

MAINE STATE LEGISLATURE

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120th MAINE LEGISLATURE

FIRST REGULAR SESSION-2001

Legislative Document

No. 1745

S.P. 573

In Senate, March 27, 2001

An Act to Address Issues in the Maine Health Insurance Market.

Submitted by the Department of Professional and Financial Regulation pursuant to Joint Rule 204.

Reference to the Committee on Banking and Insurance suggested and ordered printed.

A handwritten signature in cursive script that reads "Joy J. O'Brien".

JOY J. O'BRIEN
Secretary of the Senate

Presented by Senator ABROMSON of Cumberland.

Cosponsored by Senators: GOLDTHWAIT of Hancock, LaFOUNTAIN of York, MARTIN of Aroostook, Representatives: BRUNO of Raymond, O'NEIL of Saco.

Be it enacted by the People of the State of Maine as follows:

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PART A

Sec. A-1. 24-A MRSA §1951, sub-§2, as amended by PL 1997, c. 616, §1, is further amended to read:

2. **Private purchasing alliance.** "Private purchasing alliance" or "alliance" means a corporation licensed pursuant to this section established under Title 13-A or Title 13-B to provide health insurance to its members through ~~multiple unaffiliated one or more~~ participating carriers.

Sec. A-2. 24-A MRSA §1954, sub-§2, as amended by PL 1997, c. 370, Pt. A, §§1 and 2, is repealed.

Sec. A-3. 24-A MRSA §2736-C, sub-§1, ¶B, as enacted by PL 1993, c. 477, Pt. C, §1 and affected by Pt. F, §1, is repealed and the following enacted in its place:

B. "Community rate" means a carrier's average rate for a given benefit package for a given family status such as individual, couple or family. The average must be based on the anticipated mix of business during the rating period.

Sec. A-4. 24-A MRSA §2736-C, sub-§1, ¶B-1 is enacted to read:

B-1. "Adjusted rate" means a carrier's rate for a given benefit plan, family status, age and geographic area before any variation based on health status, smoking status or healthy lifestyle.

Sec. A-5. 24-A MRSA §2736-C, sub-§2, ¶B, as enacted by PL 1993, c. 477, Pt. C, §1 and affected by Pt. F, §1, is amended to read:

B. A carrier may not vary the premium rate due to the gender, ~~health--status~~ occupation or industry, claims experience or policy duration of the individual.

Sec. A-6. 24-A MRSA §2736-C, sub-§2, ¶D, as amended by PL 1995, c. 177, §1, is further amended to read:

D. A carrier may vary the premium rate due to age, ~~smoking status,--occupation--or--industry,~~ and geographic area only under the following schedule and within the listed percentage bands.

2 (1) For all policies, contracts or certificates that
are executed, delivered, issued for delivery, continued
4 or renewed in this State between December 1, 1993 and
July 14, 1994, the premium rate may not deviate above
6 or below the community rate filed by the carrier by
more than 50%.

8 (2) For all policies, contracts or certificates that
are executed, delivered, issued for delivery, continued
10 or renewed in this State between July 15, 1994 and July
14, 1995, the premium rate may not deviate above or
12 below the community rate filed by the carrier by more
than 33%.

14 (3) For all policies, contracts or certificates that
are executed, delivered, issued for delivery, continued
16 or renewed in this State ~~after~~ between July 15, 1995
18 and December 31, 2001, the premium rate may not deviate
above or below the community rate filed by the carrier
20 by more than 20%.

22 (4) For all policies, contracts or certificates that
are executed, delivered, issued for delivery, continued
24 or renewed in this State in calendar year 2002, the
adjusted rate may not be less than 70% nor greater than
26 120% of the community rate filed by the carrier.

28 (5) For all policies, contracts or certificates that
are executed, delivered, issued for delivery, continued
30 or renewed in this State on or after January 1, 2003,
the adjusted rate may not be less than 60% nor greater
32 than 120% of the community rate filed by the carrier.

34 **Sec. A-7. 24-A MRSA §2736-C, sub-§2, ¶D-1** is enacted to read:

36 D-1. On or after January 1, 2002, a carrier may vary rates
38 due to health status only as permitted by this paragraph.

40 (1) A carrier shall establish a standard rating
class. Standard rates may be equal to the adjusted
42 rates or may be a fixed percentage above or below the
adjusted rates, but must comply with subparagraph (4).

44 (2) A carrier may establish one or more substandard
rating classes.

46 (a) An individual applying for coverage on or
48 after January 1, 2002 may be assigned to a

2 substandard rating class based on health status or
3 health history.

4 (b) A substandard rate may not exceed 150% of the
5 standard rate for the same age, geographic area,
6 benefit plan and family status.

8 (c) A carrier may reduce the multiple of the
9 standard rate that an individual is charged on any
10 renewal date based on improved health status, but
11 may never increase the multiple.

12 (3) A carrier may offer one or more discounts to an
13 individual who does not smoke or who has a healthy
14 lifestyle.

15 (a) Criteria used to define a healthy lifestyle
16 must be based upon factors within an individual's
17 control. These criteria may not be based on
18 health history or health status. These criteria
19 must be filed with and approved by the
20 superintendent.

21 (b) Discounts must apply equally to eligible
22 individuals in the standard and substandard rating
23 classes.

24 (4) The multiples used for standard and substandard
25 rates and the discounting methodology must be chosen so
26 as to make the projected average rate for a given
27 benefit package and family structure equal to the
28 community rate, calculating the average on the basis of
29 the carrier's anticipated distribution of rating
30 adjustments for health status, lifestyle, age and
31 geography.

32 (5) The superintendent may adopt rules setting forth
33 appropriate methodologies regarding substandard rating
34 and rate discounts. Rules adopted pursuant to this
35 subparagraph are routine technical rules as defined in
36 Title 5, chapter 375, subchapter II-A.

37 **Sec. A-8. 24-A M RSA §§2759 and 2760** are enacted to read:

38 **§2759. Pilot projects for innovative products**

39 1. Pilot projects permitted. An insurer may apply to the
40 superintendent for approval of a pilot project under which it
41 will offer an individual health insurance product with an
42 innovative design. Notwithstanding any other provision of this
43 section, the superintendent may, at the discretion of the
44 superintendent, require an insurer to provide a copy of the
45 proposed pilot project to the superintendent for review.
46 Notwithstanding any other provision of this
47 section, the superintendent may, at the discretion of the
48 superintendent, require an insurer to provide a copy of the
49 proposed pilot project to the superintendent for review.
50 Notwithstanding any other provision of this

2 Title, a policy form offered under the pilot project may be
3 exempted from statutory or regulatory requirements to the extent
4 that the superintendent considers appropriate. This subsection
5 is repealed October 1, 2005.

6 2. Reports to superintendent. An insurer that has an
7 approved pilot project under this section must report to the
8 superintendent annually on or before October 1st. The report
9 must include data on the number and types of policies sold,
10 demographic data on the population covered and a comparison of
11 this data to the insurer's conventional products. The
12 superintendent may specify additional information to be included
13 in the report. This subsection is repealed October 1, 2005.

14 3. Reports to Legislature. The superintendent shall report
15 to the joint standing committee of the Legislature having
16 jurisdiction over health insurance matters annually on or before
17 January 1st. Each report must summarize reports received from
18 insurers with approved pilot projects and must include the
19 superintendent's assessment of the success of the projects. This
20 subsection is repealed October 1, 2005.

21 4. Policy issued under pilot project. A policy issued
22 under a pilot project authorized under this section and in force
23 on October 1, 2005 must, on the first renewal date on or after
24 October 1, 2005, be amended to comply with all applicable
25 provisions of this Title or be terminated and replaced with
26 another product offered by the carrier. If the policy was an
27 individual health plan as defined by section 2736-C or a small
28 group health plan as defined by section 2808-B, it may only be
29 terminated if the superintendent finds that the carrier offers
30 another product sufficiently similar to the policy being
31 terminated.

32 **§2760. Pilot projects for multistate products**

33 1. Pilot projects permitted. An insurer may apply to the
34 superintendent for approval of a pilot project under which it
35 will offer one or more individual health insurance products
36 simultaneously in this State and in one or more other states.
37 Notwithstanding any other provision of this Title, a policy form
38 offered under the pilot project and approved by the other
39 participating states where that product is offered may be
40 exempted from statutory or regulatory requirements to the extent
41 that the superintendent considers appropriate. This subsection
42 is repealed October 1, 2005.

43 2. Report to Legislature. The superintendent shall report
44 to the joint standing committee of the Legislature having
45 jurisdiction over health insurance matters on or before January
46 1st.

1, 2004. Each report must describe the experience under an approved pilot project and must include the superintendent's assessment of the success of the project. This subsection is repealed October 1, 2005.

3. Policy issued under pilot project. A policy issued under a pilot project authorized under this section and in force on October 1, 2005 must, on the first renewal date on or after October 1, 2005, be amended to comply with all applicable provisions of this Title or be terminated and replaced with another product offered by the carrier. If the policy was an individual health plan as defined by section 2736-C or a small group health plan as defined by section 2808-B, it may only be terminated if the superintendent finds that the carrier offers another product sufficiently similar to the policy being terminated.

Sec. A-9. 24-A MRSA §2808-B, sub-§1, ¶B, as enacted by PL 1991, c. 861, §2, is repealed and the following enacted in its place:

B. "Community rate" means a carrier's average rate for a given benefit package for a given family status such as individual, couple or family. The average must be based on the anticipated mix of business during the rating period.

Sec. A-10. 24-A MRSA §2808-B, sub-§2, ¶C, as amended by PL 1993, c. 477, Pt. B, §1 and affected by Pt. F, §1, is further amended to read:

C. A carrier may vary the premium rate due to family membership, smoking status, healthy lifestyle, participation in wellness programs and group size.

(1) Criteria used to define a healthy lifestyle must be based upon factors within an individual's control. These criteria may not be based on health history or health status. These criteria must be filed with and approved by the superintendent. If within 60 days of filing, the superintendent does not approve or disapprove the filing and does not request additional information, the filing is deemed approved. If the superintendent requests additional information and within 60 days after the information is provided does not approve or disapprove the filing and does not request additional information, the filing is deemed approved.

(2) The superintendent may adopt rules setting forth appropriate methodologies regarding rate discounts for

2 healthy lifestyles and participation in wellness
3 programs. Rules adopted pursuant to this subparagraph
4 are routine technical rules as defined in Title 5,
5 chapter 375, subchapter II-A.

6 **Sec. A-11. 24-A MRSA §2808-B, sub-§2, ¶D,** as amended by PL
7 1997, c. 445, §14 and affected by §32, is further amended to read:

8 D. A carrier may vary the premium rate due to age, ~~smoking~~
9 ~~status,~~ occupation or industry, and geographic area only
10 under the following schedule and within the listed
11 percentage bands.

12 (1) For all policies, contracts or certificates that
13 are executed, delivered, issued for delivery, continued
14 or renewed in this State between July 15, 1993 and July
15 14, 1994, the premium rate may not deviate above or
16 below the community rate filed by the carrier by more
17 than 50%.

18 (2) For all policies, contracts or certificates that
19 are executed, delivered, issued for delivery, continued
20 or renewed in this State between July 15, 1994 and July
21 14, 1995, the premium rate may not deviate above or
22 below the community rate filed by the carrier by more
23 than 33%.

24 (3) For all policies, contracts or certificates that
25 are executed, delivered, issued for delivery, continued
26 or renewed in this State ~~after~~ between July 15, 1995
27 and December 31, 2001, the premium rate may not deviate
28 above or below the community rate filed by the carrier
29 by more than 20%, ~~except as provided in paragraph D-1.~~

30 (4) For all policies, contracts or certificates that
31 are executed, delivered, issued for delivery, continued
32 or renewed in this State in calendar year 2002, the
33 premium rate may not be less than 70% nor greater than
34 120% of the community rate filed by the carrier.

35 (5) For all policies, contracts or certificates that
36 are executed, delivered, issued for delivery, continued
37 or renewed in this State on or after January 1, 2003,
38 the premium rate may not be less than 60% nor greater
39 than 120% of the community rate filed by the carrier.

40 **Sec. A-12. 24-A MRSA §2808-B, sub-§2, ¶D-1,** as enacted by PL
41 1997, c. 445, §14 and affected by §32, is repealed.

2 **Sec. A-13. 24-A MRSA §2808-B, sub-§6, ¶A,** as amended by PL
1995, c. 332, Pt. K, §2, is further amended to read:

4 A. Each carrier must actively market small group health
6 plan coverage, ~~including the basic and standard plans~~
~~defined in subsection 8,~~ to eligible groups in this State.

8 **Sec. A-14. 24-A MRSA §2808-B, sub-§8,** as amended by PL 1993,
c. 588, §2, is repealed.

10 **Sec. A-15. 24-A MRSA §§2847-J and 2847-K** are enacted to read:

12 **§2847-J. Pilot projects for innovative products**

14 **1. Pilot projects permitted.** An insurer may apply to the
16 superintendent for approval of a pilot project under which it
18 will offer a group health insurance product with an innovative
19 design. Notwithstanding any other provision of this Title, a
20 policy form offered under the pilot project may be exempted from
21 statutory or regulatory requirements to the extent that the
22 superintendent considers appropriate. This subsection is
repealed October 1, 2005.

24 **2. Reports to superintendent.** An insurer that has an
25 approved pilot project under this section must report to the
26 superintendent annually on or before October 1st. Each report
27 must include data on the number and types of policies sold,
28 demographic data on the population covered and a comparison of
29 this data to the insurer's conventional products. The
30 superintendent may specify additional information to be included
31 in the report. This subsection is repealed October 1, 2005.

32 **3. Reports to Legislature.** The superintendent shall report
33 to the joint standing committee of the Legislature having
34 jurisdiction over health insurance matters annually on or before
35 January 1st. Each report must summarize reports received from
36 insurers with approved pilot projects and must include the
37 superintendent's assessment of the success of the projects. This
38 subsection is repealed October 1, 2005.

40 **4. Policy issued under pilot project.** A policy issued
41 under a pilot project authorized under this section and in force
42 on October 1, 2005 must, on the first renewal date on or after
43 October 1, 2005, be amended to comply with all applicable
44 provisions of this Title or be terminated and replaced with
45 another product offered by the carrier. If the policy was an
46 individual health plan as defined by section 2736-C or a small
47 group health plan as defined by section 2808-B, it may only be
48 terminated if the superintendent finds that the carrier offers

2 another product sufficiently similar to the policy being
3 terminated.

4 **§2847-K. Pilot projects for multistate products**

6 **1. Pilot projects permitted.** An insurer may apply to the
7 superintendent for approval of a pilot project under which it
8 will offer one or more group health insurance products
9 simultaneously in this State and in one or more other states.
10 Notwithstanding any other provision of this Title, a policy form
11 offered under the pilot project and approved by the other
12 participating states where that product is offered may be
13 exempted from statutory or regulatory requirements to the extent
14 that the superintendent considers appropriate. This subsection
15 is repealed October 1, 2005.

16
17 **2. Report to Legislature.** The superintendent shall report
18 to the joint standing committee of the Legislature having
19 jurisdiction over health insurance matters on or before January
20 1, 2003. That report must describe the experience under the
21 approved pilot project and must include the superintendent's
22 assessment of the success of the project. This subsection is
23 repealed October 1, 2005.

24
25 **3. Policy issued under pilot project.** A policy issued
26 under a pilot project authorized under this section and in force
27 on October 1, 2005 must, on the first renewal date on or after
28 October 1, 2005, be amended to comply with all applicable
29 provisions of this Title or be terminated and replaced with
30 another product offered by the carrier. If the policy was an
31 individual health plan as defined by section 2736-C or a small
32 group health plan as defined by section 2808-B, it may only be
33 terminated if the superintendent finds that the carrier offers
34 another product sufficiently similar to the policy being
35 terminated.

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37 **Sec. A-16. 24-A MRSA §4204, sub-§2-A, ¶J,** as amended by PL
38 1995, c. 332, Pt. I, §1, is repealed.

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40 **Sec. A-17. 24-A MRSA §6603, sub-§1, ¶H,** as amended by PL 1999,
41 c. 256, Pt. R, §1, is further amended to read:

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43 H. May issue only health care benefit plans that comply
44 with the requirements of section 2808-B with regard to
45 rating practices, coverage for late enrollees and guaranteed
46 renewal and ~~offer the standard and basic plans as adopted by~~
47 ~~the Bureau of Insurance in Rule Chapter 750. The~~
48 ~~superintendent may waive the requirement to offer standard~~
49 ~~and basic plans for an arrangement that provides benefits~~
50 ~~only to members of an association meeting the requirements~~

2 ef--section--2805-A. An arrangement may not provide health
care benefits that do not meet or exceed the requirements
4 for ~~the--basic--plan~~ mandated benefits applicable to
comparable insured plans.

6 **Sec. A-18. Effective date.** Those sections of this Part that
repeal and replace the Maine Revised Statutes, Title 24-A,
8 section 2736-C, subsection 1, paragraph B and section 2808-B,
subsection 1, paragraph B take effect January 1, 2002.
10

12 **PART B**

14 **Sec. B-1. 24 MRSA §2317-B, sub-§7-A** is enacted to read:

16 7-A. Title 24-A, sections 2735-A and 2839-A. Notice of
rate increase, Title 24-A, sections 2735-A and 2839-A;
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20 **Sec. B-2. 24-A MRSA §2735-A** is enacted to read:

22 **§2735-A. Notice of rate increase**

24 1. Existing business. An insurer must provide written
notice by one of the methods provided in this subsection to all
26 affected policyholders at least 30 days before the effective date
of any increase in premium rates. If the increase is pending
approval at the time of notice, the notice must show the proposed
28 rate and state that it is subject to regulatory approval. An
increase may not be implemented until 30 days after the notice is
30 provided, or the effective date under section 2736, whichever is
later.

32 A. The notice must be provided by first class mail.

34 B. The notice must be provided to the producer at least 40
36 days before the effective date and the producer must provide
the notice to the policyholder by first class mail or hand
38 delivery at least 30 days before the effective date.

40 2. New business. When an insurer quotes a rate for new
business, it must disclose any rate increase that the insurer
42 anticipates implementing within the following 90 days. If the
quote is in writing, the disclosure must also be in writing. If
44 the increase is pending approval at the time of notice, the
disclosure must include the proposed rate and state that it is
46 subject to regulatory approval. If disclosure required by this
subsection is not provided, an increase may not be implemented
48 until at least 90 days after the date the quote is provided, or
the effective date under section 2736, whichever is later.

50

2 **Sec. B-3. 24-A MRSA §2803-A**, as amended by PL 1997, c. 370,
Pt. E, §5, is further amended to read:

4 **§2803-A. Loss information**

6 **1. Definitions.** As used in this section, unless the
context otherwise indicates, the following terms have the
8 following meanings.

10 A. "Insurance policy" means the insurance policy relating
to the loss information requested pursuant to this section.

12 B. "Less Basic loss information" means the aggregate claims
14 experience of the group insurance policy or contract. "Less
Basic loss information" includes the amount of premium
16 received, the amount of claims paid and the loss ratio.
18 "Less Basic loss information" does not include any
information or data pertaining to the medical diagnosis,
treatment or health status that identifies an individual
20 covered under the group contract or policy.

22 B-1. "Confidential loss information" means information or
data pertaining to the medical diagnosis, treatment or
24 health status of group members, including information that
may potentially identify an individual covered under the
26 group contract or policy.

28 C. "Loss ratio" means the ratio between the amount of
premium received and the amount of claims paid by the
30 insurer under the group insurance contract or policy.

32 **2. Disclosure of basic loss information.** Upon written
request, every insurer shall provide basic loss information
34 concerning a group policy or contract to its policyholder at
~~least 60 days prior to renewal of the policy or contract and~~
36 ~~again 6 months from the date the policy becomes effective~~ within
10 business days of the date of the request.

38 2-A. Disclosure of confidential loss information. Upon
40 written request by a policyholder, an insurer shall provide an
insurer producer or another insurer with confidential loss
42 information for purposes of securing insurance coverage with
another carrier. This information must be provided within 10
44 working days of the date of the request. Confidential loss
information may not be disclosed to a policyholder, employer or
46 any other individual not directly involved in securing insurance
coverage.

48 **3. Transmittal of request.** ~~If a policyholder requests less~~
50 ~~information--from--an~~ An insurance agent producer or other

2 authorized representative,~~---the---representative---or---agent~~ who
3 receives a request for basic or confidential loss information in
4 accordance with this section shall transmit the request for less
5 information to the insurer within 4 working days.

6 **4. Exception.** An insurer is not required to provide the
7 basic or confidential loss information described in this section
8 te for a group that is eligible for small group coverage pursuant
9 to section 2808-B.

10 **Sec. B-4. 24-A MRSA §2839-A** is enacted to read:

12 **§2839-A. Notice of rate increase**

14 **1. Existing business.** An insurer must provide written
15 notice by one of the methods provided in this subsection to all
16 affected policyholders or others who are directly billed for
17 group coverage at least 30 days before the effective date of any
18 increase in premium rates. An increase may not be implemented
19 until 30 days after the notice is provided.

20 **A.** The notice must be provided by first class mail.

21 **B.** The notice must be provided to the producer at least 40
22 days before the effective date and the producer must provide
23 the notice to the policyholder by first class mail or hand
24 delivery at least 30 days before the effective date.

25 **2. New business.** When an insurer quotes a rate for new
26 business, it must disclose any rate increase that the insurer
27 anticipates implementing within the following 90 days. If the
28 quote is in writing, the disclosure must also be in writing. If
29 such disclosure is not provided, an increase may not be
30 implemented until at least 90 days after the date the quote is
31 provided.

32 **Sec. B-5. 24-A MRSA §4222-B, sub-§§15 to 19** are enacted to read:

33 **15.** Sections 2735-A and 2839-A, relating to notice of rate
34 increases, apply to health maintenance organizations.

35 **16.** Section 2803-A, relating to disclosure of loss
36 information, applies to health maintenance organizations.

37 **17.** The requirement of section 2809-A, subsection 11 to
38 continue group coverage under certain circumstances applies to
39 health maintenance organizations.

40 **18.** Sections 2759, 2760, 2847-J and 2847-K relating to
41 pilot projects apply to health maintenance organizations.

2 19. Section 12-A relating to penalties applies to health
maintenance organizations.

4 **Sec. B-6. 24-A MRSA §4224-A**, as amended by PL 1997, c. 370,
Pt. E, §7, is repealed.

6 **Sec. B-7. 24-A MRSA §4303, sub-§8** is enacted to read:

8 **8. Maximum allowable charges.** All policies, contracts and
10 certificates executed, delivered and issued by a carrier under
12 which the insured or enrollee may be subject to balance billing
14 when charges exceed a maximum considered usual, customary and
reasonable by the carrier or that contain contractual language of
similar import must be subject to the following.

16 A. If benefits for covered services are limited to a
18 maximum amount based on any combination of usual, customary
and reasonable charges or other similar method, the carrier
20 must:

22 (1) Clearly disclose that the insured or enrollee may
be subject to balance billing as a result of claims
24 adjustment; and

26 (2) Provide a toll-free number that an insured or
enrollee may call prior to receiving services to
28 determine the maximum allowable charge permitted by the
carrier for a specified service.

30 B. The carrier must provide to the superintendent on
32 request complete information on the methodology and specific
data used by the carrier or any 3rd party on behalf of the
34 carrier in adjusting any claim submitted by or on behalf of
the insured or enrollee. In considering the reasonableness
36 of the methodology for calculating maximum allowable
charges, the superintendent shall consider whether the
38 methodology takes into account relevant data specific to
this State if there is sufficient data to constitute a
40 representative sample of charge data for the same or
comparable service.

42 **Sec. B-8. 24-A MRSA §4304, sub-§6** is enacted to read:

44 **6. Notice.** A notice issued by a carrier or its contracted
46 utilization review entity in response to a request by or on
behalf of an insured or enrollee for authorization of medical
48 services that advises that the requested service has been
determined to be medically necessary must also advise whether the
50 service is covered under the policy or contract under which the
insured or enrollee is covered. Nothing in this subsection

2 requires a carrier to provide coverage for services performed
3 when the insured or enrollee is no longer covered by the health
4 plan.

6 **Sec. B-9. 24-A MRSA §5002-B, sub-§2-A** is enacted to read:

8 **2-A. Low-cost drugs for the elderly or disabled program.**

10 An issuer that offers standardized plans that include
11 prescription drug benefits must permit an insured who has a plan
12 from the same issuer without prescription drug benefits to
13 purchase a plan with prescription drug benefits under the
14 following circumstances:

15 A. The insured was covered under the low-cost drugs for the
16 elderly or disabled program established by Title 22, section
17 254;

18 B. The insured applies for a plan with prescription drug
19 coverage within 90 days after losing eligibility for the
20 low-cost drugs for the elderly or disabled program
21 established by Title 22, section 254; and

22 C. The insured either:

23 (1) Had a Medicare supplement plan with prescription
24 drug benefits from the same issuer prior to enrolling
25 in the low-cost drugs for the elderly or disabled
26 program established by Title 22, section 254; or

27 (2) Is entitled to continuity of coverage pursuant to
28 subsection 1 and has had prescription drug benefits,
29 through either a Medicare supplement plan or the
30 low-cost drugs for the elderly or disabled program
31 established by Title 22, section 254, since the
32 insured's open enrollment period with no gap in
33 prescription drug coverage in excess of 90 days.

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38 **PART C**

39 **Sec. C-1. 24-A MRSA c. 32-A** is enacted to read:

40
41 **CHAPTER 32-A**

42
43 **TYPES OF HEALTH INSURANCE**

44
45 **§2691. Scope**

46
47 **1. Health insurance policies.** This chapter applies to
48 individual health insurance policies subject to chapter 33 and to
49

2 group health insurance policies and certificates subject to
3 chapter 35.

4 2. Dental plans and vision care plans. This chapter
5 applies to dental plans and vision care plans only as specified.

6
7 3. Policies not subject to this chapter. This chapter does
8 not apply to:

10 A. Individual policies or contracts issued pursuant to a
11 conversion privilege under a policy or contract of group or
12 individual insurance when that group or individual policy or
13 contract includes provisions that are inconsistent with the
14 requirements of this chapter;

16 B. Policies issued to employees or members as additions to
17 franchise plans in existence on the effective date of this
18 chapter;

20 C. Medicare supplement policies subject to chapter 67;

22 D. Long-term care insurance policies subject to chapter 68;
23 or

24
25 E. Insurance policies supplemental to the Civilian Health
26 and Medical Program of the Uniformed Services, CHAMPUS, 10
27 United States Code, Chapter 55 (2000).

28 **§2692. Definitions**

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31 As used in this chapter, unless the context otherwise
32 indicates, the following terms have the following meanings.

34 1. Certificate. "Certificate" means a statement of the
35 coverage and provisions of a policy of group health insurance
36 that has been delivered or issued for delivery in this State.
37 "Certificate" includes riders, endorsements and enrollment forms,
38 if attached.

40 2. Dental plan. "Dental plan" means insurance written to
41 provide coverage for dental treatment.

42
43 3. Direct response advertising. "Direct response
44 advertising" means a solicitation through a sponsoring or
45 endorsing entity or individually through mail, telephone, the
46 internet or other mass communication media.

48 4. Form. "Form" means a policy, contract, rider,
49 endorsement or application as provided in section 2412.

50

2 5. Policy. "Policy" means an entire contract between the
insurer and the insured, including riders, endorsements and the
4 application, if attached.

6 6. Vision care plan. "Vision care plan" means insurance
written to provide coverage for eye care.

8 **§2693. Standards for policy provisions**

10 1. Rules regarding manner, content and required
12 disclosure. The superintendent may adopt rules to establish
specific standards, including standards of full and fair
14 disclosure, that set forth the manner, content and required
disclosure for the sale of individual and group health
16 insurance. The superintendent may adopt additional rules to
establish specific standards for the sale of dental plans and
18 vision care plans.

20 2. Rules regarding prohibited policies or provisions. The
superintendent may adopt rules that specify prohibited policies
22 or policy provisions not otherwise specifically authorized by
statute that, in the opinion of the superintendent, are unjust,
24 unfair or unfairly discriminatory to the policyholder or a person
insured under the policy or to a beneficiary of the policy.

26 **§2694. Minimum standards for benefits**

28 The superintendent shall adopt rules to establish minimum
30 standards for benefits under individual and group health
insurance. These rules must clarify the meaning of limited
32 benefits health insurance as referred to in chapters 33, 35 and
56-A. The rules must also set minimum standards for benefits for
34 each of the following categories of coverage:

36 1. Basic hospital expense coverage. Basic hospital expense
coverage;

38 2. Basic medical-surgical expense coverage. Basic
40 medical-surgical expense coverage;

42 3. Basic hospital and medical-surgical expense coverage.
Basic hospital and medical-surgical expense coverage;

44 4. Hospital confinement indemnity coverage. Hospital
46 confinement indemnity coverage;

48 5. Individual major medical expense coverage. Individual
major medical expense coverage;

2 6. Individual basic medical expense coverage. Individual
basic medical expense coverage;

4 7. Disability income protection coverage. Disability
income protection coverage;

6 8. Accident only coverage. Accident only coverage;

8 9. Specified disease coverage. Specified disease coverage;
10 and

12 10. Specified accident coverage. Specified accident
14 coverage.

16 This section does not preclude the issuance of a policy or
contract that combines 2 or more of the categories of coverage in
18 subsections 1 to 10.

20 **§2695. Disclosure requirements**

22 1. Outline of coverage. Except as provided in subsections
7 and 8, an insurer shall deliver an outline of coverage to an
24 applicant or enrollee in connection with the sale of individual
health insurance, group health insurance, dental plans and vision
26 care plans delivered or issued for delivery in this State.

28 2. Sale through producer. If the sale of a policy
described in subsection 1 occurs through a producer, the outline
30 of coverage must be delivered to the applicant at the time of
application or to the certificate holder at the time of
32 enrollment.

34 3. Sale through direct-response advertising. If the sale
of a policy described in subsection 1 occurs through
36 direct-response advertising, the outline of coverage must be
delivered no later than in conjunction with the issuance of the
38 policy or delivery of the certificate.

40 4. Outline of coverage not delivered at time of application
or enrollment. If the outline of coverage required in
42 subsections 1 and 8 and in any rules adopted by the
superintendent pursuant to this chapter is not delivered at the
44 time of application or enrollment, the advertising materials
delivered to the applicant or enrollee must contain all the
46 information required in subsection 8 and in any rules adopted by
the superintendent pursuant to this chapter.

48 5. Outline of coverage delivered at time of application or
enrollment. If the outline of coverage is delivered to the
50 applicant or enrollee at the time of application or enrollment,

2 the insurer must collect an acknowledgment of receipt or
3 certificate of delivery of the outline of coverage and the
4 insurer must maintain evidence of the delivery.

6 6. Coverage issued on basis other than as applied for. If
7 coverage is issued on a basis other than as applied for, an
8 outline of coverage properly describing the coverage or contract
9 actually issued must be delivered with the policy or certificate
10 to the applicant or enrollee.

12 7. Outline of coverage not required. An outline of
13 coverage for group health insurance, a group dental plan or a
14 group vision care plan is not required to be delivered to
15 certificate holders if the certificate contains a brief
16 description of:

18 A. Benefits;

20 B. Provisions that exclude, eliminate, restrict, limit,
21 delay or in any other manner operate to qualify payment of
22 the benefits;

24 C. Renewability provisions; and

26 D. Notice requirements as provided in rules adopted
27 pursuant to this chapter.

28 8. Superintendent shall prescribe format and content of
29 outline of coverage. The superintendent shall prescribe the
30 format and content of the outline of coverage required by
31 subsection 1. As used in this subsection, "format" means style,
32 arrangement and overall appearance, including items such as the
33 size, color and prominence of type and the arrangement of text
34 and captions. The rules may exempt certain group policies from
35 the requirement to deliver an outline of coverage to an applicant
36 or enrollee. The outline of coverage must include:

38 A. A statement identifying the applicable category or
39 categories of coverage as prescribed in section 2694;

42 B. A description of the principal benefits and coverage
43 provided;

44 C. A statement of exceptions, reductions and limitations;

46 D. A statement of renewal provisions, including any
47 reservation by the insurer of a right to change premiums; and

50 E. A statement that the outline is a summary of the policy
51 or certificate issued or applied for and that the policy or

2 certificate should be consulted to determine governing
3 policy provisions.

4 9. Notice must be delivered to all applicants eligible for
5 Medicare. An insurer shall deliver the notice required under
6 rules applicable to Medicare supplement insurance to all
7 applicants eligible for Medicare.

8 **§2696. Preexisting conditions**

9 1. Exclusion based on preexisting condition limited after
10 12 months. Notwithstanding the provisions of section 2706,
11 subsection 2, division (b), if an insurer elects to use a
12 simplified application or enrollment form, with or without a
13 question as to the prospective insured's health at the time of
14 application or enrollment but without any questions concerning
15 the prospective insured's health history or medical treatment
16 history, the policy must cover any loss occurring after the
17 policy has been* in force for 12 months from any preexisting
18 condition not specifically excluded from coverage by terms of the
19 policy, and, except for such specific exclusions, the policy or
20 certificate may not include wording that would permit a defense
21 based upon preexisting conditions, other than rescission for
22 affirmative misrepresentations, after it has been in force for 12
23 months.

24 2. Exclusion based on preexisting condition limited after 6
25 months. Notwithstanding the provisions of subsection 1 and
26 section 2706, subsection 2, division (b), an insurer that issues
27 a specified disease policy or certificate, regardless of whether
28 the policy or certificate is issued on the basis of a detailed
29 application form, a simplified application form or an enrollment
30 form may not deny a claim for any covered loss that begins after
31 the policy or certificate has been in force for at least 6
32 months, unless that loss results from a preexisting condition
33 that was diagnosed by a physician before the date of application
34 for coverage or that first manifested itself within the six
35 months immediately preceding the application date. Except for
36 rescission for misrepresentation, defenses based upon preexisting
37 conditions are not permitted.

38 **§2697. Rulemaking**

39 The superintendent may adopt rules to carry out the purposes
40 of this chapter. Rules adopted pursuant to this chapter are
41 routine technical rules as defined by Title 5, chapter 375,
42 subchapter II-A.

SUMMARY

2

4 Part A amends several provisions of the individual and small group health insurance reform laws in the following ways.

6 1. It eliminates the requirement that private purchasing alliances offer health coverage through more than one carrier.

8

10 2. It increases the permitted downward adjustments in individual insurance rates based on age and geographic area from 20% to 40% over a 2-year period. It increases the permitted downward adjustments in small group insurance rates based on age, geographic area and occupation or industry from 20% to 40% over a 12 14 2-year period. Upward variations for both individual and small group rates would remain limited to 20%.

16

18 3. It removes entirely the current restrictions on differentiating individual and small group health insurance rates based on smoking status and permits discounts for nonsmokers and those with healthy lifestyles.

22 4. It permits rates for individual health insurance to vary based on health status, within limits. For policies issued after 24 January 1, 2002, higher rates may be used for those in poor health at time of issue, but renewal rates may not be increased based on subsequent deterioration of health. The highest rate 26 charged for a given age and geographic area is limited to 150% of the standard rate for that age and geographic area.

28

30 5. It authorizes the Superintendent of Insurance to approve pilot projects under which insurers may offer innovative products that are exempted from certain provisions of the insurance code 32 including access requirements and mandated benefits. It also authorizes approval of pilot projects under which insurers may be 34 exempted from certain provisions of the insurance code in order to offer the same product in multiple states.

36

38 6. It eliminates the requirement for carriers to offer standardized plans in the small group market.

40

42 Part B includes the following consumer protection provisions.

44

46 1. It requires health insurers to provide a minimum 30-day notice of rate increases to policyholders. It also requires disclosure of anticipated rate increases when quoting rates for new business.

48

2. It requires more complete disclosure of loss information in order to facilitate shopping by employers for alternate

2 coverage while protecting confidential information from improper
disclosure.

4 3. It makes health maintenance organizations subject to the
same continuation of coverage requirements currently applicable
6 to group indemnity coverage. It also clarifies that the general
penalty provisions of the insurance code apply to health
8 maintenance organizations.

10 4. It establishes standards applicable to health policies
and contracts that limit payment of claims for covered services
12 based on a determination of "usual, customary and reasonable
charges," UCR or similar methodology. The bill requires
14 disclosure to insureds that they may be subject to balance
billing, requires carriers to give insureds the opportunity to
16 request the carrier's UCR rate for a given procedure to permit
the insured to shop around for services, requires carriers to
18 disclose their methodology and specific data relied upon in
calculating UCR for a given claim and limits carriers' ability to
20 apply UCR when credible data is not available.

22 5. It requires utilization review notices to advise whether
or not the service reviewed for medical necessity is covered
24 under the health contract or policy at issue. Utilization review
notices frequently advise only whether or not a requested service
26 is medically necessary, causing consumer confusion when a service
authorized as medically necessary is subsequently denied as not
28 being covered.

30 6. It permits those who lose eligibility for the low-cost
drugs for the elderly or disabled program to purchase a Medicare
32 supplement policy with prescription drug benefits.

34 Part C creates a new chapter of the Maine Insurance Code
based on a National Association of Insurance Commissioners model
36 law to standardize and simplify the terms and coverages of
individual health insurance policies and group health insurance
38 policies and certificates. It is also intended to facilitate
public understanding and comparison and to eliminate provisions
40 contained in health insurance policies that may be misleading or
unreasonably confusing in connection either with the purchase of
42 these coverages or with the settlement of claims. It further
provides for full disclosure in the sale of health coverages and
44 gives the Superintendent of Insurance authority to adopt rules to
carry out the purposes of the chapter.