



## **119th MAINE LEGISLATURE**

## **FIRST REGULAR SESSION-1999**

Legislative Document

No. 1962

H.P. 1364

House of Representatives, March 23, 1999

## An Act to Establish the State Revolving Loan Fund for Small Business Initiatives.

Reference to the Committee on Business and Economic Development suggested and ordered printed.

OSEPH W. MAYO, Clerk

Presented by Representative SHOREY of Calais. Cosponsored by Representatives: BAGLEY of Machias, DUGAY of Cherryfield, GILLIS of Danforth, GOODWIN of Pembroke, PINKHAM of Lamoine, POVICH of Ellsworth, ROSEN of Bucksport.

	Be it enacted by the People of the State of Maine as follows:
2	Sec.1. 10 MRSA, c.10 is enacted to read:
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_	CHAPTER 10
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	REVOLVING LOAN FUND FOR SMALL BUSINESS INITIATIVES
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10	§365. Revolving loan fund established
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12	<b>1. Fund established.</b> The State Revolving Loan Fund for Small Business Initiatives, referred to in this chapter as the
12	"fund," is established to provide financial assistance in the
14	form of start-up capital, including costs of technical assistance
**	and expansion funding for small businesses. This fund is
16	established pursuant to state policy to encourage and enhance job
	creation through new business start-up and business expansion.
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	2. Administration. The fund is administered by the
20	Department of Economic and Community Development, which serves as
	a grantor of the funds appropriated for this fund. The fund
22	provides capital to eligible projects at an interest rate of one
	point below the prevailing prime interest rate. The fund is
24	established as a revolving fund, into which must be deposited all
	amounts appropriated to the fund, interest earnings on the fund
26	and amounts repaid to the fund by a participating regional
~ ~	development corporation. A regional development corporation is a
28	nonprofit corporation established under Title 13, chapter 81;
20	Title 13-B; Title 30-A. Upon repayment of the loans issued under
30	this fund, 100% of the principal and 50% of the interest net of administration charges must be redeposited in the fund on a
32	semiannual basis. The remaining 50% of the interest net of
54	administration charges must be paid into the General Fund.
34	Amounts deposited in the fund must be used by the department for
54	the purposes authorized in this section.
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	3. Pilot project; eligible corporations. The department
38	shall provide funds appropriated under this chapter only to the
	Eastern Maine Development Corporation, referred to in this
40	chapter as the "corporation," for the purposes of conducting a
	5-year pilot project in Washington County and Hancock County to
42	determine the effectiveness of this fund. The corporation must
	allocate no more than 50% of the total available funding under
44	this chapter to projects in Washington County and no more than
	50% to projects in Hancock County. The corporation may
46	subcontract with local nonprofit organizations in each county to
48	carry out the purposes of this chapter. Following the pilot
-10	project period and pursuant to subsection 13, the department shall provide funds to regional economic development
50	corporations, to nonprofit development corporations serving 3 or
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_	more towns or to corporations formed by 3 or more municipal
2	development corporations. To be eligible as a grantee
	corporation under this fund, the development corporation must
4	meet the criteria established in section 1026-K, subsection 2.
б	4. Disbursement from fund. If an application is approved,
Ū	the corporation shall establish a separate loan account for that
8	project into which funds are deposited upon receipt from the
0	department. When requesting funds, the corporation shall certify
10	that the funds will be used tor eligible projects. The
	department may release this money only when it accepts the
12	certification.
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14	A. The corporation shall review applications for financial
	assistance under this section, determine their feasibility
16	and make recommendations to the corporation, which must
	approve or reject an application by a majority of votes.
18	Corporation decisions are final.
20	B. The corporation shall transfer loan repayments to the
	department on a semiannual basis. The department shall
22	deposit the repayments as follows: 100% of the principal
	and 50% of the interest net of administration charges into
24	the fund established under this chapter; and 50% of the
	interest net of administration charges into the General Fund.
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	5. Conflicts of interest. An officer or employee of the
28	corporation may not have any interest in a project financed under
	the fund. Individuals may not participate in the approval
30	process for a project in which they have an interest.
32	6. Administrative costs. The corporation may use interest
	earnings not to exceed 5% of each loan annually to cover
34	reasonable administrative and technical assistance costs. The
	department shall review and approve the corporation's
36	administrative expenses on an annual basis. The department may
	establish by rule, pursuant to subsection 12, reasonable
38	administrative fees for administration of the fund and may charge
	the administrative fees and expenses to the fund,
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40	7. Financing, Individual loans from the fund may range
42	from a minimum of \$25,000 to a maximum of \$175,000.
44	8. Eligible projects. A project may qualify for assistance
44	if adequate financing from other public and private sources is
46	not available. In order to qualify for assistance:
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48	A. The borrower must have committed all reasonably
	available resources to the project; have obtained, or
50	attempted to obtain, financial commitments from other

<u>sources; and have reasonably demonstrated that the loan can</u> <u>be repaid;</u>

 B. The project must be located in either Washington County or Hancock County. A member of the corporation's staff must
 have personally visited the project and the borrower's place of business;

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- C. An applicant must attach a detailed business plan to the loan application;
- 12D. An applicant must demonstrate experience in and<br/>knowledge of the business or industry for which loan funds14will be used. In lieu of demonstrated knowledge and<br/>experience, the applicant may present a detailed program of16training and education that will assure the loan committee<br/>that the applicant will be able to successfully operate the<br/>business. Loan funds granted to a successful applicant may<br/>be used to pay for certified training and education20programs; and
- E. An applicant wishing to establish a new business must demonstrate a need for the product or service in the region
  and, if the new business is retail, must show that the retail business will not compete with existing businesses.

The corporation shall give priority to projects that will cause a net increase in new permanent jobs or that are new businesses that can not obtain credit. The corporation also shall give priority to projects that will result in the creation of jobs that will employ individuals who are already located in the same region as the project.

- 34 **9. Ineligible projects.** The corporation may not finance certain projects.
- A.The corporation may not fund libraries, medical38facilities, public infrastructure, community or civic<br/>centers or projects involving the news media.40
- B. The corporation may not fund a project relocating from
  one town to another unless the town losing the project agrees to the relocation. The corporation may fund retail
  projects only if they will increase the net number of new jobs and do not compete with existing retail businesses.
- C. The corporation may not refinance a project or a loan 48 unless the refinancing involves a transfer of ownership intended to keep the project from relocating or

substantially reducing operations. The transfer of ownership may be to the employees or to a local interest.

 D. The corporation may not provide loans if the proceeds will be paid to the project's owners, partners or 6 shareholders.

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8 10. Reports. The corporation shall report annually to the department on the projects that it funds. The report must include a description of each project, the amount and type of 10 assistance the project received, the number of jobs that were 12 created or retained and any other information the department requires. The department shall report annually to the Governor 14 and the joint standing committee of the Legislature having jurisdiction over business and economic development matters 16 beginning September 30, 2001. The report must summarize the information submitted to the department, include any audit 18 findings and the status of the pilot project for the fund. The department shall present the Legislature with a final report on 20 the pilot project by September 30, 2004.

22 11. Audit. The department shall annually review the corporation's participation in the fund. The department may in its discretion require an independent audit. If the department has determined that the corporation has used funds for ineligible purposes, the corporation shall repay those funds to the department for deposit into the fund. The department may not disburse any additional funds to the corporation until it has repaid the misapplied funds and fully complies with its obligations under the fund.

- 32 12. Adopt rules. The department shall adopt rules governing the pilot project. Rules adopted under this section
   34 are routine technical rules as defined in Title 5, chapter 375, subchapter II-A.
- 13. Repeal. The pilot project established under this
  section is terminated and this section is repealed on December
  31, 2004, unless prior to this date the department recommends to
  the Governor and the joint standing committee of the Legislature
  having jurisdiction over economic development matters that the
  authorization of the fund be extended.
- 44 Sec. 2. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Act.
  46
- 48 ECONOMIC AND COMMUNITY DEVELOPMENT, DEPARTMENT OF

2000-01

All Other

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4	Provides initial funding for the establishment of a pilot project for the
6	State Revolving Loan Fund for Small Business Initiatives.
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	SUMMARY
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	This bill establishes the State Revolving Loan Fund for
14	Small Business Initiatives within the Department of Economic and Community Development. The fund is established initially as a
16	pilot project in Washington County and Hancock County to be administered by the Eastern Maine Development Corporation. The
18	bill proposes to appropriate \$2,100,000 from the General Fund as initial funding, divided evenly between the counties.
20	Approximately \$100,000 of the initial funding represents anticipated administration charges for the first year to cover
22	the cost of lending. The bill establishes a maximum loan of \$175,000 that may be used for capital expenditures and training
24	expenses. It also establishes reporting deadlines and includes a repeal provision.
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