

| _            | L.D. 1558  |
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| 2            | DATE: 5-22-97 (Filing No. H-654)   |
| 4            |  |
| 6            | BANKING AND INSURANCE  |
| 8            |  |
| 10           | Reproduced and distributed under the direction of the Clerk of the House.  |
| 12           |  |
| 14           | STATE OF MAINE<br>HOUSE OF REPRESENTATIVES<br>118TH LEGISLATURE  |
| 16           | FIRST SPECIAL SESSION  |
| 18           | COMMITTEE AMENDMENT "A" to H.P. 1115, L.D. 1558, Bill, "An   |
| 20           | Act to Regulate Viatical Companies"  |
| 22           | Amend the bill in section 1 in that part designated " <b>§6802.</b> "<br>by striking out all of subsection 1 (page 1, lines 19 to 22 in  |
| 24           | L.D.) and inserting in its place the following:  |
| <b>2</b> 6 · | '1. Financing entity. "Financing entity" means any   |
| 28           | participant or transferee of or successor to the interest of a<br>participant other than the viator in any viatical settlement<br>financing transaction.'  |
| 30           |  |
| 32           | Further amend the bill in section 1 in that part designated " <u>§6802.</u> " in subsection 2 in the 3rd line (page 1, line 26 in L.D.) by inserting after the following: " <u>financing for</u> " the |
| 34           | following: 'the purchase, acquisition, transfer or other assignment of one or more'  |
| 36           | Further amend the bill in section 1 in that part designated  |
| 38           | • " <u>\$6802.</u> " by inserting after subsection 2 the following:  |
| 40           | 3. Independent viatical producer. "Independent viatical  |
| 42           | producer" means any person who has independent producer authority<br>and who offers or advertises the availability of viatical   |
|              | settlements, introduces viators to viatical settlement providers<br>and offers or attempts to negotiate viatical settlements between   |
| 44           | and offers of attempts to negotiate viatical settlements between<br>a viator and one or more viatical settlement providers.  |
| 46           | "Independent viatical producer" does not include an attorney or accountant retained to represent the viator whose compensation is  |
| 48           | paid by or at the direction of the viator nor does the term<br>include a viatical settlement provider operating in this State or   |
| 50           | a viatical producer, a credit union or an employer or association  |

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that makes its employees or members aware of viatical settlement contracts. Irrespective of the manner in which the independent viatical producer is compensated, an independent viatical producer is deemed to represent only the interests of the viator and owes a fiduciary duty to the viator.

4. Institutional investor. "Institutional investor" means a bank, trust company, insurance company, mutual fund or pension fund that owns in the aggregate at least \$1,000,000 in assets.'

Further amend the bill in section 1 in that part designated "<u>§6802.</u>" in subsection 3 in the 3rd line (page 1, line 38 in L.D.) by striking out the following: "<u>participant</u>" and inserting in its place the following: '<u>person</u>'

16 Further amend the bill in section 1 in that part designated "<u>§6802.</u>" by striking out all of subsections 4 to 9 and inserting 18 in their place the following:

2.0 '4. Viatical producer. "Viatical producer" means any person who has producer authority, who acts or aids in any manner in the soliciting of a viatical settlement on behalf of a viatical 22 settlement provider. "Viatical producer" does not include an attorney, accountant, financing entity, independent viatical 24 producer or person exercising a power of attorney granted by the viator, retained to represent the viator and whose compensation 26 is paid solely by the viator without regard to whether the viatical settlement is effected. The term also does not include 28 a credit union or an employer or association that makes its employees or members aware of viatical settlement contracts. A 30 viatical producer is deemed to represent the viatical settlement provider for which that producer is appointed. 32

34 5. Viatical settlement. "Viatical settlement" means a transaction in which a person pays compensation or anything of 36 value, when that compensation or value is less than the expected death benefit of the life insurance policy or certificate, in 38 return for the assignment, transfer, sale or beguest of a death benefit or ownership of the life insurance policy or certificate 40 to the person or the person's designee by the policyowner or certificate holder.

6. Viatical settlement provider. "Viatical settlement 44 provider" means a person who pays compensation or anything of value to a viator under a viatical settlement. The term does not 46 include:

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A. A bank, savings bank, savings and loan association, credit union or other licensed lending institution that

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takes an assignment of a life insurance policy as collateral for a loan;

B. The issuer of a life insurance policy providing accelerated benefits under section 2555;

C. A viator's friend or family member who enters into no more than one agreement in a calendar year for the assignment, transfer, sale, devise or bequest of life insurance policies for any value less than the expected death benefit; or

D. A financing entity.

7. Viaticated policy. "Viaticated policy" means any
 interest in a life insurance policy or a certificate of group
 life insurance held by a viatical settlement provider directly or
 indirectly through a viatical settlement contract.

 8. Viator. "Viator" means a person who assigns, transfers, sells or bequeaths a death benefit or ownership of a life
 insurance policy or certificate under a viatical settlement. "Viator" does not include a viatical settlement provider or a
 financing entity."

Further amend the bill in section 1 in that part designated "**§6802.**" by renumbering the subsections to read consecutively.

Further amend the bill in section 1 in that part designated 30 "<u>§6803.</u>" by striking out all of subsection 1 and inserting in its place the following:

'<u>1. License required. Licenses are required in accordance</u> with this subsection.

36 <u>A. A person may not act as a viatical settlement provider</u> without a license from the superintendent.

B. A person may not act as a viatical producer without a 40 license from the superintendent as a life and health insurance producer.

C. A person may not act as an independent viatical producer without a license from the superintendent as a life and health insurance producer with independent authority.

D. A viatical settlement provider license issued to a person authorizes all partners, officers and key management personnel of that person to act on that person's behalf as if these individuals are also licensed. These persons must be named in the application and any supplements to the

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application and the authorization terminates upon the expiration, suspension or revocation of the license.

E. Notwithstanding the provisions of this section, if a person acts as a viatical settlement provider, a viatical producer or an independent viatical producer without being licensed, the person is subject to all other provisions of this chapter as if this person were licensed as a viatical settlement provider or viatical settlement independent producer.'

Further amend the bill in section 1 in that part designated "<u>§6803.</u>" in subsection 2 in the 2nd line (page 3, line 34 in L.D.) by striking out the following: "<u>or a viatical settlement</u> <u>broker license</u>"

Further amend the bill in section 1 in that part designated 18 "<u>\$6803.</u>" in subsection 2 in the last line (page 3, line 37 in L.D.) by striking out the following: "<u>\$100</u>" and inserting in its 20 place the following: '<u>\$400'</u>

Further amend the bill in section 1 in that part designated "<u>\$6803.</u>" in subsection 3 by striking out all of the first sentence (page 3, lines 39 to 41 in L.D.) and inserting in its place the following: '<u>A license for a viatical settlement</u> <u>provider is renewed for one year upon payment of a fee of \$400.</u>'

Further amend the bill in section 1 in that part designated "<u>§6803.</u>" in subsection 5 in the 4th line (page 4, line 8 in L.D.) by striking out the following: "<u>viatical settlement broker</u>" and inserting in its place the following: '<u>independent viatical</u> producer'

Further amend the bill in section 1 in that part designated "<u>\$6803.</u>" in subsection 7 in paragraph B in the first line (page 4, line 46 in L.D.) by striking out the following: "<u>viatical</u> <u>settlement broker</u>" and inserting in its place the following: '<u>independent viatical producer</u>'

40 Further amend the bill in section 1 in that part designated "<u>\$6803.</u>" in subsection 9 in the 2nd and 3rd lines (page 5, lines
42 5 and 6 in L.D.) by striking out the following: "<u>viatical</u> settlement brokers" and inserting in its place the following:
44 'independent viatical producers'

46 Further amend the bill in section 1 in that part designated
"<u>§6804.</u>" in subsection 1 by striking out all of the first
48 sentence (page 5, lines 11 to 14 in L.D.) and inserting in its
place the following: '<u>The superintendent may deny, suspend</u>,
50 revoke or refuse to renew the license of a viatical settlement if

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the superintendent finds just cause to do so, which may include, but is not limited to, a finding that: '

Further amend the bill in section 1 in that part designated "<u>§6804.</u>" in subsection 1 in paragraph E in the 2nd line (page 5, line 35 in L.D.) by inserting after the following: "<u>chapter</u>" the following: '<u>or any rules adopted pursuant to this chapter</u>'

Further amend the bill in section 1 in that part designated 10 "<u>§6804.</u>" by striking out all of subsections 2 and 3 and inserting in their place the following:

'2. Hearing. Before the superintendent may deny a license
 application or suspend, revoke or refuse to renew the license of
 a viatical settlement provider, the licensee has an opportunity
 for a hearing in accordance with Title 5, chapter 375, subchapter
 IV.

Administrative penalty. The superintendent may, in
 addition to denying a license application or suspending or revoking a license, assess an administrative civil forfeiture of
 \$500 for each willful violation of this chapter. This section may not be construed to diminish the penalties available for any violation of chapter 23, in addition to any penalties authorized under section 12-A.'

Further amend the bill in section 1 in that part designated 28 "<u>§6805.</u>" by striking out all of the first paragraph (page 5, lines 51 and 52 and page 6, lines 1 to 9 in L.D.) and inserting 30 in its place the following:

 32 'A viatical settlement provider or independent viatical producer may not use any contract, disclosure statement or
 34 application form in this State when dealing with a viator unless it has been filed with and approved by the superintendent,
 36 pursuant to sections 2412 and 2413.'

38 Further amend the bill in section 1 by striking out all of that part designated "<u>§6806.</u>" and inserting in its place the 40 following:

42 '<u>§6806. Reporting requirements; confidentiality of information</u>

44 1. Annual report. A licensee shall file with the superintendent by March 1st of each year an annual statement 46 containing such information as the superintendent prescribes by rule. The superintendent may not adopt any rule that requires 48 the submission of information that permits the identification of a viator. The superintendent may not request, collect or compile 50 personal information that identifies any viator except in

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connection with the investigation of a specific complaint and with the prior written permission of the viator or the viator's estate or representative to collect that information. 4 2. Disclosure. Except as otherwise required or permitted by law, a viatical settlement provider, viatical producer, independent viatical producer, institutional investor, insurance company, insurance producer, independent insurance producer, information bureau, rating company or any other person with actual knowledge of the identity of a viator, or of the insured 10 if other than the viator, may not disclose that identity to any other person unless the viator, or the insured if other than the 12 viator, provides written consent to the disclosure and the disclosure: 14 A. Is made to a viatical settlement provider, a viatical 16 producer, an independent viatical producer, an institutional 18 investor or other person determined by rule and is necessary to effect the viatical settlement between the viator and the 20 viatical settlement provider; B. Is provided in response to an investigation by the superintendent; or 24 C. Is necessary to facilitate a financing transaction and is 26 made either to a licensed viatical settlement provider or to an institutional investor. 28 3. Sale or transfer. A viatical settlement provider may not

30 sell or transfer a viaticated policy to a financing entity other than an institutional investor or a licensed viatical settlement provider.' 32

3.4 Further amend the bill in section 1 in that part designated "<u>\$6808.</u>" by striking out all of the first paragraph (page 7, 36 lines 6 to 9 in L.D.) and inserting in its place the following:

38 'A viatical settlement provider or independent viatical producer shall disclose in writing the following information to 40 the viator prior to the date the viatical settlement contract is signed by the viator: '

Further amend the bill in section 1 in that part designated 44 "<u>§6808.</u>" in subsection 5 in the last line (page 7, line 39 in L.D.) by striking out the following: "and"

Further amend the bill in section 1 in that part designated 48 "<u>\$6808.</u>" in subsection 6 in the last line (page 7, line 46 in L.D.) by striking out the following: "." and inserting in its 50 place the following: '; and'

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Further amend the bill in section 1 in that part designated " $\S6808$ ." by inserting after subsection 6 the following:

'7. Potential reduction or loss of benefits to beneficiary. The fact that a consequence of the viatical settlement will be the loss of some or all of the death benefit payable under the life insurance policy or certificate to the current beneficiary or beneficiaries of the policy or certificate being viaticated.'

12 Further amend the bill in section 1 in that part designated "<u>§6809.</u>" in subsection 1 by striking out all of paragraph C (page 14 8, lines 16 and 17 in L.D.) and inserting in its place the following:

'C. Notwithstanding section 2159, subsection 3 or any other
 provisions of state law, a witnessed document in which the insured consents to the release of the insured's medical
 records.'

Further amend the bill in section 1 in that part designated "<u>§6809.</u>" in subsection 6 in the first and 2nd lines (page 9, lines 1 and 2 in L.D.) by striking out the following: "<u>viatical</u> <u>settlement broker or viatical settlement agent</u>" and inserting in its place the following: '<u>independent viatical producer or</u> <u>viatical producer</u>'

Further amend the bill in section 1 in that part designated "<u>§6809.</u>" by striking out all of subsection 7 (page 9, lines 8 to 12 in L.D.) and inserting in its place the following:

 '7. Income. Income received by the original policyowner or
 34 original certificate holder from a viatical settlement contract is subject to state income tax only to the extent the income is
 36 subject to federal income tax.'

38 Further amend the bill in section 1 in that part designated "<u>§6809.</u>" in subsection 8 in paragraph B in the 2nd line (page 9, 40 line 21 in L.D.) by striking out the following: "<u>viatical</u> <u>settlement agents and viatical settlement brokers</u>" and inserting 42 in its place the following: '<u>viatical producers and independent</u> <u>viatical producers</u>'

Further amend the bill in section 1 in that part designated 46 "<u>§6809.</u>" in subsection 9 in the first line (page 9, line 25 in L.D.) by inserting after the following: "<u>insured.</u>" the 48 following: '<u>An insured may designate one or more adult</u> <u>individuals in regular contact with the insured as the individual</u> 50 for all inquiries regarding the insured's health status and, if

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that designation is made, a viatical settlement provider, viatical producer or independent viatical producer may not make these inquiries to the insured unless the provider, producer or independent producer is unable, for more than 30 days, to contact the designee after diligent effort. The insured may change this designation at any time upon written notice to the provider, independent producer or producer.'

Further amend the bill in section 1 in that part designated "<u>\$6809.</u>" in subsection 9 by striking out all of the last sentence (page 9, lines 33 to 35 in L.D.) and inserting in its place the 12 following: 'The limitation in this rule on contacts does not apply to contacts made for reasons other than determining the 14 insured's health status or necessary to maintain the policy in force.'

Further amend the bill in section 1 in that part designated 18 "<u>§6810.</u>" by striking out all of subsections 1 and 2 (page 9, lines 39 to 47 in L.D.) and inserting in their place the 20 following:

'The superintendent may adopt rules implementing this chapter, including establishing standards for reasonableness of payments to viators under a viatical settlement contact. These rules are routine technical rules under Title 5, chapter 375, subchapter II-A.'

Further amend the bill in section 1 in that part designated "<u>\$6811.</u>" in subsection 1 in the first line (page 9, line 51 in L.D.) by striking out the following: "<u>Policy rights are freely</u> <u>assignable.</u>" and inserting in its place the following: '<u>The</u> following provisions govern assignment.'

34 Further amend the bill in section 1 in that part designated "<u>§6811.</u>" in subsection 1 in paragraph A in the first line (page 36 10, line 1 in L.D.) by inserting after the following: "<u>insurance</u>" the following: '<u>that permits assignment</u>'

Further amend the bill in section 1 in that part designated 40 "<u>§6811.</u>" in subsection 2 by striking out all of paragraphs A to C and inserting in their place the following:

'A. For life insurance contracts that permit assignment:

|    | (1) An insured has the right to assign, transfer, sell |
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| 46 | or bequeath the ownership of or death benefit payable  |
|    | under a life insurance policy or certificate at any    |
| 48 | time for any remaining portion of that coverage after  |
|    | exercising any option for accelerated benefits;        |
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(2) An insured also has the right to assign, transfer, sell or bequeath the ownership of or death benefit payable under a life insurance policy or certificate if that coverage is on disability waiver of premium at any time; and

(3) The absolute assignee of an individual life insurance policy or of all rights under a group life insurance policy has all rights at law or in equity as the assignor held under that policy, including, but not limited to, the right to convert the coverage to an individual policy, the right to timely notice of the right to that conversion at the time that right accrues, the right to make premium payments or take such other action as may be necessary under the policy in order to preserve the value of the coverage assigned, the right to receive information concerning the coverage, the right to receive notice of a lapse or discontinuation of coverage, the exclusive right to exercise any options concerning the assigned coverage during an open enrollment period and all such other rights and privileges initially granted to the insured under the terms of the individual or group life insurance policy.

B. An insured has the right to exercise any option for accelerated benefits under the terms of any individual or group life insurance policy at any time for any unassigned portion of that policy or certificate.'

Further amend the bill in section 1 in that part designated "<u>§6811.</u>" by striking out all of subsections 4 and 5 and inserting in their place the following:

4. Riders and postsettlement increases or additions. With 36 respect to policies containing a provision for double or additional indemnity for accidental death or any other riders or 38 additional death benefits, including the increase in the death benefit in excess of the amount of the death benefits of the date 40 the viatical settlement contract is effected at the time the 42 policy is assigned, transferred, sold or bequeathed, unless otherwise mutually agreed to in writing by the viator and the 44 viatical settlement provider, the additional amount remains payable to the beneficiary last named by the viator prior to 46 entering into the viatical settlement contract or to such other beneficiary other than the viatical settlement provider as the 48 viator may thereafter designate or, in the absence of a designation, to the estate of the viator.'

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Further amend the bill in section 1 in that part designated "<u>§6812.</u>" in subsection 1 by striking out all of the first paragraph (page 11, lines 33 to 38 in L.D.) and inserting in its place the following:

'1. Duty to provide information. An insurance company that

 is licensed to do business in this State shall promptly respond
 to reasonable requests for policy information from a viatical
 settlement provider, viatical producer or independent viatical
 producer upon the receipt of the following documents in the
 office of the insurance company:'

14 Further amend the bill in section 1 in that part designated "<u>§6812.</u>" in subsection 1 by inserting after paragraph B the 16 following:

18 'Requests for the following items related to the policy or certificate being viaticated are deemed to be reasonable:
20 ownership of and death benefits under the policy or certificate; premium information on the policy or certificate; liens,
22 assignments and additional benefits; waiver of premium; and ownership and assignment provisions. The information provided
24 must be the most recent information on file. By rule, the superintendent may specify additional criteria for information
26 requests deemed reasonable under this section by a viatical settlement provider or an independent viatical producer.'

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Further amend the bill in section 1 in that part designated 30 "<u>§6812.</u>" by striking out all of subsection 2 (page 11, lines 50 to 52 and page 12, lines 1 to 5 in L.D.) and inserting in its 32 place the following:

 34 '2. Conversion of group insurance. An issuer or 3rd-party administrator of a group life insurance policy shall promptly
 36 issue an individual conversion policy if the conversion is being requested for the purpose of entering into a viatical settlement
 38 contract. For the purposes of this section, issuance of such a policy is deemed timely if it meets relevant standards for
 40 timeliness under chapter 23. This subsection may not be construed to create any new conversion rights not already granted
 42 by the policy or certificate being viaticated.'

44 Further amend the bill in section 1 in that part designated
"§6813." in subsection 1 in the 2nd and 3rd lines (page 12, lines
46 31 and 32 in L.D.) by striking out the following: "viatical settlement broker" and inserting in its place the following:
48 'independent viatical producer'

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Further amend the bill in section 1 in that part designated

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"<u>§6816.</u>" in the first paragraph by striking out all of the first 2 sentence (page 13, lines 10 to 14 in L.D.) and inserting in its '<u>A viatical settlement provider or</u> place the following: 4 independent viatical producer that is currently acting lawfully in this State may continue to operate pending approval or disapproval of the applicant's license under this chapter if an 6 application is filed with the superintendent pursuant to this 8 chapter prior to January 1, 1998.' Further amend the bill in section 2 in the first line (page 10 13, line 16 in L.D.) by striking out the following: "November" 12 and inserting in its place the following: 'October' 14 Further amend the bill by inserting after section 2 the following: 16 'Sec. 3. Allocation. The following funds are allocated from 18 Other Special Revenue to carry out the purposes of this Act. 20 1997-98 1998-99 22 **PROFESSIONAL AND FINANCIAL REGULATION, DEPARTMENT OF** 24 **Bureau** of Insurance 26 Positions - Legislative Count (.500)(.500)28 Personal Services \$14,995 \$20,993 All Other 8,791 5,821 30 Allocates funds for one 32 additional half-time Senior Insurance Analyst position 34 and necessary operating costs administer certain to 36 regulatory responsibilities pertaining to viatical 38 companies. 40 DEPARTMENT OF PROFESSIONAL AND FINANCIAL REGULATION TOTAL 42 \$23,786 \$26,814' 44 Further amend the bill by inserting at the end before the summary the following: 46 48 **FISCAL NOTE** 50 1997-98 1998-99

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#### 2 APPROPRIATIONS/ALLOCATIONS

Other Funds

#### \$23,786 \$26,814

6 Insurance within the Department of The Bureau of Professional and Financial Regulation will require additional Other Special Revenue allocations of \$23,786 and \$26,814 in 8 fiscal years 1997-98 and 1998-99, respectively, for one 10 additional half-time Senior Insurance Analyst position and necessary operating costs to administer certain regulatory 12 responsibilities pertaining to viatical companies. The bureau has adequate resources to cover this additional expense on an 14 annual basis.

16 The licensure of viatical companies will result in insignificant increases of dedicated revenue to the Bureau of Insurance from license fees. 18

20 The additional workload and administrative costs associated with the minimal number of new cases filed in the court system 22 can be absorbed within the budgeted resources of the Judicial The collection of additional fines may increase Department. 24 General Fund revenue by minor amounts.'

#### **SUMMARY**

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This amendment does the following.

It clarifies the definitions in the bill and adds new 1. 32 definitions for "institutional investor," "viatical settlement" and "viator."

It replaces the use of the terms "agent" and "broker" 2. 36 with the terms "producer" and "independent producer."

It eliminates separate licensing and fee requirements 38 3. for independent viatical producers already licensed as 40 independent producers.

42 4. It increases the licensing and renewal fees for viatical settlement providers.

5. It provides that a viatical settlement provider has an 46 opportunity for hearing before the Superintendent of Insurance denies, suspends, revokes or refuses to renew a license, rather 48 than requiring a hearing in all instances.

50 6. It adds provisions governing confidentiality and disclosure.

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7. It makes income from viatical settlements taxable under state income tax laws only to the extent the income is subject to federal tax.

6 8. It clarifies the provisions relating to rights under assignment.

9. It removes the provisions relating to incontestability 10 and limits on defense that may be raised by insurance companies in disputes.

10. It clarifies the provisions relating to conversion from 14 a group to an individual life insurance policy.

16 11. It changes the effective date from November 1, 1997 to October 1, 1997.

The amendment also adds an allocation section and a fiscal 20 note to the bill.

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