



# **121st MAINE LEGISLATURE**

### FIRST REGULAR SESSION-2003

**Legislative Document** 

No. 985

S.P. 326

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In Senate, February 25, 2003

## An Act To Improve the State's Returnable Bottle Law and Adjust Handling Fees

Reference to the Committee on Business, Research and Economic Development suggested and ordered printed.

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JOY J. O'BRIEN Secretary of the Senate

Presented by Senator MARTIN of Aroostook. Cosponsored by Senator BROMLEY of Cumberland and Representatives: DUNLAP of Old Town, SULLIVAN of Biddeford.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 32 MRSA §1862, sub-§2-A is enacted to read:
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6	<u>2-A. Commingling agreement. "Commingling agreement" means</u> an agreement between 2 or more initiators of deposit allowing the
8	beverage containers for which they have initiated deposits to be commingled by dealers and redemption centers, as described in
10	<u>section 1866-D.</u>
10	Sec. 2. 32 MRSA §1862, sub-§8-A, as enacted by PL 2001, c.
12	661, $\S$ 2, is amended to read:
14	<b>8-A. Initiator of deposit or initiator.</b> "Initiator of deposit" or "initiator" means a manufacturer, distributor or
16	other person who initiates a deposit on a beverage container under section 1863-A.
18	
	Sec. 3. 32 MRSA §1865, sub-§3, as enacted by PL 2001, c. 661,
20	§3, is amended to read:
22	3. Label registration. An initiator of deposit shall
24	register the container label of any beverage offered for sale in
24	the state on which it initiates a deposit. Registration must be on forms or in an electronic format provided by the department
26	and shall <u>must</u> include the universal product code for each combination of beverage and container manufactured. The
28	initiator of deposit shall renew a label registration annually and whenever that label is revised by altering the universal
30	product code or whenever the container on which it appears is changed in size, composition or glass color. The initiator of
32	deposit shall also include as part of the registration the method of collection for that type of container, identification of a
34	collection agent, identification of all of the parties to a commingling agreement that applies to the container and proof of
36	the collection agreement. The department may charge a fee for
38	registration and registration renewals under this subsection. Rules adopted pursuant to this subsection that establish fees are
	major substantive rules as defined in Title 5, chapter 375,
40	<pre>subchapter II-A <u>2-A</u> and subject to review by the joint standing committee of the Legislature having jurisdiction over business</pre>
42	and economic development matters.
44	Sec. 4. 32 MRSA §1866, sub-§4, as amended by PL 1991, c. 819,
	§7, is further amended to read:
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48	4. Reimbursement of handling costs. Reimbursement of handling costs is governed by this subsection.

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A. In addition to the payment of the refund value, the initiator of the deposit under section 1863-A, subsections 1, 2 and 4 shall reimburse the dealer or local redemption center for the cost of handling beverage containers subject to section 1863-A, in an amount that equals at least  $3\neq 5\not 2$  per returned container. The initiator of the deposit may reimburse the dealer or local redemption center directly or indirectly through a party with which it has entered into a commingling agreement.

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B. In addition to the payment of the refund value, the initiator of the deposit under section 1863-A, subsection 3 shall reimburse the dealer or local redemption center for the cost of handling beverage containers subject to section 1863-A in an amount that equals at least  $3\neq 5\phi$  per returned container. The initiator of the deposit may reimburse the dealer or local redemption center directly or indirectly through a contracted agent or though a party with which it has entered into a commingling agreement.

<u>C. The reimbursement that the initiator of the deposit is</u> <u>obligated to pay the dealer or redemption center pursuant to</u> <u>paragraph A or B must be reduced either:</u>

(1) By 1¢ for any returned container that is subject to a gualified commingling agreement that allows the 26 dealer or redemption center to commingle beverage containers of like material, size and product group. A 28 commingling agreement is gualified for purposes of this 30 subparagraph if the department determines that at least 50% of the beverage containers of like material, size and product group for which deposits are being 32 initiated in the State are covered by the commingling agreement. As the initiator of deposit for all spirits 34 sold in the State, the State is entitled to the 1¢ 36 reduction in handling fee described in this subparagraph without regard to whether it is a party to 38 a gualified commingling agreement; or

40 (2) By 1 1/2¢ for any returned container that is subject to a qualified commingling agreement that allows the dealer or redemption center to commingle 42 beverage containers of like material and size. A 44 commingling agreement is gualified for purposes of this subparagraph if the department determines that at least 46 50% of the beverage containers of like material and size for which the deposits are being initiated in the 48 State are covered by the commingling agreement. The State, through the Department of Administrative and 50 Financial Services, Bureau of Alcoholic Beverages and

Lottery Operations, shall make every reasonable effort 2 to enter into a gualified commingling agreement under this subparagraph with every other initiator of 4 deposits for beverage containers that are of like size and material as the beverage containers for which the 6 State is the initiator of deposit. 8 Sec. 5. 32 MRSA §1866, sub-§5, as amended by PL 1991, c. 819, \$8, is further amended to read: 10 5. Obligation to pick up containers. The obligation to 12 pick up beverage containers subject to this chapter is determined as follows. 14 A distributor that initiates the deposit under section Α. 16 1863-A, subsection 2 or 4 has the obligation to pick up any empty, unbroken and reasonably clean beverage containers of 18 the particular kind, size and brand sold by the distributor from dealers to whom that distributor has sold those 20 beverages and from licensed redemption centers designated to serve those dealers pursuant to an order entered under 22 section 1867. A distributor that, within this State, sells beverages under a particular label exclusively to one dealer, which dealer offers those labeled beverages for sale 24 at retail exclusively at the dealer's establishment, shall 26 pick up any empty, unbroken and reasonably clean beverage containers of the kind, size and brand sold by the dealer only from those 28 distributor to the licensed redemption centers that serve the various establishments of 30 the dealer, under an order entered under section 1867. A dealer that manufactures its own beverages for exclusive 32 sale by that dealer at retail has the obligation of a distributor under this section. The commissioner may 34 establish by rule, in accordance with the Maine Administrative Procedure Act, criteria prescribing the manner in which distributors shall fulfill the obligations 36 imposed by this paragraph. The rules may establish a minimum number or value of containers below which a 38 distributor is not required to respond to a request to pick up empty containers. Any rules promulgated under this 40 paragraph must allocate the burdens associated with the handling, storage and transportation of empty containers to 42 prevent unreasonable financial or other hardship. 44 The initiator of the deposit under section 1863-A, в. subsection 3 has the obligation to pick up any empty, 46 unbroken and reasonably clean beverage containers of the particular kind, size and brand sold by the initiator from 48

dealers to whom a distributor has sold those beverages and from licensed redemption centers designated to serve those

	dealers pursuant to an order entered under section 1867.
2	The obligation may be fulfilled by the initiator directly or
	indirectly through a contracted agent.
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	C. An initiator of the deposit under section 1863-A,
6	subsection 2, 3 or 4 has the obligation to pick up any
•	empty, unbroken and reasonably clean beverage containers
8	that are commingled pursuant to a commingling agreement
•	along with any beverage containers that the initiator is
10	otherwise obligated to pick up pursuant to paragraphs A and
	<u>B.</u>
12	
	The obligation of the initiator of the deposit under this
14	subsection may be fulfilled by the initiator directly or through
	a party with which it has entered into a commingling agreement.
16	
	Sec. 6. 32 MRSA §§1866-D and 1866-E are enacted to read:
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	<u><b>§1866-D.</b></u> Commingling of beverage containers
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	Notwithstanding any other provision of this chapter to the
22	contrary, 2 or more initiators of deposit may enter into a
	commingling agreement through which some or all of the beverage
24	containers for which the initiators have initiated deposits may
	be commingled by dealers and operators of redemption centers as
26	provided in this section.
28	An initiator of deposit that enters into a commingling
	agreement pursuant to this section shall permit any other
30	initiator of deposit to become a party to that agreement on the
	same terms and conditions as the original agreement.
32	
	1. Commingling requirement. If initiators of deposit enter
34	into a commingling agreement pursuant to this section,
	commingling of beverage containers must be by:
36	
	A. All containers of like material, size and product group;
38	or
40	B. All containers of like material and size.
42	An initiator of deposit required pursuant to section 1866,
	subsection 5 to pick up beverage containers subject to a
44	commingling agreement also shall pick up all other beverage
	containers subject to the same agreement. The initiator of
46	deposit may not require beverage containers that are subject to a
	commingling agreement to be sorted separately by a dealer or
48	redemption center.

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	2. Commingling of like materials. For purposes of this
2	section, containers are considered to be of like materials if
	made up of one of the following:
4	A. Plastic;
6	A. Plastic;
0	B. Aluminum;
8	
	C. Metal other than aluminum; and
10	
10	D. Glass.
12	3. Commingling of like products. For purposes of this
14	section, like products are those that are made up of one of the
	following:
16	
	A. Beer, ale or other beverage produced by fermenting malt,
18	wine and wine coolers;
20	BSpirits;
20	b. opilits;
22	<u>C. Soda;</u>
24	D. Noncarbonated water; and
26	
26	E. All other beverages.
28	4. Registration of commingling agreements. Not later than
	48 hours following the execution or amendment of a commingling
30	agreement, including an amendment that adds an additional party
	to an existing agreement, the parties shall file a copy of the
32	commingling agreement or amendment with the department.
34	<u>\$1866-E. Abandoned and unclaimed deposits; reports and payments</u>
34	S1000-E. Abandoned and unclaimed deposits; reports and payments
36	The provisions of this section apply only to those beverage
	containers that are not subject to a qualified commingling
38	agreement pursuant to section 1866, subsection 4, paragraph C.
40	Deposits for beverage containers that are not subject to a gualified commingling agreement are presumed abandoned and are
42	considered unclaimed deposits when retained by a manufacturer or
16	distributor 60 days after being collected during any 3-month
44	period ending the last day of March, June, September or
	December. Deposit initiators must report deposit-related
46	activity and disburse unclaimed deposits in accordance with the
_	provisions of this section for all beverage containers not
48	subject to a qualified commingling agreement.

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 Deposit transaction account. Each distributor and manufacturer shall maintain an escrow account, referred to in this section as "a deposit transaction account," for the collection of deposit and refund values pursuant to section 1863-A and the distribution of refund values and unclaimed deposits for all beverage containers not subject to a qualified commingling agreement. Funds deposited in the deposit transaction account may not be used for the reimbursement of handling costs or for any other purpose not expressly authorized in this subsection.

12 2. Reports. Each deposit initiator must report to the department on or before the 20th day of March, June, September 14 and December the total amount of deposits paid to, refunds paid from and income earned on the deposit initiator's deposit 16 transaction account for the 3-month period ending the last day of December, March, June and September, respectively.

 Unclaimed deposits. Each deposit initiator shall pay to
the Treasurer of State on or before the 20th day of March, June, September and December an amount equal to the unclaimed deposits
held by the deposit initiator in its deposit transaction account. Funds received by the Treasurer of State under this
subsection must be deposited into the General Fund.

#### SUMMARY

This bill allows initiators of deposits for beverage 30 containers, for example, manufacturers or distributors, to enter into commingling agreements that allow dealers of the initiators' 32 products and redemption centers to commingle the returned beverage containers according to the material, size or product 34 group.

36 This bill also increases the handling fee that initiators of deposit must pay to dealers or redemption centers by 2¢ per 38 returned container, for a total handling fee of 5¢ per container. However, to encourage the use of commingling 40 agreements, this bill also provides a discount on the handling fee of 1.5¢ per container if that container is subject to a 42 commingling agreement that allows for commingling of containers of like material and size, for example, 12-ounce aluminum cans. 44 If the commingling agreement also requires the containers to be sorted by product group, for example, 12-ounce aluminum beer 46 cans, the initiator of deposit is only entitled to a discount of 1¢ per container. The net effect is that dealers or redemption centers will realize a gain of at least .5¢ but not more than 2¢ 48 per beverage container.

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This bill also requires unclaimed deposits for beverage containers not subject to a commingling agreement to be turned over to the State for deposit into the General Fund.

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