MAINE STATE LEGISLATURE

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122nd MAINE LEGISLATURE

FIRST SPECIAL SESSION-2005

Legislative Document

No. 1608

S.P. 590

In Senate, April 28, 2005

Resolve, To Establish a Study Commission To Study Methods To Improve Ballot Access

(AFTER DEADLINE)

(EMERGENCY)

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 205. Reference to the Committee on Legal and Veterans Affairs suggested and ordered printed.

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator GAGNON of Kennebec. Cosponsored by Representative PATRICK of Rumford.

	Emergency preamble. Whereas, acts and resolves of the
2	Legislature do not become effective until 90 days after
	adjournment unless enacted as emergencies; and
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	Whereas, this legislation establishes the Commission To
6	Study Methods To Improve Ballot Access; and
8	Whereas, the study must be initiated before the 90-day
	period expires in order that the study may be completed and a
10	report submitted in time for submission to the next legislative
	session; and
12	****
	Whereas, in the judgment of the Legislature, these facts
14	create an emergency within the meaning of the Constitution of
	Maine and require the following legislation as immediately
16	necessary for the preservation of the public peace, health and
10	safety; now, therefore, be it
18	Sec. 1. Commission established. Resolved: That the Commission
20	To Study Methods To Improve Ballot Access, referred to in this
20	resolve as "the commission," is established; and be it further
22	resolve as the commission, is established, and he it further
	Sec. 2. Commission membership. Resolved: That the commission
24	consists of 15 members appointed as follows:
26	1. Four members of the Senate, appointed by the President
2.0	of the Senate. When making the appointments, the President of
28	the Senate shall give preference to members from the Joint
30	Standing Committee on Legal and Veterans Affairs;
30	2. Four members of the House of Representatives, appointed
32	by the Speaker of the House of Representatives. When making the
32	appointments, the Speaker of the House of Representatives shall
34	give preference to members from the Joint Standing Committee on
	Legal and Veterans Affairs;
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	3. A representative of the Maine Democratic Party,
38	appointed by the President of the Senate;
40	 A representative of the Maine Republican Party,
	appointed by the Speaker of the House;
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	A representative of the Maine Green Independent Party,
44	appointed by the President of the Senate;
46	6. A representative of the Libertarian Party of Maine,
	appointed by the Speaker of the House;

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- A representative of the American Reform Party of Maine, appointed by the President of the Senate;
- A representative of the Constitution Party of Maine, appointed by the Speaker of the House; and

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- 9. The Secretary of State, or a designee; and be it further
- Sec. 3. Chairs. Resolved: That the first-named Senate member is the Senate chair of the commission and the first-named House of Representatives member is the House chair of the commission; and be it further
- Sec. 4. Appointments; convening of commission. Resolved: That all appointments must be made no later than 30 days following the effective date of this resolve. The appointing authorities shall notify the Executive Director of the Legislative Council once all appointments have been completed. Within 15 days after appointment of all members, the chairs shall call and convene the first meeting of the commission, which must be no later than August 1, 2005; and be it further
- Sec. 5. Duties. Resolved: That the commission shall examine proposals to improve ballot access, including, but not limited to:
- 1. The institution of an "instant run-off" method of determining the winners of elections, which simulates the ballot counts that would occur if all voters participated in a series of run-off elections and allows a voter to rank candidates according to that voter's preferences;
 - 2. The implementation of "fusion voting," which authorizes cross-endorsement or the practice of multiple parties or political designations nominating the same candidate; and
- 36 3. Facilitating the formation of minor political parties; and be it further
- Sec. 6. Staff assistance. Resolved: That the Legislative Council shall provide necessary staffing services to the commission; and be it further
- Sec. 7. Compensation. Resolved: That the legislative members 44 of the commission are entitled to receive the legislative per diem, as defined in the Maine Revised Statutes, Title 3, section 2, and reimbursement for travel and other necessary expenses 46 related to their attendance at authorized meetings of 48 commission. Public members not otherwise compensated by their employers or other entities that they represent

entitled to receive reimbursement of necessary expenses and, upon a demonstration of financial hardship, a per diem equal to the legislative per diem for their attendance at authorized meetings of the commission; and be it further

- Sec. 8. Report. Resolved: That, no later than December 7, 2005, the commission shall submit a report that includes its findings and recommendations, including suggested legislation, for presentation to the Second Regular Session of the 122nd Legislature. The commission is authorized to introduce legislation related to its report to the Second Regular Session of the 122nd Legislature at the time of submission of its report; and be it further
- Sec. 9. Extension. Resolved: That, if the commission requires a limited extension of time to complete its study and make its report, it may apply to the Legislative Council, which may grant an extension; and be it further
- Sec. 10. Commission budget. Resolved: That the chairs of the commission, with assistance from the commission staff, shall administer the commission's budget. Within 10 days after its first meeting, the commission shall present a work plan and proposed budget to the Legislative Council for its approval. The commission may not incur expenses that would result in the commission's exceeding its approved budget. Upon request from the commission, the Executive Director of the Legislative Council shall promptly provide the commission chairs and staff with a status report on the commission budget, expenditures incurred and paid and available funds.
 - Emergency clause. In view of the emergency cited in the preamble, this resolve takes effect when approved.

36 SUMMARY

This resolve authorizes the establishment of the Commission To Study Methods To Improve Ballot Access.