

	L.D. 1099
2	DATE: May 22, 2001 (Filing No. 5-239)
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6	CRIMINAL JUSTICE
8	Reported by:
10	Reproduced and distributed under the direction of the Secretary of the Senate.
12	STATE OF MAINE
14	SENATE 120TH LEGISLATURE
16	FIRST REGULAR SESSION
18	COMMITTEE AMENDMENT 'A'' to S.P. 331, L.D. 1099, Bill, "An
20	Act to Permit Involuntary Medication of Mentally Ill Persons Residing in Department of Corrections Facilities"
22	Amend the bill by striking out the title and substituting
24	the following:
26	'An Act Regarding the Care and Treatment of Persons with Mental Illness Who Are Incarcerated'
28	Further amend the bill by striking out everything after the
30	title and before the summary and inserting in its place the following:
32	'Emergency preamble. Whereas, Acts of the Legislature do not
34	become effective until 90 days after adjournment unless enacted as emergencies; and
36	Whereas, persons with mental illness who are incarcerated in
38	the county jails and state prisons need proper care and treatment that is safe and humane; and
40	Whereas, corrections officers and others in the jails and
42	prisons who are responsible for persons with mental illness who are in their custody require proper training to care for these
44	inmates;
46	Whereas, the current corrections system does not provide adequate care for incarcerated persons with mental illness, nor
48	does it provide those responsible for the care with the tools and training necessary to provide care; and
50	craining necessary to provide care, and

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Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

PART A

Sec. A-1. 17-A MRSA §1258, as enacted by PL 1983, c. 673, 12 §6, is amended to read:

14 §1258. Notification of commitments to the Department of Corrections

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> At the time of sentencing, the sheriff shall notify the Commissioner of Corrections or the commissioner's designee that a 18 person has been committed to the Department of Corrections and 20 shall inquire as to the correctional facility to which the sentenced person shall must be delivered by the sheriff or his 22 the sheriff's deputies. The commissioner shall--have or the commissioner's designee has complete discretion to determine the 24 initial place of confinement. In making this determination, the commissioner or the commissioner's designee shall review all 26 relevant information, including any available mental health The commissioner or the commissioner's designee information. shall immediately inform the sheriff and the court of the 28 location of the correctional facility to which the sentenced person shall must be transported. 30

> > Sec. A-2. 30-A MRSA §1656, sub-§5 is enacted to read:

 5. Review of information prior to transfer. If a prisoner is transferred to the Department of Corrections, the Commissioner of Corrections or the commissioner's designee shall review all relevant information, including any available mental health information, prior to determining the prisoner's initial place of confinement.

Sec. A-3. 34-A MRSA §1214 is enacted to read:

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§1214. Accreditation

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All adult correctional facilities and juvenile facilities 46 operated by the department must be accredited by a nationally recognized correctional accrediting body by January 1, 2005 and 48 must maintain accreditation thereafter.

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Sec. A-4. 34-A MRSA $\S3031$, sub- $\S2$, as amended by PL 1999, c. 583, $\S8$, is further amended by amending the first paragraph to read:

Medical care. Adequate professional medical care and 2. 6 adequate professional mental health care, which dees do not include medical treatment or mental health treatment requested by the client that the facility's treating physician or treating 8 psychiatrist or psychologist determines unnecessary. The 10 commissioner may establish medical and dental fees not to exceed \$5 for the medical and dental services that are provided pursuant to this subsection and a fee not to exceed \$5 for prescriptions, 12 medication or prosthetic devices. Except as provided in paragraph A, every client may be charged a medical or dental 14 services fee for each medical or dental visit, prescription, medication or prosthetic device. The facility shall collect the 16 fee. All money received by the department under this subsection 18 is retained by the facility to offset the cost of medical and dental services, prescriptions, medication and prosthetic devices. 20

PART B

24 Sec. B-1. Commission established. The Commission to Study the Needs of Persons with Mental Illness Who Are Incarcerated, 26 referred to in this Part as the "commission," is established.

28 Sec. B-2. Commission membership. The commission consists of the 13 members of the Joint Standing Committee on Criminal Justice.

Sec. B-3. Chairs. The Senate chair and the House chair of the Joint Standing Committee on Criminal Justice shall serve as the chairs of the commission.

36 Sec. B-4. Meetings; public hearings. The chairs of the commission shall call and convene the first meeting of the 38 commission no later than 45 days after the effective date of this Act. The commission may hold up to 6 meetings, 3 of which may be 40 public hearings held in locations throughout the State.

42 Sec. B-5. Duties. The commission shall invite the participation of experts and interested parties, gather 44 information and request necessary data from public and private entities in order to:

Evaluate the availability and appropriateness of current
 mental health services for persons incarcerated in Department of
 Corrections facilities and in county jails, including but not
 limited to: access to forensic beds for prisoners in need of

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that level of mental health intervention; the provision of mental
health services within the institutions provided by or in partnership with the Department of Mental Health, Mental
Retardation and Substance Abuse Services; and involuntary medication of prisoners with mental illness;

Identify what additional mental health services are
 needed for incarcerated persons and how those services may best
 be implemented, provided and funded;

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Identify what mental health training is required for law
 enforcement and corrections officers who work in corrections facilities and jails and how that training may best be
 implemented, provided and funded; and

16 4. Identify steps necessary for county jails to seek and achieve accreditation.

The experts and interested parties with whom the commission may 20 consult include but are not limited to the following: representatives from the Department of Corrections and the Department of Mental Health, Mental Retardation and Substance 22 Abuse Services; representatives from state, county and municipal 24 law enforcement; persons with mental illness who were formerly incarcerated in a Department of Corrections facility or a county 26 jail; parents or guardians of persons with mental illness who are or were formerly incarcerated in a Department of Corrections 28 facility or a county jail; representatives from advocacy groups for persons with mental illness; and representatives from 30 community mental health agencies. The commission also may consult with other interested parties who may provide additional information. 32

34 Sec. B-6. Staff assistance. Upon approval of the Legislative Council, the Office of Policy and Legal Analysis shall provide necessary staffing services to the commission.

38 Sec. B-7. Compensation. The members of the commission are entitled to the legislative per diem, as defined in the Maine 40 Revised Statutes, Title 3, section 2, and reimbursement for necessary expenses incurred for their attendance at authorized 42 meetings of the commission.

Sec. B-8. Report. The commission shall submit its report, together with any necessary implementing legislation, to the
 Legislature no later than December 14, 2001. If the commission requires a limited extension of time to conclude its work, it may
 apply to the Legislative Council, which may grant the extension.

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Sec. B-9. Budget. The chairs of the commission, with 2 assistance from the commission staff, shall administer the commission's budget. Within 10 days after its first meeting, the commission shall present a work plan and proposed budget to the 4 Legislative Council for approval. The commission may not incur expenses that would result in the commission's exceeding its 6 approved budget. Upon request from the commission, the Executive Director of the Legislative Council shall promptly provide the 8 commission chairs and staff with a status report on the 10 commission's budget, expenditures incurred and paid and available funds.

Sec. **B-10**. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of 14 this Part.

2001-02

\$9,015

LEGISLATURE

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20 **Commission to Study the Needs of Persons** 22 with Mental Illness Who Are Incarcerated

24 Personal Services \$4,290 All Other 4,725 26 Provides funds for the per diem and expenses of the members of the Commission to Study 28 the Needs of Persons with Mental Illness Who 30 Are Incarcerated and to print the required report.

32 **LEGISLATURE**

34 TOTAL

36 Emergency clause. In view of the emergency cited in the preamble, this Act takes effect when approved.' 38

Further amend the bill by inserting at the end before the summary the following: 40

42 **'FISCAL NOTE** 44 2001-02 46 APPROPRIATIONS/ALLOCATIONS 48 General Fund \$9,015 50

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The Legislature will require an additional General Fund appropriation of \$9,015 in fiscal year 2001-02 for the per diem
and expenses of legislative members and other eligible members of the Commission to Study the Needs of Persons with Mental Illness
Who Are Incarcerated and to print the required report.

8 The additional costs associated with providing staffing assistance to the commission during the interim between 10 legislative sessions can be absorbed by the Legislature utilizing existing budgeted resources. If an extension of the reporting 12 deadline is granted and the commission requires staffing assistance during the legislative session, the Legislature may 14 require an additional General Fund appropriation to contract for staff services.

The Department of Corrections will incur some minor additional costs to consider available mental health information prior to making a placement decision. These costs can be absorbed within the department's existing budgeted resources.

22 The additional costs associated with meeting accreditation standards by January 1, 2005 can be absorbed by the Department of 24 Corrections utilizing existing budgeted resources. The department expects to meet these standards during fiscal year 26 2002-03.'

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SUMMARY

32 This amendment replaces the bill and makes statutory changes and creates a commission. Part A of the amendment does the 34 following.

It directs the Commissioner of Corrections or the commissioner's designee to consider all relevant information,
 including available mental health information, prior to making a placement decision for a person committed or transferred to the custody of the Department of Corrections.

42 2. It requires all adult correctional facilities and juvenile facilities operated by the Department of Corrections to
44 be accredited by a nationally recognized correctional accrediting body by January 1, 2005 and annually thereafter.
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3. It clarifies that persons committed to the custody of 48 the Department of Corrections have a right to adequate mental health treatment.

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Part B of the amendment creates the Commission to Study the Needs of Persons with Mental Illness Who Are Incarcerated. The commission consists of the 13 members of the Joint Standing Committee on Criminal Justice who are directed to invite the participation of experts and interested parties, gather information and request necessary data from public and private entities in order to:

1. Evaluate the availability and appropriateness of current 10 mental health services for persons incarcerated in Department of Corrections facilities and in county jails, including but not limited to: access to forensic beds for prisoners in need of 12 that level of mental health intervention; the provision of mental 14 health services within the institutions provided by or in partnership with the Department of Mental Health, Mental Retardation and Substance Abuse 16 Services and involuntary medication of prisoners with mental illness;

 Identify what additional mental health services are
 needed for incarcerated persons and how those services may best be implemented, provided and funded;
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3. Identify what mental health training is required for law 24 enforcement and corrections officers who work in corrections facilities and jails and how that training may best be 26 implemented, provided and funded; and

28 4. Identify steps necessary for county jails to seek and achieve accreditation.

The commission shall submit its report, together with any necessary implementing legislation, to the Legislature no later than December 14, 2001. The amendment also adds an appropriation and fiscal note.

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