

# MAINE STATE LEGISLATURE

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# 122nd MAINE LEGISLATURE

## SECOND REGULAR SESSION-2006

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Legislative Document

No. 1945

H.P. 1365

House of Representatives, January 5, 2006

### An Act To Establish a High-risk Health Insurance Pool

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Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 203.

Reference to the Committee on Health and Human Services suggested and ordered printed.

*Millicent M. MacFarland*

MILLICENT M. MacFARLAND

Clerk

Presented by Representative TARDY of Newport.  
Cosponsored by Senator MILLS of Somerset and  
Representatives: BOWLES of Sanford, GLYNN of South Portland, LINDELL of Frankfort,  
Senators: DAVIS of Piscataquis, WESTON of Waldo.

**Be it enacted by the People of the State of Maine as follows:**

2  
4       **Sec. 1. 24-A MRSA §2736-C, sub-§3, ¶A,** as corrected by RR  
2001, c. 1, §30, is repealed.

6       **Sec. 2. 24-A MRSA §2736-C, sub-§3, ¶C,** as enacted by PL 1993,  
c. 477, Pt. C, §1 and affected by Pt. F, §1, is repealed.

8  
10       **Sec. 3. 24-A MRSA §2736-C, sub-§3, ¶D,** as enacted by PL 1999,  
c. 256, Pt. D, §1, is amended to read:

12       D. ~~Notwithstanding paragraph A, carriers~~ Carriers offering  
14       supplemental coverage for the Civilian Health and Medical  
Program for the Uniformed Services, CHAMPUS, are not  
16       required to issue this coverage if the applicant for  
insurance does not have CHAMPUS coverage.

18       **Sec. 4. 24-A MRSA §2848, sub-§1-B, ¶A,** as amended by PL 1999,  
c. 256, Pt. L, §2, is further amended to read:

20       A. "Federally creditable coverage" means health benefits or  
22       coverage provided under any of the following:

24               (1) An employee welfare benefit plan as defined in  
26       Section 3(1) of the federal Employee Retirement Income  
Security Act of 1974, 29 United States Code, Section  
28       1001, or a plan that would be an employee welfare  
benefit plan but for the "governmental plan" or  
30       "nonelecting church plan" exceptions, if the plan  
provides medical care as defined in subsection 2-A, and  
32       includes items and services paid for as medical care  
directly or through insurance, reimbursement or  
otherwise;

34               (2) Benefits consisting of medical care provided  
36       directly, through insurance or reimbursement and  
including items and services paid for as medical care  
38       under a policy, contract or certificate offered by a  
carrier;

40               (3) Part A or Part B of Title XVIII of the Social  
42       Security Act, Medicare;

44               (4) Title XIX of the Social Security Act, Medicaid,  
46       other than coverage consisting solely of benefits under  
Section 1928 of the Social Security Act or a state  
48       children's health insurance program under Title XXI of  
the Social Security Act;

- 2 (5) The Civilian Health and Medical Program for the  
Uniformed Services, CHAMPUS, 10 United States Code,  
Chapter 55;
- 4
- 6 (6) A medical care program of the federal Indian  
Health Care Improvement Act, 25 United States Code,  
Section 1601 or of a tribal organization;
- 8
- 10 (7) A state health benefits risk pool;
- 12 (8) A health plan offered under the federal Employees  
Health Benefits Amendments Act, 5 United States Code,  
Chapter 89;
- 14
- 16 (9) A public health plan as defined in federal  
regulations authorized by the federal Public Health  
Service Act, Section 2701(c)(1)(I), as amended by  
18 Public Law 104-191; ~~or~~
- 20 (10) A health benefit plan under Section 5(e) of the  
Peace Corps Act, 22 United States Code, Section  
2504(e) ~~;~~ or
- 22
- 24 (11) Insurance coverage offered by the Comprehensive  
Health Insurance Risk Pool Association pursuant to  
26 chapter 54.

28 **Sec. 5. 24-A MRSA §2849-B, sub-§2, ¶A,** as amended by PL 2001,  
c. 258, Pt. E, §7, is further amended to read:

30  
32 A. That person was covered under ~~an individual or~~ a group  
34 contract or policy issued by any nonprofit hospital or  
36 medical service organization, insurer, or health maintenance  
38 organization, or was covered under an uninsured employee  
40 benefit plan that provides payment for health services  
42 received by employees and their dependents or a governmental  
44 program, including, but not limited to, those listed in  
section 2848, subsection 1-B, paragraph A, subparagraphs (3)  
to (10). For purposes of this section, the individual or  
group policy under which the person is seeking coverage is  
the "succeeding policy." The group ~~or individual~~ contract  
or policy, uninsured employee benefit plan or governmental  
program that previously covered the person is the "prior  
contract or policy"; and

46 **Sec. 6. 24-A MRSA c. 54** is enacted to read:

48 **CHAPTER 54**

50 **COMPREHENSIVE HEALTH INSURANCE RISK POOL ASSOCIATION**

2       **§3901. Short title**

4           This chapter may be known and cited as "the Comprehensive  
6           Health Insurance Risk Pool Association Act."

8       **§3902. Purpose**

10           It is the purpose of this chapter to establish a mechanism  
12           to distribute among all insurers doing business in this State the  
14           costs of providing health and accident insurance coverage to  
          those residents of this State who because of health conditions  
          consume unusually large amounts of health care and to ensure a  
          competitive insurance market.

16       **§3903. Definitions**

18           As used in this chapter, unless the context otherwise  
20           indicates, the following terms have the following meanings.

22           1. Association. "Association" means the Comprehensive Health  
          Insurance Risk Pool Association established in section 3904.

24           2. Board. "Board" means the board of directors of the  
          association.

26           3. Covered person. "Covered person" means an individual  
28           resident of this State, exclusive of dependents, who:

30           A. Is eligible to receive benefits from an insurer;

32           B. Is eligible for benefits under the federal Health  
          Insurance Portability and Accountability Act of 1996; or

34           C. Has been certified as eligible for federal trade  
36           adjustment assistance or for pension benefit guarantee  
38           corporation assistance, as provided by the federal Trade  
          Adjustment Assistance Reform Act of 2002.

40           4. Dependent. "Dependent" means a resident spouse or  
42           resident unmarried child under 19 years of age, a child who is a  
44           student under 23 years of age and who is financially dependent  
          upon the parent or a child of any age who is disabled and  
          dependent upon the parent.

46           5. Health maintenance organization. "Health maintenance  
48           organization" means an organization authorized under chapter 56  
          to operate a health maintenance organization in this State.

50           6. Insurer. "Insurer" means an entity that is authorized

2 to write medical insurance or that provides medical insurance in  
3 this State. "Insurer" includes an insurance company, nonprofit  
4 hospital and medical service organization, fraternal benefit  
5 society, health maintenance organization, self-insurance  
6 arrangement that provides health care benefits in this State to  
7 the extent allowed under the federal Employee Retirement Income  
8 Security Act of 1974, 3rd-party administrator, multiple-employer  
9 welfare arrangement, any other entity providing medical insurance  
10 or health benefits subject to state insurance regulation or any  
11 reinsurer reissuing health insurance in this State.

12 7. Medical insurance. "Medical insurance" means a hospital  
13 and medical expense-incurred policy, nonprofit hospital and  
14 medical service plan, health maintenance organization subscriber  
15 contract or other health care plan or arrangement that pays for  
16 or furnishes medical or health care services whether by insurance  
17 or otherwise, whether sold as an individual or group policy.  
18 "Medical insurance" does not include accidental injury, specified  
19 disease, hospital indemnity, dental, vision, disability income,  
20 Medicare supplement, long-term care or other limited benefit  
21 health insurance or credit insurance; coverage issued as a  
22 supplement to liability insurance; insurance arising out of  
23 workers' compensation or similar law; and automobile medical  
24 payment insurance or insurance under which benefits are payable  
25 with or without regard to fault and that is statutorily required  
26 to be contained in any liability insurance policy or equivalent  
27 self-insurance.

28 8. Medicare. "Medicare" means coverage under both Parts A  
29 and B of Title XVIII of the Social Security Act, 42 United States  
30 Code, Section 1395 et seq., as amended.

31 9. Plan. "Plan" means the health insurance plan adopted by  
32 the board pursuant to this chapter.

33 10. Producer. "Producer" means a person who is licensed to  
34 sell health insurance in this State.

35 11. Resident. "Resident" means an individual who:

36 A. Is legally located in the United States and has been  
37 legally domiciled in this State for a period established by  
38 the board and subject to the approval of the superintendent  
39 and not to exceed one year;

40 B. Is legally domiciled in this State on the date of  
41 application to the plan and is eligible for enrollment in  
42 the risk pool under this chapter as a result of the federal  
43 Health Insurance Portability and Accountability Act of 1996;  
44 or  
45 or

2 C. Is legally domiciled in this State on the date of  
4 application to the plan and has been certified as eligible  
6 for federal trade adjustment assistance or for pension  
benefit guarantee corporation assistance, as provided by the  
federal Trade Adjustment Assistance Reform Act of 2002.

8 12. Reinsurer. "Reinsurer" means an insurer from whom a  
10 person providing health insurance for a resident procures  
12 insurance for itself with the insurer with respect to all or part  
of the medical insurance risk of the person. "Reinsurer" includes  
an insurer that provides employee benefits excess insurance.

14 13. Third-party administrator. "Third-party administrator"  
16 means an entity that is paying or processing medical insurance  
claims for a resident.

18 **§3904. Comprehensive Health Insurance Risk Pool Association**

20 1. Risk pool established. The Comprehensive Health  
22 Insurance Risk Pool Association is established as a nonprofit  
24 legal entity. As a condition of doing business, every insurer  
that has sold medical insurance within the previous 12 months or  
is actively marketing a medical insurance policy in this State  
shall participate in the association.

26 2. Board of directors. The association is governed by a  
28 board of directors in accordance with the following.

30 A. The board consists of 11 members appointed as follows.

32 (1) Six members appointed by the superintendent:

34 (a) Two members must be chosen from the general  
36 public and may not be associated with the medical  
profession, a hospital or an insurer;

38 (b) Two members must represent medical providers;

40 (c) One member must represent health insurance  
42 producers; and

44 (d) One member must represent a statewide  
association representing small businesses that  
receives the majority of its funding from persons  
46 and businesses in the State.

48 A board member appointed by the superintendent may be  
50 removed at any time without cause;

2           (2) Three members appointed by the member insurers, at  
3           least 2 of whom are domestic insurers; and

4           (3) Two Legislators who serve as the Senate and House  
5           chairs of the joint standing committee of the  
6           Legislature having jurisdiction over health insurance  
7           matters, or the Legislators' designees, who serve as  
8           nonvoting, ex officio members of the board.

10          B. Terms for initial appointments to the board are as  
11          follows. Of those members of the board appointed by the  
12          superintendent, 2 members serve for a term of one year, 2  
13          members for a term of 2 years and 2 members for a term of 3  
14          years. Of those members appointed by the member insurers,  
15          one member serves for a term of one year, one member serves  
16          for a term of 2 years and one member serves for a term of 3  
17          years. The appointing authority shall designate the period  
18          of service of each initial appointee at the time of  
19          appointment. All terms after the initial terms must be for 3  
20          years.

22          C. The board shall elect one of its members as chair.

24          D. Board members may be reimbursed from funds of the  
25          association for actual and necessary expenses incurred by  
26          them as members but may not otherwise be compensated for  
27          their services.

28          3. Plan of operation; rules. The association shall adopt a  
29          plan of operation in accordance with the requirements of this  
30          chapter and submit its articles, bylaws and operating rules to  
31          the superintendent for approval. If the association fails to  
32          adopt the plan of operation and suitable articles and bylaws  
33          within 90 days after the appointment of the board, the  
34          superintendent shall adopt rules to effectuate the requirements  
35          of this chapter, and those rules remain in effect until  
36          superseded by a plan of operation and articles and bylaws  
37          submitted by the association and approved by the superintendent.  
38          Rules adopted pursuant to this subsection by the superintendent  
39          are routine technical rules as defined in Title 5, chapter 375,  
40          subchapter 2-A.

42          4. Immunity. A board member is not liable and is immune  
43          from suit at law or equity for any conduct performed in good  
44          faith that is within the subject matter over which the board has  
45          been given jurisdiction.

48          **§3905. Liability and indemnification**



2 1. Liability. The board and its employees may not be held  
3 liable for any obligations of the association. A cause of action  
4 may not arise against the association; the board, its agents or  
5 its employees; any member insurer or its agents, employees or  
6 producers; or the superintendent for any action or omission in  
7 the performance of powers and duties pursuant to this chapter.

8 2. Indemnification. The board in its bylaws or rules may  
9 provide for indemnification of, and legal representation for, its  
10 members and employees.

12 **§3906. Duties and powers of association**

14 1. Duties. The association shall:

16 A. Establish administrative and accounting procedures for  
17 the operation of the association;

18 B. Establish procedures under which applicants and  
19 participants in the plan may have grievances reviewed by an  
20 impartial body and reported to the board;

22 C. Select a plan administrator in accordance with section  
23 3907;

26 D. Collect assessments as provided in section 3908. The  
27 level of payments must be established by the board.  
28 Assessments must be collected pursuant to the plan of  
29 operation approved by the board. In addition to the  
30 collection of such assessments, the association shall  
31 collect an organizational assessment or assessments from all  
32 insurers as necessary to provide for expenses that have been  
33 incurred or are estimated to be incurred prior to receipt of  
34 the first calendar year assessments. Organizational  
35 assessments must be equal in amount for all insurers but may  
36 not exceed \$500 per insurer for all such assessments.  
37 Assessments are due and payable within 30 days of receipt of  
38 the assessment notice by the insurer;

40 E. Require that all policy forms issued by the association  
41 conform to standard forms developed by the association. The  
42 forms must be approved by the superintendent and must comply  
43 with this Title; and

44 F. Develop and implement a program to publicize the  
45 existence of the plan, the eligibility requirements for the  
46 plan and the procedures for enrollment in the plan and to  
47 maintain public awareness of the plan.

50 2. Powers. The association may:

- 2           A. Exercise powers granted to insurers under the laws of  
3           this State;
- 4
- 6           B. Enter into contracts as necessary or proper to carry out  
7           the provisions and purposes of this chapter, including the  
8           authority, with the approval of the superintendent, to enter  
9           into contracts with similar organizations in other states  
10           for the joint performance of common administrative functions  
11           or with persons or other organizations for the performance  
12           of administrative functions;
- 14           C. Sue or be sued, including taking any legal actions  
15           necessary or proper to recover or collect assessments due  
16           the association;
- 18           D. Take any legal actions necessary to avoid the payment of  
19           improper claims against the association or the coverage  
20           provided by or through the association, to recover any  
21           amounts erroneously or improperly paid by the association,  
22           to recover any amounts paid by the association as a result  
23           of mistake of fact or law or to recover other amounts due  
24           the association;
- 26           E. Establish a system to modify from time to time as  
27           appropriate rates, rate schedules, rate adjustments, expense  
28           allowances, producers' referral fees, claim reserve formulas  
29           and any other actuarial function appropriate to the  
30           operation of the association in accordance with section 3910;
- 32           F. Issue policies of insurance in accordance with the  
33           requirements of this chapter;
- 34           G. Appoint appropriate legal, actuarial and other  
35           committees as necessary to provide technical assistance in  
36           the operation of the plan, policy or other contract design  
37           and any other function within the authority of the  
38           association;
- 40           H. Borrow money to effect the purposes of the association.  
41           Any notes or other evidence of indebtedness of the  
42           association not in default must be legal investments for  
43           insurers and may be carried as admitted assets;
- 44
- 46           I. Establish rules, conditions and procedures for  
47           reinsuring risks of member insurers desiring to issue plan  
48           coverage to individuals otherwise eligible for plan coverage  
              in their own names;

2 J. Prepare and distribute application forms and enrollment  
instruction forms to producers and to the general public;

4 K. Provide for reinsurance of risks incurred by the  
association. The provision of reinsurance may not subject  
6 the association to any of the capital or surplus  
requirements, if any, otherwise applicable to reinsurers;

8  
10 L. Issue additional types of health insurance policies to  
provide optional coverage, including Medicare supplement  
health insurance;

12  
14 M. Provide for and employ cost-containment measures and  
requirements, including, but not limited to, preadmission  
screening, 2nd surgical opinions, concurrent utilization  
16 review and individual case management for the purpose of  
making the plan more cost-effective;

18  
20 N. Design, utilize, contract or otherwise arrange for the  
delivery of cost-effective health care services, including  
establishing or contracting with preferred provider  
22 organizations, health maintenance organizations and other  
limited network provider arrangements; and

24  
26 O. Apply for funds or grants from public or private  
sources, including federal grants provided to qualified  
high-risk pools.

28  
30 3. Additional duties and powers. The superintendent may,  
by rule, establish additional powers and duties of the board and  
may adopt such rules as are necessary and proper to implement  
32 this chapter. Rules adopted pursuant to this subsection are  
routine technical rules as defined in Title 5, chapter 375,  
34 subchapter 2-A.

36 4. Review for solvency. The superintendent shall review  
the operations of the association at least every 3 years to  
38 determine its solvency. If the superintendent determines that  
the funds of the association are insufficient to support  
40 enrollment of additional persons, the superintendent may order  
the association to increase its assessments or increase its  
42 premium rates. If the superintendent determines that the funds  
of the association are insufficient to support the enrollment of  
44 additional persons and that the cap of assessments in section  
3908 is too low to support the enrollment of additional persons,  
46 the superintendent may order the association to charge an  
assessment in excess of the cap for a period not to exceed 12  
48 months.

2 5. Annual report. The association shall report annually to  
the joint standing committee of the Legislature having  
4 jurisdiction over health insurance matters by March 15th. The  
report must include information on the benefits and rate  
6 structure of coverage offered by the association, the financial  
solvency of the association and the administrative expenses of  
the plan.

8  
10 6. Audit. The association must be audited at least every 3  
years. A copy of the audit must be provided to the superintendent  
12 and to the joint standing committee of the Legislature having  
jurisdiction over health insurance matters.

14 §3907. Selection of plan administrator

16 1. Selection of plan administrator. The board shall select  
an insurer or 3rd-party administrator, through a competitive  
18 bidding process, to administer the plan. The board shall  
evaluate bids submitted under this subsection based on criteria  
20 established by the board, including:

22 A. The insurer's or the 3rd-party administrator's proven  
ability to handle large group accident and health insurance;

24 B. The efficiency of the insurer's or the 3rd-party  
26 administrator's claims-payment procedures; and

28 C. An estimate of total charges for administering the plan.

30 2. Contract with plan administrator. The plan  
administrator selected pursuant to subsection 1 is contracted for  
32 a period of 3 years. At least one year prior to the expiration  
of each 3-year period of service by a plan administrator, the  
34 board shall invite all insurers, including the current plan  
administrator, to submit bids to serve as the plan administrator  
36 for the succeeding 3-year period. The selection of the plan  
administrator for the succeeding period must be made at least 6  
38 months prior to the expiration of the 3-year period.

40 3. Duties of plan administrator. The plan administrator  
selected pursuant to subsection 1 shall:

42 A. Perform all eligibility and administrative  
44 claims-payment functions relating to the plan;

46 B. Pay a producer's referral fee as established by the  
48 board to each producer who refers an applicant to the plan,  
if the applicant's application is accepted. The selling or  
marketing of the plan is not limited to the plan

2 administrator or its producers. The plan administrator  
3 shall pay the referral fees from funds received as premiums  
4 for the plan;

5 C. Establish a premium billing procedure for collection of  
6 premiums from insured persons. Billings must be made  
7 periodically as determined by the board;

8 D. Perform all necessary functions to ensure timely payment  
9 of benefits to covered persons under the plan, including:

10 (1) Making available information relating to the  
11 proper manner of submitting a claim for benefits under  
12 the plan and distributing forms upon which submissions  
13 must be made;

14 (2) Evaluating the eligibility of each claim for  
15 payment under the plan; and

16 (3) Notifying each claimant within 45 days after  
17 receiving a properly completed and executed proof of  
18 loss of whether the claim is accepted, rejected or  
19 compromised. The board shall establish reasonable  
20 reimbursement amounts for any services covered under  
21 the benefit plans;

22 E. Submit regular reports to the board regarding the  
23 operation of the plan. The frequency, content and form of  
24 the reports must be as determined by the board;

25 F. Following the close of each calendar year, determine net  
26 premiums, reinsurance premiums less administrative expense  
27 allowance, the expenses of administration pertaining to the  
28 reinsurance operations of the association and the incurred  
29 losses of the year and report this information to the  
30 superintendent; and

31 G. Pay claims expenses from the premium payments received  
32 from or on behalf of covered persons under the plan. If the  
33 payments by the plan administrator for claims expenses  
34 exceed the portion of premiums allocated by the board for  
35 payment of claims expenses, the board shall provide the plan  
36 administrator with additional funds for payment of claims  
37 expenses.

38 4. Payment to plan administrator. The plan administrator  
39 selected pursuant to subsection 1 must be paid, as provided in  
40 the contract of the association under subsection 2, for the plan  
41 administrator's direct and indirect expenses incurred in the  
42   
43   
44   
45   
46   
47   
48

2 performance of plan administrator's services. As used in this  
3 subsection, "direct and indirect expenses" includes that portion  
4 of the audited administrative costs, printing expenses, claims  
5 administration expenses, management expenses, building overhead  
6 expenses and other actual operating and administrative expenses  
7 of the plan administrator that are approved by the board as  
8 allocable to the administration of the plan and included in the  
9 specifications of a bid under subsection 2.

10 **§3908. Assessments against insurers**

12 1. Assessments. For the purpose of providing the funds  
13 necessary to carry out the powers and duties of the association,  
14 the board shall assess member insurers at such a time and for  
15 such amounts as the board finds necessary. Assessments are due  
16 not less than 30 days after receipt of written notice by member  
17 insurers and accrue interest at 12% per annum on and after the  
18 due date.

20 2. Maximum assessment. The board shall assess each insurer  
21 an amount not to exceed \$3 per person insured or reinsured by  
22 each insurer per month for medical insurance. A member insurer  
23 may not be assessed on policies or contracts insuring federal or  
24 state employees. This assessment begins January 1, 2007.

26 3. Determination of assessment. The board shall make  
27 reasonable efforts to ensure that each covered person is counted  
28 only once with respect to any assessment. For that purpose, the  
29 board shall require each insurer that obtains excess or stop loss  
30 insurance to include in its count of covered persons all  
31 individuals whose coverage is insured, in whole or in part,  
32 through excess or stop loss coverage. The board shall allow a  
33 reinsurer to exclude from its number of covered persons those who  
34 have been counted by the primary insurer or by the primary  
35 reinsurer or primary excess or stop loss insurer for the purpose  
36 of determining its assessment under this subsection. The board  
37 may verify each insurer's assessment based on annual statements  
38 and other reports determined to be necessary by the board. The  
39 board may use any reasonable method of estimating the number of  
40 covered persons of an insurer if the specific number is unknown.

42 4. Excess funds. If assessments and other receipts by the  
43 association, board or plan administrator exceed the actual losses  
44 and administrative expenses of the plan, the board shall hold the  
45 excess as interest and may use those excess funds to offset  
46 future losses or to reduce plan premiums. As used in this  
47 subsection, "future losses" includes reserves for claims incurred  
48 but not reported.

2       5. Failure to pay assessment. The superintendent may  
3       suspend or revoke, after notice and hearing, the certificate of  
4       authority to transact insurance in this State of any member  
5       insurer that fails to pay an assessment. As an alternative, the  
6       superintendent may levy a penalty on any member insurer that  
7       fails to pay an assessment when due. In addition, the  
8       superintendent may use any power granted to the superintendent by  
9       this Title to collect any unpaid assessment.

10       **§3909. Availability of coverage**

12       The association shall offer a choice of 2 or more coverage  
13       options through the plan. The requirements of this plan become  
14       effective January 1, 2007. Policies offered through the  
15       association must be available for sale beginning on January 1,  
16       2008. The association shall directly insure the coverage provided  
17       by the plan, and the policies must be issued through the plan  
18       administrator. At least one coverage option must be a  
19       standardized health plan as defined in Chapter 750 of the rules  
20       of the bureau.

22       **§3910. Requirements for coverage**

24       1. Coverage offered. The plan must offer in an annually  
25       renewable policy the coverage specified in this section for each  
26       eligible person. If an eligible person is also eligible for  
27       Medicare coverage, the plan may not pay or reimburse any person  
28       for expenses paid by Medicare. Any person whose health insurance  
29       coverage is involuntarily terminated for any reason other than  
30       nonpayment of premiums may apply for coverage under the plan. If  
31       such coverage is applied for within 90 days after the involuntary  
32       termination and if premiums are paid for the entire period of  
33       coverage, the effective date of the coverage is the date of  
34       termination of the previous coverage.

36       2. Major medical expense coverage. The plan must offer  
37       major medical expense coverage to every eligible person who is  
38       not eligible for Medicare. The coverage to be issued by the  
39       plan, its schedule of benefits and exclusions and other  
40       limitations must be established by the board and may be amended  
41       from time to time subject to the approval of the superintendent.  
42       In establishing the plan coverage, the board shall take into  
43       consideration the levels of health insurance provided in the  
44       State and medical and economic factors as determined appropriate.

46       3. Rates. Rates for coverage issued by the association  
47       must meet the requirements of this subsection.

48       A. Rates may not be unreasonable in relation to the

2 benefits provided, the risk experience and the reasonable  
3 expenses of providing the coverage.

4 B. Rate schedules must comply with section 2736-C and are  
5 subject to approval by the superintendent.

6  
7 C. Standard risk rates for coverage issued by the  
8 association must be established by the association, subject  
9 to approval by the superintendent, using reasonable  
10 actuarial techniques and must reflect anticipated  
11 experiences and expenses of such coverage for standard  
12 risks. The premium for the standard risk rates must range  
13 from a minimum of 125% to a maximum of 150% of the weighted  
14 average of rates charged by those insurers and health  
15 maintenance organizations with individuals enrolled in  
16 similar medical insurance plans.

17  
18 4. Compliance with state law. Products offered by the  
19 association must comply with all relevant requirements of this  
20 Title applicable to individual health insurance policies,  
21 including requirements for mandated coverage for specific health  
22 services, for specific diseases and for certain providers of  
23 health care services.

24  
25 5. Other sources primary. The association must be payer of  
26 last resort of benefits whenever any other benefit or source of  
27 3rd-party payment is available. The coverage provided by the  
28 association must be considered excess coverage, and benefits  
29 otherwise payable under association coverage must be reduced by  
30 all amounts paid or payable through any other health insurance  
31 and by all hospital and medical expense benefits paid or payable  
32 under any short-term, accident, dental-only, vision-only, fixed  
33 indemnity, limited benefit or credit insurance; coverage issued  
34 as a supplement to liability insurance; workers' compensation  
35 coverage; automobile medical payment; or liability insurance  
36 whether or not provided on the basis of fault, and by any  
37 hospital or medical benefits paid or payable by any insurer or  
38 insurance arrangement or any hospital or medical benefits paid or  
39 payable under or provided pursuant to any state or federal law or  
40 program.

41  
42 6. Recovery of claims paid. An amount paid or payable by  
43 Medicare or any other government program or any other insurance,  
44 or self-insurance maintained in lieu of otherwise statutorily  
45 required insurance, may not be made or recognized as claims under  
46 such a policy or be recognized as or towards satisfaction of  
47 applicable deductibles or out-of-pocket maximums or to reduce the  
48 limits of benefits available. The association has a cause of  
49 action against a participant for the recovery of the amount of



2 any benefits paid to the participant that should not have been  
3 claimed or recognized as claims because of the provisions of this  
4 subsection or because the benefits are otherwise not covered.  
5 Benefits due from the association may be reduced or refused as a  
6 setoff against any amount recoverable under this subsection.

8 **§3911. Eligibility for coverage**

10 **1. Eligibility; application for coverage.** A resident is  
11 eligible for coverage under the plan if evidence is provided of  
12 rejection, a requirement of restrictive riders, a rate increase  
13 or a preexisting conditions limitation on a qualified plan, the  
14 effect of which is to substantially reduce coverage from that  
15 received by a person considered a standard risk by at least one  
16 association member within 6 months of the date of the  
17 certificate, or if the resident meets other eligibility  
18 requirements adopted by rule by the superintendent that are not  
19 inconsistent with this chapter and that indicate that a person is  
20 unable to obtain coverage substantially similar to that which may  
21 be obtained by a person who is considered a standard risk. Rules  
22 adopted pursuant to this subsection are routine technical rules  
23 as defined in Title 5, chapter 375, subchapter 2-A.

24 **2. Change of domicile.** The board shall develop standards  
25 for eligibility for coverage by the association for any natural  
26 person who changes that person's domicile to this State and who  
27 at the time domicile is established in this State is insured by  
28 an organization similar to the association. The eligible maximum  
29 lifetime benefits for that covered person may not exceed the  
30 lifetime benefits available through the association, less any  
31 benefits received from a similar organization in the former  
32 domiciliary state.

34 **3. Eligibility without application.** The board shall  
35 develop a list of medical or health conditions for which a person  
36 is eligible for plan coverage without applying for health  
37 insurance under subsection 1. A person who can demonstrate the  
38 existence or history of a medical or health condition on the list  
39 developed by the board may not be required to provide the  
40 evidence specified in subsection 1. The board may amend the list  
41 from time to time as appropriate.

42 **4. Exclusions from eligibility.** A person is not eligible  
43 for coverage under the plan if:

44 **A.** The person has or obtains health insurance coverage  
45 substantially similar to or more comprehensive than a plan  
46 policy or would be eligible to have coverage if the person  
47 elected to obtain it, except that:

2           (1) A person may maintain other coverage for the  
4           period of time the person is satisfying a preexisting  
          condition waiting period under a plan policy; and

6           (2) A person may maintain plan coverage for the period  
8           of time the person is satisfying a preexisting  
          condition waiting period under another health insurance  
          policy intended to replace the plan policy;

10           B. The person is determined eligible for health care  
12           benefits under the MaineCare program pursuant to Title 22;

14           C. The person previously terminated plan coverage, unless  
16           12 months have elapsed since the person's last termination;

18           D. The person has met the lifetime maximum benefit amount  
          under the plan of \$3,000,000;

20           E. The person is an inmate or resident of a public  
22           institution; or

24           F. The person's premiums are paid for or reimbursed under  
26           any government-sponsored program or by any government agency  
          or health care provider, except as an otherwise qualifying  
          full-time employee, or dependent thereof, of a government  
          agency or health care provider.

28           5. Termination of coverage. The coverage of any person  
30           ceases:

32           A. On the date a person is no longer a resident;

34           B. Upon the death of the covered person;

36           C. On the date state law requires cancellation of the  
38           policy; or

40           D. At the option of the association, 30 days after the  
42           association makes any inquiry concerning the person's  
          eligibility or place of residence to which the person does  
          not reply.

44           The coverage of any person who ceases to meet the eligibility  
46           requirements of this section may be terminated immediately.

48           6. Unfair trade practice. It constitutes an unfair trade  
          practice for any insurer, producer, employer or 3rd-party  
          administrator to refer an individual employee or a dependent of

2 an individual employee to the association or to arrange for an  
3 individual employee or a dependent of an individual employee to  
4 apply to the plan for the purpose of separating such an employee  
5 or dependent from a group health benefits plan provided in  
6 connection with the employee's employment.

7 **§3912. Actions against association or members based upon joint**  
8 **or collective actions**

9 Participation in the association, the establishment of  
10 rates, forms or procedures or any other joint or collective  
11 action required by this chapter may not be the basis of any legal  
12 action or criminal or civil liability or penalty against the  
13 association or any member insurer.

14 **§3913. Reimbursement of carriers**

15 **1. Reimbursement.** A carrier may seek reimbursement from the  
16 association and the association shall reimburse the carrier to  
17 the extent claims made by a member after January 1, 2008 exceed  
18 premiums paid on a calendar year basis by the member to the  
19 carrier for a member who meets the following criteria:

20 A. The carrier sold an individual health plan to the member  
21 between December 1, 1993 and January 1, 2008, and the policy  
22 that was sold has been continuously renewed by the member;

23 B. The carrier is able to determine through the use of  
24 individual health statements, claims history or any  
25 reasonable means that at any time while the policy was in  
26 effect, the member was diagnosed with one of the following  
27 medical conditions: acquired immune deficiency syndrome,  
28 angina pectoris, ascites, chemical dependency cirrhosis of  
29 the liver, coronary occlusion, cystic fibrosis, Friedreich's  
30 ataxia, hemophilia, Hodgkin's disease, Huntington's chorea,  
31 juvenile diabetes, leukemia, metastatic cancer, motor or  
32 sensory aphasia, multiple sclerosis, muscular dystrophy,  
33 myasthenia gravis, myotonia, heart disease requiring  
34 open-heart surgery, Parkinson's disease, polycystic kidney  
35 disease, psychotic disorders, quadriplegia, stroke,  
36 syringomyelia or Wilson's disease; and

37 C. The carrier has closed its book of business for  
38 individual health plans sold prior to January 1, 2008.

39 **2. Rules.** The superintendent may adopt rules to facilitate  
40 payment to a carrier pursuant to this section. Rules adopted  
41 pursuant to this subsection are routine technical rules as  
42 defined in Title 5, chapter 375, subchapter 2-A.

2           **Sec. 7. Study of reinsurance.** The Comprehensive Health  
Insurance Risk Pool Association established pursuant to the Maine  
4 Revised Statutes, Title 24-A, section 3904 shall conduct a study  
of the possibility of offering a reinsurance pool for the small  
6 group medical insurance market in order to spread the cost of  
high-risk individuals for the small group medical insurance  
8 market. The study must address the costs, potential funding  
mechanisms and effectiveness of a reinsurance pool. The  
10 association may address any other issues regarding a reinsurance  
pool that it determines are relevant in the study. The  
12 association shall submit its report to the joint standing  
committee of the Legislature having jurisdiction over health  
14 insurance matters by March 1, 2008.

16           **Sec. 8. Application for funds.** The Superintendent of Insurance  
shall apply for all available federal funds for the purpose of  
18 operating a high-risk health insurance pool.

20           **Sec. 9. Effective date.** Those sections of this Act that repeal  
the Maine Revised Statutes, Title 24-A, section 2736-C,  
22 subsection 3, paragraphs A and C and amend Title 24-A, section  
2848, subsection 1-B, paragraph A and section 2849-B, subsection  
24 2, paragraph A take effect January 1, 2008.

26

## SUMMARY

28

This bill requires the Department of Professional and  
30 Financial Regulation, Bureau of Insurance to apply for federal  
funds that Congress is offering states to create high-risk  
32 insurance pools. It repeals the requirement of guaranteed issue  
for individual health insurance and enacts the Comprehensive  
34 Health Insurance Risk Pool Association Act. The bill also  
creates a study of a reinsurance pool for the small group market.