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No. 1517

S.P. 540

March 20, 2007

An Act To Allow Maine Consumers To Purchase Health Insurance from Out-of-State Insurers

Reference to the Committee on Insurance and Financial Services suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator SMITH of Piscataquis.

Cosponsored by Representatives: McKANE of Newcastle, SAVAGE of Falmouth, Representative VAUGHAN of Durham and Senators: PLOWMAN of Penobscot, SCHNEIDER of Penobscot, SNOWE-MELLO of Androscoggin, WESTON of Waldo, Representatives: AYOTTE of Caswell, CROCKETT of Augusta, MOORE of Standish, RICHARDSON of Warren. 1 Be it enacted by the People of the State of Maine as follows:

PART A

3 Sec. A-1. 24-A MRSA §405, sub-§7 is enacted to read:

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Transactions pursuant to individual health insurance covering residents of this
 State written by a regional insurer or health maintenance organization duly authorized or
 qualified to transact such insurance in the state or country of its domicile if the
 superintendent certifies that the regional insurer or health maintenance organization meets
 the requirements of section 405-A.

9 Sec. A-2. 24-A MRSA §405-A is enacted to read:

10 §405-A. Certification of regional insurers or health maintenance organizations to 11 transact individual and group health insurance

12 To qualify under this section and section 405, subsection 7, a regional insurer or 13 health maintenance organization, as described in this section, may not transact individual 14 or group health insurance in this State by mail, the Internet or otherwise unless the 15 superintendent has issued a certification that the requirements of this section have been 16 met. The superintendent shall issue a certification or deny certification within 30 days of 17 a request. A regional insurer or health maintenance organization shall meet the following 18 requirements.

1. Regional insurer; authority to transact individual or group health insurance
 in certain states. As used in this section, "regional insurer or health maintenance
 organization" means an insurer or health maintenance organization that holds a valid
 certificate of authority to transact individual or group health insurance in one of the
 following states or jurisdictions: Connecticut, Massachusetts, New Hampshire, Rhode
 Island, Vermont, Delaware, Maryland, New Jersey, New York, Pennsylvania or the
 District of Columbia.

26 2. Compliance with laws of state. Any policy, contract or certificate of individual
 27 or group health insurance offered for sale in this State by a regional insurer or health
 28 maintenance organization must comply with the applicable individual and group health
 29 insurance laws in the state of its domicile and the policy must be actively marketed in that
 30 state.

31 3. Minimum surplus and reserve levels. The regional insurer or health
 32 maintenance organization shall maintain minimum capital and surplus requirements and
 33 maintain reserves as required by section 410; sections 901 to 984; section 4204,
 34 subsection 2-A, paragraph D; and section 4204-A as applicable.

4. Disclosure and reporting. The regional insurer or health maintenance organization shall meet the requirements of section 4302 for reporting plan information with respect to individual health plans offered for sale in this State and disclose to prospective enrollees how the health plans differ from individual and group health plans offered by domestic insurers in a format approved by the superintendent within 90 days

of the effective date of this section. Health plan policies and applications for coverage 1 must contain the following disclosure statement or a substantially similar statement: 2 3 "This policy is issued by a regional insurer or health maintenance organization and is governed by the laws and regulations of [state of regional insurer or health maintenance 4 organization's state of domicile]. This policy may not be subject to all the insurance laws 5 and rules of the State of Maine, including coverage of certain health care services or 6 7 benefits mandated by Maine law. Before purchasing this policy, you should carefully review the terms and conditions of coverage under this policy, including any exclusions 8 9 or limitations of coverage."

5. Grievance procedures. The regional insurer or health maintenance organization
 shall meet the requirements of section 4303, subsection 4 for grievance procedures with
 respect to health plans offered for sale in this State.

6. Unfair trade practices. The provisions of chapter 23 apply to the regional
 insurer or health maintenance organization permited to transact health insurance under
 this section or section 405.

16 7. Taxes; assessments. The regional insurer or health maintenance organization is
 17 subject to applicable taxes or assessments imposed on insurers transacting individual and
 18 group health insurance in this State pursuant to this Title and Title 36.

8. Service of process. The regional insurer or health maintenance organization shall
 designate an agent for receiving service of legal documents and process in the manner
 provided in this Title.

9. Compliance with court orders. The regional insurer or health maintenance organization shall comply with lawful orders from courts of competent jurisdiction issued on a voluntary dissolution proceeding or in response to a petition for an injunction by the superintendent asserting that the regional insurer or health maintenance organization is in a hazardous financial condition.

10. Participation in guaranty association. The regional insurer or health maintenance organization shall participate in an insurance insolvency guaranty association to which a domestic insurer or health maintenance organization that transacts individual and group health insurance is required to belong in accordance with this Title.

Except as expressly provided in this section, the requirements of this Title do not
 apply to a regional insurer or health maintenance organization permitted to transact health
 insurance under this section or section 405.

34 Sec. A-3. 24-A MRSA §405-B is enacted to read:

35 §405-B. Domestic insurers; individual and group health insurance approved in other states

Notwithstanding any other provision of this Title except as expressly provided, a
 domestic insurer or health maintenance organization may offer for sale in this State an
 individual or group health plan duly authorized for sale in another state by a parent or
 subsidiary of the domestic insurer if the following requirements are met.

<u>1. Certificate of authority from state of domicile.</u> The parent or subsidiary of the
 domestic insurer or health maintenance organization must hold a valid certificate of
 authority to transact individual health insurance in one the following states or
 jurisdictions: Connecticut, Massachusetts, New Hampshire, Rhode Island, Vermont,
 Delaware, Maryland, New Jersey, New York, Pennsylvania or the District of Columbia.

6 2. Compliance with laws of state of domicile. Any policy, contract or certificate of
 7 individual or group health insurance offered for sale in this State by a domestic insurer or
 8 health maintenance organization must comply with the applicable individual and group
 9 health insurance laws in the state of domicile of the parent or subsidiary and the policy
 10 must be actively marketed in that state.

11 Disclosure and reporting. The domestic insurer or health maintenance 3. 12 organization shall meet the requirements of section 4302 for reporting plan information 13 with respect to individual and group health plans offered for sale in this State and disclose 14 to prospective enrollees how the individual and group health plans of the parent or 15 subsidiary differ from individual and group health plans offered by domestic insurers in a 16 format approved by the superintendent within 90 days of the effective date of this section. 17 Health plan policies and applications for coverage must contain the following disclosure 18 statement or a substantially similar statement: "This policy is issued by a domestic insurer 19 or health maintenance organization but is governed by the laws and rules of [state of 20 domicile of parent or subsidiary of domestic insurer), which is the state of domicile of the 21 parent or subsidiary of the domestic insurer or health maintenance organization. This 22 policy may not be subject to all the insurance laws and rules of the State of Maine, 23 including coverage of certain health care services or benefits mandated by Maine law. 24 Before purchasing this policy, you should carefully review the terms and conditions of 25 coverage under this policy, including any exclusions or limitations of coverage."

- 26 <u>4. Grievance procedures.</u> The domestic insurer or health maintenance organization
- shall meet the requirements of section 4303, subsection 4 for grievance procedures with
 respect to health plans offered for sale in this State.

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PART B

30 Sec. B-1. 2 MRSA §101, sub-§1, ¶B, as enacted by PL 2003, c. 469, Pt. B, §1, is
 31 amended to read:

- B. Make an annual report to the public assessing the progress toward meeting goals
 of the plan and provide any needed updates to the plan; and
- 34 Sec. B-2. 2 MRSA §101, sub-§1, ¶C, as enacted by PL 2003, c. 469, Pt. B, §1, is
 35 amended to read:
- C. Issue an annual statewide health expenditure budget report that must serve as the
 basis for establishing priorities within the plan; and.

38 Sec. B-3. 2 MRSA §101, sub-§1, ¶D, as amended by PL 2005, c. 369, §1, is
 39 repealed.

40 Sec. B-4. 2 MRSA §102, as amended by PL 2005, c. 227, §1, is repealed.

- 1 Sec. B-5. 2 MRSA §103, sub-§3, ¶D, as enacted by PL 2003, c. 469, Pt. B, §1, is 2 repealed. Sec. B-6. 2 MRSA §103, sub-§3, ¶E, as amended by PL 2005, c. 369, §4, is 3 4 further amended to read: 5 E. Outline strategies to: 6 (1) Promote health systems change; 7 (2) Address the factors influencing health care cost increases; and 8 (3) Address the major threats to public health and safety in the State, including, 9 but not limited to, lung disease, diabetes, cancer and heart disease; and 10 Sec. B-7. 2 MRSA §103, sub-§3, ¶F, as amended by PL 2005, c. 369, §4, is further amended to read: 11 12 Provide recommendations to help purchasers and providers make decisions that F. 13 improve public health and build an affordable, high-quality health care system; and. Sec. B-8. 2 MRSA §103, sub-§3, ¶G, as enacted by PL 2005, c. 369, §5, is 14 15 repealed. 16 Sec. B-9. 2 MRSA §103, sub-§4, as enacted by PL 2003, c. 469, Pt. B, §1, is 17 repealed. 18 Sec. B-10. 22 MRSA c. 103-A, as amended, is repealed. 19 Sec. B-11. 22 MRSA §1708, sub-§3, ¶D, as corrected by RR 2001, c. 2, Pt. A, 20 §33, is amended to read: 21 Ensure that any calculation of an occupancy percentage or other basis for D. 22 adjusting the rate of reimbursement for nursing facility services to reduce the amount 23 paid in response to a decrease in the number of residents in the facility or the 24 percentage of the facility's occupied beds excludes all beds that the facility has removed from service for all or part of the relevant fiscal period in-accordance with 25 section 333. If the excluded beds are converted to residential care beds or another 26
- program for which the department provides reimbursement, nothing in this paragraph
 precludes the department from including those beds for purposes of any occupancy
 standard applicable to the residential care or other program pursuant to duly adopted
 rules of the department; and
- 31 Sec. B-12. 22 MRSA §1715, sub-§1, ¶A, as corrected by RR 2001, c. 2, Pt. A,
 32 §34, is amended to read:
- A. Is either a direct provider of major ambulatory service, as defined in section 382,
 subsection 8-A, or is or has been required to obtain a certificate of need under <u>former</u>
 section 329 or former section 304 or 304-A;

36 Sec. B-13. 22 MRSA §2061, sub-§2, as corrected by RR 2003, c. 2, §71, is 37 repealed. Sec. B-14. 24-A MRSA §4204, sub-§1, ¶A, as amended by PL 2003, c. 510, Pt.
 A, §20, is repealed.

3 Sec. B-15. 24-A MRSA §4204, sub-§2-A, ¶A, as amended by PL 2003, c. 510,
4 Pt. A, §21 and c. 689, Pt. B, §7, is repealed.

5 Sec. B-16. 24-A MRSA §6203, sub-§1, ¶A, as amended by PL 2003, c. 510, Pt.
6 A, §22, is repealed.

7 Sec. B-17. 24-A MRSA §6203, sub-§6, as amended by PL 2003, c. 155, §1, is
 8 further amended to read:

9 6. Provision of services to nonresidents. The final certificate of authority must 10 state whether any skilled nursing facility that is part of a life-care community or a 11 continuing care retirement community may provide services to persons who have not been bona fide residents of the community prior to admission to the skilled nursing 12 facility. If the life-care community or the continuing care retirement community admits 13 14 to its skilled nursing facility only persons who have been bona fide residents of the community prior to admission to the skilled nursing facility, then the community is 15 exempt from the provisions of Title 22, chapter 103-A, but is subject to the licensing 16 17 provisions of Title 22, chapter 405, and is entitled to only one skilled nursing facility bed 18 for every 4 residential units in the community. Any community exempted under former Title 22, chapter 103-A may admit nonresidents of the community to its skilled nursing 19 facility only during the first 3 years of operation. For purposes of this subsection, a "bona 20 fide resident" means a person who has been a resident of the community for a period of 21 22 not less than 180 consecutive days immediately preceding admission to the nursing 23 facility or has been a resident of the community for less than 180 consecutive days but 24 who has been medically admitted to the nursing facility resulting from an illness or 25 accident that occurred subsequent to residence in the community. Any community exempted under Title 22, former chapter 103-A is not entitled to and may not seek any 26 27 reimbursement or financial assistance under the MaineCare program from any state or federal agency and, as a consequence, that community must continue to provide nursing 28 29 facility services to any person who has been admitted to the facility.

30 Notwithstanding this subsection, a life-care community that holds a final certificate of authority from the superintendent and that was operational on November 18, 2002 and 31 that is barred from seeking reimbursement or financial assistance under the MaineCare 32 program from a state or federal agency may continue to admit nonresidents of the 33 community to its skilled nursing facility after its first 3 years of operation with the 34 35 approval of the superintendent. A life-care community that admits nonresidents to its skilled nursing facility as permitted under this subsection may continue to admit 36 37 nonresidents after its first 3 years of operation only for such period as approved by the superintendent after the superintendent's consideration of the financial impact on the life-38 39 care community and the impact on the contractual rights of subscribers of the community.

40 Sec. B-18. 24-A MRSA §6951, sub-§6, as enacted by PL 2003, c. 469, Pt. A, §8, 41 is amended to read: 6. Technology assessment. The forum shall conduct technology assessment reviews
 to guide the use and distribution of new technologies in this State. The forum shall make
 recommendations to the certificate of need program under Title 22, chapter 103-A.

4 Sec. B-19. 24-A MRSA §6951, sub-§8, as enacted by PL 2003, c. 469, Pt. A, §8, 5 is repealed.

6 Sec. B-20. 24-A MRSA §6952, sub-§7, ¶D, as enacted by PL 2003, c. 469, Pt.
 7 A, §8, is amended to read:

8 D. Make recommendations regarding quality assurance and quality improvement 9 priorities for inclusion in the State Health Plan described in Title 2, chapter 5; and

Sec. B-21. 38 MRSA §1310-X, sub-§4, ¶A, as amended by PL 2003, c. 551,
 §17, is further amended to read:

A. A commercial biomedical waste disposal or treatment facility, if at least 51% of the facility is owned by a licensed hospital or hospitals as defined in Title 22, section 328, subsection 14 or a group of hospitals that are licensed under Title 22 acting through a statewide association of Maine hospitals or a wholly owned affiliate of the association; and

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PART C

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Sec. C-1. Effective date. This Act takes effect January 1, 2008.

SUMMARY

20 This bill permits out-of-state health insurers, which are referred to as regional insurers in the bill, to offer their individual or group health plans for sale in this State if 21 certain requirements of Maine law are met, including minimum capital and surplus and 22 23 reserve, disclosure and reporting and grievance procedures. The bill defines the out-ofstate health insurers as those insurers authorized to transact individual or group health 24 25 insurance in one of the following states or jurisdictions: Connecticut, Massachusetts, New Hampshire, Rhode Island, Vermont, Delaware, Maryland, New Jersey, New York, 26 Pennsylvania or the District of Columbia. It also permits Maine health insurers to offer 27 individual health plans of out-of-state parent or subsidiary health insurers if similar 28 29 requirements are met. If out-of-state health plans are offered for sale in this State, the bill 30 requires that prospective enrollees be provided adequate disclosure of how the plans differ from Maine health plans in a format approved by the Superintendent of Insurance. 31

The bill repeals the statutory provisions governing the Capital Investment Fund and certificate of need.

The bill takes effect January 1, 2008.