



## **120th MAINE LEGISLATURE**

## **FIRST REGULAR SESSION-2001**

Legislative Document

No. 1714

H.P. 1263

House of Representatives, March 20, 2001

An Act Relating to the Election of Candidates by the Instant Runoff Voting Method.

Reference to the Committee on Legal and Veterans Affairs suggested and ordered printed.

Millicent M. Mac Failand

MILLICENT M. MacFARLAND, Clerk

Presented by Representative TWOMEY of Biddeford. Cosponsored by Representative MITCHELL of Vassalboro and Representatives: BULL of Freeport, FULLER of Manchester, HAWES of Standish, McGLOCKLIN of Embden, MENDROS of Lewiston, MICHAEL of Auburn, VOLENIK of Brooklin.

## Be it enacted by the People of the State of Maine as follows:

2	Sec. 1. 21-A MRSA §1, sub-§21-A is enacted to read:
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_	21-A. Instant runoff voting method. "Instant runoff voting
6	method" means a method of casting and tabulating votes that
0	simulates the ballot counts that would occur if all voters
8	participated in a series of runoff elections and that allows
10	voters to rank candidates according to their preferences.
10	Sec. 2. 21-A MRSA §1, sub-§27-A is enacted to read:
12	bee. M. MIMOR 91, Sub-SMIPA IS enacted to read.
14	27-A. Offices subject to the instant runoff voting method.
14	"Offices subject to the instant runoff voting method" means the
	offices of President, Vice-President, United States Senator,
16	United States Representative to Congress, Governor, state Senator
	and state Representative.
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	Sec. 3. 21-A MRSA §602, sub-§2, ¶I is enacted to read:
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	<ol> <li>For offices subject to the instant runoff voting method,</li> </ol>
22	the ballot must be simple and easy to understand and allow a
	voter to rank candidates for an office in order of choice.
24	A voter may include no more than one write-in candidate
	among that voter's ranked choices for each office. If
26	feasible, ballots must be designed so that a voter may mark
2.0	that voter's first choices in the same manner as that for
28	offices not elected by the instant runoff voting method.
30	Instructions on the ballot must conform substantially to the
50	following specifications, although subject to modification
32	based on ballot design and voting machine:
34	"Vote for candidates by indicating your first-choice
	candidate and ranking additional candidates in order of
36	preference. Indicate your first choice by marking the
	number "1" beside a candidate's name, your 2nd choice by
38	marking the number "2" beside a candidate's name, your 3rd
	choice by marking the number "3" beside a candidate's name
40	and so on, for as many choices as you wish. You may choose
	to rank only one candidate, but ranking additional
42	candidates will not help defeat your first-choice
	candidate. Do not mark the same number beside more than one
44	candidate. Do not skip numbers."
46	Sec. 4. 21-A MRSA §603, sub-§1, ¶C is enacted to read:
48	C. A sample ballot for an office subject to the instant
	runoff voting method must illustrate the voting procedure
50	for the instant runoff voting method.

2	Sec. 5. 21-A MRSA §603, sub-§7 is enacted to read:
4	7. Include with absentee ballot. A clerk shall provide a sample ballot with each absentee ballot.
6 8	Sec. 6. 21-A MRSA §625, as amended by PL 1997, c. 436, §87, is further amended by adding at the end a new paragraph to read:
10	The clerk shall post a sample ballot in or near a voting booth on election day.
12	Sec. 7. 21-A MRSA §722, sub-§1, as repealed and replaced by PL
14	1999, c. 426, §23, is amended to read:
16	<ol> <li>How tabulated. The Secretary of State shall tabulate all votes that appear by an election return to have been cast for</li> </ol>
18 20	a candidate whose name appeared on the ballot. For offices subject to the instant runoff voting method, the Secretary of State must tabulate the votes according to the instant runoff
22	voting method in section 726. All write-in candidates, as defined in section 1, subsection 51, receiving less than 5% of the votes cast for that office must be titled "others" when the
24	tabulation is processed.
26	Sec. 8. 21-A MRSA §723, sub-§2. as amended by PL 1999, c. 426, §26, is further amended to read:
28 30	2. Other elections. In any other election, the person who receives a plurality of the votes cast for election to any office is elected to that office, except that write-in-condidates-must
32	alse-comply-with-section-722-A- <u>:</u>
34	A. Write-in candidates must also comply with section 722-A; and
36	B. For offices subject to the instant runoff voting method,
38	the person who is determined to be the winner under the instant runoff voting method in section 726 is elected to
40	that office.
42	Sec. 9. 21-A MRSA §726 is enacted to read:
44	§726. Instant runoff voting method
46	<b>1. Procedures.</b> The following procedures are used to determine the winner in an election for an office subject to the
48	instant runoff voting method.

A. The first choice marked on each ballot must be counted initially by the election officials. The ballot count is 2 the same as the count that would occur if voters 4 participated in a series of runoff elections, with the weakest candidate eliminated after each round of counting. 6 B. In every round of counting, each ballot is counted as one vote for that ballot's highest ranked advancing 8 candidate. "Advancing candidate" means a candidate for an office who has not been eliminated. If more than 2 10 candidates have received votes after the initial round of counting, the Secretary of State shall conduct an instant 12 runoff round. In this instant runoff round, the Secretary of State shall eliminate the candidate with the fewest 14 votes. A ballot that ranks this eliminated candidate as the highest-ranked candidate must be counted as a vote for the 16 highest-ranked advancing candidate on that ballot. This process of counting votes and eliminating the candidate with 18 the fewest votes must continue until 2 candidates remain. 20 The candidate with the most votes then must be declared the winner. 22 C. If a ballot has no more available choices ranked on it, that ballot must be declared exhausted. A ballot that skips 24 one number must be counted for that voter's next clearly indicated choice, but a ballot that skips more than one 26 number must be declared exhausted when this skipping of 28 numbers is reached. A ballot with the same number for 2 or more candidates must be declared exhausted when these double 30 numbers are reached. 32 D. For ties between candidates occurring at any stage in the tabulation, determinations must be made based on whomever was credited with the most votes at the previous 34 stage of tabulation. In the case of any tie to which a 36 previous stage does not apply, the tie must be resolved in accordance with the general election laws of the State. 38 2. Change of voting method. The legislative body of a 40 municipality or election authorities may provide for the use of mechanical, electronic or other devices for marking, sorting and counting the ballots and tabulating the results and may modify 42 the form of the ballots, the directions to voters and the details 44 with respect to the method of marking, sorting, counting, invalidating and retaining ballots and the tabulating and recounting of votes, as long as no change is made that alters the 46 intent or principles embodied in this section.

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3. Modification of instant runoff voting method ballot and 2 count. Modification of an instant runoff voting method ballot and count is permitted in accordance with the following. 4 A. If the Secretary of State determines that the number of candidates for a particular office exceeds the practical б space requirements for ranking all candidates on the ballot, the number of allowable rankings may be limited to no fewer 8 than 5 candidates. 10 B. More than one candidate may be eliminated simultaneously 12 if the number of total votes credited for those candidates is fewer than the number of total votes credited for the 14 candidate with the next greatest number of votes. 16 4. Bffect on rights of political parties. For all statutory and constitutional provisions in this State pertaining to the rights of political parties, the number of votes cast for 18 a party's candidate for a particular office is the number of votes credited to that candidate after the initial round of 20 counting. 22 Sec. 10. 21-A MRSA §805, sub-§2, as enacted by PL 1985, c. 24 161,  $\S6$ , is amended to read: 26 2. Presidential electors. The presidential electors at large shall cast their ballots for the presidential and 28 vice-presidential candidates who received-the-largest-number-ef vetes-in were declared the winners pursuant to section 726 for the State. The presidential electors of each congressional 30 district shall cast their ballots for the presidential and vice-presidential candidates who received-the-largest-number-of 32 wetes were declared the winners pursuant to section 726 in each 34 respective congressional district. 36 SUMMARY 38 This bill creates the instant runoff voting method of 40 determining winners in elections for President, Vice-President, United States Senator, United States Representative to Congress, Governor, state Senator and state Representative. 42 The method simulates the ballot counts that would occur if all voters participated in a series of runoff elections and allows a voter 44 to rank candidates according to that voter's preferences. Each voter has only one vote for each office, and the ballot count is 46 the same as would occur if voters participated in a series of runoff elections, with the weakest candidate eliminated after 48 each round of counting. 50

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There is an initial round of counting. If more than 2 2 candidates have received votes after the initial round, the Secretary of State conducts an instant runoff round. In this instant runoff round, the Secretary of State eliminates the candidate with the fewest votes. A ballot that ranks this 4 eliminated candidate as the highest-ranked candidate is counted б as a vote for the highest-ranked advancing candidate on that ballot. An advancing candidate is a candidate who has not been 8 eliminated. This process of counting votes and eliminating the candidate with the fewest votes continues until 2 candidates 10 remain. The candidate with the most votes is declared the winner. 12

For the presidential and vice-presidential elections, the 14 instant runoff voting method is conducted to determine winners for the entire State as well as in each congressional district.