



## **119th MAINE LEGISLATURE**

## FIRST REGULAR SESSION-1999

Legislative Document

No. 529

S.P. 173

In Senate, January 19, 1999

## An Act Regarding Retainage on Major State and School Construction Projects.

Reference to the Committee on State and Local Government suggested and ordered printed.

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JOY J. O'BRIEN Secretary of the Senate

Presented by Senator NUTTING of Androscoggin. Cosponsored by Representative BUMPS of China and Senator MURRAY of Penobscot, Representatives: BROOKS of Winterport, CAMPBELL of Holden, PLOWMAN of Hampden.

Be it enacted by the People of the State of Maine as follows:
Sec.1. 5 MRSA §1746, first ¶ is amended to read:
In Except as provided in section 1746-A, in any contract awarded for any public improvement the State shall withhold 5% of the money due the contractor until the project under the contract
has been accepted by or for the State, except that when the
contract has been substantially completed the State may, upor
request, further reduce the amounts withheld if it deems
determines it desirable and prudent.
Sec. 2. 5 MRSA §1746-A is enacted to read:
<u>\$1746-A. Retention of part of contract payment for state and</u>
major school construction projects
This section governs the retention of part of the contract
payment for public improvement projects as defined in subsection
1. This section does not prevent the withholding of payment to
cover good faith claims as provided in Title 10, section 1118.
1. Definitions. As used in this section, unless the
context otherwise indicates, the following terms have the
following meanings.
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A. "Nonperformance" includes, but is not limited to,
defects in workmanship or materials, failure to perform all
the work specified or delay by the general contractor or
subcontractor that causes adverse financial consequences.
B. "Owner" means the State, a school administrative unit or
a school building committee having an interest in real
property on which a public improvement project is or will be
constructed.
C. "Public improvement project" means: the construction,
major alteration or repair of buildings or public works owned or leased or hereafter constructed, acquired or leased
by the State or any department, officer, board, commission
or agency of the State when that construction, major
alteration or repair of buildings or public works is in
excess of \$1,000,000 in value; or the construction, major
alteration or repair of school buildings that is in excess
of \$1,000,000 in value and for which state school
construction aid is paid.
D. Punch list" means a list made near the completion of
work that indicates minor items to be corrected or work to
be performed by the general contractor or subcontractor in
order to complete the work as specified in the contract
documents.

2	2. Bases of retention. Payment under a contract or
4	subcontract for a public improvement project may not be withheld except for nonperformance, for known defects or for retainage as
	provided in this section. Payment may not be retained in
6	anticipation of warranty defects for which there is no evidence.
8	3. Line item retainage. Payment and retention of payment on a public improvement project must be based on contract line
10	items, Contract line items for each project must be identified
	by the parties prior to the start of the project. If payment is
12	retained under this subsection, the amount retained may not
	exceed 5% of the payment for approved work on that line item. An
14	owner under this subsection is not obligated to make payment on a
16	contract line item in the case of nonperformance on that line
16	item. When the owner determines that performance has been
18	completed or corrected for that line item and has accepted the work on the line item, the owner must authorize release of
10	retained payments at the next regular requisition meeting under
20	the contract and pay in accordance with subsection 7.
22	4. Value of line item. At the end of the performance
	period for each contract line item, the owner may retain up to
24	the last 5% of payments due to the general contractor on that
	line item. The total of any payments retained under this
26	subsection and subsection 3 may not exceed 5% of the value of the
	line item. When work on the line item is accepted as complete by
28	the owner, the owner must pay in accordance with subsection 7.
30	5. Inspection; substantial completion and payment. The
	general contractor shall notify the owner in writing when the
32	project is substantially complete, and the owner shall inspect
	the project. If the owner agrees that the project is ready for
34	issuance of the substantial completion certificate, the owner
	shall establish jointly with the general contractor a punch list
36	and a list of incomplete work remaining on the project, and the
~ ~	parties shall jointly assign dollar values to the items on those
38	lists as follows: for punch list items, 150% of the value; and for incomplete items, 100% of the value. Assignment of punch
40	list and incomplete list values must occur not later than the
40	next regularly scheduled inspection under the contract or as
42	otherwise required by law. At this time, a substantial
	completion certificate must be issued with the punch list, the
44	list of incomplete work and the assigned item values attached.
	All retained payments except those for punch list or incomplete
46	items or good faith claims as provided in Title 10, section 1118
	must be authorized for payment as part of the current
48	requisition, and payment must be made in accordance with
	subsection 7.
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52	6. Payment of final retainage. The general contractor
	chail and the there are a super list items and one incomplete items

52 shall ensure that any punch list items and any incomplete items identified on the list provided in accordance with subsection 5 .

	are corrected or completed within a period of time mutually
2	agreeable to the owner and the general contractor. When one or
	more line items on the list are corrected or completed, the
4	general contractor may notify the owner, who shall inspect the
	work. If the owner determines that the work has been corrected
6	or completed satisfactorily, the owner shall pay the general
	contractor in accordance with subsection 7.
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	7. Inspections; prompt payment; penalties. Any inspection
10	required by this section must take place not later than the next
	regularly scheduled inspection under the contract or as otherwise
12	required by law. A payment required under this section must be
	made and a penalty for nonpayment or late payment of a required
14	payment under this section must be imposed in accordance with
	Title 10, chapter 201-A.
16	and the second sec
	8. Subcontractors. The owner shall include in uniform
18	construction documents for public improvement projects provisions
10	establishing the same relationship between general contractors
20	and their subcontractors as this section establishes between the
20	owner and the general contractor with regard to payments and
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"	retention of payments due under the contract for the project.
24	Sec. 3. 5 MRSA §1747, as amended by PL 1997, c. 295, §1, is
64	further amended to read:
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2.0	§1747. Questionnaire as prebid qualification
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20	The public official may require, from a firm proposing to
30	bid on public work duly advertised, a standard qualification
~ ~	statement and a letter from a licensed bonding company confirming
32	that the firm has the financial capacity to perform the work
	before furnishing that person <u>firm</u> with plans and specifications
34	for the proposed public work advertised.
36	The Director of General Services, after consultation with
	the appropriate department head or superintendent of schools, may
38	refuse to release plans and specifications to a <u>general</u>
	contractor or subcontractor for the purpose of bidding on a
40	project:
42	1. Untimely completion. If, in the opinion of the
	director, there is evidence the <u>general</u> contractor <u>or</u>
44	subcontractor has not completed in a timely manner a prior
	construction project or projects and the resulting noncompletion
46	clearly reflects disregard for the completion date and has
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46 48	clearly reflects disregard for the completion date and has
	clearly reflects disregard for the completion date and has
	<ul><li>clearly reflects disregard for the completion date and has created a hardship for the owner;</li><li>2. Incomplete work. If, in the opinion of the director,</li></ul>
48	clearly reflects disregard for the completion date and has created a hardship for the owner;
48	<ul> <li>clearly reflects disregard for the completion date and has created a hardship for the owner;</li> <li>2. Incomplete work. If, in the opinion of the director, there is evidence the general contractor or subcontractor has a</li> </ul>

Insufficient resources. If, in the opinion of the 3. 2 director. there is evidence the contractor general or subcontractor does not have sufficient resources to successfully 4 complete the work or if the general contractor or subcontractor is unable to obtain bonding for the project; or 6

 Misconduct. If the <u>general</u> contractor <u>or subcontractor</u>
 has been convicted of collusion or fraud or any other civil or criminal violation relating to construction projects.

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If a <u>general</u> contractor <u>or subcontractor</u> is disqualified for any of the reasons stated in subsection 1, 2 or 4, the director may disallow the <u>general</u> contractor <u>or subcontractor</u> from bidding on any similar public improvements for a period not to exceed one year. 16

Sec. 4. Application. This Act applies to public improvement 18 projects for which contracts are signed on or after January 1, 2000.

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## SUMMARY

24 applies to state construction projects The bill over \$1,000,000 in value and to school construction projects over 26 \$1,000,000 in value and for which state aid is received. The bill limits the retention of contract payments on those public 28 improvement construction projects to line items in the project contract and to situations in which unsatisfactory progress has 30 been made by a contractor or subcontractor. In those cases, up to 5% of the payment due under the project contract may be withheld until all contract requirements for the line item have 32 Following completion of a line item, been completed. anv retained payments must be paid promptly. At the end of a 34 project, the value of punch list and incomplete items may be retained as well as withholding to cover good faith claims of the 36 owner, including claims for unsatisfactory progress on the project. Over the course of the project, the owner makes the 38 determination of how much of the payment due will be retained up 40 to the 5% limit and as to whether satisfactory progress has been made on the project.

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