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H.P. 1267

House of Representatives, April 15, 1997

An Act to Create a Competitive Market for Electricity While Protecting Consumers and the Environment.

Reference to the Committee on Utilities and Energy suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative KONTOS of Windham. Cosponsored by Senator BENNETT of Oxford and Representatives: DONNELLY of Presque Isle, MURPHY of Kennebunk, ROWE of Portland, TRUE of Fryeburg, VIGUE of Winslow, Senators: LAWRENCE of York, PINGREE of Knox, TREAT of Kennebec.

	PART A
Sec.	A-1. 35-A MRSA c. 32 is enacted to read:
	CHAPTER 32
	ELECTRIC RESTRUCTURING
<u>§3201. I</u>	Definitions
	used in this chapter, unless the context otherwis s, the following terms have the following meanings.
"affiliat	Affiliate or affiliated interest. "Affiliate" of the same meaning as provided in section section 1, paragraph A.
"market	Aggregator or market aggregator. "Aggregator" of aggregator" aggregator" means a person or municipal entity license
purchases	commission under this chapter that as an intermediar s electric energy and takes title to electric energy fo
sale to i	retail customers.
<u>licensed</u> agent or	Broker. "Broker" means a person or municipal entit by the commission under this chapter that acts as a intermediary in the sale and purchase of electric energy does not take title to electric energy.
generatio aggregato	Competitive generation provider. "Competitive on provider" means generators, marketers, brokers ors or any other entity producing or selling electric meet retail customer demand.
5.	Consumer-owned transmission and distribution utility
transmis	r-owned transmission and distribution utility" means ar sion and distribution utility that is wholly owned by it
consumers	s, including, but not limited to:
Δ.	The transmission and distribution postion of our num
	ctrification cooperative organized under chapter 37;
eled	ctrification cooperative organized under chapter 37;
<u>eleo</u> B. eleo	The transmission and distribution portion of any rura ctrification cooperative organized under chapter 37; The transmission and distribution portion of ar ctrification cooperative organized on a cooperative pla er the laws of the State;

Page 1-LR1502(1)

D. The transmission and distribution portion of any municipal or quasi-municipal entity providing generation and other services; or

E. Any transmission and distribution utility wholly owned by a municipality.

8 **6. Demand-side management.** "Demand-side management" means a program designed to reduce the consumption of electricity, 10 diminish electricity demand or both; this term has the same meaning as the terms "energy conservation," "load management," 12 "conservation" or "demand management" as used in chapter 31, subchapters III and VI.

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<u>7. Divest.</u> "Divest" means to legally transfer ownership
 and control to an entity that is not an affiliated interest.

8. Qualifying facility. "Qualifying facility" has the same meaning as provided in section 3303.

9. Retail access. "Retail access" means the right of any retail consumer of electricity to purchase generation services from a competitive generation provider.

10. Transmission and distribution plant. "Transmission and 26 distribution plant" includes all real estate, fixtures and personal property owned, controlled, operated or managed in 28 connection with or to facilitate the transmission, distribution, delivery, conservation or load management of electricity for light, heat or power for public use and all conduits, ducts or 30 other devices, materials, apparatus or property for containing, holding or carrying conductors used or to be used for the 32 transmission, distribution or delivery of electricity for light, heat or power for public use. "Transmission and distribution 34 plant" includes, but is not limited to, fixtures and personal property on the premises of an electric utility's customer, 36 financed in whole or in part by that electric utility and found by the commission to constitute a cost-effective investment in 38 conservation or load management. In the case of these conservation or load management investments only, "transmission 40 and distribution plant" may include property actually owned by 42 the customer or by a party other than the electric utility. The presence of property on the premises of a customer or other party, when that property is included in the rate base of a 44 transmission and distribution utility as a qualifying 46 conservation or load management investment, does not cause the customer or other party to be defined as a public utility for any 48 purpose.

Page 2-LR1502(1)

11. Transmission and distribution utility. "Transmission 2 and distribution utility" includes any person, its lessees, trustees, receivers or trustees appointed by any court owning, 4 controlling, operating or managing any transmission and distribution plant for compensation within this State, including investor-owned and consumer-owned utilities, except when б electricity is distributed by the owner of this transmission and 8 distribution plant through private property alone solely for its own use or for the use of its tenants. "Transmission and distribution utility" may include, but is not limited to, rural 10 electrification cooperatives organized under chapter 37, subchapters I to III, generation and transmission cooperatives 12 organized under chapter 37, subchapter IV, municipal electric districts organized under chapter 39 and the Maine Municipal and 14 Rural Electrification Cooperative Agency organized under chapter 16 41.

 18 12. Uneconomic or stranded costs. "Uneconomic or stranded costs" means those legitimate, verifiable and unmitigatable costs
 20 pertaining to generation incurred prior to March 31, 1995 that are made unrecoverable as a result of retail competition in the judgment of the commission.

24 §3202. Retail access

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 1. Right to purchase generation service. On or after January 1, 2000, all consumers of electricity have the right to
 purchase generation service directly from competitive generation providers.

2. Aggregation permitted. An aggregator or broker may 32 contract with consumers of electricity to aggregate their purchases of generation services in any manner they mutually 34 choose.

36 3. Public entity may not restrict choice. If a public entity serves as an aggregator, it may not require consumers of electricity within its jurisdiction to purchase generation services from that public entity.

<u>§3203. Licensing of competitive generation providers</u>

1. Authority. In order to provide effective competition in the market for the generation and sale of electricity in the State and to provide an orderly transition from the current form of regulation to retail competition for electricity, the commission is authorized to license competitive generation providers under the provisions of this section.

	2. Requirements. A competitive generation provider may not
2	undertake the sale of electricity at retail in this State without
4	first receiving a license from the commission. Before approving
4	a license application, the commission must receive from the applicant:
6	<u>appileanc:</u>
Ť	A. Evidence of financial capability sufficient to refund
8	deposits to retail customers in the case of bankruptcy,
	nonperformance or any other reason;
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1.0	B. Evidence of the ability to enter into binding
12	interconnection arrangements with transmission and
14	distribution utilities;
14	C. Disclosure of all pending legal actions and customer
16	complaints filed against the competitive generation provider
10	at a regulatory body other than the commission in the 12
18	months prior to the date of license application;
10	monens prior co che date or ricense appricaciony
20	D. Evidence of the ability to satisfy the renewable
- •	resource portfolio requirement established under 3208; and
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	E. Disclosure of the names and corporate addresses of all
24	affiliates of the applicant.
26	3. Periodic informational filings. Every 6 months, in a
	form designated by the commission, each competitive generation
28	provider shall provide the following information in writing to
	the commission:
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	A. A statement of average prices at representative levels
32	of kilowatt hour usage in the most recent 6-month period;
34	B. A description of the average duration of supply
2.6	arrangements with retail customers in the most recent
36	<u>6-month period;</u>
20	C An explanation whether pricing arrangements are fixed an
38	C. An explanation whether pricing arrangements are fixed or will vary over a specified time period;
40	will vary over a specified time period;
40	D. A statement indicating percentages of electricity supply
42	over the recent 6-month period under categories of
72	generation, including, but not limited to, oil-fired,
44	nuclear, hydro-electric, coal, biomass or other renewable
TT	resources and regional spot market purchases; and
46	resources and regional spot market parenases, and
.	E. A listing of expected air emissions and a comparison of
48	those emissions to a regional average, as determined by the
	commission, for nitrous oxide, sulfur dioxide, mercury, fine
50	particulates, radionuclides and carbon dioxide, calculated
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for a competitive generation provider's supply sources in the aggregate over the most recent 6-month period.

 4 4. Standard consumer protection provisions. As a condition of licensing, each competitive generation provider must agree to
 6 comply with standard provisions applicable to all customers with demands of 100 kilowatts or less in any location. These
 8 provisions include:

- 10 <u>A. No termination of generation service by the competitive</u> generation provider on notice of less than 30 days;
- <u>B. Provision of service to customers for a minimum period</u> 14 <u>of 30 days;</u>
- 16 <u>C. A customer's right to rescind selection of the</u> <u>competitive generation provider orally or in writing within</u>
 18 <u>5 days of initial selection;</u>
- 20 <u>D. No telemarketing to any customer whose written request</u> for no telemarketing by competitive generation providers is
 22 on file with the commission;
- E. A standard disclosure in writing provided to each customer within 30 days of contracting for retail service to
 disclose information provided to the commission pursuant to subsection 3; and
- F. Other provisions adopted by the commission by rule or order.

5. Licensing renewals and revocations. Consistent with all applicable requirements of Title 5, chapter 375, the commission may limit the duration and effectiveness of a license to a specified term, may conduct proceedings for the renewal of licenses and may conduct proceedings for the revocation of a license in cases where a requirement of this section has not been complied with by a competitive generation provider. The commission shall conduct a rule-making proceeding governing the procedures for issuing or revoking a license under this section and related matters.

6. Consumer protection standards. The commission shall
 establish by rule consumer protection standards to protect retail
 consumers of electricity from fraud or other unfair and deceptive
 business practices. Violations of the consumer protection
 standards are a civil violation for which the commission may
 impose penalties not exceeding \$5,000 for each occurrence. Each
 day of a continuing violation is considered a separate offense.

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Page 5-LR1502(1)

2	7. Dispute resolution. The commission shall resolve disputes between competitive generation providers and retail
4	consumers of electricity concerning standards under subsection 6.
4	8. Maine Unfair Trade Practices Act. The commission has
б	independent concurrent authority with the Attorney General to act under the Maine Unfair Trade Practices Act with respect to the
8	retail sales activities of competitive generation providers.
10	<u>9. Antitrust enforcement actions. The commission has independent concurrent authority with the Attorney General to</u>
12	initiate proceedings under existing antitrust statutes to protect
14	competition in the marketplace for electricity generation and to deter anticompetitive practices by competitive generation
16	providers.
	10. Additional actions. The commission may impose by rule
18	any additional requirements necessary to carry out the purposes of this chapter, except that this section may not be construed to
20	permit the commission to regulate the rates of any competitive generation provider.
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24	11. Rules. Rules adopted pursuant to this section are routine technical rules as defined by Title 5, chapter 375,
26	subchapter II-A.
20	12. Repeal. On or after January 1, 2003, the commission's
28	authority to proceed in concurrent jurisdiction with the Attorney General under subsections 8 and 9 is repealed.
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32	§3204. Deregulation of generation services
32	Except as otherwise provided in this chapter, competitive
34	generation providers are not subject to regulation under this Title on or after January 1, 2000.
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2.0	§3205. Structural separation and divestiture of generation
38	1. Interests in generation restricted. Except as otherwise
40	provided in this section, on or after January 1, 2000, an investor-owned transmission and distribution utility may not:
42	involue ended of and and arbitration wering may not.
	A. Acquire or hold any financial or ownership interest in
44	<u>generation assets or generation-related business activities</u> or contracts for generation; or
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48	<u>B. Produce, purchase, sell, market, act as an aggregator or broker or engage in any similar activity relating to</u>
50	generation capacity or energy.

Page 6-LR1502(1)

2. Divestiture required; exception. By January 1, 2000, each investor-owned electric utility shall divest all generation 2 assets and generation-related business activities, except 4 contracts or entitlements with gualifying facilities, with any nuclear unit and with any energy facility located outside of the United States and owned by an electric utility in this State. б After divestiture, an investor-owned electric utility or transmission and distribution utility may not have any affiliated 8 interest in a competitive generation provider except as otherwise 10 provided for in this subsection.

12 3. Sale of capacity and energy required. Investor-owned transmission and distribution utilities may not transfer to a 14 distinct corporate entity contracts with a qualifying facility. By January 1, 2000, each investor-owned transmission and distribution utility shall sell all rights to capacity and energy 16 from its contracts with qualifying facilities and nuclear units 18 and the output from any energy facility located outside of the United States and owned by that utility.

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4. Generation assets permitted. On or after January 1, 22 2000, notwithstanding any other provision in this chapter, the commission may allow an investor-owned transmission and 24 distribution utility to own, have a financial interest in or otherwise control generation and generation-related assets to the extent that the commission finds such ownership, interest or 26 control is necessary for the utility to perform its obligations 28 as a transmission and distribution utility in an efficient manner. The transmission and distribution utility may not sell 30 the energy or capacity from generation that it owns, has a financial interest in or otherwise controls to any retail 32 customer.

34 Retail marketing restricted; wholesale marketing 5. prohibited; exception. Except as provided in subsection 4, after January 1, 2000, consumer-owned transmission and distribution 36 utilities:

A. May provide retail generation service to customers 40 choosing such service only within their respective service territories; and 42

- B. May not provide wholesale generation service except that incidental wholesale sales are permitted if necessary to 44 reduce the cost of providing retail service.
- 6. Proceeding; subsidiaries; and affiliates. By July 1, 1998, the commission shall complete an adjudicatory proceeding, 48 following notice and hearing, establishing accounting standards 50 applicable to investor-owned utilities for:

Page 7-LR1502(1)

- A. The separation of generation functions from transmission and distribution functions;
- B. The separation of generation-related costs from costs related to transmission and distribution with standards for properly allocating joint and common costs; and
- C. The payment of royalty charges by any subsidiary or affiliate of an investor-owned utility for the use of the utility's brand name or goodwill, for the affiliate's reliance on the credit or financial capacity of the utility, for the affiliates' reliance on support for joint and common costs, personnel or assets under the control of the utility, and for any other aspect of the utility's operation that the ratepayers of the investor-owned utility have at least partially paid for.
- 7. Commission to provide load data. Upon request from a
 20 competitive generation provider, the commission shall provide
 load data on a class basis that is in the possession of another
 22 utility, subject to reasonable confidentiality protections if
 considered necessary by the commission.
 - <u>§3206. Regulation of transmission and distribution utilities</u>
- 1.Regulateelectrictransmissionanddistribution28service.Nothinginthischapterlimitsthecommission's30serviceandtoensurethatallconsumersofelectricityare30affordedtransmissionanddistributionserviceatjustand32reasonablerates.anddistributionserviceatjustand
- 34 2. Prevent electric service disconnection. The commission shall prevent transmission and distribution utilities from 36 disconnecting electric service to any consumer of electricity based on nonpayment of charges owed or alleged to be owed to any 38 competitive generation provider. The commission may permit disconnection of electric service to consumers of electricity 40 based on nonpayment of charges for standard offer service under section 3214.
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3. Rates. Notwithstanding section 3205, the rates of any transmission and distribution utility owning an interest in a nuclear unit must include an amount set by the commission in periodic rate cases sufficient to pay for the decommissioning expense associated with that nuclear unit.

<u>§3207. Protection of stranded human assets</u>

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 Workforce reduction. Any necessary reductions in the utility workforce directly caused by electrical restructuring may be accomplished through offers of voluntary severance, retraining, early retirement, outplacement and related benefits. Whether workforce reductions are voluntary or involuntary, reasonable costs associated benefits with may be included in the wires charge identified in section 3212 at the discretion of the commission.

 2. Contract. In order to ensure the continued safe and reliable operation of divested public utility generating
 facilities, the commission shall require in any proceeding involving the sale or spin-off of a public utility electric
 generating facility that the selling utility contract with the purchaser of the facility for the selling utility, an affiliate,
 or a successor corporation to operate and maintain the facility for not less than 2 years. The commission shall require any
 contract for maintenance and operations services to be reasonable for both the seller and the buyer.

<u>§3208. Energy policy</u>

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 Oversight of competitive markets. The commission shall
 undertake efforts to protect the functioning of competitive markets by providing unbiased and accurate information on the
 status of electricity markets in the State and in the New England region. Periodically but not more frequently than twice per
 year, the commission shall release reports on the following aspects of competitive generation based on the information filed
 under section 3203:

- A. The range of prices offered by competitive generation providers and trends in prices overall in the most recent
 reporting period;
- 36 <u>B. The sources of electrical power sold by competitive</u> <u>generation providers by capacity rating, location and fuel</u> 38 <u>type;</u>
- 40 C. The ownership of units generating electrical power sold by competitive generation providers;
- D. Information concerning air emissions from supply sources in the aggregate for each competitive generation provider, as reported to the commission;
- E. An overall evaluation of the competitiveness and48stability of electricity markets for any transmission and
distribution utility service territory for the State and New50England in the most recent reporting period; and

Page 9-LR1502(1)

2	F. An overall evaluation of trends in the most recent
	reporting period with respect to demand-side management,
4	renewable resources and indigenous resources.
б	2. Authority. The commission has the authority to:
8	A. Intervene and participate in proceedings at the Federal Energy Regulatory Commission, the Nuclear Regulatory
10	Commission, the United States Department of Energy and other federal agencies whenever the interests of competition,
12	consumers of electricity or economic development in this State are affected;
14	B. Represent the interests of the State with respect to the
16	governance or advisory board of an independent system operator to the extent approved by the Federal Energy
18	Regulatory Commission for any independent system operator with responsibility for reliable operations of the regional
20	transmission system;
22	<u>C. Request and receive from each competitive generator</u> provider a statement of current prices for the sale of
24	electricity in the event of any substantial disruption of electricity supply that constitutes an emergency and upon
26	the request of the Director of the Maine Emergency Management Agency pursuant to Title 37-B, chapter 13; and
28	D. Monitor trends with respect to the following issues and
30	make recommendations, as appropriate, to the Legislature, to Congress or to any federal agency:
32	(1) The extent to which nuclear power plant
34	<u>decommissioning costs, costs of spent fuel waste or</u> greater than Class C waste appears likely to be
36	<u>underfunded as of the expected end of a nuclear unit's</u> license from the Nuclear Regulatory Commission;
38	(2) The extent to which safe operations at a nuclear
40	unit have been compromised in the short term or are likely to be compromised in the long term, recognizing
42	the primary role of the Nuclear Regulatory Commission in monitoring safe operations;
44	(3) Other developments directly affecting the value or
46	safety of a nuclear generating unit where output is received by a transmission and distribution utility in
48	this State; and

Page 10-LR1502(1)

(4) Make periodic recommendations to the United States
 Congress and the Governor regarding available measures
 to reduce poor air quality and the effects of air
 pollution associated with a competitive market for
 power generation while, to the extent possible,
 expanding the availability of low-cost supply options
 for the State's electricity consumers.

- §3209. Renewable resources
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 Policy. In order to ensure an adequate and reliable
 supply of electricity for Maine residents and to protect renewable and indigenous resources on behalf of the State's
 environment and economy, it is the policy of this State to acquire new resources for the generation of electricity from
 renewable sources and to diversify electricity production.

2. Definition. As used in this section, the term
 "renewable resource" means a source of electrical generation that
 relies on one or more of the fuel sources listed in this
 subsection and has the same meaning as defined in the Public
 Utility Regulatory Policies Act of 1978, Public Law 95-617, as
 amended. Renewable resources include, but are not limited to:

A. Fuel cells;

<u>B. Tidal power;</u>

C. Solar arrays and installations;

- D. Wind power installations;
- E. Geothermal installations;
- F. Hydro-electric generators not requiring construction of new dams;
- 38 <u>G. Biomass generators in conjunction with sustainable</u> harvesting; and
- H. Generators fueled by municipal solid waste in 42 conjunction with recycling.
- 44 These resources must generate power that can physically be delivered to the control region in which the New England power
 46 pool, or its successor as approved by the Federal Energy Regulatory Commission, has authority over transmission.
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- 3. Portfolio requirements. As a condition of licensing 50 pursuant to section 3203, each competitive generation provider in

Page 11-LR1502(1)

	this State must demonstrate in a manner satisfactory to the
2	commission that no less than 30% of its portfolio of supply sources is accounted for by existing and new renewable resources,
4	as defined in this section. Following notice and hearing, the commission shall conduct adjudicatory proceedings establishing
6	reasonable procedures for implementing this requirement, by January 1, 1999. In view of property tax benefits, developments
8	in other states and the development of a market for tradable credits for satisfying renewable resource requirements, the
10	commission shall review the 30% portfolio requirement and make a recommendation for any change to the joint standing committee of
12	the Legislature having jurisdiction over utilities and energy matters no later than 5 years after the effective date of this
14	chapter.
16	4. Commercialization of new renewable resources. In order
18	to ensure the development of new technologies for the generation of electricity relying on renewable resources, the commission must:
20	Dessive funds collected by all typestication and
22	A. Receive funds collected by all transmission and distribution utilities in the State at a rate set by the commission in periodic rate cases, as long as this rate does
24	not exceed .5 mills per kilowatt hour billed to any customer of a transmission and distribution utility; and
26	B. Conduct a competitive bid process once every 2 years for
28	disbursement of funds collected under paragraph A. The commission shall grant awards to be given to one or more
30	competitive generation providers or other bidders that propose to establish, develop and operate an electricity
32	generation source based on a new renewable resource.
34	Following notice and hearing, the commission shall conduct adjudicatory proceedings establishing reasonable procedures
36	for implementing this bid process by January 1, 2001.
38	§3210. Promotion of the efficient use of electricity
40	1. Policy. In order to enhance the long-term health of the State's environment and economy and to promote the efficient use
42	of electricity and to discourage waste, it is the policy of this State to encourage energy conservation and load management by
44	electricity consumers.
46	2. Distribution-related demand-side management. Transmission and distribution utilities shall implement
48	demand-side management:

Page 12-LR1502(1)

A. As may be determined by the commission to be cost-justified in periodic rate proceedings; and

4 B. Only if the present value of the conservation measure, as installed on the premises of a customer, is less than or equal to the investment requirements and expenses associated 6 with a transmission or distribution upgrade planned by that 8 utility.

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- 3. Market transformation conservation programs. In order to facilitate the commercial availability of methods for conserving electricity in areas of inadequate market information 12 or market failure or where there are barriers to investment, the 14 commission must:
- A. Receive funds collected by all transmission and 16 distribution utilities in the State at a rate set by the 18 commission in periodic rate cases, as long as this rate does not exceed 2.5 mills per kilowatt hour billed to any 20 customer of a transmission and distribution utility;
- B. Set initial funding for programs undertaken under this 22 subsection and programs undertaken under subsection 2 in the year 2000 at a level for each transmission and distribution 24 utility corresponding to the average level of actual expenditures for the 5-year period ending in 1994; and 26
- C. Conduct a competitive bid process each year for the 28 disbursement of funds collected under paragraph A. The 30 commission shall grant awards to be given to one or more bidders that propose to establish and operate demand-side management targeted at each customer class for testing the 32 commercial potential of new technologies and methods for 34 realizing the efficient consumption of electricity.
- 36 The commission shall conduct proceedings establishing reasonable procedures for implementing this bid process by 38 January 1, 2001.
- 40 §3211. Needs-based low-income assistance

1. Policy. In order to meet legitimate needs of 42 electricity consumers who are unable to pay their electricity 44 bills in full and who satisfy eligibility criteria for assistance, and recognizing that electricity is a basic necessity 46 to which all residents of the State should have access, it is the policy of the State to ensure adequate provision of financial 48assistance.

Page 13-LR1502(1)

 Low-income assistance. In order to continue existing
 levels of financial assistance for low-income households and to meet future increases in need caused by economic exigencies, the
 commission must:

- 6A. Receive funds collected by all transmission and
distribution utilities in the State at a rate set by the
88commission in periodic rate cases, as long as this rate does
not exceed 1 mill per kilowatt hour billed to any customer10of a transmission and distribution utility; and
- 12B. Set initial funding for programs based on an assessment
of aggregate customer need in periodic rate cases. The
funding formula may not result in assistance being counted
as income or as a resource in other means-tested assistance16programs for low-income households. To the extent possible,
assistance must be provided in a manner most likely to18prevent the loss of other federal assistance.

 3. Special rate. Nothing in this section may be construed to prohibit a transmission and distribution utility from offering
 any special rate or program for low-income customers that is not in effect as of the effective date of this chapter, subject to
 the approval of the commission.

 4. Financial support. If the Legislature appropriates from the General Fund financial support for households and individuals
 receiving assistance under this section, the commission may not terminate the assistance provided by transmission and
 distribution utilities unless the General Fund source has completely replaced such assistance.

<u>§3212. Recovery amounts; wires charges</u>

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- 1. Rate recovery. A transmission and distribution utility 36 is authorized to include in rates recovery up to the following amounts:
- A. Funding for renewable resources, not to exceed .5 mills 40 per kilowatt hour;
- 42 B. Funding for the support of energy efficiency and demand-side management programs in cases of market failure
 44 or market transformation, administered by the commission's electricity division and not to exceed 2.5 mills per
 46 kilowatt hour;
- 48 C. Funding for low-income assistance programs based on customer need, until or unless the commission determines by
 50 order that the programs have been superseded and replaced by

Page 14-LR1502(1)

a nonratepayer-financed mechanism not to exceed 1 mill per kilowatt-hour;

- D. Funding for the operating budget of the commission, as Δ set by the Legislature under section 116, and funding for the Public Advocate's operating budget, as set by the б Legislature under section 116, not to exceed 1 mill per kilowatt hour for both agencies; and 8
- 10 E. Recovery of that level of uneconomic generation costs and regulatory assets as approved by the commission in a 12 proceeding commencing in 1998 under section 3212.
- 14 The sum of paragraphs A to D may not exceed 5 mills per kilowatt hour.

2. Rate design. In determining rate design, the commission shall consider the following:

- 20 A. The design of rate recovery for the collection of transmission and district costs and the costs pursuant to section 1 must be consistent with the Electric Rate Reform 22 Act;
- B. Following notice and hearing, the commission shall complete an adjudicatory proceeding on or before October 1, 26 1999 for the design of cost recovery elements for the charges identified in this section and for the design of 28 rates for back-up or stand-by service; and

C. A customer who reduces or eliminates consumption of electricity due to self-generation, conversion to an 32 alternative fuel or demand-side management may not be 34 assessed an exit or reentry fee in any form for termination or reestablishment of service with a transmission and distribution utility. 36

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§3213. Stranded cost recovery

40 1. Legislative findings. Pursuant to common law of the State, charter and similar powers granted by the State convey only those rights and powers expressly and unmistakably granted, 42 and the terms of such charters or grants are in derogation of the 44 common law and must be strictly construed against the grantee. No legal right or expectancy in the continued regulation of electric generation or in the application of one or more specific 46 methods of regulation of electric generation has been created by law or rule . Competitive alternatives in the public interest at 48 the discretion of the Legislature or the Public Utilities 50 Commission have always been authorized in this State.

Page 15-LR1502(1)

Recognizing that electric generation has ceased to be a natural 2 monopoly, the Legislature finds that because of the changes in technology, finance, economic conditions and consumer knowledge the public interest is better served by the cessation of the 4 regulation of electric generation, rather than by its continued regulation, and that the cessation of the regulation does not 6 deprive or alter the legal rights or expectancies of the owners 8 of currently regulated electric generation.

- 2. Investigation. Beginning on January 1, 1998, the 10 commission shall commence an adjudicatory proceeding for each 12 investor-owned transmission and distribution utility and each consumer-owned transmission and distribution utility that requests an investigation to determine the level of uneconomic 14 costs to be recovered from ratepayers beginning in January 2000.
- 3. Cost recovery. Recovery of uneconomic or stranded costs, including any regulatory asset established as recoverable 18 by prior commission order or accounting rule, is permitted only 20 under the following circumstances:

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- A. Loss of value has occurred solely because of the 22 transition to competition that is facilitated by this 24 <u>chapter;</u>
 - B. The management of the utility had no ability to avoid incurring or mitigating above-market costs;
- C. Above-market costs resulted from an action of 30 government; and
- 32 D. The market valuation of a divested asset does not exceed book costs.

4. Amount of recoverable cost. The commission shall set an 36 amount of recoverable cost after calculating the net aggregate value of all divested assets that had proceeds exceeding book 38 costs against the aggregate value of all other electricity generation assets. The commission may not shift cost recovery 40 among customer classes in a manner inconsistent with the policy goals of the Electric Rate Reform Act.

- 5. Mitigation of uneconomic costs. Prior to divestiture, 44 electric utilities must seek to minimize uneconomic or stranded costs by the following means:
- A. Attempting to renegotiate purchase of power arrangements 48 with qualifying facilities, including extension of a contract's term in conjunction with price reductions; 50

Page 16-LR1502(1)

2	B. Seeking to secure the highest feasible prices whenever electricity generation assets are transferred to 3rd parties
4	or are assigned a valuation by means of an auction procedure or by appraisal; and
6	C. Not transferring electricity generation assets to a subsidiary of a utility at a price that is less than that
8	expected to be available in the electricity generation market generally.
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12	In conjunction with the investigation pursuant to subsection 1, the commission shall conduct a review of efforts by each electric utility to mitigate uneconomic costs under this subsection.
14	<u>§3214. Standard offer service</u>
16	1. Policy. At the time retail access begins, the
18	commission shall ensure that standard offer service is available to all consumers of electricity in order to ensure that:
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22	<u>A. No consumer faces immediate disconnection of all electric service due to a billing dispute with a competitive generation provider;</u>
24	generation provider,
26	<u>B. No consumer is forced to designate a competitive generation provider solely to receive electricity; and</u>
28	<u>C. Customers in rural areas receive a price for electric</u> supply identical to a price paid by customers in urban areas
30	who have identical load characteristics.
32	The commission shall establish reasonable terms and conditions for standard offer service by means of a competitive bid process
34	to be conducted no less than once every 3 years for each transmission and distribution utility.
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38	2. Eligibility. Standard offer service must be available to all customers of a transmission and distribution utility, irrespective of size or location, who:
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42	A. Prefer not to designate a competitive generation provider:
44	<u>B. Are moving to a new home or apartment and need</u> short-term service;
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48	C. Are unable to negotiate for electricity supply due to a credit problem;

Page 17-LR1502(1)

D. Have had service terminated by a previous provider for any reason; or

E. For any other reason, do not designate a provider.

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 Nothing in this section precludes the commission from permitting or requiring different terms and conditions for standard offer
 service in different transmission and distribution utility service territories, for different customer classes and for
 consumer-owned and investor-owned transmission and distribution utilities.

3. Bid process. The commission shall supervise a 14 competitive bid process for each transmission and distribution 14 utility service territory in the State no less than once every 3 16 years, with the first bid process to occur by March 1, 1999, 16 under the following conditions:

A. No transmission and distribution utility may bid to provide standard offer service anywhere in the State;

B. Any bid for standard offer service beginning January 1, 2000 may be rejected if average charges for electricity supply are equal to or higher than the average provider price for the electricity supply as of February 28, 1999 in that transmission and distribution territory. If there are no bids satisfying this requirement, the commission shall provide a written report to the joint standing committee of the Legislature having jurisdiction over utility matters with an explanation and recommendation for the provision of standard offer service in such a case;

C. Standard offer service must commence on January 1, 2000;

D. The commission must retain jurisdiction over all aspects of standard offer service, notwithstanding section 3205, as long as the Public Advocate participates in any negotiations with standard offer service bidders to seek to ensure an acceptable result;

E. Fees for entry to or exit from standard offer service must be strongly disfavored as long as connection or disconnection of standard offer service occurs at the time of a regularly scheduled meter reading visit; and

 46 F. A transmission and distribution utility shall conduct the bid process in a manner consistent with commission
 48 requirements for standard offer service bidding.

Page 18-LR1502(1)

The commission shall conduct a rule-making proceeding to be completed prior to November 1, 1998 establishing procedural requirements for a standard offer bid process.

4. Termination. Standard offer service must be available until January 1, 2005 and must be continued after that date unless the commission finds it necessary to terminate standard offer service following notice, hearing and opportunity for public comment.

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<u>§3215. Reports</u>

 Annual restructuring report. On December 31st of each
 calendar year, the commission shall submit to the joint standing committee of the Legislature having jurisdiction over utility
 matters a report describing the commission's activities in carrying out the requirements of this chapter and the activities
 relating to changes in the regulation of electric utilities in other states.

2. Proposed changes. If the commission determines, after
 providing interested parties an opportunity to be heard, that any provision in this chapter is not in the public interest, the
 commission shall present a report to the joint standing committee of the Legislature having jurisdiction over utility matters
 stating the basis for the commission's conclusion and including draft legislation designed to modify this chapter consistent with
 the public interest.

- 30 **3. Independent system operator.** The commission shall monitor events in the region pertaining to:
- A. The development of an independent system operator with responsibility for transmission reliability;
- 36 B. The management of competitive access to the regional transmission system; and
 - C. Rights to negotiate potential contracts between sellers and buyers of electricity.

42 If the commission determines that there exists insufficient independence on the part of the independent system operator from 44 any provider of wholesale transmission, competitive generation 44 provider or electric utility, or if it determines any other 46 problem threatens regional transmission reliability, the 48 commission shall provide a report to the joint standing committee 48 of the Legislature having jurisdiction over utility matters with 46 a recommendation as to what actions within the authority of the 50 State are available to remedy this problem. If this determination is made prior to December 31, 1999 the commission shall suspend the transition to retail access otherwise provided for in sections 3202, 3204 and 3205.

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Sec. A-2. Guiding principles. In interpreting, implementing or enforcing this Act, the following guiding principles must be used during and following the transition required by this Act:

 All customers should receive protection from unfair and deceptive or fraudulent practices on the part of any seller of electricity;

2. The Public Utilities Commission should retain 14 jurisdiction over the disconnection and deposit practices of transmission and distribution utilities;

3. Customers should have access to accurate and unbiased price comparisons and information about electricity suppliers;

20 4. All customers should have access to reliable, safe and affordable electric service;

 5. Electric industry restructuring should improve the
 24 condition of the State's overall environment and natural resources;

 All competitive generation providers must receive
 licensing approval prior to commencing business operations in the State;

7. Customers should receive privacy protections regarding
 32 electricity choices by means of reasonable licensing requirements;

34 8. Customers should have ease of movement, regarding time periods and connection fees, from one electricity supplier to 36 another;

38 9. Customers who choose to self-generate or cease to purchase electricity from an electric utility should not be 40 compelled to pay substantial charges to that utility solely for reducing their consumption;

 The State should prosecute anticompetitive practices
 and seek to protect vigorous competition in all electricity markets; and

11. Customers should have the right to complain or sue over inadequate electric service.

Page 20-LR1502(1)

Sec. A-3. Transition provision. All existing contracts and agreements in effect as of January 1, 1997 between electric 2 utilities and energy resource providers, including but not qualifying facilities, continue effect limited to in 4 notwithstanding any other provision of this Act, the and expectations of the parties to these contracts and agreements may 6 not be abrogated or diminished as a result of implementing this 8 Act.

PART B

Sec. B-1. 35-A MRSA §102, sub-§5, as enacted by PL 1987, c. 141, Pt. A, §6, is amended to read:

5. Electric utility. "Electric utility" includes every 16 person, its lessees, trustees, receivers or trustees appointed by 18 any court owning, controlling, operating or managing any electric plant for compensation within this State, except where electricity is generated on or distributed by the producer 20 through private property alone solely for its own use or the use of its tenants and not for sale to others. "Electric utility" 22 includes, but is not limited to, rural electrification cooperatives organized under chapter 37, subchapters I to III, 24 generation and transmission cooperatives organized under chapter 26 37, subchapter IV, municipal power districts organized under chapter 39 and the Maine Municipal and Rural Electrification Cooperative Agency organized under chapter 41. 28

30 This subsection is repealed January 1, 2000.

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Sec. B-2. 35-A MRSA §102, sub-§6, as amended by PL 1987, c. 613, §1, is further amended to read:

6. Electric plant. "Electric plant" includes all real estate, fixtures and personal property owned, 36 controlled, operated or managed in connection with or to facilitate the 38 production, generation, conservation, load management, transmission, delivery or furnishing of electricity for light, heat or power, for public use, and all conduits, ducts or other 40 devices, materials, apparatus or property for containing, holding or carrying conductors used or to be used for the transmission of 42 electricity for light, heat or power for public use. "Electric plant" includes, but is not limited to, fixtures and personal 44 property on the premises of a utility's customer, financed in 46 whole or in part by that utility, and found by the commission to constitute a cost-effective investment in conservation or load 48 management. In the case of these conservation or load management investments only, "electric plant" may include property actually 50 owned by the customer or by a party other than the utility. The

presence of property on the premises of a customer or other party, which property is included in the rate base of an electric utility as qualifying conservation or load management investment, shall <u>does</u> not cause the customer or other party to be determined to be a public utility for any purpose.

This subsection is repealed January 1, 2000.

Sec. B-3. 35-A MRSA §3101, sub-§1, as enacted by PL 1987, c. 10 141, Pt. A, §6, is amended to read:

 Applicability. Subsections 2 to 8 apply to electric utilities with total assets in excess of \$40,000,000; except that
 on or after January 1, 2000 subsections 2 to 8 no longer apply to investor-owned transmission and distribution utilities in this
 State. The--commission--shall--promulgate--reasonable--rules governing-the-fuel-adjustment-clause-of-electric--utilities-with
 tetal--assets--less--than--\$40,000,000,---These--rules--shall--be consistent-with-the-purposes-of-this-section.

Sec. B-4. 35-A MRSA §3101, sub-§9 is enacted to read:

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 9. Rules. The commission shall adopt reasonable rules
 24 governing the fuel adjustment clause of consumer-owned transmission and distribution utilities. These rules must be
 26 consistent with the purposes of this section. Rules adopted pursuant to this section are routine technical rules as defined
 28 by Title 5, chapter 375, subchapter II-A.

30 Sec. B-5. 35-A MRSA §3102, sub-§6 is enacted to read:

32 **6. Repeal.** This section is repealed January 1, 2000.

34 Sec. B-6. 35-A MRSA §3103, sub-§3 is enacted to read:

36 **3. Repeal.** This section is repealed January 1, 2000.

38 Sec. B-7. 35-A MRSA §3131, sub-§§3-A, 4 and 6, as enacted by PL 1987, c. 141, Pt. A, §6, are amended to read:

3-A. Fuel conversion. "Fuel conversion" means conversion 42 of a permanently installed generating facility of more than 1000 kilowatts to use a type of fuel different from that which the 44 facility currently is equipped to use.

- 46 This subsection is repealed January 1, 2000.
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4. Generating capacity. "Generating capacity" means an entitlement to the output of 1,000 kilowatts or more of an

Page 22-LR1502(1)

electric generating facility or facilities for a period greater than 3 years.

4 This subsection is repealed January 1, 2000.

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 6. Utility facility. "Utility facility" means an item of plant used or useful in the electric utility business, and
 8 includes, but is not limited to, such items of plant as generating--stations, transmission lines, office buildings and
 10 equipment and transportation equipment.

Sec. B-8. 35-A MRSA §3132, sub-§1, as amended by PL 1991, c. 640, §2, is further amended to read:

 Construction of transmission line. Whenever any electric utility or utilities proposes to erect within this State a permanently-installed generating-facility-of-more-than-1,000 kilewatts-or-any transmission line capable of operating at 100 kilovolts or more, the construction-of-which-is-required-to-carry the-capacity-or-energy-produced-by-the-generating-facility, the following provisions apply.

> A. The utility or utilities shall file with the commission, no less than 3 months in advance of submitting its petition for approval of the proposed-facility-or lines, a notice of its intent to file the petition.

28 The notice of intent to file shall must inform the the commission of location, size, type---of---facility, 30 estimated cost and proposed construction schedule of the generating-facility-or lines, together with such other facts 32 and details concerning the proposed facility-or lines as the commission by rule prescribes.

B. The petition for approval of the proposed generating faeility-or lines shall must contain such information as the commission by rule prescribes.

C. The petition for approval shall must be set down for public hearing.

42 The commission shall issue its order within 15 months D. after the petition is filed with the commission unless the period is either extended by agreement of all the parties or 44 by the commission upon its determination that the party seeking the extension would, because of circumstances beyond 46 that party's control for which it has no reasonable 48 substitute, be unreasonably disadvantaged unless the extension were granted, provided-that as long as the party

Page 23-LR1502(1)

to that time had prosecuted its case in good faith and with due diligence.

E. The utility or utilities shall send the municipalities in which any part of the proposed transmission line is to be located a copy of the application, including a copy of the proposed corridor or corridors. Any municipality through which any part of the proposed transmission line is to be located that requests to be an intervenor becomes an intervenor to the proceeding.

12 Sec. B-9. 35-A MRSA §3133, as amended by PL 1995, c. 357, §§3 to 5, is further amended by repealing and replacing the headnote 14 to read:

16 §3133. Purchase of transmission capacity prohibited without prior order of the commission

Sec. B-10. 35-A MRSA §3133, sub-§1, as amended by PL 1995, c. 357, §3, is further amended to read:

Commission approval required 22 1. for purchases and conversions. An electric utility may not purchase any generating 24 eapaeity, transmission capacity or-energy-or-carry-out-a-fuel eenversion-as-defined in -section-3131, unless the commission has issued a certificate of public convenience and necessity 26 approving the purchase er-conversion or has waived the approval requirements pursuant to subsection 11. 28

Sec. B-11. 35-A MRSA §3133, sub-§§2 and 6, as enacted by PL 1987, c. 141, Pt. A, §6, are amended to read:

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2. Notice of intent to file. The utility or utilities 34 shall file with the commission, no less than 2 months in advance of submitting its petition for а certificate of public 36 convenience and necessity for proposed the purchase θ£ eenversion, a notice of its intent to file the petition. The notice shall must inform the commission of the terms of the 38 proposed purchase er-cenversien and, after receiving the notice, 40 the commission may, by rule or otherwise, require the petitioner to make available such additional information as it determines *42 necessary. The commission may waive the requirement that at least 2 months months' advance notice be given. The commission shall rule on any request for waiver within 60 days. If there is 44 then outstanding for the utility a long-range plan approved pursuant to section 3134, the utility need not provide an advance 46 notice of its intent to file the petition.

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Page 24-LR1502(1)

6. Certificate of public convenience and necessity. The following provisions apply to the issuance of a certificate of public convenience and necessity.

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- A. In its order, the commission shall make specific findings with regard to the need for the purchase or conversion and, if the commission finds that a need exists, it shall issue a certificate of public convenience and necessity for the purchase or-conversion.
- B.---In---ruling--upon---a--fuel--conversion---petition/---the commission-may-consider--the-benefit--to-the--public-of--any increased-security-of--fuel-supply-which-may--result-from-the conversion.
- 16 C. The issuance of a certificate of public convenience and necessity establishes that, as of the date of issuance of 18 the certificate, the decision by the utility to purchase or eenvert was prudent.
- Sec. B-12. 35-A MRSA §3133, sub-§8, as amended by PL 1987, c. 490, Pt. A, §6, is further amended to read:

8. Filing fee. When the petition is filed, the utility or utilities involved shall pay to the commission an amount equal to 2/100 of 1% of the estimated cost of the purchase er-conversion. The utility or utilities may, at the time of the filing of notice of its intent to file the petition, request the commission to waive all or a portion of the filing fee. The commission shall rule on a request for waiver within 30 days.

- Filing fees paid as required by this subsection shall must be segregated, apportioned and expended by the commission for the purposes of this section. Any portion of the filing fee that is received from any utility or utilities and is not expended by the commission to process the petition for a certificate of public convenience and necessity shall must be returned to the utility or utilities.
- 40 Sec. B-13. 35-A MRSA §3133, sub-§9, as repealed and replaced by PL 1987, c. 769, Pt. A, §138, is repealed.

Sec. B-14. 35-A MRSA §3133, sub-§10-A, as amended by PL 1995, c. 357, §42, is further amended to read:

46 10-A. Renewal of contracts for purchase originally subject to commission approval. The requirements of this section apply 48 to any amendment, extension or renewal of any contract between the utility and other parties governing the terms of their 50 participation in a purchase er--cenversien subject to this

Page 25-LR1502(1)

section, if the original contract was subject to approval by the commission.

Sec. B-15. 35-A MRSA §3133, sub-§11, as enacted by PL 1995, c. 357, §5, is amended to read:

11. Waiver of approval requirements. The commission may waive the notice and approval requirements of this section on its 8 own motion or upon request of any party exeept--that--the 10 commission -- may -- not -- waive -- the -- approval -- requirements -- if -- the purchase - or - fuel - conversion - - involves - - generating - capacity - - that exceeds-either-5% of the installed capacity of the utility or -30 12 The commission shall rule on a request megawatts-of-eapaeity. 14for a waiver within 60 days. Prior to considering a waiver, the commission shall ensure that notice by mail has been sent, and an 16 opportunity to be heard permitted, to persons who commonly participate in commission proceedings and persons whose contracts the commission determines may be affected by the agreement. 18 The commission may prescribe by rule the content of a request for waiver and procedures for the expeditious processing of the 20 request in certain circumstances.

Sec. B-16. 35-A MRSA §3133-A, as amended by PL 1995, c. 357, 24 §§6 to 9, is further amended by repealing and replacing the headnote to read:

§3133-A. Significant agreements and contracts relating to transmission capacity prohibited without prior order of the commission

Sec. B-17. 35-A MRSA §3133-A, sub-§2, ¶A, as amended by PL 1995, c. 357, §7, is further amended to read:

A. "Significant agreement or contract" means a contract or other agreement enforceable as a contract that binds the utility to a future course of action with respect to supplying, purchasing, dispatching or exchanging generating eapaeity, - energy - or transmission capacity or any renewal, amendment or extension of any contract or agreement that is for a period of longer than 3 years and involves one of the following, whichever is less:

(1)--More-than-5,000-kilowatts-of-electrical-generating eapacity,--or-50,000,000--kilowatt--hours--or--more--of energy-per-year,-flowing-over-a-transmission-line-with a-capacity-greater-than-100-kilovolts;

48 (2) More than 10% of the generating--capacity,
 transmission capacity er--energy--generation of the
 50 utility; or

Page 26-LR1502(1)

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(3) More than 1.0% of the total annual kilowatt hour sales of the utility.

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Sec. B-18. 35-A MRSA §3134, sub-§5 is enacted to read:

5. Repeal. This section is repealed January 1, 2000.

Sec. B-19. 35-A MRSA §4401, as enacted by PL 1993, c. 662, $\S1$, is amended by adding at the end a new paragraph to read:

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This section is repealed January 1, 2000.

Sec. B-20. Legislation. On or before January 1, 1998, the 14 Public Utilities Commission and the State Planning Office shall provide to the Joint Standing Committee on Utilities and Energy, 16 to the Joint Standing Committee on Appropriations and Financial Affairs, to the Joint Standing Committee on Taxation and to any 18 other committees of relevant jurisdiction draft legislation that funds assistance to low-income consumers of electricity through 20 the General Fund or through a tax on all energy sources in the The commission and the State Planning Office shall 22 State. solicit public comment prior to the production of draft 24 legislation and also solicit public comment before finalizing its legislative proposal.

Sec. B-21. Conforming amendments. The Public Utilities Commission, by January 1, 2000, shall submit to the 28 joint standing committee of the Legislature having jurisdiction over draft legislation 30 utilities and energy matters proposing comforming amendments to the Maine Revised Statutes necessitated 32 by this Act.

34 Sec. B-22. Market power report. On or before December 31, 1998, the Public Utilities Commission shall submit a report to 36 the joint standing committee of the Legislature having jurisdiction over utility matters on whether market power exists 38 or is likely to arise in the generation market in New England.

Sec. B-23. Effective date. Those sections of this Part that amend the Maine Revised Statutes, Title 35-A, section 3131,
 subsection 6, section 3132, subsection 1 and sections 3133 and 3133-A take effect January 1, 2000.

SUMMARY

Part A introduces competition in the supply of electricity 48 to retail customers in Maine while preserving specific protections for customers in rural areas and for low-income 50 customers, preserving the policy goals of energy efficiency and

Page 27-LR1502(1)

reliance on renewable resources and protecting Maine's environment generally. The bill authorizes the Public Utilities Commission to supervise a transition to retail competition among transmission and distribution utilities and competition among markets by January 2000 while also creating a default option of so-called standard offer service for customers who prefer not to pick an electricity supplier or are unable to do so for any reason.

10 The bill requires the Public Utilities Commission to provide usable, comparative information to customers in the State 12 describing prices and supply sources for each transmission and distribution utility that is licensed to sell power in the 14 State. The bill requires Maine's electric utilities to sell off all generation assets in a one-year period ending December 31, 16 2000, with the exception of commitments and contract entitlements related to the Maine Yankee Atomic Power Company for independent 18 power prior to their expiration.

20 The bill follows closely the structure proposed for utility restructuring by the Public Utilities Commission in its report 22 and recommended plan prepared for the Legislature and released December 31, 1996. It also specifically provides for the repeal 24 on January 1, 2000 of a series of regulatory responsibilities that will no longer be needed due to the deregulation of 26 electricity generation.

28 The intent of this bill is to establish broad policy requirements for the partial deregulation of the electric 30 industry in this State and at the same time provide for the Public Utilities Commission's implementation of these policies.

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Part B of this bill makes necessary changes to the Maine Revised Statutes, Title 35-A to provide consistency with chapter 32.