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Legislative Document

No. 1478

S.P. 503

In Senate, March 24, 2005

An Act To Clarify Rights of Retainage in Public Improvement Construction Contracts

Reference to the Committee on State and Local Government suggested and ordered printed.

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JOY J. O'BRIEN Secretary of the Senate

Presented by Senator MILLS of Somerset.

Be it enacted by the People of the State of Maine as follows:	
0	Sec. 1. 5 MRSA §1746, as amended by PL 1989, c. 483, Pt. A,
	. is further amended by inserting at the end a new paragraph
to i	read:
	This section is repealed January 1, 2008.
	Sec. 2. 5 MRSA §1746-A is enacted to read:
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<u>§174</u>	16-A. Retainage in public improvement construction contracts
	1. Definitions. As used in this section, unless the
cont	ext otherwise indicates, the following terms have the
<u>fol</u>]	lowing meanings.
	A. "Designer" means the architect, engineer or interior
	design professional designated by contract documents to
	design a public improvement or to provide contract
	administration for the owner.
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	B. "Punch list" means an inventory of work that remains
	deficient or incomplete after substantial completion. A
	punch list includes reasonable estimates of cost for
	correction or completion of the work contained on the list.
	Deficiencies discovered after acceptance of the work are not
	punch list items but may be covered by warranty or contract
	obligations.
	C. "Substantial completion" means the stage in the progress
	of a public improvement when the work or a designated
	portion thereof is sufficiently complete in accordance with
	the contract documents that the owner can occupy or use the
	public improvement for its intended use.
	2. Retainage. In any contract awarded for a public
	rovement, the owner of a public improvement may retain 5% of
	money due the contractor until substantial completion of the
	k. At substantial completion, the owner and the contractor
	11 inspect the work and prepare a punch list. The owner may
	reafter withhold for defective or incomplete work only those
	ds that are sufficient to account for 1.5 times the value of
pun	ch list work. As punch list work is completed, the retainage
	d by the owner must be correspondingly reduced. Funds may not
	retained in anticipation of warranty claims but may be
	ained as directed by the contractor's surety or as necessary
	account for liquidated damages or other contract defaults as
	ermined by the designer.
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	3. Designer's role. Issues between the contractor and the
2	owner of a public improvement concerning substantial or final
2	completion or concerning the scope or cost of punch list work and
4	any other questions necessary to determine when retained funds
-	are due to be released must be promptly resolved by the designer,
6	whose decisions are not binding by virtue of this section for any
0	other purpose.
8	other purpose.
0	A Contractoria remode An owner of a public improvement
10	4. Contractor's remedy. An owner of a public improvement
10	that retains for more than 30 days any funds in excess of those
	properly calculated from the punch list or that retains any
12	contract funds more than 30 days beyond final completion is
	liable to the contractor for interest on overdue amounts at the
14	<u>rate of 1.5% per month and for reasonable attorney's fees for</u>
	<u>collection of overdue funds.</u>
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	5. Secured releases. Under any contract made for a public
18	improvement, the contractor may withdraw retained funds upon
	depositing with the Treasurer of State or the public owner
20	negotiable public securities or certificates of deposit greater
	in value than the amount withdrawn.
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	6. Authority of Treasurer of State or owner. The Treasurer
24	of State or the owner of a public improvement shall pay over to
51	the contractor all net income from the escrowed securities as it
26	is received. The Treasurer of State or the owner may contract
20	with a suitable financial institution for custodial care and
28	servicing of any securities deposited pursuant to this section.
20	servicing of any securities deposited parsuant to this section.
30	7. Deductions. Any amount deducted by the owner of a
50	public improvement, pursuant to the terms of the contract, from
32	the retained payments due the contractor must be deducted, first
52	from that portion of the retained payments for which no security
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54	has been substituted, then from the proceeds of any deposited
2.6	security. In the latter case, the contractor is entitled to
36	receive interest, coupons or income only from those securities
2.0	that remain after the deduction has been made.
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10	8. Assignments. Any assignment of retained payments made
40	by the contractor of a public improvement must be honored by the
10	party holding the securities as part of the procedure to
42	accomplish the substitution of securities under this section,
	provided that such an assignment may not be made without prior
44	notification to the contracting agency of the State and the party
	holding the securities. Such an assignment does not impair the
46	<u>equitable rights of the contractor's surety in the retained</u>
	payments or in the securities substituted therefor in the event
48	of the contractor's default in the performance of the contract or
	in the payment of labor and material bills or other obligations
50	covered by the surety's bond.

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9. Environmental control costs. Any contract made for a
public improvement must include the cost of environmental control measures required for execution of the contract, provided that
the cost of environmental control activity that is required by legislation, rule or regulation passed, adopted or promulgated
after the date on which bids are received for the project for which that contract is made or awarded must be paid for in an equitable manner.

10 **10. Daily financial incentive.** The Director of the Bureau of General Services may approve contracts with a provision for a daily financial incentive for public improvements completed before the scheduled date when it can be demonstrated that the early completion will result in financial savings to the owner of a public improvement. The financial incentive may not exceed the projected daily rate of savings to the owner.

Sec. 3. Application. The Maine Revised Statutes, Title 5, section 1746 applies to public improvement construction contracts
in which substantial completion, as defined in Title 5, section 1746-A, subsection 1, paragraph C, is reached before January 1, 2006. Title 5, section 1746-A applies to public improvement construction contracts in which substantial completion, as
defined in section 1746-A, subsection 1, paragraph C, is reached after December 31, 2005.

SUMMARY

30 This bill provides that in any contract awarded for a public improvement the owner of the public improvement may retain 5% of the money due the contractor until substantial completion of the 32 work. At substantial completion, the owner and the contractor shall inspect the work and prepare a punch list. The owner may 34 thereafter withhold for defective or incomplete work only those 36 funds that are sufficient to account for 1.5 times the value of punch list work. As punch list work is completed, the retainage 38 held by the owner must be correspondingly reduced. Current law provides that the State shall withhold 5% of the money due the 40 contractor until the project under the contract has been accepted by or for the State, except that when the contract has been 42 substantially completed the State may, upon request, further reduce the amounts withheld if it deems it desirable and prudent.

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