MAINE STATE LEGISLATURE

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		L.D. 1719
2	DATE: March 13,1998	(Filing No. S-516)
4	7.1	(a =====g === a = a = p /
6	CRIMINAL J	USTICE
8 .	Reported by:	
10	Reproduced and distributed under to of the Senate.	he direction of the Secretary
12	STATE OF M	MAINE.
14	SENAT	E
16	118TH LEGISI SECOND REGULA	
18	4	
20	COMMITTEE AMENDMENT " #" to S Act Concerning Firearm Purchase Back	.P. 562, L.D. 1719, Bill, "An kground Checks"
22	Amend the bill by striking of the following:	ut the title and substituting
24 26	'An Act to Amend the Laws Relating Firearms to Make the Chief of the	
	Authority, to Accommodate the Brad	ly Handgun Violence Prevention
28	Act and to the Make Certain Other Cl	hanges'
30	Further amend the bill by streenacting clause and before the summ	iking out everything after the ary and inserting in its place
32	the following:	
34	'Sec. 1. 25 MRSA §2002, sub-§8, §2, is amended to read:	as enacted by PL 1985, c. 478,
36		
38	same meaning as set forth in Title	
40	and 18 United States Code, Section (15).	321, Subsection (a), Paragraph
42	Sec. 2. 25 MRSA §2002, sub-§9, a §§2 and 3, is repealed and the follows:	as amended by PL 1997, c. 360,
44		oracood in rea brace.

9. Issuing authority. "Issuing authority" means the Chief of the State Police. 46

Sec. 3. 25 MRSA §2002, sub-§11, as enacted by PL 1985, c. 478, §2, is amended to read:

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2	11. Reckless or negligent conduct. "Reckless or negligent conduct" means that the applicant, either consciously
4	disregarding or failing to be aware of a risk that his the
6	applicant's conduct would cause such a result, engaged in conduct which in fact created a substantial risk of death, serious bodily injury or bodily injury to another human being and the
8	applicant's disregard or failure to be aware of that risk, when viewed in light of the nature and purpose of the applicant's
10	conduct and the circumstances known to him the applicant, involved a gross deviation from the standard of conduct that a
12	reasonable and prudent person would observe in the same situation.
14	Sec. 4. 25 MRSA §2002, sub-§§13, 14 and 15 are enacted to read:
16	13. Applicant. "Applicant" means a natural person or individual seeking a permit to carry concealed firearms from the
18	issuing authority by way of a completed written application accompanied by the required application fee.
20	14. FBI. "FBI" means the Federal Bureau of Investigation
22	of the United States Department of Justice.
24	15. Application. "Application" means the form used to apply for a permit to carry concealed firearms utilized by the
26	issuing authority with the approval of the Attorney General.
28	Sec. 5. 25 MRSA §2002-A, as amended by PL 1993, c. 524, §4, is repealed.
30	Sec. 6. 25 MRSA §2003, sub-§1, as amended by PL 1995, c. 560,
32	Pt. K, §82 and affected by §83, is repealed.
34	Sec. 7. 25 MRSA §2003, sub-§§1-A, 1-B and 1-C are enacted to read:
36	
38	1-A. Criteria for issuing permit. The Chief of the State Police shall issue a permit to carry concealed firearms to an
40	applicant who is 18 years of age or older and who has complied with the requirements of subsection 1-B, unless the applicant:
42	A. Is prohibited from owning, possessing or having under
44	the applicant's control a firearm pursuant to Title 15, section 393;
46	B. Has a formal charging instrument pending against that
48	applicant in the State or any other jurisdiction for a crime that, following conviction or juvenile adjudication, would

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come within the prohibition of Title 15, section 393;

2	C. Is not eligible due to a conviction under Title 17-A, section 1057;
4	D. Has a formal charging instrument pending against that
6	applicant for a violation of Title 17-A, section 1057;
8	E. Has been convicted in the State or any other jurisdiction of a misdemeanor crime of domestic violence
10	within the meaning of 18 United States Code, Section 921, Subsection (a), Paragraph (33)(A);
12	F. Has a formal charging instrument pending against that
14	applicant in the State or any other jurisdiction for a misdemeanor crime of domestic violence within the meaning of
16	18 United States Code, Section 921, Subsection (a), Paragraph (33)(A);
18	G. Has an outstanding Maine warrant of arrest for any crime
20	or has an outstanding warrant of arrest from any other jurisdiction for any crime punishable by imprisonment for a
22	term exceeding one year, as defined by 18 United States Code, Section 921, Subsection (a), Paragraph (20);
24	H. Is a fugitive from justice;
2 .6.	I. Is a drug abuser, drug addict, drug-dependent person or
28	is, for purposes of 18 United States Code, Section 922, Subsection (q), Paragraph (3), an unlawful user of or
30	addicted to any controlled substance;
32	J. Has been adjudicated to be an incapacitated person under Title 18-A, Article V, Parts 3 and 4 and has not had that
34	designation removed by an order under Title 18-A, section 5-307, subsection (b) or, for the purposes of 18 United
36	States Code, Section 922, Subsection (g), Paragraph (4), has been adjudicated as a mental defective or has been committed
38	to any mental institution;
40	K. Is an alien and is, for purposes of 18 United States Code, Section 922, Subsection (g), Paragraph (5), illegally
42	or unlawfully in the United States;
44	L. Has, for purposes of 18 United States Code, Section 922, Subsection (g), Paragraph (6), been discharged from the
46	Armed Forces under dishonorable conditions;
48	M. Having been a citizen of the United States, has, for purposes of 18 United States Code, Section 922, Subsection
50	(g), Paragraph (7), renounced the applicant's citizenship;

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2	N. Has been convicted within the past 5 years of any Title 17-A, chapter 45 drug crime;
4	17-A, Chapter 45 drug Crime;
6	O. Has been adjudicated within the past 5 years of having committed a juvenile offense involving conduct that if committed by an adult would have been a violation of Title
8	17-A, chapter 45;
10	P. Has a formal charging instrument pending against that applicant for any Title 17-A, chapter 45 drug crime;
14	Q. Has a formal charging instrument pending against that applicant for a juvenile offense that involves conduct that if committed by an adult would be a Title 17-A, chapter 45 drug crime;
18	R. Has been convicted within the past 5 years of any crime listed in section 2004-A;
20	C. Har hard adjudinated within the want E warms of howing
22	S. Has been adjudicated within the past 5 years of having committed a juvenile offense involving conduct that if committed by an adult would have been a violation of any
24	crime listed in section 2004-A;
26	T. Has a formal charging instrument pending against that applicant for any crime listed in section 2004-A;
28	U. Has a formal charging instrument pending against that
30	applicant for a juvenile offense that involves conduct that if committed by an adult would be a crime listed in section
32	2004-A;
34	V. Has been adjudged within the past year of having committed the civil violation of possession of a useable
3.6	amount of marijuana, butyl nitrite or isobutyl nitrite in violation of Title 22, section 2383;
38	W. Has been adjudicated within the past year of having
40	committed the juvenile crime defined in Title 15, section 3103, subsection 1, paragraph B of possession of a useable
42	amount of marijuana;
44	X. Has been convicted in the State or any other jurisdiction within the past 3 years of 3 or more
46	misdemeanor crimes that arose from different criminal episodes;
48	
50	Y. Has engaged within the past 3 years in reckless or negligent conduct that is substantiated by information of
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record recorded by a governmental entity;

2	Z. Has been convicted within the past 5 years under Title
4	17-A, section 453 for making in the application or accompanying documents written false statements that the
6	applicant did not believe to be true;
8	AA. Has been adjudicated within the past 5 years of having committed a juvenile offense involving conduct that if
J	committed by an adult would have been a violation of Title
10	17-A, section 453 under the circumstances described in paragraph Z;
12	
14	BB. Has a formal charging instrument pending against that applicant for a violation of Title 17-A, section 453 described in paragraph Z;
16	Service and the service and th
18	CC. Has a formal charging instrument pending against that applicant for a juvenile offense described in paragraph AA; or
20	
22	DD. Is not eligible due to a revocation of the permit under former section 2005 or a suspension of the permit under section 2005-A.
24	Section 2005-A.
0.6	1-B. Affirmative duties of applicant. The applicant shall:
26	A. Submit a fully completed, signed application;
28	P Along with the application submit as application for to
30	B. Along with the application, submit an application fee to the issuing authority:
32	(1) If a Maine resident, in the amount of \$42 for an original application and \$25 for a renewal application;
34	or
36	(2) If a nonresident, in the amount of \$42 for an original application or a renewal application and an
38	additional \$24 for an FBI fingerprint check. A
40	<pre>nonresident shall also submit an FBI criminal history record check;</pre>
42	C. At the request of the issuing authority:
44	(1) If a Maine resident, submit to having that applicant's fingerprints taken at a location specified
46	by the issuing authority at no additional cost to the
48	resident, if it becomes necessary in order to resolve any questions as to the identity of the applicant; or

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COMMITTEE AMENDMENT " A" to S.P. 562, L.D. 1719

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7	3. Copy of laws and safety brochure to be furnished to
	icant. The issuing authority shall provide each applicant a copy of this chapter, the definitions from other state or
	ral laws that are used in this chapter and a basic firearm
	ty brochure, as defined in section 2012, subsection 1,
	graph A.
	Sec. 11. 25 MRSA §2003, sub-§3-A, as enacted by PL 1989, c.
917,	\$12, is repealed and the following enacted in its place:
	3-A. Forms. The issuing authority shall submit to the
tto	rney General for approval the following forms:
	A. An application for a resident permit to carry concealed firearms:
	B. An application for a nonresident permit to carry concealed firearms;
	C. A resident permit to carry concealed firearms;
	D. A nonresident permit to carry concealed firearms; and
	E. An authority to release information to the issuing authority for the purpose of evaluating information supplied on the application.
t.	Sec. 12. 25 MRSA §2003, sub-§4, as amended by PL 1995, c. 694, D, §51 and affected by Pt. E, §2, is repealed.
Pt. Eoll	Sec. 13. 25 MRSA $\S 2003$, sub- $\S 5$, as amended by PL 1995, c. 694, D, $\S 52$ and affected by Pt. E, $\S 2$, is repealed and the owing enacted in its place:
	5. Access to confidential records regarding an involuntary
com	itment. At the request of the issuing authority,
	ithstanding that such information is by law made
	idential, a court or other governmental entity having legal
	ority to make commitments or a mental institution shall
	ide to the issuing authority necessary information as to the
	tence, if any, of an applicant's formal involuntary
	itment to a mental institution.
	C 44 AWNEDG4 00000 N 00
§1,	Sec. 14. 25 MRSA §2003, sub-§8, as amended by PL 1993, c. 289, is further amended to read:
	8. Term of permit. All concealed firearm permits are valid
_	-4- 5 years from the date of issue, unless sooner revoked for

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cause by the issuing authority. If a permit renewal is issued

before the expiration date of the permit being renewed or within

6 months of the expiration date of the permit being renewed, the permit renewal is valid for -4- 5 years from the expiration date of the permit being renewed.

Sec. 15. 25 MRSA §2003, sub-§§9, 10 and 11, as enacted by PL 1985, c. 478, §2, are amended to read:

9. Information contained in permit. Each permit to carry concealed firearms issued shall must contain, at a minimum, the following: The name, address and physical description of the permit holder; the holder's signature; a photograph of the permit holder; the date of issuance; and the date of expiration. A permit—to—carry—concealed—firearms—may—additionally—contain—a photograph—of—the—permit—holder—if—the—issuing—authority—makes—a photograph—an—integral—part—of—the—permit—to—carry—concealed firearms—

10. Validity of permit throughout the State. Permits Except as otherwise limited by law, permits issued authorize the person to carry these concealed firearms throughout the State.

Every permit holder shall have his the permit in his that permit holder's immediate possession at all times when carrying a concealed firearm and shall display the same permit on demand of any law enforcement officer. No A person charged with violating this subsection may not be adjudicated as having committed a civil violation if he that person produces in court the concealed firearms permit which that was valid at the time of the issuance of a summons to court or, if he the person exhibits the permit to a law enforcement officer designated by the summonsing officer not later than 24 hours before the time set for the court appearance, no a complaint may not be issued.

Sec. 16. 25 MRSA §2003, sub-§12, as amended by PL 1991, c.
865, §3, is further amended to read:

12. Permit for a resident of 5 or more years to be issued or denied within 30 days; permit for a nonresident and resident of less than 5 years to be issued or denied within 60 days. The issuing authority,—as—defined—in—this—ehapter, shall issue or deny, and reply in writing as to the reason for any denial, within 30 days of the application date in the case of a resident of 5 or more years and within 60 days of the application date in the case of a nonresident or in the case of a resident of less than 5 years. If the issuing authority does not issue or deny a request for a permit renewal within the time limits specified in this subsection, the validity of the expired permit is extended until the issuing authority issues or denies the renewal.

	COMMITTEE AMENDMENT " A " to S.P. 562, L.D. 1719
2	Sec. 17. 25 MRSA §2003, sub-§15, as enacted by PL 1993, c. 524, §12, is repealed and the following enacted in its place:
4	15. Duty of issuing authority. The application fees,
6	including the fee for an FBI fingerprint check, if any, submitted by the applicant as required by subsection 1-B, paragraph B must be transferred to the Treasurer of State by the issuing
8.	authority. The fees must be applied to the expenses of administration incurred by the issuing authority.
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12	Sec. 18. 25 MRSA §2003, sub-§16, as enacted by PL 1993, c. 524, §12, is repealed and the following enacted in its place:
14	16. Application fees; use. The following provisions govern the use of application fees paid by residents and nonresidents.
16	A. The application fee submitted by the resident applicant
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22	
24	B. The application fee submitted by the nonresident applicant covers the cost of processing the application by the issuing authority, except for obtaining fingerprints,
26	and covers the cost of the permit to carry concealed firearms, including the photograph, issued by the issuing
28	authority. The applicant is responsible for the cost of obtaining fingerprints to the extent specified in subsection
30	1-B, paragraph C, subparagraph (2).
32	Sec. 19. 25 MRSA §2004, as enacted by PL 1985, c. 478, §2, is
34	repealed.
34	Sec. 20. 25 MRSA §§2004-A and 2004-B are enacted to read:
36	g _{ana} .
3.8	§2004-A. Crimes
30	1. Threatening display of a weapon. A person is quilty of
40	threatening display of a weapon if the person displays in a
4.2	threatening manner any firearm, slungshot, knuckles, bowie knife,
42	dirk, stiletto or other dangerous or deadly weapon usually employed in the attack on or defense of a person. Threatening
44	display of a weapon is a Class D crime.
46	2. Unlawfully carrying a concealed weapon. A person is

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guilty of unlawfully carrying a concealed weapon if, without authority to do so, the person wears under that person's clothes

or conceals about the person, any firearm, slungshot, knuckles, bowie knife, dirk, stiletto or other dangerous or deadly weapon

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R. & 3.	COMMITTEE AMENDMENT "A" to S.P. 562, L.D. 1719
2	usually employed in the attack on or defense of a person. Unlawfully carrying a concealed weapon is a Class D crime.
4	3. Unlawful use of a permit to carry concealed firearms. A
6	person is guilty of unlawful use of a permit to carry concealed firearms if that person intentionally or knowingly possesses a
8	revoked, suspended, fictitious or fraudulently altered permit to carry concealed firearms issued or represented to be issued by
10	this State. Unlawful use of a permit to carry concealed firearms is a Class E crime.
12	4. Violating the confidentiality of an application for a
14	permit to carry concealed firearms. A person is guilty of violating the confidentiality of an application for a permit to carry concealed firearms if that person intentionally or
16	knowingly violates the confidentiality provisions of section
18	2006. Violating the confidentiality of an application for a permit to carry concealed firearms is a Class E crime.
20	§2004-B. Civil violation
22	A person who in fact fails to comply with section 2003, subsection 11 commits a civil violation for which a forfeiture of
24	not more than \$100 may be adjudged.
26	Sec. 21. 25 MRSA §2005, as amended by PL 1989, c. 917, §§13 to 15, is repealed.
28	Sec. 22. 25 MRSA §2005-A is enacted to read:
30	§2005-A. Revocation; reapplication
32	1. Revocation. The issuing authority shall revoke a
34	permit, after notice of the opportunity for a hearing, if the permit holder becomes ineligible to possess a permit based upon
36	the criteria contained in section 2003, subsection 1-A.
38	2. Revocation after notice and opportunity for hearing. The issuing authority shall notify the permit holder in writing,
40	before a permit is revoked and after notice of the opportunity for a hearing, of the intended commencement date of revocation,
42	which may not be made any sooner than 10 days after the permit holder's receipt of the notice of the revocation and of the right
44	to a hearing pursuant to this subsection. The permit holder may request a hearing before the Commissioner of Public Safety or the
46	commissioner's designee. The hearing must comply with the Maine Administrative Procedure Act. The purpose of the hearing is to
48	determine whether a preponderance of the evidence establishes that the permit holder is ineligible to possess a permit based
50	upon the criteria contained in section 2003, subsection 1-A. A

request	for a	hearin	q may	not	be	made	any	later	than	10	days
after t	he pern	nit hold	der is	noti	fie	d of	the	propos	ed re	vocat	ion.
The rev											
hearing											
commissi								<u> </u>	<u></u>		

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3. Notice. If a permit holder becomes aware that the permit holder is ineligible to possess a permit based upon the criteria contained in section 2003, subsection 1-A, the permit holder shall notify the issuing authority. If the permit is revoked by the issuing authority under this section, the permit holder must surrender the permit to the issuing authority.

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4. Reapplication. If a permit has been surrendered by a permit holder under subsection 3, or if a permit is revoked under this section, the former permit holder is eligible for reapplication when the permit holder is no longer ineligible to possess a permit based upon the criteria contained in section 2003, subsection 1-A.

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Sec. 23. 25 MRSA §2006, first paragraph, as enacted by PL 1985, c. 478, §2, is amended to read:

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Notwithstanding Title 1, sections 401 to 410, all applications for a permit to carry concealed firearms documents made a part of the application, refusals and any information of record collected by the issuing agency authority during the process of ascertaining whether an applicant is of good moral character and meets the additional requirements of sections 2003 and 2005 2005-A, are confidential and may not be made available for public inspection or copying. The applicant may waive this confidentiality by written notice to the issuing authority. All proceedings relating to the issuance, refusal or revocation of a permit to carry concealed firearms are not public proceedings under Title 1, chapter 13, unless otherwise requested by the applicant.

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Sec. 24. 25 MRSA §§2007 and 2008 are enacted to read:

40 §2007. Use of permit to apply for a firearm transfer

Following the effective date of the national instant criminal background check system under the federal Brady Handgun Violence Prevention Act, if a person seeking a firearm transfer from a federal firearms licensee presents a Maine permit to carry concealed firearms issued on or after October 1, 1998, the federal firearms licensee must, before completion of the transfer, confirm the validity of that permit with the issuing authority.

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§2008.	Fee	for	conducting	Brady	background	checks

If the State decides to conduct background checks under the federal Brady Handgun Violence Prevention Act, the Maine State Police shall conduct the background checks and shall charge the federal firearms licensee a processing fee of \$15 per check. The fee must be paid to the Treasurer of State by the Maine State Police and that fee must be applied to the expenses of administration incurred by the Maine State Police. Any balance of these fees may not lapse but must be carried forward as a continuing account to be expended for the same purpose in the following fiscal years.

Sec. 25. Allocation. The following funds are allocated from Other Special Revenue to carry out the purposes of this Act.

1998-99

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PUBLIC SAFETY, DEPARTMENT OF

State Police - Firearms Licensing

	Positions - Legislative Count	(6.000)
24	Personal Services	\$160,688
	All Other	102,988
26		
	TOTAL	\$263,676
28		

Provides funds for a Clerk IV position, a
Clerk Typist III position, 4 Clerk Typist II
positions and general operating expenses to
assist in conducting the additional required
background checks.

Administration

	Positions - Legislative Count	(-1.000)
38	Personal Services	(\$24,513)
	All Other	(2,913)
40		· ·
	TOTAL	(\$27,426)
42		

Deallocates funds to reflect the transfer of
44 a Clerk Typist II position from the
Administration account to the Firearms
46 Licensing Unit as a result of the change in
permitting process.

DEPARTMENT OF PUBLIC SAFETY
50 TOTAL \$236,250

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2	Sec. 26. Effective date. This Act takes effect October 1, 1998.
4	Further amend the bill by inserting at the end before the summary the following:
б	ballandi je dile Tollowing.
8	FISCAL NOTE
10	1998-99
12	APPROPRIATIONS/ALLOCATIONS
14	Other Funds \$236,250
16	REVENUES
18	General Fund (\$94,500)
20	Other Funds (\$94,300)
22	Establishing the State Police as the sole issuing authority for concealed weapons permits and dedicating all fees collected
24	for this purpose will reduce General Fund revenue by \$94,500 in fiscal year 1998-99 and approximately \$126,000 annually beginning
26	in fiscal year 1999-2000. The dedicating of these fees, the shift of revenue previously collected by local authorities, and
28	the increase of fees for concealed weapons permits will increase dedicated revenue to the Department of Public Safety by \$249,150
30	in fiscal year 1998-99 and \$332,200 annually thereafter.
32	The Department of Public Safety will incur additional costs associated with the shift of permitting responsibilities from the
34	local authorities and additional background check requirements. The total costs are estimated to be \$236,250 in fiscal year
36	1998-99 and \$329,313 annually beginning in fiscal year 1999-2000. The costs include adding a Clerk IV position, a Clerk
38	Typist III position, 4 Clerk Typist II positions and general operating expenses to assist in conducting the additional
40	required background checks. These costs also include payments to the federal government. This bill includes an allocation in
42	fiscal year 1998-99 to cover these costs.
44	This bill also includes an Other Special Revenue
46	deallocation of \$27,426 in fiscal year 1998-99 to transfer a Clerk Typist II position from the Administration account to the
48	Firearms Licensing Unit within the Department of Public Safety as a result of the shift in permitting responsibilities. Dedicated

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revenue of \$45,094 in fiscal year 1997-98 and approximately

jail system are expected to be insignificant.

	\$60,125 annually beginning in fiscal year 1999-2000 will also
2	shift from the Administration account to the Firearms Licensing
	Unit.
1	
	This bill may increase prosecutions for Class E crimes. If
5	a jail sentence is imposed, the additional costs to the counties
	are estimated to be \$86.45 per day per prisoner. These costs are
3	not reimbursed by the State. The number of prosecutions that may

result in a jail sentence and the resulting costs to the county

The additional workload, administrative costs and indigent defense costs associated with the minimal number of new cases filed in the court system can be absorbed within the budgeted resources of the Judicial Department. The collection of additional fines may also increase General Fund revenue by minor

amounts.'

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20 SUMMARY

This amendment replaces the bill and is the minority report of the Joint Standing Committee on Criminal Justice. The amendment does the following.

- It makes the Chief of the State Police the sole issuing authority for permits to carry concealed firearms.
- It clarifies the requirements and criteria an applicant must satisfy to obtain a permit to carry concealed firearms.
- 32 3. It specifies crimes and penalties regarding the misuse of concealed firearms and permits to carry concealed firearms.
 - 4. It extends the time a permit is valid from 4 years to 5 years and sets up fee schedules for resident and nonresident permit holders.
 - 5. It makes Maine a "Brady Alternative State" by exempting holders of concealed weapons permits from further background checks to purchase firearms.
 - 6. It adds an allocation section and a fiscal note.

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