### MAINE STATE LEGISLATURE

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|            | 15.00 1571  |
|------------|---|
| 2          | DATE: May 22, 1997 (Filing No. 5-314)   |
| 4          | g   |
| 6          | CRIMINAL JUSTICE  |
| 8          | Reported by: Majority   |
| 10         | Reproduced and distributed under the direction of the Secretary of the Senate.  |
| 12         | STATE OF MAINE  |
| 14         | SENATE<br>118TH LEGISLATURE   |
| 16         | FIRST SPECIAL SESSION   |
| 18         | COMMITTEE AMENDMENT "A" to S.P. 509, L.D. 1571, Bill, "An   |
| 20         | Act to Amend the Maine Bail Code"   |
| 22         | Amend the bill by striking out everything after the enacting clause and before the summary and inserting in its place the         |
| 24         | following:  |
| 26         | 'Sec. 1. 15 MRSA §1002, last ¶, as enacted by PL 1987, c. 870, §1, is amended to read:  |
| 28         | It is the purpose and intent of this chapter that bail be   |
| 30         | set for a defendant in order to reasonably ensure the appearance of the defendant as required, to otherwise reasonably ensure the |
| 32         | integrity of the judicial process and, when applicable, to reasonably ensure the safety of others in the community.               |
| 34         | Finally, -it It is also the purpose and intent of this chapter that the judicial officer consider, relative to crimes bailable    |
| 36         | as of right preconviction, the least restrictive release alternative which that will reasonably ensure the attendance of          |
| 38         | the defendant as required, or otherwise reasonably ensure the integrity of the judicial process. <u>Finally</u> , it is also the  |
| 40         | intent and purpose of this chapter that a defendant, while at   |
| <b>∓</b> U |   |
| 4.2        | liberty on bail, refrain from committing new crimes.  |
| 42         | Sac 2 15 MDSA 81002 no manded her DY 1002 - 020 81 4-   |
| 44         | Sec. 2. 15 MRSA §1002, as amended by PL 1987, c. 870, §1, is further amended by adding at the end 2 new paragraphs to read:       |
| 46         | The Legislature finds that personal recognizance bail or an   |
| 4.0        | unsecured appearance bond should not be available for offenders   |

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| 2          | The Legislature further believes that, as a matter of public     |
|------------|--|
|            | policy, personal recognizance bail or an unsecured appearance    |
| 4          | bond should not be available to repeat offenders or to those who |
|            | commit serious crimes.   |
| 6          |  |
|            | Sec. 3. 15 MRSA §1003, sub-§1, ¶A, as amended by PL 1987, c.     |
| 8          | 870, §2, is further amended to read:                             |
|            |  |
| 10         | A. In the preconviction context, "bail" means the obtaining      |
| 1.0        | of the release of the defendant upon an undertaking that the     |
| 12         | defendant shall appear at the time and place required and        |
| 12         |  |
|            | may-include-conditions, that the defendant shall conform to      |
| 14         | any condition imposed, in accordance with section 1026,          |
|            | designed to ensure the integrity of the judicial process and     |
| 16         | that the defendant shall refrain from any new criminal           |
|            | conduct. For crimes bailable only as a matter of discretion      |
| 18         | preconviction, bail may also include-conditions means the        |
|            | obtaining of the release of the defendant upon an                |
| 20         | undertaking that the defendant shall conform to each             |
| 20         | condition that is designed to ensure the safety of others in     |
| 2.2        |  |
| 22         | the community.   |
|            | C 4 4 # 3 # TO C 1 0 4 00 0 1 0 1 #TD                            |
| 24         | Sec. 4. 15 MRSA §1003, sub-§1, ¶B, as enacted by PL 1987, c.     |
|            | 758, §20, is amended to read:                                    |
| 26         |  |
|            | B. In the post-conviction context, "bail" means the              |
| 28         | obtaining of the release of the defendant upon an                |
| - •        | undertaking that the defendant shall appear and surrender        |
| 30         | into custody at the time and place required, that the            |
| 30         | defendant shall refrain from any new criminal conduct and        |
| 2.2        |  |
| 32         | may-include-conditions that the defendant shall conform to       |
|            | each condition imposed that is designed to otherwise ensure      |
| 34         | the integrity of the judicial process or and to ensure the       |
|            | safety of others in the community.                               |
| 36         |  |
|            | Sec. 5. 15 MRSA §1003, sub-§5, as enacted by PL 1987, c. 758,    |
| 38         | §20, is repealed and the following enacted in its place:         |
|            | gee, as repeated and removally condition in the process          |
| 40         | 5. Ensure the integrity of the judicial process. To              |
| 40         |  |
|            | "ensure the integrity of the judicial process," when used in the |
| 42         | context of the granting or denial of bail, means:                |
|            |  |
| 44         | A. Safeguarding the role of the courts in adjudicating the       |
|            | guilt or innocence of defendants by ensuring the presence of     |
| 46         | the defendant in court and otherwise preventing the              |
|            | defendant from obstructing or attempting to obstruct justice     |
| 48         | by threatening, injuring or intimidating a victim,               |
| <b>±</b> 0 |  |
| 50         | prospective witness, juror, attorney for the State, judge,       |
| 201        | THEFICA OF AFRAR ATTICAR OF THA COURT OF ATRACTURE STRACTING     |

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public safety; and

|             | B. Accurately ensuring that the defendant will comply with     |
|-------------|--|
|             | conditions of release and the court's order to refrain from    |
|             | new criminal conduct by giving due consideration to the        |
|             | defendant's prior criminal record and prior failures to obey   |
|             | bail conditions; probation conditions; and other court         |
|             |  |
|             | orders, including, but not limited to, violating protection    |
|             | from abuse orders pursuant to Title 19, section 769 or Title   |
|             | 19-A, section 4011.  |
|             | Sec. 6. 15 MRSA §1003, sub-§8-A is enacted to read:            |
|             | 8-A. New criminal conduct. "New criminal conduct" refers       |
| to          | criminal activity by a defendant occurring after bail has been |
| set         |  |
|             | <del></del>  |
|             | Sec. 7. 15 MRSA §1026, as amended by PL 1995, c. 356, §5, is   |
| fur         | ther amended to read:  |
| Lui         | cher amended to read:  |
| <b>\$10</b> | 26. Standards for release for crime bailable as of right       |
| <b>U</b>    | preconviction  |
|             | Freedom  |
|             | 1. In general. At the initial appearance before a judicial     |
| ~ F E       |  |
|             | icer of a defendant in custody for a crime bailable as of      |
| _           | ht preconviction, the judicial officer shall may issue an      |
| oro         | er that, pending trial, the defendant be released:             |
|             | A. On personal recognizance or upon execution of an            |
|             | unsecured appearance bond under subsection 2; er               |
|             | unsecuted appearance bond under subseccion 2, 4:               |
|             |  |
|             | B. On a condition or combination of conditions under           |
|             | subsection 3+; or  |
|             |  |
|             | C. On personal recognizance or execution of an unsecured       |
|             | appearance bond, accompanied by one or more conditions under   |
|             | subsection 3.  |
|             |  |
| Eve         | ry order for the pretrial release of any defendant shall must  |
|             | lude a waiver of extradition by the defendant and the          |
| cor         | ditions that the defendant refrain from new criminal conduct   |
|             | not violate any pending protection from abuse orders pursuant  |
|             | Title 19, section 769 or Title 19-A, section 4011.             |
|             |  |
|             | 2. Release on personal recognizance or unsecured appearance    |
| bor         | d. The judicial officer shall may order the pretrial release   |
|             | the defendant on personal recognizance or upon execution of an |
|             | secured appearance bond in an amount specified by the judicial |
|             |  |

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officer, unless the judicial officer determines that the release

will-not-reasonably-ensure-the-appearance-of-the-defendant-as required-or-will-not-otherwise-reasonably-ensure-the-integrity-of

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| thejudicialprocess. Before any defendant is released on           |
|---|
| personal recognizance or an unsecured appearance bond, the        |
| judicial officer must determine that the defendant will appear as |
| required and that the defendant's release will not otherwise      |
| affect the integrity of the judicial process.                     |
| arrece the integrity of the Judicial process.                     |
| The judicial officer may not order the pretrial release of the    |
| defendant on personal recognizance or upon execution of an        |
| unsecured appearance bond on new criminal conduct if the          |
|   |
| defendant has pending criminal charges.                           |
| To determining whether the pretried volume of the defendant on    |
| In determining whether the pretrial release of the defendant on   |
| personal recognizance or upon execution of an unsecured           |
| appearance bond is appropriate, the judicial officer shall        |
| consider:   |
| a mba aadamaanka maka sakakan bikatan laga ah ah a                |
| A. The defendant's prior criminal history, including, but         |
| not limited to, whether the defendant has previously              |
| violated conditions of release, whether the defendant has         |
| been or is on probation and whether the defendant has             |
| previously violated court orders, such as protection from         |
| abuse orders pursuant to Title 19, section 769 or Title           |
| 19-A, section 4011;   |
|   |
| B. The severity, nature and circumstances of the crime            |
| charged;  |
|   |
| C. The defendant's failures to appear when required;              |
|   |
| D. The defendant's failure to pay fines;                          |
|   |
| E. Any other factors that may enhance a sentence of               |
| incarceration; and  |
|   |
| F. Any other factors that may be considered relevant to the       |
| judicial officer, including, but not limited to, those            |
| enumerated in subsection 4.                                       |
| enumeraced in subseccion 4.                                       |
| In considering all the factors enumerated in paragraphs A to F,   |
| the judicial officer shall give the greatest weight to the        |
|   |
| defendant's criminal history and the severity of the crime. The   |
| judicial officer may not order the defendant released on personal |
| recognizance or an unsecured appearance bond if the defendant's   |
| crime is serious or the judicial officer finds the defendant's    |
| criminal record inappropriate for granting the defendant release  |
| on personal recognizance or an unsecured appearance bond.         |

3. Release on conditions. Conditions that will reasonably ensure the appearance of the defendant and ensure the integrity of the judicial process shall must be imposed as provided in this subsection.

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| 2      | A. If the judicial officer determines that the release described in subsection 2 will not reasonably ensure the          |
|--------|--|
| 4      | appearance of the defendant as required or will not otherwise reasonably ensure the integrity of the judicial            |
| 6      | process, the judicial officer shall order the pretrial release of the defendant subject to the least restrictive         |
| 8      | further condition or combination of conditions that the judicial officer determines will reasonably ensure the           |
| 10     | appearance of the defendant as required and will otherwise reasonably ensure the integrity of the judicial process.      |
| 12     | These conditions may include that the defendant:   |
| 14     | (1) Remain in the custody of a designated person or organization agreeing to supervise the defendant,                    |
| 16     | including a public official, public agency or publicly funded organization, if the designated person or                  |
| 18 , , | organization is able to reasonably ensure both the appearance of the defendant as required and the                       |
| 20,50  | integrity of the judicial process. When feasible, the judicial officer shall impose the responsibility upon              |
| 22     | the defendant to produce the designated person or organization. The judicial officer may interview the                   |
| 24     | designated person or organization to ensure satisfaction of both the willingness and ability                             |
| 26     | required. The designated person or organization shall agree to notify immediately the judicial officer of any            |
| 28     | violation of release by the defendant;   |
| 30     | (2) Maintain employment or, if unemployed, actively<br>seek employment;  |
| 32     |  |
| 34     | (3) Maintain or commence an educational program;   |
| 36     | (4) Abide by specified restrictions on personal<br>associations, place of abode or travel;                               |
| 38     | (5) Avoid all contact with a victim of the alleged crime, a potential witness regarding the alleged crime                |
| 40     | or with any other family or household members of the victim or the defendant or to contact those individuals             |
| 42     | only at certain times or under certain conditions;   |
| 44     | <ul><li>(6) Report on a regular basis to a designated law<br/>enforcement agency or other governmental agency;</li></ul> |
| 46     | (7) Comply with a specified curfew;  |

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dangerous weapon;

# COMMITTEE AMENDMENT

Refrain from possessing a firearm or other

|            | from any use of drugs;   |
|------------|--|
| 4          |  |
| 6          | (10) Undergo, as an outpatient, available medical or psychiatric treatment, or enter and remain, as a voluntary patient, in a specified institution when   |
| 8          | required for that purpose;   |
| 10         | (11) Execute an agreement to forfeit, upon failing to appear as required, such designated property, including  |
| 12         | money, as is reasonably necessary to ensure the appearance of the defendant as required and to ensure  |
| 14         | the integrity of the judicial process and post with an appropriate court such evidence of ownership of the   |
| 18         | property or such percentage of the money as the judicial officer specifies;  |
| _0         | (12) Execute a bail bond with sureties in such amount  |
| 20         | as is reasonably necessary to ensure the appearance of the defendant as required and to ensure the integrity   |
| 22         | of the judicial process;   |
| 24         | (13) Return to custody for specified hours following release for employment, schooling or other limited  |
| 26         | purposes;  |
| 28         | (14) Report on a regular basis to the defendant's attorney;  |
| 30         | (15) Notify the court of any changes of address or   |
| 32         | employment;  |
| 34         | (16) Provide to the court the name, address and telephone number of a designated person or organization  |
| 36         | that will know the defendant's whereabouts at all times;   |
| 38         | (17) Inform any law enforcement officer of the defendant's condition of release if the defendant is  |
| 40         | subsequently arrested or summoned for new criminal conduct; and  |
| 42         |  |
| 44         | (18) Satisfy any other condition that is reasonably necessary to ensure the appearance of the defendant as required and to otherwise reasonably ensure the |
| 46         | integrity of the judicial process.   |
| 48         | B. The judicial officer may not impose a financial condition which that, either alone or in combination with   |
| <b>F</b> 0 |  |

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|       | minimized and he selected assessed the first transfer of   |
|-------|--|
|       | required or to otherwise ensure the integrity of the   |
|       | judicial process.  |
|       |  |
|       | C. Upon motion by the attorney for the State or the  |
|       |  |
|       | defendant and after notice and upon a showing of changed   |
|       | circumstances or upon the discovery of new and significant   |
|       | information, the court may amend the bail order to relieve   |
|       | the defendant of any condition of release, modify the  |
|       | conditions imposed or impose further conditions authorized   |
|       | by this subsection as the court determines will reasonably   |
|       | ensure the appearance of the defendant as required and will  |
|       | otherwise reasonably ensure the integrity of the judicial  |
|       |  |
|       | process.   |
|       |  |
|       | 4. Factors to be considered in release decision. In  |
|       | ng bail, the judicial officer shall, on the basis of an  |
| inte  | view with the defendant, information provided by the   |
| defer | ndant's attorney and information provided by the attorney for  |
| the : | State or an informed law enforcement officer if the attorney   |
|       | the State is not available and other reliable information  |
|       | that can be obtained, take into account the available  |
|       |  |
| inioi | rmation concerning the following:  |
|       |  |
|       | A. The nature and circumstances of the crime charged;  |
|       |  |
|       | B. The nature of the evidence against the defendant; and   |
|       |  |
|       |  |
|       | C. The history and characteristics of the defendant,   |
|       | C. The history and characteristics of the defendant, including, but not limited to:  |
|       | C. The history and characteristics of the defendant, including, but not limited to:  |
|       | including, but not limited to:   |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental</pre>  |
|       | including, but not limited to:   |
|       | <pre>including, but not limited to:    (1) The defendant's character and physical and mental    condition;</pre>   |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental</pre>  |
|       | <pre>including, but not limited to:    (1) The defendant's character and physical and mental    condition;</pre>   |
|       | <pre>including, but not limited to:    (1) The defendant's character and physical and mental    condition;    (2) The defendant's family ties in the State;</pre>  |
|       | <pre>including, but not limited to:    (1) The defendant's character and physical and mental    condition;</pre>   |
|       | <ul><li>including, but not limited to:</li><li>(1) The defendant's character and physical and mental condition;</li><li>(2) The defendant's family ties in the State;</li><li>(3) The defendant's employment history in the State;</li></ul>   |
|       | <pre>including, but not limited to:    (1) The defendant's character and physical and mental    condition;    (2) The defendant's family ties in the State;</pre>  |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;</pre>   |
|       | <ul><li>including, but not limited to:</li><li>(1) The defendant's character and physical and mental condition;</li><li>(2) The defendant's family ties in the State;</li><li>(3) The defendant's employment history in the State;</li></ul>   |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the</pre>  |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;</pre>   |
|       | <ul> <li>including, but not limited to:</li> <li>(1) The defendant's character and physical and mental condition;</li> <li>(2) The defendant's family ties in the State;</li> <li>(3) The defendant's employment history in the State;</li> <li>(4) The defendant's financial resources;</li> <li>(5) The defendant's length of residence in the community and the defendant's community ties;</li> </ul>  |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the community and the defendant's community ties;     (6) The defendant's past conduct, including any</pre>  |
|       | <ul> <li>including, but not limited to:</li> <li>(1) The defendant's character and physical and mental condition;</li> <li>(2) The defendant's family ties in the State;</li> <li>(3) The defendant's employment history in the State;</li> <li>(4) The defendant's financial resources;</li> <li>(5) The defendant's length of residence in the community and the defendant's community ties;</li> </ul>  |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the community and the defendant's community ties;     (6) The defendant's past conduct, including any history relating to drug or alcohol abuse;</pre> |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the community and the defendant's community ties;     (6) The defendant's past conduct, including any</pre>  |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the community and the defendant's community ties;     (6) The defendant's past conduct, including any history relating to drug or alcohol abuse;</pre> |
|       | <pre>including, but not limited to:     (1) The defendant's character and physical and mental condition;     (2) The defendant's family ties in the State;     (3) The defendant's employment history in the State;     (4) The defendant's financial resources;     (5) The defendant's length of residence in the community and the defendant's community ties;     (6) The defendant's past conduct, including any history relating to drug or alcohol abuse;</pre> |

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court proceedings;

| 2  | (9) Whether, at the time of the current offense or   |
|----|--|
| 4  | arrest, the defendant was on probation, parole or other release pending trial, sentencing, appeal or completion            |
| 6  | of a sentence for an offense in this jurisdiction or another; and  |
| 8  | (10) Any evidence that the defendant has obstructed or attempted to obstruct justice by threatening, injuring              |
| 10 | or intimidating a victim or a prospective witness, juror, attorney for the State, judge, justice or other                  |
| 12 | officer of the court; and  |
| 14 | (11) Whether the defendant has previously violated conditions of release, probation or other court orders,                 |
| 16 | including, but not limited to, violating protection from abuse orders pursuant to Title 19, section 769 or                 |
| 18 | Title 19-A, section 4011.  |
| 20 | 5. Contents of release order. In a release order issued<br>under subsection 2 or 3, the judicial officer shall:            |
| 22 | A. Include a written statement that sets forth all the   |
| 24 | conditions to which the release is subject in a manner sufficiently clear and specific to serve as a guide for the         |
| 26 | defendant's conduct; and   |
| 28 | B. Advise the defendant of:  |
| 30 | <li>(1) The penalties if the defendant fails to appear as<br/>required; and</li>   |
| 32 | (2) The <u>penalties for and</u> consequences of violating a   |
| 34 | condition of release, including the immediate issuance of a warrant for the defendant's arrest.                            |
| 36 | 6. Initial appearance in court. Nothing contained in this  |
| 38 | chapter may be construed as limiting the authority of a judge or justice to consider the issue of preconviction bail at a  |
| 40 | defendant's initial appearance in court.   |
| 42 | 7. Applicability of conditions of release. A condition of release takes effect and is fully enforceable as of the time the |
| 44 | judicial officer sets the condition, unless the bail order expressly excludes it from immediate applicability.             |
| 46 | Sec. 8. 15 MRSA §1027, sub-§3, ¶¶A and B, as enacted by PL   |
|    | 3007 750 800   |

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### COMMITTEE AMENDMENT "A" to S.P. 509, L.D. 1571

|            |              | A. There is a substantial risk that the capital delendant  |
|------------|--------------|--|
| 2          |              | will not appear as required or will otherwise pose a substantial risk to the integrity of the judicial process; er   |
| 4          |              |  |
| 6          |              | B. There is a substantial risk that the capital defendant will pose a danger to another or to the community; or  |
| 8          |              | Sec. 9. 15 MRSA §1027, sub-§3, ¶C is enacted to read:  |
| 10         |              | C. There is a substantial risk that the capital defendant will commit new criminal conduct.  |
| 12         |              | Sec. 10. 15 MRSA §1028, sub-§1, ¶A, as enacted by PL 1987, c.  |
| 14         | <b>7</b> 58, | \$20, is amended to read:  |
| 16         |              | A. If the defendant chooses to have a de novo determination of bail, the defendant shall must be furnished with a  |
| 18         |              | petition and, upon execution of the petition and without the issuance of any writ or other process, the sheriff of the   |
| 20         |              | county in which the decision was made shall provide for the transportation of the defendant together with the petition   |
| 2 <b>2</b> |              | and all papers relevant to the petition or copies of the petition or papers to the Superior Court.   |
| 24         |              | Food and the Food and the Control of |
| 26         |              | If no Justice of the Superior Court will be available within 24 48 hours, excluding Saturdays, Sundays and holidays, arrangements shall must be made for a de novo determination   |
| 28         |              | of bail in the nearest county in which a Justice of the Superior Court is then sitting. The defendant's custodian  |
| 30         |              | shall provide transportation to the Superior Court as required by this chapter without the issuance of any writ or   |
| 32         |              | other process.   |
| 3 <b>4</b> |              | If there is no Justice of the Superior Court available, the defendant shall must be retained in custody until the  |
| 36         |              | petition can be considered.  |
| 38         |              | Sec. 11. 15 MRSA §1028, sub-§1, ¶C is enacted to read:   |
| 40         |              | C. Upon receipt of a pro se petition or upon oral or   |
| 4.2        |              | written request of the attorney for the defendant, the clerk shall set a time for hearing and provide oral or written  |
| 44         |              | notice to the attorney for the State. The hearing must be scheduled for a time not less than 24 hours nor more than 48   |
|            |              | hours after the clerk notifies the attorney for the State.   |
| 46         |              | Sec. 12. 15 MRSA §1051, sub-§1, as amended by PL 1995, c. 356,   |

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 $\S 8$ , is further amended to read:

### COMMITTEE AMENDMENT "A" to S.P. 509, L.D. 1571

| 1. Application to presiding judge or justice. After               |
|---|
| post-conviction, except as provided in this section, a defendant  |
| may apply to the judge or justice who presided at the trial for   |
| bail pending imposition or execution of sentence or entry of      |
| judgment or appeal. If the trial judge or justice is no           |
| available, the defendant may apply for bail under this section to |
| another judge or justice of the court in which the defendant was  |
| convicted. Post-conviction bail is not available to a defendan    |
| convicted of:   |

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б

#### A. Murder;

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- B. Any other formerly capital offense for which preconviction bail was denied under section 1027; or
- C. Any crime when the defendant's preconviction bail was revoked and denied under sections 1096 and 1097.

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The judge or justice shall hold a hearing on the record on the bail application and shall state in writing or on the record the reasons for denying or granting bail. If bail is granted, the judge or justice shall also state, in writing or on the record, the reasons for the kind and amount of bail set, for any condition of release imposed and for the omission of any condition of release sought by the State.

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The judge or justice may enter an order for bail pending appeal before a notice of appeal is filed, but conditioned upon its timely filing.

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Every order for post-conviction release of a defendant must include a waiver of extradition by the defendant as well as a condition of bail that the defendant refrain from <u>new</u> criminal conduct <u>and not violate any pending protection from abuse order pursuant to Title 19, section 769, or Title 19-A, section 4011.</u>

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- Sec. 13. 15 MRSA §1051, sub-§2, as enacted by PL 1987, c. 758, §20, is amended to read:
- 2. Standards. Except as provided in subsection 4, a defendant may not be admitted to bail under this section unless the judge or justice has probable cause to believe that:
  - A. There is no substantial risk that the defendant will fail to appear as required and will not otherwise pose a substantial risk to the integrity of the judicial process; and

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B. There is no substantial risk that the defendant will pose a danger to another or to the community: and

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|     | commit new criminal conduct.                                      |
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|     | In determining whether to admit a defendant to bail, the judge or |
| 6   | justice shall consider the factors relevant to preconviction bail |
|     | listed in section 1026, as well as the facts proved at trial, the |
| 8   | length of the term of imprisonment imposed, any history of        |
|     | dangerousness and any previous unexcused failure to appear as     |
| 1.0 | required before any court or tosubmitasrequiredto the             |
|     | defendant's prior failure to obey an order or judgment of any     |
| 12  | court, including, but not limited to, violating a protection from |
|     | abuse order pursuant to Title 19, section 769 or Title 19-A,      |
| 14  | section 4011.   |

There is no substantial risk that the defendant will

- If the judge or justice decides to set post-conviction bail for a defendant, the judge or justice shall apply the same factors in setting the kind and amount of that bail.
- Sec. 14. 15 MRSA §1051, sub-§3, as amended by PL 1995, c. 356, §9, is further amended to read:
  - 3. Conditions of release. Except as provided in subsection 4, the judge or justice may impose, in lieu of or in addition to an appearance or bail bond, any condition considered reasonably necessary to minimize the risk that the defendant may fail to appear as required, may compromise the integrity of the judicial process, may commit new criminal conduct, may fail to comply with conditions of release or may constitute a danger to another person or the community.
  - Sec. 15. 15 MRSA §1071, sub-§1, as amended by PL 1989, c. 147, §4, is further amended to read:
  - 1. Statement by surety. Any person who offers to act as surety fer-the-appearance-before in the Superior Court of for any defendant in a criminal prosecution, whether or not the defendant is an appellant from the finding of a Judge of the District Court, is to be admitted to bail to await the action of the grand jury, or is arrested in vacation on a warrant issued on an indictment pending in the Superior Court, may be required to file with the judicial officer a written statement signed and sworn to by the surety describing all real estate owned by the surety within the State with sufficient accuracy to identify it.
    - A. The statement shall must provide in detail all encumbrances and the value of the land. The value of the land shall must be based on the judgment of the surety.

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- B. The certificate shall <u>must</u> remain on file with the original papers in the case and a certified copy shall <u>must</u> be transmitted by the judicial officer taking the bail to the clerk of court before which the defendant is to appear.
- C. Upon motion to the court and notice to the defendant, the defendant shall produce and the State shall-have has the right to examine all evidence of ownership, valuation and all encumbrances on the land.

Sec. 16. 15 MRSA §1072, as amended by PL 1995, c. 356, §13, 12 is further amended to read:

#### §1072. Responsibility of sureties

- 1. Preconviction. Each surety for a defendant admitted to preconviction bail is responsible for the appearance of the defendant at all times as well as the defendant's compliance with each condition of release, including that the defendant refrain from new criminal conduct, until a verdict or finding or plea of guilty or until the acceptance of a plea of guilty or nolo contendere, unless the surety has sooner terminated the agreement to act as surety and has been relieved of the responsibility in accordance with section 1073.
- A preconviction surety is not responsible for the appearance of a defendant after conviction nor for the defendant's compliance with the conditions of release, unless the surety has agreed to act as postconviction surety.
  - 2. Post-conviction. Each surety for a defendant admitted to bail after conviction is responsible for the defendant's appearance at all times until the defendant enters into execution of any sentence of imprisonment as well as the defendant's compliance with each condition of release, including that the defendant refrain from new criminal conduct, unless the surety has sooner terminated the agreement to act as surety and has been relieved of the responsibility in accordance with section 1073.

#### Sec. 17. 15 MRSA §1072-A is enacted to read:

#### §1072-A. Advising the surety

- Prior to undertaking the responsibility as a surety for a defendant the surety must be:
  - 1. Written release order. Provided with a copy of the written release order pertaining to the defendant;
  - 2. Conditions of release. Orally advised of each of the conditions of release pertaining to the defendant for which the

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surety is responsible and the consequences to the surety if the defendant violates any condition of release; and

- 3. Responsibilities and consequences. Provided with a written statement advising the surety as to the general responsibilities of a surety under section 1072 and the consequences to the surety if the defendant fails to abide by each condition.
- The Supreme Judicial Court shall by rule specify who is responsible for providing to the prospective surety the required oral and written advice as well as the copy of the written release order pertaining to the defendant.
- Sec. 18. 15 MRSA  $\S1073$ , 3rd  $\P$ , as amended by PL 1995, c. 356,  $\S14$ , is further amended to read:

the judge or justice may absolve person responsibility to pay all or part of the bond or may order the return of cash bail, except that a person may not be absolved of the responsibility to pay all or part of the bond, or receive any cash deposited as bail, if, prior to terminating the agreement, the defendant has failed to appear as required or has violated the conditions of release. Nothing in this section may be construed to relieve or release a person of the responsibility for the appearance of the defendant, notwithstanding the termination of the agreement, until the defendant is in the custody of the sheriff of the county in which the case is pending, new or substitute sureties have appeared, new cash bail has been deposited or the defendant has otherwise been admitted to bail.

Sec. 19. 15 MRSA  $\S1074$ , sub- $\S1$ , as enacted by PL 1987, c. 758,  $\S20$ , is amended to read:

1. Cash. Whenever cash is deposited as bail to secure the appearance of and conformance to conditions of release by a defendant in a criminal proceeding, either preconviction or post-conviction, the cash shall-be is deemed to be the property of the defendant unless, at the time the cash is deposited, the defendant or the person offering the cash as bail, designates under oath another person to whom the cash belongs. If a person other than the defendant has been designated as the owner of the cash, it shall must be returned to that person unless otherwise forfeited. If the defendant is deemed to be the owner of the cash, it shall must be returned to the defendant unless otherwise forfeited or subject to setoff as provided in this section.

Sec. 20. 15 MRSA §1094, first ¶, as repealed and replaced by PL 1991, c. 393, §4, is amended to read:

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who been admitted either When defendant has to preconviction or post-conviction bail in a criminal case fails to appear as required, or has violated the conditions of release, the court shall declare a forfeiture of the bail. The obligation of the defendant and any sureties may be enforced in such manner as the Supreme Judicial Court shall by rule provide and in accordance with section 224-A. The rules adopted by the Supreme Judicial Court must provide for notice to the defendant and any sureties of the consequences of failure to comply with the conditions of bail.

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- Sec. 21. 15 MRSA §1095, sub-§2, as enacted by PL 1995, c. 356, §19, is amended to read:
- A law enforcement officer may arrest with a Arrest. warrant, or without a warrant pursuant to Title 17-A, section 15, any defendant who the law enforcement officer has probable cause to believe has failed to appear as required, has violated a condition of preconviction bail or has been charged with a crime allegedly committed while released on preconviction bail. defendant is charged with new criminal conduct, a bail commissioner is authorized only to set bail for the new charged crimes in accordance with this chapter. A defendant under arrest pursuant to subsection 1 or this subsection must be brought before any judge or justice of the appropriate court. The judge or justice shall determine without hearing whether the existing preconviction bail order should be modified or whether the defendant should be committed without bail pending the bail revocation hearing. A copy of the motion for revocation must be furnished to the defendant prior to the hearing on the alleged violation, unless the hearing must be conducted in the absence of the defendant.

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Sec. 22. 15 MRSA §1097, sub-§§1 and 2, as enacted by PL 1995, c. 356, §19, are repealed and the following enacted in their place:

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- 1. New criminal conduct. If the judge or justice finds that there are conditions of release that will reasonably ensure that the defendant will not continue to commit new crimes while out on bail, the judge or justice shall issue an order under section 1026. If the judicial finding is otherwise, the judge or justice shall issue an order denying bail.
- 2. Appearance of the defendant; ensuring the integrity of the judicial process. If the judge or justice finds that there are conditions of release that will reasonably ensure the defendant's appearance when required and will otherwise ensure the integrity of the judicial process, the judge or justice shall

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|-----------|-----------|------|----|-----------|------|------|
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|   | <u>issue a</u> | n c | order | under | sect | tion 102 | 5. If | the i | udic | ial f | inding | is   |
|---|----------------|-----|-------|-------|------|----------|-------|-------|------|-------|--------|------|
| 2 | <u>otherwi</u> | se, | the   | judge | or   | justice  | shall | issue | an   | orde  | r deny | ring |
|   | bail.'         |     |       |       |      |          |       |       |      |       |        |      |

Further amend the bill by inserting at the end before the summary the following:

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#### FISCAL NOTE

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The Judicial Department will incur some minor additional costs to print and distribute the bail code and to implement the new requirements on preconviction and postconviction orders. These costs can be absorbed within the Judicial Department's existing budgeted resources.

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This bill may also result in increased costs to county jails. The amount of the increase can not be determined, but is estimated to be \$83.78 per day per prisoner.'

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#### **SUMMARY**

24 This amendment replaces the bill and is the majority report of the Joint Standing Committee on Criminal Justice. In addition to making a number of nonsubstantive changes to the Maine Bail Code, the amendment does the following.

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1. It amends the code's statement of purpose to include the fact that, while on bail, a defendant is expected to refrain from engaging in new criminal conduct.

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2. It amends the bail definition both in the preconviction and post-conviction context to expressly include refraining from any new criminal conduct and obeying each condition of release imposed by the judicial officer.

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3. It defines new criminal conduct.

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4. It clarifies that a judicial officer is authorized to issue a preconviction order releasing a defendant on personal recognizance or execution of an unsecured bond and imposes additional release conditions.

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5. It requires that every preconviction and post-conviction order of release contain, in addition to a waiver of extradition by the defendant, a condition that the defendant refrain from new criminal conduct and not violate any pending protection from abuse orders.

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- 6. It clarifies that a judicial officer is authorized to require a defendant preconviction to execute an agreement to forfeit designated property or execute a bail bond with sureties to ensure the integrity of the judicial process as well as the defendant's appearance.
- 7. It recognizes additional sources of information from which the judicial officer may gather reliable information needed to make the release decision.
- 8. It adds the factor of whether the defendant has previously violated conditions of release, probation or other court orders, including protection from abuse orders to the list of factors to be considered in the preconviction and post-conviction release decision.
- 9. It clarifies that the judicial officer must advise the defendant of the potential penalties as well as the consequences of violating a condition of release.
  - 10. It requires, both in the post-conviction context and when the conditional right to have preconviction bail set has been extinguished at a Harnish bail proceeding, that bail be denied in the event a substantial risk exists that the defendant will commit new criminal conduct.
  - 11. It increases from 24 to 48 hours the time within which a confined defendant must be transported to a different county if no Justice of the Superior Court is locally available to make a de novo determination of preconviction bail. It additionally requires the clerk to provide notice to the attorney for the State of the upcoming hearing and to schedule that hearing for a time not less than 24 hours but not more than 48 hours after the attorney for the State has been notified.
  - 12 It makes both preconviction and post-conviction sureties responsible for ensuring a defendant's compliance with each condition of release imposed by the judicial officer, including that the defendant refrain from new criminal conduct, in addition to being responsible for ensuring the appearance of the defendant at all times.
  - as a surety for a defendant, a surety must be provided a copy of the defendant's written release order and a written statement containing an explanation of both the general responsibilities of a surety and the potential consequences to a surety if a defendant violates a condition of release and must be verbally advised of each condition in the defendant's written release order as well as the potential consequences to the surety if the

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#### COMMITTEE AMENDMENT " $\hat{A}$ " to S.P. 509, L.D. 1571

defendant fails to abide by each condition of release. It further requires the Supreme Judicial Court to specify by rule who will be responsible for advising the surety and providing to the surety a copy of the written order and the written explanation.

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- 14. It specifically addresses the consequences to a defendant who fails to refrain from new criminal conduct. If a judge or justice finds probable cause exists to believe that the defendant has committed a new crime following the setting of preconviction bail, the judge or justice must issue an order denying bail unless the court finds that there are conditions of release that will reasonably ensure that the defendant will not continue to commit new crimes while out on bail in which case, the court must issue an order under the Maine Revised Statutes, Title 15, section 1026.
- 18 15. It adds a fiscal note.

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