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House of Representatives, March 22, 2005

An Act To Stabilize and Strengthen the MaineCare Program

(EMERGENCY)

Reference to the Committee on Taxation suggested and ordered printed.

Millicent M. Mac Jarland

MILLICENT M. MacFARLAND Clerk

Presented by Representative PINGREE of North Haven. Cosponsored by Senator MAYO of Sagadahoc and Representatives: BRAUTIGAM of Falmouth, CRAVEN of Lewiston, DUDLEY of Portland, FAIRCLOTH of Bangor, MILLER of Somerville, WALCOTT of Lewiston, WEBSTER of Freeport.

Emergency preamble. Whereas, acts of the Legislature do not 2 become effective until 90 days after adjournment unless enacted as emergencies; and 4 Whereas, an increase in the cigarette tax is needed to 6 provide revenue to stabilize the MaineCare program by October 15, 2005; and 8 Whereas, increasing the cigarette tax by October 15, 2005 10 can be accomplished only if this Act takes effect upon approval; and 12 Whereas, in the judgment of the Legislature, these facts 14 create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately 16 necessary for the preservation of the public peace, health and safety; now, therefore, 18 Be it enacted by the People of the State of Maine as follows: 20 PART A 22 Sec. A-1. 36 MRSA §4365, as amended by PL 2003, c. 705, §6, 24 is further amended to read: §4365. Rate of tax 26 28 A tax is imposed on all cigarettes imported into this State or held in this State by any person for sale at the rate of 47 97 30 mills for each cigarette. Payment of the tax is evidenced by the affixing of stamps to the packages containing the cigarettes. 32 Sec. A-2. 36 MRSA §4365-E, as enacted by PL 2001, c. 439, Pt. SSSS, §2, is repealed. 34 Sec. A-3. 36 MRSA §4365-F is enacted to read: 36 38 §4365-F. Application of cigarette tax rate increase effective October 15, 2005 40 The following provisions apply to cigarettes held for resale on October 15, 2005. 42 44 1. Stamped rate. Cigarettes stamped at the rate of 47 mills per cigarette and held for resale after October 14, 2005 are subject to tax at the rate of 97 mills per cigarette. 46 2. Liability. A person possessing cigarettes for resale is 48 liable for the difference between the tax rate of 97 mills per cigarette and the tax rate of 47 mills per cigarette in effect 50

before October 15, 2005. Stamps indicating payment of the tax imposed by this section must be affixed to all packages of 2 cigarettes held for resale as of October 15, 2005, except that cigarettes held in vending machines as of that date do not 4 require that stamp. 6 3. Vending machines. Notwithstanding any other provision of this chapter, it is presumed that all cigarette vending 8 machines are filled to capacity on October 15, 2005 and that the 10 tax imposed by this section must be reported on that basis. A credit against this inventory tax must be allowed for cigarettes 12 stamped at the rate of 97 mills per cigarette placed in vending machines before October 15, 2005. 14 4. Payment. Payment of the tax imposed by this section 16 must be made to the State Tax Assessor by January 1, 2006, accompanied by forms prescribed by the assessor. 18 Sec. A-4. 36 MRSA §4366-A, sub-§2, ¶¶B and C, as enacted by PL 20 2001, c. 439, Pt. SSSS, §3, are amended to read: 22 B. For stamps at the face value of 47 mills sold prior to July 1, 2002, 2.16%; and 24 For stamps at the face value of 47 mills sold on or с. 26 after July 1, 2002, 2.03%+; Sec. A-5. 36 MRSA §4366-A, sub-§2, ¶¶D and E are enacted to 28 read: 30 D. For stamps at the face value of 97 mills sold prior to 32 July 1, 2005, 1.62%; and 34 E. For stamps at the face value of 97 mills sold on or after October 15, 2005, 1.52%. 36 Sec. A-6. 36 MRSA §4366-D, as enacted by PL 2001, c. 450, Pt. D, $\S1$, is repealed. 38 Sec. A-7. Effective date. This Part takes effect October 15, 40 2005. 42 PART B 44 Sec. B-1. 22 MRSA §3174-GG is enacted to read: 46 48 §3174-GG. MaineCare Stabilization Fund

	1. Fund established. The MaineCare Stabilization Fund,
2	referred to in this chapter as "the fund," is established as an Other Special Revenue fund for the purposes specified in this
4	chapter.
6	2. Sources of fund. The State Controller shall credit to
8	the fund:
10	A. Revenues attributable to 50 mills for each cigarette taxed pursuant to Title 36, section 4365-F;
12	B. Revenues received by the State from financial
14	settlements or judgments entered into or ordered beginning October 15, 2005 on lawsuits related to the MaineCare program or the elderly low-cost drug program under section
16	254 to the extent possible under the terms of the settlement or judgment;
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20	C. Revenues collected as a result of procedures adopted by the department on October 15, 2005 to ensure the collection of the full value of rebates owed to the department on
22	injectable prescription drugs that are provided in the office of a physician or in another health care facility and
24	that are paid for by the MaineCare or elderly low-cost drug program;
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	D. Funds distributed to the State under Title XXI of the
28	<u>United States Social Security Act as unexpended federal</u> State Children's Health Insurance Program funds;
30	State children's nearth insurance Frogram runds,
	E. Amounts recovered from or saved as a result of payment
32	by the United States Veterans' Administration under section
	3174-HH, subsection 2;
34	The Manual Comments of the second substants while on private
36	F. Money from any other source, whether public or private, designated for deposit into or credited to the fund; and
38	<u>G. Interest earned or other investment income on balances</u> in the fund.
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	3. Nonlapsing. Any unexpended balances in the fund may not
42	lapse but must be carried forward.
44	4. Fund purposes. Allocations from the fund must prevent any loss of services or increased cost of services to a MaineCare
46	member or a person receiving benefits under the elderly low-cost
10	drug program under section 254 that would otherwise result from
48	insufficient General Fund appropriations, insufficient federal
	matching funds or any other shortage of funds, changes in federal
50	or state law, rule or policy or the implementation of the federal

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Medicare Prescription Drug, Improvement, and Modernization Act of 2003.

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5. Report by Treasurer of State. The Treasurer of State shall report at least annually on the fund on or before the 2nd
 Friday in November to the joint standing committee of the Legislature having jurisdiction over appropriations and financial
 affairs and the joint standing committee of the Legislature having jurisdiction over health and human services matters. The
 report must summarize the status of and activity in the fund.

Sec. B-2. Rebates on injectable drugs administered in office. 12 The Department of Health and Human Services shall adopt rules by 14 October 15, 2005 that ensure the collection of the full value of rebates owed to the department on injectable prescription drugs 16 that are provided in the office of a physician or in another health care facility and that are paid for by the MaineCare 18 program under the Maine Revised Statutes, Title 22, chapter 855 or the elderly low-cost drug program under Title 22, section 20 Rules adopted pursuant to this section are routine 254. technical rules as defined in Title 5, chapter 375, subchapter 22 2-A.

PART C

Sec. C-1. Medicare billing. By October 15, 2005 the Department 28 of Health and Human Services shall contract for services to recover payments from the federal Medicare program for health 30 care services that would otherwise be paid for under the MaineCare program for persons who are eligible under both 32 programs. The contractor is authorized to submit requests for payment and pursue claims and appeals on behalf of the Department 34 of Health and Human Services, Bureau of Medical Services and dually eligible MaineCare members for health care services, including, but not limited to, skilled nursing facility care and 36 home health care.

Sec. C-2. Coordination of benefits. The Department of Health
 and Human Services shall coordinate benefits among the MaineCare
 program under the Maine Revised Statutes, Title 22, chapter 855,
 the elderly low-cost drug program under Title 22, section 254,
 the Medicare program under 42 United States Code, Section 1395 et
 seq. and the federal Medicare Prescription Drug, Improvement, and
 Modernization Act of 2003. In providing this coordination, the
 Department of Health and Human Services shall:

 A. Maximize federal funding available through the federal Medicaid program and the federal Medicare Prescription Drug,
 Improvement, and Modernization Act of 2003; B. Coordinate eligibility for the elderly low-cost drug program with eligibility for the federal Medicare program to
ensure that persons eligible for the elderly low-cost drug program who are eligible for Medicare Part D benefits do not incur any loss of benefits as compared to other persons receiving benefits under the elderly low-cost drug program or cost sharing above what they would be required to pay under the elderly low-cost drug program; and

C. Coordinate eligibility for the MaineCare program with eligibility for the federal Medicare program to ensure that MaineCare members who are eligible for Medicare Part D benefits do not incur any loss of benefits as compared to other MaineCare members or cost sharing above what they would otherwise be required to pay in the MaineCare program.

Sec. C-3. Interest on delinquent rebates. By October 15, 2005
the Department of Health and Human Services shall adopt procedures to ensure the assessment and collection within the
MaineCare program under the Maine Revised Statutes, Title 22, chapter 855 and the elderly low-cost drug program under Title 22, section 254 of an appropriate rate of interest on drug rebate amounts that are late in payment to the department from the
responsible manufacturer of prescription drugs.

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PART D

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Sec. D-1. 22 MRSA §3174-HH is enacted to read:

§3174-HH. Maximization of veterans' benefits

34 The department shall conduct a review of benefits available 36 to veterans and their spouses and dependents and shall adopt procedures to provide information to potentially eligible 38 veterans and their spouses and dependents and to maximize veterans' benefits. The department shall undertake the following 40 initiatives.

1. Determination of possible eligibility. The department shall determine the possible eligibility for federally funded health benefits of veterans, their spouses and dependents who are applicants for or members in the MaineCare program under this chapter or who are applicants for or who receive benefits under the elderly low-cost drug program under section 254. For those veterans and their spouses and dependents whom the department determines to be possibly eligible for federally funded health
 benefits, the department shall provide information on those

benefits. The department shall provide information on
 eligibility for federal Veterans' Aid and Attendance Benefits or
 Improved Pensions and shall provide assistance in applying for
 benefits to veterans, their spouses and dependents who live in
 long-term care facilities or who reside at home but require the
 daily assistance of another person to live independently.

8 **2. Recovery.** When benefits have been provided by the department under the MaineCare program under this chapter or the elderly low-cost drug program under section 254 for which the United States Veterans' Administration is or may be liable, the commissioner shall pursue recovery under section 14 of any amounts owed or potentially owed to the department.

Sec. D-2. Medication administration rules. By January 1, 2006 the Department of Health and Human Services shall determine 16 whether department rules regarding the dispensing and administration of medication in long-term care facilities should 18 be amended for persons living in those facilities who receive 20 benefits under the MaineCare program under the Maine Revised Statutes, Title 22, chapter 855 and who are eligible for or benefits for veterans, their spouses 22 receive or their dependents. If department rules are to be adopted or amended to facilitate the dispensing and administration of medication 24 provided through the United States Veterans' Administration, the 26 department shall adopt or amend those rules by April 1, 2006. Rules adopted pursuant to this section are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A. 28

30 Emergency clause. In view of the emergency cited in the preamble, this Act takes effect when approved, except as
 32 otherwise indicated.

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SUMMARY

Part A of this bill increases the tax on cigarettes by \$1 38 per pack beginning October 15, 2005.

40 Part B establishes the MaineCare Stabilization Fund, an Other Special Revenue fund, to prevent the loss of services or
42 increased costs of services under the MaineCare program under the Maine Revised Statutes, Title 22, chapter 855 or the elderly
44 low-cost drug program under Title 22, section 254. Part B also requires the collection of the full amount owed to the Department
46 of Health and Human Services of rebates on injectable drugs administered in a health care facility.

Part C requires the Department of Health and Human Services 50 to contract for services to maximize Medicare billing, requires coordination of benefits among the Medicare program and the
MaineCare program and the elderly low-cost drug program. Part C
also requires the adoption of procedures to ensure the collection
of interest on late drug rebate payments to the Department of
Health and Human Services.

Part D contains provisions to maximize federal veterans' 8 benefits, including reviews of eligibility by the Department of Health and Human Services, recovery of amounts owed for veterans' 10 care and adoption or amendment of rules regarding administration of medication to veterans in long-term care facilities.