MAINE STATE LEGISLATURE

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121st MAINE LEGISLATURE

FIRST REGULAR SESSION-2003

Legislative Document

No. 1493

H.P. 1090

House of Representatives, March 31, 2003

An Act To Expedite the Removal of Overboard Discharge

Submitted by the Department of Environmental Protection pursuant to Joint Rule 204. Reference to the Committee on Natural Resources suggested and ordered printed.

Millicent M. Macfarland MILLICENT M. MacFARLAND Clerk

Presented by Representative DAIGLE of Arundel. Cosponsored by Representatives: BULL of Freeport, DUNLAP of Old Town, Senator: SAWYER of Penobscot.

Be it enacted by the People of the State of Maine as follows:

2	be it enacted by the reopie of	ille State of N	Maille as Iuliu	ws:	
2 4	Sec. 1. 38 MRSA §353- 230, §1, is further amende		$oldsymbol{A},$ as amende	ed by PL 2001, o	٥.
6	A. The base and m		_	be assessed tollows.	to
8	-				
10	Discharge Group	Base not t excee	.o	Maximum fee for individual in group	
12		excee	u	in group	
14	Publicly owned annual treatment facilities, greater than 6,000	fee \$17	5	none	
16	gallons per day but less than 5 million				
18	gallons per day and no significant				
20	industrial waste				
22	Publicly owned annual treatment facilities,	fee \$6	0	\$180	
24	6,000 gallons per day or less				
26	Publicly owned annual	fee \$77	0	none	
28	treatment facilities, greater than 5 million				
30	gallons per day or with significant				
32	industrial waste				
34	Major industrial annual facility, process	fee \$1,85	0	none	
36	wastewater (based on EPA list of				
38	major source discharges)				
40	Other industrial annual	f oo #60	.0		
42	Other industrial annual facility, process wastewater	fee \$63	O	none	
44	m3 b32'	£ #6=	_	#2 100	
46	Food handling or annual packaging waste-water	fee \$31	. 5	\$2,100	
48			_		
50	Fish rearing annual facility	fee \$23	0	\$1,400	

2	Noncontact cooling water	annual	fee	\$90	\$7,000
4 6	Industrial or commercial sources miscellaneous or	annual	fee	\$115	\$2,100
8	incidental non- process wastewater				
10	Municipal combined	annual	fee	\$115	\$1,400
12	sewer overflow				
14	Sanitary wastewater,	annual	fee	\$60	\$1,200
16	excluding overboard discharge	e			
18	Sanitary	annual	fee	\$85 \$210	\$1,200
20	overboard discharge			+ 0 0 <u>9 1 1 0</u>	4 2,200
22	Sanitary	annual	fee	\$50 \$17 5	
24	overboard discharge residential source	e, s		ψ <u>σ, σ</u>	
26	600 gallons per day	Y			
28	Sanitary	annual	fee	\$ 69 \$ 200	\$ 600
30	overboard discharge residential source	s			·
32	more than 600 galle per day	ons			
34	Sanitary	annual	fee	\$75 \$210	\$ 500
36	overboard discharge	Э,			4
38	Aquatic pesticide	annual	foot	\$200	
40	application	annuar	166*	\$200	
42	Snow dumps	annual	fee*	\$125	
44	Salt and sand storage pile	annual	fee*	\$150	
46	Log storage permit	annual	fee*	\$ 200	
48	General permit	annual		\$200 \$100	
50	coverage				<u></u>

2	Experimental lice discharge license	nse fee* \$500	
4	-		
6	Mixing zone, in flat addition to other applicable fees	fee* \$4,000	
8	applicable lees		
10	Formation of flat	fee* \$300	
10	sanitary district		
12	Transfer of license fla for residential or	t fee* \$100	
14	commercial sanitary wastewater		
16	#Dischause 3is		
18	*Discharge or lice categories.	ense quantity fees (do not apply to these
20			discharge points in use, the total maximum
22	fee for the licens	se may not exceed th	e maximum fee for the the maximum fee for
24	_	applicable categorie	
26	Sec. 2. 38 MRSA §36	51-A, sub-§3- C is enac	ted to read:
28	3-C. Overboard of same meaning as in sect		rd discharge" has the
30	-		
32	Sec. 3. 38 MRSA §4. §10, is repealed.	11-A, sub-§2, as amend	led by PL 2001, c. 232,
J.2	_		
34	Sec. 4. 38 MRSA §41	11-A, sub-§2-A is enac	ted to read:
36			shall determine the
38	section as follows:	xpenses eligible i	or grants under this
40	A. For an owner income less than \$		charge with an annual
42			
44		r of overboard dis 0,000 and \$50,000, 90	charge with an annual %:
46			charge with an annual
48	income between \$50	0,001 and \$75,000, 50	* ;
			charge with an annual
50	income between \$75	0,001 and \$100,000, 3	<u>5%;</u>

2	E. For an owner of overboard discharge with an annual
4	income over \$100,000, 25%; and
*	F. For a publicly owned overboard discharge facility, 50%
6	to a maximum of \$150,000.
8	For purposes of this subsection, "annual income" means the sum of all the property owner's federal taxable income for the previous
10	year for single family dwellings, gross profits for the previous year for commercial establishments and gross rents for the
12	previous year for rental properties, as listed on the relevant federal income tax returns.
14	Sec. 5. 38 MRSA §411-A, sub-§4, as amended by PL 1991, c. 499,
16	$\S14$, is repealed and the following enacted in its place:
18	4. Reimbursement. The commissioner shall utilize grants under this section to reimburse individuals for the cost of
20	removing any overboard discharge, subject to the provisions of subsection 2-A, when:
22	A. The removal occurred after September 30, 1989 but was
24	carried out according to plans and specifications approved by the commissioner in advance of construction and prior to
26	the offering of a grant under this section;
28	B. The removal resulted in the elimination of sources of contamination to shellfish areas or public nuisance
30	conditions; and
32	C. The removal is required under section 413, subsection 3 or section 414-A, subsection 1-B.
34	Sec. 6. 38 MRSA §413, sub-§3, as amended by PL 1989, c. 890,
36	Pt. B, §28 and affected by Pt. A, §40, is further amended to read:
38	3. Transfer of ownership. In the event that any person possessing a license issued by the department transfers the
40	ownership of the property, facility or structure that is the source of a licensed discharge, without transfer of the license
42	being approved by the department, the license granted by the department continues to authorize a discharge within the limits
44	and subject to the terms and conditions stated in the license, provided that the parties to the transfer are jointly and
46	severally liable for any violation thereof until such time as the department approves transfer or issuance of a waste discharge
48	license to the new owner. The department may in its discretion

transfer of the existing license upon a satisfactory showing that the new owner can abide by its terms and conditions.

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- Prior to transfer of ownership of property containing an overboard discharge, the parties to the transfer shall determine the feasibility of technologically proven alternatives to the 6 overboard discharge that are consistent with the plumbing 8 standards adopted by the Department of Human Services pursuant to Title 22, section 42 based on documentation from a licensed site 10 evaluator provided by the applicant and approved by the Department of Environmental Protection. The licensed site evaluator shall demonstrate experience in designing replacement 12 systems for overboard discharge. If an alternative to the 14 overboard discharge is identified, the alternative system must be installed within 90 days of property transfer, except that, if soil conditions are poor due to seasonal weather, the alternative 16 may be installed as soon as soil conditions permit. The installation of an alternative to the overboard discharge may be 18 eligible for funding under section 411-A.
 - Sec. 7. 38 MRSA §414, sub-§2, as amended by PL 1997, c. 794, Pt. A, §19, is further amended to read:
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 2. Terms of licenses. Licenses are issued by the department for a term of not more than 5 years,—except—that licenses—fer—everbeard—discharges—may—be—issued—for—a—term—ef—net more—than—10—years,—as—provided—fer—in—section—414—A,—subsection 1—B,—paragraph—D. Fer—the—purposes—ef—this—section,—"everbeard discharge"—is—defined—in—accordance—with—section—466,—subsection 9—A,
- Sec. 8. 38 MRSA §414, sub-§3-A, as repealed and replaced by PL 1991, c. 294, §1, is repealed and the following enacted in its place:
- 36 3-A. Inspection of overboard discharge systems. The department shall inspect all licensed overboard discharge systems. The cost of the inspections must be assessed as part of 38 the annual license fee. For residential overboard discharges 40 owned by individuals, the department shall provide a fee reduction based on the adjusted gross income of the license holder on the most recent tax return under the federal Internal 42 Revenue Code of 1986. If the license holder's adjusted gross income is less than \$15,000, the license holder may reduce the 44 total fee by \$125. Any overboard discharge license owner with a mechanical treatment system must provide annual proof of a 46 private maintenance contract for maintenance of that system.
- Sec. 9. 38 MRSA §414, sub-§3-B, as enacted by PL 1991, c. 294, 50 §2, is repealed.

- Sec. 10. 38 MRSA §414-A, sub-§1-B, ¶A, as enacted by PL 1989, c. 442, §3 and affected by c. 890, Pt. A, §40 and amended by Pt. B, §30, is further amended to read:
- The department shall find that the discharge meets the 6 requirements of best practicable treatment under 8 section for purposes of relicensing, when it finds that there are no technologically proven alternative methods of wastewater disposal consistent with the plumbing code 10 adopted by the Department of Human Services pursuant to Title 22, section 42, that will not result in an overboard 12 discharge, based on documentation from a licensed site evaluator provided by the applicant and approved by the 14 department. The licensed site evaluator shall demonstrate experience in designing replacement systems for overboard 16 discharges. If a technologically proven alternative is identified, the alternative must be installed within 180 18 days of the application's being accepted by the department, subject to availability of funding under section 411-A. If 20 the applicant is not eliqible for funding under section 2.2 411-A, the alternative system must be installed within 180 days. If the applicant is eligible for funding but no 24 funding is available, the installation of an alternative system may be postponed until funding is available.

Sec. 11. 38 MRSA §414-A, sub-§1-B, ¶C, as enacted by PL 1989, c. 442, §3 and affected by c. 890, Pt. A, §40 and amended by Pt.

B, $\S30$, is repealed.

Sec. 12. 38 MRSA §464, sub-§4, \P A, as amended PL 1997, c. 794, Pt. A, §30, is further amended by amending subparagraph (6) to read:

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New discharges of domestic pollutants to surface waters of the State that are not conveyed and in municipal quasi-municipal or facilities. For the purposes of this subparagraph, "new discharge" means any overboard discharge that was licensed as of June 1, 1987, except those discharges that were in continuous existence for the 12 months preceding June 1, 1987, as demonstrated by the applicant to the department with clear and convincing The volume of the discharge from an overboard discharge facility that was licensed as of June 1, 1987 is determined by the actual or estimated volume from the facilities connected to the overboard discharge facility during the 12 months preceding June 1, 1987 or the volume allowed by the previous license, whichever is less, unless it is found by the department that an error was made during prior licensing. The months during which a discharge may occur from an overboard discharge facility that was licensed as of June 1, 1987 must be determined by the actual use of the facility at the time of the most recent license application prior to June 1, 1987 or the actual use of the facility during the 12 months prior to June 1, 1987, whichever is greater. If the overboard discharge facility was the primary residence of an owner at the time of the most recent license application prior to June 1, 1987 or during the 12 months prior to June 1, 1987, then the facility is considered a year-round residence. "Year-round residence" means a facility that is continuously used for more than 8 months of the year. For purposes of licensing, the department shall treat an increase in the licensed volume or quantity of an existing discharge or an expansion in the months during which the discharge will-take takes place as a new discharge of domestic pollutants;

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SUMMARY

This bill consolidates the separate inspection fee for overboard discharges fee and the annual license. The bill increases the base fee for certain discharges.

The bill adds a definition of "overboard discharge," referencing the existing definition, to the laws governing water protection.

The bill changes the existing grant program from one that determines the amount of grant based on facility use to one that determines the grant based on the applicant's annual income.

The bill provides grant funds, based on the ability to pay, to anyone removing that person's overboard discharge system, not just to a person whose overboard discharge system is targeted for removal by the grant program.

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The bill requires that, prior to transfer of any property with an overboard discharge, the property must be evaluated as to whether an alternative system can be installed and requires the installation of that system if possible.

46 The bill eliminates obsolete statutory language.

The bill consolidates the annual license and inspection fees into one fee. The bill also consolidates several fee reductions based on income into one fee reduction based on income. The bill

clarifies the requirement for maintenance contracts for certain types of overboard discharges previously stipulated in the Maine Revised Statutes, Title 38, section 414, subsection 3-B. The bill eliminates language prescribing the number of inspections to be conducted by the department.

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The bill eliminates the waiver of department inspection and additional requirements and penalties for homeowners that choose to hire a private service contractor to maintain their overboard discharge. The bill also eliminates the fee reduction for owners who hire a service contractor.

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The bill requires that, at the time of relicensing, all overboard discharge owners evaluate whether they have an alternative to the overboard discharge and install the alternative when possible. The bill provides that grant money to all owners required to remove overboard discharge must be based on their ability to pay and that, if no grant money is available, the installation may be postponed until grant money is available.

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The bill eliminates the conditional permit provision in current law.

24 The bill clarifies the determination of flow volume and seasonal use and provides greater flexibility for the homeowner to prove year-round use.