

L.D. 1950

DATE: 3-30-98

2

4

б

8

10

12

14

22

24

28

30

34

36

(Filing No. H - i(i))

Reproduced and distributed under the direction of the Clerk of the House.

STATE OF MAINE HOUSE OF REPRESENTATIVES 118TH LEGISLATURE SECOND REGULAR SESSION

HOUSE AMENDMENT "6" to COMMITTEE AMENDMENT "A" to H.P. 1397, 16 L.D. 1950, Bill, ''An Act to Make Supplemental Appropriations and Allocations for the Expenditures of State 18 Government and Changes to Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 1998 and June 30, 1999" 20

- Amend the amendment in Part T by striking out all of section 5.
- Further amend the amendment by adding after Part DDD the following:

PART EEE

Sec. EEE-1. 5 MRSA §1518, sub-§1, ¶A, as enacted by PL 1997, 32 c. 24, Pt. E, §1, is repealed.

Sec. EEE-2. 36 MRSA §507, first ¶, as amended by PL 1985, c. 376, is further amended to read:

When a municipality issues a property tax bill to each 38 taxpayer, each bill shall must contain a statement or calculation the percentage by which that demonstrates amount or the tax 40 taxpayer's has been reduced by the distribution of state-municipal revenue sharing, state reimbursement for the 42 Maine resident homestead property tax exemption and state aid for education. The property tax bill must contain a statement of the assessed value of a homestead, before and after the calculation 44 of a Maine resident homestead property tax exemption, and the amount of the exemption applied to the homestead. The State Tax 46 Assessor shall annually provide each municipality with the amount 48 of state-municipal revenue sharing and state aid for education subject to identification under this section.

Page 1-LR3316(21)

ų^.

2	Sec. EEE-3. 36 MRSA c. 105, sub-c. IV-B is enacted to read:
4	SUBCHAPTER IV-B
6	MAINE RESIDENT HOMESTEAD PROPERTY TAX EXEMPTION
8	<u>§681. Definitions</u>
10	
12	As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
14	1. Applicant. "Applicant" means an individual who has applied for a homestead property tax exemption pursuant to this
16	subchapter.
18	2. Homestead. "Homestead" means any residential property in this State assessed as real property owned by an applicant or
20	held in a revocable living trust for the benefit of the applicant and occupied by the applicant as the applicant's permanent
22	residence. A "homestead" does not include any real property used solely for commercial purposes.
24	2 Description "Description of many that
26	3. Permanent residence. "Permanent residence" means that place where an individual has a true, fixed and permanent home and principal establishment to which the individual, whenever
28	absent, has the intention of returning. An individual may have only one permanent residence at a time and, once a permanent
30	residence is established, that residence is presumed to continue until circumstances indicate otherwise.
32	4. Permanent resident. "Permanent resident" means an
34	individual who has established a permanent residence.
36	§682. Permanent residency; factual determination by assessor
38	The assessor shall determine whether an applicant has a permanent residence in this State. In making a determination as
40	to the intent of an individual to establish a permanent residence
42	in this State, the assessor may consider the following:
44	 Formal declarations. Formal declarations of the applicant or any other individual;
46	2. Informal statements. Informal statements of the
48	applicant or any other individual;
50	 Place of employment. The place of employment of the applicant;

Page 2-LR3316(21)

R.

2 4. Previous permanent residence. The previous permanent residence of the applicant and the date the previous permanent residency was terminated; 4 б 5. Voter registration. The place where the applicant is registered to vote; 8 6. Driver's license. The place of issuance to the applicant of a driver's license and the address listed on the 10 license; 12 7. Certificate of motor vehicle registration. The place of issuance of a certificate of registration of a motor vehicle 14 owned by the applicant and the address listed on the certificate; 16 8. Income tax returns. The residence claimed on any income tax return filed by the applicant; 18 20 9. Motor vehicle excise tax. The place of payment of a motor vehicle excise tax by the applicant; or 22 10. Military residence. A declaration by the applicant of permanent residence registered with any branch of the Armed 24 Forces of the United States. 26 §683. Exemption of homesteads 28 1. Exemption amount. The estate up to the just value of 30 \$7,000 of the homestead of a permanent resident of this State who has owned a homestead in this State for the preceding 12 months is exempt from taxation except for assessments for special 32 benefits. In determining the local assessed value of the exemption, the assessor shall multiply the amount of the 34 exemption by the ratio of current just value upon which the assessment is based as furnished in the assessor's annual return 36 pursuant to section 383. If the title to a homestead is held by the applicant jointly or in common with others, the exemption may 38 not exceed \$7,000 of the just value of the homestead, but may be apportioned among the owners who reside on the property to the 40 extent of their respective interests. A municipality responsible for administering the homestead exemption has no obligation to 42 create separate accounts for each partial interest in a homestead owned jointly or in common. 44 46 2. Exemption in addition to other exemptions. The exemption provided in this subchapter is in addition to the

48 exemptions provided in sections 653 and 654.

Page 3-LR3316(21)

<u>3. Effect on state valuation.</u> The just value of homesteads
 <u>exempt under this subchapter must be included in the annual determination of state valuation under sections 208 and 305.</u>

4. Property tax rate. The value of homestead exemptions under this subchapter must be included in the total municipal valuation used to determine the municipal tax rate. The municipal tax rate as finally determined may be applied to only the taxable portion of each homestead qualified for that tax year.

10

12

§684. Forms; application

1. Generally. The bureau shall furnish to the assessor of each municipality a sufficient number of printed forms to be 14 filed by applicants for an exemption under this subchapter and shall determine the content of the forms. A municipality shall 16 provide to its inhabitants reasonable notice of the availability of application forms. An individual claiming an exemption under 18 this subchapter for the first time shall file the application form with the assessor or the assessor's representative. For an 20 exemption from taxes based on the status of property on April 1, 22 1998, the application must be filed by May 15, 1998. For taxes based on the status of property after April 1, 1998, the application must be filed by April 1st of the year on which the 24 taxes are based.

26

 False filing. An individual who knowingly gives false
 information for the purpose of claiming a homestead exemption under this subchapter commits a Class E crime. An individual who
 claims to be a permanent resident of this State under this subchapter who also claims to be a permanent resident of another
 state for the tax year for which an application for a homestead exemption is made commits a Class E crime.

3. Continuation of eligibility. The assessor shall evaluate annually the ongoing eligibility of property for which a 36 homestead exemption has been approved under this subchapter. The evaluation must be based on the status of the property on April 38 1st of the year on which the homestead exemption is based. The 40 evaluation must include, but is not limited to, a review of whether the ownership of the property has changed in any manner 42 that would disqualify the property for an exemption under this subchapter or whether the owner has ceased to use the property as 44 a homestead. If the assessor determines that the property is no longer entitled to an exemption under this subchapter, the assessor shall notify the owner as provided in section 686 that 46 the property is no longer entitled to an exemption under this 48 subchapter.

Page 4-LR3316(21)

4. Owner notification. An owner of property receiving an exemption under this subchapter shall notify the assessor promptly when the ownership or use of the property changes so as to change the gualification of the property for an exemption under this subchapter.

§685. Duty of assessor; reimbursement by State

2

4

б

8

22

A d'S.

 Examination and identification. The assessor shall
 examine each application for homestead exemption that is timely filed with the assessor, determine whether the property is
 entitled to an exemption under this subchapter and identify the exemption in the municipal valuation.

 Entitlement to reimbursement by the State; calculation.
 A municipality that has approved homestead exemptions under this subchapter may recover from the State 100% of the taxes lost by reason of the exemptions upon proof in a form satisfactory to the bureau. The bureau shall reimburse the Unorganized Territory
 Education and Services Fund for 100% of taxes lost by reason of the exemption.

3. Information provided to State; deviations in assessment 24 ratio. The assessor shall provide by June 1st, annually, any relevant information requested by the bureau for the purpose of 26 determining the actual assessment ratio for developed parcels in use in a municipality. The certified ratio declared by the 28 municipality must be considered accurate by the bureau if it is within 10% of the assessment ratio last determined by the bureau 30 in its annual report of ratio studies involving developed parcels of property. The assessor may submit additional information on the relevant assessment ratio to the bureau in order to prove 3.2 that a different ratio should apply. The bureau may accept a 34 certified ratio that deviates more than 10% from the last reported developed parcel ratio only if the information submitted 36 by the municipality clearly indicates that the certified ratio is more accurate than the assessment ratio contained in the bureau's 38 most recent annual report.

 40 <u>4. Estimated and final payments by the State.</u> Reimbursement to municipalities must be made in the following
 42 <u>manner.</u>

44	A. The bureau shall estimate the amount of reimbursement
	required under this section for each municipality and
46	certify 80% of the estimated amount to the Treasurer of
	State by August 1st, annually. The Treasurer of State shall
48	pay by August 15th, annually, the amount certified to each
	municipality entitled to reimbursement.
50	

Page 5-LR3316(21)

B. A municipality claiming reimbursement under this section shall submit a claim to the bureau by November 1st of the year in which the exemption applies or within 30 days of commitment of taxes, whichever occurs later. The bureau shall review the claims and determine the total amount to be paid. The bureau shall certify and the Treasurer of State shall pay by December 15th of the year in which the exemption applies the difference between the estimated payment issued and the amount that the bureau finally determines for that tax year. Municipal claims that are timely filed after November 1st must be paid as soon as reasonably possible after the December 15th payment date. If the total amount of reimbursement to which a municipality is entitled is less than the amount received under paragraph A, the municipality shall repay the excess to the State by December 30th of the year, or the amount may be offset against the amount of state-municipal revenue sharing due the municipality under Title 30-A, section 5681.

5. Reimbursement for state mandated costs. The bureau shall reimburse municipalities and the Unorganized Territory Education and Services Fund for state mandated costs in the manner provided in Title 30-A, section 5685.

<u>§686. Denial of homestead exemption; appeals</u>

26

2

4

6

8

10

12

14

16

18

20

22

24

R & S.

If the assessor determines that a property is not entitled to a homestead exemption under this subchapter, the assessor shall promptly provide a notice of denial, including the reasons for the denial, to the applicant by either personal delivery or regular mail. An applicant may appeal a denial of an exemption under this subchapter using the procedures provided in subchapter VIII. If the assessor determines that a property receiving an exemption under this subchapter any year within the 10 preceding years was not eligible for the exemption, the assessor shall immediately notify the bureau in writing.

38 §687. Supplemental assessment

If the assessor notifies the bureau under section 686, or 40 the bureau otherwise determines that a property improperly received an exemption under this subchapter for any of the 10 42 years immediately preceding the determination, the assessor shall 44 supplementally assess the property for which the exemption was improperly received, plus costs and interest. The supplemental assessment must be assessed and collected pursuant to section 46 713-B. The bureau shall deduct the value of the portion of the supplemental assessment that pertains to any funds previously 48 reimbursed to the municipality under section 685 from the next reimbursement issued to the municipality. 50

Page 6-LR3316(21)

<u>§688. Effect of determination of residence</u>

A determination of permanent residence made for purposes of this subchapter is not binding on the bureau with respect to the administration of Part 8 and has no effect on determination of domicile for purposes of the Maine individual income tax.

2

4

6

8

10

22

24

5. # S.

§689. Audits; determinations of bureau

The bureau has the authority to audit the records of a municipality to ensure compliance with this subchapter. The bureau may independently review the records of a municipality to determine if homestead exemptions have been properly approved. If the bureau determines that a homestead exemption was improperly approved, the bureau shall ensure, either by setoff against other payments due the municipality or otherwise, that the municipality is not reimbursed for the exemption. A municipality that is aggrieved by a determination of the bureau under this subchapter may appeal pursuant to section 151.

Sec. EEE-4. 36 MRSA §5126, first ¶, as amended by PL 1997, c. 24, Pt. E, §2, is further amended to read:

A For income tax years beginning on or after January 1, 1998 but before January 1, 1999, a resident individual is allowed 26 \$2,100 <u>\$2,400</u> for each exemption to which the individual is 28 entitled for the taxable year for federal income tax purposes, unless the taxpayer is claimed as a dependent on another return. No For income tax years beginning on or after January 1, 1999, a 30 resident individual is allowed \$2,750 for each exemption to which the individual is entitled for the taxable year for federal 32 income tax purposes, unless the taxpayer is claimed as a 34 dependent on another return. An additional exemption may-be is not allowed for taxpayers over 65 years of age or blind. The nominal-dollar-amount-of-this-section-is-subject-to-adjustment 36 pursuant-to-Title-5,-section-1518.

Sec. EEE-5. 36 MRSA §5126, 2nd ¶, as enacted by PL 1997, c. 40 24, Pt. E, §2, is amended to read:

For tax years beginning on or after January 1, 1999 2000, the nominal dollar amount of this section is also subject to annual adjustment by multiplying it by the percentage adjustment factor defined in section 5402, subsection 2 and rounded down to the nearest \$50. If any adjustment is made pursuant to this paragraph, it is effective for the current taxable year and is incorporated into the income tax forms and instructions of the State Tax Assessor for that taxable year.

50

38

Page 7-LR3316(21)

Sec. EEE-6. 36 MRSA §6201, sub-§11-A, as enacted by PL 1987, c. 839, §2, is amended to read:

11-A. Rent constituting property taxes accrued for nonelderly household. "Rent constituting property taxes accrued б for nonelderly household" means 15% <u>18%</u> of the gross rent actually paid in cash or its equivalent in any tax year by a claimant and the claimant's household solely for the right of occupancy of their Maine homestead in the tax year and which rent constitutes the basis, in the succeeding calendar year, of a claim for relief under this chapter by the claimant.

EEE-7. Appropriation. Sec. The following funds are appropriated from the General Fund to carry out the purposes of this Act.

1998-99

\$148,979

Administrative and Financial Services, 20 **Department** of

22 **Bureau of Revenue Services**

A & S

2

4

8

10

12

14

16

18

28

40

42

24	Positions - Legislative Count	(3.000)
	Personal Services	\$ 88,979
26	All Other	60,000

TOTAL

30 Provides funds for a Revenue 32 Agent position and 2 Property Tax Appraiser I positions and 34 related administrative expenses to implement the 36 Maine Resident Homestead Property Tax Exemption 38 program.

Homestead Property Tax Exemption Reimbursement

All Other 44

\$46,138,220

Provides funds for 100% of 46 the estimated amount of 48 property tax exempted under the Maine Resident Homestead

Page 8-LR3316(21)



Property Tax Exemption program.

2

4

6

1. # S

Homestead Property Tax Exemption -Mandate Reimbursement

8 All Other

\$715,000

10 Provides funds to reimburse municipalities for 90% of the 12 estimated local costs incurred to implement the Homestead 14 Maine Resident Property Tax Exemption 16 program.

18

20 DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES 22 TOTAL

\$47,002,199

Sec. EEE-8. Transfer of funds. Notwithstanding the Maine Revised Statutes, Title 5, section 1585, or any other provision of law, the State Controller is authorized to transfer \$47,051,828 from the Tax Relief Fund for Maine Residents to the General Fund unappropriated surplus in fiscal year 1998-99.

 Sec. EEE-9. Transfer of funds. Notwithstanding the Maine Revised Statutes, Title 5, section 1585, or any other provision
 of law, the State Controller is authorized to transfer \$29,080,192 from the Tobacco Tax Relief Fund to the General Fund
 unappropriated surplus in fiscal year 1998-99.

36 Sec. EEE-10. Retroactivity. This Act applies retroactively to April 1, 1998.'

Further amend the amendment by relettering or renumbering 40 any nonconsecutive Part letter or section number to read consecutively.

FISCAL NOTE

This amendment will have no net effect on General Fund 46 appropriations and revenue and a balanced budget is maintained for fiscal year 1997-98 and fiscal year 1998-99.

48

38

42

44

Page 9-LR3316(21)

SUMMARY

This amendment provides that the personal exemption amount for Maine's individual income tax is increased to \$2,400 for tax years beginning in 1998 and \$2,750 for tax years beginning on or after January 1, 1999.

8 The amendment provides an equalized homestead property tax exemption of \$7,000 for Maine residents. The homestead property 10 tax exemption is administered on the local level with the State reimbursing municipalities for 100% of the taxes lost and 90% of 12 the local administrative costs. Municipal property tax bills must identify the exemption and the amount of property tax 14 reduction.

16 The amendment increases benefits for renters under the Maine Residents Property Tax Program by increasing the percentage of 18 rent constituting property taxes accrued for a nonelderly household from 15% to 18% of rent paid.

The amendment provides required appropriations and a fiscal

22 note. 24 26 SPONSORED BY: (Representative TRTPP 28 TOWN: Topsham

30

20

Ras.

2

Page 10-LR3316(21)