiated in the State are covered by the commingling agreement. Once the initiator of deposit 12 has established a qualified commingling agreement for containers of a like product 13 group, material and size, the department shall allow additional brands to be included 14 15 from a different product group if they are of like material. The State, through the 16 Department-of-Administrative and Financial Services, Bureau of Alcoholic 17 Beverages and Lottery Operations, shall make every reasonable effort to enter into a 18 qualified commingling agreement under this subparagraph with every other initiator 19 of deposits for beverage containers that are of like product group, size and material as 20 the beverage containers for which the State is the initiator of deposit.

21 D. Paragraphs A, and B and C of this subsection do not apply to a brewer or vintner 22 who annually produces no more than 50,000 gallons of its product or a bottler of 23 water who annually sells no more than 250,000 containers each containing no more 24 than one gallon of its product. In addition to the payment of the refund value, an 25 initiator of deposit under section 1863-A, subsections 1 to 4 who is also a brewer or 26 vintner who annually produces no more than 50,000 gallons of its product or a bottler 27 of water who annually sells no more than 250,000 containers each containing no 28 more than one gallon of its product shall reimburse the dealer or local redemption 29 center for the cost of handling beverage containers subject to section 1863-A in an 30 amount that equals at least 3ϕ 5¢ per returned container.

31 **E**.--- Notwithstanding provisions of this subsection to the contrary, if a commingling 32 agreement for a product group was filed with the department by March 1, 2004, an 33 initiator of deposit, whether or not a party to that agreement, is not required to pay the 34 1/2¢ handling fee increase required by this subsection until July 1, 2004 for beverage 35 containers in that product group picked up by the initiator between March 1, 2004 36 and July 1, 2004. Beginning July 1, 2004, an initiator of deposit shall pay the 1/2¢ 37 handling fee increase for beverage containers in that product group picked up by the 38 initiator between March 1, 2004 and July 1, 2004 that are not covered by a qualified 39 commingling agreement as of July 1, 2004.

40 The department shall adjust the handling fees annually based upon changes in the
 41 Consumer Price Index published by the United States Department of Labor, Bureau of
 42 Labor Statistics.

43 Sec. 5. 32 MRSA §1866, sub-§5, as amended by PL 2003, c. 499, §7, is further 44 amended to read: 5. Obligation to pick up containers. The obligation to pick up beverage containers
 subject to this chapter is determined as follows.

3 A distributor that initiates the deposit under section 1863-A, subsection 2 or 4 A. 4 has the obligation to pick up any empty, unbroken and reasonably clean beverage 5 containers of the particular kind, size and brand sold by the distributor from dealers to 6 whom that distributor has sold those beverages and from licensed redemption centers 7 designated to serve those dealers pursuant to an order entered under section 1867. A distributor that, within this State, sells beverages under a particular label exclusively 8 9 to one dealer, which dealer offers those labeled beverages for sale at retail 10 exclusively at the dealer's establishment, shall pick up any empty, unbroken and 11 reasonably clean beverage containers of the kind, size and brand sold by the 12 distributor to the dealer only from those licensed redemption centers that serve the 13 various establishments of the dealer, under an order entered under section 1867. A 14 dealer that manufactures its own beverages for exclusive sale by that dealer at retail 15 has the obligation of a distributor under this section. The commissioner may 16 establish by rule, in accordance with the Maine Administrative Procedure Act, criteria prescribing the manner in which distributors shall fulfill the obligations 17 18 imposed by this paragraph. The rules may establish a minimum number or value of 19 containers below which a distributor is not required to respond to a request to pick up 20 empty containers. Any rules promulgated under this paragraph must allocate the 21 burdens associated with the handling, storage and transportation of empty containers 22 to prevent unreasonable financial or other hardship.

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B. The initiator of the deposit under section 1863-A, subsection 3 has the obligation to pick up any empty, unbroken and reasonably clean beverage containers of the particular kind, size and brand sold by the initiator from dealers to whom a distributor has sold those beverages and from licensed redemption centers designated to serve those dealers pursuant to an order entered under section 1867. The obligation may be fulfilled by the initiator directly or indirectly through a contracted agent.

C. An initiator of the deposit under section 1863-A, subsection 2, 3 or 4 has the
 obligation to pick up any empty, unbroken and reasonably clean beverage containers
 that are commingled pursuant to a commingling agreement along with any beverage
 containers that the initiator is otherwise obligated to pick up pursuant to paragraphs A
 and B.

The obligation of the initiator of the deposit under this subsection may be fulfilled by the
 initiator directly or through a party with which it has entered into a commingling
 agreement.

37 Sec. 6. 32 MRSA §1866, sub-§5-A is enacted to read:

5-A. Size and weight. A distributor may not require the sorting of a beverage container in a size category not listed in this subsection. A beverage container of a size that does not conform to a size category listed in this subsection must be sorted in the category that most closely matches the size of the container. A distributor shall provide a dealer or local redemption center with a universal bag gauged for each size category listed in this subsection. A distributor may accept or reject a filled gauged bag on sight if

- 1 the distributor determines the bag was not filled correctly. The size categories for
- 2 beverage containers include:
- 3 <u>A. Containers that are 8-ounces aluminum;</u>
- 4 B. Containers that are 12-ounces aluminum;
- 5 <u>C. Containers that are 12-ounces other than aluminum;</u>
- 6 D. Containers that are 16-ounces aluminum;
- 7 <u>E. Containers that are 20-ounces other than aluminum;</u>
- 8 <u>F. Containers that are 33.8-ounces other than aluminum;</u>
- 9 G. Containers that are 67.6-ounces other than aluminum; and
- 10 H. Containers that are 128-ounces other than aluminum.
- 11 Sec. 7. 32 MRSA §1866-D, as enacted by PL 2003, c. 499, §8, is repealed.

12 Sec. 8. 32 MRSA §1866-E, first ¶, as enacted by PL 2003, c. 499, §8, is 13 repealed.

14 Sec. 9. 32 MRSA §1866-E, sub-§4, as amended by PL 2003, c. 700, §2 and as 15 affected by §6, is further amended to read:

4. Transfer of abandoned deposit amounts. By the 20th day of each month, an initiator shall turn over to the State Tax Assessor the initiator's abandoned deposit amounts determined pursuant to subsection 3. Those amounts may be paid from the deposit transaction fund. Amounts collected by the assessor pursuant to this subsection must be treated by the assessor as a tax, as that term is defined by Title 36, section 111, subsection 5, and must be deposited in the General Fund <u>transferred to the Department of</u> <u>Education to be used as the Commissioner of Education determines appropriate</u>.

- 23 Sec. 10. 32 MRSA §1866-E, sub-§7, as enacted by PL 2003, c. 700, §4 and as
 24 affected by PL 2003, c. 700, §6, is repealed.
- 25 Sec. 11. 32 MRSA §1866-F is enacted to read:

26 §1866-F. Commingling prohibited

27 Commingling of beverage containers of like or dissimilar product groups, materials
 28 or size of 2 or more initiators of deposit is prohibited, except for a container in the size
 29 category listed in section 1866, subsection 5-A, paragraph B.

30 Sec. 12. 32 MRSA §1869, sub-§1, as enacted by PL 1975, c. 739, §16, is 31 amended to read:

Civil violation. A violation of this chapter by any person shall be is a civil violation for which a forfeiture fine of not more than \$100 may be adjudged, unless the person is a distributor, for which a fine of not more than \$1,000 may be adjudged.

Sec. 13. 32 MRS	5A §1874	is	enacted	to	read:
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2 §1874. Private right of action

A local redemption center may bring a private right of action against a distributor to
 enforce the provisions of this chapter.

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SUMMARY

6 This bill amends the bottle redemption laws in the following ways:

7 1. It reduces the minimum allowable deposit for wine and spirit containers from 15¢
8 to 5¢;

9 2. It increases the collection and handling fee for beverage containers by 2ϕ ;

It prohibits the commingling of beverage containers of like or dissimilar product
 groups, materials or size of 2 or more initiators of deposit except for 12-ounce aluminum
 containers;

It lists size categories in which beverage containers must be sorted and requires
 distributors to provide gauged bags to dealers and local redemption centers;

15 5. It redirects funds from abandoned deposits from the General Fund to the16 Department of Education;

17 6. It increases the penalty for a violation of the beverage container laws for a18 distributor from a fine of no more than \$100 to a fine of no more than \$1,000; and

19 7. It allows a private right of action for a local redemption center to enforce the20 bottle redemption laws against a distributor.