MAINE STATE LEGISLATURE

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_	L.D. 1587
2	DATE: 11/30/95 (Filing No. H- 673)
4	REPORT C
6	TRANSPORTATION
_	
8	
10	Reproduced and distributed under the direction of the Clerk of the House.
12	STATE OF MAINE
14	HOUSE OF REPRESENTATIVES 117TH LEGISLATURE
16	FIRST SPECIAL SESSION
18	COMMITTEE AMENDMENT 'C' to H.P. 1148, L.D. 1587, Bill, "Ar
20	Act to Implement the Productivity Recommendations of the Department of Transportation and Make Adjustments to Highway Fund
22	Appropriations and Allocations for Fiscal Years 1995-96 and 1996-97"
24	Amend the bill by striking out the title and substituting
26	the following:
28	'An Act to Implement the Productivity Recommendations of the Department of Transportation and Make Adjustments to Highway Fund
30	Allocations and General Fund Appropriations for Fiscal Years 1995-96 and 1996-97'
32	Further amend the bill in Part A by striking out all of
34	section 1 and inserting in its place the following:
36	Sec. A-1. Allocation. The following funds are allocated from the Highway Fund for the fiscal years ending June 30, 1996 and
38	June 30, 1997, to the departments listed, to carry out the purposes of this Part.
40	• •
42	1995-96 1996-97
44	ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF
46	Salary Plan

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Personal Services

(\$3,376,543)

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COMMITTEE AMENDMENT " to H.P. 1148, L.D. 1587
           Provides for the deallocation
2
           of funds from the excess
           Personal Services that were
           originally required by Public
           Law 1993, chapter 414, Part
 6
           D, section 6.
8
      DEPARTMENT OF ADMINISTRATIVE
      AND FINANCIAL SERVICES
10
      TOTAL
                                             (3,376,543)
12
      TRANSPORTATION, DEPARTMENT OF
14
      Administration and Planning
16
           Positions - Legislative Count
                                                  (-7.0)
                                                                 (-7.0)
18
           Positions - Other Count
                                                  (-1.5)
                                                                 (-1.5)
           Personal Services
                                               (269,158)
                                                              (275,944)
20
           Provides for the deallocation
22
           of funds from the elimination
           of the following: Three
24
           seasonal Highway Laborer
           positions; one Engineering
26
           Technician II position; one
           Management
                        Analyst
28
           position; one Planning and
           Research Associate I
30
           position;
                       one
                             Public
           Relations
                         Specialist
32
           position; one Transportation
           Planning Analyst position;
34
           one Transportation Planning
           Specialist position; and one
36
           Director of Special Projects
           position. All of the above
38
           positions are split-funded,
           84% Highway Fund and 16%
           Federal Expenditure Fund.
40
42
      Administration and Planning
           Personal Services
                                                (75,057)
                                                               (78,059)
           Provides for the deallocation
46
                funds
                        from the
48
           determination that payments
           to the Workers' Compensation
           Management Fund are eligible
50
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as federal expenditures.

2	Bond Interest - Highway		
4	All Other	142,000	284,000
6	Provides for the allocation of funds necessary for		
8	interest for a \$5,000,000 bond sale on January 1, 1996.		
10	Bond Retirement - Highway		
12	, ,		F00 000
14	All Other		500,000
16	Provides for the allocation of funds necessary for bond retirement on a \$5,000,000		
18	bond sale during fiscal year 1995-96.		
20	Bridge Maintenance		
22	Positions - Legislative Count	(-1.0)	(-1.0)
24	Personal Services	(26,879)	(28,186)
26	Provides for the deallocation of funds from the elimination		
28	of one Engineering Technician II position.		
30	Highway and Bridge Improvement		
32		(24 2)	(24 2)
34	Positions - Legislative Count Positions - Other Count Personal Services	(-34.0) (-5.5) (783,681)	(-34.0) (-5.5) (806,706)
36	Provides for the deallocation		
38	of funds from the elimination of the following: Four		
40	Assistant Engineer positions; 6 Civil Engineer II		
42	positions; one Civil Engineer III position; one Clerk		
44	Stenographer II position; one Clerk Typist II position; one		
4 6	Engineering Aide II position; one Engineering Aide I		
48	<pre>position; 2 Engineering Technician I positions; 2</pre>		
50	Engineering Technician II		

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	COMMITTEE AMENDMENT 'C' to H.P. 1148	, L.D. 1587	
	positions; one Engineering		
2	Technician III position; 3		
	Engineering Technician IV		
4	positions; one Engineering		
	Technician V position; 2		
6	Field Inspector positions; 10		
	Highway Laborer positions; 2		
8	Right-of-way Agent I		
	positions; one Right-of-way		
10	Appraiser I position; 2		
10	Right-of-way Appraiser II		
12	positions; one Right-of-way		
14	Appraiser III position; one Secretary position; one		
14	Serior Programmer Analyst		
16	position; and one Staff		
10	Development Specialist		
18	position.		
10	position.		
20	Highway and Bridge Improvement		
22	Personal Services	(560,009)	(582,409)
24	Provides for the deallocation		
	of funds resulting from the		
26	determination that payments		
	to the Workers' Compensation		
28	Management Fund are eligible		
	as federal expenditures.		
30			
	Highway and Bridge Improvement		
32	D	(2 500 000)	
3.4	Personal Services	(2,500,000)	
34	Provides for the deallocation		
36	of excess Personal Services		
30	funding, which was carried		
38	forward from fiscal year		
	1994-95.		
40			
	Highway and Bridge Improvement		
42			
	All Other	2,000,000	
44	Capital Expenditures	28,000,000	
4.5	mom v	20.000.000	
46	TOTAL	30,000,000	

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Provides for the allocation of funds to maintain the

ongoing projects for the 3

	COMMITTEE AMENDMENT ' to H.P. 1148,	L.D. 1587	
	federal demonstration		
2	projects: Portland-South		
	Portland bridge,		
4	Brunswick-Topsham bypass and		
•	the Waterville-Winslow		
6	bridge. The undedicated revenue to the Highway Fund		
8	will increase by \$17,000,000		
-	in fiscal year 1995-96 due to		
10	the sale of a Maine Turnpike		
	Authority bond.		
12	Highway Maintanana		
14	Highway Maintenance		
17	Positions - Legislative Count	(-2.0)	(-2.0)
16	Personal Services	(84,067)	(86,442)
18	Provides for the deallocation		
20	of funds from the elimination	•	
20	of one Engineering Technician III position and one		
22	Engineering Technician IV		
	position.		
24	-		
	Highway Maintenance		
26	NII Okkon	(167 467)	(172 046)
28	All Other	(167,467)	(172,846)
	Provides for the deallocation		
30	of funds needed for vehicle		
•	repair expenses due to the		
32	elimination of 2 positions		
2.4	within the Motor Transport Service Program of the		
34	Highway Garage Fund and 4		
36	Motor Transport Service crew		
	employment slots.		
38			
40	Highway Maintenance	•	
40	Positions - Other Count	(-24.0)	(-24.0)
42	Personal Services		(654,752)
			(001),00,
44	Provides for the deallocation	•	
	of funds from the elimination		
4 6	of 20 full-time and 8		
48	seasonal Highway Maintenance		
~~	crew employment slors.		
	crew employment slots.		

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2	All Other Capital Expenditures	750,000 895,000	2,160,000 4,495,000
4	capital Expenditures		4,495,000
6	TOTAL	1,645,000	6,655,000
8	Provides for the allocation of funds to support the following: the Underground		
10	Fuel Tank Program; the Underground Floor Drain		
12	Program; the Hazardous Waste		
14	Storage Program; the Sand-salt Storage Program; and the Maintenance Paving		
16	Program.		
18	Local Bridges		
20	Personal Services	(12,246)	(12,736)
22	Provides for the deallocation of funds from the		
24	determination that payments to the Workers' Compensation		
26	Management Fund are eligible as federal expenditures.		
28	Traffic Service		
30			
32	Positions - Legislative Count Personal Services	(-1.0) (56,047)	(-1.0) (56,671)
34	Provides for the deallocation		
36	of funds from the elimination of one Engineering Technician V position.		
38	Traffic Service		
40	1 Famic Service		
4.0	Positions - Other Count	(-2.0)	(-2.0)
42	Personal Services	(48,661)	(50,261)
44	Provides for the deallocation of funds from the elimination		
46	of one full-time and 2 seasonal Traffic Maintenance	• ·	
48	crew employment slots.		
50	Traffic Service		

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25

2	Personal Services	(48,481)	(50,420)
4	Provides for the deallocation of funds from the		
6	determination that payments to the Workers' Compensation		
8	Management Fund are eligible as federal expenditures.		
10	Highway Maintenance		
12	-	805 000	2 405 000
14	Capital Expenditures	895,000	3,405,000
16	Provides for the allocation of funds for the Collector Road Maintenance Paving		
18	Program.		
20	DEPARTMENT OF TRANSPORTATION TOTAL	27,424,457	7,988,568
22			
24	SECTION A-1 TOTAL ALLOCATIONS	24,047,914	7,988,568'
26	Further amend the bill in Part A	in section 2	by striking
28	out all of the last 4 lines (page 12, inserting in its place the following:		
30	DEPARTMENT OF TRANSPORTATION		
32	TOTAL	(63,729)	(75,891)
34	SECTION A-2 TOTAL ALLOCATIONS	(63,729)	(75,891)'
36	Further amend the bill by striki	ng out all of	· Part C and
38	inserting in its place the following:	ing out all of	rait c and
40	'PART C		
42	Sec. C-1. 23 MRSA §1961, sub-§2, as PL 1993, c. 680, Pt. A, §24, is amended	_	replaced by
44	2. Cooperation with the Departme	at of Transpor	tation. The
46	Department of Transportation must be operating surplus of the Maine Turnp	e provided ea	ch year the
48	Turnpike Authority may issue bonds or for Department of Transportation pro-	other obliga	tions to pay amounts are
50	considered necessary for use by the de	epartment for	construction,

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reconstruction, operation and maintenance of all roads on the state highway system, which serve and benefit users of the turnpike by providing direct and indirect access to and from the turnpike as part of the integrated highway system. Due to the utilization of the state highway system by users of the turnpike, the turnpike and its users have received and will continue to receive a benefit from, or have caused and will continue to cause, or both, the State acting by and through the Department of Transportation to incur costs for the construction, operation and maintenance of the state highway system, which provides direct and indirect access to and from the turnpike to areas in the State for which the State may properly be and should be compensated from the tolls to be collected. The Maine Turnpike Authority should be maintained to carry out the purposes of this chapter in cooperation with the Department of Transportation.

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Sec. C-2. 23 MRSA §1964, sub-§4-A is enacted to read:

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22

24

4-A. Department of Transportation project. "Department of Transportation project" means the rehabilitation, reconstruction or construction of any highway or bridge on the state highway system determined by the department and the authority to have a sufficient relationship to the public's use of the turnpike in accordance with section 1974, subsection 6.

26

Sec. C-3. 23 MRSA §1964, sub-§6-A, as enacted by IB 1991, c. 1, §4, is amended to read:

28

30

32

6-A. Operating surplus. "Operating surplus" means the total annual operating revenues of the Maine Turnpike Authority, after money has been put aside to pay the reasonable operating expenses and to meet the requirements of any resolution authorizing bonds of the Maine Turnpike Authority, including any amounts pledged to secure obligations issued pursuant to section 1968, subsection 2-A or to pay principal, interest or premium, if any, with respect to these obligations.

38

36

Sec. C-4. 23 MRSA §1965, sub-§1, ¶¶O-1 and O-2 are enacted to read:

40 42

44

46

O-1. Provide for an annual amount not to exceed a maximum of \$4,700,000 to secure obligations issued pursuant to section 1968, subsection 2-A or to pay principal, interest or premium, if any, with respect to these obligations, after money has been set aside or adequate provision has been made to pay operating expenses and to meet the requirements of any resolution authorizing revenue bonds of the authority;

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O-2. Make a contract or enter into an agreement with or provide certifications and assurances to the Department of

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Transportation, or any other 3rd party, necessary in connection with the determination of Department of Transportation projects, the issuance of bonds or other obligations pursuant to section 1968, subsection 2-A, the pledge of revenues to the payment of these bonds or obligations or the payment of the costs or a portion of the costs of Department of Transportation projects:

Sec. C-5. 23 MRSA §1968, sub-§2-A is enacted to read:

- 2-A. Bonds for Department of Transportation projects. In addition to bonds outstanding pursuant to subsections 1 and 2, the authority may provide by resolution from time to time but no later than January 1, 1997 for the issuance of special obligation bonds, including notes or other evidences of indebtedness or obligations defined to be bonds under this chapter, not exceeding \$18,000,000 in aggregate principal amount exclusive of refundings, to pay to the Department of Transportation the costs, or a portion of the costs, of Department of Transportation projects. Department of Transportation projects paid for with bonds in accordance with this subsection must be determined by the Department of Transportation and the authority to have sufficient relationship to the public's use of the turnpike in accordance with section 1974, subsection 6.
- Sec. C-6. 23 MRSA §1969, sub-§1, ¶A, as enacted by PL 1981, c. 595, §3, is amended to read:

- A. To the payment of the cost of the construction and reconstruction of the turnpike or to the payment to the Department of Transportation of the cost of Department of Transportation projects;
- Sec. C-7. 23 MRSA §1974, sub-§6 is enacted to read:
- 6. Revenues to secure special obligation bonds for Department of Transportation projects: determination of project eligibility for funding. Subject to the terms and conditions of this chapter, the authority may authorize turnpike revenues to be transferred to a trustee or agent designated by the authority and that trustee or agent shall hold these revenues in trust to secure or to be applied to the payment of obligations issued pursuant to section 1968, subsection 2-A and as provided for in a resolution authorizing the issuance of these bonds or in a related trust indenture or loan or other security agreement.

The Department of Transportation shall provide the authority with a list of proposed Department of Transportation projects and any other information requested by the authority and relating to a project on the list. The Department of Transportation and the

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	COMMITTEE	AMENDMENT		to	н.Р.	1148,	L.D.	1587
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& S.

		prity shall determine Department of Transportation projects
2		are eligible for funding with proceeds from bonds authorized ection 1968, subsection 2-A. In making this determination,
4		department and the authority may consider the following
	facto	
6		
8		A. The existing access roads and the state highway system;
		B. The traffic impact of the maintenance, construction or
10		reconstruction on the existing road network:
12		C. The total cost of the state highway system:
14		D. The probable change in departmental expenditures resulting from maintenance, construction or reconstruction
16		of the project;
18		E. The relative number of vehicles using or expected to use the project on the way to or from the turnpike;
20		
22		F. The road distance or average road distance of the project or portions of the project from the nearest entrance to or exit from the turnpike;
24		
26		G. The effect that maintenance, construction or reconstruction will have on the flow of traffic to, from and on the turnpike and in diverting vehicular traffic off or
28		away from the turnpike:
30		H. The proportionate usage of the state highway system by vehicles using the turnpike and vehicles not using the
32		turnpike:
34		I. Vehicle classification and travel characteristics:
36		J. Origins and destinations of trips:
38		K. Fuel type and consumption:
40		L. Existing sources of revenue; and
42		M. Any other factors considered relevant, including, but not limited to, expert opinion.
44		Sec. C-8. 23 MRSA §4206, sub-§1, ¶M, as amended by PL 1983, c.
46	477,	Pt. E, sub-pt. 26, §8, is further amended to read:
48		M. Acting upon the advice of the State Tax Assessor, to negotiate a compact with other states, the District of

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1585,

the

•	Columbia and Canadian provinces for the administration of
2	user license fees on condition that the compact provides for:
4	(1) The collection of the council were ligance for for
6	(1) The collection of the annual user license fee for any other state or province by the state or province in which the motor truck is registered;
8	
10	(2) The disbursement of revenues due to other states or provinces subject to the compact;
12	(3) The free exchange of information between and among the states or provinces subject to the compact; and
14	
16	(4) The establishment of identification tags or decals.
18	The compact shall must provide for reciprocal enforcement of the laws establishing the annual user license fees and for
20	the auditing of all books, records and logs of the operator of a motor truck by the state or province in which the motor
22	truck is registered, which pertains to travel in it and any other state or province subject to the compact. : and
24	Sec. C-9. 23 MRSA §4206, sub-§1, ¶N is enacted to read:
26	Sec. C-9. 25 WINDA 94200, Sub-91, 117 IS enacted to read:
28	N. To make contracts and enter into agreements with and make assurances and certifications to the Maine Turnpike Authority, and other 3rd parties, necessary in connection
30	with determination of Department of Transportation projects
32	and the issuance of bonds or obligations pursuant to section 1968, subsection 2-A.
34	Sec. C-10. Provisions of the Maine Revised Statutes, Title 23, section 1974, former subsection 4. For purposes of any resolution initially
36	adopted prior to December 20, 1991, the Maine Revised Statutes, Title 23, section 1974, subsection 6 governs rather than Title
38	23, section 1974, subsection o governs rather than little
40	
42 -	Further amend the bill by inserting after Part C the following:
44	PART D
4 6	Sec. D-1. Calculation and transfer of targeted character and object code savings. Based upon the allotment reserves and 30% savings

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plans required by Executive Order No. 2 of fiscal year 1995-96

and notwithstanding the Maine Revised Statutes, Title 5, section

Budget

Officer shall calculate

State

24

26

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1. Professional services, not by state;

- Out-of-state travel;
- 4. Vehicle operation;
- 6. General operations;
- 9. Capital equipment. 22
 - Sec. D-2. Implementation; detailed plan. Each department and affected by this Part shall submit detailed implementation plan in accordance with the requirements of this Part, which must be approved in advance of any implementation by the Commissioner of Administrative and Financial Services, upon the recommendation of the State Budget Officer. The Commissioner of Administrative and Financial Services, in approving each detailed plan, is authorized to adjust the reduction among accounts and line categories only under extenuating circumstances.
 - Sec. D-3. Report. The Commissioner of Administrative and Financial Services shall submit a report on the implementation of this Part to the Joint Standing Committee on Appropriations and Financial Affairs no later than January 3, 1996.
 - Sec. D-4. Program or service eliminations. In implementing this Part, the heads of all departments and agencies in State Government, along with the Commissioner of Administrative and Financial Services and the State Budget Officer, shall take all necessary precautions to ensure that no program or service otherwise authorized by the Legislature is eliminated in fiscal year 1995-96 or 1996-97 as a result of this Part.
- Sec. D-5. Appropriation. The following funds are appropriated 46 from the General Fund for the fiscal years ending June 30, 1996 and June 30, 1997, to the departments listed, to carry out the 48 purposes of this Part.

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		1995-96	1996-97
2	ADMINISTRATIVE AND FINANCIAL		
4	SERVICES, DEPARTMENT OF		
6	Departments and Agencies - Statewide		
8			
10	All Other	(\$4,900,000)	(\$4,900,000)
10	Provides for the		
12	deappropriation of funds based on allotment reserves		
14	and 30% savings plans required by Executive Order		
16	No. 2 of fiscal year 1995-96 available in the following		
18	character and object codes of all departments and agencies		
20	in State Government: professional services, not by		
22	state; in-state travel; out-of-state travel; vehicle		
24	operation; repairs; general		
26	operations; office supplies;		
20	<pre>miscellaneous supplies; and capital equipment.</pre>		
28			
30	DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES TOTAL	(4,900,000)	(4,900,000)
32	TOTAL	(4,900,000)	(4,900,000)
34	PUBLIC SAFETY, DEPARTMENT OF		
36	State Police		
38	Personal Services	4,900,000	4,900,000
40	Provides for the		
42	appropriation of funds from the changing of the State		
	Police funding ratio to		
44	approximately 34% General Fund and 66% Highway Fund for		
46	fiscal year 1995-96 and approximately 61% Highway		
48	Fund and 39% General Fund for fiscal year 1996-97.		
EΛ	•		

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SAFETY		
TOTAL	4,900,000	4,900,000
SECTION D-5		
TOTAL APPROPRIATIONS	-\$0-	-\$0-
Sec. D-6. Allocation. The fo	llowing funds are a	llocated from
the Highway Fund to carry out the		
	1995-96	1996-97
PUBLIC SAFETY, DEPARTMENT OF		
State Police		
Personal Services	(\$4,900,000)	(\$4,900,000)
Provides for the deallocati	on	
of funds from the changing		
the State Police funding		
ratio to approximately 349		
General Fund and 66% Highwa	_	
Fund for fiscal year 1995-9		
and approximately 61% Highw Fund and 39% General Fund f	_	
fiscal year 1996-97.		
SECTION D-6		
TOTAL ALLOCATIONS	(\$4,900,000)	(\$4,900,000)
See D.7 Funding for Durage	u of Ctota Dalica .v.	
Sec. D-7. Funding for Burea Public Law 1987, chapter 793, 1		_
1995, chapter 368, Part ZZ, sect	•	
that funding for the Department		
Police must be provided as for	<u> </u>	
approximately 66% must be allocated		
must be appropriated from the		fiscal year
1996-97, approximately 61% must Fund and 39% must be appropriate		
rund and 334 must be appropriate	a from the deficial to	ward.
Further amend the bill by	striking out all	of the fiscal
note and inserting in its place	-	
		
'FISCA	AL NOTE	

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Appropriations / Allocations

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2		1995-96	1996-97	BIENNIUM
4	Highway Fund Allocations			
6	PART A, Section A-1 PART D, Section D-6		7,988,568 (4,900,000)	
8	PART D, Section D-0			(9,800,000)
10	HIGHWAY FUND, TOTAL	19,147,914	3,088,568	22,236,482
12	Federal Expenditures Fund			
14	PART A, Section A-2	(63,729)	(75,891)	(139,620)
16	FEDERAL EXPENDITURES FUND, TOTAL	(63,729)	(75,891)	(139,620)
18	Highway Garage Fund			
20	PART A, Section A-3	(180,621)	(188,717)	(369,338)
22	HIGHWAY GARAGE FUND, TOTAL	(180,621)	(188,717)	(369,338)
24	GENERAL FUND APPROPRIATIONS			
28	PART D, Section D-5	-0-	-0-	-0-
30	GENERAL FUND, TOTAL	-0-	-0-	-0-
32	HIGHWAY FUND	UNDEDICAT	ED REVENUE	S.
2.4				
34			1995-96	BIENNIUM
36	PART A		1 7 000 000	17 000 000
38	Section A-1, Transportation		17,000,000	17,000,000
	HIGHWAY FUND UNDEDICATED			
40	REVENUE TOTAL	•	17,000,000	17,000,000
42	This bill offsets addi \$4,900,000 annually in fisc			-
44	statewide deappropriations	of \$4,900,00	0 annually i	n those same
46	fiscal years. Departments cover these deappropriate additional budget reduction	ions by ge	enerating \$4	,900,000 in
48	Other and Capital Expenditur	_		Laigeted All

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The balance carried forward from fiscal year 1994-95 of \$12,254,051 is sufficient to cover the difference between the increase of Highway Fund allocations and Highway Fund revenue in fiscal years 1995-96 and 1996-97 and a balanced budget is maintained.

This bill will result in future losses of Highway Fund revenue of \$4,700,000 for 5 years beginning in fiscal year 1997-98.'

Further amend the bill by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

STATEMENT OF FACT

This amendment is one of 2 minority reports. It provides for General Fund appropriations to the State Police and corresponding deallocations from the Highway Fund to the State Police. These appropriations and deallocations result in the State Police being funded 66% from the Highway Fund and 34% from the General Fund for fiscal year 1995-96 and a 61% to 39% ratio for fiscal year 1996-97. It reduces the allocation to the Sand-salt Storage Program in the original bill.

Part D of this amendment provides for a \$9,800,000 deappropriation for the 1996-1997 biennium from the General Fund based on allotment reserves and savings plans. This \$9,800,000 is allocated to Highway Fund programs in Part A of this amendment.

This amendment also lowers the maximum amount of bonds issued for the purpose of funding Department of Transportation projects from \$40,000,000 of \$18,000,000 and requires the bonds to be issued prior to January 1, 1997. It clarifies the process by which the Department of Transportation and the Maine Turnpike Authority determine projects eligible for funding from this source. It adds a section of unallocated law to state that the provisions of the Maine Revised Statutes, Title 23, section 1974, former section 4 are reflected in subsection 6 of that section for purposes of any resolution initially adopted prior to the repeal of subsection 4. It also makes technical changes to the bill.

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