## MAINE STATE LEGISLATURE

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2	DATE: 2.26.04 (Filing No. S-405)
6	CRIMINAL JUSTICE AND PUBLIC SAFETY
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8	Reported by: MAJORITY
10	Reproduced and distributed under the direction of the Secretary of the Senate.
12	STATE OF MAINE
14	SENATE
16	121ST LEGISLATURE SECOND REGULAR SESSION
18 20	COMMITTEE AMENDMENT "A" to S.P. 286, L.D. 891, Bill, "An Act To Require the Videotaping of Police Interrogations"
22	Amend the bill by striking out the title and substituting the following:
24	'An Act To Require Recording of Certain Custodial Interrogations'
28 30	Further amend the bill by striking out everything after the enacting clause and before the summary and inserting in its place the following:  'Sec. 1. 15 MRSA §801-A is enacted to read:
32 34	§801-A. Recording of custodial interrogations of murder and gross sexual assault suspects
36	1. Definitions. As used in this section, unless the
8 8	context otherwise indicates, the following terms have the following meanings.
10	A. "Custodial interrogation" means an interrogation in which:
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14	(1) A reasonable person would consider that person to be in custody in view of the circumstances; and
46	(2) The person is asked a question that is likely to elicit an incriminating response.
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50	B. "Electronic recording" includes videotape, audiotape, motion picture and digital recording.

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## COMMITTEE AMENDMENT "A" to S.P. 286, L.D. 891

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C. "Place of detention" means a building owned or operated
by a law enforcement agency at which persons may be held in
detention in connection with criminal charges. "Place of
detention" includes a police station.
2. Certain statements inadmissible. A statement made by a
person accused of murder or felony murder as defined in Title
17-A, sections 201 and 202 or gross sexual assault as defined in
Title 17-A, section 253 is inadmissible in court if the statement
was made as a result of a custodial interrogation that was
conducted at a place of detention unless:
A. The statement is an electronic recording and is
presented in a substantially accurate and unaltered manner;
<u>or</u>
B. The person seeking to have the statement admitted
demonstrates by a preponderance of evidence that the
statement is reliable.
The requirements for admissibility of a statement established in
this subsection are in addition to any showing of voluntariness
required prior to admission of that statement in court.
3. Exemptions. An unrecorded statement is not subject to
subsection 2 if:
A. The statement is used for impeachment purposes only:
B. Recording the statement was not feasible, including, but
not limited to, cases in which electronic recording
equipment is malfunctioning;
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C. The statement was made in open court, such as at a court
proceeding, grand jury proceeding or preliminary hearing;
D. The statement was made spontaneously, not in response to
a question; or
~ 4xxxxxxx.
E. The custodial interrogation took place outside the State.
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4. Confidentiality of recorded statement. An electronic
recording made pursuant to this section is confidential and is
not a public record as defined in Title 1, section 402,
subsection 3.
<ol><li>Surplus electronic recording equipment. A law</li></ol>
enforcement agency may purchase surplus electronic recording
equipment from the Department of Administrative and Financial
Services, Bureau of General Services to be used for recording

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### COMMITTEE AMENDMENT 'A' to S.P. 286, L.D. 891

Statements pursuant to this section. The Bureau of General Services may charge a law enforcement agency only reasonable administrative and handling costs of no more than \$35 per item for the purchase of surplus electronic recording equipment under this subsection.

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6. Grants authorized. The Department of Public Safety is authorized to make grants to law enforcement agencies within the State for training and equipment to be used in furtherance of this section.

7. Rulemaking. The department shall adopt routine technical rules, pursuant to Title 5, chapter 375, subchapter 2-A, to establish a mandate payment distribution schedule pertaining to the purchase of audio recording equipment by local law enforcement agencies pursuant to Title 30-A, section 5685.

Sec. 2. Appropriations and allocations. The following appropriations and allocations are made.

### PUBLIC SAFETY, DEPARTMENT OF

#### State Police

Initiative: Appropriates funds on a one-time basis for the purpose of purchasing audio recorders to be used in police cruisers for certain interrogations.

General Fund	2003-04	2004-05	
All Other	\$0	\$1,000	
General Fund Total	\$0	\$1,000'	

### **SUMMARY**

This amendment, which is the majority report of the committee and is based upon similar legislation in other jurisdictions, replaces the bill. The amendment makes a statement inadmissible if the statement was made as a result of custodial interrogation that was conducted at a police station or other place of detention, unless the statement was recorded electronically and is presented in a substantially accurate and unaltered manner, or the person seeking to have the statement admitted demonstrates by a preponderance of evidence that the statement is reliable, in addition to any demonstration of voluntariness required by law. This requirement applies to interrogations of persons accused of murder or gross sexual assault.

## COMMITTEE AMENDMENT "A" to S.P. 286, L.D. 891

The amendment defines certain terms. "Custodial interrogation" means an interrogation during which a reasonable person would consider himself or herself to be in custody and a question is asked that is likely to elicit an incriminating response. "Electronic recording" includes videotape, audiotape, motion picture and digital recording. "Place of detention" means a building owned or operated by a law enforcement agency at which persons may be held in detention in connection with criminal charges.

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The amendment exempts certain statements from the recording requirement. Specifically, it allows use of unrecorded statements for impeachment purposes; if recording was not feasible; if the statement was made in open court, such as at a court proceeding, grand jury proceeding or preliminary hearing; if the statement was made spontaneously and not in response to a question; or if the custodial interrogation takes place out of the State.

Additionally, the amendment makes a recorded statement confidential and exempt from public inspection as a public record; allows law enforcement agencies to purchase recording equipment from the Department of Administrative and Financial Services, Bureau of General Services for nominal cost; and authorizes the Department of Public Safety to make grants to law enforcement agencies for training and equipment.

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## FISCAL NOTE REQUIRED (See attached)

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## 121st Maine Legislature Office of Fiscal and Program Review

### LD 891

An Act to Require the Videotaping of Police Interrogations

### LR 0575(02)

Fiscal Note for Bill as Amended by Committee Amendment Committee: Criminal Justice

Fiscal Note Required: Yes

Fiscal Note

Current Cost - State Mandate

	2003-04	2004-05	Projections 2005-06	Projecti 2000
Net Cost (Savings) General Fund	\$0	\$1,000	\$0	
Appropriations/Allocations General Fund	\$0	\$1,000	\$0	

### State Mandate

### New or Expanded Activity

The requirement that local law enforcement agencies must record certain police interrogations constitutes an unfunded state mandate. The costs may be mitigated by any surplus state equipment available at a reduced cost. The final costs are estimated to be not more than \$1,000; a General Fund appropriation for that purpose has been included.

# Unit Affected Costs Municipality Insignifica County

### Fiscal Detail and Notes

Assuming the purchase of surplus recording equipment by law enforcement agencies will be minor, the additional administrative and handling costs can be absorbed by the Bureau of General Services utilizing existing budgeted resources. However, if this activity were to become excessive, future General Fund appropriations could be requir for the Bureau of General Services in addition to the one provided for the Department of Public Safety.