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Legislative Document

No. 1530

S.P. 562

In Senate, May 16, 1995

An Act to Modify and Update Certain Laws Pertaining to Inland Fisheries and Wildlife.

(EMERGENCY)

Submitted by the Department of Inland Fisheries and Wildlife pursuant to Joint Rule 24. Reference to the Committee on Inland Fisheries and Wildlife suggested and ordered printed.

May Th.

MAY M. ROSS Secretary of the Senate

Presented by Senator HALL of Piscataquis. Cosponsored by Senator: MICHAUD of Penobscot, Representative: GREENLAW of Standish. **Emergency preamble. Whereas,** Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

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Whereas, confusion exists as to the application of certain laws administered by the Department of Inland Fisheries and Wildlife; and

Whereas, this confusion poses difficulties for the sporting public and those charged with enforcement of these laws; and

12 Whereas, it is vitally necessary that this confusion be resolved to prevent any injustice or hardship to the hunters, 14 anglers, trappers and recreational vehicle owners of the State; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 12 MRSA §7035, sub-§11-A, as enacted by PL 1989, c. 177, is amended to read:

Free fishing days. As a means to promote sport 28 11-A. fishing within the inland waters of the State, the commissioner 30 may designate no more than 2 days in each calendar year as "free fishing days." Notwithstanding section 7371 as it applies to section 7151, it shall-be is lawful during any free fishing day 32 established pursuant to this subsection for any resident person to fish without a license in the inland waters, except that this 34 provision shall does not apply to any resident person whose 36 license to fish is under suspension or revocation. All other provisions of chapters 701 to 721 relating to fish shall-be are applicable during any free fishing day. 38

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Sec. 2. 12 MRSA §7074, sub-§6 is enacted to read:

 6. Rules. Notwithstanding this section, the commissioner may adopt rules as necessary to satisfy the provisions of the federal migratory bird harvest information program. These rules may include a requirement that agents appointed to sell hunting licenses submit license sales information on a weekly basis. The commissioner is responsible for all costs associated with any additional reporting requirements imposed on agents appointed to sell hunting licenses, including mailing costs.

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	Sec. 3. 12 MRSA §7109-A is enacted to read:
2	<u>§7109-A. Migratory game bird certification</u>
4	1 Contribution accurate Destination Leaven 1 1006
6	<u>1. Certification required.</u> Beginning January 1, 1996, a person may not hunt migratory game birds unless that person is certified under this section.
8	2. Eligibility. Any resident of the State, nonresident or
10	alien who is eligible to obtain a state hunting license is eligible to be certified to hunt migratory game birds.
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14	3. Certification procedure. An eligible person becomes certified to hunt migratory game birds when that person:
16	A. Indicates on that person's hunting license at the time of purchase the intention to hunt migratory game birds
18	during the calendar year for which the license is valid; and
20	B. Completes a questionnaire about that person's migratory bird hunting activity during the previous year.
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24	Sec. 4. 12 MRSA §7171, sub-§4, \P C, as amended by PL 1993, c. 438, §9, is further amended by amending subparagraphs (2) and (8)
26	to read:
20	(2) The holder of a smelt wholesaler's license may
28	take live smelts for resale from any inland water in accordance with general rules promulgated adopted by
30	the commissioner in regard to the taking of smelts. In taking smelts under the general rules, the holder of a
32	smelt wholesaler's license shall comply with the same daily bag limit and the same tackle restrictions that
34	apply to all other anglers. <u>Under no circumstances may</u> the holder of a smelt wholesaler's license take
36	multiple limits from waters governed by general rules in order to attain the 8-guart limit of smelts
38	described in subparagraph (3).
40	(8) The holder of a smelt wholesaler's license, or the holder's designee, may transport live smelts, except
42	that live smelts being transported directly from an
44	inland water source must be accompanied by the licensee. <u>Under no circumstances may the holder of a</u>
46	<u>smelt wholesaler's license transport from an inland</u> water source to the licensee's place of business more than 8 quarts of live smelts.
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50	Sec.5. 12 MRSA §7171, sub-§4, ¶D is enacted to read:

	D. For purposes of this section, "business facility" means
2	a fixed place of business and does not include a motor
4	<u>vehicle or trailer. Live smelts or baitfish that are held</u> in or on a motor vehicle or trailer by a person licensed
6	<u>under this section are considered in transport even if the</u> motor vehicle or trailer may be temporarily placed at a
	specific location by the licensee, or the licensee's
8	designee, for the purpose of selling live smelts and baitfish to anglers.
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12	Sec. 6. 12 MRSA §7377, sub-§5, as amended by PL 1979, c. 723, §15, is repealed and the following enacted in its place:
14	5. Importing live freshwater fish or eggs. Notwithstanding
	section 7371 as it applies to section 7202, section 7371 does not
16	apply to tropical fish and goldfish, or Carassiusauratus, that are for aquarium purposes, provided that each species introduced,
18	imported, transported, received or possessed is designated by rule of the commissioner as a species that will pose no
20	significant risk to the health, habitat or genetic integrity of any native species of fish or other aquatic organism.
22	any native species of fish of other aquatic organism.
22	Sec. 7. 12 MRSA §7406, sub-§20, ¶A, as amended by PL 1983, c.
24	797, §10, is further amended to read:
26	A. Notwithstanding the provisions of subsection 8:
28	 A person may hunt migratory waterfowl from a motorboat in accordance with federal regulations;
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32	(2) A person who has a valid Maine permit to carry a concealed weapon may have in or on a motor vehicle or
	trailer a loaded pistol or revolver covered by such
34	<u>that</u> permit; and
36	(3) Paraplegics and single or double amputees of the legs may hunt from motor vehicles which that are not in
38	motion, and
40	(4) The commissioner may, upon the written
42	recommendation of a licensed physician, authorize any physically handicapped person to hunt from a stationary
44	motor vehicle when the person's physical condition would otherwise prevent that person from hunting.
46	Sec. 8. 12 MRSA §7456, sub-§1-A is enacted to read:
48	1-A. Hunting migratory game birds without certification. A
50	person is guilty of hunting migratory game birds without certification if that person hunts migratory game birds and has not been certified to do so as provided in section 7109-A.
	not been certified to do so as provided in section /109-A.

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Sec. 9. 12 MRSA §7457, sub-§1, ¶D, as amended by PL 1981, c. 644, §24, is further amended by amending subparagraph (7) to read:

(7) The Town of Islesboro in Waldo County, except that
 a person may hunt deer in that town with bow and arrow
 from the first day of Oeteber the special archery
 8 season on deer, established in accordance with section
 7102-A, subsection 6, paragraph C, to the end of the
 regular firearm season on deer of each calendar year in
 Waldo County;

Sec. 10. 12 MRSA §7463-A, sub-§13, ¶C, as enacted by PL 1993, 14 c. 577, §1, is amended to read:

- 16 C. An eligible person wishing to apply for a permit under this subsection shall submit a written application in such form as the commissioner may require. The application must be accompanied by a bidding fee of \$25, which, except as otherwise provided in paragraph D, may not be refunded. The commissioner may waive the requirements of this paragraph when, as provided in paragraph G, the commissioner enters into contract with a conservation organization to auction the permits.
- 26 Sec. 11. 12 MRSA §7464, sub-§6, as enacted by PL 1979, c. 543, §50, is amended to read:
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6. Failure to attach moose tag to moose. A person is
30 guilty of failure to attach a moose tag to a moose if, prior to presenting a moose for registration, he <u>that person</u> possesses or
32 leaves in the fields or forests a moose which-he <u>that the person</u> has killed which <u>that</u> does not have securely attached to <u>one of</u>
34 its head <u>hind legs</u>, and plainly visible, the moose tag portion of his <u>the</u> permit, bearing his <u>the person's</u> full name and address.

Sec. 12. 12 MRSA §7606-B is enacted to read:

§7606-B. Failure to check baitfish traps

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A person is guilty of failure to check a baitfish trap if 42 that person, while trapping for baitfish in the inland waters with the use of a baitfish trap as defined in section 7001, 44 subsection 1-B, fails to check the baitfish trap or cause the same to be checked at least once in every 3 calendar days.

Sec. 13. 12 MRSA §7652, sub-§3, ¶B, as amended by PL 1991, c. 48 443, §32, is repealed and the following enacted in its place:

	B. The following areas are classified as state-owned
2	wildlife management areas, or "WMAs":
4	<u>(1) Blanchard/AuClair WMA (Roach River Corridor) - Tl</u> R14 WELS - Piscataquis County;
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8	<u>(2) Brownfield WMA - Brownfield, Denmark, Fryeburg -</u> Oxford County;
10	<u>(3) George Bucknam WMA (Belgrade Stream) -</u> Mt. Vernon – Kennebec County;
12	(4) Caesar Pond WMA - Bowdoin - Sagadahoc County;
14	(4) Caesar Pond WMA - Bowdorn - Sagadanoc County;
16	(5) Chesterville WMA - Chesterville - Franklin County;
	(6) Coast of Maine WMA - all state-owned coastal
18	islands that are owned or managed by the Department of Inland Fisheries and Wildlife;
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22	(7) Dickwood Lake WMA - Eagle Lake - Aroostook County;
24	<u>(8) Francis D. Dunn WMA (Sawtelle Deadwater) - T6 R7</u> WELS - Penobscot County;
26	(9) Fahi Pond WMA - Embden - Somerset County:
28	(10) Lyle Frost WMA (formerly Scammon) - Eastbrook, Franklin - Hancock County;
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32	<u>(11) Alonzo H. Garcelon WMA (Mud Mill Flowage) –</u> Augusta, Windsor – Kennebec County;
34	<u>(12) Great Works WMA – Edmunds Township – Washington</u> County;
36	<u>(13) Jamies Pond WMA – Manchester, Farmingdale –</u>
38	Kennebec County;
40	(14) Jonesboro WMA - Jonesboro - Washington County;
42	<u>(15) Earle R. Kelley WMA (Dresden Bog) - Alna, Dresden</u> - Lincoln County;
44	(16) Kennehurk Dising (D() Kennehurk Verk Country
46	(16) Kennebunk Plains WMA - Kennebunk - York County; (17) Bud Leavitt WMA (Bull Hill) - Atkinson,
48	<u>Charleston, Dover-Foxcroft, Garland - Penobscot and</u> <u>Piscataquis Counties;</u>
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	<u>(18) Gene Letourneau WMA (Frye Mountain) - Montville,</u>
2	Knox, Morrill - Waldo County;
4	<u>(19) Long Lake WMA - St. Agatha - Aroostook County</u>
6	(All of Long Lake within the Town of St. Agatha);
-	<u>(20) Madawaska WMA - Palmyra - Somerset County;</u>
8	<u>(21) Mainstream WMA - Cambridge - Somerset County;</u>
10	(22) Lt. Gordon Manuel WMA - Hodgdon, Cary Plantation,
12	Linneus - Aroostook County;
14	<u>(23) Maynard F. Marsh WMA (Killick Pond) - Hollis, Limington - York County;</u>
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18	(24) Mercer Bog WMA - Mercer - Somerset County;
20	(25) Merrymeeting Bay WMA - Dresden, Bowdoinham -
20	Lincoln and Sagadahoc Counties;
22	(26) Morgan Meadow WMA - Raymond - Cumberland County;
24	<u>(27) Mt. Agamenticus WMA - York, south Berwick - York</u> <u>County;</u>
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28	(28) Muddy River WMA - Topsham - Sagadahoc County;
	(29) Narraguagus Junction WMA - Cherryfield -
30	<u>Washington County;</u>
32	(30) Old Pond Farm WMA - Maxfield, Howland - Penobscot County;
34	(31) Orange River WMA - Whiting - Washington County;
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38	(32) Peaks Island WMA - Portland - Cumberland County;
40	<u>(33) Pennamaguam WMA - Pembroke, Charlotte - Washington County;</u>
42	<u>(34) Steve Powell WMA - Perkins Township - Sagadahoc</u> County. (Being the islands in the Kennebec River near
44	<u>Richmond known as Swan Island and Little Swan Island,</u> formerly known as Alexander Islands);
46	(35) David Priest WMA (Dwinal Pond) - Lee, Winn -
48	(35) David Priest WMA (Dwinal Pond) - Lee, Winn - Penobscot County;

2	<u>(36) Ruffingham WMA - Montville, Searsmont - Waldo</u> <u>County;</u>
2	county,
4	(37) St. Albans WMA - St. Albans - Somerset County;
6	(38) Sandy Point WMA - Stockton Springs - Waldo County;
8	(39) Scarborough WMA - Scarborough, Old Orchard Beach, Saco - Cumberland and York Counties;
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12	<u>(40) Steep Falls WMA - Standish, Baldwin - Cumberland</u> <u>County</u> ;
14	<u>(41) Tyler Pond WMA - Manchester, Augusta - Kennebec</u> <u>County;</u>
16	(42) Vernon S. Walker WMA - Newfield, Shapleigh - York
18	<u>County;</u>
20	(43) Weskeag Marsh WMA - South Thomaston, Thomaston, Rockland, Owl's Head - Knox County; and
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24	(44) Such other areas as the commissioner designates, by rules adopted in accordance with section 7653, as state-owned wildlife management areas.
26	Sec. 14. 12 MRSA §7653, as amended by PL 1981, c. 414, §36,
28	is further amended to read:
30	§7653. Commissioner's authority over sanctuaries; wildlife management areas and access sites
32	1. Public use. The commissioner may, pursuant to section
34	7035, subsection 1, promulgate <u>adopt</u> rules regulating hunting, fishing, trapping or other public use of any wildlife management
36	area or wildlife sanctuary as designated in section 7651, subsection 1, except that no landowner shall may be prohibited
38	from operating any vehicle on land on which he that person is domiciled.
40	2. Natural products. The commissioner may harvest and sell
42	natural products of the land on lands owned by the department.
44	3. Trapping. The commissioner may regulate the trapping of wild animals on wildlife sanctuaries or closed territories.
46	4. Fees. The commissioner may establish reasonable fees for
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48	admission to the Fish and Wildlife Visitors' Center at Gray, Maine <u>Cumberland County</u> , and the Steve Powell Wildlife Management

2	5. Access sites to inland and coastal waters. The
4	commissioner may, pursuant to section 7035, subsection 1, adopt rules regulating public use of department-owned or department-maintained sites that provide public access to inland
6	or coastal waters. The commissioner may establish reasonable fees for use of these sites by members of the public as necessary
8	to help defray the cost of routine maintenance and security.
10	Sec. 15. 12 MRSA §7827, sub-§9, as repealed and replaced by PL 1991, c. 443, §34, is further amended to read:
12	9. Operating a snowmobile under the influence or with
14	excessive blood-alcohol level. A person is guilty of a Class $E \square$ crime if that person operates or attempts to operate any
16	snowmobile:
18	A. While under the influence of intoxicating liquor or drugs or a combination of liquor and drugs; or
20	B. While having 0.08% or more by weight of alcohol in that
22	person's blood.
24	Sec. 16. 12 MRSA §§7829 and 7830 are enacted to read:
26	§7829. Liability for damage by other persons
26 28	The owner of a snowmobile, the person who gives or furnishes
28	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly
28 30	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the
28 30 32	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a
28 30 32 34	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a violation under this subchapter, the officer may impound the snowmobile operated by the person who receives the summons if, in
28 30 32 34 36	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a violation under this subchapter, the officer may impound the snowmobile operated by the person who receives the summons if, in the judgment of the officer, based on actual previous offenses by the operator or other considerations, the operator will continue
28 30 32 34 36 38	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a violation under this subchapter, the officer may impound the snowmobile operated by the person who receives the summons if, in the judgment of the officer, based on actual previous offenses by
28 30 32 34 36 38 40	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a violation under this subchapter, the officer may impound the snowmobile operated by the person who receives the summons if, in the judgment of the officer, based on actual previous offenses by the operator or other considerations, the operator will continue to operate the machine in violation of this subchapter and that operation may be a hazard to the safety of persons or property. The operator or owner of an impounded snowmobile may reclaim
28 30 32 34 36 38 40 42	The owner of a snowmobile, the person who gives or furnishes that snowmobile to a person under 18 years of age and the parent or guardian responsible for the care of that minor are jointly and severally liable with the minor for any damages caused in the operation of the snowmobile by that minor. §7830. Impoundment of snowmobiles When a law enforcement officer issues a summons for a violation under this subchapter, the officer may impound the snowmobile operated by the person who receives the summons if, in the judgment of the officer, based on actual previous offenses by the operator or other considerations, the operator will continue to operate the machine in violation of this subchapter and that operation may be a hazard to the safety of persons or property.

Sec. 17. 12 MRSA §7857, sub-§10, as enacted by PL 1991, c. 443, §37, is amended to read:

10. Operating an ATV under the influence or with excessive blood-alcohol level. A person is guilty of a Class E D crime if
 that person operates or attempts to operate any ATV:

8 A. While under the influence of intoxicating liquor or drugs or a combination of liquor and drugs; or

B. While having 0.08% or more by weight of alcohol in thatperson's blood.

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Sec. 18. Conveyance of interest in fish passage facilities. 14 The Department of Inland Fisheries and Wildlife and the Atlantic Sea Run Salmon Commission are authorized to convey any interest that 16 the State has in the upstream fish passage facilities, including a fishway, fish lift, pump house, pumps and all associated parts 18 thereof, located at the Leonard Lake Dam, on the Union River in Ellsworth, Hancock County, to the Bangor Hydro-Electric Company. 20 The authorization is not intended and may not be construed to divest these agencies, or any other agency of State Government, 22 of any regulatory authority that those agencies may have over the fish passage facilities or the dam. 24

26 **Emergency clause.** In view of the emergency cited in the preamble, this Act takes effect when approved.

STATEMENT OF FACT

32 This bill makes the following changes to the laws governing inland fisheries and wildlife.

 It allows any person whose license was not under
 revocation or suspension to fish without a license on "free fishing days."

- 2. makes certain changes necessary It to satisfy requirements of the federal migratory bird harvest information 40 These changes include authorizing the Commissioner of program. Inland Fisheries and Wildlife to adopt rules regulating the 42 reporting procedures of persons appointed to sell hunting licenses; establishing procedures whereby persons may become 44 certified to hunt migratory game birds; and making it unlawful to hunt migratory game birds without first being certified to do so. 46
- 48 3. It prohibits live bait dealers from taking multiple limits of smelts from waters governed by general rules in order

to attain the 8-quart limit that they are allowed in specifically designated waters.

4 4. It prohibits smelt wholesalers from transporting from an inland water source to their place of business more than 8 quarts
6 of live smelts.

5. It specifies that the business facility of any person licensed to deal in live smelts and baitfish means a fixed place
of business and not a motor vehicle or trailer. Live smelts and baitfish being held by a dealer in a motor vehicle or trailer
come under the same regulations as for the transporting of smelt and baitfish, even if the vehicle or trailer might be temporarily
positioned at a specific site to aid the dealer in selling live smelts and baitfish to the public.

6. It specifies that no species of nonnative fish or fish
eggs may be imported into the State for aquarium purposes without
a permit unless that species has been designated by rule of the
commissioner as a species that poses no significant threat to
native fish or other aquatic organisms.

 It provides that the commissioner may, when appropriate,
 authorize a physically handicapped person to hunt from a stationary motor vehicle.

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8. It establishes requirements for hunting migratory birds.

9. It provides that the season for hunting deer with bow
 and arrow in the Town of Islesboro begins on the same day as the statewide archery season on deer and not necessarily on the first
 day of October.

34 10. It allows the commissioner to waive the written application and \$25 bidding fee when contracting with a 36 conservation organization to conduct the auction of moose permits.

11. Current law requires that a successful moose hunter attach the moose tag portion of the moose hunting permit to the head of the animal. However, the moose tags currently in use are designed to be attached to the leg of the animal as indicated in the tagging instructions that the hunter receives. This bill corrects the inconsistency and makes it clear that the tag is to be attached to one of the hind legs of the animal.

46 12. It requires that all baitfish traps set in the inland waters be checked at least once in every 3 days.

13. It updates the list of state-owned wildlife management 50 areas to include new acquisitions. 14. It provides that the commissioner has authority to regulate public uses at department-owned sites that provide
public access to inland and coastal waters, to charge reasonable fees for the use of these access sites to help defray the cost of
routine maintenance and security and to charge reasonable fees for admission to the Steve Powell Wildlife Management Area near
Richmond, known as Swan Island and little Swan Island.

It raises from a Class E to a Class D crime 10 15. the under operation of а snowmobile while the influence of 12 intoxicating liquor or drugs and makes the snowmobile law consistent with the current watercraft law with regard to this violation. 14

16 16. It provides that a snowmobile owner, the parents or guardians of a minor and the person who furnished a snowmobile to
18 a minor, are jointly and severally liable with the operator for any damages caused by this minor in operating a snowmobile.

17. It permits a law enforcement officer to impound a
22 snowmobile operated in violation of law when it is likely that
24 the operator will continue to operate the machine in violation of
24 law and that the continued operation may threaten the safety of
24 persons or property.

18. It raises from a Class E to a Class D crime the
operation of an all-terrain vehicle while under the influence of
intoxicating liquor or drugs and makes the all-terrain vehicle
law consistent with the current watercraft law with regard to
this violation.

18. It authorizes the Department of Inland Fisheries and
Wildlife and the Atlantic Sea Run Salmon Commission to convey to
the Bangor Hydro-Electric Company any interest the State has in
the upstream fish passage facilities located at the Leonard Lake
Dam on the Union River in Ellsworth.

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