

MAINE STATE LEGISLATURE

The following document is provided by the
LAW AND LEGISLATIVE DIGITAL LIBRARY
at the Maine State Law and Legislative Reference Library
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied
(searchable text may contain some errors and/or omissions)



1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31

Date: 05-15-07

(Filing No. S- 114)

LEGAL AND VETERANS AFFAIRS

Reproduced and distributed under the direction of the Secretary of the Senate.

STATE OF MAINE

SENATE

123RD LEGISLATURE

FIRST REGULAR SESSION

COMMITTEE AMENDMENT "A" to S.P. 58, L.D. 176, Bill, "An Act To Provide Notice to the General Public about Proposed Initiative Questions"

Amend the bill by striking out everything after the enacting clause and before the emergency clause and inserting the following:

'Sec. 1. 21-A MRSA §901, sub-§3-A, as amended by PL 1997, c. 581, §3, is further amended to read:

3-A. Review for proper form. The Secretary of State shall review the proposed law for a direct initiative of legislation within 10 business days after receipt of the application and either reject the application or provide a first revised draft of the initiative legislation to the applicant within that time. The Secretary of State may reject the application if the Secretary of State determines that the proposed law:

- A. Does not conform to the form prescribed by the Secretary of State; or
- B. Does not conform to the essential aspects of the drafting conventions established for the Maine Revised Statutes. The drafting conventions include but are not limited to:
 - (1) Correct allocation to the statutes and correct integration with existing statutes;
 - (2) Bill titles and statute section headnotes that objectively reflect the content of the bill, section or sections to which they apply;
 - (3) Conformity to the statutory numbering system; and
 - (4) Ensuring that bills enacting statutes do not contain provisions that describe intent or make testimonial statements without creating a legal requirement or duty.

COMMITTEE AMENDMENT

1 By consent of the applicant the proposed law may be modified to conform with the
2 requirements of this section. The Secretary of State may request assistance from the
3 Revisor of Statutes in reviewing the proposed law.

4 The applicant shall submit each subsequent draft of the legislation to the Secretary of
5 State for review following the same process. The Secretary of State shall review each
6 subsequent draft from the applicant and provide a revised draft or written response
7 suggesting how the proposed law may be modified to conform with the requirements of
8 this section within 10 business days. ~~Before the ballot question is drafted by the~~
9 ~~Secretary of State, written consent to the final language of the proposed law must be~~
10 ~~given by the applicant.~~ The applicant must give written consent to the final language of
11 the proposed law to the Secretary of State before the petition form is designed by the
12 Secretary of State.

13 **Sec. 2. 21-A MRSA §901, sub-§4**, as amended by PL 1997, c. 581, §4, is further
14 amended to read:

15 **4. Ballot question.** The ballot question for an initiative or a people's veto
16 referendum must be drafted by the Secretary of State in accordance with section 906 and
17 rules adopted in accordance with the Maine Administrative Procedure Act. The Secretary
18 of State shall provide the ballot question to the applicant for a people's veto referendum
19 within 10 business days after receipt of a properly completed application. ~~The Secretary~~
20 ~~of State shall provide the ballot question to the applicant for an initiative within 10~~
21 ~~business days after the applicant has submitted to the Secretary of State written consent to~~
22 ~~the final language of the proposed law. The question must be conspicuously displayed on~~
23 ~~the face of the petition.~~ If an initiative is filed with the Secretary of State and certified
24 pursuant to the Constitution of Maine, Article IV, Part Third, Section 18 as having a
25 sufficient number of signatures and is not enacted without change by the Legislature at
26 the session at which it is presented, then the Secretary of State shall propose a ballot
27 question to be submitted for public comment as provided in section 905-A.

28 **Sec. 3. 21-A MRSA §901, sub-§5**, as enacted by PL 1993, c. 352, §1, is amended
29 to read:

30 **5. Summary of proposal.** For a direct initiative, the Secretary of State shall request
31 the Revisor of Statutes to recommend a concise summary that objectively describes the
32 content of the proposed law. The Secretary of State shall approve or amend the summary
33 and the summary must be ~~attached to the end of the proposed law~~ printed on the petition
34 form immediately following the statements required by section 901-A.

35 **Sec. 4. 21-A MRSA §901-A, sub-§2**, as enacted by PL 2005, c. 356, §1, is
36 amended to read:

37 **2. Required statements; placement of information.** The Secretary of State shall
38 include the following statements at the top of the petition to be submitted to voters in a
39 type size of no less than 16 points:

40 "Freedom of Citizen Information: Before a registered voter signs any
41 initiative petition, signature gatherers must offer the voter the opportunity
42 to read the proposed initiative summary prepared by the Secretary of
43 State."

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42

"Ballot questions during the 20.. election [most recent election cycle] cost taxpayers approximately \$..... [Secretary of State shall use fiscal information provided by the Office of Fiscal and Program Review] each to be placed on the ballot. As a citizen of Maine, you have a right to this information."The summary of the proposed direct initiative must be printed on the petition immediately following the statements required by this subsection.

Sec. 5. 21-A MRSA §903-A, as amended by PL 2005, c. 575, §1, is further amended to read:

§903-A. Circulation

Petitions issued under this chapter may be circulated by any registered voter.

~~1. **Filing.** Filing of petitions in accordance with the deadlines specified in the Constitution of Maine, Article IV, Part Third, Section 18 must be completed within one year of the date of issuance under this chapter.~~

~~2. **Invalid petition.** Petitions not filed in accordance with the deadlines specified in the Constitution of Maine, Article IV, Part Third, Section 18 within one year of the date of issuance under this chapter are invalid for circulation.~~

3. Information to circulators. An applicant for a direct initiative or a people's veto referendum pursuant to section 901 shall provide to each person who will be circulating petitions a copy of the laws and rules governing the circulation of petitions for a direct initiative or people's veto as provided by the Secretary of State. The Secretary of State shall provide a copy of the laws and rules governing the circulation of petitions for a direct initiative or people's veto when an approved petition form is provided to an applicant for a direct initiative or people's veto referendum. The copy of the laws and rules provided by the Secretary of State may also include comments that may aid in the comprehension of those laws and rules.

Sec. 6. 21-A MRSA §905-A is enacted to read:

§905-A. Public comment on initiative questions

No later than 10 business days after the Legislature adjourns sine die, the Secretary of State shall give public notice of a proposed ballot question for any initiative that will be submitted to the voters at the next statewide election or special election by posting all proposed ballot questions on the Secretary of State's publicly accessible website. The Secretary of State may also publish notice for one day in newspapers having general circulation in the State. After giving public notice of a proposed ballot question in accordance with this section, the Secretary of State shall provide a 30-day public comment period for the purpose of receiving comments on the content and form of proposed questions to be placed on the ballot for any pending initiatives. No later than 10 days after receiving public comments in accordance with this section and after review of those comments, the Secretary of State shall write the ballot question for any pending initiative.

1

SUMMARY

2 This amendment replaces the bill. It establishes a comment period so that the public
3 may offer comments on the wording and content of ballot questions for any initiative that
4 will appear on the ballot in accordance with the procedure for citizen-initiated measures.
5 The amendment requires the Secretary of State to propose a question for the initiative
6 within 10 business days of adjournment of the legislative session. That proposed
7 question will be posted on the publicly accessible website of the Secretary of State along
8 with notice of a public comment period. The notice may also be published in newspapers
9 with general statewide circulation. No later than 10 days after receiving public
10 comments, the Secretary of State shall write the question to appear on the ballot.

11 This amendment also makes changes to provisions of law that have been rendered
12 inconsistent by the November 2006 passage of a Constitutional Amendment regarding
13 when petitions for citizen initiatives are due to municipalities for signature verification.