



123rd MAINE LEGISLATURE

FIRST REGULAR SESSION-2007

Legislative Document

No. 1522

S.P. 545

March 20, 2007

An Act To Modify the Citizen Initiative Process

Reference to the Committee on Legal and Veterans Affairs suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator TURNER of Cumberland.

Cosponsored by Representative FISCHER of Presque Isle and Senators: MILLS of Somerset, ROTUNDO of Androscoggin, Representatives: CAIN of Orono, GILES of Belfast, MILLETT of Waterford, MILLS of Farmington, ROBINSON of Raymond.

1	Be it enacted by the People of the State of Maine as follows:
2 3	Sec. 1. 21-A MRSA §901, sub-§3-A, as amended by PL 1997, c. 581, §3, is further amended to read:
4 5 6 7 8	3-A. Review for proper form. The Secretary of State shall review the proposed law for a direct initiative of legislation within 10 business days after receipt of the application and either reject the application or provide a first revised draft of the initiative legislation to the applicant within that time. The Secretary of State may reject the application if the Secretary of State determines that the proposed law:
9	A. Does not conform to the form prescribed by the Secretary of State; or
10 11 12	B. Does not conform to the essential aspects of the drafting conventions established for the Maine Revised Statutes. The drafting conventions include but are not limited to:
13 14	(1) Correct allocation to the statutes and correct integration with existing statutes;
15 16	(2) Bill titles and statute section headnotes that objectively reflect the content of the bill, section or sections to which they apply;
17	(3) Conformity to the statutory numbering system; and
18 19 20	(4) Ensuring that bills enacting statutes do not contain provisions that describe intent or make testimonial statements without creating a legal requirement or duty.
21 22 23	By consent of the applicant the proposed law may be modified to conform with the requirements of this section. The Secretary of State may request assistance from the Revisor of Statutes in reviewing the proposed law.
24 25 26 27 28 29 30 31 32 33	The Secretary of State shall request assistance from the Office of Fiscal and Program Review in determining whether the proposed law will have a fiscal impact. The Office of Fiscal and Program Review shall prepare an estimate of the fiscal impact of the proposed law on state revenues, appropriations and allocations. The fiscal impact estimate must summarize the aggregate impact that the proposed law will have on the General Fund, the Highway Fund, Other Special Revenue Funds and the amounts distributed by the State to local units of government. If the Office of Fiscal and Program Review determines that the proposed law has a cost other than the cost associated with conducting a referendum on the proposed law, the applicant shall indicate in a subsequent draft of the legislation submitted to the Secretary of State how the cost of the proposed law will be funded.
34 35 36 37 38 39 40	The applicant shall submit each subsequent draft of the legislation to the Secretary of State for review following the same process. The Secretary of State shall review each subsequent draft from the applicant and provide a revised draft or written response suggesting how the proposed law may be modified to conform with the requirements of this section within 10 business days. Before the ballot question is drafted by the Secretary of State, written consent to the final language of the proposed law must be given by the applicant.

.

Sec. 2. 21-A MRSA §901, sub-§4, as amended by PL 1997, c. 581, §4, is further
amended to read:

3 Ballot question. The ballot question for an initiative or a people's veto 4. referendum must be drafted by the Secretary of State in accordance with section 906 and 4 rules adopted in accordance with the Maine Administrative Procedure Act. The Secretary 5 of State shall provide the ballot question to the applicant for a people's veto referendum 6 within 10 business days after receipt of a properly completed application. The Secretary 7 8 of State shall provide the ballot question to the applicant for an initiative within 10 9 business days after the applicant has submitted to the Secretary of State written consent to the final language of the proposed law. If an initiative is determined pursuant to 10 subsection 3-A to have a cost other than the cost associated with conducting a referendum 11 12 on the initiative, the Secretary of State shall include information on the cost of the initiative and how that cost will be paid in the ballot question. The question must be 13 conspicuously displayed on the face of the petition. 14

SUMMARY

15

16 This bill requires the Secretary of State to request assistance from the Office of Fiscal and Program Review in determining whether a direct initiative will have a fiscal impact. 17 18 If the Office of Fiscal and Program Review determines that the direct initiative has a cost 19 other than the cost associated with conducting a referendum on the direct initiative, the person who submitted the direct initiative must indicate in a subsequent draft of the direct 20 initiative submitted to the Secretary of State how the cost of the direct initiative will be 21 paid. The bill also requires the Secretary of State to include information on the cost of 22 the direct initiative and how that cost will be paid in the ballot question. 23