



# **118th MAINE LEGISLATURE**

## **FIRST SPECIAL SESSION-1997**

Legislative Document No. 1827

S.P. 624

In Senate, April 28, 1997

An Act to Authorize the Operation of Video Gaming Terminals by Certain Nonprofit Organizations.

Received by the Secretary of the Senate on April 17, 1997. Referred to the Committee on Legal and Veterans Affairs pursuant to Joint Rule 308.2 and ordered printed pursuant to Joint Rule 401.

HBren

JOY J. O'BRIEN Secretary of the Senate

Presented by Senator DAGGETT of Kennebec. Cosponsored by Representative DUNLAP of Old Town and Senators: CATHCART of Penobscot, FERGUSON of Oxford, MICHAUD of Penobscot, NUTTING of Androscoggin, Representatives: MUSE of South Portland, TRUE of Fryeburg.

#### Be it enacted by the People of the State of Maine as follows: 2 Sec. 1. 8 MRSA §372, sub-§2, ¶I, as repealed and replaced by PL 1993, c. 349, §23, is amended to read: 4 Carry on a continuous study and investigation of the б Ι. lotteries throughout the State and the operation and administration of similar laws that may be in effect in 8 other states or countries; and 10 Sec. 2. 8 MRSA §372, sub-§2, ¶J, as enacted by PL 1991, c. 780, 12 Pt. Y, §112, is amended to read: 14 J. Assign duties as necessary to a designee .; and Sec. 3. 8 MRSA §372, sub-§2, ¶K is enacted to read: 16 18 K. Carry out the duties assigned to the director under Title 17, chapter 16, including developing and maintaining a central computer system to monitor licensed video gaming 20 terminals and coordinating and cooperating with the Chief of 22 the State Police in implementing and enforcing that chapter. Sec. 4. 8 MRSA §374, sub-§1, ¶¶K and L, as enacted by PL 1987, 24 c. 505, §2, are amended to read: 26 Κ. The manner and amount of compensation to be paid licensed sales agents necessary to provide for the adequate 28 availability of tickets or shares to prospective buyers and 30 for the convenience of the general public; and 32 The apportionment of the total annual revenue accruing L. from the sale of lottery tickets or shares and from all 34 other sources for the payment of prizes to the holders of winning tickets or shares; for the payment of costs incurred 36 the operation and administration of the lotteries, in including the expenses of the commission and the costs 38 resulting from any contract or contracts entered into for promotional, advertising, consulting or operational services or for the purchase or lease of lottery equipment and 40 materials; for the repayment of the money appropriated to the State Lottery Fund; and for transfer to the General Fund 42 for distribution pursuant to section 387 -; and 44 Sec. 5. 8 MRSA §374, sub-§1, ¶M is enacted to read: 46 M. Rules to administer and enforce Title 17, chapter 16, 48 which may be adopted jointly with the Chief of the State Police. These rules are routine technical rules pursuant to 50 Title 5, chapter 375, subchapter II-A.

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2	Sec. 6. 17 MRSA §348 is enacted to read:
4	§348. Applicability
б	Except as expressly provided in chapter 16, this chapter does not apply to video gaming terminals.
8 10	Sec. 7. 17 MRSA c. 16 is enacted to read:
	CHAPTER 16
12	VIDEO GAMING TERMINALS
14 16	SUBCHAPTER I
18	GENERAL PROVISIONS
19	§361. Definitions
20 22	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
24	1. Associated equipment. "Associated equipment" means any proprietary device, machine or part used in the manufacture or
26 28	maintenance of a video gaming terminal, including but not limited to integrated circuit chips, printed wired assemblies, printed wired boards, printing mechanisms, video display monitors and
30	metering devices.
	2. Director. "Director" means the Director of the Bureau
32	of Alcoholic Beverages and Lottery Operations in the Department of Administrative and Financial Services.
34	3. Drug abuser. "Drug abuser" has the same meaning as set
36	forth in Title 5, section 20003, subsection 10.
38	<u>4. Drug addict. "Drug addict" has the same meaning as set</u> forth in Title 5, section 20003, subsection 11.
40	5. Drug-dependent person. "Drug-dependent person" has the
42	same meaning as set forth in Title 5, section 20003, subsection 12.
44	6. Entity. "Entity" means a nonprofit charitable,
46	educational, political, civic, recreational, fraternal, patriotic or religious organization.
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50	<b>7. Formal charging instrument.</b> "Formal charging instrument" means a complaint, indictment, information, juvenile

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petition or other formal written accusation against a person for some criminal or juvenile offense.

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8. Fugitive from justice. "Fugitive from justice" has the same meaning as set forth in Title 15, section 201, subsection 4.

 9. Gray area machine. "Gray area machine" means a machine
 8 that is similar to the type of video gaming terminal that has been legalized for gambling by the Chief of the State Police but
 10 in fact has not been licensed and authorized by the Chief of the State Police.

- 10. Licensee. "Licensee" means an entity licensed by the
   14 Chief of the State Police to operate a video gaming terminal.
- 16 <u>11. Net terminal income. "Net terminal income" means money</u> inserted into a video gaming terminal minus credits paid out in 18 <u>cash.</u>
- 20 **12. Operate.** "Operate" means to offer for use exclusively by members and guests of an entity.

Payback value. "Payback value" means the value of
 credits granted to players by a video gaming terminal compared to
 the value of money inserted into the terminal by players.
 calculated on an annual basis.

14. Reckless or negligent conduct. "Reckless or negligent 28 means that the applicant, either consciously conduct" disregarding or failing to be aware of a risk that the 30 applicant's conduct would cause such a result, engaged in conduct that in fact created a substantial risk of death, serious bodily 32 injury or bodily injury to another human being and the 34 applicant's disregard or failure to be aware of that risk, when viewed in light of the nature and purpose of the applicant's 36 conduct and the circumstances known to the applicant, involved a deviation from the standard of conduct that a reasonable and 38 prudent person would observe in the same situation.

 40 15. Uniform location agreement. "Uniform location agreement" means a written agreement between a licensee and a
 42 video gaming terminal distributor that governs the terms and conditions of the placement of video gaming terminals on the
 44 premises of the licensee and that is on a form developed by the Chief of the State Police.
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16. Video gaming terminal. "Video gaming terminal" means a machine that, upon insertion of coin or currency, is available to play or simulate the play of a video game authorized by the Chief of the State Police, including but not limited to poker, keno,

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blackjack and line games utilizing a video display and
 microprocessor, in which by chance the player may receive free
 games or credits that may be redeemed for cash. "Video gaming
 terminal" does not include a machine that directly dispenses
 coins, cash or tokens.

17. Video gaming terminal distributor. "Video gaming
 8 terminal distributor" means a person who owns video gaming
 terminals and who distributes or places video gaming terminals or
 10 associated equipment for use in this State.

- 12 <u>18. Video gaming terminal manufacturer.</u> "Video gaming terminal manufacturer" means a person who assembles or produces 14 video gaming terminals or associated equipment for sale or use in this State.
- 19. Video gaming terminal wholesaler. "Video gaming 18 terminal wholesaler" means a person who sells video gaming terminals or associated equipment for distribution in this State.
- <u>§362. License required</u>
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## Jz. License lequiled

A person may not manufacture, distribute, sell, operate or place a video gaming terminal for use in this State unless the person is licensed to do so by the Chief of the State Police. An entity may not place for use or operate a video gaming terminal in this State unless the machine is licensed by the Chief of the State Police.

- 30 §363. Administration and enforcement
- 32 The Chief of the State Police and the director shall administer and enforce the provisions of this chapter as 34 specified in this chapter.
- 36 **§364.** Powers and duties of the Chief of the State Police
- 38 **1. Powers.** In addition to powers conferred by any other provision of law, the Chief of the State Police may:
- A. Regulate, supervise and exercise general control over
   42 the operation of video gaming terminals;
- 44 B. Investigate the direct or indirect ownership or control of any licensee;

# C. Adopt rules necessary to administer and enforce this chapter, including the power to jointly adopt rules with the State Lottery Commission. These rules are routine technical rules pursuant to Title 5, chapter 375, subchapter II-A;

2	D. In any investigation conducted under this chapter, issue subpoenas to compel the attendance of witnesses and the
4	production of evidence relevant to any fact at issue; and
б	E. Approve or disapprove terms and conditions of uniform location agreements.
8	2. Duties. The Chief of the State Police shall:
10	A. Investigate or cause to be investigated all complaints
12	made to the State Police and all violations of this chapter or the rules adopted under this chapter;
14	B. Adopt rules, which are routine technical rules pursuant
16	to Title 5, chapter 375, subchapter II-A, to prevent undesirable conduct relating to the operation of video
18	gaming terminals, including the following:
20	(1) The practice of any fraud or deception upon a player of a video gaming terminal;
22	(2) The presence of a video gaming terminal in or at
24	premises that may be unsafe due to fire hazard or other such conditions;
26	(3) The use of obscene advertising;
28	(4) The solicitation on a public way of persons to
30	play video gaming terminals;
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	(5) The infiltration of organized crime into the operation of video gaming terminals or into the
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34 36	operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location
	operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location where video gaming terminals are in use; and
36	operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location where video gaming terminals are in use; and (7) The use of the word "casino" to describe any video gaming terminal licensed under this chapter or as the
36 38	operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location where video gaming terminals are in use; and (7) The use of the word "casino" to describe any video
36 38 40	<pre>operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location where video gaming terminals are in use; and (7) The use of the word "casino" to describe any video gaming terminal licensed under this chapter or as the name or any part of the name of the licensed premises or of a portion of the premises where the video gaming terminal is located;</pre>
36 38 40 42	operation of video gaming terminals or into the distribution of the terminals; (6) The presence of disorderly persons in a location where video gaming terminals are in use; and (7) The use of the word "casino" to describe any video gaming terminal licensed under this chapter or as the name or any part of the name of the licensed premises or of a portion of the premises where the video gaming

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(2) The funds from the terminal have not been 2 distributed, deposited or allocated in accordance with section 383; 4 The terminal does not meet the licensure (3) requirements of this chapter; or б (4) Licensee is guilty of criminal conduct; and 8 D. In accordance with the Maine Administrative Procedure 10 Act develop industry standards for uniform location agreements to be used as the basis of agreements between 12 distributors and licensees. 14 §365. Powers and duties of director 16 1. Powers. In addition to powers conferred by any other provision of law, the director may: 18 20 A. Propose to the State Lottery Commission for adoption rules necessary to administer and enforce this chapter, 22 including rules to be adopted jointly with the Chief of the State Police. These rules are routine technical rules pursuant to Title 5, chapter 375, subchapter II-A; and 24 B. Subject to approval of the State Lottery Commission and 26 to any applicable laws relating to public contracts, enter into a contract for performance of the director's duties 28 under this chapter. All contracts must be awarded in accordance with rules adopted by the Department of 30 Administrative and Financial Services pursuant to Title 5, 32 chapters 141 to 145 and Title 5, sections 1812 and 1813. A contract awarded or entered into by the director may not be 34 assigned by the holder of the contract, except by specific approval of the commission. 36 2. Duties. The director shall: 38 A. Develop, install and test a central computer system with dial-up polling to all licensed video gaming terminals to 40 provide auditing program information. The system must use continuous, on-line polling beginning no earlier than 6 42 months after the number of video gaming terminals licensed reaches 1000. The communications system may not limit 44 participation to only one manufacturer of video gaming 46 terminals by either the cost in implementing the necessary program modifications to communicate or the inability to 48 communicate with the central communications system;

- B. Maintain and monitor the central computer system to ensure compliance with this chapter;
- C. Attempt to determine the cause of any video gaming terminal malfunction detected by the central computer system
   and notify the Chief of the State Police of any suspected tampering with a video gaming terminal or any other
   violation of this chapter or the rules adopted under this chapter;
- D. Cause the central computer system to disable a video gaming terminal as directed by the Chief of the State Police in accordance with section 364;
- E. Collect funds due the State under section 383 and deposit them in the Video Gaming Fund established in section 384;
- F. Immediately notify the Chief of the State Police of the 20 failure of any distributor to comply with section 383;
- 22 G. Certify monthly to the Treasurer of State, the State Lottery Commission and the Commissioner of Administrative
   24 and Financial Services a full and complete statement of all video gaming terminal revenue, credits disbursed by
   26 licensees, administrative expenses and the allocation of net terminal income for the preceding month;
- H. Submit by January 15th an annual report to the Governor
   and the joint standing committee of the Legislature having
   jurisdiction over legal affairs of video gaming terminal
   revenue, credits disbursed by licensees, administrative
   expenses and the allocation of net terminal income for the
   preceding year;
- 36 <u>I. Prepare and submit to the Commissioner of Administrative</u> and Financial Services a budget for the program's 38 administration; and
- 40 J. Cooperate with the Chief of the State Police in implementing and enforcing the provisions of this chapter.
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## §366. Applicability of chapter 14

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## Except as expressly provided in this chapter, chapter 14 does not apply to video gaming terminals.

## SUBCHAPTER II

## LICENSING

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## 2 §371. License to operate

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4	1. Eligible entities. The Chief of the State Police may
6	issue a license to operate a video gaming terminal to an entity listed in section 332, subsection 1 or to a person licensed to sell liquor for consumption on the premises where sold, if the
8	establishment is one of the following types of licensed establishments as defined in Title 28-A, section 2, subsection
10	15: club, hotel, incorporated civic organization or Class A lounge.
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	<ol><li>Qualifications for license. An entity may be issued a</li></ol>
14	<u>license to operate a video gaming terminal if the entity is</u> eligible for a license under subsection 1, has sufficient
16	financial assets to meet the financial obligations imposed by this chapter and a method acceptable to the Chief of the State
18	Police for meeting those obligations and the entity and each
20	officer or director of the entity:
20	) Is of good monol absurgton determined museus to
22	A. Is of good moral character, determined pursuant to subsection 4;
24	B. Is current in payment of all taxes, interest and penalties owed to the State or to a municipality, excluding
26	items under formal dispute or appeal pursuant to applicable statutes or ordinances;
28	statutes of ofdinances,
20	C. Has not been involved in any criminal activity and has
30	not been convicted of a crime punishable by one year or more of imprisonment in any jurisdiction unless at least 10 years
32	have passed since satisfactory completion of the sentence or probation imposed by the court for the crime;
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36	D. Has not been convicted of a violation of this chapter or chapter 14;
38	E. Is not a fugitive from justice, a drug abuser, a drug
	<u>addict, a drug-dependent person, an illegal alien or a</u>
40	<u>person who was dishonorably discharged from the military</u> forces within 5 years prior to the date of application;
42	F. Has completed the application form and complied with the
44	requirements of section 374; and
46	<u>G. Has not knowingly made a false statement of material fact to the Chief of the State Police in applying for a</u>
48	license under this chapter or chapter 14.

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3. Determination of good moral character. The Chief of the State Police shall make a determination of moral character solely 2 on the basis of information recorded by governmental entities within 5 years of receipt of the application, including, but not 4 limited to, the following matters: 6 A. Information of record relative to incidents of abuse by the applicant of family or household members, provided 8 pursuant to Title 19, section 770, subsection 1; 10 B. Information of record relative to convictions of the applicant for crimes punishable by imprisonment for less 12 than one year or adjudications of the applicant for juvenile 14offenses involving conduct that, if committed by an adult, would be punishable by imprisonment for less than one year; 16 C. Information of record indicating that the applicant has engaged in reckless or negligent conduct; 18 D. Information of record relative to adjudications of the 20 applicant for civil violations; and 22 E. Information of record regarding charges against the applicant for any crime in any jurisdiction. 24 26 4. Local approval of application for license. The Chief of the State Police may not issue a license to operate a video gaming terminal until the initial application for the license is 28 first approved by the municipal officers of the municipality in 30 which the applicant's premises are located or, if the premises are located in an unincorporated place, until the application is approved by the county commissioners of the county in which the 32 unincorporated place is located. 34 5. Hearing process. The municipal officers or, in the case of an unincorporated place, the county commissioners of the 36 county in which the unincorporated place is located may hold a public hearing for the consideration of the applications for new 38 video gaming terminal licenses. The municipal officers or county commissioners may hold a public hearing for the consideration of 40 requests for renewal of licenses. 42 A. The Chief of the State Police shall prepare and supply 44 application forms. 46 B. The municipal officers or the county commissioners shall provide, at the applicant's prepaid expense, public notice 48 of a hearing held under this section by causing a notice stating the time and place of hearing to appear at least 6 50 consecutive days before the date of the hearing in a daily

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newspaper having general circulation in the municipality where the premises are located or 2 consecutive weeks before the date of the hearing in a weekly newspaper having general circulation in the municipality where the premises are located.

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C. In granting or denying an application, the municipal officers or the county commissioners shall indicate the reasons for their decision and provide a copy to the applicant.

12 <u>6. Placement of terminals. No more than 5 video gaming terminals may be placed on the premises of a licensee. A</u>
14 terminal may not be placed in any location other than the premises of the licensee. A licensee must own or control the
16 premises on which a video gaming terminal is located. The terminal area must be designed to permit the licensee or an agent
18 of the licensee to see and control the area at all times to ensure compliance with the provisions of this chapter.

7. Uniform location agreement. Each location must be subject to a uniform location agreement between the distributor 22 and the licensee. A copy of the agreement must be submitted to 24 the Chief of the State Police. The Chief of the State Police may approve or disapprove any uniform location agreement. If the 26 uniform location agreement is disapproved, the Chief of the State Police must provide written reasons for the denial. The uniform location agreement is the complete and sole agreement between the 28 licensee and the distributor regarding video gaming terminals. 30 No other agreement between the licensee and the distributor is legally binding.

 8. Appeal to commissioner. Any distributor or licensee
 34 denied approval of a uniform location agreement may appeal the decision of the Chief of the State Police to the Commissioner of
 36 Public Safety. The commissioner shall hold a hearing to include the distributor, the licensee and the Chief of the State Police
 38 or the chief's designee before rendering a decision on the appeal. The commissioner shall render a decision within 30 days
 40 of the hearing.

42 9. Disclosure of other contracts and agreements. A distributor shall disclose to the Chief of the State Police any
 44 other contracts or agreements that the distributor or a subsidiary of the distributor has made with a licensee.
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10. Incentives prohibited. A distributor may not offer an incentive to a licensee to accept placement of a video gaming terminal on the premises of the licensee and a licensee may not solicit such an incentive. For purposes of this subsection,

"incentive" means any consideration, including merchandise, a premium or bonus in cash or an advance payment of the licensee's 2 share of net terminal income. "Incentive" does not include the licensee's share of net terminal income provided for in section 4 383. A person who violates this subsection is guilty of a Class C crime and that person's license, if any, is revoked and the 6 right to apply for a license under this chapter is precluded. 8 §372. Licensing of terminals 10 1. License required. A video gaming terminal may not be placed for public use or operated in this State unless the 12 terminal is licensed by the Chief of the State Police. The terminal license must be prominently displayed on the terminal. 14 Language describing the odds of winning the game and warning of the danger of compulsive gambling must also be prominently 16 displayed on the terminal. 18 2. Requirements for license. To be licensed, a video 20 gaming terminal: 22 A. May offer only games permitted by the Chief of the State Police; 24 B. May not have any means of manipulation that affect the 26 random probabilities of winning a game; 28 C. Must have one or more mechanisms that accept coin or cash in the form of bills and that are designed to prevent a person from obtaining credits without paying; 30 32 D. Must be designed to suspend operation until reset if a person attempts, by physical or other tampering, to obtain 34 credits without paying; E. Must have nonresettable meters housed in a readily 36 accessible locked terminal area that keep a permanent record 38 of all cash inserted into the terminal, credits awarded by the terminal, credits played for video games and credits 40 distributed by tickets made by the terminal's printer; 42 F. Must be capable of printing a ticket voucher stating the value of the credits for the player at the end of play; the 44 time of day in 24-hour format showing hours and minutes; the date; the terminal's serial number; the sequential number of 46 the ticket vouchers; and an encrypted validation number from which the validity of the credits may be determined; 48 G. Must have accounting software that keeps an electronic 50 record of information that includes, but is not limited to,

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- the following: total cash inserted into the terminal; total credits awarded by the terminal, total credits played for video games and total credits distributed by tickets made by the terminal's printer; and the payback percentage of each video game; and
- H. Must be linked to the central communications system developed under sections 364 and 365 to provide auditing program information.

3. Amount of play; payback value. A video gaming terminal may be played for a minimum of 25¢ and a maximum of \$2 in a single game. A video gaming terminal may not accept more than \$10 at a time. The maximum prize awarded may not exceed the value of \$1,000. The payback value of each type of game offered by each terminal must be at least 80%.

4. Examination of prototypes. The Chief of the State 18 Police and the Attorney General shall examine prototypes of video gaming terminals and associated equipment of manufacturers 20 seeking a license as required in this chapter. The Chief of the 22 State Police shall require the manufacturer seeking the examination and approval of the video gaming terminal or associated equipment to pay the anticipated actual cost of the 24 examination before the examination occurs. After the examination occurs, the Chief of the State Police shall refund overpayments 26 or charge and collect amounts sufficient to reimburse the Chief 28 of the State Police for underpayments of actual cost. The Chief of the State Police may contract for the examinations of video 30 gaming terminals and associated equipment as required by this section.

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5. Unlicensed terminal subject to confiscation. Any terminal that is not licensed as required by this section or any gray area machine is contraband and a public nuisance and is subject to confiscation by any law enforcement officer.

 58 6. Ownership of terminals. An entity may not place or operate a video gaming terminal for use in this State if the terminal is owned by an entity other than a video gaming terminal distributor licensed under this chapter. A video gaming terminal
 42 distributor may not own more than 300 video gaming terminals licensed in this State or more than 15% of the total number of video gaming terminals licensed in this State, whichever is greater.

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## §373. Licensing of manufacturer, distributor, wholesaler

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**1. Qualifications.** To be licensed as a video gaming terminal manufacturer, distributor or wholesaler, a person must

meet the qualifications set forth in section 371, excluding subsection 1. Any individual applying for a license, any partner 2 of a partnership or any officer, director or holder of any ownership interest of a corporation or association applying for a 4 license as a manufacturer, distributor or wholesaler must submit 6 to a background investigation by the Chief of the State Police to verify the applicant's compliance with the requirements of 8 section 371, excluding subsection 1. Employees of video gaming terminal distributors involved in distribution, maintenance and 10 service of video gaming terminals must meet the gualifications set forth in section 371, subsection 2, paragraphs C, D and E and 12 section 371, subsection 3.

2. Levels of license; prohibition against multiple 14licenses. A person licensed as a video gaming terminal 16 manufacturer or wholesaler has a Level 1 license. A person licensed as a video gaming terminal distributor has a Level 2 license. A licensee has a Level 3 license. A person may not 18 hold more than one level of license.

3. Limitation on ownership. A partnership, corporation, 22 person, individual partner or shareholder of more than 5% of a corporation or an immediate family member of a person, individual 24 partner or shareholder of more than 5% of a corporation may not have ownership interests in more than one distributor. For the 26 purposes of this subsection, "immediate family" means a spouse, child, parent, stepchild or stepparent. 28

§374. Applications

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1. Form. An application for a license required under this 32 chapter must be on the form provided by the Chief of the State Police. The application must be signed by the individual applicant or by a duly authorized officer of the partnership, 34 corporation or association applying for the license. The application must contain, but is not limited to, the following 36 information regarding the individual applicant and each officer, 38 director, partner or owner of any interest in a corporation, partnership or association applying for a license: 40

A. Full name;

B. Full current address and addresses for the prior 5 years;

C. A record of previous issuances of, refusals to issue and 46 revocations of a license under this chapter; and

D. Answers to the following questions posed in 48 substantially the following form:

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2	(1) "Is there a formal charging instrument now pending against you in this or any other jurisdiction for a
	crime that is punishable by imprisonment for one year
4	or more?"
6	(2) "Is there a formal charging instrument now pending against you in this or any other jurisdiction for a
8	juvenile offense that involves conduct that, if committed by an adult, would be punishable by
10	imprisonment for one year or more?"
12	(3) "Have you ever been convicted of a crime described in subparagraph (1) or adjudicated as having committed
14	a juvenile offense as described in subparagraph (2)?"
16	(4) "Are you a fugitive from justice?"
18	(5) "Are you a drug abuser, drug addict or drug-dependent person?"
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22	(6) "Have you been dishonorably discharged from the military forces within the past 5 years?"
24	(7) "Are you an illegal alien?"
26	(8) "To your knowledge, have you been the subject of an investigation by any law enforcement agency within
28	the past 5 years regarding the alleged abuse by you of family or household members?"
30	Lanity of nousenoid members:
	(9) "Have you been convicted within the past 5 years
32	<u>of crimes punishable by imprisonment of less than one</u> <u>year?"</u>
34	(10) "Have you been adjudged within the past 5 years
36	to have committed juvenile offenses involving conduct
38	that, if committed by an adult, would be punishable by imprisonment of less than one year?"
40	(11) "To your knowledge, have you engaged within the
4.2	past 5 years in reckless or negligent conduct that has
42	<u>been the subject of an investigation by a governmental entity?"</u>
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	2. Signature as certification. The applicant, by affixing
46	the applicant's signature to the application, certifies the
48	following:
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documents made a part of the application are true and 2 correct; 4 That the applicant understands that an affirmative в. answer to one or more of the questions in subsection 1, 6 paragraph D, subparagraphs (3) to (7) is cause for refusal; 8 That the applicant understands that the answers to С. guestions in subsection 1, paragraph D are used by the Chief 10 of the State Police, along with other information, in judging good moral character and that an affirmative answer 12 to one or more of those questions may be cause for refusal to issue a license; and 14 D. That the applicant understands that knowingly making any 16 false statement in the application or any document made a 18 part of the application is grounds for a refusal to issue a license or for revocation or suspension of a license. 20 3. Consent to review records. At the request of the Chief of the State Police, the applicant shall take whatever action is 22 mecessary to permit the Chief of the State Police to examine all accounts and records in the applicant's possession, under the 24 applicant's control or under the control of 3rd parties but 26 accessible by consent of the applicant, and must authorize all 3rd parties in possession or in control of those accounts or records to allow the Chief of the State Police or a designee to 28 examine the accounts and records as the Chief of the State Police 30 determines necessary to ascertain: 32 A. Whether the information supplied on the application or any documents made a part of the application is true and 34 correct; B. Whether each of the requirements of this section has 36 been met; or 38 C. Whether the applicant meets the requirements for 40 licensure under this chapter. This requirement includes taking whatever action is necessary to 42 permit the Chief of the State Police or a designee to have access 44 to confidential records held by banks, the courts, law enforcement agencies and the military for the purposes stated in 46 this subsection. 48 4. Notification of municipal officers. An applicant for a license to operate a video gaming terminal must send a copy of 50 the application to the officers of the municipality in which the

A. That the statements made in the application and any

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	terminal will be operated. The applicant must certify in the
2	application that the copy has been sent and must list the names
	and addresses of the persons to whom the copy was sent.
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	<u>§375. Fees; term of license; transferability</u>
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Ŭ	1. Fees. The annual fee for a license issued under this
8	chapter is as follows:
Q	<u>Chapter is as forrows.</u>
10	A. A license for a video gaming terminal manufacturer is
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12	\$5,000;
12	<u>B. A license for a video gaming terminal wholesaler is</u>
14	<u>\$5,000;</u>
16	C. A license for a video gaming terminal distributor is
	\$2,500; and
18	
	D. A license to operate a video gaming terminal is \$100 per
20	terminal.
22	In addition to the annual license fee, the Chief of the State
	Police may charge a one-time application fee for a license
24	described in paragraph A, B or C in an amount equal to the actual
	cost of processing the application and performing any background
26	investigations. All fees collected pursuant to this section must
	be deposited directly to the Video Gaming Fund.
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	2. Term of license. All licenses issued by the Chief of
30	the State Police under this chapter are effective for one year
	and are renewable annually, unless sooner revoked pursuant to
32	section 376.
34	3. Nontransferable. A license issued under this chapter is
	not transferable or assignable.
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00	<u>§376. Actions relating to licenses</u>
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50	1. Suspension or revocation of license; refusal to renew.
40	The Chief of the State Police may refuse to renew a license after
40	a hearing in accordance with the Maine Administrative Procedure
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42	Act. The Chief of the State Police may suspend a license issued
	under this chapter for a period of up to 180 days. The
44	Administrative Court may suspend or revoke a license issued under
	this chapter. The Chief of the State Police may refuse to renew
46	or suspend a license and the Administrative Court may revoke or
	suspend a license for just cause, including any of the following:
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	A. The person made or caused to be made a false statement
50	<u>of material fact in obtaining a license under this chapter</u>

or in connection with service rendered within the scope of 2 the license issued; B. The person or the person's agent violated any provision 4 of this chapter or any rule adopted under this chapter; or б C. The holder of a license under this chapter becomes ineligible to hold that license. 8 10 The Chief of the State Police may not suspend a license unless the Chief of the State Police receives a written statement made under oath from a law enforcement officer establishing probable 12 cause for the suspension. The Chief of the State Police shall 14 immediately notify the licensee in writing of the suspension and the date the suspension is to take effect. If the licensee wishes to have a hearing, the licensee must notify the 16 Administrative Court in writing within 20 days of the date of the suspension. If a hearing is requested, the license remains 18 suspended pending the outcome of the hearing 20 2. Ineligibility period following refusal to issue or renew license or revocation of license. A person may not apply to the 22 Chief of the State Police for any license under this chapter less 24 than 2 years after the Chief of the State Police refused to issue or renew a license under this chapter or less than 2 years after the Administrative Court revoked a license issued to the person 26 under this chapter. 28 SUBCHAPTER III 30 TERMINAL OPERATION; ALLOCATION OF FUNDS 32 34 §381. Limits on terminal use 36 1. Hours of play. A licensee may not permit a person to play a video gaming terminal at any time other than during legal hours for the on-premises consumption of liquor. 38 40 2. Age of player. A licensee may not permit a person under 21 years of age to play a video gaming terminal. 42 3. Time and money limits imposed by licensee. A licensee may impose a daily limit on the amount of time or money spent by 44 an individual playing the video gaming terminals on the 46 licensee's premises. §382. Payment of credits by licensee 48

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A licensee shall redeem credits for players who earn credits on terminals located on the premises of that licensee in 2 accordance with rules adopted jointly by the Chief of the State 4 Police and the director. If a person receives a credit redeemable for more than \$500, the licensee shall require the person to complete a form listing the person's name, address and б social security number. The licensee shall promptly send the form to the Bureau of Taxation. 8

#### 10 §383. Allocation of funds

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1. Distributor responsible. A video gaming terminal distributor shall collect and allocate funds from video gaming terminals owned by the distributor in accordance with this 14 section.

2. Allocation of net terminal income. The distributor shall allocate 20% of the net terminal income to the State, 40% 18 of the net terminal income to the licensee on whose premises the 20 terminal is located and 40% of the net terminal income to the distributor.

3. Priority of payment to State. If funds collected from a video gaming terminal are not sufficient to pay the amounts due 24 the State, the distributor and the licensee, the distributor shall reduce the amount allocated to the distributor, the 26 licensee or both. The distributor may not reduce the amount 28 allocated to the State.

30 4. Deposit of state funds. Each distributor shall maintain a bank account accessible by the State for the deposit of funds owed to the State under this chapter. The distributor shall 32 deposit in that account the State's share of the net terminal income attributable to terminals owned by the distributor during 34 the first 15 days of each month not later than the 22nd day of the month. The distributor shall deposit in that account the 36 State's share of net terminal income attributable to terminals 38 owned by the distributor between the 16th and the last day of each month not later than the 7th day of the next month. If the 40 day on which funds must be deposited is not a business day, the funds must be deposited on the next business day after that date. 42

5. Use of state share. At the end of each fiscal year 44 beginning after June 30, 1998, the Treasurer of State shall transfer to the Local Government Fund created in Title 30-A, section 5681 an amount equal to 15% of the state share of net 46 terminal income derived from video gaming terminals during that fiscal year, net of state administrative costs. The State shall 48 spend 5% of the state share of net terminal income for the 50 treatment of compulsive gambling.

- 6. Failure to deposit funds. A distributor who willfully fails to comply with this section commits a Class C crime. The license of that person may be revoked by the Administrative Court and the video gaming terminals to which the undeposited funds are attributable may be disabled by the director at the direction of the Chief of the State Police.
- 7. Late payments. All payments not remitted when due must
   10 be paid together with a penalty assessment on the unpaid balance at a rate of 1.5% per month.

## <u>§384. Video Gaming Fund</u>

 Fund created. There is created and established a
 separate fund to be known as the Video Gaming Fund and to be deposited in depositories the Treasurer of State selects. The
 fund consists of all revenue payable to the State pursuant to sections 375 and 383 and all other money credited or transferred
 to the fund from any other fund or source pursuant to law.

- 22 **2.** Use of money. The money in the Video Gaming Fund may be appropriated or allocated only:
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- A. For expenses incurred in implementing or enforcing this chapter;
- 28 <u>B. For payment to the Local Government Fund pursuant to</u> section 383; and
  - C. For payment to the General Fund.

3. Committee review of allocation. The director shall 34 submit to the joint standing committee of the Legislature having jurisdiction over legal affairs for review all proposals for 36 allocations from the Video Gaming Fund. The proposed allocations for each fiscal year must be submitted by January 1st preceding 38 the start of the fiscal year.

## 40 §385. Use of proceeds by nonprofit organizations

42 Section 335 applies to the use of proceeds from video gaming terminals by any organization eligible to receive a license under
44 section 332, except that the organization is not prohibited from using the proceeds to pay salaries, wages or remuneration to its
46 employees. An organization eligible to receive a license under section 332 must file with the Chief of the State Police a
48 disposition of funds form prescribed by the Chief of the State Police a

gaming terminals. Every statement on the form must be made under oath by an officer of the organization.

A licensee shall maintain a record of charitable and community contributions made from the organization's share of net terminal income and shall annually forward to the Chief of the State Police and post prominently on or adjacent to the video gaming terminal the percent of net terminal income provided to charitable and community beneficiaries.

### SUBCHAPTER IV

### ENFORCEMENT AND PENALTIES

## 16 §391. Reports; records

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 18 1. Reports; records. The Chief of the State Police or the director shall require from any licensed distributor,
 20 manufacturer, wholesaler or licensee whatever records and reports the chief or the director considers necessary for the administration and enforcement of this chapter.

2. Location. A license holder shall maintain all records 24 required by this chapter or by rules adopted under this chapter 26 at the primary business office within this State of the license holder or on the premises where the video gaming terminal is 28 operated. In the case of a video gaming terminal manufacturer or wholesaler, the records must be maintained at the primary 30 business office of the manufacturer or wholesaler. The primary business office must be designated by the license holder in the license application. All records must be open to inspection by 32 the Chief of the State Police, the director or the designee of 34 either of them and a license holder may not refuse the Chief of the State Police, the director or the designee of either of them 36 the right to inspect or audit the records. Refusal to permit inspection or audit of the records is not a crime under this 38 chapter but does constitute grounds for revocation of the license.

40 §392. Access to premises, equipment, records

 A person holding a license under this chapter shall permit the Chief of the State Police or the chief's designee to inspect
 any equipment, prizes, records or items and materials used or to be used in the operation of any video gaming terminal
 manufactured, owned, distributed or operated by that person. A person holding a license under this chapter shall consent in
 writing to the examination of all accounts, bank accounts and records in the license holder's possession or under the license
 holder's control and shall authorize all 3rd parties in possession or in control of those accounts or records to allow the Chief of the State Police or the chief's designee to examine the accounts and records as the chief determines necessary.

## §393. Contempt

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If a witness refuses to obey a subpoena issued by the Chief of the State Police or to give any evidence relevant to proper 8 inquiry by the chief, the Attorney General may petition the Superior Court in the county where the refusal occurred to find 10 the witness in contempt. The Attorney General shall cause to be 12 served on the witness an order requiring that witness to appear before the Superior Court to show cause why that witness should not be adjudged in contempt. The court shall, in a summary 14 manner, hear the evidence and, if it is such as to warrant the court to do so, punish the witness in the same manner and to the 16 same extent as for contempt committed before the Superior Court or with reference to the process of the Superior Court. 18

#### §394. Violations 20

- 1. Crimes by licensees. A licensee who performs any of the 22 following acts commits a Class D crime:
- A. Permitting a person under 21 years of age to play a 26 video gaming terminal licensed pursuant to this chapter;
- B. Permitting a person to play a video gaming terminal 28 licensed pursuant to this chapter at a time other than during the legal hours for the on-premises consumption of 30 liquor;
- C. Extending credit to a person in order for the person to 34 play a video lottery terminal;
- D. Permitting a person to use a credit card as a method of 36 payment for playing a video gaming terminal; and
- E. Permitting a visibly intoxicated person to play a video lottery terminal. 40
- 42 2. Class C crimes by any person. A person who performs any of the following acts commits a Class C crime: 44
- A. Tampering with a video gaming terminal with intent to 46 interfere with the proper operation of that terminal;
- 48 в. Manipulating or intending to manipulate the outcome, payoff or operation of a video gaming terminal by physical 50 tampering or any other means;

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- <u>C. Manufacturing, distributing, selling, operating or placing a video gaming terminal for use in this State</u>
   without a license or manufacturing, distributing, selling, operating or placing a gray area machine for use in this
   <u>State; and</u>
- 8 D. Placing for public use or operating an unlicensed video gaming terminal in this State.

<u>3. Class D crimes by any person.</u> A person who violates any
 provision of this chapter or any rule adopted under this chapter
 for which a specific penalty is not provided commits a Class D
 crime.

- 16 §395. Payment to the Attorney General
- As provided in Title 5, section 203, the Bureau of the State
   Police shall pay the Attorney General from the Video Gaming Fund
   for legal services provided pursuant to this chapter.
- 22 §396. Implementation
- 24 <u>A video gaming terminal may not be operated under this</u> chapter before January 1, 1998.
- <u>§397. Rules</u>

Rules adopted pursuant to this chapter are routine technical 30 rules pursuant to Title 5, chapter 375, subchapter II-A.

32 Sec. 8. 25 MRSA §3902, sub-§4 is enacted to read:

34 4. Notice of violation of video gaming terminal laws. A liquor enforcement officer who notices a violation of any
 36 provision of Title 17, chapter 16 shall promptly notify the Chief of the State Police of the violation.

Sec. 9. 28-A MRSA §807 is enacted to read:

§807. Notice to Chief of the State Police

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The commission shall notify the Chief of the State Police of the suspension or revocation of any license issued under this chapter. The commission shall also notify the Chief of the State Police of any investigation of a violation of any provision of this Title.

Sec. 10. 28-A MRSA §1054, sub-§11, ¶C is enacted to read:

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C. A municipality may not combine a permit to operate a video gaming terminal, as defined in Title 17, section 361, with any other permit. The fee for a permit to operate a video gaming terminal may not be higher than the fee for any other special entertainment permit issued by the municipality.

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Sec. 11. Working capital advances. The State Controller is 8 authorized to advance from the General Fund Unappropriated Surplus the following amounts to be used for any necessary 10 . start-up costs associated with the implementation of a system of 12 video gaming terminals in the State pursuant to the Maine Revised Statutes, Title 8, section 372, subsection 2 and Title 17, 14chapter 16: \$250,000 to the Department of Administrative and Financial Services, Bureau of Alcoholic Beverages and Lottery Operations, Video Lottery Fund; and \$500,000 to the Department of 16 Public Safety, Bureau of State Police. Funds advanced for this purpose must be returned to the General Fund Unappropriated 18 Surplus from the first \$750,000 received by the State under Title 17, section 383 after the reductions for the Local Government 20 Fund and for treatment of compulsive gambling required by Title 22 17, section 383, subsection 5.

## SUMMARY

This bill authorizes the operation of video gaming terminals and establishes the State's share of net terminal income at 20%.

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