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Legislative Document

S.P. 529

No. 1506 March 19, 2007

An Act To Reform Maine's School Funding

Reference to the Committee on Education and Cultural Affairs suggested and ordered printed.

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JOY J. O'BRIEN Secretary of the Senate

Presented by Senator NUTTING of Androscoggin.

1	Be it enacted by the People of the State of Maine as follows:
2	PART A
3	Sec. A-1. 20-A MRSA c. 606-B, as amended, is repealed.
4	Sec. A-2. 20-A MRSA c. 606-D is enacted to read:
5	CHAPTER 606-D
6	SCHOOL FINANCE ACT OF 2007
7	<u>§15696. Local funding effort required</u>
8 9 10 11	Each school administrative unit in this State shall fund its budget from local property tax revenue in an amount equal to .008 times the total valuation of the taxable property within the school administrative unit. Any school administrative unit that fails to meet this requirement is ineligible for any state funding under section 15697.
12	§15697. State funding effort required
13 14 15 16	The Legislature shall provide to each school administrative unit funds necessary to meet the school administrative unit's expenses that exceed the amount required to be funded from local property tax revenue under section 15696. The amount of funding must be based on audits conducted pursuant to section 15698.
17	§15698. State audits required
18 19 20 21 22 23	The department shall audit each school administrative unit's budget. By December 1st of each even-numbered year, the department shall present to the Legislature the results of its audits along with a comparison of education spending among schools of the same or closely similar size. The department shall identify the amount of expenses of each school administrative unit that exceeds the amount required to be funded from property tax revenues under section 15696.
24 25	Sec. A-3. 20-A MRSA §15752, as enacted by PL 2005, c. 2, Pt. D, §63 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
26 27	Sec. A-4. 20-A MRSA §15753, as enacted by PL 2005, c. 2, Pt. D, §63 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
28	PART B
29 30	Sec. B-1. 5 MRSA §1534, sub-§1, as amended by PL 2005, c. 683, Pt. M, §1, is further amended to read:
31 32 33	1. Establishment of General Fund appropriation limitation. As of December 1st of each even-numbered year, there must be established a General Fund appropriation limitation for the ensuing biennium. The General Fund appropriation limitation applies

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to all General Fund appropriations, except that the additional cost for essential programs and services for kindergarten to grade 12 education under Title 20-A, chapter 606-B over the fiscal year 2004-05 appropriation for general purpose aid for local schools is excluded from the General Fund appropriation limitation until the state share of that cost reaches 55% of the total state and local cost.

6 A. For the first fiscal year of the biennium, the General Fund appropriation 7 limitation is equal to the biennial base year appropriation multiplied by one plus the 8 growth limitation factor in subsection 2.

B. For the 2nd year of the biennium, the General Fund appropriation limitation is
the General Fund appropriation limitation of the first year of the biennium biennial
base year appropriation multiplied by one plus the growth limitation factor in
subsection 2.

Sec. B-2. 5 MRSA §1535, as amended by PL 2005, c. 621, §4, is further amended
 to read:

15 §1535. General Fund transfers to stabilization fund

16 Baseline General Fund revenue, as recommended by the Revenue Forecasting 17 Committee and authorized in accordance with chapter 151-B, and other available budgeted General Fund resources that exceed the General Fund appropriation limitation 18 19 established by section 1534 plus the additional cost for essential programs and services 20 for kindergarten to-grade 12 education under Title 20-A, chapter 606-B over the fiscal 21 year 2004-05 appropriation for general purpose aid for local schools until the state share of that cost reaches 55% of the total state and local cost must be transferred to the 22 23 stabilization fund.

24 Sec. B-3. 5 MRSA §1677, as enacted by PL 2003, c. 712, §1, is repealed.

Sec. B-4. 5 MRSA §1753, sub-§4, as amended by PL 2005, c. 683, Pt. B, §1, is
 repealed.

Sec. B-5. 5 MRSA §17154, sub-§6, ¶E, as amended by PL 2005, c. 2, Pt. D, §1
 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

E. Notwithstanding this section, the employer retirement costs related to the retirement system applicable to those teachers whose funding is provided directly or through reimbursement from private or public grants must be paid by local school systems from those funds. "Public grants" does not include state or local funds provided to school administrative units under Title 20-A, chapters 315 and 606-B <u>606-D</u>.

35 Sec. B-6. 20-A MRSA §1, sub-§12-A is enacted to read:

36 <u>12-A. Fiscal capacity.</u> "Fiscal capacity" means the certified state valuation for the
 37 year prior to the most recently certified state valuation.

1 Sec. B-7. 20-A MRSA §1, sub-§17, as amended by PL 2005, c. 2, Pt. D, §2 and 2 affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read: 3 17. Major capital costs. "Major capital costs" is defined in section 15672. 4 subsection 18 A means costs relating to school construction projects, as defined in 5 section 15901. 6 Sec. B-8. 20-A MRSA §1, sub-§18, as amended by PL 2005, c. 2, Pt. D, §2 and 7 affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read: 8 Minor capital costs. "Minor capital costs" is defined in section 15672, 18. 9 subsection 20 A means costs relating to plant maintenance, minor remodeling, site 10 development or the purchase of land not in conjunction with a construction project. 11 "Minor capital costs" does not include construction of new buildings or the 12 purchase of land in conjunction with a school construction project. 13 B. Expenditures to repay funds borrowed for minor capital expenditures must be 14 considered minor capital costs in the year in which these funds are repaid. 15 C. Purchase of land made in accordance with this subsection must be approved: 16 (1) By the legislative body of the school administrative unit; and 17 (2) By the commissioner, under rules adopted for this purpose. Sec. B-9. 20-A MRSA §1, sub-§20-A is enacted to read: 18 19 20-A. Portable, temporary classroom space. "Portable, temporary classroom space" means one or more mobile or modular buildings that are at least partially 20 constructed off site and that are designed to be moved to other sites with a minimum of 21 22 disassembly and reassembly. 23 Sec. B-10. 20-A MRSA §1301, sub-§1, ¶A, as amended by PL 2005, c. 2, Pt. D, §3 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read: 24 25 Under a property valuation method, municipalities in a district shall share costs A. in the same proportion as each municipality's fiscal capacity as defined in section 26 27 15672, subsection 23 is to the district's fiscal capacity. 28 Sec. B-11. 20-A MRSA §1301, sub-§1, ¶B, as amended by PL 2005, c. 2, Pt. D, 29 §4 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read: 30 Under an alternate plan approved by the state board and by a vote of the Β. 31 legislative bodies of the school administrative units forming the district and based on: 32 (1) The number of resident pupils in each town; 33 (2) The fiscal capacity of each member municipality as defined in section 15672, 34 subsection 23; 35 (3) Any combination of subparagraphs (1) and (2); or

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- 1 (4) Any other factor or combination of factors that may, but need not, include 2 subparagraphs (1) and (2).
- Sec. B-12. 20-A MRSA §1305-A, first ¶, as amended by PL 2005, c. 683, Pt. A,
 §21, is further amended to read:
- Notwithstanding section 1302, 1305, 1306, or 1307 or 15693, after January 31, 2001,
 the format of the annual budget of a school administrative district may be changed only in
 accordance with this section and section 1305-B.
- 8 Sec. B-13. 20-A MRSA §1305-A, sub-§1, ¶B, as amended by PL 2005, c. 12,
 9 Pt. WW, §1, is further amended to read:
- 10 B. Revenue sources:
- (1) Total education costs appropriated pursuant to section 15690, subsection 1
 15696;
- 13 (2) Non-state-funded debt-service costs approved pursuant to section 15690,
 14 subsection 2, if any; and
- 15 (3) Additional local funds, if any, approved pursuant to section 15690,
 16 subsection 3, paragraph A or B;
- Sec. B-14. 20-A MRSA §1305-B, first ¶, as amended by PL 2005, c. 683, Pt. A,
 §22, is further amended to read:

19 Notwithstanding sections 1302, 1305, 1306, and 1307 and 15693, after January 31, 20 2001, the procedure for approval of the annual budget of a school administrative district 21 provided under sections 1304 and 1305 may be changed only in accordance with this 22 section and section 1305-A. The budget validation referendum process provided in this 23 section may not be adopted for use in a school administrative district unless the cost 24 center summary budget format provided in section 1305-A is also adopted. A school 25 administrative district using the alternative voting procedures established in section 1305 may reconsider that use only if as part of that reconsideration the voters adopt use of the 26 27 cost center summary budget format provided in section 1305-A or the cost center 28 summary budget format and the budget validation referendum process provided in this 29 section.

- 30 Sec. B-15. 20-A MRSA §1307, sub-§3, as amended by PL 2005, c. 2, Pt. D, §5 31 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
- 32 Sec. B-16. 20-A MRSA §1307, sub-§4, as amended by PL 2005, c. 2, Pt. D, §6
 33 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
- 34 Sec. B-17. 20-A MRSA §1308, as amended by PL 2005, c. 2, Pt. D, §7 and 35 affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

1 §1308. Failure to pass budget

2 If a budget for the operating of the district is not approved prior to July 1st, the latest 3 budget as submitted by the board of directors is automatically considered the budget for operational expenses for the ensuing year until a final budget is approved, except that, 4 5 when the school board delays the school budget meeting in accordance with section 6 15693, subsection 2, paragraph C, the operating budget must be approved within 30 days of the date-the commissioner notifies the school board of the amount allocated to the 7 8 school unit under section 15689-B or the latest budget submitted by the directors 9 becomes the operating budget for the next school year.

- Sec. B-18. 20-A MRSA §1311, sub-§1, ¶C, as amended by PL 2005, c. 2, Pt. D,
 §8 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:
- 12 C. Minor capital costs as defined in section 15672 <u>1</u>, subsection 20-A <u>18</u>.
- Sec. B-19. 20-A MRSA §1351, sub-§1, ¶K, as amended by PL 2005, c. 2, Pt. D,
 §9 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

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- 15 K. To borrow funds for minor capital costs as defined in section 15672 1,
 16 subsection 20 A 18.
- Sec. B-20. 20-A MRSA §1403, sub-§16, as amended by PL 2005, c. 683, Pt. A,
 §23, is further amended to read:

19 16. General purpose aid. When a school administrative district dissolves, the
 20 general purpose aid for the individual municipalities must be computed in accordance
 21 with chapter 606-B 606-D.

Sec. B-21. 20-A MRSA §1407, sub-§2, as amended by PL 2005, c. 2, Pt. D, §10
 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

24 2. Expense of keeping the school open. If the voters vote to keep the school open, the member municipality is liable for some additional expense for actual local operating 25 costs and transportation operating costs as defined in section 15672. The determination 26 of costs is subject to the approval of the commissioner. The cost to be borne by the town 27 28 voting to keep an elementary school open is the amount that would be saved if the school 29 were closed. Any additional costs that must be borne by the member municipality must be part of the article presented to the voters at the meeting to determine whether the 30 31 school should remain open.

32 Sec. B-22. 20-A MRSA §1701, sub-§3, as amended by PL 2005, c. 2, Pt. D, §11
 33 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

34 3. Time and place. The district school committee shall call an annual budget
 35 meeting on or before June 30th at an hour and in a location within the community school
 36 district it designates, except that the school committee may delay the annual budget
 37 meeting to a date after July 1st in accordance with section 15693, subsection 2, paragraph
 38 C.

- Sec. B-23. 20-A MRSA §1701, sub-§9, ¶A, as amended by PL 2005, c. 2, Pt. D,
 §12 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:
- A. The budget format may be determined by the voters of a community school district by adoption of an appropriate warrant article at a properly called election held in accordance with the procedure set forth in section 15693, subsection 6.
- 6 Sec. B-24. 20-A MRSA §1701, sub-§12, as amended by PL 2005, c. 2, Pt. D,
 7 §13 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
- 8 Sec. B-25. 20-A MRSA §1701-A, sub-§1, ¶B, as amended by PL 2005, c. 12,
 9 Pt. WW, §2, is further amended to read:
- 10 B. Revenue sources:
- (1) Total education costs appropriated pursuant to section 15690, subsection 1
 12 15696;
- 13 (2) Non-state-funded debt service costs approved pursuant to section 15690,
 14 subsection 2, if any; and
- 15 (3) Additional local funds, if any, approved pursuant to section 15690,
 16 subsection 3, paragraph A or B;
- Sec. B-26. 20-A MRSA §1701-B, sub-§5, as amended by PL 2005, c. 2, Pt. D,
 §14 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

19 5. Failure to approve budget. If the voters do not validate the budget approved in 20 the district budget meeting at the budget validation referendum vote, the district school 21 committee shall hold another district budget meeting in accordance with section 1701, 22 subsection 8 at least 10 days after the referendum to vote on a budget approved by the 23 committee. The budget approved at the district budget meeting must be submitted to the voters for validation at referendum in accordance with this section. The process must be 24 25 repeated until a budget is approved at a district budget meeting and validated at 26 referendum. If a budget is not approved and validated before July 1st of each year, the 27 latest budget submitted by the committee is automatically considered the budget for 28 operational expenses for the ensuing year until a final budget is approved, except that 29 when the school committee delays the district budget meeting in accordance with section 30 15693, subsection 2, paragraph C the operating budget must be approved within 30 days 31 of the date the commissioner notifies the school committee of the amount allocated to the 32 school unit-under-section-15689-B or the latest budget-submitted by the committee 33 becomes the operating budget for the next school year.

- 34 Sec. B-27. 20-A MRSA §1704, sub-§1, ¶B, as amended by PL 2005, c. 2, Pt. D,
 35 §15 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:
- B. The fiscal capacity of each member municipality as defined in section 15672,
 subsection 23;
- 38 Sec. B-28. 20-A MRSA §3252, sub-§4-A, as amended by PL 2005, c. 635, §1, is
 39 further amended to read:

4-A. Targeted funds. In addition to tuition rates calculated pursuant to chapter 219, targeted funds for each student in the unorganized territory must be paid to the school administrative unit or private school approved for tuition purposes that a student attends. For purposes of this subsection, "targeted funds" means those funds identified under essential programs and services for technology, implementation of a standards based system and kindergarten to grade 2 pursuant to section 15671, subsection 6 and section 15681.

8 Sec. B-29. 20-A MRSA §3253-A, sub-§3-A, as amended by PL 2005, c. 635,
9 §2, is further amended to read:

3-A. Targeted funds. In addition to tuition rates calculated pursuant to chapter 219, targeted funds for each student in the unorganized territory must be paid to the school administrative unit or private school approved for tuition purposes that a student attends. For purposes of this subsection, "targeted funds" means those funds identified under essential programs and services for technology, implementation of a standards based system and kindergarten to grade 2 pursuant to section 15671, subsection 6 and section 15681.

17 Sec. B-30. 20-A MRSA §4254, sub-§1, as amended by PL 2005, c. 2, Pt. D, §17
 18 and affected by §§72, and74 and c. 12, Pt. WW, §18, is further amended to read:

Allowable costs. Allowable costs are the cost of implementing approved plans;
 these costs may be added to the school unit's subsidizable costs under chapter 606-B.

Sec. B-31. 20-A MRSA §5401, sub-§15, ¶C, as amended by PL 2005, c. 2, Pt.
 D, §18 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

23 A school board may obtain a short-term loan or enter into a lease-purchase C. 24 agreement to acquire school buses if the loan is approved by the unit's legislative 25 body or if funds that can be used for the initial lease-purchase payment have been 26 appropriated by the unit's legislative body. The term of a loan or a lease-purchase 27 agreement may not exceed 5 years. The commissioner shall establish a maximum 28 amount for annual-term purchases in excess of the amount established in paragraph 29 A. Beginning in fiscal year 2005-06, these expenditures must be subsidized in 30 accordance with chapter 606-B.

31 Sec. B-32. 20-A MRSA §6051, sub-§1, ¶D, as enacted by PL 1985, c. 797, §36,
 32 is amended to read:

33 D. An audit of all federal programs in accordance with applicable federal law; and

- 34 Sec. B-33. 20-A MRSA §6051, sub-§1, ¶E, as amended by PL 2005, c. 683, Pt.
 35 A, §24, is repealed.
- 36 Sec. B-34. 20-A MRSA §6051, sub-§4, as amended by PL 2005, c. 683, Pt. A,
 37 §25, is further amended to read:

38 4. Initial report to commissioner. On or before December 1st, the school board39 shall provide the commissioner with:

C. Written determination of whether or not proper budgetary controls are in place;
 and

D. A written determination of whether or not the annual financial report submitted to the department is correct, including submission of an audited reconciliation of the annual financial report prepared and certified by the auditor; and.

E. A written determination as to whether the school administrative unit has
 complied with applicable provisions of the Essential Programs and Services Funding
 Act.

9 Sec. B-35. 20-A MRSA §6651, sub-§6, as amended by PL 2005, c. 683, Pt. A,
10 §26, is further amended to read:

6. Subsidizable cost of operating programs in private secondary schools. The cost of salaries and educational materials attributable to the child care services must be calculated on a per-child basis. One hundred percent of the cost per child times the number of children whose parents attend school in the private school must be subsidizable as program costs under the Essential Programs and Services Funding Act if these costs are paid for by the school administrative unit responsible for educating the student parents.

18 Sec. B-36. 20-A MRSA §8301-A, sub-§4, as amended by PL 2005, c. 2, Pt. D,
 19 §23 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

4. Municipality. "Municipality" has the same meaning as in section 15672,
 subsection 21 means a city, town or organized plantation.

Sec. B-37. 20-A MRSA §8301-A, sub-§9, as amended by PL 2005, c. 2, Pt. D,
 §23 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

9. State subsidy. "State subsidy" has the same meaning as in section 15672,
 subsection 31-A means the amount of funds provided to a school administrative unit
 under chapter 606-D.

27 Sec. B-38. 20-A MRSA §8351, as amended by PL 2005, c. 2, Pt. D, §24 and 28 affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

§8351. State aid for career and technical education centers and career and technical
 education regions

State aid for centers and regions must be administered in accordance with chapters
 606-B and chapter 609 and Title 20, section 3457.

33 Sec. B-39. 20-A MRSA §8402, as amended by PL 2005, c. 2, Pt. D, §25 and
 34 §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

35 **§8402. Programs**

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A center shall provide programs of career and technical education. Programs of career and technical education are eligible to receive state subsidy pursuant to chapters

606-B and chapter 609. All programs of career and technical education offered by a 1 2 center must be approved by the commissioner pursuant to section 8306-A. The programs 3 must offer a sequence of courses that are directly related to the preparation of individuals 4 for employment in current or emerging occupations and may include training and 5 education in academic and business skills preparing students to further their education at 6 the community college or other college level or allowing students to use trade and 7 occupational skills on other than an employee basis. Programs of career and technical 8 education may also include alternative educational programs and training and education 9 in music, athletics, art and other activities approved by the commissioner pursuant to 10 section 8306-A.

 Sec. B-40. 20-A MRSA §8404, sub-§3, ¶C, as amended by PL 2005, c. 2, Pt. D,

 \$26 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

13 Shall, in the event that the school boards of School Administrative District No. C. 14 27, School Administrative District No. 33 and Madawaska School Department enter 15 into a cooperative agreement pursuant to section 8401 and a new career and technical 16 education center in Maine School Administrative District No. 33 becomes 17 operational, devise a cost sharing formula for the center established thereby pertaining to the cost of career and technical education programs that exceed 18 19 expenditures made for those programs in the base year as adjusted pursuant to section 15681-A, subsection 4 and to the local share of debt service costs attributable to 20 21 construction of the center in School Administrative District No. 33;

22 Sec. B-41. 20-A MRSA §8451-A, as amended by PL 2005, c. 2, Pt. D, §27 and 23 affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

24 §8451-A. Programs

25 A region shall provide programs of career and technical education. Programs of career and technical education are eligible to receive state subsidy pursuant to chapters 26 606-B and chapter 609. All programs of career and technical education offered by a 27 region must be approved by the commissioner pursuant to section 8306-A. The programs 28 must offer a sequence of courses that are directly related to the preparation of individuals 29 30 for employment in current or emerging occupations and may include training and education in academic and business skills preparing students to further their education at 31 32 the community college or college level or allowing students to use trade and occupational skills on other than an employee basis. Programs of career and technical education may 33 34 also include alternative educational programs and training and education in music, 35 athletics, art and other activities approved by the commissioner pursuant to section 8306-36 Α.

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37 Sec. B-42. 20-A MRSA §8601-A, sub-§6, as amended by PL 2005, c. 2, Pt. D,
 38 §28 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

39 6. Municipality. "Municipality" has the same meaning as in section 15672 8301-A,
40 subsection 21 4.

Sec. B-43. 20-A MRSA §8605, sub-§2, ¶B, as amended by PL 2005, c. 2, Pt. D, §29 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.

3 Sec. B-44. 20-A MRSA §8606-A, sub-§2, ¶C, as amended by PL 2005, c. 12,
 4 Pt. D, §1 and affected by Pt. WW, §12, is further amended to read:

C. The recommendation in the commissioner's funding level certification must include local adult education program cost adjustment to the equivalent of the year prior to the year of allocation. This adjustment is calculated according to the same guidelines established, for purposes of chapter 606-B, by section 15689-C, subsection 3.

Sec. B-45. 20-A MRSA §9703, sub-§5, as amended by PL 2005, c. 683, Pt. A,
 §27, is further amended to read:

12 5. Line-item budget. A line-item budget submitted no later than 90 days prior to the 13 fiscal year in which the program will operate. The proposed budget request may not 14 exceed, on a per student basis, the state average tuition rate for a total of 12 students as 15 provided in sections 5804, and 5805 and 15689.

Sec. B-46. 20-A MRSA §9706, as amended by PL 2005, c. 683, Pt. A, §28, is
 further amended to read:

18 §9706. Rule-making authority

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19 The commissioner shall adopt rules to implement this chapter and the funding 20 scheme under the Essential Programs and Services Funding Act.

Sec. B-47. 20-A MRSA §13506, sub-§3-A, ¶B, as amended by PL 2005, c. 683,
 Pt. A, §30, is further amended to read:

B. The impact on local communities of the Essential Programs and Services
 Funding Act and of implementing increased curriculum and graduation requirements,
 including recommended ways to meet increased local needs. The commissioner shall
 estimate projected local costs, including catastrophic costs, and propose alternative
 methods for meeting those costs, including recommendations for additional state
 funding of education costs; and

Sec. B-48. 20-A MRSA §15753, as enacted by PL 2005, c. 2, Pt. D, §63 and
 affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.

31 Sec. B-49. 20-A MRSA §15901, sub-§4, as amended by PL 2005, c. 683, Pt. B,
 32 §12, is further amended to read:

- 33 **4. School construction project.** "School construction project" means:
- A. On-site additions to existing schools;
- 35 B. New schools;

- 1 C. The cost of land acquired in conjunction with projects otherwise defined by this 2 subsection;
- D. The building of or acquisition of other facilities related to the operation of
 school administrative units;

5 E. The complete restoration of existing school buildings in lieu of replacement 6 when in the judgment of the commissioner the action is in the best interest of the 7 State and local unit; and

8 F. Off-site construction only if, in the judgment of the commissioner, it is 9 economically in the best interests of the State or there is no other practical way to 10 complete a project.

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"School construction project" does not mean the purchase, lease-purchase or construction
of portable temporary classroom space, as defined in section 15672, subsection 21-B, the
lease-purchase of bus garage and maintenance facilities or a permanent space leasepurchase project as defined in section 15901, subsection 4-B.

15 Sec. B-50. 20-A MRSA §15901, sub-§4-A, as amended by PL 2005, c. 683, Pt.
 16 B, §13, is further amended to read:

4-A. Small scale school construction project. "Small scale school construction
 project" means a project that will not be eligible for state subsidy and is limited to:

- A. New buildings not exceeding 600 square feet in gross area to be utilized solely
 for storage or custodial work, or both; or
- B. On-site additions to existing school buildings not exceeding 600 square feet in
 gross area.

"Small scale school construction project" does not mean the purchase, lease-purchase or
 construction of portable temporary classroom space, as defined in section 15672,
 subsection 21-B, or the lease-purchase of bus garage and maintenance facilities.

26 Sec. B-51. 20-A MRSA §15901, sub-§4-B, as amended by PL 2005, c. 683, Pt.
27 B, §14, is further amended to read:

28 4-B. Permanent space lease-purchase project. "Permanent space lease-purchase 29 project" means the lease-purchase of permanent administrative space or permanent small 30 nonadministrative or instructional space whose costs are wholly or partially eligible-as debt service costs for subsidy purposes under section 15672, subsection 2-A, paragraph 31 32 B, subparagraph (1) or subparagraph (3). "Permanent space lease-purchase project" does 33 not mean the purchase, lease-purchase or construction of portable temporary classroom 34 space, as defined in section 15672, subsection 21-B, or the lease-purchase of bus garage 35 and maintenance facilities.

- 36 Sec. B-52. 20-A MRSA §15904, sub-§4, ¶E, as amended by PL 2005, c. 12, Pt.
 37 WW, §9, is further amended to read:
- 38 E. The school administrative unit is responsible for the local share of annual 39 principal and interest payments for this school construction project included in the 40 total cost of education appropriated pursuant to section $\frac{15690}{15690}$, subsection $\frac{1}{15696}$, if

any, and for the annual principal and interest payments for the non-state-funded portion of this school construction project.

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Sec. B-53. 20-A MRSA §15904, sub-§6, as amended by PL 2005, c. 683, Pt. B, §15, is further amended to read:

5 6. Permanent space lease-purchase projects. A permanent space lease-purchase project, as defined in section 15901, subsection 4-B, whose costs are wholly eligible as 6 debt service costs for subsidy purposes under section 15672, subsection 2-A, paragraph B 7 8 must receive a favorable vote of the legislative body of the school administrative unit. A 9 permanent space lease-purchase project whose lease-purchase costs are not eligible as 10 debt service costs for subsidy purposes under section 15672, subsection 2-A, paragraph B 11 must receive a favorable vote of the legislative body conducted in accordance with this section, except that subsection 4 does not apply. The vote may authorize the school 12 13 board or school committee to enter into a mortgage, security interest or other encumbrance on the permanent space lease-purchase project determined to be necessary 14 15 for the permanent space lease-purchase project.

Sec. B-54. 20-A MRSA §15905, sub-§1, ¶A, as amended by PL 2005, c. 519,
 Pt. J, §3, is further amended to read:

A. The state board may approve projects as long as no project approval will cause
 debt service costs, as defined in section 15672, subsection 2-A, paragraph A
 determined by the state board, to exceed the maximum limits specified in Table 1 in
 subsequent fiscal years.

Table 1

23	Fiscal year	Maximum Debt Service Limit
24	1990	\$ 48,000,000
25	1991	\$ 57,000,000
26	1992	\$ 65,000,000
27	1993	\$ 67,000,000
28	1994	\$ 67,000,000
29	1995	\$ 67,000,000
30	1996	\$ 67,000,000
31	1997	\$ 67,000,000
32	1998	\$ 67,000,000
33	1999	\$ 69,000,000
34	2000	\$ 72,000,000
35	2001	\$ 74,000,000
36	2002	\$ 74,000,000
37	2003	\$ 80,000,000
38	2004	\$ 80,000,000
39	2005	\$ 84,000,000
40	2006	\$ 90,000,000
41	2007	\$ 96,000,000
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1	2008	\$100,000,000
2	2009	\$104,000,000
3	2010	\$108,000,000
4	2011	\$126,000,000

Sec. B-55. 20-A MRSA §15905, sub-§7, as amended by PL 2005, c. 683, Pt. B,
 §16, is further amended to read:

7 7. Interest-only interim local financing. Notwithstanding any provision of law or 8 rule to the contrary, the state board may accelerate the dates on which it grants concept 9 approval and funding approval for a school construction project that has been placed on 10 the special priority list of the state board on the condition that the school administrative 11 unit provide interest-only interim local financing for the project in accordance with this 12 subsection. The period of interest-only interim local financing must be determined by the state board at the time concept approval is granted for a project and must be based on the 13 14 time difference between the date that final funding approval is expected to be granted on 15 an accelerated basis and the date that final funding approval would have been expected to 16 be granted in the normal course. The period of interim local financing for a project may 17 not exceed 5 years.

18 Notwithstanding any provision of law or rule to the contrary, a school administrative unit, including a school administrative unit established by private and special law, authorized 19 to issue securities for school construction purposes may issue its securities for school 20 21 construction purposes on an interest-only basis during a period of interest-only interim 22 local financing approved by the state board in accordance with this subsection. The 23 period of interest-only interim local financing must precede, and be in addition to, the 24 periods for interest payments and principal payments otherwise established pursuant to 25 the school construction rules of the state board. The length of the period of interest-only 26 interim local financing and the length of the debt service schedule otherwise established 27 must be clearly stated on the face of the securities.

The interest only payments made by a school administrative unit during the period of interim financing must be paid from local funds without state participation and may not be included in the unit's debt service costs for state subsidy purposes under section 15672, subsection 2-A. Such interest only payments during the period of interim local financing may not be considered debt service costs as defined in section 15672, subsection 2-A for purposes of calculating amounts subject to the debt service limit established by this section.

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35 The referendum question that is submitted to the voters for a project subject to interest-36 only interim local financing under this subsection must include, in addition to the 37 information required by section 15904, an informational statement that sets forth the 38 length of the period of interest-only interim financing established by the state board, an 39 estimate of the annual interest cost during the period of interest-only interim local 40 financing and a statement that the interest-only payments during the period of interim 41 local financing is not eligible for inclusion in the debt service allocation of the school 42 administrative unit for purposes of calculating state school construction subsidy to the 43 unit.

1 The maximum period that securities for a school construction project may be outstanding 2 under any applicable statute or rule must be extended by the length of the period of 3 interest-only interim local financing approved by the state board under this subsection.

4 If the voters of a school administrative unit do not vote to approve a school construction 5 project subject to interest-only interim local financing under this subsection, the unit's 6 school construction project remains eligible for concept and funding approval from the 7 state board at the time that the project would be eligible for such approval without 8 interest-only interim location funding.

9 Sec. B-56. 30-A MRSA §2181, sub-§4, ¶E, as amended by PL 2005, c. 2, Pt. D,
 10 §64 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

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E. Identify best management practices and make this information available to the public, including, but not limited to, best management practices that facilitate property tax rate reduction-pursuant to the increasing state share of the total cost of essential programs and services under Title 20-A, chapter 606-B;

15 Sec. B-57. 30-A MRSA §5703, sub-§2, ¶B, as amended by PL 2005, c. 683, Pt.
 16 B, §24, is further amended to read:

B. For school construction projects approved by the State Board of Education after July 1, 1985, by multiplying the outstanding amount of each issue of debt incurred for school purposes by the municipality in connection with a project that qualifies for state school construction subsidy under Title 20-A and the state share percentage <u>subsidy</u> of operating costs for that municipality as-defined in under Title 20-A; <u>section 15672, subsection 31</u>, for the year in which the project received concept approval from the State Board of Education.

(1) The certificate of the Commissioner of Education that a project qualifies for state school construction aid and as to the state share percentage subsidy of operating costs for that municipality as defined in under Title 20-A, section 15672, subsection 31, for the year in which the project received concept approval is conclusive evidence of the facts stated therein.

Sec. B-58. 30-A MRSA §5721-A, sub-§1, ¶D, as affected by PL 2005, c. 2, Pt.
C, §5 and amended by c. 12, Pt. WW, §11 and affected by §§15 and 16, is further amended to read:

D. "Property tax levy" means the total annual municipal appropriations, excluding assessments properly issued by a county of which the municipality is a member and amounts governed by and appropriated in accordance with Title 20-A, chapter 606-B <u>606-D</u>, and amounts appropriated to pay assessments properly issued by a school administrative unit or tuition for students or amounts attributable to a tax increment financing district agreement or similar special tax district, reduced by all resources available to fund those appropriations other than the property tax.

39 Sec. B-59. 30-A MRSA §6006-F, sub-§6, as amended by PL 2005, c. 2, Pt. D,
 40 §65 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

6. Forgiveness of principal payments. The fund must provide direct grants by forgiving the principal payments of a loan for an eligible school administrative unit. The amount of the forgiveness of principal payments must be determined by the school administrative unit's state share percentage subsidy as determined in under Title 20-A, section 15672, subsection 31, not to exceed:

6 A. Seventy percent and no less than 30% for health, safety and compliance;

7 B. Seventy percent and no less than 30% for repairs and improvements; and

8 C. Seventy percent and no less than 30% for learning space upgrades.

9 Sec. B-60. 36 MRSA §1603, sub-§1, ¶A, as amended by PL 2005, c. 686, Pt. A,
10 §65, is further amended to read:

A. The cost of education, as would be determined by the Essential Programs and
 Services Funding Act if the unorganized territory were a municipality;

Sec. B-61. 36 MRSA §7302, sub-§2, as enacted by PL 2005, c. 2, Pt. H, §2, is
 amended to read:

15 2. Indicators; annual report. With reference to Title 5, chapter 142; Title 20-A_{\overline{x}} 16 section 15671, subsection-1; and Title 30-A, sections 706-A and 5721-A, the State 17 Planning Office shall develop and apply specific, quantifiable performance indicators against which the progress in achieving the tax burden reduction goals established in 18 19 section 7301 can be measured. On January 15, 2006 and annually thereafter, the State 20 Planning Office shall report to the Governor and to the joint standing committee of the 21 Legislature having jurisdiction over taxation matters on the progress made by the State, counties, municipalities and school administrative units, respectively, in achieving the tax 22 23 burden reduction goals. The report required by this subsection must be comprised of 4 distinct parts reporting on the progress made by the State, municipalities, counties and 24 school administrative units, respectively. The State Planning Office may also include in 25 26 its report recommendations on alternative strategies to achieve the tax burden reduction 27 goals established in section 7301 that reflect the best practices in this State, other states 28 and other countries.

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SUMMARY

30 This bill repeals the Essential Programs and Services Funding Act and related 31 It establishes a new school funding formula that requires school provisions. 32 administrative units to make a local education funding effort equal to .008 times the total 33 valuation of taxable property within the unit. The State is required to fund education expenses that exceed this baseline. A local unit that does not meet this baseline funding 34 35 requirement is not eligible for any state subsidy. The bill requires the Department of Education to audit school administrative units' budgets and to compare the expenses of 36 37 schools of closely similar size.