MAINE STATE LEGISLATURE

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			L.D. 1875
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DATE: 4-30-04

(Filing No. S-605)

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STATE OF MAINE SENATE 121ST LEGISLATURE SECOND SPECIAL SESSION

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SENATE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to S.P. 723, L.D. 1875, Bill, "An Act To Authorize Department of Transportation Bond Issues in the Amount of \$18,250,000 To Match Available Federal Funds for Improvements to and Development of Highways and Bridges; Airports; Ferry Vessels, Port Facilities and Marine Infrastructure; Rail Corridors and Structures; Intermodal Facilities; and Trail and Pedestrian Facilities"

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Amend the amendment by striking out all of Parts A, B, C and D and inserting in their place the following:

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PART A

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Sec. A-1. Authorization of bonds. The Treasurer of State is authorized, under the direction of the Governor, to issue bonds in the name and on behalf of the State in an amount not exceeding \$12,400,000 for the purposes described in section 6 of this Part. The bonds are a pledge of the full faith and credit of the State. The bonds may not run for a period longer than 10 years from the date of the original issue of the bonds. At the discretion of the Treasurer of State, with the approval of the Governor, any issuance of bonds may contain a call feature.

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Sec. A-2. Records of bonds issued kept by Treasurer of State. The Treasurer of State shall keep an account of each bond showing the number of the bond, the name of the successful bidder to whom sold, the amount received for the bond, the date of sale and the date when payable.

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SENATE	AMENDMENT	"_"	to	COMMITTEE	AMENDMENT	"A"	to	S.P.	723,
L.D. 18	375								

Sec.	A-3.	Sale;	how	negotiated;	proceeds	appropi	riated.	The
Treasurer	of	State	may	negotiate	the sale	of the	e bonds	by
direction	of t	he Gove	ernor,	but no bo	ond may be	loaned,	pledged	or
hypothecat	ed or	n behal	f of	the State.	The pro	ceeds of	the sale	of
the bonds	, whi	ch must	be l	held by the	e Treasure	r of Sta	te and p	aid
by the T	reasu	rer of	E Sta	te upon w	arrants o	drawn by	the St	ate
Controller	c, are	e appro	priat	ed solely	for the pu	urposes s	et forth	in
this Part	. An	y unend	cumber	ed balance	s remaini	ng at the	complet	ion
of the pr	oject	s in t	this 1	Part lapse	to the d	lebt serv	ice acco	unt
establishe	ed for	r the r	etire	ment of the	se bonds.			

- Sec. A-4. Interest and debt retirement. The Treasurer of State shall pay interest due or accruing on any bonds issued under this Part and all sums coming due for payment of bonds at maturity.
- Sec. A-5. Disbursement of bond proceeds. The proceeds of the bonds must be expended as set out in this Part under the direction and supervision of the Commissioner of Transportation.
- Sec. A-6. Allocations from General Fund and Highway Fund bond issues. The proceeds of the sale of the bonds authorized under this Part must be expended as designated in the following schedule.

TRANSPORTATION, DEPARTMENT OF

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Highway Fund

Highways and Bridges

\$11,000,000

30 Highway Fund Total

\$11,000,000

32 General Fund

Ferry Vessels, Port Facilities and Marine Infrastructure

34 Marine Infrastructure

\$1,400,000

36 General Fund Total

\$1,400,000

- Sec. A-7. Contingent upon ratification of bond issue. Sections 1 to 6 do not become effective unless the people of the State ratify the issuance of the bonds as set forth in this Part.
 - Sec. A-8. Appropriation balances at year-end. At the end of each fiscal year, all unencumbered appropriation balances representing state money carry forward. Bond proceeds that have not been expended within 10 years after the date of the sale of the bonds lapse to General Fund and Highway Fund debt service.
 - Sec. A-9. Bonds authorized but not issued. Any bonds authorized but not issued, or for which bond anticipation notes

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SENATE AMENDMENT "C" to COMMITTEE AMENDMENT "A" to S.P. 723, L.D. 1875

are not issued within 5 years of ratification of this Part, are deauthorized and may not be issued, except that the Legislature may, within 2 years after the expiration of that 5-year period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an additional amount of time not to exceed 5 years.

Sec. A-10. Referendum for ratification; submission at general election; form of question; effective date. This Part must be submitted to the legal voters of the State at the next general election in the month of November following passage of this Act. The municipal officers of this State shall notify the inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a general election, to vote on the acceptance or rejection of this Part by voting on the following question:

"Do you favor a \$12,400,000 bond issue for improvements to and development of highways and bridges, ferry vessels and port facilities that makes the State eligible for up to \$41,622,222 in matching federal funds?"

The legal voters of each city, town and plantation shall vote by ballot on this question and designate their choice by a cross or check mark placed within a corresponding square below the word "Yes" or "No." The ballots must be received, sorted, counted and declared in open ward, town and plantation meetings and returns made to the Secretary of State in the same manner as votes for members of the Legislature. The Governor shall review the returns and, if a majority of the legal votes are cast in favor of this Part, the Governor shall proclaim the result without delay, and this Part becomes effective 30 days after the date of the proclamation.

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.

PART B

Sec. B-1. Authorization of bonds. The Treasurer of State is authorized, under the direction of the Governor, to issue bonds in the name and on behalf of the State in an amount not exceeding \$7,475,000 for the purposes described in section 6 of this Part. The bonds are a pledge of the full faith and credit of the State. The bonds may not run for a period longer than 10 years from the date of the original issue of the bonds. At the discretion of the Treasurer of State, with the approval of the Governor, any issuance of bonds may contain a call feature.

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SENATE	AMENDMENT	"(',"	to	COMMITTEE	AMENDMENT	"A"	to	S.P.	723,
T. D. 18	75								

2	Sec. B-2. Records of bonds issued kept by Treasurer	of State. The
	Treasurer of State shall keep an account of each bon	d showing the
4	number of the bond, the name of the successful bi	
	sold, the amount received for the bond, the date of	sale and the
6	date when payable.	
8	Sec. B-3. Sale; how negotiated; proceeds appro	priated. The
	Treasurer of State may negotiate the sale of	
10	direction of the Governor, but no bond may be loane	d, pledged or
	hypothecated on behalf of the State. The proceeds o	
12	the bonds, which must be held by the Treasurer of S	
	by the Treasurer of State upon warrants drawn	•
14	Controller, are appropriated solely for the purposes	
1.6	this Part. Any unencumbered balances remaining at t	-
16	of the projects in this Part lapse to the debt se established for the retirement of these bonds.	rvice account
18	established for the retriement of these bonds.	
	Sec. B-4. Interest and debt retirement. The Treasu	arer of State
20	shall pay interest due or accruing on any bonds issu	
	Part and all sums coming due for payment of bonds at	
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	Sec. B-5. Disbursement of bond proceeds. The pro-	
24	bonds must be expended as set out in this Pa	
	direction and supervision of the Department of	
26	Protection, the Department of Human Services and t	he University
20	of Maine.	•
28	Sec. B-6. Allocations from General Fund bond issue.	The proceeds
30	of the sale of the bonds authorized under this	-
30	expended as designated in the following schedule.	rare made be
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	ENVIRONMENTAL PROTECTION,	
34	DEPARTMENT OF	
36	Grants to construct and upgrade water	\$3,000,000
30	pollution control facilities matched by	ψ3,000,000
38	\$10,000,000 in federal funds.	
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40	Funds to abate, clean up and remediate	1,425,000
	threats to public health and the	
42	environment from uncontrolled hazardous	
	substance sites and municipal	
44	brownfields.	
46	Provides a grant to the Town of Warren to	300,000
	effectively deal with certain	
48	combustible material to avoid the	

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possibility of an uncontrollable fire

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SENATE AMENDMENT "" to COMMITTEE AMENDMENT "A" to S.P. 723, L.D. 1875

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HUMAN SERVICES,

4 DEPARTMENT OF

6 Grants and low-interest loans to construct and upgrade public water systems matched by \$10,000,000 in federal funds.

2,000,000

UNIVERSITY OF MAINE

Provides funds for critical storage and upgrades at the Raymond H. Fogler Library, the state research library for business, science and technology at the University of Maine.

750,000

TOTAL ALLOCATIONS

\$7,475,000

Sec. B-7. Contingent upon ratification of bond issue. Sections 1 to 6 do not become effective unless the people of the State ratify the issuance of the bonds as set forth in this Part.

Sec. B-8. Appropriation balances at year-end. At the end of each fiscal year, all unencumbered appropriation balances representing state money carry forward. Bond proceeds that have not been expended within 10 years after the date of the sale of the bonds lapse to General Fund debt service.

Sec. B-9. Bonds authorized but not issued. Any bonds authorized but not issued, or for which bond anticipation notes are not issued within 5 years of ratification of this Part, are deauthorized and may not be issued, except that the Legislature may, within 2 years after the expiration of that 5-year period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an additional amount of time not to exceed 5 years.

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Sec. B-10. Referendum for ratification; submission at general election; form of question; effective date. This Part must be submitted to the legal voters of the State at the next general election in the month of November following passage of this Act. The municipal officers of this State shall notify the inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a general election, to vote on the acceptance or rejection of this Part by voting on the following question:

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"Do you favor a \$7,475,000 bond issue to be used for the following purposes:

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(1) The su	m of \$2,000,	000 to the	state	revolving	fund
that provid	des low-inter	rest loans	to muni	cipalities	and
	r wastewate			leverage	an
additional	\$10,000,000	in federal	funds;		

- (2) The sum of \$1,000,000 to the small community grant program to provide grants to towns for pollution abatement and septic facilities to protect drinking water, shellfish areas and other waters of the State;
- The sum of \$300,000 to provide a grant to the Town of Warren to effectively deal with certain combustible material to avoid the possibility of an uncontrollable fire in the town:
- The sum of \$1,175,000 to the uncontrolled hazardous substance program for site clean-up;
- The sum of \$250,000 to the municipal brownfields program to allow assessment of sites for economic reuse;
- The sum of \$2,000,000 to construct and upgrade (6) public water systems to address public health threats to leverage an additional \$10,000,000 in federal funds; and
- (7) The sum of \$750,000 for critical improvements and expansion plans for the Raymond H. Fogler Library at the University of Maine, the state research library for business, science and technology?"

The legal voters of each city, town and plantation shall vote by ballot on this question and designate their choice by a cross or check mark placed within a corresponding square below the word "Yes" or "No." The ballots must be received, sorted, counted and declared in open ward, town and plantation meetings and returns made to the Secretary of State in the same manner as votes for members of the Legislature. The Governor shall review the returns and, if a majority of the legal votes are cast in favor of this Part, the Governor shall proclaim the result without delay, and this Part becomes effective 30 days after the date of the proclamation.

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.

PART C

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- Sec. C-1. Authorization of bonds. The Treasurer of State is authorized, under the direction of the Governor, to issue bonds in the name and on behalf of the State in an amount not exceeding \$20,000,000 for the purposes described in section 8 of this Part and to access \$10,000,000 in matching contributions from public and private sources. The bonds are a pledge of the full faith and credit of the State. The bonds may not run for a period longer than 10 years from the date of the original issue of the bonds. At the discretion of the Treasurer of State, with the approval of the Governor, any issuance of bonds may contain a call feature.
- Sec. C-2. Records of bonds issued kept by Treasurer of State. The Treasurer of State shall keep an account of each bond showing the number of the bond, the name of the successful bidder to whom sold, the amount received for the bond, the date of sale and the date when payable.
 - Sec. C-3. Sale; how negotiated; proceeds appropriated. The Treasurer of State may negotiate the sale of the bonds by direction of the Governor, but no bond may be loaned, pledged or hypothecated on behalf of the State. The proceeds of the sale of the bonds, which must be held by the Treasurer of State and paid by the Treasurer of State upon warrants drawn by the State Controller, are appropriated solely for the purposes set forth in this Part. Any unencumbered balances remaining at the completion of the projects in this Part lapse to the debt service account established for the retirement of these bonds.

Sec. C-4. Taxable bond option. The Treasurer of State, at the direction of the Governor, shall covenant and consent that the interest on the bonds is includable under the United States Internal Revenue Code in the gross income of the holders of the bonds to the same extent and in the same manner that the interest on bills, bonds, notes or other obligations of the United States is includable in the gross income of the holders under the United States Internal Revenue Code or any subsequent law. The powers conferred by this section are not subject to any limitations or restrictions of any law that may limit the power to so covenant and consent.

Sec. C-5. Interest and debt retirement. The Treasurer of State shall pay interest due or accruing on any bonds issued under this Part and all sums coming due for payment of bonds at maturity.

Sec. C-6. Disbursement of bond proceeds allocated to Land for Maine's Future Board. The proceeds of the bonds allocated to the Land for Maine's Future Board must be expended for

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SENATE AMENDMENT "" to COMMITTEE AMENDMENT "A" to S.P. 723, L.D. 1875

acquisition of land and interest in land for conservation, water access, outdoor recreation, wildlife and fish habitat and farmland preservation in accordance with the provisions for such acquisitions under the Maine Revised Statutes, Title 5, chapter 353, including all costs associated with such acquisitions, except that use of the proceeds of these bonds is subject to the following conditions and requirements.

1. Hunting, fishing, trapping and public access may not be prohibited on land acquired with bond proceeds, except to the extent of applicable state, local or federal laws and regulations.

2. Payment from bond proceeds for acquisitions of local or regional significance, as determined by the Land for Maine's Future Board, may be made directly to cooperating entities as defined in Title 5, section 6201, subsection 2 for acquisition of land and interest in land by cooperating entities, subject to terms and conditions enforceable by the State to ensure their use for the purposes of this Part.

3. The bond funds must be matched with at least \$30,000,000 in public and private contributions. Seventy percent of that amount must be in the form of cash or other tangible assets, including the value of land and real property interest acquired by or contributed to cooperating entities when property interests have a direct relationship to the property proposed for protection, as determined by the Land for Maine's Future Board. The remaining 30% may be matching contributions and may include the value of project-related, in-kind contributions of goods and services to and by cooperating entities.

 4. Ten percent of the bond proceeds allocated to the Land for Maine's Future Board must be made available to acquire public access to water in accordance with the provisions of Title 5, section 6203-A.

5. Ten percent of the bond proceeds allocated to the Land for Maine's Future Board must be made available to protect farmland in accordance with Title 5, section 6207.

6. To the extent the purposes are consistent with the disbursement provisions in this Part, 100% of the bond proceeds may be considered as state match for any federal funding to be made available to the State.

7. The Land for Maine's Future Board shall use a portion of the funds to negotiate with the North Maine Woods Association and landowners in other parts of the State for the removal of gates or other restrictions on public access to large tracts of land in this State.

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2		Sec	c. C-7.	All	ocatio	ons from	n General Fu	nd bond	issue.	The	proce	eds
	of	the	sale	of	the	bonds	authorized	under	this	Part	must	be
4	exp	ended	d as d	esio	mate	d in th	e following	schedu	le.			

EXECUTIVE DEPARTMENT

Land for Maine's Future Board

\$20,000,000

- 10 Provides for the use of bond proceeds to be used for the acquisition of land and 12 interest in land for conservation, water access, outdoor recreation, wildlife and 14 fish habitat and farmland preservation.
 - Sec. C-8. Contingent upon ratification of bond issue. Sections 1 to 8 do not become effective unless the people of the State ratify the issuance of the bonds as set forth in this Part.
 - Sec. C-9. Appropriation balances at year-end. At the end of each fiscal year, all unencumbered appropriation balances representing state money carry forward. Bond proceeds that have not been expended within 10 years after the date of the sale of the bonds lapse to General Fund debt service.
 - Sec. C-10. Bonds authorized but not issued. Any bonds authorized but not issued, or for which bond anticipation notes are not issued within 5 years of ratification of this Part, are deauthorized and may not be issued, except that the Legislature may, within 2 years after the expiration of that 5-year period, extend the period for issuing any remaining unissued bonds or bond anticipation notes for an additional amount of time not to exceed 5 years.

Sec. C-11. Referendum for ratification; submission at general election; form of question; effective date. This Part must be submitted to the legal voters of the State at the next general election in the month of November following passage of this Act. The municipal officers of this State shall notify the inhabitants of their respective cities, towns and plantations to meet, in the manner prescribed by law for holding a general election, to vote on the acceptance or rejection of this Part by voting on the following question:

"Do you favor a \$20,000,000 bond issue to purchase public land and easements statewide from willing sellers for conservation, water access, outdoor recreation including hunting and fishing, wildlife and fish habitat and farmland preservation to be matched by at least \$10,000,000 in private and public contributions?"

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The legal voters of each city, town and plantation shall
vote by ballot on this question and designate their choice by a
cross or check mark placed within a corresponding square below
the word "Yes" or "No." The ballots must be received, sorted,
counted and declared in open ward, town and plantation meetings
and returns made to the Secretary of State in the same manner as
votes for members of the Legislature. The Governor shall review
the returns and, if a majority of the legal votes are cast in
favor of this Part, the Governor shall proclaim the result
without delay, and this Part becomes effective 30 days after the
date of the proclamation.

The Secretary of State shall prepare and furnish to each city, town and plantation all ballots, returns and copies of this Part necessary to carry out the purposes of this referendum.'

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SUMMARY

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Part A

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Part A reduces the amount of the proposed bond issue by \$6,150,000 for improvements to and development of highways and bridges, ferry vessels, port facilities and marine infrastructure and eliminates improvements to airports; rail corridors and structures; intermodal facilities; and trail and pedestrian facilities.

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Part B

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Part B replaces the original Part B.

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Part B reduces the amount of the environmental bond issue by \$10,300,000 and does the following:

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- Reduces by \$8,000,000 funds to construct and upgrade water pollution control facilities;
- 2. Reduces by \$1,850,000 to abate, clean up and remediate threats to public health and the environment from uncontrolled hazardous substance sites, landfills and municipal brownfields;
- 3. Eliminates funds to provide grants to assist urban municipalities and publicly funded higher education institution generators in complying with new federal stormwater regulations;
- 48 4. Eliminates funds to provide grants for lead paint remediation in low-income households;

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SENATE AMENDMENT 'C' to COMMITTEE AMENDMENT "A" to S.P. 723, L.D. 1875

- Adds \$300,000 to provide a grant to the Town of Warren;
- 6. Provides \$2,000,000 for critical improvements and expansion plans for the Raymond H. Fogler Library at the University of Maine, the state research library for business, science and technology.

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Part C

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Part C reduces the amount provided to recapitalize the program administered by the Land for Maine's Future Board by \$40,000,000.

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Part C also eliminates the part of the bond issue that provided additional funds for capital improvements to state parks, historic sites and other state-owned parks.

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SPONSORED BY:

22 (Senator R. BENNETT)

24 COUNTY: Oxford

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121st Maine Legislature Office of Fiscal and Program Review

LD 1875

An Act To Authorize Department of Transportation Bond Issues in the Amount of \$18,250,000 To Match Available Federal Funds for Improvements to and Development of Highways and Bridges; Airports; Ferry Vessels, Port Facilities and Marine Infrastructure; Rail Corridors and Structures; Intermodal Facilities; and Trail and Pedestrian Facilities

LR 2799(23)

Fiscal Note for Senate Amendment 'to Committee Amendment 'to

Sponsor: Sen. Bennett Fiscal Note Required: Yes

Fiscal Note

Fiscal Detail and Notes

This amendment decreases the amount of bonds authorized by \$80,050,000 to a new total of \$39,875,000. The net change is expressed below.

Bo	nd Issues (Parts A,B,C&D)	Term(years)	Principal	Rate (%)	Interest	Total Cost
Α	Highway Fund - Non-taxable	10	(\$2,500,000)	4.1%	(\$563,750)	(\$3,063,750)
Α	General Fund - Non-taxable	10	(\$3,350,000)	4.1%	(\$755,425)	(\$4,105,425)
В	General Fund - Non-taxable	10	(\$7,425,000)	4.1%	(\$1,674,338)	(\$9,099,338)
В	General Fund - Taxable	10	(\$4,000,000)	5.2%	(\$1,144,000)	(\$5,144,000)
C	General Fund - Non-taxable	10	\$2,225,000	4.1%	\$501,738	\$2,726,738
D	General Fund - Non-taxable	10	(\$65,000,000)	4.1%	(\$14,657,500)	(\$79,657,500)
			(\$80,050,000)		(\$18,293,275)	(\$98,343,275)