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No. 1712

H.P. 1202

House of Representatives, March 9, 1999

An Act to Ensure Adequate Funding for Maine Schools.

Reference to the Committee on Education and Cultural Affairs suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative BAKER of Bangor. Cosponsored by Senator CATHCART of Penobscot and Representatives: ANDREWS of York, BELANGER of Caribou, DESMOND of Mapleton, JABAR of Waterville, SKOGLUND of St. George, STEDMAN of Hartland, WESTON of Montville, Senator: MURRAY of Penobscot.

2	Be it enacted by the People of the State of Maine as follows:
2 4	Sec. 1. 20-A MRSA §15602, sub-§1, as amended by PL 1985, c. 505, §12, is further amended to read:
6	1. Contributions from General Fund. It is the intent of
8	the Legislature to provide at least 55% of the cost of the total allocation from General Fund revenue sources or a percentage no
10	less than that provided in the year prior to the year of allocation, whichever is greater, but if the amount appropriated
12	by the Legislature from General Fund revenue sources is not sufficient to fund 55% of the cost of the total allocation, the
14	percentage of funding provided by the State must be determined by the amount of funds actually provided by the Legislature.
16	Theamountoftheteacherrecognitiongrantsauthorisedin
18	section-13503-A-which -are-paid-or-deemed-eligible-to-be-paid-on August-15719867-shall-be-added-to-the-actual-local-operating
20	eests-expended-by-local-units-in-1986-87The-minimum-amount-ef the-eest-ofthetotal-allocation-from-Ceneral-Fundrevenue
	seureesfer 1988-89shall-beincreased-by thetetalameunt
22	expended-by-the-State-in-1986-87-fer-teacher-recognition-grants in-accordance-with-section-13503-A and block-grants-in-accordance
24	with-section-13509The-resulting-percentage-shall-be-used-te definethe-minimum-percentage-contribution-from-GeneralFund
26	revenue-sources-in-1988-89-and-subsequent-years+
28	Sec. 2. 20-A MRSA §15602, sub-§13 is enacted to read:
30	13. Supplemental state subsidy for fiscal year 1999-00. Notwithstanding any other provision of this chapter, the State's
32	share of the total allocation that would have been payable to each school administrative unit under the School Finance Act of
34	1985 for fiscal year 1999-00 must be paid to each school administrative unit over a 3-year period beginning July 1, 1999.
36	The commissioner shall establish a schedule for payment of the additional state subsidy, if any, that must be paid to school
38	administrative units.
40	Sec. 3. 20-A MRSA §15603, sub-§26-A, ¶F, as amended by PL
42	1995, c. 665, Pt. J, §2, is repealed.
44	Sec. 4. 20-A MRSA §15603, sub-§27, as amended by PL 1993, c. 410, Pt. F, §16, is further amended to read:
46	27. Subsidy indices. "Subsidy indices" means the equivalent
48	of mill rates that, when applied to the fiscal capacity of all municipalities, would raisenotmorethan-45%-ofthetotal allecationandwouldestablish <u>represent</u> the operating cost

millage, the program millage limit and the debt service millage 2 limit.

- 4 These indices may not be levied, but must be used for the purpose of computing allocations.
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Sec. 5. 20-A MRSA §15610, sub-§1, ¶G is enacted to read:

G. Notwithstanding any other provision of this chapter, if reductions are made in the state share of the foundation allocation by calculating a reduction for each unit, the calculation must be performed by applying a standard mill rate to each school administrative unit rather than by applying a fixed percentage.

- 16 Sec. 6. 20-A MRSA §15613, sub-§17, as enacted by PL 1997, c. 395, Pt. R, §1, is amended to read:
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Unobligated balances. balances 17. Unobligated from 20 amounts appropriated for general purpose aid for local schools may not lapse but must be redistributed to school administrative units in the same fiscal year. The commissioner shall make the 22 final determination of the total amount of unobligated funds and 24 must redistribute 75% of those funds to program costs and 25% of those funds to out-of-district placement costs. To-redistribute 26 the--75%--portion--to--the--state--share--of--program--costs---the reduction--percentage--originally--calculated--for--program--costs 28 pursuant-to-section-15603,-subsection-26-A,-paragraph-F-must-be reduced-by-an-amount-sufficient-to-distribute-the-75%-share---The 30 reductions-in-these-percentages-apply-to-all-program-cost-areas except-the-transportation-operating-cost-allocation.

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Sec. 7. 20-A MRSA §15652, sub-§2, as enacted by PL 1995, c. 34 368, Pt. Z, §1 and affected by §2, is repealed.

36 Sec. 8. 20-A MRSA §15652, sub-§4, as amended by PL 1997, c. 643, Pt. D, §3, is repealed.

Sec. 9. 20-A MRSA §15652, sub-§7, as enacted by PL 1995, c. 368, Pt. Z, §1 and affected by §2, is amended to read:

7. Property weight. "Property weight" means a value between--zero-and-one that is used to adjust a municipality's
ratio of local per pupil property fiscal capacity to the statewide per pupil property fiscal capacity. The income-weight,
as-defined-in-subsection-2,-plus-the property weight must equal one.

Sec. 10. 20-A MRSA §15654, sub-§1, ¶A, as enacted by PL 1995, 50 c. 368, Pt. Z, §1 and affected by §2, is amended to read:

The school administrative unit's weighted relative 2 Α. property fiscal capacity, as defined in section 15657; and 4 Sec. 11. 20-A MRSA §15657, as amended by PL 1997, c. 643, Pt. D, §5, is repealed and the following enacted in its place: б 8 §15657. Relative property fiscal capacity 10 For each school administrative unit, the commissioner shall annually determine the unit's relative property fiscal capacity by dividing the local per pupil property fiscal capacity by the 12 statewide per pupil property fiscal capacity. 14 Sec. 12. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Act. 16 18 1999-00 2000-01 20 **EDUCATION, DEPARTMENT OF** 22 **General Purpose Aid for** Local Schools 24 All Other \$57,066,914 \$57,066,914 26 Provides funds to fully fund 28 55% of the cost of the total allocation in fiscal year 30 1999-00 and fiscal year 2000-01. 32 SUMMARY 34 36 Current law requires that the Legislature provide at least of the total allocation for costs incurred by school 55% 38 administrative units, defined as the total of the foundation allocation and the debt service allocation, from General Fund 40 revenues. Current law also requires that school administrative units receive state subsidy for the state share of the foundation 42 allocation, defined as the adjusted total of actual local operating costs and actual local program costs. However, the 44 funds for these subsidizable costs are limited to the amount appropriated by the Legislature for the general purpose aid for 46 local schools program. Appropriations for the past several years have addressed less than 25% of the amount needed to fully fund 48 this program.

The purpose of this bill is to ensure that pupil equity and taxpayer equity are achieved through the school funding formula by guaranteeing that the State subsidizes 55% of the total allocation costs incurred by school administrative units. This bill accomplishes the following.

 It clarifies the statutory provisions requiring the state share to be 55% of total state and local education allocations by indicating that the percentage of state funding must be determined by the amount of funds actually provided by the Legislature.

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 It requires that the state share of the total allocation
 that would have been payable to each school administrative unit for fiscal year 1999-00 must be paid to each school
 administrative unit over a 3-year period beginning July 1, 1999; it further requires a supplemental appropriation to the general
 purpose aid for local schools program in fiscal year 1999-00 and fiscal year 2000-01 to fully fund 55% of the cost of the total
 allocation in fiscal year 1999-00.

3. It repeals the "percentage rate" subsidy reduction method from the School Finance Act of 1985 and requires that reductions in state funds be made by applying a mill rate subsidy reduction to each school administrative unit rather than a percentage rate subsidy reduction.

4. It removes the income and cost-of-living components from the distribution of funding for education under the School
 Finance Act of 1995, leaving relative property fiscal capacity as the only factor in determining a unit's fiscal capacity.