

MAINE STATE LEGISLATURE

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117th MAINE LEGISLATURE

SECOND REGULAR SESSION-1996

Legislative Document

No. 1803

H.P. 1319

House of Representatives, February 20, 1996

An Act to Create a Single-payor System for Universal Health Care.

Reported by Representative FITZPATRICK for the Maine Health Care Reform Commission pursuant to Public Law 1993, chapter 707, Part AA, section 5.

Reference to the Joint Standing Committee on Human Resources suggested and printing ordered under Joint Rule 20.

A handwritten signature in cursive script that reads "Joseph W. Mayo".

JOSEPH W. MAYO, Clerk

2 Be it enacted by the People of the State of Maine as follows:

4 PART A

6 Sec. A-1. 22 MRSA c. 1683 is enacted to read:

8 CHAPTER 1683

10 THE MAINE HEALTH CARE PLAN

12 §8801. Purpose

14 It is the intent of the Legislature to make both primary and
16 preventive health care services available to all Maine residents
18 regardless of ability to pay; to reduce the rate of growth in the
20 cost of health care services; to promote the cost-efficient
delivery of services, develop appropriate standards of treatment
and quality for health care services, and eliminate excessive,
unnecessary practices; and to reduce waste and inefficiency in
the administration of health care services and health insurance.

22 §8802. Definitions

24 As used in this chapter, unless the context otherwise
26 indicates, the following terms have the following meanings.

28 1. Administrator. "Administrator" means the entity
30 designated by the board pursuant to section 8808 to administer
32 the Maine Health Care Plan.

34 2. Authority. "Authority" means the Maine Health Care
36 Authority established by section 8803.

38 3. Board. "Board" means the board of directors of the
40 Maine Health Care Authority established by section 8803,
42 subsection 1.

44 4. Carrier "Carrier" means an insurer, health maintenance
46 organization or nonprofit hospital or medical service
48 organization licensed to do business in this State.

50 5. Fund. "Fund" means the Maine Health Care Trust Fund
established by section 8816.

6. Global budget. "Global budget" means a statewide
aggregate amount budgeted for the provision of all health care
services pursuant to section 8811.

7. Federally sponsored health plan. "Federally sponsored
health plan" means health care coverage provided pursuant to

2 federally sponsored programs, including the Medicare program,
3 administered under the United States Social Security Act, Title
4 XVIII; the Medicaid program, administered under the United States
5 Social Security Act, Title V and Title XIX; the civilian health
6 and medical program of the uniformed services; the health and
7 medical program for veterans of the uniformed services; and the
8 Federal Employee Health Benefit Plan.

9
10 **8. Organization.** "Organization" means the Maine Health
11 Data Organization established pursuant to chapter 1681-A.

12 **9. Participating provider.** "Participating provider" means
13 a provider agreeing to deliver health care services under the
14 terms of the health plan as provided in sections 8807 and 8809.

15 **10. Plan.** "Plan" means the Maine Health Care Plan
16 established by section 8805.

17 **11. Provider.** "Provider" means a person, organization,
18 corporation or association that provides health care services and
19 is authorized to provide those services under the laws of this
20 State. "Provider" includes persons and entities that provide
21 healing, treatment and care for those relying on a recognized
22 religious method of healing as provided for in the federal Social
23 Security Act, Title XVIII and permitted under state law.

24 **12. Quality improvement foundation.** "Quality improvement
25 foundation" means the quality improvement foundation designated
26 by the organization pursuant to chapter 1681-A.

27 **13. Resident.** "Resident" means a person who has met the
28 residency requirements as defined by rules adopted by the board
29 pursuant to section 8806.

30 **14. State health resource plan.** "State health resource
31 plan" means the state health resource plan adopted by the board
32 pursuant to section 8810.

33 **§8803. Establishment**

34 The Maine Health Care Authority is established as an
35 independent executive agency. The authority has broad powers to
36 carry out the purposes of this chapter.

37 **1. Board of directors.** The authority operates under the
38 supervision of a board of directors that consists of 10 members.

39 **A.** Seven members are appointed jointly by the Governor, the
40 President of the Senate and the Speaker of the House of
41 Representatives, subject to review by the joint standing
42 committee.

2 committee of the Legislature having jurisdiction over
3 insurance matters and confirmation by the Legislature, as
4 follows:

5 (1) Two members must be providers;

6 (2) Two members must be business representatives; and

7 (3) Three members must be consumer representatives.
8 For the purposes of this subparagraph, "consumer" means
9 a person who is not affiliated with or employed by a
10 3rd-party payor, provider, or association representing
11 those providers.

12 B. Three members shall serve ex officio as follows:

13 (1) The commissioner or the commissioner's designee;

14 (2) The Commissioner of Mental Health and Mental
15 Retardation or the commissioner's designee; and

16 (3) The Director of the State Planning Office or the
17 director's designee.

18 C. Persons eligible for appointment to the board must be
19 knowledgeable about the organization, delivery and financing
20 of health care.

21 D. A person may not be a board member if that person or a
22 member of that person's household is currently employed as
23 or by or is a consultant for, a member of the board of
24 directors of, affiliated with, an agent of or a
25 representative of, or otherwise has a personal financial
26 interest in, a person or entity having a direct financial
27 interest in board decisions distinct from the interest of
28 the general public. Board members may not accept gifts or
29 any other financial gain from any of these persons or
30 entities. Notwithstanding this paragraph, the 2 provider
31 members of the board may negotiate with and contract for
32 payment from the administrator for medical services provided
33 under the plan.

34 2. Terms of office. The terms of the appointed members are
35 staggered. Of the initial appointees, 2 must be appointed for
36 one year, 2 for 2 years and 3 for 3 years. No 2 representatives
37 from the same group may be appointed for coextensive terms. All
38 subsequent appointments are for 3-year terms, except that a
39 member appointed to fill a vacancy in an unexpired term serves
40 only for the remainder of that term. Members hold office until
41 the appointment and confirmation of their successors.

2 **3. Voting; chair.** The 7 appointed members of the board may
vote on all matters before the board. The 3 ex officio members
4 do not have voting privileges. Four appointed board members
constitute a quorum. The board may take action only by an
6 affirmative vote of at least 4 appointed members. The voting
members of the board shall elect a chair from among the board
8 members.

10 **4. Powers and duties.** The board has the powers and duties
regarding operation of the authority set forth in section 8804.

12 **§8804. Powers and duties of the board**

14 In addition to the powers granted to the board elsewhere in
16 this chapter, the board is authorized to act as necessary to
carry out the purposes of this chapter, including, but not
18 limited to, the following.

20 **1. Universal access.** The board shall establish and
maintain a system of universal access to medical care for all
22 residents, as required by this chapter.

24 **2. Administration.** The board shall:

26 A. Solicit bids, negotiate contract terms and enter into
contracts with the administrator as provided in section 8808;

28 B. Ensure that the administrator administer the plan
30 consistent with the requirements of this chapter;

32 C. Coordinate its activities with the activities of the
administrator to ensure the most efficient and effective use
34 of resources in meeting the requirements of this chapter;

36 D. Develop a global budget and health resources plan as
required in sections 8810 and 8811;

38 E. Consistent with section 8805, determine the health
40 services covered under the plan. The board may implement
cost containment strategies including, but not limited to,
42 managed care techniques and utilization review;

44 F. Adopt quality assurance measures as required under
section 8812 to monitor and improve the quality of health
46 care delivered in the State;

48 G. Consistent with section 8806, establish standards and
procedures for determining eligibility and enrollment under
50 the plan;

2 H. Collect data consistent with the requirements of section
4 8813. The board shall implement, to the extent permitted by
 federal law, standardized claims and reporting methods;

6 I. Employ an executive director to perform those duties
8 delegated to the executive director by the board. The
 executive director serves at the pleasure of the board. The
10 executive director may employ other staff as needed to
 administer the authority, subject to the personnel policies
12 set by the board;

14 J. Institute a system to coordinate the activities of the
 authority, the plan and the administrator with the health
16 care programs of the federal, state and municipal
 governments; and

18 K. In cooperation with health care providers and plan
20 members, institute a complaint resolution system to handle
 the complaints of health care providers and plan members.

22 3. Advisory committees. The board may appoint advisory
24 committees to advise and assist the board. Members of those
 committees serve without compensation but may be reimbursed by
26 the authority for necessary expenses while on official business
 of the committee.

28 4. Fees. The board may charge and retain fees to recover
30 the reasonable costs incurred in reproducing and distributing
 reports, studies and other publications in responding to requests
32 for information.

34 5. Studies and analyses. The board may conduct studies and
 analyses related to the provision of health care, health care
36 costs and other matters it considers appropriate.

38 6. Contracts. The board may contract with anyone for
 services necessary to carry out the activities of the authority.
40 Without the specific written authorization of the board, a party
 entering into a contract with the authority may not release,
42 publish or otherwise use information made available to it under
 contracted responsibilities.

44 7. Audits. To the extent necessary to carry out its
 responsibilities, the authority, during normal business hours and
46 upon reasonable notification, may audit, examine and inspect any
 records of any provider, the administrator or any other
48 contractor.

2 8. Funding. The board shall determine the level of funding
4 required to carry out the purposes of this chapter. It shall
6 submit biennially to the Legislature for approval a proposed
 budget with levels of assessments and taxes to be collected in
 the fund. Funding for the authority's budget approved by the
 Legislature is paid from the fund.

8 9. Reports. On or before January 1st of each year the
10 authority shall submit to the Governor and the Legislature an
12 annual report of its operations and activities during the
14 previous year. The report must include the funding, tax and
16 budget requirements under the global budget for the health plan
18 as established pursuant to section 8811. The report must include
20 facts, suggestions and policy recommendations that the board
22 considers necessary, and must include a report on access to
24 health care under the plan, the economic impact of the plan on
 the State's gross state product, employment and per capita income
 and the quality of health care offered under the plan, with
 comparative statistics from comparable states. The authority may
 publish and disseminate information helpful to the residents of
 this State in making informed choices in obtaining health care,
 including the results of studies or analyses undertaken by the
 authority.

26 10. Grants. The board may solicit, receive and accept
28 gifts, grants, payments and other funds and advances from any
30 person and enter into agreements with respect to those gifts,
32 grants, payments and other funds and advances, including
34 agreements that involve the undertaking of studies, plans,
 demonstrations and projects. However, the board may not accept
 grants from any person or entity that has a financial interest in
 the decisions of the board distinct from the interest of the
 general public.

36 11. Legal action. The board may sue or be sued, including
38 taking any action necessary for securing legal remedies for, on
 behalf of or against the authority, any board member or other
 parties subject to this chapter.

40 12. Rulemaking. The board may adopt, amend and repeal
42 rules as necessary for the proper administration and enforcement
44 of this chapter, subject to the Maine Administrative Procedure
 Act.

46 13. Other powers. The board may exercise all powers
48 reasonably necessary to carry out the powers granted and
 responsibilities imposed by this chapter.

50 §8805. Maine Health Care Plan

2 The Maine Health Care Plan is established to provide health
3 benefits to residents of the State as provided under this chapter
4 beginning July 1, 1997.

5 1. Services covered. The plan must provide coverage for
6 the following health care services, if the service is necessary
7 or appropriate for prevention, diagnosis or treatment of, or
8 maintenance or rehabilitation following, injury, disability or
9 disease:

10 A. Inpatient services including:

11 (1) Medical, surgical, intensive and emergency care,
12 including organ transplants that improve patient
13 clinical status, as measured by medical condition,
14 survival rates and other variables;

15 (2) Rehabilitation for disease or injury, excluding
16 long-term, inpatient rehabilitation; and

17 (3) Skilled nursing facility care required for
18 continued recovery after an acute inpatient
19 hospitalization and excluding supportive activities of
20 daily living care;

21 B. Outpatient and ambulatory services including coverage of
22 diagnostic, surgical and emergency care and excluding:

23 (1) Nonemergent emergency room care;

24 (2) Ambulance services determined to be not medically
25 necessary; and

26 (3) Random health screenings for specific conditions
27 for which no risk factors or indicators exist;

28 C. Professional services at all sites, including all
29 medically necessary professional services delivered by any
30 licensed, certified or, registered health care practitioner
31 within the practitioners legal scope of practice, with the
32 following exclusions:

33 (1) Speech and occupational therapy for persons 5
34 years of age or older for chronic conditions;

35 (2) Physical, occupational and speech therapy for
36 nonacute rehabilitation;

37 (3) Vision care services other than for the treatment
38 of disease or injury;

- 2 (4) Counseling and health education services other
4 than those integral to the care of an individual as a
 result of illness, injury or other health condition;
- 6 (5) Chiropractic services provided as nonacute care;
- 8 (6) Podiatry services other than the equivalents to
10 those provided by Medicare;
- 12 (7) Accredited Christian Science facilities' services
14 other than the equivalents to those provided by
 Medicare;
- 16 (8) Acupuncture services provided as nonacute care; and
- 18 (9) Massage therapy services provided as nonacute care;
- 20 D. Mental health and substance abuse services, both
 inpatient and outpatient, including detoxification and
22 rehabilitation;
- 24 E. Preventive services as follows:
- 26 (1) Preventive medical services for both children and
 adults in accordance with the United States Task Force
28 on Preventive Services Guidelines, except that
 screening mammograms must be provided in accordance
30 with the guidelines of the American Cancer Society;
- 32 (2) Dental services for persons under 21 years of age,
 including examinations, cleanings, fluoride treatments,
34 sealants and education at 6-month intervals and
 radiographs on an annual basis; and
- 36 (3) Dental services for persons 21 years of age and
 older, including examinations, cleanings, sealants,
38 fluoride treatments, cleaning and education covered on
 an annual basis;
- 40 F. Reproductive services, including coverage of prenatal,
42 delivery and postpartum care, the diagnosis and treatment of
 sexually transmitted disease and birth control procedures,
44 including sterilization, birth control devices and abortion;
- 46 G. Laboratory, radiology and special diagnostic procedures,
 when medically necessary and appropriate, including
48 electromyograms, nerve conduction studies, nuclear medicine
 procedures, pulmonary function studies and electrophysiology
50 studies;

2 H. Hospice and palliative care, only when medically
4 necessary and appropriate, including medical supplies, drugs
6 and medications, equipment and care for pain control and
8 symptom management in the last 6 months of life;

10 I. Supplemental services as follows:

12 (1) Prosthetic devices when medically necessary and
14 appropriate;

16 (2) Durable medical equipment when medically necessary
18 and appropriate, including rental or purchase of
20 necessary durable medical equipment for therapeutic
22 use, oxygen equipment and hearing aids; and

24 (3) Medical transportation, as appropriate, to the
26 nearest facility that can render necessary and
28 appropriate emergency medical treatment; and

30 J. Prescription drugs, including prescription legend drugs,
32 prescribed nonlegend drugs, insulin and diabetic syringes,
34 but excluding:

36 (1) Experimental and investigational drugs unless
38 prescribed as part of an established clinical trial and
40 drugs prescribed as part of that trial that are covered
42 by another financing mechanism; and

44 (2) Hair growth supplements, smoking deterrent agents,
46 weight control drugs, nonroutine immunization agents,
48 infertility treatments and nonprescription legend
50 vitamins with the exception of those used to supplement
the diets of pregnant women.

2. Excluded services. In addition to those exclusions
listed in subsection 1, the following benefits are excluded from
coverage under the plan:

A. Experimental diagnostic and treatment services other
than those provided as part of an established clinical trial
and services provided as part of that trial that are covered
by another party;

B. Infertility diagnosis and treatment and reversal of
sterilization;

C. Cosmetic surgery except for congenital anomalies and
repair of injury resulting from an accident;

2 D. Nonacute ventilator support provided solely for the
purposes of prolonging life;

4 E. Personal comfort items; and

6 F. Private rooms, except when medically necessary.

8 3. Expansion or substitution of covered services. The
board may expand benefits beyond the minimum listed in subsection
10 1 upon a finding that the cost of the benefit is justified based
upon the improvement in patient health outcomes resulting from
12 the benefit and that there are sufficient funds to cover cost of
providing the additional benefit. The board may substitute any
14 service or benefit not previously covered under the plan for a
listed service if the board determines that it is of equivalent
16 therapeutic value or is a less costly treatment alternative to
the listed service, and the service or benefit is delivered by a
18 health care practitioner acting within the practitioner's scope
of practice. In making a substitution or expansion under this
20 subsection, the board shall consider the impact that the
substitution or expansion will have on the public health goals of
22 the Bureau of Health.

24 4. Delivery of services. Covered health care services must
be provided to plan members by participating providers. The
26 delivery of covered health care services to plan members is
subject to the provisions of this subsection. The board shall
28 adopt rules regarding benefit delivery by the plan that include
but are not limited to the following provisions.

30 A. An eligible person may choose to receive services under
32 the plan from any participating provider.

34 B. An eligible person may not be required to meet a
deductible or copayment as a condition for receiving health
36 care services covered by the plan by a participating
provider, except that the eligible person may be required to
38 make a copayment in an amount not to exceed \$5 for each
generic prescription drug and \$10 for nongeneric drugs.

40 C. The plan must cover health care services provided to
plan members while they are out of the State. The plan
42 member must have been out of the State temporarily for
reasons other than to obtain health care services, or the
44 member must have obtained the health care services out of
the State for compelling reasons related to the suitability
46 of the services, the nature of the condition and personal
circumstances. The board shall establish and operate a plan
48 to pay for health care services provided to plan members
while they are outside the State. The payments must be made
50

2 at the rates established by the board for comparable
3 services provided by the plan in the State. Charges in
4 excess of the payment rates established in accordance with
5 this paragraph are the responsibility of the plan member.
6 The board may establish rules governing out-of-state
7 referrals including, but not limited to, requirements for
8 preauthorization.

9
10 D. The plan must cover cash benefits paid to a provider or to a
11 plan member for a reasonable amount charged for medically
12 necessary, emergency health care services obtained by a plan
13 member from a provider who is not a participating provider.

14 **§8806. Eligibility; enrollment**

15 Subject to the provisions of this section, all persons are
16 eligible to receive the benefits specified in section 8805. The
17 board shall adopt rules regarding application for a plan card and
18 membership in the plan. The rules must provide for at least the
19 following.

20
21 **1. Residency requirement.** A person not already covered
22 under a federally sponsored health plan, who is a resident of
23 this State for at least one month at the time of enrollment, is
24 eligible to receive health care under the plan and may enroll in
25 the plan. A dependent member of an eligible person's household
26 is also eligible.

27
28 **2. Nonresidents.** A person who is not a resident of the
29 State who maintains significant contact with the State, including
30 employment or self-employment within the State or attendance at a
31 college, university or other institution of higher education in
32 the State, is eligible to receive health care under the plan.
33 Eligibility extends to a person qualifying under this paragraph
34 and to that person's spouse and dependents. The board shall
35 adopt rules establishing criteria for eligibility for
36 nonresidents and determine the premium to be paid and the method
37 of payment.

38
39 **3. Continued participation.** A plan member who ceases to be
40 eligible for the plan may elect, within 60 days of losing
41 eligibility, to continue participation in the plan for up to 18
42 months. The board shall ensure that plan members who become
43 ineligible for enrollment in the plan are promptly notified of
44 the provisions of this subsection. The board shall adopt rules
45 establishing the premium to be paid by persons eligible under
46 this subsection and the method of payment.

47
48 **4. Plan card.** To establish eligibility, each person must
49 apply for a plan card and satisfy the application requirements
50

2 established by the board. The board shall ensure that the
3 applicant is issued a plan card within 30 days of receipt of a
4 completed application or provided a written explanation for its
5 denial or any restrictions placed on the applicant's
6 participation. If good cause exists to believe that the
7 applicant may not meet the eligibility requirements in this
8 section, the board may extend the time period in this section for
9 an additional 30 days.

10 **5. Presumed eligibility. A person is presumed eligible if:**

12 **A. The person is unconscious, comatose or otherwise unable**
13 **because of the physical or mental condition to document**
14 **eligibility or to act in the person's own behalf;**

16 **B. The person is a minor; or**

18 **C. The person is involuntarily committed to an acute**
19 **psychiatric facility or to a hospital with psychiatric beds.**

20 A provider shall provide care to a person presumed eligible as if
21 the person were eligible. In the event that the person does not
22 otherwise meet the eligibility standards established pursuant to
23 this section, the board shall pay the provider for services
24 provided and shall seek reimbursement from the person served.

26 **6. Enrollment. The board shall establish an enrollment**
27 **procedure to ensure that all eligible persons are aware of their**
28 **right to health care and are formally enrolled.**

30 **§8807. Provider participation**

32 **1. Participation. A provider may participate in the plan**
33 **if the provider is licensed, certified or registered to provide**
34 **services covered under the plan, has agreed to accept no**
35 **reimbursement for services offered under the plan other than the**
36 **reimbursement set pursuant to section 8809 and has agreed to**
37 **accept other terms of participation established pursuant to**
38 **section 8809. A participating provider may not charge a plan**
39 **member or a 3rd-party for covered health services. The provider**
40 **shall charge persons not eligible for enrollment in the plan the**
41 **same reimbursement levels established pursuant to section 8809,**
42 **except for services reimbursed by federally sponsored health**
43 **plans, other than the Federal Employees Health Benefit Plan.**

46 **2. Reimbursement. The board shall ensure that the**
47 **administrator establishes a reimbursement system to promptly and**
48 **appropriately reimburse participating providers for services**
49 **rendered.**

2 3. Association; representation. The board shall recognize
3 professional associations to represent categories of licensed,
4 certified or registered health care professionals in negotiations
5 with the administrator. Pursuant to rules established by the
6 board, the professional association must be chosen by majority
7 vote of the appropriate category of providers.

8 4. Discrimination. A participating provider may not refuse
9 to provide services to a plan member on the basis of race,
10 religious creed, color, national origin, ancestry, physical or
11 mental disability, health status, medical condition, marital
12 status, gender, sexual orientation, age, wealth or any other
13 basis prohibited by the laws of this State. This subsection may
14 not be construed to require a provider to perform a particular
15 service if the particular service is outside the provider's scope
16 of practice or if the provider asserts a religious or
17 conscientious objection to providing the particular service.

18 5. Provision of information by participating providers. A
19 participating provider must make information available to the
20 board and permit examination of the provider's records by the
21 board as necessary for the purposes of this chapter.

22 6. Nonparticipating providers. Except as provided in
23 section 8805, providers not participating in the plan may not be
24 reimbursed by the plan.

25 **§8808. Health plan administrator**

26 Pursuant to rules adopted by the board, the board shall
27 solicit bids from companies or nonprofit organizations to act as
28 the administrator for the plan. The board shall select the
29 administrator based on the price and quality of the
30 administrator's proposal, including the administrator's ability
31 to implement the health plan in accordance with the requirements
32 of this chapter. The board may not enter into a contract with
33 the administrator for a term longer than 5 years.

34 1. Duties. Consistent with the requirements of this
35 chapter, the administrator has the following duties:

36 A. To administer the health plan for all claims for
37 services covered under the plan;

38 B. To provide for timely payments to providers as required
39 under this chapter;

40 C. To solicit bids for prescription drug contracts in order
41 to achieve the lowest possible cost for drugs covered under
42 the plan;

2 D. To negotiate with providers and provider associations to
4 set reimbursement levels and other terms of participation in
 the plan;

6 E. When appropriate, to implement reimbursement schedules
8 based upon the federal resource-based, relative-value scale,
 augmented as necessary to meet the needs of the plan; and

10 F. To fulfill all other duties delegated to it pursuant to
12 its contract with the authority.

14 2. Audit. For each year of the contract with the
16 authority, the administrator shall prepare a report on the
18 operations of the administrator, including an annual internal and
20 independent audit and an accounting of all revenues received and
 disbursed. The administrator shall submit the report to the
 authority, the Governor, the joint standing committee of the
 Legislature having jurisdiction over insurance matters and the
 State Auditor no later than January 15th of each year.

22 3. Administrative costs. The administrator's
24 administrative budget is a matter of contract negotiated by the
 authority and the administrator.

26 §8809. Reimbursement for providers

28 In accordance with this section, the administrator shall
30 impose standards for participation by providers and negotiate
32 with providers to establish reimbursement levels for services
 provided under the plan.

34 1. Goals and strategies. Based on the state health
36 resource plan, the global budget and the cost containment and
 quality assurance goals adopted by the authority, and subject to
 the board's advice and approval, the administrator shall:

38 A. Establish sector-wide budgets, for appropriate
40 categories of providers;

42 B. Develop reimbursement strategies to promote desirable
 utilization and practice patterns;

44 C. Develop reimbursement strategies to promote access for
46 underserved populations;

48 D. Develop incentive programs to promote desirable capital
 expenditures; and

2 E. Establish standards of quality that must be met by
3 providers wishing to participate in the plan.

4 2. Negotiation with providers. Negotiations between the
5 administrator and providers are subject to the provisions of this
6 subsection.

8 A. The administrator shall negotiate with providers or
9 provider associations to determine reimbursement rates for
10 services covered under the plan. As appropriate, the
11 administrator shall use the federal resource-based,
12 relative-value scale as a fee schedule, adjusted as
13 appropriate for the plan. The administrator may not agree
14 to reimburse providers at a rate that, based upon
15 projections approved by the authority, would cause health
16 care expenditures to exceed the global budget set by the
17 authority pursuant to section 8811;

18 B. All professional provider associations may participate
19 in reimbursement negotiations. All providers within a
20 category are bound by the results of the negotiations
21 between the administrator and the association representing
22 that category of provider recognized by the authority
23 pursuant to section 8807; and

24 C. In the event that negotiations with providers are not
25 concluded in a timely manner, the authority may set rates,
26 fees and prices for services reimbursed under the plan. A
27 provider aggrieved by a rate, fee or price set by the
28 authority pursuant to this subsection, upon the production
29 of credible evidence that the rate, fee or price is
30 confiscatory, is entitled to a hearing as provided under
31 section 8814.

32 3. Caps on reimbursement. Notwithstanding the provisions
33 of subsection 2, the administrator shall establish a limit on the
34 aggregate annual payment to an individual provider. An
35 individual provider whose billing volume or distribution suggests
36 the possibility of impropriety is subject to investigation by the
37 administrator or the board, and may be subject to exclusion or
38 other penalties.

39 4. Prior year expenditures. The administrator shall reduce
40 total reimbursement to providers by the amount that the prior
41 year's total expenditures exceeded the global budget or increase
42 total reimbursement to providers by the amount that the prior
43 year's total expenditures were less than the global budget. For
44 the purposes of this subsection, "prior year" means the most
45 recent year for which the board can determine total
46 expenditures. The administrator may reduce or increase
47 total reimbursement to providers by the amount that the prior
48 year's total expenditures exceeded the global budget or increase
49 total reimbursement to providers by the amount that the prior
50 year's total expenditures were less than the global budget. For

2 reimbursement pursuant to this section on a sector-by-sector
3 basis, as appropriate.

4 **§8810. State health resource plan**

6 The board shall, before January 15, 1997 and every 2nd year
7 thereafter, adopt a state health resource plan in accordance with
8 the United States Public Health Services Act. The plan must
9 identify the health care, facility and human resource needs in
10 the State, the resources available to meet those needs and
11 priorities for addressing those needs on a statewide basis.

12 **1. Data; supporting information.** In developing the state
13 health resource plan, the board shall use the best and most
14 recent data describing the current supply and distribution of
15 health care, facility and human resources. The board shall
16 consult with relevant state agencies and may establish advisory
17 committees that include consumer groups, health care providers,
18 insurance and health benefit carriers and other 3rd-party payors,
19 as considered necessary to carry out the purposes of this chapter.

20 **2. Plan components.** The state health resource plan must
21 include:

22 **A.** A statement of principles used in the allocation of
23 resources and in establishing priorities for health services;

24 **B.** Identification of the current supply and distribution of
25 hospital, nursing home and other inpatient services; home
26 health and mental health services; treatment services for
27 alcohol and substance abuse; emergency care; ambulatory care
28 services including primary care resource; human resources;
29 major medical equipment; and health screening and early
30 intervention;

31 **C.** A determination of the appropriate supply and
32 distribution of resources and services identified in
33 paragraph B and mechanisms that encourage the appropriate
34 integration of these services on a local or regional basis.
35 In making this determination, the board shall consider the
36 following factors: the needs of the population on a
37 statewide basis; the needs of particular geographic areas of
38 the State; the use of facilities in this State by
39 out-of-state residents; the use of out-of-state facilities
40 by residents of this State; the needs of populations with
41 special health care needs; the desirability of providing
42 high-quality services in an economical and efficient manner
43 including the appropriate use of mid-level practitioners;
44 and the cost impact of these requirements on health care
45 expenditures; and

2 D. A component that addresses health promotion and disease
4 prevention prepared by the Bureau of Health in a format
 established by the board.

6 3. Public hearings. Prior to adopting the state health
8 resource plan, the board shall conduct public hearings in
 different regions of the State on the proposed state health
10 resource plan. Interested persons must be given the opportunity
 to submit oral and written testimony. Not less than 30 days
12 before each hearing, the board shall publish in a newspaper of
 general circulation in the region the time and place of the
14 hearing, the place where interested persons may review the state
 health resource plan in advance of the hearing and the place to
16 which and period during which written comments may be directed to
 the board.

18 4. Funds. The board is authorized to accept and expend
20 federal funds allotted or otherwise made available under the
 United States Public Health Services Act to states for the
22 purposes of the Act in accordance with the Act, and the
 applicable state laws, rules or fiscal policies or practices.

24 5. Health workforce forum. The board shall convene at
26 least annually a health workforce forum to discuss health
 workforce issues. The forum must include representatives from
28 health professionals and health education programs. The forum
 shall:

30 A. Develop an inventory of present health workforce and
 education programs;

32 B. Develop research and analytical methods for
34 understanding population-based health care needs on an
 ongoing basis; and

36 C. Determine the appropriateness of forming a federation of
38 licensing boards to facilitate communication across medical
 disciplines.

40 Through the forum, the board shall serve as a clearinghouse for
42 information relating to health workforce issues. The board shall
 use the information gathered through the forum to inform its
44 health policy and planning decisions authorized under this
 chapter.

46 §8811. Global budget

48 The board shall before January 1st of each year prepare a
50 global budget for all health care expenditures under the plan.

2 The global budget must include the cost of all services and
4 benefits provided under the plan, administrative costs, data
6 gathering and other activities and revenues deposited in the
8 fund. The board shall determine an appropriate rate of increase
10 for the global budget based upon the quality of care under the
12 plan, access to care under the plan, the economic impact of the
14 plan on gross state product, employment and per capita income and
16 the projected revenues to be deposited in the fund. Beginning
18 January 1, 1997 and through December 31, 1998, the board shall
20 allow a rate of increase for the global budget not to exceed the
22 rate of increase in the gross state product plus 2 percent.

24 **§8812. Quality and affordable health care**

26 In coordination with the administrator, the board shall
28 ensure that the health plan enrollees receive quality and
30 affordable health services.

32 **1. Quality assurance.** The board shall develop methods of
34 quality analysis for analyzing the data to determine the quality
36 and cost-effectiveness of the care provided by participating
38 providers. The board may consult the quality improvement
40 foundation designated by the Maine Health Data Organization
42 pursuant to chapter 1681-A, to assist it in this process.

44 **2. Cost containment.** In order to control costs and ensure
46 that funds are used for maximum service delivery, the board
48 shall, to the maximum extent feasible:

A. Eliminate administrative and other costs that do not
contribute to health care;

B. Identify and eliminate wasteful and unnecessary care
that is of no benefit to patients receiving that care;

C. Identify and foster those measures that prevent disease
and maintain health;

D. Identify and implement managed care techniques that
contain costs and improve the quality of care; and

E. Take other steps as necessary to ensure that the rate or
increase allowed by the global budget is not exceeded.

46 **§8813. Data collection and monitoring**

48 **1. Data collection.** The board shall advise and assist the
data collection activities of the Maine Health Data Organization.

2 2. Analysis of data. The board shall conduct analyses of
3 data necessary for the functioning of the plan, including, but
4 not limited to, the review of access to care, quality, efficiency
5 and appropriateness of care and services, provider participation,
6 population-based health outcomes and geographic distribution of
7 health care resources.

8 3. Standard measurements. In cooperation with the Maine
9 Health Data Organization, the board shall establish a standard
10 set of indicators and methods to be used to assess the
11 effectiveness of the plan in implementing and fulfilling the
12 requirements of this chapter.

14 **§8814. Proceedings generally**

16 1. Actions before the board. Pursuant to this section, a
17 person or entity aggrieved by an act or decision of the
18 administrator or the authority may seek redress before the
19 board. Proceedings before the board are subject to the Maine
20 Administrative Procedure Act and any further rules established by
21 the board consistent with the Maine Administrative Procedure
22 Act. In all actions arising under this chapter, the burden of
23 proof is upon the party seeking to set aside any determination,
24 requirement, direction or order of the board.

26 2. Appeals. Any person aggrieved by a final determination
27 of the board may appeal to the Superior Court in accordance with
28 the Maine Administrative Procedure Act.

30 **§8815. Private insurance**

32 A person, insurer, health maintenance organization or
33 nonprofit hospital or medical service organization may not sell
34 or offer for sale in this State a health insurance policy or
35 contract or a health care contract or plan that offers benefits
36 that duplicate the health care benefits offered by the plan. A
37 violation of this section constitutes an unfair and deceptive
38 trade practice under Title 24-A, section 2152.

40 A licensed insurer, health maintenance organization or
41 nonprofit hospital or medical service organization may sell or
42 offer for sale in this State a health insurance policy or
43 contract or a health care contract or plan that offers coverage
44 and benefits that are supplemental to and do not duplicate
45 covered health care benefits offered by the plan.

46 This section takes effect on July 1, 1997 and applies to all
47 policies, contracts and plans executed, delivered, issued for
48 delivery, continued or renewed in this State, on or after July 1,
49 1997. For purposes of this section, all policies, contracts and
50

2 plans are deemed renewed no later than the next yearly
anniversary of the contract date.

4 This chapter may not be construed to prohibit the following
types of insurance: accident, disability, credit, long-term care
6 or nursing home care, Medicare supplement, specified disease,
vision, coverage issued as a supplement to liability insurance,
8 workers' compensation, automobile medical payment or insurance
under which benefits are payable with or without regard to fault
10 and that is required by statute to be contained in any liability
insurance policy or equivalent self-insurance.

12 This chapter may not be construed to prohibit the sale of
14 insurance to persons not covered by the plan.

16 **§8816. Maine Health Care Trust Fund**

18 1. Establishment of the fund. The Maine Health Care Trust
Fund is established to finance the plan pursuant to this
20 chapter. Deposits to the fund must be made pursuant to this
section and to rules adopted by the board to carry out the
22 purposes of this chapter. All money in the fund is commingled
and undivided. The fund consists of:

- 24 A. All payments collected under this section;
- 26 B. Interest earned upon any money in the fund;
- 28 C. Property or securities acquired through the use of money
30 belonging to the fund and all earnings of the property or
securities; and
- 32 D. All other money received for the fund from any other
34 source.

36 The fund does not lapse, but carries forward from one fiscal year
to the next.

38 2. Use of the fund. All revenue paid into the fund is
40 available to the board and must be expended solely for the
purpose of defraying the cost of administering the plan,
42 including, but not limited to, payments to the administrator for
administering the plan. The board shall adopt rules setting the
44 requirements for expenditures from the fund. The board shall
perform quarterly reviews of expenditures within the plan to
46 determine whether expenditures are within the global budget.

48 3. Payment to the fund. Payments are deposited to the fund
from the following sources:

50

2 A. Payments equal to 9.14% of the state liquor tax
3 collected pursuant to Title 28-A, section 1651;

4 B. Payments equal to 50% of the excise tax on malt liquor,
5 low-alcohol spirit products, fortified wines and wine
6 collected pursuant to Title 28-A, section 1652;

8 C. Payments of the sales tax collected pursuant to Title
9 36, section 1811, as follows:

10 (1) An amount equalling 34.88% of the sales tax on the
11 value of liquor sold in licensed establishments;

14 (2) An amount equalling 28.2% of the sales tax on the
15 value of rental of living quarters in a hotel, rooming
16 house, tourist or trailer camp;

18 (3) An amount equalling 23.03% of the sales tax
19 collected on the value of rental for a period of less
20 than one year of an automobile;

22 (4) An amount equalling 24.8% of the sales tax
23 collected on the value of prepared food sold in
24 establishments that are licensed for on-premises
25 consumption of liquor; and

26 (5) An amount equalling 38.46% of the sales tax on the
27 value of the all other tangible personal property and
28 taxable services;

30 D. Payment of the payroll tax collected pursuant to Title
31 36, section 2870;

34 E. Payment equal to 65% of the personal income tax
35 collected pursuant to Title 36, section 5111; and

36 F. Payment equal to 30% of the corporate income tax
37 collected pursuant to Title 36, section 5200.

40 **Sec. A-2. Effective date.** This Part takes effect January 1, 1997

42 **PART B**

44 **Sec. B-1. Waivers for Medicaid and Medicare.** The Department of
45 Human Services and the Maine Health Care Authority shall conduct
46 a joint study of the provision of health care services under the
47 Medicaid and Medicare programs to determine the best method of
48 coordinating benefit delivery and compensation

2 under those programs and the reorganization of State Government
3 necessary to achieve the objectives of the authority, and any
4 other changes in law needed to carry out the purposes of the
5 Maine Revised Statutes, Title 22, chapter 1683. The Department
6 of Human Services shall apply for all waivers necessary to allow
7 the State to incorporate the Medicaid program into the Maine
8 Health Care Plan to the maximum degree possible. The Maine
9 Health Care Authority shall apply for all waivers required to
10 coordinate the benefits of the Maine Health Care Plan and the
11 Medicare program. The Department of Human Services and the Maine
12 Health Care Authority shall report their actions taken pursuant
13 to this section to the Legislature no later than January 1, 1997
14 and shall include necessary legislation in the report.

15 **Sec. B-2. Effective date.** This Part takes effect July 1, 1996.

16
17 **PART C**

18
19 **Sec. C-1. 22 MRSA §253,** as amended by PL 1981, c. 470, Pt. A,
20 §§55 and 56, is repealed.

21
22 **Sec. C-2. 22 MRSA c. 103,** as amended, is repealed.

23
24 **Sec. C-3. Effective date.** This Part takes effect July 1, 1997.

25
26
27 **PART D**

28
29 **Sec. D-1. 5 MRSA §12004-G, sub-§14-B** is enacted to read:

30
31
32

<u>14-B.</u>	<u>Maine Health</u>	<u>Expenses</u>	<u>22 MRSA</u>
<u>Health</u>	<u>Care</u>	<u>Only</u>	<u>§8803</u>
	<u>Authority</u>		

33
34
35
36
37 **PART E**

38
39 **Sec. E-1. 5 MRSA §285,** as amended by PL 1995, c. 368, Pt. G,
40 §§1 to 4, is repealed.

41
42 **Sec. E-2. 5 MRSA §286,** as amended by PL 1991, c. 780, Pt. Y,
43 §§26 and 27, is repealed.

44
45 **Sec. E-3. 5 MRSA §286-A,** as amended by PL 1991, c. 780, Pt.
46 Y, §28, is repealed.

2 **Sec. E-4. Effective date.** This Part takes effect July 1, 1997.

4 **PART F**

6 **Sec. F-1. Transition.** The following provisions apply to the
8 implementation of the Maine Health Care Plan as it relates to
10 insurance regulation under the Maine Revised Statutes, Title 24
12 and Title 24-A. The Maine Health Care Authority and the
14 Superintendent of Insurance shall study the coordination of the
16 delivery of health benefits under the Maine Health Care Plan and
18 the regulation of insurers, health maintenance organizations and
20 nonprofit hospital and medical organizations. The study must
22 consider the repeal of unnecessary statutes and regulations and
the elimination of unnecessary functions within the Bureau of
Insurance. By January 1, 1997, the Maine Health Care Authority,
with the assistance of the Superintendent of Insurance, shall
submit to the Legislature all legislation necessary to coordinate
the functions of the Bureau of Insurance with the implementation
of the Maine Health Care Plan, including amendments of statutes,
reallocation of funds and transitional language, as needed.

24 **Sec. F-2. Effective date.** This Part takes effect July 1, 1996.

26 **PART G**

28 **Sec. G-1. 28-A MRSA §1651, sub-§1,** as amended by PL 1993, c.
30 615, §5, is further amended to read:

32 1. **State liquor tax.** Except as provided in subsection 2,
34 the commission shall determine and set the price at which to sell
all spirits and fortified wine that will produce a state liquor
tax of not less than ~~65%~~ 70% based on the delivered case cost
F.O.B. liquor warehouse.

36 C. The commission shall add any cost to the State related
38 to handling containers returned for refund pursuant to Title
32, section 1863-A to the established price without markup.

40 **Sec. G-2. 28-A MRSA §1652, sub-§1,** as repealed and replaced by
42 PL 1987, c. 342, §116, is amended to read:

44 1. **Excise tax on malt liquor.** An excise tax is imposed on
46 the privilege of manufacturing and selling malt liquor in the
State. The Maine manufacturer or importing wholesale licensee
shall pay an excise tax of ~~25¢~~ 50¢ per gallon on all malt liquor
48 sold in the State.

2 **Sec. G-3. 28-A MRSA §1652, sub-§1-A**, as amended by PL 1993,
c. 462, §7, is further amended to read:

4
6 **1-A. Excise tax on low-alcohol spirits products and
fortified wines.** An excise tax is imposed on the privilege of
8 manufacturing and selling low-alcohol spirits products and
10 fortified wines in the State. The Maine manufacturer or
importing wholesale licensee shall pay an excise tax of ~~\$1~~ ~~\$2~~ per
12 gallon on all low-alcohol spirits products and fortified wines
manufactured in or imported into the State.

14 **Sec. G-4. 28-A MRSA §1652, sub-§2**, as amended by PL 1987, c.
623, §16, is further amended to read:

16 **2. Excise tax on wine.** An excise tax is imposed on the
18 privilege of manufacturing and selling wine in the State. The
Maine manufacturer or importing wholesale licensee shall pay an
20 excise tax of ~~30¢~~ ~~60¢~~ per gallon on all wine other than sparkling
22 wine manufactured in or imported into the State and ~~\$1~~ ~~\$2~~ per
gallon on all sparkling wine manufactured in or imported into the
State.

24 **Sec. G-5. 36 MRSA §1811, first ¶**, as amended by PL 1993, c.
701, §6 and affected by §10, is further amended to read:

26 A tax is imposed on the value of all tangible personal
28 property and taxable services sold at retail in this State. The
rate of tax is 7% 10.75% on the value of liquor sold in licensed
30 establishments as defined in Title 28-A, section 2, subsection
15, in accordance with Title 28-A, chapter 43; 7% 9.75% on the
32 value of rental of living quarters in any hotel, rooming house,
tourist or trailer camp; 10% 13% on the value of rental for a
34 period of less than one year of an automobile; 7% 10.75% on the
value of prepared food sold in establishments that are licensed
36 for on-premises consumption of liquor pursuant to Title 28-A,
chapter 43; and 6% 9.75% on the value of all other tangible
38 personal property and taxable services. Value is measured by the
sale price, except as otherwise provided.

40 **Sec. G-6. 36 MRSA §2870** is enacted to read:

42 **§2870. Payroll tax on employers**

44 Each employer, as defined in Title 26, section 1043, for
46 each calendar year, shall pay a payroll tax at the rate of 4.75%
48 of aggregate total wages, as defined in Title 26, section 1043,
paid by the employer in the State for that calendar year. These
50 contributions are due and paid by each employer in accordance
with regulations as the State Tax Assessor may prescribe and may

not be deducted, in whole, or in part, from the wages of individuals in the employers employ. In the payment of any contribution, a fractional part of a cent must be disregarded unless it amounts to 1/2¢ or more, in which case it must be increased to 1¢.

Sec. G-7. 36 MRSA §5111, sub-§1-A, as enacted by PL 1991, c. 591, Pt. YY, §2 and affected by §7, is repealed and the following enacted in its place:

1-A. Single individuals and married persons filing separate returns. For single individuals and married persons filing separate returns:

<u>If Maine taxable income is:</u>	<u>The tax is:</u>
<u>Less than \$4,050</u>	<u>5.504% of the Maine taxable income</u>
<u>At least \$4,050 but less than \$8,100</u>	<u>\$81 plus 12.384% of the excess over \$4,050</u>
<u>At least \$8,100 but less than \$16,200</u>	<u>\$263 plus 19.264% of the excess over \$8,100</u>
<u>\$16,200 or more</u>	<u>\$830 plus 23.392% of the excess over \$16,200</u>

Sec. G-8. 36 MRSA §5111, sub-§2-A, as enacted by PL 1991, c. 591, Pt. YY, §4 and affected by §7, is repealed and the following enacted in its place:

2-A. Heads of households. For unmarried individuals or legally separated individuals who qualify as heads of households:

<u>If Maine taxable income is:</u>	<u>The tax is:</u>
<u>Less than \$6,100</u>	<u>5.504% of the Maine taxable income</u>
<u>At least \$6,100 but less than \$12,150</u>	<u>\$122 plus 12.384% of the excess over \$6,100</u>
<u>At least \$12,150 but less than \$24,300</u>	<u>\$394 plus 19.264% of the excess over \$12,150</u>

2 in a unitary business, the respective preferential rates provided
3 in this section ~~shall be applied~~ only apply to the first \$250,000
4 of Maine net income of the entire group and shall must be
5 apportioned equally among the taxable corporations unless those
6 taxable corporations jointly elect a different apportionment.
7 The balance of the Maine net income of the entire group ~~shall be~~
8 is taxed at ~~8.93%~~ 12.43%.

10 **PART H**

12 **Sec. H-1. 22 MRSA c. 1683** is enacted to read:

14 **CHAPTER 1683**

16 **MAINE HEALTH DATA ORGANIZATION**

18 **§8701. Definitions**

20 As used in this chapter, unless the context otherwise
21 indicates, the following terms have the following meanings.

22 1. Behavioral risk factor survey. "Behavioral risk factor
24 survey" means the behavioral risk factor survey conducted by the
25 federal Centers for Disease Control.

26 2. Board. "Board" means the Board of Directors of the
28 Maine Health Data Organization established pursuant to section
29 8702.

30 3. Carrier. "Carrier" means a 3rd-party payor or an
32 insurance administrator licensed pursuant to Title 24-A, chapter
33 18.

34 4. Group purchaser. "Group purchaser" means a person or
36 organization that purchases health care coverage on behalf of an
37 identified group of persons, regardless of whether the cost of
38 coverage is paid by the purchaser.

40 5. Health care facility. "Health care facility" means a
41 public or private, proprietary or not-for-profit entity or
42 institution providing health services, including but not limited
43 to a health care facility licensed under chapter 405, a home
44 health care provider licensed under chapter 419, a residential
45 care facility licensed under chapter 1665, a community
46 rehabilitation program licensed under Title 20-A, chapter 701, a
47 hospice provider licensed under chapter 1681, a state institution
48 as defined under Title 34-B, chapter 1 and a mental health
49 facility licensed under Title 34-B, chapter 1.

2 **6. Health care practitioner.** "Health care practitioner"
3 means an allopathic or osteopathic physician, a chiropractor, a
4 dentist, an optometrist, a podiatrist, a pharmacist, a
5 psychologist, a nurse, a physical therapist, an occupational
6 therapist, an acupuncturist, a dental hygienist, a physician
7 assistant, a social worker, a speech therapist or audiologist, a
8 dietitian, a substance abuse counselor, a respiratory care
9 practitioner, a counseling professional, a denturist, a dental
10 radiographer, a chiropractic assistant, a medical radiation
11 practitioner or any other person certified, registered or
12 licensed to provide health services.

13 **7. Health products.** "Health products" means durable
14 medical equipment, including but not limited to oxygen tents,
15 hospital beds and wheelchairs, used in the patient's home or in
16 an institution used as the patient's home.

17 **8. Health product vendor.** "Health product vendor" is a
18 person or entity that sells health products to patients.
19

20 **9. Health services.** "Health services" means diagnostic,
21 treatment, rehabilitative, therapeutic or other clinically
22 related services and includes acute-care alcohol and drug abuse
23 and mental health services, the sale of prescription drugs and
24 the sale of health products.
25

26 **10. Inpatient health services.** "Inpatient health services"
27 means health services rendered to a person who has been admitted
28 to a health care facility as an inpatient.
29

30 **11. Organization.** "Organization" means the Maine Health
31 Data Organization established under this chapter.
32

33 **12. Outpatient health services.** "Outpatient health
34 services" means health services rendered to a person who has not
35 been admitted to a health care facility as an inpatient.
36

37 **13. Patient.** "Patient" means a person receiving health
38 services from a provider, including a person purchasing
39 prescription drugs from a pharmacist or a health product from a
40 health product vendor.
41

42 **14. Provider.** "Provider" means a health care facility,
43 health care practitioner or health product vendor.
44

45 **15. Quality improvement research.** "Quality improvement
46 research" means research designed to identify and analyze the
47 outcomes and costs of alternative interventions for a given
48 clinical condition to determine the most appropriate and
49 cost-effective means to prevent, diagnose, treat or manage the
50

2 condition or to develop test methods for reducing inappropriate
3 or unnecessary variations in the type and frequency of
4 interventions.

6 16. Quality improvement foundation. "Quality improvement
7 foundation" means a public or private sector entity designated by
8 the board under section 8703 that is engaged in quality
9 improvement research.

10 17. Third-party payor. "Third-party payor" or "3rd-party
11 payor" means a health insurer, health maintenance organization,
12 nonprofit hospital or medical services organization licensed in
13 this State.

14 **§8702. Maine Health Data Organization; established**

16 The Maine Health Data Organization is established as an
17 independent, executive agency and referred to in this chapter as
18 "organization."

20 1. Board of directors. The organization operates under the
21 supervision of a board of directors, which consists of 15 voting
22 members as follows.

24 A. The Governor shall appoint 13 board members, subject to
25 review by the joint standing committee of the Legislature
26 having jurisdiction over human resource matters and
27 confirmation by the Legislature. The 13 board members
28 appointed by the Governor must be selected in accordance
29 with the following requirements.

32 (1) Two members must represent consumers. For the
33 purposes of this section, "consumer" means a person who
34 is not affiliated with or employed by a 3rd-party
35 payor, a provider or an association representing payors
36 or providers.

38 (2) Two members must represent employers.

40 (3) Two members must represent 3rd-party payors.

42 (4) Seven members must represent providers. Two
43 provider members must represent hospitals and 2
44 provider members must be physicians. Three provider
45 members must each represent a different provider type
46 or discipline and may not represent a hospital or a
47 physician. At least 2 of these provider members,
48 including one physician, must provide services in a
49 rural community.

2 B. Two members must be appointed by the commissioner to
3 represent the department. One of these members must have
4 medical and epidemiological credentials and expertise in
5 public health.

6 2. Terms of office. For the initial appointed members of
7 the board of directors, the terms of office are staggered as
8 follows: Five members serve one-year terms; 5 members serve
9 2-year terms; and 5 members serve 3-year terms. Of the initial
10 appointees, representatives of the same group may not have the
11 same term length, except that 3 provider representatives may have
12 the same term length. Thereafter, members serve 3-year terms,
13 except that a member appointed to fill a vacancy in an unexpired
14 term serves only for the remainder of that term. Members hold
15 office until the appointment and confirmation of their
16 successors. Board members may serve a maximum of 2 consecutive
17 terms.

18 3. Officers. Members of the board shall elect the chair of
19 the board.

20 4. Legal counsel. The Attorney General and the several
21 district attorneys within their respective counties, when
22 requested, shall furnish any legal assistance, counsel or advice
23 the organization requires in the discharge of its duties. The
24 organization may also hire outside legal counsel at its
25 discretion.

26 5. Quorum. Eight members of the organization constitute a
27 quorum. No action of the organization is effective without the
28 concurrence of at least 8 members.

29 6. Powers and duties. The board has the powers and duties
30 set forth in section 8703.

31 7. Compensation. The board members are entitled to
32 compensation according to the provisions of Title 5, chapter 379.

33 §8703. Powers and duties of the board

34 The board has the following powers and duties.

35 1. Collection of data. Consistent with the objectives set
36 forth in section 8704, the board shall develop and implement data
37 collection procedures as required under this chapter. The board
38 is responsible for editing, processing and storing the collected
39 data in a form suitable for public and private sector use.

40 2. Contracts for data collection. To the maximum extent
41 feasible, the board shall contract with one or more qualified,

2 independent 3rd-parties for services necessary to carry out the
3 data collection activities required under this chapter. Unless
4 permission is granted specifically by the board, a 3rd-party
5 hired by the organization may not release, publish or otherwise
6 use any information to which the 3rd-party has access under its
7 contract and shall otherwise comply with the requirements of this
8 chapter.

9
10 3. Contracts generally. The board may enter into all other
11 contracts necessary or proper to carry out the powers and duties
12 of this chapter.

13
14 4. Legal action. The board may sue or be sued, including
15 taking any action necessary for securing legal remedies on behalf
16 of or against the organization, any board member or any other
17 party subject to this chapter.

18 5. Executive director; staff. The board shall appoint an
19 executive director to serve as the chief operating officer of the
20 organization and to perform those duties delegated to the
21 executive director by the board. The executive director serves
22 at the pleasure of the board. The executive director may employ
23 other staff as needed, subject to the board's approval.

24
25 6. User fees. In order to fund the operation of the
26 organization, the board may assess reasonable fees for the right
27 to access and use the health data. The board shall waive user
28 fees for public health research and health workforce planning
29 research conducted by the department. The board shall establish
30 a sliding scale of user fees. The board may waive or set lower
31 fees for a user that is engaged in research of value to the
32 general public if that user can demonstrate to the satisfaction
33 of the board that the user is unable to afford the standard fee.
34 Unless permission is granted specifically by the board, those
35 users purchasing or granted the right to use the health data may
36 not transfer or sell that right to other users and shall
37 otherwise comply with the requirements of this chapter. Nothing
38 in this subsection may be construed to limit the release,
39 publication, use or sale of analyses, reports or compilations
40 derived from the health data that otherwise comply with the
41 requirements of this chapter. The board shall deposit all
42 payments made pursuant to this section with the Treasurer of
43 State. The deposits must be used for the sole purpose of paying
44 the expenses of the organization.

45
46 7. Report on operations. The board shall prepare an annual
47 report on the operations of the organization, which must include:

48
49 A. An annual accounting of all outside revenue received by
50 the board; and

2 B. Summary statistics relating to the cost and quality of
4 health care, the health status of the citizens of the State
 and the allocation of the health work force derived from the
 health data collected by the organization.

6
7 The board shall submit the annual report to the Governor and the
8 joint standing committee of the Legislature having jurisdiction
 over human resource matters no later than January 15th of each
10 year.

12 8. Grants. The board may receive and accept grants, funds
14 or anything of value from any public or private agency and
 receive and accept contributions of money, property, labor or any
16 other thing of value from any legitimate source, except that the
 board may not accept grants or other funds, except user fees
18 pursuant to subsection 7, from any entity that might have a
 vested interest in the decisions of the board.

20 9. Rulemaking. In accordance with the Maine Administrative
22 Procedure Act, the board shall adopt emergency and permanent
 rules implementing the requirements of this chapter.

24 10. Public hearings. In accordance with the Maine
26 Administrative Procedure Act, the board may conduct any public
 hearings necessary and proper to carry out the requirements of
 this chapter.

28 11. Quality improvement foundation. The board shall
30 designate a quality improvement foundation to conduct quality
 improvement research upon a finding that the quality improvement
32 foundation conducts reliable and accurate research consistent
 with standards of health services and clinical effectiveness
34 research and that the foundation has an established protocol
 acceptable to the board for safeguarding confidential or
36 privileged information.

38 12. Unique identification numbers. The board shall adopt
40 unique identification numbers to be used by providers filing the
 health data to identify providers, group purchasers, 3rd-party
42 payors and patients. For patients, the unique identification
 number is the patient's social security number except when the
44 patient does not have or refuses to provide a social security
 number, in which case the patient is identified according to an
46 alternative numbering system developed by the board. The board
 shall adopt procedures for encoding the unique identification
48 numbers to prevent identification of individual patients and
 health care practitioners.

2 13. Barriers to data collection. The board shall
3 coordinate public and private sector efforts to eliminate
4 technical and economic barriers to implementing the data
5 collection requirements under this chapter.

6 14. Other powers. The board may exercise all powers
7 reasonably necessary to carry out the powers and responsibilities
8 expressly granted or imposed by this chapter.

10 **§8704. Objectives**

12 To the maximum extent feasible and consistent with the
13 requirements of this chapter, the organization has the following
14 objectives.

16 1. Use of existing data sources. The organization shall
17 use and build upon existing data sources and measurement efforts
18 and improve upon and coordinate these existing data sources and
19 measurement efforts through the integration of data systems and
20 the standardization of concepts.

22 2. Linked information system. The organization shall
23 coordinate the development of a linked public sector and private
24 sector information system that:

26 A. Electronically transmits, collects, archives and
27 provides users of data with the data necessary for their
28 specific interests to promote a high quality,
29 cost-effective, consumer-responsive health care system;

30 B. Provides the State, consumers, employers, providers and
31 group purchasers with data for determining cost, health
32 status, the appropriateness of health care, the
33 effectiveness of cost-containment strategies and the
34 distribution of health care practitioners and facilities and
35 other health resources;

36 C. Provides employers with the capacity to analyze benefit
37 plans and workplace health; and

38 D. Provides researchers and providers with the capacity to
39 conduct health services and clinical effectiveness research.

40 3. Usefulness of data. The organization shall emphasize
41 data that is useful, relevant and nonredundant of existing data
42 while ensuring that the data collected is in the public domain.

43 4. Minimize burden. The organization shall minimize the
44 administrative burden on carriers, health care providers and the

2 health care delivery system and minimize any privacy concerns for
3 patients and providers.

4 5. Reliability of data. The organization shall preserve
5 the reliability, accuracy and integrity of the data collected
6 pursuant to this chapter.

8 **§8705. Advisory committees**

10 The board shall appoint appropriate advisory committees to
11 evaluate methods of data collection and to recommend methods of
12 data collection that minimize the administrative burden on
13 providers, address data confidentiality concerns and meet the
14 needs of health service researchers. The board may appoint other
15 advisory committees as necessary to carry out the purposes of
16 this chapter.

18 **§8706. Public access to data**

20 1. Public access. Any information, except privileged
21 medical information, provided to the organization under this
22 chapter must be made available to any person upon request as long
23 as individual patients or health care practitioners are not
24 directly identified.

26 2. Notice and comment period. The board shall adopt rules
27 establishing criteria for determining whether information is
28 privileged medical information and adopt procedures to afford
29 affected health care practitioners notice and opportunity to
30 comment in response to requests for information that may be
31 considered privileged.

32 3. Public health and quality improvement studies. The
33 board, by rule or order, may allow, pursuant to subsection 1,
34 exceptions to the rules adopted only to the extent authorized in
35 this subsection.

38 A. In accordance with this subsection, the board may
39 approve access to identifying information for patients or
40 for health care practitioners to the following parties:

42 (1) The department;

44 (2) The quality improvement foundation; and

46 (3) Other researchers with established protocols
47 approved by the board for safeguarding confidential or
48 privileged information.

50 B. The board shall adopt rules that ensure that:

- 2 (1) Identifying information is used only to gain
4 access to medical records and other medical information
 pertaining to public health or quality improvement
6 research of substantial public importance;
- 8 (2) Medical information about any patient identified
10 by name is not obtained without the consent of that
12 patient except when the information sought pertains
 only to verification or comparison of health data and
 the board finds that confidentiality can be adequately
 protected without patient consent;
- 14 (3) Those persons conducting the research or
16 investigation do not disclose medical information about
 any patient identified by name to any other person
18 without that patient's consent;
- 20 (4) Those persons gaining access to medical
22 information about an identified patient use that
24 information to the minimum extent necessary to
 accomplish the purposes of the research for which
 approval was granted; and
- 26 (5) The protocol for any research is designed to
28 preserve the confidentiality of all medical information
30 that can be associated with identified patients, to
32 specify the manner in which contact is made with
 patients or health care practitioners and to maintain
 public confidence in the protection of confidential
 information.
- 34 C. The organization shall establish or identify an
36 institutional review board independent of the department,
38 the quality improvement foundation or any other user of data
40 with identifying information. The institutional review
42 board is responsible for approving the protocol of the
44 research, overseeing the conduct of the research to ensure
 consistency with the protocol and the board's rules and
 assessing both the scientific validity of the research and
 its effects upon patients. The institutional review board
 may endorse or accept the findings of other independent
 review boards.
- 46 D. The quality improvement foundation may publish a report
48 identifying health care practitioners. The report may not
50 be published unless it is approved by the board and follows
 a 30-day period during which any identified health care
 practitioner has an opportunity to review and respond to the
 report.

2 E. The board may not grant approval under this subsection
4 if the board finds that the proposed identification of or
6 contact with patients or health care practitioners would
8 violate any state or federal law or diminish the
10 confidentiality of medical information or the public's
 confidence in the protection of that information in a manner
 that outweighs the expected benefit to the public of the
 proposed investigation.

12 F. With respect to a health care practitioner, the board
14 shall report to the relevant board of licensure identifying
16 information and other data that the board reasonably
 believes to evidence incompetence in the practice for which
 the health care practitioner is licensed, certified or
 registered.

18 **§8707. Utilization data**

20 Consistent with the schedule of implementation developed in
22 subsection 3, the board shall establish procedures, including
24 rules that govern timing, form, medium and content, for filing
 utilization data as required in this section.

26 1. Inpatient health services. Each health care facility
 shall file with the organization as follows:

28 A. A completed uniform discharge data set or comparable
30 information for each patient discharged from the facility;
 and

32 B. Scope-of-service information, including bed capacity, by
34 service provided, special services, ancillary services,
36 physician profiles in the aggregate by clinical specialties,
 nursing services and other scope-of-service information the
 board considers necessary for fulfillment of its objectives.

38 When more than one health care facility is operated by the
40 reporting entity, the information required by this chapter must
 be reported for each health care facility separately.

42 2. Outpatient health services. For each encounter with a
44 patient, each provider shall file with the organization a
46 completed uniform data set or comparable information for all
48 outpatient health services provided. When a provider operates in
 more than one location, the board may require that information be
 reported separately for each location.

50 3. Implementation of data collection requirements.
 Consistent with its objectives, the board shall implement the

2 data collection requirements of this section in as timely a
3 manner as practicable. The board shall develop a schedule of
4 implementation that prioritizes the implementation of the data
5 requirements for each type of provider based on the added
6 administrative burden imposed by the data collection
7 requirements, given the administrative resources and technical
8 and economic barriers to compliance typically faced by that type
9 of provider, and based on the impact that the added
10 administrative burden would typically have on that type of
11 provider's ability to provide health services and the immediate
12 need for the data to be collected. To the maximum extent
13 feasible, the board shall assist providers in overcoming the
14 technical and economic barriers to compliance with data
15 collection requirements under this section.

16 4. Health outcomes data. The data collected may include,
17 but is not limited to, information on health outcomes such as
18 information on mortality and morbidity and patient functional
19 status, quality of life, symptoms and satisfaction. The data
20 collected must also include information necessary to measure and
21 make adjustments for differences in the severity of patient
22 illness and comorbidities across providers. The data may be
23 obtained directly from the patient or the patient's medical
24 records. The data must be collected in a way that allows
25 comparisons between providers, 3rd-party payors, public programs
26 and other entities.

27 5. Claims forms. To the extent permitted by federal law,
28 the board shall implement standardized claims and reporting
29 methods. The board shall solicit the cooperation of self-insured
30 employers in adopting the standardized claim forms with a minimum
31 amount of payor-specific codes.

32 **§8708. Population and worksite surveys**

33 The board shall establish procedures for the collection of
34 population and worksite data as follows.

35 1. Behavioral risk factor survey. The board shall advise,
36 in consultation with its advisory committees and in cooperation
37 with the Director of the Bureau of Health, the commissioner
38 regarding the expansion of the behavioral risk factor survey. In
39 making its recommendations, the board shall consider private
40 sector and public sector health data needs, including, but not
41 limited to, information relating to the following:

42 A. Health care quality, outcomes and satisfaction;

43

44

45

46

47

48

2 B. Access to health care, including insurance coverage and
3 access to health care practitioners, health care facilities
4 and other health resources;

5 C. Health status;

6 D. Health risk behaviors; and

7 E. The economic impact of poor physical or emotional health.

8
9
10 The board shall also consider the need to coordinate satisfaction
11 and outcome surveys with the behavioral risk factor survey to
12 provide a basis for comparing outcome and satisfaction data with
13 statewide norms. The board shall also consider the need to
14 expand the behavioral risk factor survey to collect health data
15 on children.

16
17 2. Worksite surveys. The organization may conduct worksite
18 surveys to obtain statewide data relating to occupational
19 health. The organization shall collect systematic information
20 about the nature, extent, cost and outcomes of employer worksite
21 programs in health promotion and stress reduction.

22
23 **§8709. Workforce and health resource data**

24 The board shall establish procedures for the collection of
25 workforce and health resource data as follows.

26
27 1. Licensing boards. The following licensing boards shall
28 cooperate with the organization in the collection of workforce
29 and health resource data:

30 A. Board of Licensing of Dietetic Practice;

31 B. Board of Hearing Aid Dealers and Fitters;

32 C. Board of Examiners in Physical Therapy;

33 D. Board of Licensure of Podiatric Medicine;

34 E. State Board of Examiners of Psychologists;

35 F. Radiologic Technology Board of Examiners;

36 G. Board of Respiratory Care Practitioners;

37 H. State Board of Social Worker Licensure;

38 I. Board of Examiners on Speech Pathology and Audiology;

- 2 J. State Board of Substance Abuse Counselors;
4 K. Acupuncture Licensing Board;
6 L. Board of Commissioners of the Profession of Pharmacy;
8 M. Board of Chiropractic Licensure;
10 N. Board of Counseling Professionals Licensure;
12 O. Board of Dental Examiners;
14 P. Board of Licensure in Medicine;
16 Q. State Board of Nursing;
18 S. Board of Optometric Examiners;
20 T. Board of Osteopathic Licensure; and
22 U. Any other licensing board for health care practitioners.

24 2. Workforce survey. In conjunction with the license
26 renewal process, each licensing board subject to this section
28 shall survey those health care practitioners within its
30 jurisdiction. The survey must be designed to collect workforce
32 data and be developed or approved by the organization. The
 workforce data collected may include, but need not be limited to,
 work setting, practice specialty and the amount of time spent
 providing direct patient care. The licensing board has access to
 the workforce data for health care practitioners within its
 jurisdiction and may not be charged a user fee for that data.

34 3. Workforce data collection. The organization shall
36 collect, edit, process and store the workforce data in a manner
38 to ensure that the data is accurate and complete. In
40 consultation with its advisory committees and with the licensing
42 boards, the organization shall identify workforce data that may
44 be used by public and private sector users to identify regions of
 the State with an insufficient supply of health care
 practitioners, develop solutions to regional disparities, plan
 health workforce educational programs and aid accurate statewide
 health planning.

46 **§8710. Enforcement**

48 1. Fine. The failure to file data as required under this
50 chapter is a civil violation. Any provider who fails to file
 data required under this chapter may be fined not more than
 \$1,000 a day if that provider is a health care facility or \$500 a

2 day for all other providers, except that any fine imposed under
3 this section may not exceed \$25,000 for health care facilities
4 for any one occurrence and \$12,500 for all other providers for
5 any one occurrence. The board, or legal counsel of the board's
6 choice, may enforce the fine in a civil action brought in the
7 name of the board.

8 2. License revoked. Upon a finding that a provider has
9 repeatedly and intentionally refused to comply with the
10 requirements of this chapter, the board may file a complaint with
11 the provider's licensing board seeking the revocation of the
12 provider's license or other disciplinary action from the board.

13 3. Court order. If a provider refuses to file the data
14 required, the board may obtain a court order requiring the
15 provider to produce the data required.

16
17 **§8711. Revenues and expenditures**

18
19 1. Budget. The organization's expenditures are subject to
20 legislative approval. The organization shall report annually,
21 before February 1st, to the joint standing committee of the
22 Legislature having jurisdiction over human resource matters on
23 its planned expenditures for the year and on its use of funds in
24 the previous year.

25
26 2. Expenditures. The organization may use its revenues,
27 including revenues from assessments and user fees, to defray the
28 reasonable costs incurred by the organization pursuant to this
29 chapter.

30
31 3. Unexpended funds. Any funds not expended at the end of
32 a fiscal year may not lapse, but must be carried forward to the
33 succeeding fiscal year.

34
35 **§8712. Assessment for expense of maintaining the Maine Health**
36 **Data Organization**

37
38 The expense of maintaining the organization must be assessed
39 annually by the board against each carrier in proportion to the
40 respective number of persons in this State for whom the carrier
41 either provides health-related coverage or on whose behalf the
42 carrier administers health-related benefits during the year
43 ending December 31st immediately preceding the fiscal year for
44 which assessment is made. The annual assessment upon all
45 carriers must be applied to the budget of the organization for
46 the fiscal year commencing July 1st. The assessment must be in
47 an amount not exceeding \$1.50 per person covered by the carrier.
48 In calculating the amount of the annual assessment, the board
49 shall consider, among other factors, the staffing level required
50

2 to administer the responsibilities of the organization as well as
3 the expense of contracts for data management services.

4 1. Number of persons covered. For purposes of this
5 section, "number of persons covered" means the number of persons
6 for whom the carrier provides or administers health-related
7 benefits. In the case of insurance administrators, the number of
8 persons covered refers to only those persons on whose behalf the
9 insurance administrator administers benefits and whose health
10 benefits are provided under a self-insured plan. On or before
11 March 1st of each year, each carrier shall provide to the board a
12 written report of the number of persons covered by the carrier in
13 this State during the immediately preceding calendar year. In
14 calculating the number of persons covered, the carrier shall add
15 the number of persons covered in this State by the carrier in
16 each month of the year for which the report is being made and
17 divide that sum by 12. The result of this calculation is
18 considered by the board to be the number of persons covered by
19 the carrier in the calendar year for which the report is being
20 made.

21 2. Minimum assessment. In any year in which a carrier has
22 no health-related contracts in force in this State or in which
23 the number of persons covered by the carrier is not sufficient to
24 produce at the rate prescribed an amount equal to or in excess of
25 \$100, the minimum assessment payable by any carrier is \$100.

26 3. Notification of assessment. On or before July 1st of
27 each year, the board shall notify each carrier, in writing, of
28 the assessment due.

29 4. Time of payment. Payment must be made on or before
30 August 10th.

31 5. Revocation or suspension. Upon a finding by the board
32 that a carrier has failed to comply with the requirements of this
33 chapter, the board may file a complaint with the superintendent
34 seeking a revocation of the carrier's license or certificate of
35 authority to transact business in this State.

36 6. Recalculation of assessment. Immediately following the
37 close of the fiscal year ending June 30, 1997 and at the close of
38 each 2nd succeeding fiscal year, the board shall recalculate the
39 assessment made against each carrier after giving recognition to
40 the actual expenditures of the organization during the preceding
41 biennial period. On or before October 1st, the board shall
42 render to each carrier assessed a statement showing the
43 difference between the respective recalculated assessment and the
44 amount paid with respect to the preceding biennium. Any
45 overpayment of annual assessment resulting from complying with
46 the assessment shall be refunded to the carrier.

2 the requirements of this chapter must be refunded or, at the
3 option of the assessed carrier, applied as a credit against the
4 assessment for the succeeding fiscal year. Any overpayment of
5 \$100 or less must be applied as a credit against the assessment
6 for the succeeding fiscal year.

7 7. Deposit with Treasurer of State. The board shall
8 deposit all payments made pursuant to this section with the
9 Treasurer of State. The money must be used for the sole purpose
10 of paying the expenses of the organization.

11 8. Applicability. This section applies to fiscal years
12 commencing on or after July 1, 1996.

13 **§8713. Interim hospital assessment**

14
15 1. Assessment. Every hospital is subject to an assessment
16 of not more than .075% of its gross patient service revenue. The
17 organization shall determine the assessment annually prior to
18 July 1st, October 1st, January 1st and April 1st of each year.

19
20 2. Definitions. As used in this section, unless the
21 context otherwise indicates, the following terms have the
22 following meanings.

23
24 A. "Gross patient service revenue" means a hospital's gross
25 patient service revenue calculated by the department as
26 required under Public Law 1995, chapter 368, Part W, section
27 10, subsection 2.

28
29 B. "Hospital" means any acute care institution required to
30 be licensed pursuant to chapter 405 or its successor, with
31 the exception of the Cutler Health Center and the Dudley Coe
32 Infirmary.

33
34 3. Repeal. This section is repealed June 30, 1998.

35
36 **Sec. H-2. PL 1995, c. 368, Pt. W, §12, sub-§5 is amended to read:**

37
38
39 5. The task force shall report its findings and
40 recommendations concerning the statutory and rule changes
41 necessary to further implement the elimination of the regulatory
42 functions of the Maine Health Care Finance Commission, including
43 any necessary implementing legislation in completed form, to the
44 Legislature no later than December 15, 1995. Any necessary
45 implementing legislation concerning the elimination of regulatory
46 functions or--replacement of the Maine Health Care Finance
47 Commission must be drafted so as to take effect no later than
48 July 1, 1996. Any implementing legislation concerning the

2 elimination of the Maine Health Care Finance Commission must be
3 drafted so as to take effect no later than 120 days after
4 confirmation or appointment of the 13th member of the board of
5 the Maine Health Data Organization or December 31, 1996,
6 whichever is earlier.

7 **Sec. H-3. Appointments.** The Governor shall appoint the board
8 members of the Maine Health Data Organization, as required under
9 the Maine Revised Statutes, Title 22, section 8702, subsection 1,
10 no later than 30 days after the effective date of this Part.

11 **Sec. H-4. Appropriation.** The following funds are
12 appropriated from the General Fund to carry out the purposes of
13 this Act.

14
15
16 **1996-97**

17 **MAINE HEALTH DATA ORGANIZATION**

18		
19	Positions - Other Count	(4.0)
20	Personal Services	\$189,724
21	All Other	405,964
22	Capital Expenditures	35,170
23		

24 **MAINE HEALTH DATA ORGANIZATION**

25	TOTAL	<u>\$630,858</u>
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26
27 **Sec. H-5. Transition.** The following provisions apply to the
28 transfer of the health facilities data from the Maine Health Care
29 Finance Commission to the Maine Health Data Organization.

30
31 1. The Maine Health Data Organization is the successor in
32 every way to the Maine Health Care Finance Commission with
33 respect to the authority to collect inpatient and outpatient
34 health care information from health care facilities and providers
35 of health care. All responsibilities, power and authority
36 relating to the collection of such health care information that
37 were formerly vested in the Maine Health Care Finance Commission
38 are transferred to the Maine Health Data Organization.

39
40 2. Notwithstanding the provisions of the Maine Revised
41 Statutes, Title 5, all accrued expenditures, assets and
42 liabilities and any balances, appropriations, allocations,
43 transfers, revenues or other available funds in an account or
44 subdivision of an account of the Maine Health Care Finance
45 Commission must be transferred to the proper accounts of the
46 Maine Health Data Organization by the State Controller upon the
47 request of the State Budget Officer and with the approval of the
48 Governor.

2 3. All rules and procedures in effect, in operation or
3 adopted on the effective date of this Part by the Maine Health
4 Care Finance Commission regarding data collection requirements
5 remain in effect until rescinded, revised or amended by the Maine
6 Health Data Organization.

8 4. All contracts, agreements and compacts in effect on the
9 effective date of this Part in the former Maine Health Care
10 Finance Commission remain in effect until rescinded, revised or
11 amended by the Maine Health Data Organization.

12 5. All data required to have been filed with the Maine
13 Health Care Finance Commission pursuant to Title 22, chapter 107
14 are transferred to the Maine Health Data Organization. In the
15 event that any data have not been filed with the Maine Health
16 Care Finance Commission as of the effective date of this Part,
17 the Maine Health Data Organization shall direct that data be
18 filed with the Maine Health Data Organization.

20 6. All records, property and equipment previously belonging
21 to or allocated for the use of the Maine Health Care Finance
22 Commission necessary for performing the data collection
23 activities are transferred to the Maine Health Data Organization.

26
27
PART I

28 **Sec. I-1. 10 MRSA §8002, sub-§§7 and 8,** as enacted by PL 1995,
29 c. 502, Pt. H, §9, is amended to read:

32 **7. Delegate authority.** Authorize the heads of bureaus,
33 offices, boards and commissions within the department to carry
34 out the commissioner's duties and authority; ~~and~~

36 **8. Adequate resources.** Ensure that each bureau, office,
37 board and commission has adequate resources to carry out
38 regulatory functions and that the department's expenditures are
39 equitably apportioned; ~~and~~

40 **Sec. I-2. 10 MRSA §8002, sub-§9** is enacted to read:

42 **9. Coordinated data collection.** Cooperate with the Maine
43 Health Data Organization in planning and coordinating the health
44 data collection activities of the licensing boards within and
45 affiliated with the department as they relate to the Maine Health
46 Data Organization's duties. The commissioner shall direct the
47 cooperation of the internal and affiliated licensing boards.

50 **Sec. I-3. 22 MRSA §257** is enacted to read:

2 **§257. Coordinated data collection**

4 The commissioner shall cooperate with the Maine Health Data
6 Organization in planning and coordinating the health data
8 collection activities within the department as they relate to the
10 Maine Health Data Organization's duties. To the extent
12 practicable and consistent with federal and state law, the
14 commissioner shall implement the recommendations of the Maine
Health Data Organization as they relate to the data collection
activities within the department.

16 **PART J**

18 **Sec. J-1. 5 MRSA §12004-G, sub-§14-B** is enacted to read:

16	<u>14-B.</u>	<u>Maine Health</u>	<u>Expenses</u>	<u>22 MRSA</u>
18	<u>Health</u>	<u>Data</u>	<u>Only</u>	<u>§8702</u>
20		<u>Organization</u>		

22 **PART K**

24 **Sec. K-1. 32 MRSA §503-A, sub-§2, ¶H,** as amended by PL 1993,
c. 600, Pt. A, §46, is further amended to read:

26 H. A violation of this chapter or a rule adopted by the
28 board; ~~or~~

30 **Sec. K-2. 32 MRSA §503-A, sub-§2, ¶I,** as enacted by PL 1983, c.
378, §4, is amended to read:

32 I. Engaging in false, misleading or deceptive advertising;
34 or

36 **Sec. K-3. 32 MRSA §503-A, sub-§2, ¶J** is enacted to read:

38 J. The repeated and intentional failure to comply with the
data collection requirements established under Title 22,
chapter 1683.

40 **Sec. K-4. 32 MRSA §557, sub-§§2 and 3,** as enacted by PL 1991,
42 c. 884, §1, are amended to read:

44 **2. Nonsupervision.** Perform other than at the direction and
46 under the supervision of a chiropractor licensed by the board; ~~or~~

48 **3. Inadequate training.** Perform a task that they have not
been trained or are not clinically competent to perform; or

50 **Sec. K-5. 32 MRSA §557, sub-§4** is enacted to read:

2 **4. Data requirements. Repeatedly and intentionally fail to**
3 **comply with the data collection requirements established under**
4 **Title 22, chapter 1683.**

6 **Sec. K-6. 32 MRSA §1077, sub-§2, ¶H,** as amended by PL 1993, c.
7 600, Pt. A, §62, is further amended to read:

8 H. A violation of this chapter or a rule adopted by the
9 board; ~~or~~

12 **Sec. K-7. 32 MRSA §1077, sub-§2, ¶I,** as enacted by PL 1983, c.
13 378, §7, is amended to read:

14 I. Engaging in false, misleading or deceptive advertising;
15 or

18 **Sec. K-8. 32 MRSA §1077, sub-§2, ¶J** is enacted to read:

20 **J. The repeated and intentional failure to comply with the**
21 **data collection requirements established under Title 22,**
22 **chapter 1683.**

24 **Sec. K-9. 32 MRSA §1100-Q, sub-§1, ¶¶E and F,** as amended by PL
25 1993, c. 600, Pt. A, §99, are further amended to read:

26 E. Subject to the limitations of Title 5, chapter 341,
27 conviction of a crime that involves dishonesty or false
28 statement or that relates directly to the practice of dental
29 radiography or conviction of a crime for which incarceration
30 for one year or more may be imposed; ~~or~~

31 F. A violation of this chapter or a rule adopted by the
32 board; or

36 **Sec. K-10. 32 MRSA §1100-Q, sub-§1, ¶G** is enacted to read:

38 **G. The repeated and intentional failure to comply with the**
39 **data collection requirements established under Title 22,**
40 **chapter 1683.**

42 **Sec. K-11. 32 MRSA §1658-N, sub-§6,** as repealed and replaced
43 by PL 1983, c. 413, §80, is amended to read:

44 **6. Violations.** ~~For any~~ Any violation of this chapter or
45 the rules; ~~or~~

48 **Sec. K-12. 32 MRSA §1658-N, sub-§7,** as enacted by PL 1983, c.
49 413, §80, is amended to read:

2 **7. Conviction of a criminal offense.** Conviction of a
crime, subject to the limitations of Title 5, chapter 341+; or

4 **Sec. K-13. 32 MRSA §1658-N, sub-§8** is enacted to read:

6 8. Data requirements. The repeated and intentional failure
to comply with the data collection requirements established under
8 Title 22, chapter 1683.

10 **Sec. K-14. 32 MRSA §2105-A, sub-§2, ¶H,** as amended by PL 1993,
c. 600, Pt. A, §116, is further amended to read:

12 H. A violation of this chapter or a rule adopted by the
14 board; ~~or~~

16 **Sec. K-15. 32 MRSA §2105-A, sub-§2, ¶I,** as enacted by PL 1983,
c. 378, §21, is amended to read:

18 I. Engaging in false, misleading or deceptive advertising+;
20 or

22 **Sec. K-16. 32 MRSA §2105-A, sub-§2, ¶J** is enacted to read:

24 J. The repeated and intentional failure to comply with the
data collection requirements established under Title 22,
26 chapter 1683.

28 **Sec. K-17. 32 MRSA §2286, sub-§2, ¶¶C and D,** as enacted by PL
1983, c. 746, §2, are amended to read:

30 C. Subject to the limitations of Title 5, chapter 341,
32 conviction of a crime ~~which~~ that involves dishonesty or
false statement or ~~which~~ that relates directly to the
34 practice for which the licensee is licensed or conviction of
any crime for which imprisonment for one year or more may be
36 imposed; ~~or~~

38 D. Any violation of this chapter or rules adopted by the
board+; or

40 **Sec. K-18. 32 MRSA §2286, sub-§2, ¶E** is enacted to read:

42 E. The repeated and intentional failure to comply with the
data collection requirements established under Title 22,
44 chapter 1683.

46 **Sec. K-19. 32 MRSA §2431-A, sub-§2, ¶O,** as amended by PL 1987,
48 c. 439, §16 and c. 542, Pt. K, §§16 and 20, is further amended to
read:

50

2 O. Failure to display a diagnostic or therapeutic drug
license issued under section 2419-A or 2425; ~~or~~

4 **Sec. K-20. 32 MRSA §2431-A, sub-§2, ¶P**, as amended by PL 1993,
c. 600, Pt. A, §160, is further amended to read:

6 P. Splitting or dividing a fee with an individual not an
8 associate in conformance with section 2434, or giving or
accepting a rebate from an optician or ophthalmic
10 dispenser; ~~or~~

12 **Sec. K-21. 32 MRSA §2431-A, sub-§2, ¶Q** is enacted to read:

14 Q. The repeated and intentional failure to comply with the
data collection requirements established under Title 22,
16 chapter 1683.

18 **Sec. K-22. 32 MRSA §2591-A, sub-§2, ¶L**, as amended by PL 1989,
c. 291, §2, is further amended to read:

20 L. Division of professional fees not based on actual
22 services rendered; ~~or~~

24 **Sec. K-23. 32 MRSA §2591-A, sub-§2, ¶M**, as enacted by PL 1989,
c. 291, §3, is amended to read:

26 M. Failure to comply with the requirements of Title 24,
28 section 2905-A; ~~or~~

30 **Sec. K-24. 32 MRSA §2591-A, sub-§2, ¶N** is enacted to read:

32 N. The repeated and intentional failure to comply with the
data collection requirements established under Title 22,
34 chapter 1683.

36 **Sec. K-25. 32 MRSA §2594-D, sub-§1, ¶D** is enacted to read:

38 D. Repeatedly and intentionally fails to comply with the
data collection requirements established under Title 22,
40 chapter 1683;

42 **Sec. K-26. 32 MRSA §3117-A, sub-§§6 and 7**, as enacted by PL
1983, c. 413, §139, are amended to read:

44 **6. Criminal conviction.** Subject to the limitations of
46 Title 5, chapter 341, conviction of a Class A, B or C crime or of
a crime ~~which~~ that, if committed in this State, would be
48 punishable by one year or more of imprisonment; ~~or~~

2 **7. Violation.** Any violation of this chapter or any rule
adopted by the board; or

4 **Sec. K-27. 32 MRSA §3117-A, sub-§8** is enacted to read:

6 **8. Data requirements.** The repeated and intentional failure
7 to comply with the data collection requirements established under
8 Title 22, chapter 1683.

10 **Sec. K-28. 32 MRSA §3270-C, sub-§1, ¶¶C and D,** as amended by
11 PL 1993, c. 600, Pt. A, §207, are further amended to read:

12 C. Been delegated and performed a task or tasks beyond the
13 physician assistant's competence; and

14 D. Administered, dispensed or prescribed a controlled
15 substance otherwise than as authorized by law; or

16 **Sec. K-29. 32 MRSA §3270-C, sub-§1, ¶E** is enacted to read:

17 **E.** Repeatedly and intentionally failed to comply with the
18 data collection requirements established under Title 22,
19 chapter 1683.

20 **Sec. K-30. 32 MRSA §3282-A, sub-§2, ¶K,** as amended by PL 1989,
21 c. 291, §4, is further amended to read:

22 K. Failure to report to the secretary of the board a
23 physician licensed under this chapter for addiction to
24 alcohol or drugs or for mental illness in accordance with
25 Title 24, section 2505, except when the impaired physician
26 is or has been a patient of the licensee; ~~or~~

27 **Sec. K-31. 32 MRSA §3282-A, sub-§2, ¶L,** as enacted by PL 1989,
28 c. 291, §5, is amended to read:

29 L. Failure to comply with the requirements of Title 24,
30 section 2905-A; or

31 **Sec. K-32. 32 MRSA §3282-A, sub-§2, ¶M** is enacted to read:

32 **M.** The repeated and intentional failure to comply with the
33 data collection requirements established under Title 22,
34 chapter 1683.

35 **Sec. K-33. 32 MRSA §3655-A, sub-§2, ¶I,** as enacted by PL 1983,
36 c. 378, §59, is amended to read:

37 I. Engaging in false, misleading or deceptive advertising;
38 ~~or~~

2 **Sec. K-34. 32 MRSA §3655-A, sub-§2, ¶K**, as enacted by PL 1993,
c. 600, Pt. A, §248, is amended to read:

4 K. Prescribing narcotic or hypnotic or other drugs listed
6 as controlled substances by the Drug Enforcement
Administration for other than accepted therapeutic
8 purposes; or

10 **Sec. K-35. 32 MRSA §3655-A, sub-§2, ¶L** is enacted to read:

12 L. The repeated and intentional failure to comply with the
14 data collection requirements established under Title 22,
chapter 1683.

16 **Sec. K-36. 32 MRSA §3837, sub-§8**, as enacted by PL 1983, c.
413, §157, is amended to read:

18 **8. Negligence.** Negligence in the performance of his
20 duties; ~~or~~

22 **9. Violations.** Violating any provision of this chapter or
any rule of the board; or

24 **Sec. K-37. 32 MRSA §3837, sub-§10** is enacted to read:

26 **10. Data requirements.** The repeated and intentional
28 failure to comply with the data collection requirements
established under Title 22, chapter 1683.

30 **Sec. K-38. 32 MRSA §6026, sub-§4**, as amended by PL 1983, c.
32 413, §205, is further amended to read:

34 **4. Conviction of a criminal offense.** Subject to the
36 limitations of Title 5, chapter 341, being convicted of a felony
in any court of this State or the United States if the acts for
38 which ~~she-or-he~~ that person is convicted are found by the board
to have a direct bearing on whether ~~she-or-he~~ that person should
40 be entrusted to serve the public in the capacity of a speech
pathologist or audiologist; ~~or~~

42 **Sec. K-39. 32 MRSA §6026, sub-§4-A** is enacted to read:

44 **4-A. Data requirements.** The repeated and intentional
46 failure to comply with the data collection requirements
established under Title 22, chapter 1683; or

48 **Sec. K-40. 32 MRSA §6217-A, sub-§6**, as repealed and replaced
by PL 1983, c. 413, §218, is amended to read:

2 **6. Criminal conviction.** Subject to the limitations of
Title 5, chapter 341, conviction of a Class A, B or C crime or of
4 a crime which that, if committed in this State, would be
punishable by one year or more of imprisonment; or

6 **Sec. K-41. 32 MRSA §6217-A, sub-§6-A**, as enacted by PL 1991,
c. 456, §29, is amended to read:

8
10 **6-A. Incompetence in the practice of counseling.** Any
incompetence in the practice of counseling such as engaging in
12 conduct that evidences a lack of ability or fitness to discharge
the duty owed by the counselor to a client or engaging in conduct
14 that evidences a lack of knowledge or inability to apply
principles or skills to carry out the practice for which that
person is licensed, certified or registered; or

16 **Sec. K-42. 32 MRSA §6217-A, sub-§6-B** is enacted to read:

18
20 **6-B. Data requirements.** The repeated and intentional
failure to comply with the data collection requirements
22 established under Title 22, chapter 1683; or

24 **Sec. K-43. 32 MRSA §7059, sub-§1, ¶F**, as enacted by PL 1983,
c. 413, §229, is amended to read:

26 F. Subject to the limitations of Title 5, chapter 341,
conviction of a Class A, B or C crime or of a crime which
28 that, if committed in this State, would be punishable by one
year or more of imprisonment; or

30 **Sec. K-44. 32 MRSA §7059, sub-§1, ¶G**, as amended by PL 1985,
32 c. 736, §18, is further amended to read:

34 G. Violation of any provision of this chapter or any rule
of the board; or

36 **Sec. K-45. 32 MRSA §7059, sub-§1, ¶H** is enacted to read:

38 H. The repeated and intentional failure to comply with the
40 data collection requirements established under Title 22,
chapter 1683.

42 **Sec. K-46. 32 MRSA §9713, sub-§2, ¶¶C and D**, as enacted by PL
44 1985, c. 288, §3, are amended to read:

46 C. Subject to the limitations of Title 5, chapter 341,
conviction of a crime which that involves dishonesty or
48 false statement or which that relates directly to the
practice for which the licensee is licensed or conviction of

2 any crime for which imprisonment for one year or more may be imposed; or

4 D. Any violation of this chapter or rules adopted by the board; or

6 **Sec. K-47. 32 MRSA §9713, sub-§2, ¶E** is enacted to read:

8 E. The repeated and intentional failure to comply with the data collection requirements established under Title 22, chapter 1683;

10 **Sec. K-48. 32 MRSA §9860, sub-§7**, as enacted by PL 1983, c. 524, is amended to read:

12 **7. Conviction of certain crimes.** Subject to the limitations of Title 5, chapter 341, conviction of a crime which that involves dishonesty or false statement or which that relates directly to the practice for which the licensee is licensed, or conviction of any crime for which incarceration for one year or more may be imposed; or

16 **Sec. K-49. 32 MRSA §9860, sub-§7-A** is enacted to read:

18 7-A. Data requirements. The repeated and intentional failure to comply with the data collection requirements established under Title 22, chapter 1683; or

20 **Sec. K-50. 32 MRSA §9910, sub-§2, ¶C**, as amended by PL 1987, c. 313, §6, is further amended to read:

22 C. Subject to the limitations of Title 5, chapter 341, conviction of a crime which that involves dishonesty or false statement or which that relates directly to the practice for which the individual is licensed or convicted of any crime for which imprisonment for one year or more may be imposed; or

24 **Sec. K-51. 32 MRSA §9910, sub-§2, ¶D**, as enacted by PL 1985, c. 389, §28, is amended to read:

26 D. Any violation of this chapter or rules adopted by the board; or

28 **Sec. K-52. 32 MRSA §9910, sub-§2, ¶E** is enacted to read:

30 E. The repeated and intentional failure to comply with the data collection requirements established under Title 22, chapter 1683.

50

2 **Sec. K-53. 32 MRSA §12413, sub-§5**, as enacted by PL 1987, c.
488, §3, is amended to read:

4 **5. Criminal conviction.** Subject to the limitations of
6 Title 5, chapter 341, conviction of a Class A, Class B or Class C
crime or of a crime which that, if committed in this State, would
be punishable by one year or more of imprisonment; ~~or~~

8 **Sec. K-54. 32 MRSA §12413, sub-§6**, as enacted by PL 1987, c.
10 488, §3, is amended to read:

12 **6. Good cause.** Any other good cause, relevant to
14 qualifications to practice, or

16 **Sec. K-55. 32 MRSA §12413, sub-§7** is enacted to read:

18 **7. Data requirements.** The repeated and intentional failure
to comply with the data collection requirements established under
20 Title 22, chapter 1683.

22 **Sec. K-56. 32 MRSA §13742, sub-§2, ¶¶H and I**, as enacted by PL
1987, c. 710, §5, is amended to read:

24 H. Engaging in false, misleading or deceptive advertising;
26 ~~or~~

28 I. Any violation of this Act or of any rule adopted by the
board, or

30 **Sec. K-57. 32 MRSA §13742, sub-§2, ¶J** is enacted to read:

32 **J.** The repeated and intentional failure to comply with the
34 data collection requirements established under Title 22,
chapter 1683.

36 **Sec. K-58. 32 MRSA §13861, sub-§1, ¶H**, as amended by PL 1989,
38 c. 895, §17, is further amended to read:

40 H. The licensee or registrant has had any professional or
occupational license revoked for disciplinary reasons, or
42 any application rejected for reasons relating to
untrustworthiness, within 3 years of the date of
44 application; ~~or~~

46 **Sec. K-59. 32 MRSA §13861, sub-§1, ¶I**, as enacted by PL 1989,
c. 465, §3, is amended to read:

48 I. Violation of any provisions of this chapter or any rule
50 of the board, or

2 **Sec. K-60. 32 MRSA §13861, sub-§1, ¶J** is enacted to read:

4 J. The repeated and intentional failure to comply with the
6 data collection requirements established under Title 22,
8 chapter 1683.

10 **Sec. K-61. 32 MRSA §14308, sub-§1, ¶¶F and G,** as enacted by PL
12 1991, c. 403, §1, are amended to read:

14 F. Revocation in any state of a professional or
16 occupational license, certification or registration for
18 disciplinary reasons, or rejection of any application for
20 reasons related to untrustworthiness, within 3 years of the
22 date of application; and

24 G. Violating any provisions of this chapter or any rule of
26 the department; ; or

28 **Sec. K-62. 32 MRSA §14308, sub-§1, ¶H** is enacted to read:

30 H. The repeated and intentional failure to comply with the
32 data collection requirements established under Title 22,
34 chapter 1683.

36 PART L

38 **Sec. L-1. Submission of legislation.** The Department of Human
40 Services, by July 1, 1996, shall submit to the Legislature
42 legislation to amend the statutes to correct cross-references and
44 make any other technical changes necessitated by this Act.

46 STATEMENT OF FACT

48 Part A of the bill creates the Maine Health Care Authority.
50 The Authority is required to administer the Maine Health Care
Plan, a universal health care plan for all Maine residents. Part
A requires the authority to contract with an administrator for
the administration of the Maine Health Care Plan. It also
assigns to the Maine Health Care Authority the tasks of creating
a comprehensive state health resource plan, establishing a global
budget and ensuring the quality and affordability of health care
in the State.

Part B requires the Maine Health Care Authority and the
Department of Human Services to coordinate the Maine Health Care
Plan with the health benefits provided under the Medicaid and
Medicare programs. The department is required to apply for all

2 waivers necessary to integrate the Medicaid program with the
Maine Health Care Plan.

4 Part C eliminates the requirement for the Department of
Human Services to create a health resource plan. This Part also
6 repeals the certificate of need program.

8 Part D allows the members of the board of the Maine Health
Care Authority to be paid for expenses incurred by them.

10 Part E repeals the statutes creating the State Employee
12 Health Commission and the Health Insurance Plan for State
Employees. State employees will be insured under the Maine
14 Health Care Plan.

16 Part F requires the Bureau of Insurance and the Maine Health
Care Authority to study the statutes and regulations enforced by
18 the bureau and report to the Legislature regarding any statutory
changes needed to coordinate the role of the bureau with the
20 implementation of the Maine Health Care Plan.

22 Part G imposes the taxes necessary to pay for the Maine
Health Care Plan.

24

26 Part H establishes the Maine Health Data Organization, an
independent state agency that will oversee and coordinate health
collection activities and collect, edit and store statewide
28 health data resources.

30 Part I requires the Commissioner of Professional and
Financial Regulation to cooperate with the Maine Health Data
32 Organization's data collection activities and to require the
cooperation of the health care practitioner licensing boards
34 within and affiliated with the Department of Professional and
Financial Regulation. Part B also requires the Commissioner of
36 Human Services to cooperate with the Maine Health Data
Organization's data collection activities.

38

40 Part J allows the board members for the Maine Health Data
Organization to be reimbursed for their expenses.

42 Part K amends the licensing statutes for all health care
practitioners to provide that repeated and intentional failure to
44 comply with the data collection requirements imposed under the
Maine Revised Statutes, Title 22, chapter 1683 is grounds for
46 terminating a health care practitioner's license.

48 Part L requires the Department of Human Services to submit
legislation to make technical corrections to the statutes
50 necessitated by this Act.