MAINE STATE LEGISLATURE

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118th MAINE LEGISLATURE

SECOND REGULAR SESSION-1998

Legislative Document

No. 2186

H.P. 1557

House of Representatives, February 2, 1998

An Act to Create the Maine Temporary Disability Benefits Law.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 203.

Reference to the Committee on Labor suggested and ordered printed.

OSEPH W. MAYO, Clerk

Presented by Representative CAMERON of Rumford.

	Be it enacted by the People of the State of Maine as follows:
2	Sec. 1. 26 MRSA c. 13, sub-c. X is enacted to read:
4	
,	SUBCHAPTER X
6	TEMPORARY DISABILITY BENEFITS
8	IEMFORARI DISABILITI DEMBETIS
O	§1271. Definitions
10	Tan : Te warmer And
	As used in this subchapter, unless the context otherwise
12	indicates, the following terms have the following meanings.
14	1. Base week. "Base week" means any calendar week during
	which an individual earned in employment from an employer
16	remuneration equal to or not less than 20% of the statewide
10	annual average weekly wage.
18	2 Command individual "Command individual" manne an
20	2. Covered individual. "Covered individual" means an individual in employment or an individual who has been out of
20	employment for less than 2 weeks.
22	CHRIOTHOWN FOL TORD CHANGE & MOCKES
	3. Disability. "Disability" means an accident or sickness
24	not arising out of or in the course of a covered individual's
	employment or not otherwise covered under Title 39-A that results
26	in the covered individual's total inability to perform the duties
	of employment.
28	
	4. Individual's average weekly wage. "Individual's average
30	weekly wage" means the amount derived by dividing a covered
2.2	individual's total wages earned from the individual's most recent
32	employer during the base weeks in the 8 calendar weeks immediately preceding the calendar week in which disability
34	commenced, by the number of base weeks. If this computation
	yields a result that is less than the individual's average weekly
36	earnings in employment with all employers during the 8 calendar
	weeks, then the individual's average weekly wage must be computed
38	on the basis of earnings from all employers during the 8 base
	weeks immediately preceding the week in which disability
40	commenced.
42	5. Period of disability. "Period of disability" means the
76	entire period of time during which a covered individual is
44	continuously and totally unable to perform the duties of
	employment, except that 2 periods of disability due to the same
46	related cause or condition and separated by a period of not more
	than 14 days are considered one continuous period of disability
48	if the individual has earned wages during the 14-day period with
	the employer who was the employee's last employer immediately

preceding the first period of disability.

2	6. Private plan. "Private plan" means a plan for the
	payment of disability benefits established by an employer under
4	section 1273.
6	7. State fund. "State fund" means the State Temporary
	Disability Fund established in section 1279.
8	•
	8. State plan. "State plan" means the system established
10	by this subchapter for the payment of temporary disability
	benefits by the State.
12	The state of the s
	§1272. Nonduplication of benefits
14	A Schold Committee Committ
	1. Unemployment or workers' compensation benefits. An
16	individual is not eligible for benefits under this subchapter
	during any period when:
18	of a final and the state of the
	A. Benefits are paid or payable under any unemployment
20	compensation or similar law or under any disability or cash
	sickness benefit or similar law of this State, other state
22	or the Federal Government; or
24	B. Benefits, other than benefits for permanent partial or
	permanent total disability previously incurred, are paid or
26	payable because of disability of the covered individual
	under any workers' compensation law, occupational disease
28	law or similar law.
30	2. Pending determination of other benefits. If a
	claimant's claim for compensation under Title 39-A is delayed
32	because the claim is contested, the claimant, if otherwise
	eligible, must be paid benefits under this subchapter until the
34	claimant receives compensation under Title 39-A. If workers'
	compensation benefits, other than benefits for permanent partial
36	or permanent total disability previously incurred, are
	subsequently awarded for weeks for which the claimant has
38	received benefits under this subsection, the state plan or
	private plan paying benefits under this subsection must be
40	surrogated to the claimant's rights to the award to the extent of
	the amount of disability payments made under this subsection.
42	
	3. Other benefits. Benefits under this subchapter must be
44	reduced by the amount paid concurrently under any governmental or
-	private retirement, pension or permanent disability benefit or
46	allowance program to which the individual's most recent employer
. =	contributed on the individual's behalf.
48	TITLE TO THE TENTON OF MANAGET

§1273. Establishment of private plans

	1. Illadra brans marmarasa. Subject to approvat as
2	provided in subsection 3, an employer may establish a private plan for the payment of disability benefits in lieu of the state
4	plan. Benefits under a private plan may be provided by:
6	A. A contract of insurance issued by an insurer licensed to do business in this State;
8	P An agreement between the employee and a union or
10	B. An agreement between the employer and a union or association representing the employer's employees; or
12	C. A specific undertaking by the employer as a self-insurer.
14	2. Requirements. The contract of insurance authorized under subsection 1 may be between the insurer and the employer,
16	between the insurer and 2 or more employers acting for the purposes of this subchapter through a nominee, designee or
18	trustee, or between the insurer and the union or association of employees with which the employer has an agreement with respect
20	to the insurance.
22	3. Approval of bureau. A private plan must be submitted in detail to the bureau for approval. The bureau shall approve a
24	private plan if the bureau finds all of the following.
2 6	A. All employees of the employer are covered under the plan with respect to any disability beginning after the effective
2 8	date of the plan, except as otherwise provided in this section.
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32	B. The eligibility requirements for benefits under the plan are not more restrictive than the eligibility requirements for benefits under the state plan.
34	TOT NOMOTICO WHOLE CITY DUNCE PLANT,
36	C. The weekly benefits payable under the plan for any week of disability are at least equal to the weekly benefit
38	amount payable under this subchapter, taking into consideration any coverage with respect to concurrent
40	employment with another employer, and the total number of weeks of disability for which benefits are payable under the plan is at least equal to the total number of weeks for
42	which benefits would have been payable under the state plan.
44	D. Employees are not required to pay more toward the cost of benefits under the plan than the amount of worker
46	contributions to the state fund for covered individuals under this subchapter.
48	E. Coverage is continued under the plan while an employee

remains a covered individual but not after the employee

- becomes employed by another employer following termination of employment to which the plan relates.
- F. A majority of the employees that would be covered by the plan agree to the plan as provided in section 1273-A before the effective date of the plan.

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- G. The administration or application of the plan does not result in any profit to the employer, union or association administering the plan.
- 4. Exclusions. Subject to approval of the bureau, a private plan authorized by this section may exclude a class or classes of employees, except a class determined by the age, gender or race of the employees or by the wages paid the employees, the exclusion of which will result in a substantial selection of risk adverse to the state plan. Covered employees so excluded must be covered by the state plan and are subject to the employee contribution to the state fund.

5. Financial responsibility. If a private plan does not provide for the assumption by a licensed insurer of the liability to pay the benefits payable under the plan, the bureau may not approve the plan unless the employer files with the bureau a bond acceptable to the bureau or deposits with the bureau securities sufficient to secure the payment of the employer's obligations under this subchapter. The bond or security must be equal to the greater of 1/2 of the contributions that would have been paid by the employees to be covered by the plan during the previous year or 1/2 of the estimated contributions of the employees for the ensuing year. An employer who is a workers' compensation self-insurer and who is exempt from insuring workers' compensation liability is exempt from the bond and surety requirements of this section. The bureau may exempt an employer from the requirements of this section if it finds that the employer demonstrates the permanence of the employer's business and the employer's financial ability to pay the benefits provided by a private plan submitted for approval. The bureau make revoke the exemption at any time.

§1273-A. Election by employees; deduction of contributions

1. Election. If employees will be required to contribute toward the cost of benefits under a private plan, the plan may not become effective unless a majority of the employees in the class or classes to be covered by the plan have agreed to the plan by a written election.

2. Deduction of contributions. If a private plan is approved, the employer may collect the contributions required of

- employees by deductions from wages paid to covered individuals. The deductions may be combined with deductions under subchapter VII if reasonable notice is given to covered individuals that the employer intends to combine deductions. If an employer fails to deduct the contribution of employees at the time wages are paid or fails to make a deduction at the time wages are paid for the next succeeding payroll period, the employer may not thereafter collect that contribution.
- 3. Exclusive source of benefits. A covered individual may not receive benefits from the state fund for any period of disability beginning while the individual is covered under a private plan.

§1273-B. Existing plans deemed private plans

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If the employer has a plan in effect on July 1, 1999 for the payment of disability benefits to employees or to any class or classes of employees or has in effect an agreement with a union or association whereby there is in effect a plan for the payment of cash disability benefits to employees or to any class or classes of employees, and the employer is required to contribute to the cost of the plan or agreement, the plan or agreement is deemed an approved private plan until the earliest date upon which the employer has the right to modify the benefits of the plan, discontinue the plan or discontinue contributions to the plan. The employer shall notify the bureau of the existence of the plan or agreement. During the continuance of a private plan or agreement under this section, the employees covered under the plan or agreement are not entitled to benefits under the state plan for any period of disability beginning while the employees are covered under the private plan or agreement. If the private plan or agreement covers only a class or classes of covered individuals, the employer may implement another private plan or agreement for the remaining employees or a class or classes of those employees, subject to the requirements and limitations of section 1273.

§1273-C. Termination of private plans

1. Request of employees. If the bureau receives evidence that a majority of the employees covered by an approved private plan have elected in writing to discontinue the plan, the bureau shall withdraw its approval of the plan effective at the end of the calendar quarter after that in which the evidence is received. Upon receipt of a petition for discontinuance signed by not less than 10% of the employees covered by a private plan, the bureau shall require the employer, upon 30 days' written notice, to conduct an election by ballot in writing to determine whether a majority of the employees covered by the

2	not be required more often than once in a 12-month period.
4	2. Termination by employer. An approved private plan may be terminated by an employer, in whole or in part, if at least 30
б	days' written notice has been given by the employer to the bureau
	and to covered employees. Notice to covered employees may be
	provided by conspicuously posting the notice in the place of
	employment so as reasonably to ensure that the notice will be
	seen by covered employees or by providing individual notices to all covered employees.
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	3. Withdrawal of approval by bureau. The bureau may, after
	notice and hearing, withdraw its approval of a private plan if it finds that:
16	LIMOS CHOC.
. 0	A. There is danger that the benefits accrued or to accrue
18	will not be paid;
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20	B. The security for the payment of benefits is insufficient:
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22	C. The employer, union or association of employees is
	administering or applying the provisions of an approved
24	private plan so as to derive profit from the plan; or
2 6	D. Withdrawal of approval is in the public interest.
28	4. Effect on benefits. The termination of an approved
	private plan may not affect the payment of benefits under the
	olan to eligible employees whose period of disability began
	pefore the date of termination of the private plan. Employees
	who have ceased to be covered by a private plan because of its
	termination are eligible for benefits under the state plan for a
	disability beginning after the cessation of coverage, and
	employer contributions must be made to the state fund.
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	§1273-D. Additional benefits
38	A the same of the
	This subchapter does not prohibit the establishment by an
40	employer, without bureau approval, of a supplementary plan or
	plans providing for the payment to employees, or to any class or
	classes of employees, of benefits in addition to the benefits of
	an approved private plan, or to prohibit the collection or
	receipt of additional voluntary contributions from employees
	toward the cost of the additional benefits.
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	§1274. State plan
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	1. Eligibility for benefits. A covered individual who on
50	the date of the commencement of a period of disability is not

	entitled to disability benefits under an approved private plan is
2	entitled to disability benefits under the state plan, if the
	covered individual has established at least 20 base weeks or has
4	earned at least 12 times the statewide average weekly wage in the
	52 calendar weeks preceding the week in which the period of
6	disability commenced. The covered individual shall provide
	information and submit to reasonable examinations required by the
8	bureau to determine eligibility.
10	The transfer of the same of an artist of the same of t
10	2. Limitations. Benefits are not payable under the state
12	plan to any person:
14	A For the first 7 consequtive days of each period of
14	A. For the first 7 consecutive days of each period of disability, except that, if benefits are payable for 3
7.4	consecutive weeks of a period of disability, benefits must
16	be paid for the first 7 days;
10	be para for the first / days;
18	B. For more than 26 weeks with respect to any one period of
10	disability:
20	CARRIAGE ST.
20	C. For any period of disability that did not begin when the
22	claimant was a covered individual;
	OLDSHIPS HOD W DOY OLD WILLIAM LANGUE
24	D. For any period during which the claimant is not under
	the care of a licensed physician, dentist, optometrist,
26	podiatrist, psychologist or chiropractor who, when requested
	by the bureau, certifies within the scope of the
28	practitioner's practice the disability of the claimant, the
	probable duration of the disability and, when applicable,
30	the medical facts within the practitioner's knowledge;
	•
32	E. For any period of disability due to willfully and
	intentionally self-inflicted injury or to injury sustained
34	in the perpetration by the claimant of a felony;
36	F. For any period during which the claimant performs any
	work for remuneration or profit;
38	
	G. In a weekly amount that, together with any remuneration
40	the claimant continues to receive from the employer, would
	exceed the regular weekly wages immediately before the onset
42	of the disability; or
44	H. For any period during which a covered individual would
	be disqualified for unemployment compensation benefits under
46	section 1193.
48	2 Amount of homefits A sourced individually and large
40	3. Amount of benefits. A covered individual's weekly benefit under this subchapter is computed in the same way as the
50	weekly benefit rate is determined under section 1191. The
50	meeyil penetic ince is defermined ander paccion 1131. The

amount of benefits for each day of disability for which benefits are payable is 1/7 of the weekly benefit amount.

4. Maximum benefits. The maximum total benefits payable to a covered individual for a period of disability is 26 times the covered individual's weekly benefit amount or 1/3 of the covered individual's total wages in the calendar year preceding the onset of the individual's disability.

§1274-A. Payment of benefits

- 1. Source of payment. Disability benefits payable under this subchapter must be paid out of the state fund.
- 2. Deceased claimants. If a claim for disability benefits is not filed by an otherwise eligible individual before the individual's death, the first claim for benefits may be filed by the surviving spouse or any other person legally entitled to the benefits. Benefits must be paid by the bureau if it receives a completed first claim form accompanied by an affidavit executed by the person making the claim stating the basis of the claim and the basis of the person's right to make the claim. Payment of benefits pursuant to this subsection discharges the obligations of the bureau with respect to the payment.
- 3. Payment due to minors. If a person under 18 years of age is entitled to receive disability benefits under this subchapter, the bureau may make payment to the parent or guardian of the person.
 - 4. Appointment of representative. If it appears to the Director of Unemployment Compensation that the person entitled to disability benefits under this subchapter is mentally, legally or physically unable to receive or disburse the payments or if the person can not be located, the director may appoint a representative with power to act for the person in the receipt and disbursement of payments.

§1274-B. Notice and claim for disability benefits

1. Notice. In the event of a disability of a covered individual under the state plan, the employer shall, on the 9th day of disability, provide to the covered individual and to the bureau a written notice containing the name, address and social security number of the covered individual and any other information required by the bureau to determine the covered individual's eligibility for benefits. The employer shall, at the same time, provide the covered individual with instructions provided by the bureau for applying for benefits.

- 2. Claim. Not later than 30 days after the commencement of a period of disability, the covered individual shall file a claim with the bureau for benefits under the state plan. After receipt of this claim and the notice provided by the employer under subsection 1, the bureau may issue benefit payments for periods not exceeding 3 weeks pending receipt of medical proof of disability. The bureau may request certification of total disability by the covered individual's physician or a record of hospital confinement. The bureau may accept a claim that is not filed in the time or manner required if the bureau finds that the it was not reasonably possible to furnish the claim and proof in time and that the claim and proof were filed as soon as reasonably possible.
- 3. Periodic examination. A covered individual claiming
 benefits under the state plan shall, when requested by the
 bureau, submit at intervals, but not more frequently than once a
 week, to an examination at a reasonable time and place by a
 licensed physician, dentist, podiatrist, chiropractor or public
 health nurse designated by the bureau. If requested by the
 claimant, the practitioner must be the same sex as the claimant.
 The bureau shall pay for the examination. Refusal by the
- claimant to submit to examination under this subsection is grounds for disqualification for benefits for the period of the disability.

disability.

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4. Confidentiality. All medical records retained by the bureau, except to the extent necessary for the proper administration of this subchapter, are confidential and are not public records for purposes of Title 1, chapter 13. Records may not be disclosed in any manner revealing the identity of the claimant or the nature or cause of disability. Records are not admissible in evidence in any legal proceeding other than a legal proceeding arising under this subchapter.

<u>\$1275.</u> Review

38 1. Private plans. If a claimant under an approved private plan is unable to agree with the employer or insurer about 40 benefits under the plan, the claimant may, within one year after the beginning of the period for which benefits are claimed, file a complaint with the bureau. Upon receipt of a complaint, the 42 bureau shall conduct an investigation of the facts stated in the 44 complaint. If the issues raised in the complaint are not settled, the bureau shall conduct a hearing. The bureau shall provide notice of the hearing to the claimant, the employer and 46 the insurer, if any. Evidence may be presented at the hearing by 48 any party. The hearing officer is not bound by the rules of evidence. The hearing must be recorded. The hearing officer 50 shall make a determination of facts and issue an order disposing

- of the issues presented by the complaint. The order of the hearing officer is final agency action for purposes of Title 5, chapter 375 and binding on the claimant, the employer and the insurer. A copy of the order must be served on the claimant, the employer and the insurer by registered mail addressed to their last known addresses. The cost of recording the hearing and of transcribing the proceeding and preparing the record if review is requested is a cost of administering this subchapter.
- 2. State plan. A claimant of benefits under the state plan is entitled to the same hearing, determination and appeal as provided in unemployment compensation cases.
- 3. Fees of attorney and medical witnesses. In any proceeding resulting from a complaint under this section, the hearing officer may:
- A. If an award is made to an employee, allow a reasonable fee, not exceeding 20% of the amount of the award, to be paid by the employer or insurer to the attorney representing the employee; and
- B. Allow reasonable appearance fees to medical witnesses, the payment of which may be assessed wholly or in part against the employee, the employer or the insurer, as the hearing officer determines.
- Except for amounts allowed under this subsection, a person may not ask for or receive any fee for services in securing or attempting to secure any benefits under this subchapter. A medical witness may not charge any fee for an appearance at a hearing held under this section.

§1276. Records and reports

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36 1. Employer records. Each employer shall keep accurate employment records containing information required by the bureau. The records must be open to inspection by the bureau at 38 any time during ordinary business hours for the purpose of ascertaining whether the employer is covered by this subchapter 40 and, if covered, whether the employer is complying with the provisions of this subchapter. Records obtained by the bureau 42 under this subsection are not public records for purposes of 44 Title 1, chapter 13 and may not be disclosed by the bureau in any manner revealing an employee's or an employer's identity. A claimant at a hearing before the bureau must be provided 46 information from the records to the extent necessary for the 48 proper presentation of the claim.

	2. Private plans. Employers whose employees are
2	participating in an approved private plan and insurers of
	approved private plans shall furnish reports and information and
4	make available to the bureau any records that the bureau requires
	for the proper administration of this subchapter.
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	3. Availability to insurer or self-insurer. The bureau
8	shall make available to an insurer or self-insurer, on request,
	any information from the bureau's records that is necessary to
10	determine liability under an approved private plan.
12	\$1277. Rights to payments
14	Benefits payable under an approved private plan by an
	employer as a self-insurer have the same preference against the
16	assets of the employer as a claim for unpaid wages for labor.
	Benefits under the state plan or under an approved private plan
18	are not assignable or subject to levy, execution, attachment or
	other process for the satisfaction of debts.
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	§1278. Penalties
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	1. Receipt of benefits. A person who makes a false
24	statement or representation knowing it to be false or knowingly

1. Receipt of benefits. A person who makes a false statement or representation knowing it to be false or knowingly fails to disclose a material fact to obtain or increase any benefit under the state plan or an approved private plan for the person or for any other person commits a civil violation for which a forfeiture of \$20 must be paid to the bureau. Each false statement, misrepresentation or failure to disclose a material fact is a separate violation. A person who incorrectly received benefits under this subchapter because of a false statement, a misrepresentation or a failure to disclose a material fact shall reimburse to the bureau, the employer or the insurer an amount equal to the sum of any benefits received to which the person was not entitled. The person is not entitled to further benefits under this subchapter until penalties and reimbursements are paid.

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- 2. Employer. An employer or an officer or agent of an employer or any other person commits a civil violation for which
 40 a forfeiture of \$20 may be assessed as follows.
- A. The person makes a false statement or representation knowing it to be false or knowingly fails to disclose a material fact to:
- 46 (1) Prevent or reduce the benefits payable to any person entitled to benefits or to avoid becoming or remaining subject to this subchapter; or

	12) Avoid of feduce any conclided of other payment
2	required from an employer under this subchapter.
4	B. The person fails or refuses to make any contribution or other payment or to furnish any report required under this
6	subchapter or to produce or permit the inspection or copying
8	of records required under this subchapter.
10	3. Other violations of this subchapter. A person who willfully violates any provision of this subchapter or rules
12	adopted under this subchapter for which no other penalty is prescribed commits a civil violation for which a forfeiture of \$50 may be assessed.
14	
16	4. Intent to defraud. A person committing a violation under subsections 1 to 3 with intent to defraud the bureau commits a Class E crime. Any fines assessed under this
18	subsection must be paid to the state fund.
20	§1279. Contributions; fund
22	1. State fund. The State Temporary Disability Fund is established as a special fund, separate and apart from all public
24	money or funds of this State. It must be administered by the commissioner exclusively for the purposes of this subchapter.
26	Disbursements from the state fund are limited to the payment of benefits, the costs of administering this subchapter and any
28	necessary refunds of contributions. This fund consists of:
30	A. All contributions, assessments and penalties collected under this subchapter:
32	B. Interest earned upon any money in the fund;
34	
36	C. Any property or securities acquired through the use of money belonging to the fund;
38	D. All earnings from such property or securities; and
40	E. All other money received for the fund under any Act of Congress or from any other source.
42	Sec. 2. Investigation; recommendation. The Bureau of
44	Unemployment Compensation shall investigate the experience of the State of New Jersey and make recommendations by January 1, 1999
46	to the First Regular Session of the 119th Legislature, including
48	legislation establishing an employer and an employee contributions to the State Temporary Disability Fund established in the Maine Revised Statutes, Title 26, section 1279 that are

similar to the levels of contributions under the New Jersey

plan. The recommended levels of contributions must provide for the continued solvency of the fund based upon anticipated claims and administrative costs. The recommended legislation must contain any other provisions necessary for the implementation of Title 26, chapter 13, subchapter 10.

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Sec. 3. Effective date. Section 1 of this Act takes effect October 1, 1999.

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SUMMARY

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This bill establishes a state plan administered by the Bureau of Unemployment Compensation in the Department of Labor to provide temporary disability benefits to workers covered under the unemployment compensation laws. The state plan protects against wage loss when an individual can not work because of sickness or injury that is not compensable under the workers' compensation laws. Employers may opt out of the state plan, with the approval of their employees, by providing a minimum private plan. The state plan is modeled after a state plan in effect in New Jersey. The state plan takes effect October 1, 1999. The Bureau of Unemployment Compensation is required to recommend levels of employer and employee contributions to the State Temporary Disability Fund similar to contributions made in New Jersey.