

MAINE STATE LEGISLATURE

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L.D. 1611

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STATE OF MAINE
HOUSE OF REPRESENTATIVES
121ST LEGISLATURE
FIRST REGULAR SESSION

12

14

HOUSE AMENDMENT "G" to COMMITTEE AMENDMENT "A" to H.P. 1187, L.D. 1611, Bill, "An Act To Provide Affordable Health Insurance to Small Businesses and Individuals and To Control Health Care Costs"

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Amend the amendment by inserting at the end before the emergency clause the following:

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PART I

24

Sec. I-1. 24-A MRSA §2736-C, sub-§3, as corrected by RR 2001, c. 1, §30, is amended to read:

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28

3. Guaranteed issuance and guaranteed renewal. Carriers providing individual health plans must meet the following requirements on issuance and renewal.

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~~A. Coverage must be guaranteed to all residents of this State other than those eligible without paying a premium for Medicare Part A. On or after January 1, 1998, coverage must be guaranteed to all legally domiciled federally eligible individuals, as defined in section 2848, regardless of the length of time they have been legally domiciled in this State. Except for federally eligible individuals, coverage need not be issued to an individual whose coverage was terminated for nonpayment of premiums during the previous 91 days or for fraud or intentional misrepresentation of material fact during the previous 12 months. When a managed care plan, as defined by section 4301-A, provides coverage a carrier may:~~

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~~(1) Deny coverage to individuals who neither live nor reside within the approved service area of the plan for at least 6 months of each year; and~~

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2 (2)---Deny-coverage-to-individuals-if-the-carrier-has
3 demonstrated-to-the-superintendent's-satisfaction-that:

4
5 (a)---The-carrier-does-not-have-the-capacity-to
6 deliver---services---adequately---to---additional
7 enrollees-within-all-or-a-designated-part-of-its
8 service---area---because---of---its---obligations---to
9 existing-enrollees,-and

10
11 (b)---The-carrier-is-applying-this-provision
12 uniformly-to-individuals-and-groups-without-regard
13 to-any-health-related-factor.

14
15 A-carrier-that-denies-coverage-in-accordance-with-this
16 paragraph-may-not-enroll-individuals-residing-within
17 the-area-subject-to-denial-of-coverage-or-groups-or
18 subgroups-within-that-area-for-a-period-of-180-days
19 after-the-date-of-the-first-denial-of-coverage.

20
21 B. Renewal is guaranteed, pursuant to section 2850-B.

22
23 C.---A-carrier-is-exempt-from-the-guaranteed-issuance
24 requirements-of-paragraph-A-provided-that-the-following
25 requirements-are-met.

26
27 (1)---The-carrier-does-not-issue-or-deliver-any-new
28 individual-health-plans-on-or-after-the-effective-date
29 of-this-section;

30
31 (2)---If-any-individual-health-plans-that-were-not
32 issued-on-a-guaranteed-renewable-basis-are-renewed-on
33 or-after-December-1,-1993,-all-such-policies-must-be
34 renewed-by-the-carrier-and-renewal-must-be-guaranteed
35 after-the-first-such-renewal-date,-and

36
37 (3)---The-carrier-complies-with-the-rating-practices
38 requirements-of-subsection-2.

39
40 D. Notwithstanding paragraph A, carriers Carriers offering
41 supplemental coverage for the Civilian Health and Medical
42 Program for the Uniformed Services, CHAMPUS, are not
43 required to issue this coverage if the applicant for
44 insurance does not have CHAMPUS coverage.

45 E. An individual may not be denied health insurance due to
46 age or gender.

47
48 Nothing in this subsection may be construed to require a carrier

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to market health insurance to individuals more than 65 years of
age.

Sec. I-2. 24-A MRSA §2736-C, sub-§9, as enacted by PL 1995, c.
570, §7, is amended to read:

9. Exemption for certain associations. The superintendent
may exempt a group health insurance policy or group nonprofit
hospital or medical service corporation contract issued to an
association group, organized pursuant to section 2805-A, from the
requirements of ~~subsection 3, paragraph A~~, subsection 6,
paragraph A, and subsection 8 if:

A. Issuance and renewal of coverage under the policy or
contract is guaranteed to all members of the association who
are residents of this State and to their dependents;

B. Rates for the association comply with the premium rate
requirements of subsection 2 or are established on a
nationwide basis and substantially comply with the purposes
of this section, except that exempted associations may be
rated separately from the carrier's other individual health
plans, if any;

C. The group's anticipated loss ratio, as defined in
subsection 5, is at least 75%;

D. The association's membership criteria do not include
age, health status, medical utilization history or any other
factor with a similar purpose or effect;

E. The association's group health plan is not marketed to
the general public;

F. The association does not allow insurance agents or
brokers to market association memberships, accept
applications for memberships or enroll members, except when
the association is an association of insurance agents or
brokers organized under section 2805-A;

G. Insurance is provided as an incidental benefit of
association membership and the primary purposes of the
association do not include group buying or mass marketing of
insurance or other goods and services; and

H. Granting an exemption to the association does not
conflict with the purposes of this section.

Sec. I-3. 24-A MRSA §2848, sub-§1-B, ¶A, as amended by PL 1999,
c. 256, Pt. L, §2, is further amended to read:

2 A. "Federally creditable coverage" means health benefits or
4 coverage provided under any of the following:

6 (1) An employee welfare benefit plan as defined in
8 Section 3(1) of the federal Employee Retirement Income
10 Security Act of 1974, 29 United States Code, Section
12 1001, or a plan that would be an employee welfare
14 benefit plan but for the "governmental plan" or
"nonelecting church plan" exceptions, if the plan
provides medical care as defined in subsection 2-A, and
includes items and services paid for as medical care
directly or through insurance, reimbursement or
otherwise;

16 (2) Benefits consisting of medical care provided
18 directly, through insurance or reimbursement and
20 including items and services paid for as medical care
under a policy, contract or certificate offered by a
carrier;

22 (3) Part A or Part B of Title XVIII of the Social
24 Security Act, Medicare;

26 (4) Title XIX of the Social Security Act, Medicaid,
28 other than coverage consisting solely of benefits under
30 Section 1928 of the Social Security Act or a state
children's health insurance program under Title XXI of
the Social Security Act;

32 (5) The Civilian Health and Medical Program for the
34 Uniformed Services, CHAMPUS, 10 United States Code,
Chapter 55;

36 (6) A medical care program of the federal Indian
38 Health Care Improvement Act, 25 United States Code,
Section 1601 or of a tribal organization;

40 (7) A state health benefits risk pool;

42 (8) A health plan offered under the federal Employees
44 Health Benefits Amendments Act, 5 United States Code,
Chapter 89;

46 (9) A public health plan as defined in federal
48 regulations authorized by the federal Public Health
Service Act, Section 2701(c)(1)(I), as amended by
Public Law 104-191; or

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2 (10) A health benefit plan under Section 5(e) of the
Peace Corps Act, 22 United States Code, Section
2504(e); or

4
6 (11) Insurance coverage offered by the Comprehensive
Health Insurance Risk Pool Association pursuant to
chapter 54.

8
10 **Sec. I-4. 24-A MRSA §2849-B, sub-§2, ¶A**, as amended by PL 2001,
c. 258, Pt. E, §7, is further amended to read:

12 A. That person was covered under ~~an individual or~~ a group
14 contract or policy issued by any nonprofit hospital or
medical service organization, insurer, or health maintenance
16 organization, or was covered under an uninsured employee
benefit plan that provides payment for health services
18 received by employees and their dependents or a governmental
program, including, but not limited to, those listed in
20 section 2848, subsection 1-B, paragraph A, subparagraphs (3)
to (10). For purposes of this section, the individual or
22 group policy under which the person is seeking coverage is
the "succeeding policy." The group ~~or individual~~ contract
24 or policy, uninsured employee benefit plan or governmental
program that previously covered the person is the "prior
contract or policy"; and

26
28 **Sec. I-5. 24-A MRSA c. 54** is enacted to read:

30 **CHAPTER 54**
32 **COMPREHENSIVE HEALTH INSURANCE RISK POOL ASSOCIATION**

34 **§3901. Short title**

36 This chapter may be cited as "the Comprehensive Health
Insurance Risk Pool Association Act."

38 **§3902. Purpose**

40 It is the purpose of this chapter to establish a mechanism
42 to spread among all insurers doing business in this State the
cost of providing health and accident insurance coverage to those
44 residents of this State who because of health conditions consume
unusually large amounts of health care and to ensure a
competitive insurance market.

46
48 **§3903. Definitions**

50 As used in this chapter, unless the context otherwise
indicates, the following terms have the following meanings.

2 1. Association. "Association" means the Comprehensive Health
Insurance Risk Pool Association established in section 3904.

4 2. Board. "Board" means the board of directors of the
6 association.

8 3. Covered person. "Covered person" means any individual
resident of this State, not including dependents, who:

- 10 A. Is eligible to receive benefits from any insurer;
- 12 B. Is eligible for benefits under the federal Health
14 Insurance Portability and Accountability Act of 1996; or
- 16 C. Has been certified as eligible for federal trade
18 adjustment assistance or for pension benefit guarantee
20 corporation assistance, as provided by the federal Trade
22 Adjustment Assistance Reform Act of 2002.

24 4. Dependent. "Dependent" means a resident spouse or
26 resident unmarried child under 19 years of age or a child who is
28 a student under 23 years of age and who is financially dependent
30 upon the parent or a child of any age who is disabled and
32 dependent upon the parent.

34 5. Health maintenance organization. "Health maintenance
36 organization" means any organization authorized under chapter 56
38 to operate a health maintenance organization in this State.

40 6. Insurer. "Insurer" means any entity that is authorized
42 to write medical insurance or that provides medical insurance in
44 this State. For the purposes of this chapter, "insurer" includes
46 an insurance company, nonprofit hospital and medical service
48 organization, fraternal benefit society, health maintenance
50 organization, self-insurance arrangement that provides health
care benefits in this State to the extent allowed under the
federal Employee Retirement Income Security Act of 1974,
3rd-party administrator, multiple-employer welfare arrangement,
any other entity providing medical insurance or health benefits
subject to state insurance regulation and any reinsurer
reinsuring health insurance in this State.

7. Medical insurance. "Medical insurance" means any
hospital and medical expense-incurred policy, nonprofit hospital
and medical service plan, health maintenance organization
subscriber contract or other health care plan or arrangement that
pays for or furnishes medical or health care services whether by
insurance or otherwise, whether sold as an individual or group
policy. "Medical insurance" does not include accidental injury,

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2 specified disease, hospital indemnity, dental, vision, disability
3 income, long-term care or other limited benefit health insurance
4 or credit insurance or Medicare supplement insurance; coverage
5 issued as a supplement to liability insurance; insurance arising
6 out of workers' compensation or similar law; automobile medical
7 payment insurance or insurance under which benefits are payable
8 with or without regard to fault and that is statutorily required
9 to be contained in any liability insurance policy or equivalent
10 self-insurance.

11 8. Medicare. "Medicare" means coverage under both Parts A
12 and B of Title XVIII of the federal Social Security Act, 42
13 United States Code, Section 1395 et seq., as amended.

14 9. Plan. "Plan" means the health insurance plan adopted by
15 the board pursuant to this chapter.

16 10. Producer. "Producer" means a person who is licensed to
17 sell health insurance in this State.

18 11. Resident. "Resident" means an individual who:

19 A. Is legally located in the United States and has been
20 legally domiciled in this State for a period not to exceed
21 one year to be established by the board and subject to the
22 approval of the superintendent;

23 B. Is legally domiciled in this State on the date of
24 application to the plan and is eligible for enrollment in
25 the risk pool under this chapter as a result of the federal
26 Health Insurance Portability and Accountability Act of 1996;
27 or

28 C. Is legally domiciled in this State on the date of
29 application to the plan and has been certified as eligible
30 for federal trade adjustment assistance or for pension
31 benefit guarantee corporation assistance, as provided by the
32 federal Trade Adjustment Assistance Reform Act of 2002.

33 12. Reinsurer. "Reinsurer" means any insurer from whom any
34 person providing health insurance for any Maine resident procures
35 insurance for itself with the insurer with respect to all or part
36 of the medical insurance risk of the person. "Reinsurer"
37 includes an insurer that provides employee benefits excess
38 insurance.

39 13. Third-party administrator. "Third-party administrator"
40 means any entity that is paying or processing medical insurance
41 claims for any resident.

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§3904. Comprehensive Health Insurance Risk Pool Association

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1. Risk pool established. The Comprehensive Health Insurance Risk Pool Association is established as a nonprofit legal entity. As a condition of doing business, every insurer that has sold medical insurance within the previous 12 months or is actively marketing a medical insurance policy in this State must participate in the association.

2. Board of directors. The association is governed by a board of directors in accordance with the following.

A. The board consists of 9 members appointed as follows:

(1) Four members appointed by the superintendent, of whom 2 members must be chosen from the general public and may not be associated with the medical profession, a hospital or an insurer; one member must represent medical providers; and one member must represent health insurance producers. Any board member appointed by the superintendent may be removed at any time without cause;

(2) Three members appointed by the member insurers, at least 2 of whom are domestic insurers; and

(3) Two Legislators who serve as the Senate and House chairs of the joint standing committee of the Legislature having jurisdiction over health insurance matters, or the Legislators' designees, who serve as nonvoting, ex officio members of the board.

B. Of those members of the board appointed by the superintendent, one member shall serve for a term of one year, 2 members for a term of 2 years and one member for a term of 3 years. Of those members appointed by the member insurers, one member shall serve for a term of one year, one member shall serve for a term of 2 years and one member shall serve for a term of 3 years. The appointing authority shall designate the period of service of each initial appointee at the time of appointment. All terms after the initial terms must be for 3 years.

C. The board shall elect one of its members as chair.

D. Board members may be reimbursed from funds of the association for actual and necessary expenses incurred by them as members but may not otherwise be compensated for their services.

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2 3. Plan of operation. The association shall adopt a plan
of operation in accordance with the requirements of this chapter
4 and submit its articles, bylaws and operating rules to the
superintendent for approval. If the association fails to adopt
6 the plan of operation and suitable articles and bylaws within 90
days after the appointment of the board, the superintendent shall
8 adopt rules to effectuate the requirements of this chapter and
those rules remain in effect until superseded by a plan of
10 operation and articles and bylaws submitted by the association
and approved by the superintendent. Rules adopted pursuant to
12 this subsection by the superintendent are routine technical rules
as defined in Title 5, chapter 375, subchapter 2-A.

14 4. Immunity. A board member is not liable and is immune
from suit at law or equity for any conduct performed in good
16 faith that is within the subject matter over which the board has
been given jurisdiction.

18 **§3905. Liability and indemnification**

20 1. Liability. The board and its employees may not be held
22 liable for any obligations of the association. A cause of action
may not arise against the association; the board, its agents or
24 its employees; any member insurer or its agents, employees or
producers; or the superintendent for any action or omission in
26 the performance of powers and duties pursuant to this chapter.

28 2. Indemnification. The board may provide in its bylaws or
rules for indemnification of, and legal representation for, its
30 members and employees.

32 **§3906. Duties and powers of association**

- 34 1. Duties. The association shall:
 - 36 A. Establish administrative and accounting procedures for
the operation of the association;
 - 38 B. Establish procedures under which applicants and
40 participants in the plan may have grievances reviewed by an
impartial body and reported to the board;
 - 42 C. Select a plan administrator in accordance with section
44 3907;
 - 46 D. Collect the assessments provided in section 3908. The
level of payments must be established by the board.
48 Assessments must be collected pursuant to the plan of
operation approved by the board. In addition to the
50 collection of such assessments, the association shall

2 collect an organizational assessment or assessments from all
3 insurers as necessary to provide for expenses that have been
4 incurred or are estimated to be incurred prior to receipt of
5 the first calendar year assessments. Organizational
6 assessments must be equal in amount for all insurers but may
7 not exceed \$500 per insurer for all such assessments.
8 Assessments are due and payable within 30 days of receipt of
9 the assessment notice by the insurer;

10 E. Require that all policy forms issued by the association
11 conform to standard forms developed by the association. The
12 forms must be approved by the superintendent and must comply
13 with this Title; and

14 F. Develop and implement a program to publicize the
15 existence of the plan, the eligibility requirements for the
16 plan and the procedures for enrollment in the plan and to
17 maintain public awareness of the plan.

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19
20 2. Powers. The association may:

21 A. Exercise powers granted to insurers under the laws of
22 this State;

23
24 B. Enter into contracts as necessary or proper to carry out
25 the provisions and purposes of this chapter, including the
26 authority, with the approval of the superintendent, to enter
27 into contracts with similar organizations of other states
28 for the joint performance of common administrative functions
29 or with persons or other organizations for the performance
30 of administrative functions;

31
32 C. Sue or be sued, including taking any legal actions
33 necessary or proper to recover or collect assessments due
34 the association;

35
36 D. Take any legal actions necessary to avoid the payment of
37 improper claims against the association or the coverage
38 provided by or through the association, to recover any
39 amounts erroneously or improperly paid by the association,
40 to recover any amounts paid by the association as a result
41 of mistake of fact or law or to recover other amounts due
42 the association;

43
44 E. Establish, and modify from time to time as appropriate,
45 rates, rate schedules, rate adjustments, expense allowances,
46 producers' referral fees, claim reserve formulas and any
47 other actuarial function appropriate to the operation of the
48 association in accordance with section 3910;

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- 2 F. Issue policies of insurance in accordance with the
 requirements of this chapter;

- 4 G. Appoint appropriate legal, actuarial and other
6 committees as necessary to provide technical assistance in
 the operation of the plan, policy and other contract design
8 and any other function within the authority of the
 association;

- 10 H. Borrow money to effect the purposes of the association.
12 Any notes or other evidence of indebtedness of the
 association not in default must be legal investments for
 insurers and may be carried as admitted assets;

- 14 I. Establish rules, conditions and procedures for
16 reinsuring risks of member insurers desiring to issue plan
18 coverage to individuals otherwise eligible for plan coverage
 in their own names;

- 20 J. Prepare and distribute application forms and enrollment
22 instruction forms to insurance producers and to the general
 public;

- 24 K. Provide for reinsurance of risks incurred by the
26 association. The provision of reinsurance may not subject
 the association to any of the capital or surplus
28 requirements, if any, otherwise applicable to reinsurers;

- 30 L. Issue additional types of health insurance policies to
 provide optional coverage, including Medicare supplement
32 health insurance;

- 34 M. Provide for and employ cost-containment measures and
 requirements, including, but not limited to, preadmission
36 screening, 2nd surgical opinion, concurrent utilization
 review and individual case management for the purpose of
38 making the benefit plan more cost-effective;

- 40 N. Design, utilize, contract or otherwise arrange for the
 delivery of cost-effective health care services, including
42 establishing or contracting with preferred provider
 organizations, health maintenance organizations and other
44 limited network provider arrangements; and

- 46 O. Apply for funds or grants from public or private
 sources, including federal grants provided to qualified
48 high-risk pools.

- 50 3. Additional duties and powers. The superintendent may,
 by rule, establish additional powers and duties of the board and

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2 may adopt such rules as are necessary and proper to implement
3 this chapter. Rules adopted pursuant to this subsection are
4 routine technical rules as defined in Title 5, chapter 375,
5 subchapter 2-A.

6 4. Review for solvency. The superintendent shall review
7 the association at least every 3 years to determine its
8 solvency. If the superintendent determines that the funds of the
9 association are insufficient to support enrollment of additional
10 persons, the superintendent may order the association to increase
11 its assessment or increase its premium rates. If the
12 superintendent determines that the funds of the association are
13 insufficient to support the enrollment of additional persons and
14 that the cap of assessments in section 3908 is too low to support
15 the enrollment of additional persons, the superintendent may
16 order the association to charge an assessment in excess of the
17 cap for a period not to exceed 12 months.

18 5. Annual report. The association shall report annually to
19 the joint standing committee of the Legislature having
20 jurisdiction over health insurance matters by March 15th. The
21 report must include information on the benefits and rate
22 structure of coverage offered by the association, the financial
23 solvency of the association and the administrative expenses of
24 the plan.

25 6. Audit. The association must be audited at least every 3
26 years. A copy of the audit must be provided to the superintendent
27 and to the joint standing committee of the Legislature having
28 jurisdiction over health insurance matters.

32 §3907. Selection of plan administrator

33 1. Selection of plan administrator. The board shall select
34 an insurer or 3rd-party administrator, through a competitive
35 bidding process, to administer the plan. The board shall
36 evaluate bids submitted under this subsection based on criteria
37 established by the board, including:

38 A. The insurer's proven ability to handle large group
39 accident and health insurance;

40 B. The efficiency of the insurer's claims-paying
41 procedures; and

42 C. An estimate of total charges for administering the plan.

43 2. Contract with plan administrator. The plan
44 administrator selected pursuant to subsection 1 serves for a
45 period of 3 years. At least one year prior to the expiration of
46 the contract, the board shall select a replacement administrator
47 in accordance with the provisions of this subsection.

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2 each 3-year period of service by a plan administrator, the board
3 shall invite all insurers, including the current administering
4 insurer, to submit bids to serve as the plan administrator for
5 the succeeding 3-year period. The selection of the plan
6 administrator for the succeeding period must be made at least 6
7 months prior to the ending of the 3-year period.

8 3. Duties of plan administrator. The plan administrator
9 selected pursuant to subsection 1 shall:

10 A. Perform all eligibility and administrative
11 claims-payment functions relating to the plan;

12 B. Pay a producer's referral fee as established by the
13 board to each insurance producer who refers an applicant to
14 the plan, if the applicant's application is accepted. The
15 selling or marketing of the plan is not limited to the plan
16 administrator or its producers. The plan administrator
17 shall pay the referral fees from funds received as premiums
18 for the plan;

19 C. Establish a premium billing procedure for collection of
20 premiums from insured persons. Billings must be made
21 periodically as determined by the board;

22 D. Perform all necessary functions to ensure timely payment
23 of benefits to covered persons under the plan, including:

24 (1) Making available information relating to the
25 proper manner of submitting a claim for benefits under
26 the plan and distributing forms upon which submissions
27 must be made;

28 (2) Evaluating the eligibility of each claim for
29 payment under the plan; and

30 (3) Notifying each claimant within 45 days after
31 receiving a properly completed and executed proof of
32 loss whether the claim is accepted, rejected or
33 compromised. The board shall establish reasonable
34 reimbursement amounts for any services covered under
35 the benefit plans;

36 E. Submit regular reports to the board regarding the
37 operation of the plan. The frequency, content and form of
38 the reports must be as determined by the board;

39 F. Following the close of each calendar year, determine net
40 premiums, reinsurance premiums less administrative expense
41 allowance, the expense of administration pertaining to the
42 plan.

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2 reinsurance operations of the association and the incurred
3 losses of the year and report this information to the
4 superintendent; and

5 G. Pay claims expenses from the premium payments received
6 from or on behalf of covered persons under the plan. If the
7 payments by the plan administrator for claims expenses
8 exceed the portion of premiums allocated by the board for
9 payment of claims expenses, the board shall provide the plan
10 administrator with additional funds for payment of claims
11 expenses.

12 4. Payment to plan administrator. The plan administrator
13 selected pursuant to subsection 1 must be paid, as provided in
14 the contract of the association, for its direct and indirect
15 expenses incurred in the performance of its services. As used in
16 this subsection, "direct and indirect expenses" includes that
17 portion of the audited administrative costs, printing expenses,
18 claims administration expenses, management expenses, building
19 overhead expenses and other actual operating and administrative
20 expenses of the plan administrator that are approved by the board
21 as allocable to the administration of the plan and included in
22 the bid specifications.

23 **§3908. Assessments against insurers**

24 1. Assessments. For the purpose of providing the funds
25 necessary to carry out the powers and duties of the association,
26 the board shall assess member insurers at such a time and for
27 such amounts as the board finds necessary. Assessments must be
28 due not less than 30 days after written notice to the member
29 insurers and must accrue interest at 12% per annum on and after
30 the due date.

31 2. Maximum assessment. Each insurer must be assessed an
32 amount not to exceed \$2 per covered person insured or reinsured
33 by each insurer per month for medical insurance. A member
34 insurer may not be assessed on policies or contracts insuring
35 federal or state employees.

36 3. Determination of assessment. The board shall make
37 reasonable efforts to ensure that each covered person is counted
38 only once with respect to any assessment. For that purpose, the
39 board shall require each insurer that obtains excess or stop loss
40 insurance to include in its count of covered persons all
41 individuals whose coverage is insured, in whole or in part,
42 through excess or stop loss coverage. The board shall allow a
43 reinsurer to exclude from its number of covered persons those who
44 have been counted by the primary insurer or by the primary
45 reinsurer or primary excess or stop loss insurer for the purpose
46 of this subsection.

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2 of determining its assessment under this subsection. The board
3 may verify each insurer's assessment based on annual statements
4 and other reports determined to be necessary by the board. The
5 board may use any reasonable method of estimating the number of
6 covered persons of an insurer if the specific number is unknown.

7 4. Excess funds. If assessments and other receipts by the
8 association, board or plan administrator exceed the actual losses
9 and administrative expenses of the plan, the board shall hold the
10 excess as interest and may use those excess funds to offset
11 future losses or to reduce plan premiums. As used in this
12 subsection, "future losses" includes reserves for claims incurred
13 but not reported.

14 5. Failure to pay assessment. The superintendent may
15 suspend or revoke, after notice and hearing, the certificate of
16 authority to transact insurance in this State of any member
17 insurer that fails to pay an assessment. As an alternative, the
18 superintendent may levy a penalty on any member insurer that
19 fails to pay an assessment when due. In addition, the
20 superintendent may use any power granted to the superintendent by
21 this Title to collect any unpaid assessment.

22 **§3909. Availability of coverage**

23 The association shall offer a choice of 2 or more coverage
24 options through the plan. The requirements of this plan become
25 effective January 1, 2004. Policies offered through the
26 association must be available for sale July 1, 2004. The
27 association shall directly insure the coverage provided by the
28 plan, and the policies must be issued through the plan
29 administrator.

30 **§3910. Requirements for coverage**

31 1. Coverage offered. The plan must offer in an annually
32 renewable policy the coverage specified in this section for each
33 eligible person. If an eligible person is also eligible for
34 Medicare coverage, the plan may not pay or reimburse any person
35 for expenses paid by Medicare. Any person whose health insurance
36 coverage is involuntarily terminated for any reason other than
37 nonpayment of premium may apply for coverage under the plan. If
38 such coverage is applied for within 90 days after the involuntary
39 termination and if premiums are paid for the entire period of
40 coverage, the effective date of the coverage is the date of
41 termination of the previous coverage.

42 2. Major medical expense coverage. The plan must offer
43 major medical expense coverage to every eligible person who is
44 not eligible for Medicare. The coverage to be issued by the
45 plan shall be subject to the following conditions:

plan, its schedule of benefits and exclusions and other
limitations must be established by the board and may be amended
from time to time subject to the approval of the superintendent.
In establishing the plan coverage, the board shall take into
consideration the levels of health insurance provided in the
State and medical economic factors as determined appropriate.

3. Rates. Rates for coverage issued by the association
must meet the requirements of this subsection.

A. Rates may not be unreasonable in relation to the
benefits provided, the risk experience and the reasonable
expenses of providing the coverage.

B. Rate schedules must comply with section 2736-C and are
subject to approval by the superintendent.

C. Standard risk rates for coverage issued by the
association must be established by the association, subject
to approval by the superintendent, using reasonable
actuarial techniques and must reflect anticipated
experiences and expenses of such coverage for standard
risks. The premium for the standard risk rates must range
from a minimum of 125% to a maximum of 150% of the weighted
average of rates charged by those insurers and health
maintenance organizations with individuals enrolled in
similar medical insurance plans.

4. Compliance with state law. Products offered by the
association must comply with the provisions of this Title that
apply to similar insurance products.

5. Other sources primary. The association must be payer of
last resort of benefits whenever any other benefit or source of
3rd-party payment is available. The coverage provided by the
association must be considered excess coverage, and benefits
otherwise payable under association coverage must be reduced by
all amounts paid or payable through any other health insurance
and by all hospital and medical expense benefits paid or payable
under any short-term, accident, dental-only, vision-only, fixed
indemnity, limited benefit or credit insurance; coverage issued
as a supplement to liability insurance; workers' compensation
coverage; automobile medical payment; or liability insurance
whether or not provided on the basis of fault, and by any
hospital or medical benefits paid or payable by any insurer or
insurance arrangement or any hospital or medical benefits paid or
payable under or provided pursuant to any state or federal law or
program.

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2 6. Recovery of claims paid. An amount paid or payable by
3 Medicare or any other governmental program or any other
4 insurance, or self-insurance maintained in lieu of otherwise
5 statutorily required insurance, may not be made or recognized as
6 claims under such a policy or be recognized as or towards
7 satisfaction of applicable deductibles or out-of-pocket maximums
8 or to reduce the limits of benefits available. The association
9 has a cause of action against a participant for the recovery of
10 the amount of any benefits paid to the participant that should
11 not have been claimed or recognized as claims because of the
12 provisions of this subsection or because the benefits are
13 otherwise not covered. Benefits due from the association may be
14 reduced or refused as a setoff against any amount recoverable
15 under this subsection.

16 **§3911. Eligibility for coverage**

17 1. Eligibility; application for coverage. An individual
18 who is and continues to be a resident is eligible for coverage
19 under the plan if evidence is provided of rejection, a
20 requirement of restrictive riders, a rate increase or a
21 preexisting conditions limitation on a qualified plan, the effect
22 of which is to substantially reduce coverage from that received
23 by a person considered a standard risk by at least one
24 association member within 6 months of the date of the
25 certificate, or if the individual meets other eligibility
26 requirements adopted by rule by the superintendent that are not
27 inconsistent with this chapter and that evidence that a person is
28 unable to obtain coverage substantially similar to that which may
29 be obtained by a person who is considered a standard risk. Rules
30 adopted pursuant to this subsection are routine technical rules
31 as defined in Title 5, chapter 375, subchapter 2-A.

32 2. Change of domicile. The board shall develop standards
33 for eligibility for coverage by the association for any natural
34 person who changes that person's domicile to this State and who
35 at the time domicile is established in this State is insured by
36 an organization similar to the association. The eligible maximum
37 lifetime benefits for that covered person may not exceed the
38 lifetime benefits available through the association, less any
39 benefits received from a similar organization in the former
40 domiciliary state.

41 3. Eligibility without application. The board shall
42 develop a list of medical or health conditions for which a person
43 is eligible for plan coverage without applying for health
44 insurance under subsection 1. A person who can demonstrate the
45 existence or history of any medical or health conditions on the
46 list developed by the board may not be required to provide the
47 list developed by the board may not be required to provide the
48 list developed by the board may not be required to provide the

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2 evidence specified in subsection 1. The board may amend the list
3 from time to time as appropriate.

4 4. Exclusions from eligibility. A person is not eligible
5 for coverage under the plan if:

6 A. The person has or obtains health insurance coverage
7 substantially similar to or more comprehensive than a plan
8 policy or would be eligible to have coverage if the person
9 elected to obtain it, except that:

10 (1) A person may maintain other coverage for the
11 period of time the person is satisfying a preexisting
12 condition waiting period under a plan policy; and

13 (2) A person may maintain plan coverage for the period
14 of time the person is satisfying a preexisting
15 condition waiting period under another health insurance
16 policy intended to replace the plan policy;

17 B. The person is determined eligible for health care
18 benefits under the MaineCare program pursuant to Title 22;

19 C. The person previously terminated plan coverage, unless
20 12 months have elapsed since the person's last termination;

21 D. The person has met the lifetime maximum benefit amount
22 under the plan of \$3,000,000;

23 E. The person is an inmate or resident of a public
24 institution; or

25 F. The person's premiums are paid for or reimbursed under
26 any government-sponsored program or by any government agency
27 or health care provider, except as an otherwise qualifying
28 full-time employee, or dependent thereof, of a government
29 agency or health care provider.

30 5. Termination of coverage. The coverage of any person
31 ceases:

32 A. On the date a person is no longer a resident;

33 B. Upon the death of the covered person;

34 C. On the date state law requires cancellation of the
35 policy; or

36 D. At the option of the association, 30 days after the
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R.O.S.

2 association makes any inquiry concerning the person's
eligibility or place of residence to which the person does
4 not reply.

6 The coverage of any person who ceases to meet the eligibility
requirements of this section may be terminated immediately.

8 6. Unfair trade practice. It constitutes an unfair trade
10 practice for any insurer, insurance producer, employer or
3rd-party administrator to refer an individual employee or a
12 dependent of an individual employee to the association, or to
arrange for an individual employee or a dependent of an
14 individual employee to apply to the plan, for the purpose of
separating such an employee or dependent from a group health
16 benefits plan provided in connection with the employee's
employment.

18 §3912. Actions against association or members based upon joint
20 or collective actions

22 Participation in the association, the establishment of
rates, forms or procedures or any other joint or collective
24 action, required by this chapter may not be the basis of any
legal action criminal or civil liability or penalty against the
26 association or any member insurer.

28 §3913. Reimbursement of carriers

30 1. Reimbursement. A carrier may seek reimbursement from
32 the association, and the association shall reimburse the carrier,
to the extent claims made by a member after July 1, 2004 exceed
34 premiums paid on a calendar year basis by the member to the
carrier for a member who meets the following criteria:

36 A. The carrier sold an individual health plan to the member
between December 1, 1993 and July 1, 2004 and the policy
38 that was sold has been continuously renewed by the member;
and

40 B. The carrier is able to determine through the use of
individual health statements, claims history or any
42 reasonable means that, at any time while the policy was in
effect, the member was diagnosed with one of the following
44 medical conditions: acquired immune deficiency syndrome or
HIV/AIDS, angina pectoris, cirrhosis of the liver, coronary
46 occlusion, cystic fibrosis, Friedreich's ataxia, hemophilia,
Hodgkin's disease, Huntington's chorea, juvenile diabetes,
48 leukemia, metastatic cancer, motor or sensory aphasia,
multiple sclerosis, muscular dystrophy, myasthenia gravis,
50 myotonia, heart disease requiring open heart surgery,

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2 Parkinson's disease, polycystic kidney disease, psychotic
3 disorders, quadriplegia, stroke, syringomyelia and Wilson's
4 disease.

5 2. Rules. The Superintendent of Insurance may adopt rules
6 to facilitate payment to a carrier pursuant to this section.
7 Rules adopted pursuant to this subsection are routine technical
8 rules as defined in Title 5, chapter 375, subchapter 2-A.

10 **Sec. I-6. Application for federal grant.** Within 30 days of the
11 effective date of this Act, the Superintendent of Insurance shall
12 submit an application to the federal Department of Health and
13 Human Services, Health Resources and Services Administration for
14 a federal seed grant to support the creation and initial
15 operation of the Comprehensive Health Insurance Risk Pool
16 Association established in the Maine Revised Statutes, Title
17 24-A, chapter 54.

18 **Sec. I-7. Study of reinsurance.** The Comprehensive Health
19 Insurance Risk Pool Association established pursuant to the Maine
20 Revised Statutes, Title 24-A, section 3904 shall conduct a study
21 of the possibility of offering a reinsurance pool for the small
22 group medical insurance market in order to spread the cost of
23 high-risk individuals for the small group medical insurance
24 market. The study must address the cost of the reinsurance pool,
25 potential funding mechanisms and the effectiveness of a
26 reinsurance pool. The association may address any other issues
27 regarding a reinsurance pool that it determines are relevant in
28 the study. The association shall submit its report to the joint
29 standing committee of the Legislature having jurisdiction over
30 health insurance matters by September 1, 2005.

31 **Sec. I-8. Effective date.** That section of this Part that amends
32 the Maine Revised Statutes, Title 24-A, section 2736-C,
33 subsection 3 takes effect July 1, 2005.'

34 Further amend the amendment by relettering or renumbering
35 any nonconsecutive Part letter or section number to read
36 consecutively.

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41 **SUMMARY**

42
43 This amendment creates the Comprehensive Health Insurance
44 Risk Pool Association to spread the cost of high-risk individuals
45 among all health insurers. The high-risk pool is funded through
46 an assessment on insurers. This amendment requires the State to
47 submit an application to the Federal Government for federal
48

RES

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assistance to create a high-risk pool.

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This amendment also removes the guaranteed issuance requirement for individual health plans effective July 1, 2005.

FISCAL NOTE REQUIRED
(See attached)

SPONSORED BY: *Paul Snowe-Mello*
(Representative SNOWE-MELLO)

TOWN: Poland

HOUSE AMENDMENT

**121st Maine Legislature
Office of Fiscal and Program Review**



LD 1611

**An Act To Provide Affordable Health Insurance to Small Businesses and
Individuals and To Control Health Care Costs**

LR 2137(12)

Fiscal Note for House Amendment " " to Committee Amendment "A"

Sponsor: Rep. Snowe-Mello

Fiscal Note Required: Yes

Fiscal Note

Minor cost increase - Other Special Revenue Funds