

2	L.D. 233
4	DATE: 5-13-03 (Filing No. S-145)
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6	UTILITIES AND ENERGY
8	Reported by: Majority
10	Reproduced and distributed under the direction of the Secretary of the Senate.
12	STATE OF MAINE
14	SENATE
16	121ST LEGISLATURE FIRST REGULAR SESSION
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20	COMMITTEE AMENDMENT "A" to S.P. 92, L.D. 233, Bill, "An Act To Promote Energy Conservation"
22	Amend the bill by striking out everything after the enacting clause and before the summary and inserting in its place the
24	following:
26	'Sec.1. 5 MRSA §1764-A is enacted to read:
28	§1764-A. Improvement of energy efficiency in state-funded
30	<u>construction</u>
32	1. Definition. For purposes of this section, "substantially renovated" means any renovation for which the cost exceeds 50% of
34	the building's current value prior to renovation.
36	2. Rules. The Bureau of General Services, in consultation with the Energy Resources Council and the Public Utilities
• •	Commission, shall by rule require that all planning and design
38	for the construction of new or substantially renovated state-owned or state-leased buildings and buildings built with
40	state funds, including buildings funded though state bonds or the Maine Municipal Bond Bank:
42	Maine Municipal bond bank.
44	A. Involve consideration of architectural designs and energy systems that show the greatest net benefit over the
46	<u>life of the building by minimizing long-term energy and operating costs;</u>
48	B. Include an energy-use target that exceeds by at least 20% the energy efficiency standards in effect for commercial

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and institutional buildings pursuant to Title 10, section 1415-D; and

- C. Include a life-cycle cost analysis that explicitly considers cost and benefits over a minimum of 30 years and that explicitly includes the public health and environmental benefits associated with energy-efficient building design and construction, to the extent they can be reasonably guantified.
- Rules adopted pursuant to this section apply to all new or substantially renovated state-owned or state-leased buildings and buildings built with state funds, including buildings funded though state bonds or the Maine Municipal Bond Bank, regardless of whether the planning and design for construction is subject to approval by the department.
- 18 <u>Rules adopted pursuant to this section may provide for exemptions, waivers or other appropriate consideration for buildings with little or no energy usage, such as unheated sheds</u>
- or warehouses.

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- The Bureau of General Services shall adopt rules pursuant to this 24 section by July 1, 2004. Rules adopted pursuant to this section are routine technical rules as defined in Title 5, chapter 375, 26 subchapter 2-A.
- 3. Approval. A state agency responsible for approving the construction of a new or substantially renovated state-owned or state-leased building and buildings built with state funds, including buildings funded though state bonds or the Maine
 Municipal Bond Bank, may not grant such approval unless the agency or other entity or organization proposing the construction can show that it has duly considered the most energy-efficient and environmentally efficient designs suitable in accordance with rules adopted pursuant to this section.
- 38 Sec. 2. 20-A MRSA §15908-A is enacted to read:
- 40 §15908-A. School energy efficiency standards rules
- 42 <u>1. Definition. For purposes of this section, "substantially renovated" means any renovation for which the cost
 44 exceeds 50% of the building's current value prior to renovation.
 </u>
- 46 <u>2. Rules. The state board, in consultation with the Department of Administrative and Financial Services and the
 48 Public Utilities Commission, shall by rule require as a condition for state funding for construction that all planning and design
 50 for new or substantially renovated schools or school buildings subject to state board approval:
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- A. Involve consideration of architectural designs and energy systems that show the greatest net benefit over the life of the building by minimizing long-term energy and operating costs;
- B. Include an energy-use target that exceeds by at least
 8 20% the energy efficiency standards in effect for commercial and institutional buildings pursuant to Title 10,
 10 section 1415-D; and
- 12 C. Include a life-cycle cost analysis that explicitly considers cost and benefits over a minimum of 30 years and 14 that explicitly includes the public health and environmental benefits associated with energy-efficient building design 16 and construction, to the extent they can be reasonably guantified.
- The state board shall adopt rules pursuant to this section by 20 July 1, 2004. Rules adopted pursuant to this section are routine technical rules as defined in Title 5, chapter 375, subchapter 22 <u>2-A.</u>

24 <u>3. Requirements for approval. The state board shall</u> withhold approval of a state-funded new or substantially 26 renovated school or school building if the local school authority proposing the project can not show that it has duly considered 28 the most energy-efficient and environmentally efficient designs suitable in accordance with rules adopted pursuant to this 30 section.

32 Sec. 3. State Board of Education rules; transition. Prior to the effective date of rules adopted pursuant to the Maine Revised 34 Statutes, Title 20-A, section 15908-A, the State Board of Education shall disseminate to appropriate local authorities 36 proposing to construct or substantially renovate any school or school building information concerning the development of the 38 rules and shall encourage planning and design that is consistent with the purposes of Title 20-A, section 15908-A.

Sec. 4. Work group; review of building energy-efficiency standards. The Public Utilities Commission, in consultation with the Energy 42 Resources Council, shall form a working group to review current 44 state building energy standards and their enforcement. The working group shall also review various advanced building guidelines, including, but not limited to, the Leadership in 46 Energy and Environmental Design system, the United States 48 Environmental Protection Agency's Energy Star buildings system, the State of California's Collaborative for High Performance Schools guidelines, and the New Buildings Institute's 50

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Advanced Building Guidelines. The Public Utilities Commission 2 shall submit a report that includes its findings and recommendations, including any recommended new rules or changes 4 to existing rules or recommended legislation, to the Joint Standing Committee on Energy and Utilities not later than 6 February 1, 2004. The Joint Standing Committee on Utilities and Energy may report out legislation to the Second Regular Session of the 121st Legislature concerning energy policy, including 8 energy efficiency.

Sec. 5. Application. The Maine Revised Statutes, Title 5, 12 section 1764-A does not apply to any new or substantially renovated state-owned or state-leased buildings or buildings built with state funds, including buildings funded though state 14 bonds or the Maine Municipal Bond Bank, that have received design approval prior to the effective date of rules adopted pursuant to 16 that section. Title 20-A, section 15908-A does not apply to any school construction project that receives voter approval at a 18 public referendum pursuant to Title 20-A, section 15904 prior to the effective date of rules adopted pursuant to Title 20-A, 20 section 15908-A.' 22

SUMMARY

26 This amendment, which is the majority report of the Joint Standing Committee on Utilities and Energy, replaces the bill.
28 This amendment:

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 Requires the State Board of Education, by July 1, 2004, to adopt rules regarding state-funded school construction to
 require planning and design for such construction to include a life-cycle cost analysis and an energy-use target that exceeds by
 at least 20% the energy efficiency values established in the state building energy standards;

Requires that approval by the State Board of Education
 of state-funded school construction be withheld unless the local school authority shows that it has duly considered the most
 energy-efficient and environmentally efficient designs suitable;

3. Requires the Department of Administrative and Financial Services, Bureau of General Services, by July 1, 2004, to adopt
rules regarding state-funded construction to require planning and design for such construction to include a life-cycle cost
analysis and an energy-use target that exceeds by at least 20% the energy efficiency values established in the state building
energy standards;

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4. Requires any agency responsible for approving
2 state-funded construction to withhold such approval unless the agency or other entity proposing the construction can show that
4 it has duly considered the most energy-efficient and environmentally efficient designs suitable; and

5. Directs the Public Utilities Commission, in consultation 8 with the Energy Resources Council, to form a working group to review current state building energy standards and their 10 enforcement and submit a report to the Joint Standing Committee on Energy and Utilities not later than February 1, 2004 and 12 authorizes the committee to report out legislation.

> FISCAL NOTE REQUIRED (See attached)

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121st Maine Legislature Office of Fiscal and Program Review

LD 233 An Act To Promote Energy Conservation

LR 0850(02) Fiscal Note for Bill as Amended by the Committee Amendment "A'S-145 Committee: Utilities and Energy Fiscal Note Required: Yes

Fiscal Note

Undetermined current biennium cost increase - General Fund

Fiscal Detail and Notes

The additional costs associated with adopting rules to improve energy efficiency in state funded construction can be absorbed by the Department of Administrative and Financial Services, the Energy Resources Council and the Public Utilities Commission utilizing existing budgeted resources. This bill is not a mandate since it applies to buildings built with state funds, including buildings funded through state bonds or the Municipal Bond Bank. This bill is not expected to have any significant fiscal impact on the current budget and future budgets since any future increased construction costs resulting from adhering to the proposed energy standards will be offset by the energy efficiencies savings achieved over the life of the bond. Also, the additional costs resulting from the formation of a working group to review current state building standards and report to the Legislature can be absorbed by the Public Utilities Commission and the Energy Resources Council utilizing existing budgeted resources.

This legislation may increase the construction and planning costs of a State Board of Education funded Major Capital Improvement project such as the construction of a new school or renovations to an existing school. The potential increase in cost for each project can not be determined at this time. However, because debt service costs associated with funding school construction projects can not exceed the annual levels established in 20-A MRSA §15905, a decrease in the total number of projects may be required to stay within the spending limits. If all planned projects are to be undertaken the debt service limit may need to be raised.