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E.	L.D. 2094
2	DATE: 3-19-02 (Filing No. H-957)
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_	MAJORITY
б	NATURAL RESOURCES
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10	Reproduced and distributed under the direction of the Clerk of the House.
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	STATE OF MAINE
14	HOUSE OF REPRESENTATIVES
16	120TH LEGISLATURE SECOND REGULAR SESSION
10	SECOND RECOLAR SESSION
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	COMMITTEE AMENDMENT "H" to H.P. 1588, L.D. 2094, Bill, "An
20	Act to Encourage Regionalism in Municipal Growth Management"
22	Amend the bill by striking out all of sections 2 and 3 and
	inserting in their place the following:
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26	'Sec. 2. 30-A MRSA §4301, sub-§§4-A and 4-B are enacted to read:
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28	4-A. Critical rural area. "Critical rural area" means a
	rural area that is specifically identified and designated by a
30	municipality's or multimunicipal region's comprehensive plan as
32	<u>deserving maximum protection from development to preserve natural</u> resources and related economic activities that may include, but
52	are not limited to, significant farmland, forest land or mineral
34	resources; high-value wildlife or fisheries habitat; scenic
	<u>areas; public water supplies; scarce or especially vulnerable</u>
36	natural resources; and open lands functionally necessary to
38	<u>support a vibrant rural economy.</u>
50	4-B. Critical waterfront area. "Critical waterfront area"
40	means a shorefront area characterized by functionally
	water-dependent uses, as defined in Title 38, section 436-A,
42	subsection 6, and specifically identified and designated by a
44	<u>municipality's or multimunicipal region's comprehensive plan as</u> <u>deserving maximum protection from incompatible development.</u>
77	deserving maximum protection from incompatible development.
46	Sec. 3. 30-A MRSA §4301, sub-§6-C is enacted to read:

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	6-C. Growth area. "Growth area" means an area that _s
2	<u>designated in a municipality's or multimunicipal region's</u>
	comprehensive plan as suitable for orderly residential,
4	commercial or industrial development, or any combinations of
6	<u>those types of development, and into which most development</u> projected over 10 years is directed.'
U	projected over 10 years is directed.
8	Further amend the bill by striking out all of section 6 and
	inserting in its place the following:
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10	'Sec. 6. 30-A MRSA §4301, sub-§§11-A, 14-B and 14-C are enacted
12	to read:
14	11-A. Multimunicipal region. "Multimunicipal region" means
T T	a region made up of 2 or more municipalities that work together
16	to cooperatively establish a growth management program or
	independent growth management programs that are unified with
18	respect to the implementation of the state goal identified in
20	section 4312, subsection 3, paragraph A. The several
20	<u>municipalities in a multimunicipal region may establish the</u> region pursuant to section 4325 or chapter 115.
22	region pursuant to section 4323 of thepter 113.
	14-B. Rural area. "Rural area" means a geographic area
24	that is identified and designated in a municipality's or
	<u>multimunicipal region's comprehensive plan as an area that is</u>
26	deserving of some level of regulatory protection from
28	<u>unrestricted development for purposes that may include, but are</u> not limited to, supporting agriculture, forestry, mining, open
20	space, wildlife habitat, fisheries habitat and scenic lands, and
30	away from which most development projected over 10 years is
	diverted.
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24	14-C. Transitional area. "Transitional area" means an area
34	<u>that is designated in a municipality's or multimunicipal region's</u> <u>comprehensive plan as suitable for a share of projected</u>
36	residential, commercial or industrial development but that is
	neither intended to accept the amount or density of development
38	appropriate for a growth area nor intended to provide the level
4.0	of protection for rural resources afforded in a rural area or
40	<u>critical rural area.</u> '
42	Further amend the bill by striking out all of section 10 and
	inserting in its place the following:
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	'Sec. 10. 30-A MRSA §4314, sub-§3, as amended by PL 2001, c.
46	406, \S 3, is further amended to read:
48	3. Rate of growth, zoning and impact fee ordinances. After
	January 1, 2003, any portion of a municipality's or
50	multimunicipal region's rate of growth, zoning or impact fee

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ordinance must be consistent with a comprehensive plan adopted under this subchapter. The portion of a rate of growth, zoning 2 or impact fee ordinance that is not consistent with a comprehensive plan is no longer in effect unless: 4

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The ordinance or portion of the ordinance is exempted с. under subsection 2;

D. The municipality or multimunicipal region is under contract with the office to prepare a comprehensive plan or 10 implementation program, in which case the ordinance or portion of the ordinance remains valid for up to 4 years 12 after receipt of the first installment of its first planning assistance grant or for up to 2 years after receipt of the 14 first installment of its first implementation assistance grant, whichever is earlier; 16

18 Ε. The ordinance or portion of the ordinance conflicts with a newly adopted comprehensive plan or plan amendment adopted under this subchapter, in which case the ordinance or 20 portion of the ordinance remains in effect for a period of up to 24 months immediately following adoption of the 22 comprehensive plan or plan amendment; or

The municipality or multimunicipal region applied for F. and was denied financial assistance for its first planning 26 assistance or implementation assistance grant under this subchapter due to lack of state funds on or before January 28 1, 2003. If the office subsequently offers the municipality or multimunicipal region its first planning assistance or 30 implementation assistance grant, the municipality or multimunicipal region has up to one year to contract with 32 the office to prepare a comprehensive plan or implementation program, in which case the municipality's or multimunicipal 34 region's ordinances will be subject to paragraph D.'

Further amend the bill by striking out all of section 13 and 38 inserting in its place the following:

'Sec. 13. 30-A MRSA §4324, as amended by PL 1993, c. 721, Pt. 40 A, §2 and affected by Pt. H, §1, is further amended to read:

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§4324. Responsibility for growth management

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This section governs a municipality's or multimunicipal 46 region's responsibility for the preparation or amendment of its leeal growth management program. Where When procedures for the adoption of comprehensive plans and ordinances are governed by 48 other provisions of this Title or municipal

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charter or ordinance, the municipality or multimunicipal region
 may modify the procedural requirements of this section as long as a broad range of opportunity for public comment and review is
 preserved.

 6 1. Growth management program. Each municipality or multimunicipal region may prepare a local growth management
 8 program in accordance with this section or may amend its existing comprehensive plan and existing land use ordinances to comply
 10 with this subchapter.

12 2. Planning committee. If a municipality or multimunicipal region chooses to prepare a leeal growth management program, the
 14 municipal officers of a municipality or combination of municipalities shall designate and establish a leeal planning
 16 committee.

18 A. The municipal officers may designate any existing planning board or district established under subchapter IV,
 20 or a former similar provision, as the leeal planning committee. Planning boards established under former Title
 22 30, section 4952, subsection 1, continue to be governed by those provisions until they are superseded by municipal
 24 charter or ordinance.

B. The leeal planning committee may develop and maintain a comprehensive plan and may develop an--initial--proposed
Bening-ordinance-or-an-initial-revision-of-an-existing soning-ordinance any portion of an implementation program to
which it is assigned in an adopted comprehensive plan or otherwise directed by the municipal officers or municipal
legislative body or bodies. In performing these duties, the leeal planning committee shall:

(1) Hold public hearings and use other methods to36 solicit and strongly encourage citizen input; and

38 (2) Prepare the comprehensive plan and-proposed-zoning ordinance or any portion of the implementation program to which it is assigned in an adopted comprehensive plan and make recommendations to the municipal
42 reviewing--authority--and municipal legislative body regarding the adoption and implementation of the program or amended program.

3. Citizen participation. In order to encourage citizen participation in the development of a leeal growth management
 program, municipalities or multimunicipal regions may adopt leeal growth management programs only after soliciting and considering
 a broad range of public review and comment. The intent of this

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subsection is to provide for the broad dissemination of proposals
 and alternatives, opportunity for written comments, open discussions, information dissemination and consideration of and
 response to public comments.

6 4. Meetings to be public. The leeal planning committee shall conduct all of its meetings in open, public session. Prior
 8 public notice must be given for all meetings of the leeal planning committee pursuant to Title 1, section 406. Prior-te
 10 April-1,-1990,-if-the-local-planning-committee-provided-notice-in compliance-with-Title-1,-section-406,-that-notice-was-sufficient
 12 for-all-legal-purposes.

14 8. Public hearing required. The leeal planning committee shall hold at least one public hearing on its proposed 16 comprehensive plan.

A. Notice of any public hearing must be posted in the <u>each</u> municipality at least 2-times <u>30 days before the hearing</u>.

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B. A copy of the proposed comprehensive plan shall <u>must</u> be made available for public inspection at the <u>each</u> municipal office or other convenient location with regular public hours at least 30 days before the hearing.

9. Adoption. A comprehensive plan or land use ordinance is deemed-to-have-been considered adopted as part of a legal growth
management program when it has been accepted adopted by the municipality's legislative body. A multimunicipal comprehensive
plan or land use ordinance must be adopted by the municipal legislative body of each participating municipality unless
another form of legislative authority has been established for this purpose within the municipality or multimunicipal region.

10. Amendments to an adopted plan. When amending an adopted comprehensive plan, a municipality <u>or multimunicipal</u> <u>region</u> shall follow the same procedures for citizen participation, public notice and public hearing that are required for adoption of a comprehensive plan.'

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Further amend the bill in section 15 in that part designated 42 "§4326." by striking out all of subsections 1 and 2 and inserting in their place the following:

'1. Inventory and analysis. A comprehensive plan shall
 must include an inventory and analysis section addressing state
 goals under this subchapter and issues of regional or local
 significance that the municipality or multimunicipal region
 considers important. The inventory must be based on information
 provided by the State, regional councils and other relevant local

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sources. The analysis must include 10-year projections of local 2 and regional growth in population and residential, commercial and industrial activity; the projected need for public facilities; 4 and the vulnerability of and potential impacts on natural resources.

- The inventory and analysis section must include, but is not 8 limited to:
- 10 demographic Α. Economic and data describing the municipality or multimunicipal region and the region in 12 which it is located;
- 14 в. Significant water resources such as lakes, aquifers, estuaries, rivers and coastal areas and, where when 16 applicable, their vulnerability to degradation;
- Significant or critical natural resources, 18 с. such as wetlands, wildlife and fisheries habitats, significant plant coastal islands, sand dunes, scenic areas, 20 habitats, shorelands, heritage coastal areas as defined under Title 5, section 3316, and unique natural areas; 22
- Marine-related resources and facilities such as ports, 24 D. harbors, commercial moorings, commercial docking facilities 26 and related parking, and shell fishing and worming areas;
- Commercial forestry and agricultural land; 28 Ε.
- 30 F. Existing recreation, park and open space areas and significant points of public access to shorelands within a municipality or multimunicipal region; 32
- Existing transportation systems, including the capacity G. 34 of existing and proposed major thoroughfares, secondary routes, pedestrian ways and parking facilities; 36
- Residential housing stock, including affordable housing; 38 н.
- I. Historical and archeological resources including, at the 40 discretion of the municipality or multimunicipal region, stone walls, stone impoundments and timber bridges of 42 historical significance;
- Land use information describing current and projected J. development patterns; and 46
- An assessment of capital facilities and public services 48 к. necessary to support growth and development and to protect the environment and health, safety and welfare of the public 50 and the costs of those facilities and services.

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2 2. Policy development. A comprehensive plan must include a policy development section that relates the findings contained in the inventory and analysis section to the state qoals. 4 The policies must: 6 A. Promote the state goals under this subchapter; 8 в. Address any conflicts between state goals under this subchapter; 10 C. Address any conflicts between regional and local issues; 12 and 14 Address the State's coastal policies if any part of the D. municipality or multimunicipal region is a coastal area.' 16 Further amend the bill in section 15 in that part designated 18 "§4326." by striking out all of subsections 3-A and 4 and inserting in their place the following: 20 22 '3-A. Guidelines for policy development and implementation strategies. In developing its strategies and subsequent policies, programs and land use ordinances, each municipality or 24 multimunicipal region shall employ the following guidelines consistent with the goals of this subchapter: 26 28 A. Identify and designate geographic areas in the municipality or multimunicipal region as growth areas and 30 rural areas, as defined in this chapter. 32 Within growth areas, each municipality or (1)multimunicipal region shall: 34 (a) Establish development standards; 36 (b) Establish timely permitting procedures; 38 (c) Ensure that needed public services are 40 available; and 42 (d) Prevent inappropriate development in natural hazard areas, including flood plains and areas of 44 high erosion. (2) Within rural areas, each municipality or 46 multimunicipal region shall adopt land use policies and 48 ordinances to discourage incompatible development. These policies and ordinances may include, without 50 limitation, density limits, cluster or special zoning,

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	acquisition of land or development rights and
2	performance standards. The municipality or
-	multimunicipal region should also identify which rural
4	areas qualify as critical rural areas as defined in
-	this chapter. Critical rural areas must receive
6	priority consideration for proactive strategies
0	designed to enhance rural industries, manage wildlife
8	and fisheries habitat and preserve sensitive natural
•	areas.
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10	(3) A municipality or multimunicipal region may also
12	designate as a transitional area any portion of land
20	area that does not meet the definition of either a
14	growth area or a rural area. Such an area may be
± *	appropriate for medium-density development that does
16	not require expansion of municipal facilities and does
10	not include significant rural resources.
18	not include bignificant fundi rebourcebt
	(4) <u>A municipality or multimunicipal region is not</u>
20	required to identify growth areas for residential,
	commercial or industrial growth if it demonstrates that
22	it is not possible to accommodate future residential,
	commercial or industrial growth in these areas because
24	of severe physical limitations, including, without
	limitation, the lack of adequate water supply and
26	sewage disposal services, very shallow soils or
	limitations imposed by protected natural resources.
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	(5) <u>A municipality or multimunicipal region is not</u>
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	<u>required to identify growth areas for residential</u> ,
	<u>required to identify growth areas for residential, commercial or industrial growth if it demonstrates that</u>
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	commercial or industrial growth if it demonstrates that
	commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this
32	commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or
32	commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this
32 34	commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period.
32 34	commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising
32 34 36 38	 <u>commercial or industrial growth if it demonstrates that</u> <u>the municipality or multimunicipal region has</u> <u>experienced minimal or no residential, commercial or</u> <u>industrial development over the past decade and this</u> <u>condition is expected to continue over the 10-year</u> <u>planning period.</u> (6) A municipality or multimunicipal region exercising <u>the discretion afforded by subparagraph 4 or 5 shall</u>
32 34 36	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the
32 34 36 38 40	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section
32 34 36 38	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the
32 34 36 38 40 42	<pre>commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A;</pre>
32 34 36 38 40	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the
32 34 36 38 40 42 44	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the replacement and expansion of public facilities and services
32 34 36 38 40 42	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the
32 34 36 38 40 42 44 46	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the replacement and expansion of public facilities and services required to meet projected growth and development;
32 34 36 38 40 42 44	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the replacement and expansion of public facilities and services required to meet projected growth and development; C. Protect, maintain and, when warranted, improve the water
32 34 36 38 40 42 44 46	 commercial or industrial growth if it demonstrates that the municipality or multimunicipal region has experienced minimal or no residential, commercial or industrial development over the past decade and this condition is expected to continue over the 10-year planning period. (6) A municipality or multimunicipal region exercising the discretion afforded by subparagraph 4 or 5 shall review the basis for its demonstration during the periodic revisions undertaken pursuant to section 4347-A; B. Develop a capital investment plan for financing the replacement and expansion of public facilities and services required to meet projected growth and development;

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will be protected from long-term and cumulative increases in phosphorus from development in great pond watersheds;

- 4 D. Ensure that its land use policies and ordinances are consistent with applicable state law regarding critical
 6 natural resources. A municipality or multimunicipal region, if authorized to enact ordinances, may adopt ordinances more
 8 stringent than applicable state law;
- E. Ensure the preservation of access to coastal waters necessary for commercial fishing, commercial mooring,
 docking and related parking facilities. Each coastal area may identify and designate one or more critical waterfront areas and implement policies to ensure protection of those areas or otherwise discourage new development that is incompatible with uses related to the marine resources industry;
- F. Ensure the protection of agricultural and forest resources. Each municipality or multimunicipal region shall discourage new development that is incompatible with uses related to the agricultural and forest industries;
- 24 G. Ensure that the municipality's or multimunicipal region's land use policies and ordinances encourage the 26 siting and construction of affordable housing within the community and comply with the requirements of section 4358 pertaining to individual mobile home and mobile home park 28 siting and design requirements. The municipality or 30 multimunicipal region shall seek to achieve a level of at least 10% of new residential development, based on a 5-year historical average of residential development in the 32 municipality or multimunicipal region, that meets the 34 definition of affordable housing. A municipality or multimunicipal region is encouraged to seek creative 36 approaches to assist in the development of affordable housing, including, but not limited to, cluster housing, reduced minimum lot and frontage sizes, increased 38 residential densities and use of municipally owned land; 40
- H. Ensure that the value of historical and archeological
 42 resources is recognized and that protection is afforded to those resources that merit it;

	I. Encourage the availability of and access to traditional
46	outdoor recreation opportunities, including, without
	limitation, hunting, boating, fishing and hiking, and
48	encourage the creation of greenbelts, public parks, trails
	and conservation easements. Each municipality or
50	multimunicipal region shall identify and encourage the

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protection; and

management programs.

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protection of undeveloped shoreland and other areas

identified in the local planning process as meriting that

J. Develop management goals for great ponds pertaining to

or

growth

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the type of shoreline character, intensity of surface water use, protection of resources of state significance and type of public access appropriate for the intensity of use of great ponds within the municipality's or multimunicipal region's jurisdiction. Regional coordination program. A regional coordination 4. must be developed with other municipalities program multimunicipal regions to manage shared resources and facilities, such as rivers, aquifers, transportation facilities and others. This program must provide for consistency with the comprehensive plans of other municipalities or multimunicipal regions for these resources and facilities.' Further amend the bill by striking out all of sections 18, 19 and 20 and inserting in their place the following: 'Sec. 18. 30-A MRSA §4345, as amended by PL 1995, c. 395, Pt. D, $\S13$, is further amended to read: §4345. Purpose; office to administer program 26 28 Under the provisions of this article, a municipality or financial multimunicipal region may request or technical assistance from the-State-Planning-Office,--referred-te-in-this 30 article--as the office, for the purpose of planning and 32 implementing a leeal growth management program. A municipality or multimunicipal region that requests and receives a financial assistance grant shall develop and implement its 34 management program in cooperation with the office and in a manner consistent with the provisions of this article. 36 To accomplish the purposes of this article, the office shall 38 develop and administer a technical and financial assistance program for municipalities or multimunicipal regions. 40 program must include direct financial assistance for planning and implementation of leeal growth management programs, standards 42 governing the review of leeal growth management programs by the office, technical assistance to municipalities or multimunicipal 44

Sec. 19. 30-A MRSA §4346, as amended by PL 2001, c. 406, §§5 48 to 8, is further amended to read:

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regions and a voluntary certification program for leeal growth

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§4346. Technical and financial assistance program

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The technical and financial assistance program for municipalities and, regional councils <u>and multimunicipal regions</u> is established to encourage and facilitate the adoption and implementation of local, regional and statewide growth management programs throughout-the-State.

The office may enter into financial assistance grants only 10 to the extent that funds are available. In making grants, the office shall consider the need for planning in a municipality or multimunicipal region, the proximity of the municipality or 12 multimunicipal region to other towns areas that are conducting or have completed the planning process and the economic and 14 geographic role of the municipality or multimunicipal region The office may consider other within a regional context. 16 criteria in making grants, as long as the criteria support the 18 of encouraging and facilitating qoal the adoption andimplementation of -a- local and multimunicipal growth management program programs consistent with the provisions of this article. 20 In order to maximize the availability of the technical and 22 financial assistance program to all municipalities, multimunicipal regions and regional councils, financial 24 assistance programs administered competitively under this article are exempt from rules adopted by the Department of Administrative 26 and Financial Services pursuant to Title 5, section 1825-C for use in the purchase of services and the awarding of grants and The office shall 28 contracts. publish a program statement describing its grant program and advertising its availability to 30 eligible applicants.

- 32 **2-A. Financial assistance grants.** A contract for a financial assistance grant must:
 - A. Provide for the payment of a specific amount for the purposes of planning and preparing a comprehensive plan;
- 38 B. Provide for the payment of a specific amount for the purposes of implementing that plan; and
- C. Include specific timetables governing the preparation
 42 and submission of products by the municipality or multimunicipal region.
- The office may not require a municipality or multimunicipal region to provide matching funds in excess of 25% of the value of 46 that municipality's <u>or multimunicipal region's</u> financial assistance contract for its first planning assistance grant and 48 implementation assistance grant. The office may require a higher 50 match for other grants, including, but not

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limited to, grants for the purpose of updating comprehensive 2 plans. This match limitation does not apply to distribution of federal funds that the office may administer. 4 2-B. Use of funds. A municipality or multimunicipal region 6 may expend financial assistance grants for: 8 Α. The conduct of surveys, inventories and other data-gathering activities; 10 Β. The hiring of planning and other technical staff; 12 C. The retention of planning consultants; 14 Contracts with regional councils for planning and D. 16 related services; Assistance in the development of ordinances; 18 Ε. 20 F. Retention of technical and legal expertise £⊖∓ permitting-activities; 22 The updating of growth management programs or components G. 24 of a program; and 26 G-1. Evaluation of growth management programs; and Any other purpose agreed to by the office and the 28 н. municipality or multimunicipal region that is directly related to the preparation of a comprehensive plan or the 30 preparation-of-policies,-programs-and-land-use-ordinances-to implement -- that implementation of a comprehensive plan 32 adopted under this subchapter. 34 2-C. Program evaluation. Any recipient of a financial assistance grant shall cooperate with the office in performing 36 program evaluations required under section 4331. 38 3. Technical assistance. Using its own staff, the staff of other state agencies, contractors and the resources of the 40 regional councils, the office shall provide technical assistance to municipalities or multimunicipal regions in the development, 42 administration and enforcement of leeal growth management programs. The technical assistance component of the program must 44 include a set of model land use ordinances or other implementation strategies developed by the office that are 46 consistent with this subchapter. 48 Regional council assistance. As part of the technical 4. and financial assistance program, the office may develop and 50

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administer a program to develop regional education and training programs, regional policies to address state goals and regional 2 assessments. Regional assessments may include, but are not limited to, public infrastructure, inventories of agricultural 4 and commercial forest lands, housing needs, recreation and open space needs, and projections of regional growth and economic 6 development. The program may include guidelines to ensure methodological consistency among the State's regional councils. 8 To implement this program, the office may contract with regional to assist the office in reviewing leeal growth 10 councils management programs, to develop necessary planning information at 12 a regional level or to provide support for local planning efforts.

State agencies with regulatory or other 14 5. Coordination. authority affecting the goals established in this subchapter shall conduct their respective activities in a manner consistent 16 with the goals established under this subchapter, including, but limited to, coordinating with municipalities, 18 not regional councils and other state agencies in meeting the state goals; 20 providing available information to regions and municipalities as described in section 4326, subsection 1; cooperating with efforts 22 to integrate and provide access to geographic information system data; making state investments and awarding grant money as described in section 4349-A; and conducting reviews of growth 24 management programs as provided in section 4347-A, subsection 3, paragraph A. Without limiting the application of this section to 26 other state agencies, the following agencies shall comply with 28 this subchapter. The Land and Water Resources Council shall periodically, but in no event less than biannually, review the 30 effectiveness of agency coordination efforts, including, but not limited to, those in section 4349-A:

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A. Department of Conservation;

	B. Department of Economic and Community Development;
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	C. Department of Environmental Protection;
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40	D. Department of Agriculture, Food and Rural Resources;
	E. Department of Inland Fisheries and Wildlife;
42	-
	F. Department of Marine Resources;
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46	G. Department of Transportation;
30	G-1. Department of Human Services;
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	G-2. Executive Department, State Planning Office;
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COMMITTEE AMENDMENT "/" to H.P. 1588, L.D. 2094

H. Finance Authority of Maine; and

I. Maine State Housing Authority.

Sec. 20. 30-A MRSA §4347-A, as enacted by PL 2001, c. 406, §10, is amended to read:

8 §4347-A. Review of programs by office

10 1. Comprehensive plans. A municipality or multimunicipal region that chooses to prepare a growth management program and 12 receives a planning grant under this article shall submit its comprehensive plan to the office for review. The office shall review plans for consistency with the goals and guidelines 14 established in this subchapter. Any contract for a planning assistance grant must include specific timetables governing the 16 review of the comprehensive plan by the office. Any comprehensive plan submitted for review more than 12 months 18 following a contract end date may be required to update data, 20 projections and other time-sensitive portions of the plan or program to the office's most current review standards. 22

2. Growth management programs. A municipality <u>or</u> <u>multimunicipal region</u> may at any time request a certificate of consistency for its growth management program.

A. Upon a request for review under this section, the office shall review the program and determine whether the program is consistent with the procedures, goals and guidelines established in this subchapter.

Except--as--provided--in--subsection--lr--certification 32 в. <u>Certification</u> by the office of a municipality's or multimunicipal region's growth management program under this 34 article is valid for 10 years. To maintain certification, a municipality or multimunicipal region shall periodically 36 review its growth management program and submit to the office in a timely manner any revisions necessary to account 38 for changes, including changes caused by growth and development. Certification does not lapse in any year in 40 which the Legislature does not appropriate funds to the office for the purposes of reviewing programs for 42 recertification.

- 3. Review of comprehensive plan or growth management 46 program. In reviewing a comprehensive plan or growth management program, the office shall:
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A. Solicit written comments on any proposed comprehensive
 50 plan or growth management program from regional councils,

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state agencies, all municipalities contiguous to the 2 municipality <u>or multimunicipal region</u> submitting а comprehensive plan or growth management program and any interested residents of the municipality or multimunicipal 4 region or of contiguous municipalities. The comment period 6 extends for 45 days after the office receives the comprehensive plan or growth management program. 8 Each state agency reviewing the proposal shall (1) person or persons responsible 10 designate a for coordinating the agency's review of the comprehensive 12 plan or growth management program. 14 (2) Any regional council commenting on a program shall determine whether the program is compatible with the programs of other municipalities that may be affected 16 by the program and with regional policies or needs 18 identified by the regional council; 20 B. Prepare all written comments from all sources in a form to be forwarded to the municipality or multimunicipal region; 22 C. Within 60 days after receiving the comprehensive plan or 24 90 days after receiving the growth management program, send all written comments on the comprehensive plan or growth management program to the municipality or multimunicipal 26 region and any applicable regional council. If warranted, 28 the office shall issue findings specifically describing how the submitted plan or growth management program is not 30 consistent with this subchapter and the recommended measures for remedying the deficiencies. 32 (1) In its findings, the office shall clearly indicate 34 its position on any point on which there are significant conflicts among the written comments submitted to the office. 36 38 (2) If the office finds that the comprehensive plan or growth management program was adopted under this 40 subchapter, the office shall issue a finding of consistency for the comprehensive plan or a certificate 42 of consistency for the growth management program. 44 (3) Notwithstanding paragraph D, if a municipality or <u>multimunicipal region</u> requests a certificate of 46 consistency for its growth management program, any unmodified component of that program that has 48 previously been reviewed by the office and has received a finding of consistency will retain that finding 50 during program certification review by the office as

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long as the finding of consistency is current as defined in rules adopted by the office;

4 Provide ample opportunity for the municipality or D. multimunicipal region submitting a comprehensive plan or growth management program to respond to and correct any 6 identified deficiencies in the plan or program. A finding 8 of inconsistency for a comprehensive plan or growth management program may be addressed within 24 months of the date of the finding without jeopardizing partial findings of 10 consistency attained during that review. After 24 months, the plan or program must be resubmitted in its entirety for 12 state review under the office's most current review standards; and 14

 E. Provide an expedited review and certification procedure for those submissions that represent minor amendments to certified growth management programs.

20 The office's decision on consistency of a comprehensive plan or growth management program constitutes final agency action.

Updates and amendments. Α municipality 4. or 24 <u>multimunicipal region</u> may submit proposed amendments to а comprehensive plan or growth management program to the office for review in the same manner as provided for the review of new plans 26 and programs. Subsequent to voluntary certification under this subsection, the municipality or multimunicipal region shall file 28 a copy of an amendment to a growth management program with the office within 30 days after adopting the amendment and at least 30 60 days prior to applying for any state grant program that offers 32 a preference for consistency or certification.

Regional councils. Subject to the availability of 34 5. funding and pursuant to the conditions of a contract, each regional council shall review and submit written comments on the 36 comprehensive plan or growth management program of any municipality or multimunicipal region within its planning 38 region. The comments must be submitted to the office and contain an analysis of: 40

- A. Whether the comprehensive plan or growth management program is compatible with identified regional policies and needs; and
- B. Whether the comprehensive plan or growth management program is compatible with plans or programs of ether
 municipalities or multimunicipal regions that may be affected by the proposal.'

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COMMITTEE AMENDMENT "H" to H.P. 1588, L.D. 2094

SUMMARY

This amendment removes the definition of "planning district" from the bill and replaces that term throughout the bill with the 6 words "municipality or multimunicipal region."

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