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Legislative Document

No. 1871

S.P. 667

In Senate, December 14, 2001

An Act to Conform Maine Tax Law to the Federal Mobile Telecommunications Sourcing Act.

(EMERGENCY)

Submitted by the Department of Administrative and Financial Services pursuant to Joint Rule 204.

Received by the Secretary of the Senate on December 14, 2001. Referred to the Committee on Taxation and ordered printed pursuant to Joint Rule 308.2

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PAMELA L. CAHILL Secretary of the Senate

Presented by Senator GAGNON of Kennebec. Cosponsored by Representative: GREEN of Monmouth. **Emergency preamble. Whereas,** Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the federal Mobile Telecommunications Sourcing Act requires states to make certain changes in the way they tax mobile telecommunications services, and that Act applies to customer bills issued after August 1, 2002; and

10 Whereas, legislative action is immediately necessary in order to ensure continued, efficient and lawful administration of 12 Maine's sales and use tax law as it applies to mobile telecommunications services; and

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Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

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Sec. 1. 36 MRSA §1752, sub-§3-E is enacted to read:

3-E. Home service provider. "Home service provider" means the facilities-based carrier or reseller with which a customer contracts for the provision of mobile telecommunications services.

Sec. 2. 36 MRSA §1752, sub-§6-B is enacted to read:

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 6-B. Mobile telecommunications services. "Mobile
 telecommunications services" means commercial mobile radio service as defined in 47 Code of Federal Regulations, Section
 20.3 as in effect on July 1, 1999. For purposes of sourcing, "mobile telecommunications services" does not include air-ground
 radiotelephone service as defined in 47 Code of Federal Regulations, Section 22.99 as in effect in June 1, 1999.

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Sec. 3. 36 MRSA §1752, sub-§7-E is enacted to read:

7-E. Place of primary use. "Place of primary use" means
the street address representative of where a customer's use of mobile telecommunications services primarily occurs, which must
be either the residential street address or the primary business street address of the customer and must also be located within
the licensed service area of the home service provider. For purposes of determining the place of primary use, "customer"
means the person or entity that contracts with the home service provider for mobile telecommunications services, or, if the end
user of such services is not the contracting party, the person

that is the end user of such services. The term "customer" does 2 not include a reseller of mobile telecommunications services, or a serving carrier under an agreement to serve the customer 4 outside the home service provider's licensed service area. Sec. 4. 36 MRSA §1752, sub-§9-D is enacted to read: 6 8 9-D. Reseller. "Reseller," when used in relation to mobile telecommunications services, means a provider that purchases telecommunications services from another telecommunications 10 service provider and then resells, uses as a component part of or integrates the purchased services into mobile telecommunications 12 services. "Reseller" does not include a serving carrier with which a home service provider arranges for services to its 14 customers outside the home service provider's licensed service 16 area. Sec. 5. 36 MRSA §1752, sub-§14-D is enacted to read: 18 14-D. Serving carrier. "Serving carrier," when used in 20 relation to mobile telecommunications services, means a facilities-based carrier providing mobile telecommunications 22 services to a customer outside a home service provider's licensed 24 service area. Sec. 6. 36 MRSA §1752, sub-§18-D, as enacted by PL 1999, c. 26 488, §10, is amended to read: 28 services. "Telecommunications 18-D. Telecommunications 30 services" means all telecommunications services as described in this subsection. 32 Δ. "Telecommunications services" includes: 34 (1)The provision of 2-way interactive communications through the use of telecommunications equipment; or 36 38 (2)The installation, maintenance or repair of telecommunications equipment, and 40 (3) Mobile telecommunications services provided by a home service provider to a customer whose place of 42 primary use is within this State, to the extent those services are associated with transmissions that 44 originate and terminate within this State or within any other state, Except as otherwise provided by this 46 subparagraph and notwithstanding any other provision of this Part, "telecommunications services" includes all 48 charges associated with the provision of the mobile telecommunications services described in this 50

	subparagraph and all charges for, or associated with,
2	another service provided as an adjunct to such
	<u>services, regardless of whether individual</u>
4	transmissions included in a customer's bill originate
	<u>or terminate within the licensed service area of the</u>
6	home service provider. Notwithstanding any other
	provision of this Part, "telecommunications services"
8	also includes any otherwise nontaxable charge that is
	aggregated with and not separately stated from the
10	mobile telecommunications services described in this
	subparagraph unless the home service provider can, to
12	the satisfaction of the State Tax Assessor, reasonably
	identify the charge from books and records kept in the
14	regular course of its business.
16	B. "Telecommunications services" does not include:
18	(1) Service Except as otherwise provided by this
	subsection, service originating or terminating outside
20	this State;
22	(2) Access services;
24	(3) Directory advertising services;
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26	(4) The sale of unbundled network elements for use in
28	the provision of telecommunications services;
20	(5) For leases entered into on or after October 1,
30	1996, "telecommunicationsservices"does-notinclude
30	the lease of telecommunications equipment; or
32	the rease of terecommunications equipment, or
56	(6) A prepaid calling arrangement , or
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	(7) Mobile telecommunications services provided by a
36	home service provider to a customer whose place of
	primary use is not within this State.
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	Sec. 7. 36 MRSA §1816 is enacted to read:
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	§1816. Special rules for mobile telecommunications services
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	1. Identifying place of primary use. A home service
44	provider is responsible for obtaining and maintaining a record of
	a customer's place of primary use. Subject to subsection 3 and
46	if the home service provider's reliance on the information
	provided by its customer is in good faith, the home service
48	provider:
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50	A. May rely on the applicable residential or business

street address supplied by the home service provider's customer; and

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B. May not be held liable for any additional taxes under this Part based on a different determination of the place of primary use.

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8 2. Correction of place of primary use; determination by State Tax Assessor. If the State Tax Assessor determines that 10 the address used by a home service provider as a customer's place of primary use does not meet the definition provided by section 1752, subsection 7-E, the assessor shall notify the customer in 12 writing of that determination and provide the customer an opportunity to demonstrate that that address is the customer's 14 place of primary use. If the customer fails to demonstrate to 16 the assessor's satisfaction within 30 days from the time it receives notice from the assessor, or within another time period as the assessor may allow, that the address in guestion is the 18 customer's place of primary use, the assessor shall provide the 20 home service provider with the proper address to be used as the customer's place of primary use. The home service provider shall 22 begin using the address provided by the assessor as the customer's place of primary use within 30 days from the date it receives notice of the assessor's determination. 24

- 3. Hold harmless provision; faulty database. A home service provider that uses the data contained in an electronic database described in the federal Mobile Telecommunications Sourcing Act, PL 106-252, Section 1, 114 Stat. 2, 2000, is not liable for a tax that would otherwise be due under this Part solely as a result of any error or omission in the database.
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4. Hold harmless provision; use of enhanced zip codes. Subject to subsection 3, a home service provider that does not 34 use the data contained in an electronic database described in the 36 federal Mobile Telecommunications Sourcing Act, PL 106-252, Section 1, 114 Stat. 2, 2000, is not liable for a tax that would otherwise be due under this Part solely as a result of an 38 assignment of a street address to an incorrect taxing 40 jurisdiction if the home service provider employs an enhanced zip code to assign each street address to a specific taxing jurisdiction and exercises due diligence to ensure that each 42 street address is assigned to the correct taxing jurisdiction. 44 For purposes of this subsection, there is a rebuttable presumption that a home service provider has exercised due diligence if it demonstrates that it has: 46

 A. Expended reasonable resources to implement and maintain an appropriately detailed electronic database of street
 address assignments to taxing jurisdictions; and B. Implemented and maintained reasonable internal controls to promptly correct misassignments of street addresses to taxing jurisdictions.

6 5. Bundled services. Notwithstanding any other provision of this Part, a home service provider shall collect and remit tax on any otherwise nontaxable charge that is aggregated with and 8 not separately stated from taxable mobile telecommunications 10 charges unless it provides the assessor with at least 90 days' written notice of its intent to do otherwise and obtains the assessor's approval. The notice must be accompanied by 12 information sufficient to enable the assessor to determine 14 whether the home service provider can accurately identify and track taxable and nontaxable charges included in its customer bills. 16

18 6. Transitional provision. Subject to subsection 3, a home service provider may treat the address used by it for purposes of
 20 the tax imposed by this Part for any customer under a service contract or agreement in effect on July 28, 2002 as that
 22 customer's place of primary use for the remaining terms of the service contract or agreement, excluding any extension or renewal
 24 period.

26 Sec. 8. Application date. This Act applies to statements issued to customers by providers of mobile telecommunications 28 services after August 1, 2002.

30 **Emergency clause.** In view of the emergency cited in the preamble, this Act takes effect when approved.

SUMMARY

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36 This bill conforms Maine's sales and use tax law to the federal Mobile Telecommunications Sourcing Act.