# MAINE STATE LEGISLATURE

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## 117th MAINE LEGISLATURE

## FIRST REGULAR SESSION-1995

Legislative Document

No. 1496

S.P. 548

In Senate, May 4, 1995

An Act to Improve the AFDC Program.

Reference to the Committee on Human Resources suggested and ordered printed.

MAY M. ROSS Secretary of the Senate

Presented by Senator MILLS of Somerset. (GOVERNOR'S BILL). Cosponsored by Senators: CLEVELAND of Androscoggin, GOLDTHWAIT of Hancock, HANLEY of Oxford, Representatives: DONNELLY of Presque Isle, ETNIER of Harpswell, FITZPATRICK of Durham, KERR of Old Orchard Beach, LOVETT of Scarborough.

## Be it enacted by the People of the State of Maine as follows:

2	PART A
4	
	Sec. A-1. 22 MRSA §1, 3rd ¶, as repealed and replaced by PI
6	1989, c. 878, Pt. A, §51, is amended to read:
8	The commissioner may employ any bureau and division heads,
10	deputies, assistants and employees who may be necessary to carry out the work of the department. All personnel of the department
	shallbe are under the immediate supervision, direction and
12	control of the commissioner. These personnel shallbe are employed subject to the Civil Service Law, except the Deputy
14	Commissioner; Director, Bureau of Child and Family Services; Director, Bureau of Elder and Adult Services; Director, Bureau of
16	Health; Director, Bureau of Rehabilitation; Director, Bureau of
	IncomeMaintenance Family Independence; Director, State Health
18	Planning and Development Agency; Director, Bureau of Medical
20	Services; and Assistant Deputy Commissioners.
20	Sec. A-2. 22 MRSA §9-A, sub-§1, ¶B, as enacted by PL 1989, c.
22	566, is repealed.
24	Sec. A-3. 22 MRSA §9-A, sub-§2, as enacted by PL 1989, c. 566,
26	is repealed.
20	Sec. A-4. 22 MRSA §3104, sub-§12 is enacted to read:
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	12. Penalty. The unauthorized issuance, redemption, use,
30	transfer, acquisition, alteration or possession of coupons or
2.2	other program access device may subject an individual,
32	partnership, corporation or other legal entity to prosecution by the State in accordance with Sections 15 (b) and 15 (c) of the
3 <b>4</b>	federal Food Stamp Act of 1977. Penalties are in accordance
	with those outlined in federal law or regulations.
36	
	Sec. A-5. 22 MRSA §3741, as amended by PL 1983, c. 849, §1,
38	is repealed and the following enacted in its place:
40	§3741. Aid to dependent children; promotion of
10	economic self-support
42	
	The department shall promote economic self-support among
44	families by:
46	1. Promoting support by both parents. Enforcing laws and
-0	establishing policies to ensure that both parents contribute to
48	the economic support of their child or children and to promote
_	every child's right to economic support from both parents;

receive benefits under the Aid to Families with Dependent
Children program to move as quickly as possible into employment
in a sustainable, humane way;
In a suscarnable, numane way,
3. Training: partnerships. Increasing the employability of
parents who receive benefits under the Aid to Families with
Dependent Children program through on-the-job training and
strengthening the public and private workforce partnership
through development of training sites and jobs for those parents;
4. Teenage pregnancies; minimization. Providing education
and services to minimize teenage pregnancies with special
attention paid to the role of the male; and
E Gefolge and of the Park to the Control of
5. Safety net of services. Ensuring that the State's
safety net of services offers a "hand-up" rather than a "handout."
Sec. A-6. 22 MRSA §3741-A, as amended by PL 1993, c. 385, §3,
is repealed.
Sec. A-7. 22 MRSA §3741-C, sub-§§1 and 2, as amended by PI
1993, c. 385, §5, are repealed.
Sec. A-8. 22 MRSA §3741-D, as enacted by PL 1989, c. 839, §1,
is repealed.
C A O 22 MDCA 82741 E
Sec. A-9. 22 MRSA §3741-E, as amended by PL 1993, c. 709, §2,
is repealed.
Sec. A-10. 22 MRSA §3741-G, as amended by PL 1993, c. 385,
\$9, is repealed.
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Sec. A-11. 22 MRSA §3741-I, sub-§1, as amended by PL 1993, c.
385, §11, is repealed.
Sec. A-12. 22 MRSA §3741-I, sub-§3 is enacted to read:
3. Transitional child care assistance. The department
shall administer a program to provide transitional child care
assistance in accordance with the federal Family Support Act of 1988, Public Law 100-485, with the following exceptions.
1900, rubite baw 100-400, with the lottowing exceptions.
A. To receive transitional child care in accordance with
the federal Family Support Act of 1988, Public Law 100-485,
the family must have received Aid to Families with Dependent
Children benefits for at least 3 of the last 6 months. The
department shall apply for a waiver from the federal
Department of Health and Human Services to provide
<u> </u>

	transitional child care for families whose eligibility for
2	Aid to Families with Dependent Children benefits has terminated due to work search activities, as outlined in
4	section 3760-I, subsection 7. If termination is due to such
-	work search activities, the family must have received Aid to
6	Families with Dependent Children benefits for at least one
	of the last 3 months in order to receive transitional child
8	care.
10	B. The department shall require periodic reporting of
10	income or circumstances in the 5th and 11th months of
12	receipt of transitional child care.
14	C. To continue to receive transitional child care, a family
	must pay the following premiums:
16	(1) From the Circle 2 months (1) non-months
18	(1) For the first 3 months, \$10 per month;
10	(2) For the 2nd 3 months, \$20 per month;
20	
	(3) For the 3rd 3 months, \$30 per month; and
22	
	(4) For the 4th 3 months, \$40 per month.
24	See A 12 22 MDCA 82741 I
26	Sec. A-13. 22 MRSA §3741-J, as amended by PL 1993, c. 385, §13, is repealed and the following enacted in its place:
20	313, is repeated and the following enacted in its prace.
28	§3741-J. Family contract
30	During the ASPIRE-JOBS referral process, a representative of
32	the department and each Aid to Families with Dependent Children caretaker relative shall sign a form referred to as a family
32	contract. The family contract must outline parental
34	responsibilities, including, but not limited to, cooperation in
	determining paternity and referral to parenting activities and
36	health care services and, if appropriate, the requirements of
	ASPIRE-JOBS participation. Refusal to sign the family contract
38	or to abide by the provision of the contract results in sanctions against the caretaker relative.
40	against the caretaker relative.
10	Sec. A-14. 22 MRSA §3741-K, as enacted by PL 1993, c. 709,
42	§3, is repealed.
44	Sec. A-15. 22 MRSA §§3741-M, 3741-N, 3741-O and 3741-P are
44	enacted to read:
46	0140 00
- •	§3741-M. ASPIRE-Plus
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	1. Definitions. As used in this section, unless the
50	context otherwise indicates, the following terms have the
	following meanings.

4	B. "Participant" means a recipient of AFDC benefits who
	participates in ASPIRE-Plus.
6	
	2. Authorization; duration. The department shall apply to
8	the Federal Government for a waiver to establish the ASPIRE-Plus
Ü	project.
10	project.
10	a management of the state of th
	A. The ASPIRE-Plus project provides a reimbursement of up
12	to 1/2 of the minimum wage for employers in department
	Region II and Region V who hire AFDC recipients who are in
14	the Workforce Phase of the Family Self-support Program
	established in section 3760-I, subsection 12 for the federal
16	maximum 6-month on-the-job training period.
10	maximum 0-monen on ene-job craining periods
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18	B. The ASPIRE-Plus project must be funded with the amount
	of the work-related expense reimbursement and with food
20	stamp benefits for which the family or household was
	eligible, without considering the income from the
22	ASPIRE-Plus on-the-job training wage.
24	C. The duration of the ASPIRE-Plus project is 5 years.
4.4	c. The daracton of the Abrika-rius project is 3 years.
2.6	Description of the Address of the Ad
26	D. Participation in the ASPIRE-Plus project is limited by
	the availability of funds, as determined on a case-by-case
28	basis by the department.
30	E. No more than 1,000 persons may participate in the
	ASPIRE-Plus project over its 5-year duration.
32	
	3. Cash-out pilot project. The department is directed to
34	apply to the federal Department of Agriculture to obtain a waiver
34	
	allowing a cash-out pilot project for ASPIRE-Plus participants.
36	The amount of the food stamp benefit converted to cash must be
	paid by the employer as a wage through ASPIRE-Plus.
38	
	4. Rules governing employer use of program participants.
40	The department shall adopt rules to determine which employers,
	including public and private sector employers, may hire
42	ASPIRE-Plus project participants.
	1 1 WO Project Parety .
44	5. Maximum number of program participants with each
44	
4.0	employer. Each participating employer may be assigned one
46	ASPIRE-Plus project participant. The maximum number of program
	participants that any employer is authorized to receive at any
48	one time may not exceed one participant or 10% of the total
	number of the employer's employees, whichever is greater. The
50	Director of the Bureau of Family Independence may waive this
	limit.
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A. "AFDC" means Aid to Families with Dependent Children.

2	6. Exclusion of employers from participation. The
4	department may establish criteria for excluding employers from participation in ASPIRE-Plus for reasons such as:
6	A. Failure to abide by project requirements or other demonstrated unwillingness to comply with the stated intent
8	of the department; or
10	B. A pattern of terminating participants prior to the completion of training or not continuing employment when the
12	subsidy ends.
14	7. Requirements; employers; jobs made available. For jobs made available through ASPIRE-Plus, employers:
16	A. May not require work in excess of 40 hours per week;
18	B. May not displace regular employees or fill unfilled
20	positions previously established;
22	C. Must provide at least the minimum wage and not pay a wage that is substantially less than the wage paid for
24	similar jobs in the local economy with appropriate adjustments for experience and training;
26	D. Must provide participants with sick leave, holiday and
28	vacation absences in conformance to the individual employer's rules for new employees;
30	E. Must provide participants with group health insurance
32	benefits to the extent that federal or state law requires employers to provide those benefits; and
34	F. Must provide a mentor for the ASPIRE-Plus participant.
36	8. Amount to supplement loss in income. A participant
38	whose participation in ASPIRE-Plus results in a loss of net income must receive a supplement to that participant's wages to
40	provide the same level of net income as the participant had prior to participation in ASPIRE-Plus. Participants are entitled to
42	retain the full current child support obligation payments collected by the department.
44	9. Eligibility for medical assistance; child care. A
46	participant who is eligible for federally and state funded medical assistance at the time the participant enters the project
48	remains eligible as long as the participant continues to participate in ASPIRE-Plus. Child day-care services must be
50	provided for all participants who require it in accordance with the federal Family Support Act of 1988, Public Law 100-485.

10. Employer agreements. An employer must sign an agreement for each participant placed with that employer. The employer must outline the specific job offered to the participant in the agreement and agree to abide by all requirements of the project, including the requirement that the project not supplant existing jobs. All agreements must include provisions noting the employer's responsibility to repay reimbursements in the event the employer violates project rules.

## §3741-N. Nonmandatory participants

Beginning October 1, 1995, a recipient of federal Aid to Families with Dependent Children benefits must participate in an education, training or employment program as described in the federal Family Support Act of 1988, Public Law 100-485, unless that recipient is the parent or another relative of a child under 2 years of age who is personally providing care for that child, is unable to work due to a physically or mentally handicapping condition as determined by the department, is needed in the home to care for an impaired household member or is 60 years of age or older. A recipient of Aid to Families with Dependent Children benefits shall sign a family contract as outlined in section 3741-J.

## §3741-0. Transitional medical assistance

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The department shall administer a program to provide extended eligibility for medical assistance in accordance with the federal Family Support Act of 1988, Public Law 100-485, with the following exceptions.

- 1. Receipt of Aid to Families with Dependent Children. In order to receive transitional Medicaid as the result of increased earnings, number of hours worked or the loss of the federal disregard, a family must have received federal Aid to Families with Dependent Children benefits for at least 3 of the last 6 months. The department shall apply for a waiver from the federal Department of Health and Human Services to provide transitional Medicaid benefits for families whose eligibility for Aid to Families with Dependent Children has terminated due to employment obtained through work search activities outlined in section 3760-I, subsection 7. If termination of those benefits is due to employment obtained through such work search activities, a family must have received federal Aid to Families with Dependent Children benefits for at least one of the last 3 months.
- 2. Periodic reporting. The department shall require reporting of income or circumstances in the 5th and 11th months of receipt of extended medical assistance.

	3. Premiums; copayments; deductibles. To continue to
rec	eive extended medical assistance following the first 6 months
	coverage, a family must pay the following premiums:
	A. For the 7th through 9th months, \$10 per month; and
	B. For the 10th through 12th months, \$20 per month.
	A Come of possions The descriptions shall provide the
cam	4. Scope of services. The department shall provide the scope of medical assistance to the individual as provided
	the individual's family was receiving federal Aid to
	ilies with Dependent Children cash assistance.
_ (111)	allos with populating children cash assistance.
<b>§</b> 37	11-P. Deductions from maximum grant
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	In determining the amount of assistance for which a family
is	eligible, the department shall deduct all countable income
fro	m the maximum grant amount for the eligible family members.
	The department shall request a waiver from the federal
	artment of Health and Human Services to allow a deduction,
	al to the difference between the maximum federal Aid to
	ilies with Dependent Children payment and the standard of need
	various family sizes in effect on June 30, 1995, from the
	thly gross earned income prior to the department's
2011	sideration in determining the grant amount.
	Sec. A-16. 22 MRSA §3758, sub-§1, as amended by PL 1993, c.
349	, §51, is repealed.
	Joz, is reposited.
	Sec. A-17. 22 MRSA §3758, sub-§§2, 3 and 4, as enacted by PL
197	5, c. 441, §1, are repealed.
	Sec. A-18. 22 MRSA §3758-A is enacted to read:
_	
<u>§37</u>	58-A. Transfer of funds
	Notwithstanding any other provision of law, the department
	authorized to transfer to the Additional Support for People in
	raining and Employment account up to 12 months of any federal
	to Families with Dependent Children general funds that resent federal Aid to Families with Dependent Children cost
	ings due to an Additional Support for People in Retraining and
	loyment participant obtaining employment. The transferred
	ds may be carried forward in the Additional Support for People
T UII	To may be carried forward in the Madicional pupport for Leabie

in Retraining and Employment account for a period of up to 12 months. Funds appropriated to either account do not lapse at the

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end of the fiscal year.

Sec. A-19. 22 MRSA §3759, as reallocated by PL 1983, c. 816, Pt. A, §17, is repealed.

Sec. A-20. 22 MRSA §§3760-I and 3760-J are enacted to read:

## §3760-I. Family Self-support Program

1. Waiver. To implement changes in the Aid to Families with Dependent Children and ASPIRE-JOBS programs in the State, the department shall apply to the Federal Government for a waiver for a period of 5 years of any applicable provisions contained in the federal Social Security Act. The provisions approved in the waiver must be applied to all recipients of Aid to Families with Dependent Children benefits as approved by the Federal Government. The waived provisions must include those sections necessary to produce the Family Self-support Program described in this section. The department may make such changes to the program as are necessary to achieve federal waiver approval.

2. Purposes of Aid to Families with Dependent Children and ASPIRE-JOBS. The purposes of the Aid to Families with Dependent Children and ASPIRE-JOBS programs are to help recipients become self-supporting, reduce the average length of time that individuals are on welfare and prevent future welfare dependence.

3. Individual opportunity service contract recipients; other. A person who has an active individual opportunity service contract at the time that the waiver pursuant to subsection 1 is obtained must be treated as a new applicant under the Family Self-support Program at the expiration of the individual opportunity service contract.

Except as provided in subsection 3, all persons who receive Aid to Families with Dependent Children benefits at the time that the waiver pursuant to subsection 1 is obtained enter the Family Self-support Program at the time of the review of eligibility for Aid to Families with Dependent Children benefits.

4. Aid to Families with Dependent Children recipients.

5. Provision of information. The department shall inform an individual who applies for Aid to Families with Dependent Children benefits of both parents' responsibility to support their children, the temporary nature of the benefits and the recipient's responsibility to become self-supporting through work search activities, participation in education, training or treatment programs and cooperation with the division of support enforcement and recovery. As long as the recipient is receiving Aid to Families with Dependent Children benefits, the department shall inform the recipient of the responsibility to participate

in work search activities and to develop and participate in a plan to become self-supporting.

- 6. Refusal to participate. If an individual who is receiving Aid to Families with Dependent Children benefits refuses to participate or fails to participate in the ASPIRE-JOBS program or support enforcement activities or refuses to sign the family contract, the needs of that individual may not be considered in determining the grant or stipend amount for the remainder of the assistance unit. Income and assets of the individual must be used to determine the eligibility and amount of the grant or stipend for the remainder of the assistance unit. The individual continues to be eligible for Medicaid if all other eligibility factors are met.
  - 7. Work search. All adults in families in which both parents are living with the children and all single parents whose children are age 5 or older who are determined to be eligible for Aid to Families with Dependent Children benefits on or after the effective date of the Family Support Program and whom the department determines to have employment skills must participate in work search activities as soon as determined eligible for those benefits. The recipient may continue to participate in work search activities while receiving Aid to Families with Dependent Children benefits even when the recipient is involved with other ASPIRE-JOBS activities.
- 8. Participation in education, training, treatment or employment program. Dependent children who are 16 years of age or older and under 18 years of age who are not attending full-time secondary school or engaged in full-time training designed to prepare those dependent children for employment and caretaker relatives who are recipients of federal Aid to Families with Dependent Children benefits must participate in an education, training, treatment or employment program developed by the department and the recipient. Except as provided in section 3741-N, no caretaker relative is exempt from this subsection. A person may be exempted from participation only due to lack of support services or placement opportunity. Work search activities required by subsection 7 may be used to meet the 20 hours per week participation requirement.

9. Determination of types of opportunities. The department shall request that the federal Department of Health and Human Services delegate to the department the responsibility for determining the types of opportunities necessary to provide recipients of federal Aid to Families with Dependent Children benefits with skills to enable those recipients to become self-supporting and that these activities be included in determining the level of participation necessary to obtain maximum federal funding for the ASPIRE-JOBS program.

2	10. Orientation Phase. The 90 days following the date of
	eligibility determination for Aid to Families with Dependent
4	Children benefits is the Orientation Phase.
•	Contract to the condition of the conditi
6	A During the Orientation Phage the department shall hold
6	A. During the Orientation Phase, the department shall hold
	meetings to inform recipients of Aid to Families with
8	Dependent Children benefits of their rights and
	responsibilities and the expectations of the Family
10	Self-support Program.
12	B. The Orientation Phase must include work search
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	activities. Work search activities are required of all
14	adults in families in which both parents are living with the
	children and all single parents whose children are age 5 or
16	older who are recipients of Aid to Families with Dependent
	Children benefits whom the department, working with the
18	recipients, determines are ready to work.
10	recipients, determines are ready to work.
20	C. During the Orientation Phase, a caretaker relative,
	working with department staff, shall develop an
22	employability plan. The employability plan must include:
24	(1) A description of the situation or situations that
	prevent the family from becoming economically
3.6	
26	<pre>self-supporting;</pre>
28	(2) A description of the goals, objectives and support
	services needed to overcome the barriers to providing a
30	financial basis for the family; and
32	(3) A description of the activities in which the
J 24	
	family members will be involved in order to meet the 20
34	hours per week participation requirement established in
	subsection 8.
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	D. The Orientation Phase may be extended by the
38	commissioner or the commissioner's designee to 6 months for
	families in which there are individuals who are not ready to
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40	enter the Education, Training and Treatment Phase outlined
	in subsection 11.
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	E. During the Orientation Phase, the department may offer
44	services to assist a caretaker relative to improve job
	readiness skills as part of the 20 hours per week
46	participation requirement established in subsection 8.
10	
4.0	These services may include household budgeting, improving
48	social skills, substance abuse counseling, health insurance
	consultation, increasing self-esteem and family planning
50	consultation. If the department determines that a recipient

- of Aid to Families with Dependent Children benefits is

  hindered from obtaining employment by drug or alcohol abuse,
  that recipient must enter into a treatment program for the
  abuse.
- F. If the recipient of Aid to Families with Dependent Children benefits and the department determine that the recipient does not need education, training or treatment in order to become self-supporting, the recipient immediately enters the Workforce Phase outlined in subsection 12.
- 12 11. Education, Training and Treatment Phase. Except as provided in subsection 10, paragraph F, following the Orientation
  14 Phase, recipients of Aid to Families with Dependent Children benefits enter the Education, Training and Treatment Phase. The
  16 Education, Training and Treatment Phase may include work search activities as part of the 20 hours of required participation in education and training activities established in subsection 8.

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- A. The Education, Training and Treatment Phase may not last longer than 24 consecutive calendar months, except that the commissioner or the commissioner's designee may extend the 24-month period on a case-by-case basis when the recipient of Aid to Families with Dependent Children benefits is not determined ready to enter the Workforce Phase established in subsection 12. For purposes of calculating the duration of the Education, Training and Treatment Phase, the 24-month period begins with the month following the month that the Orientation Phase ends. A recipient whose Aid to Families with Dependent Children benefits terminate during this 24-month period and who is subsequently determined eligible for Aid to Families with Dependent Children benefits may continue to receive Aid to Families with Dependent Children benefits if the recipient is otherwise eliqible for the remainder of the 24-month period.
  - B. Support services identified by the recipient of Aid to Families with Dependent Children benefits and approved by department staff as necessary for the recipient to participate in the Education, Training and Treatment Phase must be approved for payment by the department within the limit of available funds.
  - C. Recipients of Aid to Families with Dependent Children benefits under 23 years of age who are attending school or are involved in an educational program recognized by the Department of Education or a local school board as meeting the requirements to obtain a high school diploma or the equivalent are considered to meet the requirements of this subsection and are not limited to the 24-month period. The

department shall encourage recipients that are 19 years of age or younger to attend traditional education facilities.

12. Workforce Phase. Following the completion of the 4 Education, Training and Treatment Phase, a recipient of Aid to Families with Dependent Children benefits is assigned to the 6 Workforce Phase. During the first 2 months of the Workforce Phase, the department may require the recipient to engage in work 8 search activities. If the recipient does not find a job within this 2-month period, the individual must be assigned to a 10 workforce opportunity pursuant to subsection 13 for at least 20 hours per week. If a recipient who is receiving the workforce 12 work-related expense reimbursement pursuant to paragraph B refuses to participate or fails to participate, the needs of that 14 recipient may not be considered in determining the work-related expense reimbursement amount for the remainder of the assistance 16 unit. Income and assets of a recipient must be used to determine eligibility and the amount of the work-related expense 18 reimbursement for the remainder of the assistance unit. The recipient continues to be eligible for Medicaid if all other 20 eligibility factors are met.

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A. Child care and transportation services must be provided to workforce participants in the same manner as provided during the Education, Training and Treatment Phase.

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B. While a recipient of Aid to Families with Dependent Children benefits is in the Workforce Phase, the monthly cash grant is not considered an Aid to Families with Dependent Children grant, but is instead considered a work-related expense reimbursement. Eligibility for and determination of the amount of the work-related expense reimbursement must be based on rules adopted by the department to determine eligibility and grant amounts during the Orientation Phase and the Employment, Training and Treatment Phase.

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13. Developing resources. To encourage job placement opportunities and the provision of services necessary to ensure self-sufficiency to recipients of Aid to Families with Dependent Children benefits:

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A. The department may contract with public and private agencies to establish job placement opportunities and to match the applicant or recipient with a job;

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B. An agency that receives funds from any state department or division must provide at least one workforce opportunity for a recipient in the Workforce Phase;

2	C. Each state agency must provide at least one workforce opportunity for every 50 employees:
4	D. As a condition to receiving funds, an agency that
6	receives funds from any state agency for the treatment of drug or alcohol abuse must give recipients of Aid to
8	Families with Dependent Children benefits priority for services; and
10	E ) state assume that provides funding for shild save or
12	E. A state agency that provides funding for child care or transportation services must give recipients of Aid to
14	Families with Dependent Children benefits priority for those services.
	<u>562-123-55-</u>
16	§3760-J. Custodial parents not yet 20 years of age
18	1. Mandatory participation. A custodial parent who is not
	yet 20 years of age and who is a recipient of Aid to Families
20	with Dependent Children benefits and has not completed a high
2.2	school education or its equivalent must participate in the
22	ASPIRE-JOBS program regardless of the age of the youngest child.
24	2. Voucher payments only. A custodial parent who is not
	yet 20 years of age and who is a recipient of Aid to Families
26	with Dependent Children benefits must receive those benefits in
2.0	the form of vouchers.
28	Sec. A-21. 22 MRSA §3772, as amended by PL 1993, c. 360, Pt.
30	C, §3, is repealed.
32	Sec. A-22. 22 MRSA §3775, as amended by PL 1989, c. 878, Pt.
	A, §61, is repealed.
34	C . A 22 22 NADCA 92887
36	Sec. A-23. 22 MRSA §3776, as amended by PL 1989, c. 700, Pt. A, §§86 to 88, is repealed.
38	Sec. A-24. 22 MRSA §3778, as amended by PL 1983, c. 730, §8, is repealed.
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	Sec. A-25. 22 MRSA §3781-A, sub-§3, as enacted by PL 1993, c.
42	385, §16, is amended to read:
44	3. Purpose. The purpose of this program is to provide
46	services and support to recipients of Aid to Families with Dependent Children and to reduce dependence on public assistance
<del>1</del> 0	to the extent that adequate funding is available for that
48	purpose. The principal goal is to assisttherecipientin
	securing-stable-employment-that-pays-wages-sufficient-to-maintain
50	adequate - family - income -without -public - assistance - and -to -increase

- the-basic-life-skills-and-self-confidence-of-the-recipient focus on helping people to move into employment in a sustainable, humane way.
- Sec. A-26. 22 MRSA §3782-A, sub-§3, as repealed and replaced by PL 1993, c. 385, §17, is amended to read:
- Monitoring of contract agencies. 8 If the department contracts for the provision of program services under this 10 section, it shall monitor each contract agency at least annually to ensure compliance with sections section 3786 and--3788 to 12 ensure compliance with the contracts entered into by the parties and to ensure that quality services are provided for program participants. The department shall adopt rules in accordance 14 with the Maine Administrative Procedure Act by which satisfactory 16 performance is measured. The rules must identify under circumstances which sanctions, including contract suspension, reduction or termination, are applied. 18
- Sec. A-27. 22 MRSA §3785, sub-§§7 and 8, as amended by PL 1993, c. 385, §18, are further amended to read:
  - 7. Remoteness. Participation that requires the individual to travel outside the individual's immediate geographic area, defined as an area within a 2-hour round trip commute; or
- 8. Crisis or special circumstance. A crisis or special circumstance that causes an individual to be absent from or discontinue a department activity about which the department has been advised and has determined to constitute good cause.
- Sec. A-28. 22 MRSA §3785, sub-§§10, 11 and 12, as amended by PL 1993, c. 385, §18, are repealed.
- Sec. A-29. 22 MRSA  $\S3788$ , as amended by PL 1993, c. 385,  $\S21$ , is repealed.
- 38 Sec. A-30. 22 MRSA §3788-A is enacted to read:
- 40 §3788-A. Notice of program assistance

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- The department shall provide written notice to all applicants for and recipients of Aid to Families with Dependent

  Children benefits of the temporary nature of the program, the recipients' responsibilities, program requirements and sanction policies and procedures.
- Sec. A-31. 22 MRSA §3789, as amended by PL 1993, c. 385, §22, is repealed.

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## §3789-B. Interdepartmental Welfare Reform Committee

The Interdepartmental Welfare Reform Committee, referred to in this section as the "committee," is established. The committee consists of the Commissioner of Education, the Commissioner of Labor, the President of the Maine Technical College System, the Commissioner of Mental Health and Mental Retardation, the Director of the Office of Substance Abuse and the Commissioner of Human Services, who serves as chair. The committee shall monitor the efforts of the state departments involved in welfare reform and ensure cooperation among those departments.

## §3789-C. Committee of staff and recipients

The department shall establish a committee composed of frontline staff, program managers and recipients of Aid to Families with Dependent Children benefits to streamline application and case maintenance functions; develop a universal application, and review other forms, to be used for all programs; and bring as much uniformity as possible among the programs administered by the Bureau of Family Independence. The committee shall advise the commissioner of any changes in policies that might require a federal waiver, legislation or congressional action.

Sec. A-33. Day Care Task Force. The Department of Human Services shall establish a Day Care Task Force to examine options for increasing day care access for families leaving the Aid to Families with Dependent Children program. The review of options must include, but is not limited to, use of day care cooperatives involving family, increased family day care and use of community facilities such as schools and churches. The Day Care Task Force shall submit its report to the Commissioner of Human Services no later than November 1, 1995.

Sec. A-34. Maine Revised Statutes amended; revision clause. Wherever in the Maine Revised Statutes the words "Bureau of Income Maintenance" appear or reference is made to those words, they are amended to read and mean "Bureau of Family Independence," and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.

Sec. A-35. Transition to Bureau of Family Independence. The Bureau of Family Independence is the successor in every way to the powers, duties and functions of the former Bureau of Income Maintenance. The Bureau of Family Independence shall emphasize the values of work, family, responsibility and reciprocity.

- All existing rules, regulations and procedures in effect, in operation or adopted by the Bureau of Income
   Maintenance or any of its administrative units or officers, are hereby declared in effect and continue in effect until rescinded, revised or amended by the proper authority.
- 8 2. All existing contracts, agreements and compacts currently in effect in the Bureau of Income Maintenance continue in effect.
- 3. Any positions authorized and allocated subject to the personnel laws to the former Bureau of Income Maintenance are transferred to the Bureau of Family Independence and may continue to be authorized.

- 4. All records, property and equipment previously belonging 18 to or allocated for the use of the former Bureau of Income Maintenance become, on the effective date of this Act, part of 20 the property of the Bureau of Family Independence.
- 5. All existing forms, licenses, letterheads and similar items bearing the name of or referring to the "Bureau of Income Maintenance" may be utilized by the Bureau of Family Independence until existing supplies of those items are exhausted.
- Sec. A-36. Maine Revised Statutes amended; revision clause.

  Wherever in the Maine Revised Statutes the words "ASPIRE" appear or reference is made to those words, they are amended to read and mean "Additional Support for People in Retraining and Employment," and the Revisor of Statutes shall implement this revision when updating, publishing or republishing the statutes.
- Sec. A-37. Amendment of requested waiver for Project Opportunity.

  The Department of Human Services shall amend its request to the Federal Government for a waiver under the United States Social Security Act, Section 1115 to replace the demonstration project, known as Project Opportunity, with the ASPIRE-Plus Project.
- Sec. A-38. Development of opportunities. The Department of Labor, the Department of Education and the Department of Mental Health and Mental Retardation shall work cooperatively with the Department of Human Services to develop opportunities to serve recipients of Aid to Families with Department Children benefits. The Department of Human Services and the Department of Education shall work cooperatively to encourage individuals 19 years of age and younger to remain in a traditional high school environment.

Sec. A-39. Curriculum. The Department of Human Services shall work cooperatively with the Department of Education to develop a
curriculum and curricular materials to be used in schools
throughout the State to discourage teenagers from becoming parents and provide good parenting skills for those teenagers who
do become parents. The curriculum must include information about
parental responsibilities, child support requirements and basic
parenting techniques.
PART B
Sec. B-1. 22 MRSA §2761-B is enacted to read:
§2761-B. Hospital-based paternity acknowledgement
1. Birthing center. As used in this section, "birthing
center" means a hospital or other facility that provides
childbirth services.
2. Procedure. A birthing center shall provide an
opportunity for all unmarried parents to complete a voluntary
acknowledgement of paternity. A birthing center shall provide to
each unmarried mother and alleged father, if present, written
information about paternity establishment provided by the
department, forms needed to voluntarily acknowledge paternity and
the opportunity to speak with a person who is trained to clarify
information and answer questions about paternity establishment.
The birthing center shall forward all completed acknowledgement
forms to the department.
3. Written information. The department shall develop an
acknowledgement form and written information for use by birthing
centers in carrying out the requirements of this section. The
information must include a description of the benefits and responsibilities of paternity establishment. The information
must include instructions on completing the acknowledgement form.
mast include instructions on completing the acknowledgement form.
4. Technical assistance. The department shall provide
birthing centers with training and technical assistance as needed
to carry out the requirements of this section.
5. Reimbursement. The department may establish by rule a
fee to reimburse birthing centers for each voluntary
acknowledgement of paternity form completed.
6. Rulemaking. The department shall adopt rules to
implement this section that comply with all applicable federal
<u>regulations.</u>

2	PART C

Ł	Sec. C-1. 22 MRSA §17 is enacted to read:
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	§17. Transfer of deposits from parents who owe overdue child support
	1. Definitions. As used in this section, unless the context otherwise indicates, the following terms have the
	following meanings.
	A. "Financial institution" means a trust company, savings bank, industrial bank, commercial bank, savings and loan
	association or credit union organized under the laws of this State or otherwise authorized to do business in this State.
	B. "Match" means an automated comparison by name and social security number of individuals who owe overdue child support with individuals included in the records of deposit accounts
	in any financial institution.
	C. "Obligor" means a person who owes overdue child support.
	D. "Overdue child support" means a debt of \$500 or more for maintenance and support of a child or children that has been
	owed for a least 60 days, if the obligor had prior notice of the debt and a prior opportunity to contest the amount owed.
	2. Computer match. Upon notice by the department, a
	financial institution shall match data provided by the department with its records of deposit accounts. The department's data must
	provide the full name, social security number and amount of overdue child support owed by each obligor. The department's
	data may not include obligors who receive benefits from the department under the Aid to Families with Dependent Children
	program. The department may not request a financial institution to match records more often than once every calendar quarter.
	3. Transfer of deposits. A financial institution shall send deposits to the department that appear to be owned in whole
	or in part by an obligor who is identified as a result of a match. The financial institution shall send the deposits to the
	department within 10 days of identifying the account as belonging
	to an obligor reported by the department. The financial institution may not send deposits that exceed the amount of the
	obligor's debt as reported by the department. The financial institution shall identify the deposits sent to the department by
	providing the following information for each agreement

2	A. The obligor's full name;
4	B. The obligor's social security number;
6	C. The financial institution account number;
8	D. The amount of the deposits sent to the department; and
10	E. The names and social security numbers of any joint owners of the account.
12	A Managartica for Defense a financial institution and
14	4. Transaction fee. Before a financial institution sends deposits to the department pursuant to subsection 3, the financial institution may deduct a transaction fee from the
16	deposits. The commissioner shall establish the fee by rule.
18	5. Notice of transfer. The financial institution shall send written notice of a match to the obligor when the match is
20	made. The department shall send written notice of the match to the obligor when the department is notified of the match by the
22	financial institution. The notices must be sent to the obligor's last known address. The department's notice must contain the
24	following information:
26	A. The amount of the obligor's debt;
28	B. The reason for the department's action;
30	C. The right of an obligor to contest the transaction at an administrative hearing; and
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34	D. The issues that may be determined at the hearing, as provided in subsection 6.
36	6. Administrative hearing. An obligor may request an
38	administrative hearing upon receipt of the notice from the department described in subsection 5. The request for hearing
40	must be in writing and must be received by the department within 30 days of the mailing of the notice. The department shall conduct hearings under this subsection in accordance with the
42	requirements of Title 5, chapter 375, subchapter IV. The issues that may be determined at hearing are limited to the following:
44	char may be decermined at hearing are inmitted to the following:
46	A. Whether the obligor owes overdue child support;
48	B. Whether the obligor had prior notice of the overdue child support and a prior opportunity to contest the amount of the debt; and
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	C. Whathar the deposits taken belong to the chlicer

7. Decision after hearing. The department shall render a decision after a hearing held pursuant to subsection 6 without undue delay. The decision must state whether the transfer of deposits is proper according to the requirements of this section. The decision must be based on the hearing record and rules adopted by the commissioner. The decision must inform the obligor that the obligor may appeal the decision to the Superior Court within 30 days of the date of the decision. The department shall send an attested copy of the decision to the obligor by regular mail to the obligor's last known address.

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8. Appeal to Superior Court. The Superior Court may hear and determine on appeal any issues raised at an administrative hearing held pursuant to subsection 6.

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9. Confidentiality. The information provided to financial institutions by the department is confidential. The information may be used only for the purpose of carrying out the requirements of this section. Unauthorized use of information is a civil violation for which a forfeiture not to exceed \$1,000 may be adjudged.

24 10. Immunity from liability; hold harmless. A financial institution that complies with the requirements of this section 26 is immune from liability. The department shall defend and hold harmless a financial institution that complies with the requirements of this section.

11. Rulemaking. The department shall adopt rules to implement its responsibilities under this section.

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#### PART D

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Sec. D-1. 19 MRSA §500, sub-§3, as enacted by PL 1975, c. 532, §3, is amended to read:

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- 3. Demand for immediate payment. If the commissioner finds that the collection of any support debt accrued or accruing under section 495 is in jeopardy, the commissioner may make demand under subsection 1 for immediate payment of the support debt, and, upon failure or refusal immediately to pay, the commissioner may file and serve liens pursuant to section 503 503-A. No action under sections 504, 506 and 507 may be taken until the notice requirements of subsection 1 are met.
- Sec. D-2. 19 MRSA §503, as amended by PL 1993, c. 607, §9, is repealed.

### Sec. D-3. 19 MRSA §503-A is enacted to read:

850	3-A.	Liens

Twenty-one days after receipt by a responsible parent of a notice of debt under section 500 or a decision of the department that requires the responsible parent to pay child support, the amount stated in the notice of debt or in the decision is a judgment in favor of the department, the obligee, or both. The judgment is a lien against all property of the responsible parent. The lien is separate from and in addition to a lien filed under this section.

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- 1. Filing. For real property, a lien is perfected when a notice of support lien is filed in the registry of deeds of the county or counties in which the real property is located at the time of filing or may be located at any time in the future. For motor vehicles or other items for which a certificate of ownership is issued by the Secretary of State, the lien is perfected when a notice of support lien is delivered to the Secretary of State. The notice of support lien must state the name and address of the responsible parent, the amount of the child support debt accrued, the date of the decision or notice of debt by which the debt was assessed and the name and address of the authorized agent of the department who issues the notice.
- 28 2. Effect. A person who knows of a support lien may not pay over, release, sell, transfer, encumber or convey property that may be subject to the lien, unless:
- A. The commissioner waives or releases the lien in writing; or
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- B. A court of competent jurisdiction orders a release.

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3. Warrant for distraint. A lien under this section may be enforced or collected through a warrant for distraint under section 774-B.

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- Sec. D-4. 19 MRSA §504, sub-§1, ¶A, as enacted by PL 1975, c. 42 532, §3, is amended to read:
- A. A lien has been filed pursuant to section 503 503-A; or
- Sec. D-5. 19 MRSA §504, sub-§3, as enacted by PL 1975, c. 532, §3, is amended to read:

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3. Order; contents. The order to withhold and deliver shall must state the amount of the support debt accrued and accruing

and the terms of sections 503 503-A and 509 and shall demand a listing of property, including wages, which that is due or 2 belongs to the responsible parent. Sec. D-6. 19 MRSA §506, sub-§1, as enacted by PL 1975, c. 532, §3, is amended to read: 6 Seizure and surrender. Whenever a lien has been filed 8 pursuant to section 503 503-A, the commissioner may collect the debt stated in the lien by seizing, if this can be done without 10 breach of the peace, or demanding surrender of, any property subject to the lien and disposing of it. 12 Sec. D-7. 19 MRSA §507, sub-§§1 and 2, as amended by PL 1985, 14 c. 652, §35, are further amended to read: 16 Liens on real property. Actions to foreclose liens on real property filed under section 503 503-A may be brought in the 18 county where the lien is filed pursuant to the procedures of Title 14, chapter 403, subchapter II. 20 Liens on personal property. Actions to foreclose liens 22 on personal property filed under section 503 503-A may be brought in the county where the lien is filed pursuant to the procedures 24 of Title 14, chapter 509, subchapter III. 26 Sec. D-8. 19 MRSA §774-B is enacted to read: 28 §774-B. Warrant for distraint 30 1. Execution of support liens. The Department of Human Services may issue a warrant for distraint to execute a support 32 lien established under section 503-A or to enforce and collect any money judgment assessed under this chapter, chapter 5 or 34 chapter 7. A warrant for distraint has the same effect as a writ of execution issued by the District Court or the Superior Court. 36 38 2. Order. A warrant for distraint must be an order, under official seal of the Department of Human Services, directed to a 40 county sheriff or a levying officer authorized by law to enforce a District Court or Superior Court judgment. The order must 42 command the recipient of the warrant to levy upon and sell nonexempt real and personal property of an obliqor to satisfy the 44 support lien upon which the warrant is based. 46 3. Content of warrant. A warrant for distraint must be

signed by the Commissioner of Human Services or the

commissioner's designee. The warrant must be for the amount of the support lien or the amount of any other money obligation

determined under this chapter, including interest and fees, if

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any.

- 4. Sheriff or levying officer. A warrant for distraint may 2 be sent by the Department of Human Services to a county sheriff or levying officer. Upon receipt of the warrant, the sheriff or 4 levying officer shall proceed to execute the warrant in the same manner as prescribed for execution of a judgment. A sheriff or 6 levying officer shall return the warrant, along with any funds collected, to the department within 90 days of the receipt of the 8 warrant. Funds resulting from execution of the warrant must first be applied to the sheriff's or levying officer's costs, any 10 superior liens, the support lien or any other money obligation and any inferior liens. Any amounts in excess of this 12 distribution must be paid to the obligor. If the warrant is returned not fully satisfied, the department has the same 14 remedies to collect the deficiency as are available for any civil 16 iudament.
  - 5. Notice of lien not required. A county sheriff's or levying officer's levy against real and personal property of the obligor is not limited to property of the obligor that is in the possession of persons or other entities given notice of a support lien under section 503-A.

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6. Release. Upon receiving payment in full of the warrant amount plus fees and costs, if any, and accumulated interest, the Department of Human Services shall release the warrant for distraint. Upon receiving partial payment of the warrant amount or if the department determines that a release or partial release of the warrant will facilitate the collection of the unpaid amount, fees, costs and interest, the department may release or may partially release the warrant for distraint. The department shall release the warrant if it determines the warrant is unenforceable.

7. Right to redeem. An obligor or other person or entity having an interest in real or personal property levied upon by a warrant for distraint at any time prior to sale of the property may pay the amount of the support lien or other money obligation and any costs incurred by the county sheriff or levying officer serving the warrant. Upon payment in full, the property must be restored to the obligor or other person or entity having an interest in that property and all proceedings on the warrant must cease.

8. Right to redeem after sale. An obligor or other person or entity having an interest in real property levied upon and sold by a county sheriff or levying officer pursuant to a warrant for distraint may, within 240 days after sale of the property, redeem the property by making payment to the purchaser in the amount paid by the purchaser plus interest at the statutory

interest rate payable on judgments recovered in the District Court and the Superior Court.

- 9. Release not a bar to other action. At any time after distraint of property under a warrant for distraint, the Department of Human Services may release all or part of the seized property without liability if payment of the support lien or other money obligation is assured or if the release will facilitate collection of the support lien or money obligation. The release or return of the property does not prevent future action to collect the warrant amount from that property or other property.
- 14 10. Statute of limitations. The Department of Human Services may issue a warrant for distraint to collect a support lien or other money obligation under this chapter, chapter 5 or chapter 7 at any time within the statutory limitation period for enforcing and collecting child support amounts.
  - 11. Additional remedies. The use of a warrant for distraint is not exclusive and the Department of Human Services may use any other remedy provided by law for the collection of child support.

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#### STATEMENT OF FACT

Part A makes the following changes to the laws governing Aid to Families with Dependent Children.

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1. It changes the name of the Bureau of Income Maintenance to the Bureau of Family Independence and changes the name of the ASPIRE program from Additional Support for People in Retraining and Education to Additional Support for People in Retraining and Employment.

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2. It directs the Department of Human Services to apply for a waiver from the Federal Government in order to make changes in the Aid to Families with Dependent Children and ASPIRE-JOBS The changes result in a program that establishes new programs. goals for the Aid to Families with Dependent Children program that emphasize the temporary nature of welfare payments and assist the caretaker relative to make decisions and obtain the skills that lead to employability. Some adults are expected to perform work search activities as soon as eligibility for Aid to Families with Dependent Children is determined and throughout their receipt of Aid to Families with Dependent Children benefits. All adult caretakers who do not have children under age 2 or are not disabled or caring for a disabled household member or are under age 60 and dependent children between the ages of 16 and 18 who are not attending school full time are required to participate in the ASPIRE-JOBS program.

- 4 Within 90 days of the determination of eligibility, the ASPIRE-JOBS participant participates in the Orientation Phase,
- during which the individual and the department develop an employability plan that outlines the steps each party will take
- 8 to assist the individual in becoming more employable.
- Following the Orientation Phase, the recipient of Aid to Families with Dependent Children benefits who is determined to need
- education, training or treatment in order to become employable enters the Education, Training and Treatment Phase, which may not
- 14 last longer than 2 years.
- Work search activities may be required during each phase of the program.

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- At the completion of the Education, Training and Treatment Phase,
  the recipient of Aid to Families with Dependent Children benefits
  enters the Workforce Phase. The department must apply for a
  waiver to allow ASPIRE-Plus, an on-the-job training program, as
  an alternative placement for up to 1,000 workforce participants
  in the former Project Opportunity sites. The department is
  instructed to withdraw its Project Opportunity waiver request.

  During this phase, the Aid to Families with Dependent Children
  grant is replaced with a work-related expense reimbursement. The
- grant is replaced with a work-related expense reimbursement. The recipient is assigned to a workforce site for 20 hours per week as a condition of eligibility. State agencies and those
- receiving funds from the State are required to provide sites for workforce participants.

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3. The bill changes the premium payment for transitional child care and transitional Medicaid, adjusts the reporting periods and provides these services for families that have received Aid to Families with Dependent Children benefits for one out of the last 3 months.

- 4. The determination of the grant amount in the Aid to 40 Families with Dependent Children program is changed to require deduction of all income from the maximum grant amount for the 42 family size. An additional deduction is made from earned income.
- 5. The bill directs the Department of Labor, the Department of Education, the Department of Mental Health and Mental Retardation, the President of the Maine Technical College System, the Director of the Office of Substance Abuse and the Department of Human Services to work cooperatively in order to implement welfare reform measures. The Department of Human Services and the Department of Education are directed to develop a curriculum

to dissuade teens from becoming parents and provide parenting skills for those teenagers who do become parents.

- 6. The bill directs all state agencies funding alcohol or drug rehabilitation programs or providing transportation or child care services to serve recipients of Aid to Families with Dependent Children first.
- 7. The bill establishes a committee to examine ways to bring more conformity into public assistance programs.

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- 8. The bill requires that any funds realized in the Aid to Families with Dependent Children program be transferred to the ASPIRE-JOBS account.
- 9. The bill establishes trafficking in food stamp benefits as a crime.
- 10. The bill adjusts the Project Opportunity Waiver to incorporate the ASPIRE-Plus project.
- 22 11. The bill provides for voucher payments to custodial parents who have not attained the age of 20 years.
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- Part B provides a mechanism to allow facilities that provide childbirth services to encourage voluntary acknowledgments of paternity.
- Part C allows the department to require financial institutions to compare information about individuals who owe overdue child support to information about depositors and provides for the transfer of funds from an individual who has such a debt to the department.
- Part D allows the department to issue a warrant for distraint to execute a support lien.