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January 25, 2007

Resolve, To Reduce the Number of School Administrative Units and Gain Administrative Efficiencies

Reference to the Committee on Education and Cultural Affairs suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator TURNER of Cumberland. Cosponsored by Representative NORTON of Bangor and Senators: BOWMAN of York, MILLS of Somerset, ROTUNDO of Androscoggin, Representatives: MILLETT of Waterford, STRANG BURGESS of Cumberland. 1 Sec. 1. Consolidation of school administration. Resolved: That the 2 Committee to Consolidate School Administration, referred to in this resolve as "the 3 committee," is established to consolidate the administration of public education in the 4 State and present its consolidated school administration plan to the Legislature for 5 adoption.

- 6 **1. Committee members.** The committee consists of the following 11 members:
- A. Two former Legislators appointed by vote of the Legislative Council, one
 representing the political party with the highest number of members of the
 Legislature and one representing the party with the second-highest number of
 members of the Legislature; and
- 11 B. The following 9 members appointed by the Governor:
 - (1) A former Commissioner of Education;

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- 13 (2) Two former superintendents of public schools in the State, one with suburban
 14 administrative experience and one with rural administrative experience;
- 15 (3) Two former principals of public schools in this State, one with suburban
 administrative experience and one with rural administrative experience;
- 17 (4) Two former teachers in public schools in this State, one with suburban
 18 teaching experience and one with rural teaching experience;
 - (5) A former State Board of Education member; and
- 20 (6) A former chief executive officer of a publicly traded company headquartered
 21 in this State, who shall serve as chair of the committee.
- 22 2. Plan parameters. In developing its consolidated school administration plan, the
 23 committee shall work within the following parameters.

24 A. All school administrative units in existence on the effective date of this resolve 25 and all of their governing bodies and administration must be abolished under the For purposes of this paragraph, "school administrative unit" includes 26 plan. community school districts, career and technical education regions, municipal school 27 units, school administrative districts, school unions, special school districts and union 28 schools as those terms are defined in the Maine Revised Statutes, Title 20-A, section 29 1 and any other municipal or quasi-municipal corporation responsible for operating or 30 constructing public schools. The plan may not displace teachers or students or close 31 any schools existing on the effective date of this resolve. 32

- B. The plan must consolidate administrative functions, duties and personnel. The
 plan must provide and the committee shall determine boundaries for new school
 administrative units. Under the plan:
- 36 (1) The average school administrative unit must be in the range of 2,000 to
 37 2,200 students; and
- 38 (2) Each school administrative unit must consist of a municipality or a new school administrative district.

1 C. Each school administrative unit must have a school board with up to 9 members. 2 The plan must provide and the committee shall determine boundaries for school 3 board seats within school administrative districts based on population so that school 4 boards provide proportional representation.

5 D. The committee shall include in the plan a statewide business entity and regional 6 business entities to further the consolidation of administrative functions. 7 statewide business entity would provide services and perform functions on a 8 statewide basis, such as, but not limited to, payroll. The regional business entities, 9 which may be established using the career and technical education regions in existence on the effective date of this resolve, would provide services and perform 10 functions on a regional basis, such as, but not limited to, transportation maintenance, 11 transportation scheduling and purchasing. 12

E. The plan developed by the committee to create school administrative units must
 consider transportation patterns; physical proximity and ease of physical connectivity
 for resource sharing; and increased academic opportunity.

16 3. Plan submission. The committee shall submit its plan and the necessary
 17 implementing legislation to the Legislature by December 3, 2007.

18 4. Staff. The Department of Education, the State Board of Education and the19 Legislative Council shall provide staff to the committee; and be it further

20 Sec. 2. Transition. Resolved: That the following provisions apply during the 21 transition to the consolidated school administration plan.

1. Plan implementation. The period of July 1, 2007 to June 30, 2008 is the period during which the transition from the administrative structure that exists on the effective date of this resolve to full implementation of the new consolidated school administration plan authorized under section 1 must occur.

26 2. Election of new school board members. Elections for school board members
 27 must be held at a statewide election held in June 2008.

28 3. Debt. Any debt that is incurred by a school administrative unit and that exists on
 29 the date the plan takes effect remains with the municipalities of the entity that incurred
 30 the debt.

4. Advisory committees. Schools that are absorbed into new school administrative
 unit structures under the consolidated school administration plan may create school
 advisory committees to provide advice and counsel to school principals; and be it further

34 Sec. 3. Legislative intent. Resolved: That the Legislature intends that the 35 consolidated school administration plan submitted to it by the committee pursuant to this 36 resolve become law in substantively the same form as it is submitted.

SUMMARY

2 This resolve establishes a mechanism to consolidate the business side of providing kindergarten to grade 12 educational services while leaving in place schools, teachers and 3 students. The resolve establishes the Committee to Consolidate School Administration to 4 5 develop a plan that eliminates current administrative education units and their governing 6 boards and administration and redraws the boundaries of those units. Under the plan a 7 school administrative unit may consist of a municipality or a new school administrative 8 district and will, on average, serve a range of 2,000 to 2,200 students. New school boards 9 will be elected in June of 2008, which is the last month of the transition period into the 10 new consolidated school administration plan.

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