## MAINE STATE LEGISLATURE

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# 118th MAINE LEGISLATURE

### **SECOND REGULAR SESSION-1998**

Legislative Document

No. 2295

H.P. 1675

House of Representatives, March 31, 1998

An Act to Improve the Delivery of Mental Health Services to Children.

(EMERGENCY)

Reported by Representative MITCHELL for the Joint Standing Committee on Health and Human Services pursuant to Joint Order H.P. 1625.

JOSEPH W. MAYO, Clerk

	Emergency preamble. Whereas, Acts of the Legislature do not
2	become effective until 90 days after adjournment unless enacted as emergencies; and
4	Withouses the delivery of thildren's months health services
6	Whereas, the delivery of children's mental health services under the authority of the Department of Corrections, the Department of Education, the Department of Human Services and the
8	Department of Mental Health, Mental Retardation and Substance Abuse Services requires a new degree of coordination among the
10	departments for the benefit of the children served and their families; and
12	Whereas, the departments have undertaken planning and
14	cooperative efforts to build a comprehensive system of children's mental health services, called the Children's Mental Health
16	Program; and
18	Whereas, the planning for the coming fiscal years needs to establish separate and distinct funding for children and adult
20	services in order to honor children's distinct needs and track the progress of the Department of Corrections, the Department of
22	Education, the Department of Human Services and the Department of Mental Health, Mental Retardation and Substance Abuse Services in
24	meeting those needs; and
26	Whereas, the efficient and effective operation of the Children's Mental Health Program requires that the program begin
28	on July 1, 1998; and
30	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of
32	Maine and require the following legislation as immediately
34	necessary for the preservation of the public peace, health and safety; now, therefore,
36	Be it enacted by the People of the State of Maine as follows:
38	PART A
40	Sec. A-1. 34-B MRSA c. 15 is enacted to read:
42	CHAPTER 15
44	CHILDREN'S MENTAL HEALTH SERVICES
46	§15001. Definitions
48	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
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	1. Blenden Lunging; pooled lunging; Liexible Lunging.
2	"Blended funding" means funding from all sources from the budgets
4	and funds of the departments that are combined to be used for the provision of care and services under this chapter. "Pooled
4	funding" and "flexible funding" have the same meaning as "blended
6	funding".
8	2. Care. "Care" means treatment, services and care for
10	mental health needs, including but not limited to crisis
10	intervention services, outpatient services, respite services, utilization management, acute care, chronic care, residential
12	care, home-based care and hospitalization services.
14	3. Child. "Child" means a person from birth to 20 years of
	age who needs care for one of the following reasons:
16	) ) dischiliber on defined her the Discountie and
18	A. A disability, as defined by the Diagnostic and Statistical Manual of Mental Health Disorders published by
10	the American Psychiatric Association:
2.0	Vary 191104 A DM1 - 1 DJ Varan Da AV 11 DV V V V V V V V V V V V V V V V V
	B. A disorder of infancy or early childhood, as defined in
22	Disorders of Infancy and Early Childhood published by the
	National Center for Clinical Infant Programs:
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	C. Being assessed as at risk of mental impairment,
26	emotional or behavioral disorder or developmental delay due
28	to established environmental or biological risks using screening instruments developed and adopted by the
20	departments through rulemaking after consultation, review
30	and approval from the Children's Mental Health Oversight
	Committee; or
32	
	D. A functional impairment as determined by screening
34	instruments used to determine the appropriate type and level
	of services for children with functional impairments. The
36	functional impairment must be assessed in 2 or more of the
38	following areas:
30	(1) Developmentally appropriate self-care;
40	11) peveropmentarry appropriate serr-care.
-0	(2) An ability to build or maintain satisfactory
42	relationships with peers and adults;
44	(3) Self-direction, including behavioral control;
46	(4) A capacity to live in a family or family equivalent; or
48	CHATACHET OF
	(5) An inability to learn that is not due to
50	intellect, sensory or health factors.

- 4. Committee. "Committee" means the Children's Mental
  Health Oversight Committee established in section 15004.
- 5. Department. "Department" means the Department of Mental Health, Mental Retardation and Substance Abuse Services.

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- 6. Departments. "Departments" means the Department of

  8 Corrections, the Department of Education, the Department of Human
  Services and the Department of Mental Health, Mental Retardation

  10 and Substance Abuse Services.
- 7. Family. "Family" means the child's family and includes, as applicable to the child, the child's parents, legal guardian and quardian ad litem.
- 16 8. Other departments. "Other departments" means the Department of Corrections, the Department of Education and the Department of Human Services.
- 9. Program. "Program" means the Children's Mental Health
   Program established in section 15002.
- 10. Treatment. "Treatment" means the same as "care," as defined in subsection 2, for the purposes of this chapter.

#### §15002. Children's Mental Health Program established

28 The Children's Mental Health Program is established to identify children with mental health needs and to improve the 30 provision of mental health care to children and supportive services to their families. The program must track the provision 32 of care and services, the progress of the departments in providing care and services, the development of new resources for 34 care and services and the use of all types of funds used for the purposes of this chapter, including funds from the departments' own budgets or through blended, pooled or flexible funding. The 36 program is child and family-centered, focusing on the strengths 38 and needs of the child and the child's family and providing care to meet those needs. The program is intended to create a 40 structure for coordination of children's mental health care provided by the departments. The program does not create any new 42 entitlements to care or services and does not diminish any entitlements granted by state or federal law, rule or 44 regulation. The program is under the supervision of the commissioner and a director of children's mental health services, 46 who has lead responsibility for implementation, monitoring and oversight of the program.

1. Individualized treatment planning process. The individualized treatment planning process is based on the needs

	of the child and includes the participation of the child's family
2	with the child, the department and the other departments. The
	individualized treatment planning process considers short-term
4	and long-term objectives and all aspects of the child's life.  Decisions in the individualized treatment planning process first
6	address the need for safety for the child and then address the
. 0	child's mental health and emotional, social, educational and
8	physical needs in the least restrictive, most normative
O	environment.
10	environmenc.
10	2. Principles of care delivery and management. Decisions
12	about the delivery of care to a child are made and care is
,i, &i	managed at the local level in accordance with the following
14	principles.
	<u> </u>
16	A. Care is clinically appropriate and is provided in the
	least restrictive manner possible.
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	B. Care is provided as close to a child's residence as
20	possible.
22	C. The program promotes prevention, early identification
	and intervention for children in need of care and at risk of
24	developing emotional problems.
26	D. Each child has access to the same choices for care,
	regardless of residence, through a case management system
28	that coordinates multiple services in a therapeutic manner
	and adjusts to changing needs, including the provision of
30	adult mental health services when appropriate.
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32	E. Planning for the delivery of care takes into account the
2.4	advice of the quality improvement councils established under
34	section 3607 and the local service networks established
26	under section 3608.
36	2 Come delinear and department constitue Come delinear
2.0	3. Care delivery and management practices. Care delivery
38	and management practices must adhere to the principles stated in subsection 2 and are subject to the requirements of this
40	subsection.
¥0	<u>540566 C1011.</u>
42	A. Using the resources of the departments, the program must
± 64	provide the child and family with a central location for
44	obtaining information, applying and being assessed for care
• •	and supportive services, maintaining contact with case
46	managers and department staff and, to the extent possible,
	obtaining care and supportive services.
48	The state of the s
*	B. The delivery of care must be determined in accordance
50	with subsections 1 and 2 using uniform intake and assessment

protocols. Waiting lists may not be maintained if prohibited by law. The departments shall maintain records of all entries onto waiting lists with information about care that is needed and alternate or partial care that is provided. When the department releases waiting list information, that information may not identify the child or family by name or address.

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C. The system of providing care must be a functionally integrated, network-based system with the department as the single point of accountability.

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- 4. Grievance: appeal. The provisions of this subsection govern the right to grievance and appeal. The department shall provide notice to children and their families and guardians about the right to an informal grievance process and a formal appeal under this section for the review of care for the child, including clinical diagnosis and care, and departmental decisions.
  - A. The departments shall adopt rules providing for an informal grievance process that may be initiated at the request of a child or the child's family. The informal grievance process, which may utilize mediation, must include a written decision with findings of fact by an impartial hearing officer within one week of the filing of the grievance if mediation is not requested by the child or the child's family and, if mediation is requested, within 2 weeks of the filing of the grievance. Providers of care and advocates for the child may be heard at the request of the child or the child's family. The informal grievance process is provided in addition to any rights of appeal that may be available under law, rule or regulation. If the right to appeal is limited to a certain time period, that time period begins to run on the date of issuance of a decision under this paragraph.

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B. The child or the child's family may exercise any rights of appeal available by law, rule or regulation. The departments shall adopt rules providing for an appeal process that must include alternative dispute resolution and, notwithstanding any provision of state law or rule to the contrary, must provide that the commissioner or the commissioner's designee act as the decision maker in any hearing and issue a written decision with findings of fact. This paragraph does not supersede federal law.

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C. Rules adopted pursuant to this subsection are major substantive rules as defined in Title 5, chapter 375, subchapter II-A.

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5. Public education program. The departments shall conduct 2 a public education campaign about mental health, the need for mental health care and the availability of care through the program. The campaign must include written materials; media 4 presentations; and a toll-free telephone number for information, referral and access to the program. Public information must 6 include a resource guide that contains information about departmental responsibilities, community-based and 8 residential-based resources for care and services and grievance and appeals procedures. If the department maintains waiting 10 lists for any care or services, information must be provided 12 about the use of the waiting lists and what options are available for care and services.

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- 6. Rights protections; cultural sensitivity. The program must protect the rights of children to receive care without regard to race, religion, ancestry or national origin, gender, physical or mental disability or sexual orientation.
- 7. Rulemaking. The departments shall adopt rules to implement this chapter. Rules in effect for care under the authority of the departments, prior to the adoption of rules pursuant to this subsection, remain in effect until the effective date of the new rules. In addition to the rule-making procedures required under Title 5, chapter 375, prior to adoption of a proposed rule, the department shall provide notice of the content of the proposed rule to the committee and the joint standing committee of the Legislature having jurisdiction over health and human services matters. When a rule is adopted, the department shall provide copies of the adopted rule to the committee and the joint standing committee of the Legislature having jurisdiction over health and human service matters. Unless otherwise specifically designated, rules adopted pursuant to this chapter are routine technical rules as defined in Title 5, chapter 375, chapter II-A.

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8. Spiritual treatment. Nothing in this chapter may replace or limit the right of any child to care in accordance with a recognized religious method of healing, if the care is requested by the child or by the child's family.

#### §15003. Responsibilities of the departments

In addition to any responsibilities otherwise provided by law, the departments have the following responsibilities.

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1. Agreements between departments. The departments shall enter into agreements that designate the department as responsible for the implementation and operation of the program and specify the other departments' respective responsibilities.

	The agreements must provide mechanisms for planning, developing
2	and designating lead responsibility for each child's care and for
	coordinating care and supportive services.
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	The agreements must include memoranda of agreement that provide
6	for clinical consultation and supervision, delivery of care,
	staff training and development, program development and
8	finances. Revisions to the memoranda of agreement may be made
	after consultation with and subject to the approval of the
10	committee.
12	2. Coordination. The department is responsible for
	coordinating with the other departments to:
14	
	A. Establish policies and adopt rules necessary to
16	implement the program, including, but not limited to,
_ •	policies and rules that provide access to clinically
18	appropriate care; establish eligibility standards; provide
	for uniform intake and assessment protocols; adopt screening
20	tools for functional impairment pursuant to section 15001,
	subsection 3, paragraph D; and provide for access to
22	information among departments. Rules regarding functional
	impairments must be developed and adopted by the departments
24	through rulemaking after consultation, review and approval
	by the committee pursuant to section 15504, subsection 2,
26	paragraph A, subparagraph 3;
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28	B. Develop necessary community-based residential and
	nonresidential resources for care and supportive services;
30	
	C. Provide clinically appropriate care in accordance with
32	the memoranda of agreement executed pursuant to subsection
	1, including providing all care provided under the authority
34	of the Department of Human Services and the Department of
	Mental Health, Mental Retardation and Substance Abuse
36	Services through residential and nonresidential resources
	within the State by July 1, 2004; and
38	strict Grant of American States and Market States and American and American States and American American American States and American Amer
	D. Monitor available care and supportive services, the
40	extent of any unused capacity and unmet need, the need for
	increased capacity and the efforts and progress of the
42	departments in addressing unmet needs.
44	3. Medicaid rules. The Department of Human Services, after
	consultation with the Department of Corrections, the Department
46	of Education and the department, shall adopt rules for the
	provision of mental health care to children under the Medicaid
48	program. The rules must address eligibility and reimbursement
	for different types of care in different settings, including

management of psychiatric hospitalization. Rules in effect prior

to the adoption of rules adopted pursuant to this subsection remain in effect until the effective date of the new rules.

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- 4. Statutory responsibilities; services, benefits or entitlements. Nothing in this chapter may be construed to constrain or to impair any departments of this State in carrying out statutorily mandated responsibilities to children and their families or to diminish or to alter any services, benefits or entitlements received by virtue of statutory responsibilities.
- 5. Fiscal management. Funds appropriated or allocated for the purposes of this chapter must be used to provide care, to administer the program, to meet departmental responsibilities and to develop resources for children's care in this State as determined necessary through the individualized treatment planning process pursuant to section 15502, subsection 1.
  - A. When care is provided for a child that costs less than the amount that had been budgeted for that care from funds within the budgets of the Department of Human Services, Medicaid accounts and the Department of Mental Health, Mental Retardation and Substance Abuse Services, the savings in funds must be reinvested to provide care to children or to develop resources for care in the State.
    - B, The departments shall adopt fiscal information systems that record appropriations, allocations, expenditures and transfers of funds for children's care for all funding sources in a manner that separates funding for children from funding for adults.
    - C. The departments shall shift children's program block grant funding toward the development of a community-based mental health system that includes developing additional community-based services and providing care and services for children who are not eligible for services under the Medicaid program. The departments shall maximize the use of federal funding, the Medicaid program and health coverage for children under the federal Balanced Budget Act of 1997, Public Law 105-133, 111 Stat. 251.
  - D. The departments shall work with the Department of Administrative and Financial Services to remove barriers to allow appropriate funds, irrespective of origin or designation, to be combined to provide and to develop the care and support services needed for the program, to use General Fund money to meet needs that are not met by other funds and to leverage state funds to maximize the use of federal funding for each child, including the use of funds under the Adoption Assistance and Child Welfare Act of 1980,

	Title IV-E of the Social Security Act, 42 United States
2	Code, Sections 670 to 679a (Supplement 1997) and other
	federal funds for care delivered to children living at home
4	and in all types of residential placements.
6	6. Management information systems. The departments shall
	work toward integration of management information systems to
8	administer the program and to perform the functions provided in
	this subsection.
10	
	A. The management information systems must track all types
12	of nonresidential and residential care provided for children
	and supportive services provided for their families; the
14	extent of met and unmet need for care; the extent of any
	waiting lists used in the program; behavioral, functional
16	and clinical information; the development of resources; and
	the costs of the program.
18	
	B. Information on the care of children served through the
20	program must be kept by treatment need, region, care
	provided, a child's progress and department involvement.
22	Information on children who transfer from care out of the
	State to care in the State must be kept as part of the total
24	system and must be kept separately.
26	C. The departments shall work toward data collection
	systems that use compatible data collection tools and
28	procedures and toward care monitoring and evaluation systems.
30	7. Evaluation process. The departments shall develop an
	evaluation process for the program that includes:
32	
	A. Internal quality assurance mechanisms, clinical progress
34	and performance indicators and information on costs;
36	B. System capacity and unmet need for care and department
	progress in responding to excess capacity and unmet need for
38	care; and
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40	C. Auditing as required by subsection 8.
42	Copies of all evaluation reports must be provided to the joint
	standing committee of the Legislature having jurisdiction over
44	health and human services matters and the committee upon
	completion.
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	The department shall seek funding from grants and other outside
48	sources for external evaluations on program effectiveness and
	cost effectiveness.

8. Audits; financial reports. The departments shall 2 provide access to their books, records, reports, information and financial papers for federal and state audits for fiscal and programmatic purposes and shall cooperate with all requests for 4 the purposes of auditing. Auditing must be done annually and may be retrospective as determined by the auditor. Reports resulting 6 from audits are public information. 8 9. Reports. The department shall report by February 1st and August 1st each year to the joint standing committee of the 10 Legislature having jurisdiction over health and human services matters and the committee on the following matters: 12 A. The operation of the program, including fiscal status of 14 the accounts and funds from all sources, including blended, pooled and flexible funding, related to children's mental 16 health care in the departments; numbers of children and 18 families served and their residences by county; numbers of children transferred to care in this State and the types of 20 care to which they were transferred; any waiting lists; delays in delivering services; the progress of the 22 departments in developing new resources; appeals procedures requested, held and decided; the results of decided appeals 24 and audits; and evaluations done on the program; 26 B. The experiences of the departments in coordinating program administration and care delivery, including, but not limited to, progress on management information systems; 28 uniform application forms, procedures and assessment tools; 30 case coordination and case management; the use of pooled and blended funding; and initiatives in acquiring and using 32 federal and state funds; and 34 C. Barriers to improved delivery of care to children and their families and the progress of the departments in 36 overcoming those barriers. 38 From February 1, 1999 to December 1, 2002, the department shall report every 2 months to the committee and the joint 40 standing committee of the Legislature having jurisdiction over

§15004. Children's Mental Health Oversight Committee

repealed December 31, 2002.

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health and human services matters on the progress of the departments in providing care under this chapter and in meeting

their schedules for transferring children to care in this State,

as provided in their memoranda of agreement. This paragraph is

	There is established the Children's Mental Health Oversight
2	Committee to advise the departments and to oversee implementation of the program.
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б	1. Membership. The committee consists of the following 17 members:
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8	A. Three representatives of the joint standing committee of the Legislature having jurisdiction over health and human
10	services matters who must serve on the committee at the time
	of their appointments and who may continue to serve while
12	they are Legislators until they are replaced by a new
	appointment. One member is appointed by the President of
14	the Senate. Two members are appointed by the Speaker of the
1.6	House, representing each major political party;
16	B. One representative of the joint standing committee of
18	the Legislature having jurisdiction over criminal justice
	matters, appointed by the Speaker of the House;
20	
	C. One representative of the joint standing committee of the
22	Legislature having jurisdiction over education and cultural
	affairs, appointed by the President of the Senate;
24	
26	D. One representative of the joint standing committee of the Legislature having jurisdiction over appropriations and
20	financial affairs, appointed jointly by the President of the
28	Senate and the Speaker of the House;
30	E. The commissioner, the Commissioner of Corrections, the
	Commissioner of Education and the Commissioner of Human
32	Services, or designees of the commissioners who have
34	authority to participate in full and to make decisions as required of committee members;
J %	required or committee members;
36	F. Three representatives of families whose children receive
	services for mental health, 2 of whom are appointed by the
38	President of the Senate and one of whom is appointed by the
	Speaker of the House. One of the appointments of the
40	President of the Senate to the initial committee must be for
42	2 years. All other appointments are for 3 years;
42	G. Three representatives of providers of children's mental
44	health services who have clinical experience in children's
•	mental health services, one of whom is appointed by the
46	President of the Senate and 2 of whom are appointed by the
	Speaker of the House. One of the appointments of the
48	Speaker of the House to the initial committee must be for 2
	vears. All other appointments are for 3 years: and

	H. One representative of a statewide organization that
2	advocates for children, appointed jointly by the President
	of the Senate and the Speaker of the House for a 3-year term.
4	
	2. Duties. The committee shall undertake the following
6	responsibilities:
8	A. Oversight, monitoring and review responsibilities,
	including the responsibilities to:
10	
	(1) Receive reports and provide advice regarding
12	children's mental health Medicaid waiver applications,
	in particular the managed care Medicaid waiver that
14	must be submitted by January 1, 1999, unless an
7.4	extension is agreed to by the committee, and progress
16	
16	in implementing managed care initiatives and memoranda
1.0	of agreement executed by the departments;
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	(2) Maintain contact with and receive reports from the
20	quality improvement councils, the clinical best
	practices advisory group established under subsection 4
22	and other entities reporting to the committee;
24	(3) Review and approve rules as provided under this
	<pre>chapter;</pre>
26	
	(4) Receive reports from the departments on the
28	program, including its strengths and weaknesses and its
	administration, and on the process of transition of
30	young adults to adult mental health care;
32	(5) Receive reports from the departments pursuant to
	section 15003, subsection 9; and
34	
	(6) Gather facts regarding care and support services
36	provided under this chapter and report its
50	recommendations to the joint standing committee of the
38	Legislature having jurisdiction over appropriations and
30	financial affairs and the joint standing committee of
40	
40	the Legislature having jurisdiction over health and
4.0	human services matters by October 1st each year and as
42	frequently as the committee determines to be
	appropriate.
44	
	B. Meeting every 2 months or more often, as the committee
46	determines necessary. The committee shall elect a secretary
	from among its members who shall work with staff to keep and
48	to distribute minutes to members and the joint standing
	committee of the Legislature having jurisdiction over
50	appropriations and financial affairs the joint standing

committee of the Legislature having jurisdiction over corrections matters, the joint standing committee of the Legislature having jurisdiction over education and cultural affairs and the joint standing committee of the Legislature having jurisdiction over health and human services matters.

3. Cochairs. The President of the Senate and the Speaker of the House shall jointly select cochairs to plan for and to preside over meetings.

4. Clinical best practices advisory group. The committee shall appoint a clinical best practices advisory group to provide advice to the committee on children's mental health best practices. The advisory group must include not less than 3 children's mental health professionals, at least one of whom must represent private sector providers of care and at least one of whom must represent public providers of care.

5. Reimbursement. Members of the committee who are Legislators may be reimbursed for expenses and are entitled to legislative per diem for attendance at committee meetings. All other members serve voluntarily and without reimbursement.

6. Staff. The department shall provide staffing assistance to the committee. The committee may request staffing assistance from the Legislative Council. Staffing assistance provided by the Legislative Council must be secondary to the staffing responsibilities of the departments.

7. Public meetings and information. The committee is subject to the freedom of access laws under Title 1, chapter 13, subchapter I.

Sec. A-2. Transfer of funds. Notwithstanding any provision of

law, including the Maine Revised Statutes, Title 5, section 1585, the Governor, upon the recommendation of the State Budget Officer, is authorized to transfer from the budgets of the Department of Human Services, Medicaid accounts and from the Department of Mental Health, Mental Retardation and Substance Abuse Services to the Community Development Fund - Children, established in Part C of this Act, as often as twice per fiscal year, funds representing any cost savings, including any savings pursuant to Title 34-B, section 15003, subsection 5, during that fiscal year. Funds appropriated to the Community Development Fund - Children may not lapse but must be carried forward at the end

of the fiscal year.

The department shall report to the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and the joint standing committee of the

Legislature having jurisdiction over health and human services matters by February 1st each year on the amount of funds transferred and the uses of those funds for community development.

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Sec. A-3. Effective date. This Part takes effect July 1, 1998.

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#### PART B

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Sec. B-1. Rule-making requirements. Rules adopted by the Department of Mental Health, Mental Retardation and Substance Abuse Services for the purposes of adopting screening instruments regarding functional impairments in children pursuant to the Maine Revised Statutes, Title 34-B, section 15003, subsection 2, paragraph A must be adopted by October 1, 1998.

The initial rules adopted by the Department of Mental Health, Mental Retardation and Substance Abuse Services for managed care in the Children's Mental Health Program as established in Title 34-B, chapter 15 are major substantive rules as defined in Title 5, chapter 375, subchapter II-A.

- Sec. B-2. Comprehensive system of services for children with autism. developmental disabilities and mental retardation. The Department of Mental Health, Mental Retardation and Substance Abuse Services, referred to in this section as the "department," in consultation cooperation with the Department of Corrections, Department of Education and the Department of Human Services, shall design a comprehensive system of services for children with autism, developmental disabilities and mental retardation. department shall consult with providers, including psychologists psychiatrists; persons with autism, developmental disabilities and mental retardation and their families; the Maine Developmental Disabilities Council; the Interdepartmental Committee onTransition; and consumer and family representing children with autism, developmental disabilities and mental retardation and their families.
- 1. Plan development. The department shall define autism, developmental disabilities and mental retardation services and assign areas of responsibility and accountability for providing those services.

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2. Review of services. The department shall review existing autism, developmental disabilities and mental retardation services provided by the departments.

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3. Analysis of need. The department shall analyze the current need for autism, developmental disabilities and mental

retardation services and any gaps and duplications in service 2 delivery. contracting. The department 4. Study shall contracting with public and private agencies and providers of developmental disabilities and mental 6 autism, retardation services. 8 5. Design system. Using the framework of the Children's Mental Health Program as established in Part A of this Act under 10 the Maine Revised Statutes, Title 34-B, section 15002, the department shall design system for delivering 12 a developmental disabilities and mental retardation services, including a system for delivering those services to persons in 14 the most need. 16 Develop recommendations. The department shall develop 18 including statutory and budgetary changes, recommendations, necessary to achieve the system designed under subsection 5. 20 By December 15, 1998, the department shall 22 submit a comprehensive plan for the delivery of autism, developmental disabilities and mental retardation services and 24 may submit proposed legislation to the joint standing committee of the Legislature having jurisdiction over health and human 26 services matters. 28 Sec. B-3. Effective date. This Part takes effect July 1, 1998. 30 PART C 32 Sec. C-1. PL 1997, c. 24, Pt. VV, §14 is amended to read: 34 Sec. VV-14. Repeal. Sections 1 to 4, sections 7 to 10 and sections 12 and 13 of this Part are repealed June 30, 1999. 36 38 C-2. Community Development Fund Children. Notwithstanding the Maine Revised Statutes, Title 5, section 1585 or any other provision of law, the Community Development Fund -40 Children, which was established in Public Law 1997, chapter 24, Part VV, section 5, must continue to accept the transfer of all 42 available General Fund appropriation balances due to savings in 44 delivery of services, decreased reliance on inpatient services and lowered administrative costs in the delivery of

mental health services to children. Funds must be utilized and

transferred from this fund pursuant to the provisions of Public

Law 1997, chapter 24, Part VV, sections 5 and 6.

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	Sec. C-3. Appropriation transfers. Notwithstanding the Main	е
2	Revised Statutes, Title 5, section 1585 or any other provision o	
	law, the Commissioner of Mental Health, Mental Retardation an	đ
4	Substance Abuse Services is authorized to transfer funds from th	е
	Community Development Fund - Children to develop and expan	
б	service capacity within the community and to provide menta	
	health services in community-based programs to children fro	m
8	birth to 20 years of age. The transfer and allotment o	
	available funds must be implemented by financial order contingen	
10	upon the recommendation of the State Budget Officer and approva	
12	of the Governor and upon review by the Joint Standing Committe on Appropriations and Financial Affairs. This financial orde	
12	must include a plan outlining how these funds will be expended	
14	This financial order takes effect upon approval by the Governor.	•
	into remainded order cases creece upon approvae by the covernor.	
16	Sec. C-4. Nonlapsing funds. Any unencumbered balance o	f
	General Fund appropriations remaining on June 30, 1998 and i	n
18	succeeding fiscal years in the Community Development Fund	***
	Children may not lapse but must be carried forward to be use	đ
20	for the same purposes.	
22	Son C.E. Animoniation on a series	_
22	Sec. C-5. Appropriation. The following funds are appropriate	d
24	from the General Fund to carry out the purposes of this Act.	
24	1998-9	n
	8 W W 24 to W	w
26	1990-9	ý
26	LEGISLATURE 1996-9	y
26 28	LEGISLATURE	<b>y</b>
28		**
	LEGISLATURE Children's Mental Health Oversight Committee	
28 30	LEGISLATURE Children's Mental Health Oversight Committee  Personal Services \$ 1,986	O
28	LEGISLATURE Children's Mental Health Oversight Committee	O
28 30 32	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,300	O
28 30	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$8,300	O
28 30 32	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,980 All Other \$8,300  Provides funds for the per diem and expenses of legislative members and public meeting	O
28 30 32 34	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,980   All Other \$8,300    Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's	O
28 30 32 34	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,980 All Other \$8,300  Provides funds for the per diem and expenses of legislative members and public meeting	O
28 30 32 34 36 38	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,300  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE	O
28 30 32 34 36	Children's Mental Health Oversight Committee  Personal Services All Other  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.	0
28 30 32 34 36 38 40	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other 8,300  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE	0
28 30 32 34 36 38	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,306  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE TOTAL 10,286	0
28 30 32 34 36 38 40 42	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,306  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE TOTAL 10,286	0
28 30 32 34 36 38 40	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,306  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE TOTAL 10,286	0
28 30 32 34 36 38 40 42	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services \$ 1,986 All Other \$ 8,306  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE TOTAL 10,286	0
28 30 32 34 36 38 40 42	LEGISLATURE  Children's Mental Health Oversight Committee  Personal Services All Other  Provides funds for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee.  LEGISLATURE TOTAL  MENTAL HEALTH, MENTAL RETARDATION AND SUBSTANCE ABUSE SERVICES, DEPARTMENT OF	0

	Personal Services	81,387
2	All Other	(81,387)
4	Provides for the establishment of one	
e	Program Services Manager position through a	
6	line category transfer.	
8	DEPARTMENT OF MENTAL HEALTH, MENTAL RETARDATION AND SUBSTANCE	
10	ABUSE SERVICES TOTAL	-0-
12	TOTAL	Ŭ
14	APPROPRIATIONS TOTAL	\$10,280
16	Sec. C-6. Effective date. This Part takes effect July 1,	1998.
18	Emergency clause. In view of the emergency cited preamble, this Act takes effect when approved.	in the
20		
22	FISCAL NOTE	
24		1998-99
26	APPROPRIATIONS/ALLOCATIONS	
26	APPROPRIATIONS/ALLOCATIONS  General Fund	\$10,280
	General Fund	
28		al year, time and
28 30	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this	al year, time and required
28 30 32	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not spec	al year, time and required ified in
28 30 32 34	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not specthis bill.	al year, time and required ified in . Mental nds that
28 30 32 34 36	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not specthis bill.  This bill authorizes the Department of Mental Health Retardation and Substance Abuse Services to transfer fu	al year, time and required ified in  Mental nds that programs y fiscal
28 30 32 34 36 38	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not specthis bill.  This bill authorizes the Department of Mental Health Retardation and Substance Abuse Services to transfer furepresent savings by financial order from departmental and from the Department of Human Services twice in any	al year, time and required ified in  , Mental nds that programs y fiscal opriated balances
28 30 32 34 36 38	General Fund  The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not specthis bill.  This bill authorizes the Department of Mental Health Retardation and Substance Abuse Services to transfer fur represent savings by financial order from departmental and from the Department of Human Services twice in any year. This provision may reduce the General Fund unapprosurplus balance beginning in fiscal year 1999-2000 since	al year, time and required ified in  Mental nds that programs y fiscal opriated balances may be
28 30 32 34 36 38 40 42	The net General Fund impact of this bill, by fisc department and program can not be determined at this will depend on the specific provisions contained in the rules and memoranda of understanding, which are not specthis bill.  This bill authorizes the Department of Mental Health Retardation and Substance Abuse Services to transfer fur represent savings by financial order from departmental and from the Department of Human Services twice in any year. This provision may reduce the General Fund unapprosurplus balance beginning in fiscal year 1999-2000 since in programs that currently lapse to the General Fund transferred to the Community Development Fund - Child	al year, time and required ified in  Mental nds that programs y fiscal opriated balances may be

The Legislature will require a General Fund appropriation of \$10,280 in fiscal year 1998-99 and annually thereafter for the per diem and expenses of legislative members and public meeting and miscellaneous costs of the Children's Mental Health Oversight Committee. The additional costs associated with providing staff assistance to the committee can be absorbed by the Legislature during any interim between sessions utilizing existing budgeted resources.

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The Department of Corrections, the Department of Human Services, the Department of Education and the Department of Mental Health, Mental Retardation and Substance Abuse Services will incur some minor additional costs to serve on the Children's Mental Health Oversight Committee. These costs can be absorbed within the respective departments' existing budgeted resources.

This estimate of fiscal impact does not include the costs of new or expanded programs associated with the provision of services to these children.

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#### SUMMARY

This bill establishes the Children's Mental Health Program, a program operated under the responsibility of the Department of Mental Health, Mental Retardation and Substance Abuse Services, Department coordination with the of Corrections, Department of Education and the Department of Human Services, to provide mental health services to children in Maine. The bill includes a requirement for a study of autism, developmental disabilities and mental retardation services conducted under the direction of the Department of Mental Health, Mental Retardation In Part C, the bill establishes a and Substance Abuse Services. community reinvestment account for children's mental health services funds to ensure the development of resources in the community.